1	NEW YORK STATE SENATE
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4	THE STENOGRAPHIC RECORD
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9	ALBANY, NEW YORK
10	March 13, 2019
11	1:04 p.m.
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14	REGULAR SESSION
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18	SENATOR BRIAN A. BENJAMIN, Acting President
19	ALEJANDRA N. PAULINO, ESQ., Secretary
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1	PROCEEDINGS
2	ACTING PRESIDENT BENJAMIN: The
3	Senate will come to order.
4	I ask everyone present to please
5	rise and repeat with me the Pledge of Allegiance.
6	(Whereupon, the assemblage recited
7	the Pledge of Allegiance to the Flag.)
8	ACTING PRESIDENT BENJAMIN: In the
9	absence of clergy, I ask that everyone bow their
10	head in a moment of silent reflection or prayer.
11	(Whereupon, the assemblage respected
12	a moment of silence.)
13	ACTING PRESIDENT BENJAMIN: The
14	reading of the Journal.
15	THE SECRETARY: In Senate, Tuesday,
16	March 12, 2019, the Senate met pursuant to
17	adjournment. The Journal of Monday, March 11,
18	2019, was read and approved. On motion, Senate
19	adjourned.
20	ACTING PRESIDENT BENJAMIN: Without
21	objection, the Journal stands approved as read.
22	Presentation of petitions.
23	Messages from the Assembly.
24	Messages from the Governor.
25	Reports of standing committees.

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1
                  Reports of select committees.
 2
                  Communications and reports from
 3
     state officers.
                  Motions and resolutions.
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 5
                  Senator Gianaris.
                  SENATOR GIANARIS: Mr. President,
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 7
     can we please take up previously adopted
     Resolution 584, by Senator Tedisco, read the
 8
     title only, and call on Senator Tedisco to speak.
 9
10
                  ACTING PRESIDENT BENJAMIN:
                                                The
     Secretary will read.
11
12
                  THE SECRETARY: Senate Resolution
     Number 584, by Senator Tedisco, commending the
13
     Capital Region Chamber of Commerce upon the
14
15
     occasion of celebrating the Military Appreciation
     event on March 13, 2019.
16
                  ACTING PRESIDENT BENJAMIN: Senator
17
18
     Tedisco on the resolution.
19
                  SENATOR TEDISCO: Thank you,
20
     Mr. President.
21
                  Mr. President and my colleagues, one
     of the pitfalls of scheduling a very important
22
     day like this to honor our Capital region
23
     military men and women is that you do that a year
24
25
     in advance, and we've done that, and we didn't
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really know that we would have a day like this where we would be doing our one-house budget.

So we have quality here with us.

The rest are at lunch right now, because our military runs on their stomach also. But if they come in, we'll be saluting them.

But we have a very important day today, and it went very well this morning as we met with the media.

The Unified Military Affairs

Council, UMAC, is a program of the Capital Region

Chamber, in partnership with the Saratoga County

Chamber and the Chamber of Southern Saratoga

County, to highlight the importance of the

military presence in the Capital Region and

ensure its long-term viability and success.

of UMAC Day, with Senator Breslin, and to have support from our local Capital Region Senate delegation also. Today we are calling attention to the global, national, statewide and regional impact the Capital Region military units have in protecting our safety and security, contributing also, very importantly, to our local economy.

These military units do more than

protect our state and nation and way of life.

They are an important and positive part of our community, contributing more than \$1 billion -- this is billion with a B -- a year to the Capital Region's economy and supporting thousands of jobs in the 49th Senate District and across the Capital Region.

Today we're shining the spotlight on the everyday American heroes who work at our bases -- the best, the brightest, the most compassionate fighting force for good on earth, the men and women of the United States armed forces.

I also want to note that not only am I proud to support our servicemen and -women and our veterans, but I'm proud to have my staff -- my legislative director, Michael Kenneally, who is here, who served as a sergeant in the U.S. Air Force. He's over there in the corner. And I know you're very proud of all of your staff who may have served somewhere in the armed forces.

I just wanted to say a few things about the military installations we have us with today. From Scotia we have the Stratton Air National Guard Base, which is home to the 109th

Airlift Wing, part of the Air National Guard. 1 The unit flies the world's only ski-equipped 2 LC-130s, or "skibirds," as well as traditional 3 C-130 "wheelbirds." 4 5 The 109th has the responsibility of flying missions for the National Science 6 7 Foundation-led program to the polar ice cap and to Antarctica. Last fall I had the pleasure, 8 with several of my colleagues, to take a flight 9 10 on an LC-130 around the Capital Region, and it 11 was truly an incredible experience to see 12 firsthand the great job our servicemen and -women 13 do. 14 Out of Ballston Spa, we have the 15 Nuclear Power Training Unit, which trains half of the U.S. Navy's officers and enlisted personnel 16 to operate the U.S. Navy's reactor plants on 17 18 nuclear-powered warships, submarines and aircraft 19 carriers. 20 And then next we have the Naval 21 Support Activity Saratoga Springs, located in the 22 Town of Milton. Its primary mission is to provide operational support to the Nuclear Power 23 Training Unit in Ballston Spa. 24

The other key military installation

25

for the Capital Region, which is in Senator 1 Breslin's district, is the U.S. Army's Watervliet 2 Arsenal, which is widely known as "America's 3 4 cannon factory" and is an Army-owned and operated 5 manufacturing facility. It is the nation's oldest continuously operated arsenal, having 6 7 begun its manufacturing of military hardware 8 during the War of 1812. 9 Today the Arsenal is relied upon by 10 the United States to produce the most advanced, 11 high-tech weaponry for cannons, howitzers and 12 mortar systems. I would just like to introduce 13 14 before Senator Breslin I know would like to say a 15 few words, and maybe some of my other colleagues, two of the individuals who are here with us: 16 Staff Sergeant Molly Lundquist, from the 109th --17 18 stand up -- and Staff Sergeant Christopher Denegar, from the 109th. 19 20 There were several other military individuals here with us, but as I said, they 21 22 thought they could catch lunch before they came back. They may be coming back in to greet us. 23 But I know Senator Breslin would 24 25 want to say a few words, and I appreciate his

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support and sponsorship of this important
 1
 2
     program.
 3
                  ACTING PRESIDENT BENJAMIN:
                                                Senator
     Breslin on the resolution.
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 5
                  SENATOR BRESLIN: Yes, thank you,
     Mr. President.
 6
                  And thank you, Senator Tedisco, for
 7
     all you've done for this day.
 8
 9
                  Any day we honor the military is a
10
     worthy day. And the Capital District, as Senator
     Tedisco has pointed out, has a number of very
11
     important installations, including the one in my
12
     district, which has been the longest-operating
13
     production of cannons in the United States and
14
15
     has played an instrumental role in wars going
16
     back to 1812.
                  So frequently we don't exercise when
17
     we look at a veteran and say "Thank you for your
18
19
     service." But in this area, not only is it
20
     "Thank you for your service," but they're an
21
     economic engine to the Greater Capital District.
                  So I say to you, thank you for your
22
     service. Continue it. You're the reason that we
23
     debate here today a one-house resolution. But we
24
25
     debate here, we don't do it with arms, and it's
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because of the military, the military that's
 1
 2
     protected us. So I look forward to not only this
 3
     day, but in years to come.
 4
                  Thank you again.
 5
                  ACTING PRESIDENT BENJAMIN:
                                                This
     resolution was previously adopted on March 5th.
 6
 7
                  To our guests, I welcome you to the
     Senate chamber. We extend to you the privileges
 8
     and courtesies of this house.
 9
10
                  Please rise and be recognized.
11
                  (Standing ovation.)
12
                  ACTING PRESIDENT BENJAMIN:
                                                Senator
     Gianaris.
13
14
                  SENATOR GIANARIS: Mr. President,
15
     there is a privileged resolution at the desk by
     Majority Leader Stewart-Cousins, Resolution
16
     Number 672. Please take up the resolution and
17
18
     read it, title only.
19
                  ACTING PRESIDENT BENJAMIN:
                                               The
20
     Secretary will read.
                  THE SECRETARY: Senate Resolution
21
22
     672, by Senator Stewart-Cousins, in response to
23
     the 2019-2020 Executive Budget submission
     (Legislative Bills S1500B, S1501, S1503B, S1504B,
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25
     S1505B, S1506B, S1507B, S1508B, S1509B, and
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S1510B) to be adopted as legislation expressing
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 2
     the position of the New York State Senate
 3
     relating to the 2019-2020 New York State Budget.
 4
                  ACTING PRESIDENT BENJAMIN:
                                                Senator
     Gianaris.
 5
 6
                  SENATOR GIANARIS: Mr. President,
 7
     we're going to proceed to debating the
 8
     resolution. Senator Krueger will be responding
 9
     for the Majority. So please proceed with the
10
     debate.
                  ACTING PRESIDENT BENJAMIN:
11
                                               Senator
12
     Krueger.
13
                  Senator Tedisco.
                  Senator Griffo, sorry.
14
15
                  Senator Seward.
16
                  SENATOR GRIFFO: Please recognize
     Senator Seward.
17
18
                  (Laughter.)
19
                  ACTING PRESIDENT BENJAMIN:
                                                Sorry,
20
     Senator Seward.
21
                  SENATOR SEWARD: I was hoping you
22
     would eventually get to my name.
23
                  (Laughter.)
                  ACTING PRESIDENT BENJAMIN: Senator
24
25
     Seward. My apologies.
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1
                  SENATOR SEWARD:
                                    Thank you,
 2
     Mr. President. Would Senator Krueger yield for a
     few questions?
 3
 4
                  ACTING PRESIDENT BENJAMIN:
                                                Does
 5
     the sponsor yield?
                  SENATOR KRUEGER: I would happily
 6
 7
     yield to Senator Seward.
 8
                  ACTING PRESIDENT BENJAMIN:
                                                The
 9
     sponsor yields.
10
                  SENATOR SEWARD: You know, in the
11
     budget reform package that was enacted back in
     2007, one of the features of that 2007
12
     legislation -- which is now law -- called for a
13
14
     financial plan to be presented prior to voting on
15
     an appropriation bill or a related legislation.
     Now, each house is required to place on the desks
16
     of its members a report relating to the bill, and
17
18
     the one-house and the one-house resolutions meet
19
     this requirement.
20
                  So my question to Senator Krueger
21
     is, does a financial plan exist? We have not
     received an official copy of that, nor have any
22
     of the members on this side of the aisle.
23
                  SENATOR KRUEGER:
24
                                     Thank you.
25
                  Through you, Mr. President,
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1 Senator Seward is almost correct on the 2007 2 budget reform bill, which does require, when we 3 are voting on actual budget bills, that we have 4 this plan on the desks of the members. 5 Today we are not voting on underlying budget bills. Although they have been 6 7 produced, we are not actually asking members to 8 vote on budget bills. We are voting on a resolution, which is a one-house resolution which 9 10 we believe outlines the primary sections of the 11 budget bills but is not a vote on a budget bill. 12 However, I also agree that we do have, and should have available sometime by the 13 14 end of the day, a full financial plan that 15 matches the budget bills we have printed but are not taking up today on the floor. 16 SENATOR SEWARD: Will Senator 17 18 Krueger continue to yield? 19 ACTING PRESIDENT BENJAMIN: Does 20 the sponsor yield? 21 SENATOR KRUEGER: Yes. ACTING PRESIDENT BENJAMIN: 22 The sponsor yields. 23 SENATOR SEWARD: It has been the 24 25 practice in this house when this side of the

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aisle was in the Majority to have a financial
 1
 2
     plan available to all the members even prior to
     passing a one-house resolution. And so that
 3
 4
     information is vitally important to have in order
 5
     to make appropriate decisions regarding the
     resolution.
 6
 7
                  But lacking the financial plan
 8
     before us at this time would lead me to ask an
     additional question.
 9
10
                  ACTING PRESIDENT BENJAMIN:
                                                Does
11
     the sponsor yield?
12
                  SENATOR KRUEGER:
                                      Yes.
13
                  ACTING PRESIDENT BENJAMIN:
                                                The
14
     sponsor yields.
15
                  SENATOR SEWARD: You know, since
16
     2011 we have been operating -- the Senate, the
     Assembly, and the Governor -- with a self-imposed
17
18
     2 percent spending cap as it relates to our
19
     budgets. Many of us would like to see that
20
     actually put into statute, to require that, but
21
     at this point it is self-imposed.
22
                  And my question to Senator Krueger
     is, what is the state operating funds spending
23
     increase in this budget resolution? And also,
24
25
     what is it on a percentage basis?
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1 SENATOR KRUEGER: Thank you. 2 The Senator is correct about the 3 question on the 2 percent spending cap. And our 4 proposals laid out within our one-house 5 resolution and our budget bills in fact meet the -- just below the 2 percent spending cap that 6 7 the Governor is calling for. Our full package is 8 actually \$8 million below the Governor's spending cap and is a total of 102 million -- billion, 9 10 139. I guess it would be entertaining if we were only talking millions, Mr. President. It's 102 11 billion, 139 million. 12 13 SENATOR SEWARD: Would Senator 14 Krueger continue to yield. 15 ACTING PRESIDENT BENJAMIN: Does the sponsor yield? 16 SENATOR KRUEGER: 17 Certainly. 18 ACTING PRESIDENT BENJAMIN: The sponsor yields. 19 20 SENATOR SEWARD: Yes, I would ask, 21 Senator Krueger, just how this resolution arrives 22 at that 2 percent or below 2 percent. As I read the resolution, there's 862 million additional 23 dollars in education, 664 million additional 24 25 dollars in the health area, and many, many other

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restorations.
 1
 2
                  And I'm not debating whether those
     are right or wrong, but how do you make all those
 3
     restorations and still come in below the
 4
 5
     2 percent spending cap?
 6
                  SENATOR KRUEGER:
                                      Through you,
 7
     Mr. President, I would like to answer my
     colleague's question, I just want to ask him a
 8
     question to clarify how he would like it
 9
10
     answered. May I do that?
                  ACTING PRESIDENT BENJAMIN:
11
                                                Does
12
     the Senator yield?
13
                  SENATOR SEWARD:
                                     Sure.
14
                  ACTING PRESIDENT BENJAMIN:
15
     Senator yields.
16
                  SENATOR KRUEGER:
                                     Would you like me
     to sort of go down a long list of each section
17
18
     all at one time for you, or would you like me to
19
     take a section -- for example, education, and
20
     just talk education? Whichever way you would
21
     like me to present.
22
                  SENATOR SEWARD:
                                     Well,
     Mr. President, I would respond by saying I have
23
     a -- my question is not directed toward the
24
25
     specific issues and proportions of the budget.
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But my question is how do you increase spending and still stay within the 2 percent cap? A general question. SENATOR KRUEGER: Through you, Mr. President. I will answer now that I understand the question. So we stay within the 2 percent cap. While we increase some categories, we decrease

So just to start going down, we're rejecting the prepayment of pension amortization costs, which finds us \$500 million additional money. Because each year in the history of the last few years, the Governor has ended up closing out the year with approximately that number that he then prepays things for the next year in, rather than using it in the year. So we are taking and using that \$500 million.

some categories, and we find additional revenues.

We are -- on workforce management efficiencies, we believe we have found a savings of \$250 million over the Governor's proposals.

Which would require the Executive to achieve a .01 percent savings through efficiencies, which we think is absolutely reasonable and doable.

We are reestimating local assistance

spending by \$485 million. The Governor's 30-day amended financial plan reduced local assistance spending for the current fiscal year by \$499 million. The Senate believes that a similar level of overestimated never-to-be-spent money is available within his 2019-2020 proposal, and so we are taking that and reprogramming that.

We have identified \$85 million in specific targeted reductions in spending.

\$422 million of dedicated mass transportation trust fund revenues directly to the MTA rather than administering such funds through the state financial plan. So this reclasses them as not being an expenditure in the budget. It still gets the MTA the money; it actually gets it to them more quickly. It's a device that has been used in different budget years, and the bond market has recognized that this is actually advantageous. So we're not creating any risk for mass transit funds, we're actually going to get the money to them faster, but in a legal way that changes the formula of "on budget."

We are going to increase

Foundation Aid by \$459 million in this budget

year, but it reflects a fiscal-year cost of the 1 2 Senate's \$1.2 billion Foundation Aid increase, which actually will be an \$880 million increase 3 4 in education funding over the Governor's 5 proposal. But since we have found different monies that get applied, we are able to increase 6 7 by \$880 million without actually saying we're -we have to put an additional \$880 million 8 directly into education. 9 10 We are doing Medicaid restorations of \$550 million, restoring cuts that the Governor 11 12 proposed. 13 We have a very long list that we 14 categorize right now as "All Other Actions" that 15 is a total of \$914 million, which I am happy to go and read you the entire list if you wish. 16 That's why I was asking if you wanted details in 17 18 each category now or perhaps later. And that totals \$914 million. 19 20 So when we add up all these changes, again, we come to \$102.139 billion for a proposed 21 budget, which is \$8 million below the 2 percent 22 spending cap. 23 SENATOR SEWARD: Would the Senator 24 25 continue to yield.

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1
                  ACTING PRESIDENT BENJAMIN:
                                               Would
     the Senator yield?
 2
 3
                  SENATOR KRUEGER: Yes, I will
 4
     continue to yield.
 5
                  ACTING PRESIDENT BENJAMIN:
                                               The
     Senator yields.
 6
 7
                  SENATOR SEWARD: I'm not going to
 8
     ask for additional explanation on each of those
 9
     points, but I was interested in one of the items
10
     that you mentioned as I -- actually, two of them,
11
     as you outlined that.
                  In terms of the 250 million in
12
     savings and personal services on the part of the
13
14
     state --
15
                  SENATOR KRUEGER:
                                     Workforce
16
     management efficiencies?
17
                  SENATOR SEWARD:
                                    Right.
18
                  SENATOR KRUEGER:
                                     Yes.
19
                  SENATOR SEWARD:
                                    Are we talking
20
     layoffs, are we -- just what are we talking
21
     there? And also how do you arrive at the
22
     $485 million local assistance reduction?
23
                  SENATOR KRUEGER: Give me one
     moment to confer.
24
25
                  So we are actually not calling for
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any layoffs. We believe that they have overestimated the money that they end up actually spending on personnel in the budget and that there are easy efficiencies that they actually know about, they just don't choose to book in their proposal. But we are not proposing any reduction in state personnel.

And on the \$485 million, the local assistance spending -- one more second. That's why we have great staff, right, you and I?

So on the local assistance spending reestimates of \$485 million, it's also based on the Governor's pattern of putting a certain number in his budget each year but then when you look at it halfway through the year or fully through the year, he's not spending at that level. And so he has it to reuse for something else at the end of the year or to reapprop.

And so we are recognizing that pattern of overestimating what he's actually going to give out in local assistance and reprogramming that to expenditures that we really do want to see spent in this fiscal year.

SENATOR SEWARD: Will Senator

25 | Krueger continue to yield?

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ACTING PRESIDENT BENJAMIN:
 1
                                                Does
 2
     the Senator yield?
 3
                  SENATOR KRUEGER:
                                     Yes.
 4
                  ACTING PRESIDENT BENJAMIN:
                                                The
 5
     Senator yields.
                  SENATOR SEWARD: Yeah, those are
 6
 7
     some large numbers in terms of additional avails
 8
     that have been outlined. And you mentioned the
     Governor has taken some liberties in the past.
 9
10
     One can also say that it's pretty easy to take
     liberties with estimating the avails number as
11
12
     well, because it's only an estimate.
13
                  But you've covered the -- just to be
14
     clear, the state operating funds spending
15
     increase you're saying is below 2 percent. What
16
     is the All Funds spending increase on a
     percentage basis? All Funds.
17
18
                  SENATOR KRUEGER:
                                     The All Funds
     spending in our proposal is 175.2 billion.
19
20
                  SENATOR SEWARD:
                                    Excuse me, could
21
     you repeat that?
                  SENATOR KRUEGER:
22
                                     Certainly.
     All Funds spending in our budget proposal is
23
     $175.2 billion.
24
25
                  SENATOR SEWARD:
                                    Will Senator
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1	Krueger continue to yield?
2	ACTING PRESIDENT BENJAMIN: Does
3	the Senator yield?
4	SENATOR KRUEGER: With pleasure.
5	ACTING PRESIDENT BENJAMIN: The
6	Senator yields.
7	SENATOR SEWARD: Just as a quick
8	follow-up, what is that on a percentage basis?
9	SENATOR KRUEGER: The increase?
10	SENATOR SEWARD: The increase, yes.
11	SENATOR KRUEGER: It's a nominal
12	increase over the Executive. But we'll look at
13	his and quickly do the math for you. But a
14	relatively insignificant change.
15	You can either wait or we could
16	continue and then I could just burst forth with
17	that answer when we get it.
18	SENATOR SEWARD: We can move
19	forward. We'll move along.
20	If Senator Krueger would continue to
21	yield.
22	ACTING PRESIDENT BENJAMIN: Does
23	the Senator yield?
24	SENATOR KRUEGER: Yes, I would.
25	ACTING PRESIDENT BENJAMIN: The

Senator yields.

SENATOR SEWARD: You know, it was two weeks or so ago there was a revenue forecast conference; the chairs and the rankers of the fiscal committees in each house participated, the Division of the Budget was there as well as the State Comptroller.

And we had brought in five economics experts to talk about our economy in New York and in this country and give -- help us come up with a reasonable revenue forecast. And to a person, at that conference, on our panel, the message was pretty clear -- very clear: Be cautious, be careful. We're already seeing a slowdown, which will ultimately impact available revenues from the tax side.

So my question is, what is the revenue figure that this budget resolution is based on?

SENATOR KRUEGER: Again through you, Mr. President, I also attended the revenue projection forum. And it is always interesting to hear from all of these experts who were actually saying through 2020, New York State should continue to do quite well. But then they

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did expect a slowdown after 2020.
 1
 2
                  And that tells me that we do want to
     be cautious, that we want to make sure that we
 3
 4
     have adequate reserves and that we are not
 5
     overspending. But in our proposal today, clearly
     we are not overspending. We are staying within
 6
 7
     the 2 percent cap that my colleague has pointed
     out his side supports, and we are staying within
 8
     that. The -- to answer your question on the
 9
10
     change in the All Funds spending, the Governor
     was at 175.100 billion. We're at 175.200
11
     billion, up 100 million. And the Assembly goes
12
     up to 175.600 billion.
13
                  So I have to say I think an increase
14
15
     of 100 million on a $175 billion full budget is,
     in some people's minds, a rounding error.
16
                  SENATOR SEWARD:
                                    If the Senator
17
18
     would continue to yield.
19
                  ACTING PRESIDENT BENJAMIN:
                                               Does
20
     the Senator yield?
21
                  SENATOR KRUEGER:
                                     I do,
     Mr. President.
22
                  ACTING PRESIDENT BENJAMIN:
23
                                                The
     Senator yields.
24
25
                  SENATOR SEWARD:
                                    I appreciate that
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1
     information. However, my question was directed
 2
     at what is the revenue figure that this budget
     resolution is based on?
 3
 4
                  SENATOR KRUEGER:
                                     So we take the
 5
     Comptroller's $190 million revenue increase from
     the Governor's proposal and we factor that in to
 6
 7
     be included in what we call our base budget
 8
     revenue availability.
 9
                  SENATOR SEWARD: So the -- if the
10
     Senator would continue to yield.
                  ACTING PRESIDENT BENJAMIN:
11
                                                Does
12
     the Senator yield?
13
                  SENATOR KRUEGER:
                                     Certainly.
14
                  ACTING PRESIDENT BENJAMIN:
15
     Senator yields.
16
                  SENATOR SEWARD:
                                    So you're saying
     that you have accepted the Comptroller's number?
17
18
                  SENATOR KRUEGER:
                                     Yes, we accepted
19
     the Comptroller's number that there was an
20
     additional $190 million in revenue above and
21
     beyond the Governor's proposed revenue in his
     Executive Budget and 30-day amendments.
22
23
                  SENATOR SEWARD:
                                    If Senator Krueger
     would continue to yield.
24
25
                  ACTING PRESIDENT BENJAMIN:
                                                Does
```

the Senator yield? 1 2 SENATOR KRUEGER: Yes. 3 ACTING PRESIDENT BENJAMIN: 4 Senator yields. 5 SENATOR SEWARD: You know, the reason that the Comptroller issued his revenue 6 7 number is because there was no three-way consensus reached in terms of the appropriate 8 9 revenue number among the Senate, the Assembly and 10 the Division of the Budget, representing the 11 Governor. 12 Is there any movement toward a three-way agreement on available revenues? 13 14 SENATOR KRUEGER: Through you --15 SENATOR SEWARD: Just to complete my thought and question, that is the first step 16 in finalizing a timely State Budget, which is now 17 18 less than three weeks away from the deadline, 19 that three-way agreement on a revenue number. 20 SENATOR KRUEGER: Through you, 21 Mr. President. So my colleague is correct, we 22 did not come to agreement, three way, through the primary way that we get to revenue consensus. 23 24 And so we all agreed that we were going to give 25 it to the Comptroller to make a determination.

Not necessarily easily agreed, but basically a 1 2 default if you don't make an agreement by X date, 3 it goes to the Comptroller. We are accepting 4 that because I think that is actually what is 5 required, that we accept that. And we are fully intending to move forward in three-way 6 7 negotiations with the Governor and the Assembly, not only on a final revenue number to be spent --8 because there is some difference between us, 9 10 although not very much -- and also to, of course, fight the real -- the important good fight of how 11 12 we take that revenue and expend it in different 13 ways. So I actually believe we might see 14 15 Mothership starting as early as this evening. 16 Which for those of us who have been here for a while know, it's to some degree the bell going 17 18 off at a race to start the negotiations between the Governor, the Assembly and the Senate once 19 20 both the Senate and the Assembly complete their 21 work on their one-house bills, which is what we 22 are doing now. SENATOR SEWARD: Would Senator 23 24 Krueger continue to yield? 25 ACTING PRESIDENT BENJAMIN: Does

```
1
     the Senator yield?
 2
                  SENATOR KRUEGER:
                                     Certainly.
                  ACTING PRESIDENT BENJAMIN:
 3
 4
     Senator yields.
 5
                  SENATOR SEWARD:
                                    Yes, through you,
     Mr. President. How much additional spending in
 6
 7
     this budget resolution is financed with
 8
     nonrecurring revenue items?
 9
                  SENATOR KRUEGER:
                                     So in our
10
     one-house we did not add any one-shot revenue
     sources. All of our changes and proposed new
11
12
     revenues are continuing.
13
                  We did not deny the Governor's
14
     revenue sources in his budget. And it's an
15
     excellent question that I can't answer for you
     right now how many of his revenue sources in his
16
     budget were defined as nonrecurring or what we
17
18
     sometimes call one-shots.
19
                  So I can't answer for him, but I can
20
     say we did no addition to that of one-shots.
21
                  SENATOR SEWARD:
                                    If Senator Krueger
     would continue to yield, I have more questions.
22
23
                  ACTING PRESIDENT BENJAMIN:
                                                 Does
     the Senator yield?
24
25
                  SENATOR KRUEGER:
                                     Yes, I'm happy to
```

1 continue. 2 ACTING PRESIDENT BENJAMIN: 3 Senator yields. 4 SENATOR SEWARD: So you have 5 accepted whatever nonrecurring revenue items that the Governor had included in his plan, as I 6 7 understood your answer. 8 SENATOR KRUEGER: Yes. And a follow-up 9 SENATOR SEWARD: 10 question to that is, what is the structural 11 deficit or surplus in the outyears in terms of 12 your financial plan? Is there a structural deficit going forward? 13 SENATOR KRUEGER: So we confess we 14 15 don't have a great answer there. We can try to get you an answer. But we did not try to look at 16 how our proposals would change the Governor's 17 18 outyear gap. And so I apologize that I don't 19 have that answer; we should try to get you that 20 answer. 21 SENATOR SEWARD: That I think is a 22 critically important piece of information, so 23 that we can do proper planning for this budget and going forward. 24 25 If Senator Krueger would continue to

1 yield. 2 ACTING PRESIDENT BENJAMIN: Does 3 the Senator yield? 4 SENATOR KRUEGER: Yes, I will. 5 ACTING PRESIDENT BENJAMIN: The Senator yields. 6 7 SENATOR SEWARD: You know, last 8 year the Majority on this side of the aisle 9 rejected over a billion dollars of new taxes and 10 fees that the Governor had included in his budget proposal last year. And on top of that, we also 11 12 rejected many billions of dollars more in tax 13 increases and fee increases that the Assembly had included in their one-house budget last year. 14 15 And so we were able to enact a final budget, 16 thanks to the Majority at the time, a State Budget without new taxes and fees. 17 18 Now, the Governor is very 19 persistent, and his Executive Budget this year 20 contains over a billion dollars in tax increases 21 for fiscal year 2020. Does the Senate one-house 22 resolution reject any of these tax increases? And if so, which ones? 23 24 SENATOR KRUEGER: Through you, Mr. President. So in the Governor's Executive 25

Budget, he does add, I'd say, three new major revenue streams.

One is the continuation beyond the ending point of what people like to call the millionaire's tax, but it's really just a change in the higher brackets of PIT. So the Governor is continuing that for new revenue, and this house supports that as well.

The Governor is moving forward with an internet tax package to tax internet sales, which I like to describe as a sales tax fairness package. We were awaiting a decision in a major court case, called the Wayfair case, to clarify that states can in fact tax internet sales as if there was a sale going on in a bricks-and-mortar store.

Interestingly, it's not a new tax increase on anyone, it's a -- the fact is if you go to a store and buy something, you're going to get hit with sales tax if it's categorized under New York State sales tax. But for too long people were going to internet marketplace providers, other providers, and avoiding the sales tax. That actually hurt jobs in New York State. Because when fewer people go to stores,

fewer people are hired to work in stores in our neighborhoods and our communities. When people don't have to pay a tax if they go one route versus another route, you're setting up an unfair, uneven playing field for different businesses.

So not only are we accepting the Governor's proposal, I actually think from a small business, from a local community perspective this is absolutely the right thing to do.

And since Senator Seward and I both sat through the budget hearings, we both heard from the Associations of Towns, Counties and Cities how important this was to them.

So yes, it does raise revenue for the localities and for the state. But it's really a question of tax fairness, given our changing society where so much of commerce takes place via internet, not by walking into the mom-and-pop store in your neighborhood.

And then the third change in revenue that was significant was the ESCOs, by requiring equal taxation if energy is being purchased through ESCOs versus through utility companies.

1 And that was also something that I 2 think is long past due. Again, I am a big believer, and I think my conference is, in fair 3 4 taxes. Where you have an even playing field, 5 everybody pays the same tax rates for the same types of activity, and ultimately that leads you 6 7 to ensuring that you're keeping taxes lower because you're building your base of who's 8 9 paying. 10 So those are the three major changes in the Governor's budget. And I feel that we 11 12 made the right decision to support those in our budget resolution and budget bills. 13 14 SENATOR SEWARD: If Senator Krueger 15 would continue to yield. ACTING PRESIDENT BENJAMIN: 16 Does 17 the Senator yield? 18 SENATOR KRUEGER: Yes, I will. ACTING PRESIDENT BENJAMIN: 19 The 20 Senator yields. 21 SENATOR SEWARD: My follow-up question, just so I clearly understand, did you 22 reject any of the Governor's tax and fee 23 increases that was in his proposal? Did you 24 25 reject any of them?

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1
                  SENATOR KRUEGER:
                                     No, I don't
 2
     believe there were any new fees in his Executive
 3
     Budget this year. And I don't think we did
 4
     reject any. There weren't that many new. I
 5
     believe primarily there were those three that
     we've just discussed.
 6
 7
                  SENATOR SEWARD: If the Senator
 8
     would continue to yield.
 9
                  ACTING PRESIDENT BENJAMIN:
                                               Does
10
     the Senator yield?
                  SENATOR KRUEGER:
11
                                     Yes.
12
                  ACTING PRESIDENT BENJAMIN:
                                               The
     Senator yields.
13
14
                  SENATOR SEWARD:
                                    Actually, there's
15
     quite a long list of new revenues that the
     Governor had put in his budget. And my follow-up
16
     question to Senator Krueger is, what new taxes
17
18
     and fees over and above the Governor's proposal
     are included in this resolution?
19
20
                  SENATOR KRUEGER: Before I get to
21
     listing our new revenues in our budget, can you
22
     just read me that list you were referencing, if
     you don't mind, of additional taxes and fees in
23
     the Governor's Executive Budget?
24
25
                  Through you, Mr. President, I'm
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actually asking a question which is half of what
 1
 2
     he's asking me, so I don't want to mess up
 3
     protocol.
 4
                  ACTING PRESIDENT BENJAMIN: Senator
 5
     Seward, do you yield to a question?
                  SENATOR SEWARD: I'd be happy to
 6
     provide this information. I assumed you would
 7
 8
     have had this.
 9
                  But the extension of the
10
     millionaire's tax for five years.
                  SENATOR KRUEGER: I did mention
11
12
     that, yes.
13
                  SENATOR SEWARD:
                                    The opioid tax.
                  Discontinuation of the energy
14
15
     services sales tax exemption. You mentioned
16
     that.
17
                  SENATOR KRUEGER: That was the
18
     ESCOs.
                  SENATOR SEWARD: Make the waste
19
20
     tire fee --
21
                  (Interruption.)
22
                  SENATOR GIANARIS: Stand at ease,
     Mr. President.
23
                  (Whereupon, the Senate stood at ease
24
25
     at 1:44 p.m.)
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1
                  (Whereupon, the Senate reconvened at
 2
     1:55 p.m.)
                  ACTING PRESIDENT BENJAMIN:
 3
                                                The
     Senate will return to order.
 4
 5
                  Senator Gianaris.
                  SENATOR GIANARIS: Mr. President,
 6
 7
     let me thank my colleagues for their patience.
 8
     Obviously we had a medical issue that arose, the
     doctors are here. And you saw the gentleman that
 9
10
     fell seems to be okay and is being taken to get
     attention. So I guess we're in a position to
11
12
     proceed with the debate.
13
                  And let me also thank Senator
     Biaggi's chief of staff, who happens to be an
14
15
     M.D., who was on-site immediately to help resolve
     the situation.
16
17
                  So thank you, and we can proceed.
18
                  ACTING PRESIDENT BENJAMIN:
                                                Senator
     Seward.
19
20
                  SENATOR SEWARD:
                                    Yes, certainly our
21
     thoughts and prayers are with the person that did
22
     collapse.
23
                  At the time of the interruption, I
24
     was going down, at Senator Krueger's request, the
     list of Governor's tax increases that he
25
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```
1
     included. And my question is they've accepted
 2
     all of these -- if they have, in fact. Or have
 3
     they rejected any.
                  The extended millionaire's tax, five
 4
 5
     years.
                  SENATOR KRUEGER:
 6
                                     Yes.
 7
                  SENATOR SEWARD: The opioid tax,
 8
     100 million. Discontinue the energy services
     sales tax exemption. Make the waste tire fee
 9
10
     modification extended.
                             Impose a supplemental
     auto rental tax surcharge outside of the MCTD.
11
12
     Enact a comprehensive tobacco control policy.
     Impose penalty on the use of lead paint --
13
     there's a modification there.
14
                                    Impose business
15
     inspection fees. Extend personal income tax
16
     limitations on charitable contributions for five
     years. Nonresident New York gambling winnings.
17
18
     Enact the Cannabis Regulation and Taxation Act.
19
     Impose a statutory cap on casino free play.
20
     Extend certain tax rates and certain simulcast
21
     provisions for five years. And student loan
22
     servicer registration fees are set at $750.
                  Those are the list of the Governor's
23
     revenue actions in his proposal. The question
24
25
     is, if Senator Krueger would continue to yield,
```

the question is has the Senate Majority in their budget resolution rejected any of these revenue actions presented by the Governor.

SENATOR KRUEGER: Through you,
Mr. President, I want to thank the sponsor for
that question.

So we have in fact kept open for discussion but not accepted the opioid tax, because we have concerns about who it would apply to.

We have kept open the discussion about cannabis legalization, of which revenue is one piece of it, but we have not agreed specifically with the Governor's plan. We have kept open and so we would like to continue the discussion on cannabis.

We have kept open the discussion -I'm sorry, cannabis and opioid were the two that
we kept open. We did accept the auto rental
surcharge expansion, which is a relatively small
amount of money and would go towards mass transit
in upstate New York to help them with their mass
transit needs.

The list was very long, so I'm just double-checking. And the issues on the free

1617

```
poker question, the free play -- thank you.
 1
 2
     not sure we did define that as a tax. Because
     that's a question of whether casinos and other
 3
 4
     places can offer discounted gambling to people.
 5
     So we did accept the Governor's proposal there,
     but I'm not really sure I would define it as a
 6
     tax. And you know me, I don't like gambling.
 7
     It's not hard to find me arguing against
 8
 9
     gambling.
10
                  But we also did accept his proposal
     to allow sports betting in the four casinos,
11
12
     which will be revenue. So we did accept that
     revenue, under the belief that that will actually
13
14
     assist the upstate casinos in trying to meet
15
     their new revenue.
16
                  So, sorry, I jumped to -- you
     also -- through you, Mr. President. Your
17
18
     original underlying question also asked what new
19
     additions we had beyond the Governor's. So shall
20
     I jump to those now?
21
                  SENATOR SEWARD: If I -- if the
     Senator would yield, I would have a follow-up
22
     question just on the original question.
23
                  ACTING PRESIDENT BENJAMIN:
24
                                                Does
25
     the Senator yield?
```

Certainly. 1 SENATOR KRUEGER: Of 2 course. 3 ACTING PRESIDENT BENJAMIN: 4 Senator yields. Go ahead. 5 SENATOR SEWARD: The -- my question really is two-part. My reading of the budget 6 7 resolution was that you have accepted the \$100 million opioid tax. And the other items 8 9 that you discuss were still open or under 10 discussion, have you included those revenues in 11 your financial plan? 12 SENATOR KRUEGER: So through you, Mr. President, there was 100 million in revenue 13 14 booked from last year's budget for an opioid tax. 15 The courts overruled how that was written. So we're not supporting adding an additional 100, 16 17 but we are accepting that that is part of the 18 financial plan, did not reject that, but wrote in 19 our documents that we want continued negotiation 20 on the language of how that tax would actually be written and applied. 21 22 Because we -- and I'm sure you feel the same way. We don't want to go down the road 23 24 of passing something that somebody goes to court and finds unconstitutional for a second time. 25

```
1
     And we're concerned about who that tax might
 2
     actually apply to, who would actually have to pay
 3
     the tax.
 4
                  So we split the baby, because we
 5
     said yes, that 100 million is in there already
     from last year, we're not subtracting it out from
 6
 7
     the financial plan, but we didn't actually agree
     to the specific change that the Governor has
 8
9
     proposed in his Executive Budget.
                  And on cannabis, we booked no money.
10
                  SENATOR SEWARD: If Senator Krueger
11
12
     would continue to yield.
                  ACTING PRESIDENT BENJAMIN:
13
                                                Does
14
     the Senator yield?
15
                  SENATOR KRUEGER:
                                     Certainly.
                  ACTING PRESIDENT BENJAMIN:
                                                The
16
     Senator yields.
17
18
                  SENATOR SEWARD: Yes, let's now get
     to that portion of my question that deals with
19
20
     what new taxes and fees -- and also, I would say,
     revenue actions -- that, over and above the
21
     Governor's proposal, are in this resolution.
22
     What new taxes, fees, revenue actions are
23
     included in this budget resolution?
24
25
                  SENATOR KRUEGER:
                                     Okay. So we do
```

place a sports betting via online if you go to 1 2 the four casinos in upstate New York to register. And it's two forms of revenue. It would be a 3 4 sports betting licensing fee and then sports 5 betting tax receipts, projected at a total of \$90 million. Again, if you choose to sports bet 6 7 legally in New York, you would have to pay this. But if you don't choose to sports bet, it's not a 8 9 tax on you. 10 We did a slight change in boxing and 11 MMA taxes to have parity between the two sports. So it brings in a total of \$2 million in revenue. 12 But again, the argument was more for having an 13 14 even playing field and parity in taxation in 15 those two not identical sports but similar 16 sports. We did take unclaimed lottery funds, 17 18 currently estimated to be \$80 million a year, and said that that money should go to education. 19 20 Now, every year there are unclaimed lottery funds, people who never, I guess, look at 21 their ticket or decide I don't want this money. 22 I'm not sure who decides they don't want this 23 money once they buy a lottery ticket, but 24 25 apparently there are people who don't ever accept their lottery winnings. And that up until now, that unclaimed lottery funds money has simply been left in the lottery to do more marketing, more advertising, more internal spending.

We actually think the lottery has plenty of money to do what they need to do to run the lottery system. Apparently more and more people are playing it, so we just don't believe they should be able to keep this money. It was never intended for them. It's never been collected by the winners, so we would put that into education, as lottery money is supposed to go to education.

We speed up the effective date of the auto rental tax that the Governor put in to gain an additional \$7 million. So it's not a growth in the rate, it's just making the effective date earlier to start to draw revenue earlier.

We deny the STAR property tax proposal, which is not a reduction in STAR but rather it's a continuation of current practice.

We actually -- and we have a proposal to -- so this one's always a little complicated. So we call it a major reassessment

```
1
     impact of property tax credits, but it's actually
 2
     a proposal that would address an issue in
 3
     Long Island where there are massive tax
 4
     assessment increases anticipated very soon. And
 5
     we have drafted a proposal that would provide a
     five-year phase-in exemption for the increase in
 6
 7
     assessed value due to the Nassau County property
     value reassessment, at the request of the North
 8
 9
     Country executive.
10
                  So the increase in the tax burden
11
     due to their increased property values would be
12
     phased in at a 20 percent per year growth over
13
     five years. And we are estimating that cost to
14
     be $30 million in this year to the state.
15
                  SENATOR SEWARD:
                                    If Senator Krueger
     would continue to yield.
16
                  ACTING PRESIDENT BENJAMIN:
17
                                                Does
18
     the Senator yield?
19
                  SENATOR KRUEGER: Yes, I will
20
     yield.
                  ACTING PRESIDENT BENJAMIN:
21
                                                The
22
     Senator yields.
23
                  SENATOR SEWARD:
                                    I notice, Senator,
24
     that you did not mention the carryout paper bag
25
     fee as a revenue raiser. Is that in this -- that
```

is in this budget resolution, is it not? 1 2 SENATOR KRUEGER: So that was the 3 Governor's proposal -- we modified his plastic 4 bag proposal. So it's not necessarily a new fee 5 that we're adding, but it is a changed formula. So in our model of a plastic bag fee, it would be 6 7 a ban on plastic, a 5-cent fee on other bags, with the money being split between -- I'm hoping 8 I get this right; they'll tell me if I'm wrong --9 10 20 percent remaining at the stores and 80 percent of that going to the EPF fund to assist 11 12 communities with the transition from having 13 plastic bags to no longer having plastic bags. 14 Excuse me. So it's a ban on plastic 15 and a 10-to-25-cent fee on paper and other nonreusable bags. It's a model that actually has 16 worked in the State of California very 17 18 effectively, and we have a number of counties and localities in New York State who have also 19 20 established a similar model for themselves. This is the first time we would have 21 22 an opportunity to see money available to go into the Environmental Protection Fund while ensuring 23

that the stores who had to change their behavior

would have some of their costs addressed as well.

24

25

```
If Senator Krueger
 1
                  SENATOR SEWARD:
 2
     would continue to yield.
 3
                  ACTING PRESIDENT BENJAMIN:
                                               Does
 4
     the Senator yield?
 5
                  SENATOR KRUEGER: Yes, I will.
                  ACTING PRESIDENT BENJAMIN:
 6
 7
     Senator yields.
 8
                  SENATOR SEWARD: Just so I
 9
     understand -- and I will get to a question --
10
     under this resolution there's a ban on
11
     plastic bags and then up to 20 cents for a paper
12
     bag at the grocery store?
13
                  SENATOR KRUEGER: Minimum of 10,
     and it could go up to 25.
14
15
                  SENATOR SEWARD:
                                    Twenty-five.
16
                  SENATOR KRUEGER:
                                    It's the store's
17
     decision if they go up. So in the other areas of
18
     the country that have applied this law, you
19
     basically don't see them choosing to go up
20
     because it would be a business decision on their
21
     part that probably wouldn't work out that well
22
     for them.
23
                  SENATOR SEWARD:
                                    Mr. President, if
24
     Senator Krueger would continue to yield.
25
                  ACTING PRESIDENT BENJAMIN:
                                               Does
```

```
the Senator yield?
 1
 2
                  SENATOR KRUEGER:
                                     Certainly.
 3
                  ACTING PRESIDENT BENJAMIN:
 4
     Senator yields.
 5
                  SENATOR SEWARD: Senator Krueger, I
     wanted to go back to our discussion on the
 6
 7
     All Funds spending number, which I understood you
     to say is $100 million above the Governor.
 8
                                     The All Funds --
 9
                  SENATOR KRUEGER:
10
     yes. We were at 175.2, he was at 175.1.
                  SENATOR SEWARD:
11
                                    And the
12
     Comptroller -- I also understood you to say that
     you've accepted the Comptroller's revenue number
13
     of 190 million additional dollars of revenue
14
15
     available.
16
                  With that, if the All Funds increase
     is 100 million and the Comptroller is offering
17
18
     190 million in new revenues forecasting, why
19
     would you need to raise additional taxes over and
20
     above the Governor?
21
                  SENATOR KRUEGER:
                                     So the primary
22
     revenue increases are actually consistent with
     what the Governor proposed. We're not actually
23
     calling for significant amounts of new revenue
24
25
     from our -- the list that we just gave you.
```

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1
                  So by and large, we are not
 2
     significantly impacting the revenue -- growth in
     revenue collected. And of course, as I said, we
 3
 4
     made some changes in what we accepted and
 5
     rejected in the full financial plan of the
     Governor's.
 6
 7
                  SENATOR SEWARD:
                                    Mr. President, I
 8
     have no further questions at this time.
 9
                  Thank you.
10
                  SENATOR KRUEGER: Thank you.
                                                  Thank
11
     you.
12
                  ACTING PRESIDENT BENJAMIN:
     there any other Senators wishing to be heard?
13
14
                  Seeing and hearing none, the debate
15
     is closed.
                 The question is on the resolution.
16
                  Call the roll.
                  (The Secretary called the roll.)
17
18
                  ACTING PRESIDENT BENJAMIN:
                                                Senator
19
     Robach to explain his vote.
20
                  SENATOR ROBACH:
                                    Yes,
21
     Mr. President, I just rise -- I am obligated
22
     really to not vote for this resolution for a
     number of reasons. For me, representing the City
23
     of Rochester and Monroe County, this resolution
24
25
     not only raises billions of dollars in taxes but
```

also took things out of the budget that have been in there for years.

For example, the Summer of
Opportunity Program for the City of Rochester, in
a bipartisan effort, something created with Bob
Duffy, who was the mayor of Rochester, then
Lieutenant Governor, that's been removed from
this proposal. I'm going to do everything I can
to make sure it's in the final version of the
budget.

But I noticed very pointedly that those funds weren't taken out for New York City or anywhere else, only for the City of Rochester.

Also, while I was happy that
Workforce Development Institute was funded, a lot
of the money for training and inclusion, trying
to get women and more diversity in the building
trades in Rochester and get them in the queue for
internships, that money was not put in this
one-house resolution either.

So both generically, listening to the people I represent, being against new taxes, as well as, even more parochially, cutting specific things to the people I represent, but not seeing that done for other parts of the

```
1
     state, is not only disappointing to me, but I
 2
     feel I have an obligation to vote against this
     resolution and work with everyone in the process
 3
 4
     to make sure in the final version we do the right
 5
     thing and treat people fairly.
                  Thank you, Mr. President.
 6
 7
                  ACTING PRESIDENT BENJAMIN:
                                                Senator
 8
     Robach to be recorded in the negative.
 9
                  Senator Metzger to explain her vote.
10
                  SENATOR METZGER:
                                     Thank you,
     Mr. President.
11
12
                  I just want to say that I am very
     pleased and proud to support this one-house
13
14
     budget. As the Senator representing the most
15
     rural district in the Democratic Conference, this
     budget really does address the needs of all of
16
     New York, both rural and urban.
17
18
                  I had a number of concerns with the
     Executive Budget and cuts, in particular, to
19
20
     funding for local governments. We've done a
     lot -- we've done a lot to put those resources
21
22
     where they need to go. Also to fund our schools,
     funding agriculture, addressing the opioid
23
              These are all issues that are so
24
     crisis.
25
     important to our rural communities.
```

So I'm very pleased to vote aye. 1 2 Thank you. ACTING PRESIDENT BENJAMIN: 3 Senator 4 Metzger to be recorded in the affirmative. 5 Senator May to explain her vote. SENATOR MAY: 6 Thank you, 7 Mr. President. 8 I am also pleased to vote for this 9 resolution because it's been a wonderful 10 experience to see our entire conference work together to address the issues of urban, suburban 11 12 and rural New York. My district -- like Jen's, I have rural districts, but I also represent all 13 14 three of those very prominently. 15 And it sometimes looks like the 16 interests of those different parts of the state conflict with each other, but it has been 17 18 wonderful to see how my conference gets it that we need to support the entire state. 19 20 So we have additional funding for 21 agriculture and rural programs. We also are 22 supporting urban cores like Syracuse. And we have a lot of things in the budget that bridge 23 both of those different kinds of interests, such 24 25 as much better funding for education and for

```
1
     healthcare and for many other programs that I
 2
     think we need to support, like clean water and
 3
     drug addiction treatment and prevention and
 4
     libraries.
                 There's so much that really unites
 5
     our state.
 6
                  And I'm very happy to vote for this
 7
     resolution.
                  Thank you.
                  ACTING PRESIDENT BENJAMIN:
 8
                                                Senator
     May to be recorded in the affirmative.
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10
                  Senator Liu to explain his vote.
                  SENATOR LIU: Mr. President, thank
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     you very much for this opportunity to explain my
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     favorable vote on this budget resolution.
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                  I want to echo my colleagues,
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     appreciating that that process has been both
     enlightening and productive and I believe will
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     serve the best interests of all of our fellow
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18
     New Yorkers.
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                  In particular, when we looked at the
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     Executive Budget, there were a number of things
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     that required modification, if not outright
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     rejection. A couple of those things I'd like to
     highlight would be, number one, school governance
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     in the City of New York. The Executive simply
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25
     proposed a three-year extension of what's called
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mayoral control. I'm happy that we are putting 1 2 an additional process in there, including a public hearing this week, as well as in coming 3 years, to continue to examine the school 4 5 governance system in New York City and to make sure that additional reforms and changes as 6 7 necessary will be enacted. 8 On the issue of funding the 9 Metropolitan Transportation Authority on a 10 long-term basis, particularly with regard to its capital plan, the Executive essentially proposed 11 a blank check for the MTA that is not -- that is 12 already not known for a great deal of 13 14 accountability. 15 We reject that proposal in this document and instead look to analyze and consider 16 additional measures that will provide such 17 18 revenues to the MTA, but with accountability and with a clear understanding of what it will 19 20 deliver and provide for our constituents. With that, Mr. President, I am happy 21 22 to support this resolution. Thank you. ACTING PRESIDENT BENJAMIN: 23 Senator Liu to be recorded in the affirmative. 24

Senator Harckham to explain his

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1 vote. 2 SENATOR HARCKHAM: Thank you, 3 Mr. President. First I want to thank our leader and 4 5 our deputy leader for creating a process that got us to this point, a real thorough examination of 6 7 all of the issues in the budget, line by line, with input from stakeholders and local officials. 8 So we did a very thorough job in crafting this 9 10 resolution. This is very good for the Lower 11 Hudson Valley. I want to thank Chair of 12 Education Shelley Mayer. A billion dollars in 13 extra Foundation Aid is critical as our property 14 15 taxpayers struggle to pay for a good education 16 for their children. We did things like restoring Aid to 17 18 Localities, the AIM funding, fully restored CHIPS 19 funding for the first time, with an over 20 \$150 million increase in that program. restored the Severe Weather Infrastructure 21 22 Repaving Program. So there are a lot of things that are very good for the Hudson Valley. 23 For my chair -- and working with 24 25 chairman Senator Rivera, I thank you for your

leadership on our task force. We are really moving the needle on substance use disorder treatment. For the first time, we have pushed the envelope from 14 days before an insurance company can interfere to 28 days. And that is remarkably revolutionary because time, we know, is the enemy when treating substance abuse.

We're also reducing the number of copays on outpatient care or after-care from a variety of copays. If they see multiple specialists, down to one copay per day, and it would be the cost of a basic office visit.

So there are a lot of good things in this budget, and I'm going to be pleased to vote for it.

The only one thing I want to say is we talk about the legalization of cannabis, and my personal feelings are irrelevant, I'm here to represent the feelings of my district. And there are great, great concerns. My hope is we will still have this conversation out of the budget. I think it's too big. My constituents think there are too many moving parts. Especially the further out in suburbia you get, you throw cars in, it's not a good mix.

1 So I am supportive of colleagues' 2 I am very grateful to Senator Krueger for some of the conversations and her understanding 3 4 of the issues up there. So we're moving in a 5 positive direction, I think this is a great resolution, and I want to thank colleagues. 6 7 Thank you, Mr. President. 8 ACTING PRESIDENT BENJAMIN: Senator 9 Harckham to be recorded in the affirmative. 10 Senator Jackson to explain his vote. 11 SENATOR JACKSON: Thank you, Mr. President. 12 13 My colleagues, I rise in order to 14 support the resolution. 15 I'm so happy and pleased that both the Assembly and the Senate in their resolutions 16 consider how important it is that the 17 18 Foundation Aid formula has increased to over a billion dollars in both resolutions. 19 20 I was hoping and expecting 21 \$1.6 billion that was recommended by the 22 Commissioner of Education and phase in the rest of the \$4 billion that our children are owed 23 under the Campaign for Fiscal Equity. But I am 24 25 pleased with the fact that the priorities of both the Assembly and the Senate is about education.

And I say to my colleagues here in the Senate that I did a tour of several cities in the State of New York with the Alliance for Quality Education, for education. I went to Rochester, New York, and visited schools there and talked to some of the parents and leaders in the administration. Rochester has a very poor school district. And based on the poverty level and the number of children of minorities, blacks and Latinos, it is considered the eighth poorest school district in the country -- not only the Empire State, but the country.

And I had the opportunity with my colleague Rachel May to go to Syracuse. And Syracuse is a very, very poor school district, it has 50 percent blacks and maybe 25 percent Latinos. And it is also considered like the tenth poorest school district -- not in the Empire State, New York State, but the country.

I'm saying to everyone that is unacceptable by anyone's standard. But not only that, Schenectady, in our colleague Jim Tedisco's district. I had the opportunity to meet with his staff and other State Assemblymembers, the

superintendents and school board members there, we toured the school. And that district is in need, just like Rochester and Syracuse. Not at the same level, but they're in need. Even the superintendent said that several years ago they filed an action of discrimination against

New York State with the federal government because of the situation in Schenectady.

And I visited a small rural community like Ellenville that has only 1600 students in the entire school district. One campus which has a high school, a middle school and an elementary school all combined. And that district did not have one social worker in the entire school district. And they have said that they need money that they're entitled to under Foundation Aid formula.

How much is Rochester owed? About \$2900 per student. How much is Syracuse owed?

About \$2100 per student. How much is New York

City owed? Fifteen-hundred dollars per student.

And in essence, the Foundation Aid is the thing that we need in order to ensure that the children of New York State, no matter what county or municipality you live in, have the opportunity,

an opportunity to have a sound, basic education.

And my colleagues, I tell you what that means, that they should graduate from high school knowing how to read, knowing how to write, knowing how to serve on a jury and being able to hold competitive employment. Not repetitive, flipping burgers, but competitive in the world market.

So I say to you that I'm very pleased about this. But I also have issues as far as the MTA and New York City Housing
Authority and many other issues. And let me just read to you, if I may -- I want to read to you a tweet this morning, what the New York City Partnership said about this budget, and then I'll close.

It said -- one second. Bear with me, please -- "Congratulations to Andrea Stewart-Cousins on a fiscally responsible budget proposal that includes congestion pricing to fund transit. Check out our full statement," and they give you the website.

And what I said in response to that -- I tweeted that, and I said "We are doing our best to represent the needs and the wants of

all New Yorkers. Is it perfect? No. 1 But we are driving in the right direction, staying focused." 2 3 And Mr. President, I vote aye on this resolution. 4 5 ACTING PRESIDENT BENJAMIN: Senator Jackson to be recorded in the affirmative. 6 7 Senator Ortt to explain his vote. SENATOR ORTT: 8 Thank you, Mr. President. 9 10 I don't want to get too excited. have sat on the other side of this chamber, and I 11 12 know that this document really doesn't mean a whole lot governmentally. But really it's more 13 14 telling as a political document, and it tells you 15 where the Majority would like to continue to take this state. 16 This state is the highest-taxed 17 18 state in our country. We know that, there's data that shows that. The highest-taxed state in this 19 20 country. Which means, in many cases, the least-affordable state in this country. 21 And this budget, this document, does 22 nothing to change that ranking. In fact, it 23 doubles down on continuing to make sure we're the 24 25 number-one state when it comes to taxes.

that's because there's a fundamental difference between the Majority's view, which is they probably like that ranking because it means we're spending more money on the needs of New Yorkers.

Many folks in the Minority look at that as the death knell for our districts. That ranking is the reason why businesses are leaving. That ranking is why students, when they graduate from our schools, leave to other states -- not California, but other states who are lower-taxed states.

And this document absolutely does nothing to change that trajectory. And it's increasingly a question of mine and many millions of New Yorkers, as the negotiations now begin in earnest to produce a real budget governmentally, who in that room is going to be representing middle-class taxpayers in this state? I don't know the answer to that question, and I'm increasingly wondering if anyone in those negotiations are going to be standing up for middle-income earners, middle-class taxpayers, the kinds of people who have been leaving this state in droves for generations.

And I would like to add a specific

concern of mine. My colleague, the chair of the Agriculture Committee, mentioned some things about rural New Yorkers. And in the agriculture budget, nothing is identified as to where the money is going. There's an increase in funding, which I think is important, and I'm glad we're increasing funding. But I would offer to my colleagues, especially to the new ones, speak to your colleagues who have been here for several years. Trusting executive agencies to spend the money in a way -- in the best way for our constituents and New Yorkers is misplaced at best.

I do not trust the executive agencies of this administration to spend the money that -- this conference for many years, and this house, quite frankly, supported programs on the agriculture side, the Governor took them out, we put them back in. We made sure those funding streams and those programs were there. Not the Assembly, and certainly not this administration.

So it's important to me and I certainly hope that as those negotiations go forward, more money is great. More resources for our farmers and our agribusiness is great. But

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let's make sure that we say where that money is
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             That is our responsibility as a
     Legislature. And when we don't do that, we are
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     abdicating our responsibility constitutionally
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     that New Yorkers have sent us here to do.
                  Mr. President, I vote in the
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     negative.
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                  ACTING PRESIDENT BENJAMIN:
                                                Senator
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     Ortt to be recorded in the negative.
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                  Senator Funke to explain his vote.
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                  SENATOR FUNKE:
                                    Thank you,
     Mr. President.
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                  In my opinion, simply put, this
     budget taxes too much, spends too much, and won't
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     do a thing to create jobs in my district in
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     upstate New York.
                  A million people have left our state
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     since 2010, and nothing in this budget is going
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     to reverse that either. In fact, by increasing
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     taxes once again on higher earners, more will
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     certainly leave the state and then face tax
     inspectors who are checking their refrigerators
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     to find out if their milk has expired and squeeze
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     every last penny out of them.
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                  Specifically in this budget, it
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     raises or creates more taxes on driving, on
     internet purchases, paper bags, real estate
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     purchases, and prescription medication.
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     imposes a $200 million tax to fund political
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     campaigns and those lovable negative TV
     commercials. We believe it blows through the
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     2 percent tax cap that we -- or spending cap that
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     we imposed on our local governments. And it
     still manages to cut funding to the neediest
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     among us who need nursing home care. And that's
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     a concern.
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                  There are some good things in this
     budget, to be sure, that all of us on this side
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     agree with and advocate for. But it only takes
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     one bad apple to ruin the bunch, as they say, and
     the tax and spending increases in this one-house
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     represent a bushel of bad apples.
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                  I vote no, Mr. President.
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     you.
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                  ACTING PRESIDENT BENJAMIN:
                                                Senator
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     Funke to be recorded in the negative.
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                  Senator LaValle to explain his vote.
                  SENATOR LaVALLE:
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                                     Thank you,
     Mr. President.
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                  After listening to Senator Funke and
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1 Senator Ortt, there's only one way you could vote on this bill, and that's no. Taxes too much, 2 spends too much. 3 4 And in some places it doesn't spend 5 properly, like for our community colleges. Base Aid should be higher than it is. And for 6 7 two of SUNY's hospitals, at Stony Brook and Syracuse, not a dollar aid to them, not a dollar 8 aid. And so those individuals representing 9 10 Syracuse should be aware that there are big problems ahead for that hospital, at least in my 11 12 opinion. 13 And so I'm going to vote no on this 14 legislation. 15 ACTING PRESIDENT BENJAMIN: Senator LaValle to be recorded in the negative. 16 17 Senator Hoylman to explain his vote. 18 SENATOR HOYLMAN: Thank you, Mr. President. 19 20 You know, I first want to thank our 21 colleagues for that scintillating debate. You 22 know, there's an expression that I would rather die of passion than die of boredom -- except for 23 a debate on a one-house budget resolution. So I 24 25 commend Senator Krueger for answering those

questions so completely.

And I think it suggests to me that there is widespread agreement across the State of New York about our Senate one-house resolution.

That's why you have both the business community and labor speaking in unison in support of this one-house resolution. That's why you have both agricultural interests -- the Farm Bureau -- and downstate interests, like our criminal justice services network, speaking in favor of this one-house budget resolution.

I'm very proud of this resolution and am excited to lend my support because it really is a budget for the many, not the few.

And that is a major change from our last year's resolution.

For example, last year in terms of funding for the Nurse Family Partnership, our colleagues across the aisle provided nothing.

This year our Senate resolution has at least \$3 million.

Last year our colleagues across the aisle, Mr. President, provided zero resources for the LGBT Health and Human Services Network. This year the Senate one-house resolution includes

that funding.

Last year, even after many efforts among advocates to try to convince our colleagues to support the Runaway and Homeless Youth Initiative, our colleagues provided no money.

This year, they are funded.

So as was said earlier by our colleague across the aisle, there is additional spending on behalf of the needs of New Yorkers, and that's what this budget is really about. And I'm very proud that we've also provided significant funding to statewide foreclosure prevention services. You know, 15,000 New York families lost their homes due to foreclosure last year. But we're going to stop that, hopefully, in this year's budget.

And we also, thanks to the efforts on behalf of my colleagues, are providing key funding to civil legal services and indigent legal services on both the criminal and civil side.

And finally, I'd like to say that in terms of schools and mass transit, there's a plan here for a way forward. And now we're finally advancing a proposal to tax the very wealthy in

New York with a pied-á-terre tax, which is French 1 2 for make the world's super-rich pay their fair 3 share. 4 (Laughter.) 5 SENATOR HOYLMAN: And I'm very, very heartened by the fact that we can reallocate 6 7 resources from noncitizens who have second homes in the City of New York to the needs of everyday 8 New Yorkers, just like our colleagues have said. 9 10 So I'm proud to vote aye, Mr. President. 11 12 ACTING PRESIDENT BENJAMIN: Senator Hoylman to be recorded in the affirmative. 13 14 Senator Helming to explain her vote. 15 SENATOR HELMING: Thank you, Mr. President. I rise today to explain why I'm 16 voting no on this resolution. 17 18 Having less than 24 hours to review the language included in these budget bills, I'm 19 20 left with many more questions than answers and, honestly, tremendous concerns for the people of 21 this state who are already overtaxed and 22 overburdened by regulations. 23 Despite the commitment of the 24 25 Majority that upstate New York will not be

forgotten, when I look at what's before us, I think that's exactly what has happened. That upstate New York, primary the Finger Lakes region, and all of our rural communities have truly been left out of the discussion.

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As the ranker on the Commission for Rural Resources, I'm concerned about several lines that are not identified in the one-house budget. To begin with, when we talk about access to healthcare services, the Breast Cancer Coalition of Rochester provides cancer services to those who have been diagnosed with breast cancer or gynecological cancers, whether it's a woman or whether it's men. They provide these services in many of the poorest areas of upstate They provided services to 14 counties. New York. In past years' budgets there had been a dedicated line for the Breast Cancer Coalition. Last year it was \$300,000. In this year's budget, I don't see a single penny identified.

But what I do see, I see a line with \$1 million for women's services. And I implore, implore the Majority to consider the Breast Cancer Coalition, their \$300,000 request for funding. Keep in mind, again, that they service

1 14 counties with some of the poorest people in 2 New York State.

I also implore you to take a look, if it's not already in there -- I didn't see it. When we talk about how well we've done for our rural communities, I didn't see anything in there for the critical access hospitals. There's 42 of them across New York State. Not one of them is in my district, but as an advocate for the rural communities, we need to fund the rate reimbursement, address the issues related to that.

These hospitals serve the most rural and geographically isolated areas of our state.

We cannot forget them.

And along those same lines, Iroquois
Healthcare, the physician "Take a Look"

program -- \$150,000. It's a phenomenal bargain

for the State of New York. What it does is

reaches out to residents in training in New York

City, physicians assistants and other medical

personnel, brings them up to New York State where

we have a critical shortfall of medical

providers, and shows them opportunities for a

great place to live and to work. So I hope the

Majority will again consider putting that back in.

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I also want to mention Finger Lakes law enforcement and emergency services. talked on this floor about the importance of volunteer fire departments. Every single penny of the \$500,000 that has been put in the budget for decades has gone to providing our volunteer fire departments over six counties -- over 92 volunteer fire departments -- with a small amount of money to help them with the purchase of critical supplies, whether it's hose, whether it's safety equipment, whatever it needs. small amount of money that goes to these fire departments and it helps them serve and protect our communities, it helps them keep themselves safe from some of the cancers they're exposed to. And it also helps keep the tax burden off of the local municipalities. They're coming out of the taxpayers' pockets.

So I implore you to consider that \$500,000 and remind you again about the discussions we've had about how important volunteer fire departments are.

Wanted to touch just quickly on

veterans. Again, yesterday we recognized the American Legion here. I'm a family member of a large military family. I wholeheartedly support our veterans and our active-duty service men and women. And it just boggles my mind that we will sit here and we'll talk about how we support our veterans, and then we will remove from this budget \$200,000 in funding for the Warrior Salute program, which provides clinical treatment and temporary housing for veterans as they overcome PTSD, military sexual trauma and/or traumatic brain injuries.

I want to know what message is this sending. That we value all of our veterans, or we just ignore the veterans from upstate, we just care about downstate veterans? I implore you to put that money back into the budget.

When it comes to agriculture, I didn't see -- perhaps it's rolled up into the funds that my colleague Senator Ortt mentioned -- the New York Farm Viability Institute and the dairy profit teams.

I also just wanted to mention workforce development. We obliterated the Rochester programs that my colleague Senator

Robach talked about. Please know that those programs don't just impact the City of Rochester, it spreads throughout the Finger Lakes region.

That is going to impact our businesses, their ability to get trained employees. It's also going to impact the people who are looking for that necessary training to find jobs. So I implore you to put that back in as well.

On the environment, I'll just touch very briefly, there's a lot of money in there.

It's curious to me that we call out specifically Long Island. And I'd ask you to, you know, take a look to make sure that the Finger Lakes are included. And also that issues related to blue-green algae and invasive species such as woolly adelgid and the spotted lanternfly are also included.

Again, I thank you for the work that you've done on the budget. I implore you to take another look at some of the programs from upstate New York that have been wiped out. And I just really -- those of you who are responsible for committees that have anything to do with real communities, really let your voices be heard and push for what we need that's so important.

Thank you. 1 2 ACTING PRESIDENT BENJAMIN: Senator 3 Helming to be recorded in the negative. 4 Senator Jacobs to explain his vote. 5 SENATOR JACOBS: Thank you, Mr. President. 6 This past December the USA Today had 7 an article, the headline being "Leaving New York? 8 Population Loss Deepest in the United States." 9 10 People are leaving -- this article wrote about 11 that people are leaving our state at a faster 12 rate than any other state in the nation. This has been happening for some 13 14 time now. It is fairly obviously to anybody that 15 lives outside the New York City area that we have a population crisis in state, a population-exodus 16 crisis in this state. We need to focus on that 17 18 if we are going to survive long-term as a state. 19 In that regard, this budget is 20 troubling to me. I have not seen an example where an area has turned their population crisis 21 around, reversed an exodus of people and grown 22 again by dramatically taxing and dramatically 23 fees, and that is what we are doing now. 24

I just wanted, though, to touch on

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one specific element of this budget, and that is regarding marijuana legalization.

In the brief period I have been in this body, I've expressed concern each and every year about major policy issues being inserted into this budget. And this year is no different. But I have to say this year's inclusion of recreational marijuana in the budget is the most significant example of putting a major dramatic policy in the budget that is largely a policy issue and certainly, at least this year, not a budgetary issue.

I personally am strongly against broad-based legalization of marijuana. But whether you are for or against this issue, you must agree that it's a very significant public policy issue with major ramifications on our people. I could list the litany of reasons why legalization is very dangerous for our future, but at this point I am just asking that we do not do a disservice to this legislative body and, more importantly, to the citizens we represent by ramming this issue through in this budget process.

I believe we need to give this the

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studied deliberation it deserves -- committee
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     meetings, hearings, public outreach and more.
     Simply put, we are not fulfilling our job as
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     legislators if we pass this legislation in this
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     manner.
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                  Thank you.
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                  ACTING PRESIDENT BENJAMIN:
                                                Senator
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     Jacobs to be recorded in the negative.
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                  Senator Gaughran to explain his
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     vote.
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                  SENATOR GAUGHRAN:
                                       Thank you,
     Mr. President.
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                  I'd first like to thank both Senator
     Krueger and Senator Seward for what I thought was
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     a very civil and thoughtful discussion. And that
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     back-and-forth honestly, as a new Senator, I
     found to be quite valuable.
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                  Look, I don't agree with everything
     in this budget. I don't think -- probably most
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     people don't agree with everything in this
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     budget. But there's a lot we need to do, and we
     do have to make some compromises. And I want to
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     point out a couple of things I think are
     important.
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                  Especially for the middle class, a
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     significant increase in aid to public schools.
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     This is not only going to help the children
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     across the state, but this is going to help our
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     property tax payers. And as chair of Local
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     Government, I'm very happy that this fully
     restores the AIM funding for every village and
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 7
     every town in this state. That also helps
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     especially the middle class.
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                  And I'm pleased that it also
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     eliminates the proposed tax on carried interest
     and that it also will make the 2 percent tax cap
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     permanent.
                  So for these and other reasons,
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     Mr. President, I vote in the affirmative.
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                  ACTING PRESIDENT BENJAMIN:
                                                Senator
     Gaughran to be recorded in the affirmative.
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                  Senator Ramos to explain her vote.
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                  SENATOR RAMOS:
                                    Thank you,
     Mr. President.
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                  I too rise in support of my
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     conference's resolution.
                               I believe it does
     protect the fiscal integrity of our state while
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     prioritizing the needs of working-class people.
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                  Look, I'm a born and bred New Yorker
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     and I have seen Republican budgets pass nearly my
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entire adult life. I can't say how proud I am to be a member of this conference suggesting a budget that really does reflect our needs. And I want to just highlight a few of the things and then talk a little bit about something that I believe is missing in our budget.

But I want to commend my colleague Senator Krueger on all of her hard work and of course the leadership of Andrea Stewart-Cousins, our conference leader.

I believe that with prevailing wage and wage theft prevention, or otherwise known as the Sweat Bill in this resolution, we're truly beginning to address the inequities for many of the workers who benefit -- sorry, of the workers employed on projects who benefit from public subsidies. And as the mother of two public school children and a graduate of New York City public schools, I am very, very, very proud to see the Campaign for Fiscal Equity or Foundation Aid funding included here.

I support mayoral control with increased governance, and I think that there's a lot of work to do there. I'm happy we are planning to tax the oligarchs who really should

pay their fair share on their second, third, 12th homes that they have in New York City. That early voting is funded. That bus lane cameras are funded. And as someone without a driver's license, the fact that congestion pricing is being included in this.

However, I am worried about the AirTrain coming to my district to serve LaGuardia Airport. It actually does not alleviate the needs for better public transportation for my constituents in East Elmhurst, which is a transportation desert.

I am very happy to see the gang violence funding, because we do need alternatives to policing when it comes to talking about these harder issues.

I only wish that we had included driver's licenses for all, because it's a real revenue generator for our state. Undocumented New Yorkers are members of our families who pay taxes, contribute to our economy, and deserve equity just like the rest of us. Not to mention that for those who drive, it actually would help with car insurance rates and again would be a real revenue generator for our state.

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Nevertheless, I vote aye on this
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     resolution.
                  Thank you, Mr. President.
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                  ACTING PRESIDENT BENJAMIN:
                                                Senator
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     Ramos to be recorded in the affirmative.
                  Senator Rivera to explain his vote.
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                  SENATOR RIVERA:
                                     Thank you,
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     Mr. President.
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                  A lot has been said already, and I
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     just wanted to again thank Senator Krueger for
     all her work to make sure that this happened,
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     make sure that we thank the staff, who have done
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     an amazing job in helping us out.
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                  I've got to tell you, I'm proud of
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     my conference. I was very glad to be part of a
     workgroup that dealt with the health/mental
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     health part of the budget. It only took us about
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     13½ hours to go through each and every single
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            But every one of those Senators, whether
     line.
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     it was Senator Salazar, Senator Carlucci,
     Senator Gaughran, Senator Breslin, Senator May,
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     or Senator Harckham, they came basically to every
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     meeting, participated, debated, asked questions.
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     We know what's in there. More importantly, we
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     know how good this budget is.
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And I have to disagree respectfully with Senator Ortt. This is not an unimportant document. The opposite is true. This not only puts out, as you said, a political document, but more importantly lays it out on the table, what are the priorities that we have as the Democratic Conference. And a lot has been said already about all the things that are in here. reality is that this is the start of the process. We still have to have all sorts of conversations with our friends in the Assembly as well as our friend in the second floor. And we will have some disagreements, but this is what we have done, we have taken all of the priorities that we have as a Democratic conference and we have put them on the table.

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And I also wanted to say to Senator Helming that I agree with you very strongly:
When it comes to healthcare facilities, we have to make sure that we take care of the entire state. Which is the reason why we fought so strongly to make sure that in this one-house, as you will see, the restorations that we did for hospitals, the restorations that we did for Medicaid funding, the restorations that we did

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for nursing homes, and the addition of $2 million
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     for rural health that we added because we
     recognize, just like you said, that healthcare
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     facilities all across the state, particularly
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     sometimes in rural communities, are not paid
     attention to.
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                  So we want to make sure that we
     fight for the entire state, and I truly believe
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     that this budget does that.
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10
                  So once again, Mr. President, I
     proudly vote in favor of this resolution because
11
     I believe it sets forward what our priorities
12
     are. And I'm looking forward to the vote that we
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14
     will take in just a few weeks. Hopefully it will
15
     be a good enough budget to vote yes on as well.
                  Thank you, Mr. President.
16
                  ACTING PRESIDENT BENJAMIN:
17
                                                Senator
18
     Rivera to be recorded in the affirmative.
19
                  Senator Kennedy to explain his vote.
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                  SENATOR KENNEDY:
                                      Thank you,
21
     Mr. President.
                  Let me start by thanking the
22
     leadership of this conference, Senator Andrea
23
     Stewart-Cousins, and the leader of the Senate
24
25
     Finance Committee, Senator Krueger, as well as
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all of the Democratic Conference members who worked so diligently to put this document together.

But it wasn't just our Democratic Conference. We took input from our colleagues across the aisle to make sure that this was a holistic view of this state, to make sure that we were addressing needs across this state. And it being a \$175 billion document -- resolution -- I could be here all day talking about the issues that are addressed in this. I will touch on a few of the most important issues that we are dealing with.

As has been mentioned, a \$1.6 billion increase in education aid that will impact all of our districts across the state -- not just helping our kids in public education, but helping the communities that depend upon this money to keep their taxes down.

The protections that are built into this document for the environment are historic in nature. We restored \$550 million to our Medicaid funding. That would have devastated the hospitals across this state; we are making them whole. We restored AIM funding in this package.

We retained and are expanding the film tax credit that is arguably the most beneficial tax credit program in the history of the state, according to industry leaders, creating thousands of jobs across this state that wouldn't have been created without that film tax credit.

And perhaps one of the most important pieces addressed in this resolution is this conference taking the step to make the tax cap in the State of New York permanent. You want to help the middle class in the State of New York? You want to help keep taxes down across this state? We are imposing a permanent property tax cap in this state. That is an important step for this conference to take, and we are going to see it through to the end.

On top of that, on top of that, we addressed issues like childcare funding and apprenticeship training all across this state. Save the Michaels of the World, the lifesaving organization dealing with the opioid crisis -- statewide program -- is being addressed in this budget. Saving lives.

And as the chairman of Transportation, there's so many different issues that are addressed in this dealing with equity and parity across this state -- not only agreeing with what the Governor proposed with the CHIPS funding, but taking into account all areas across the state. In particular, upstate we increased CHIPS funding by \$150 million. The municipalities across the state were clamoring for this funding.

The \$65 million for Extreme Winter Recovery funds that will help communities, including in Western New York, that are so hard-hit with the extreme winter, dealing with their transportation needs.

And then we talk about the downstate transportation needs and the MTA, the heartbeat of our economy, that is moving people around with the public transportation system, the Long Island Railroad, the subway system in the city, the Metro-North.

The congestion pricing plan that this conference is advancing in negotiations with the Assembly and the Governor, taking into account what the community is calling for, to make sure not only are we funding the system but that there's accountability and reform measures

taking place at the same time.

This week we'll be in Buffalo talking about public transportation, the fourth of five public hearings -- unprecedented public hearings that for years the public has asked for on public transportation across this state, and it has not happened. This Democratic Conference is taking those historic steps.

And as it pertains to my own system out in Western New York, the NFTA, a \$100 million five-year capital fund that the NFTA has been calling for for years that has been unaddressed by our colleagues across the aisle that we are now addressing in this document. Increasing STOA funds that upstate has been calling for to the transit systems, including Rochester, Albany, Syracuse and, yes, Buffalo and Western New York and the NFTA. All the systems are getting more money.

And again, on a local community perspective, when you talk about the NFTA, expanding the light rail, a billion-dollar project that will come to Western New York with federal funds because of the \$6 million that was included in this document.

Not to mention the funds that we're advancing for the Skyway design competition, the \$175,000 that we announced with the Governor just a couple of weeks ago in Western New York that would be transformative in nature to continue the progress and momentum.

So I'm so excited to move this document today, to be supportive of it. I'm just so pleased with the work that our Democratic Conference has done.

And I have got to tell you, I am a bit disappointed to hear some of the negative rhetoric coming from across the aisle, who has been in charge of this Senate chamber for the better part, the better part -- not all, but the better part of 100 years. It's been 107 years that a Democratic majority has held as many seats in this chamber, 107 years.

So I would say to my colleagues across the aisle if they're complaining about people that are leaving this state, they ought to look in the mirror. And the fact of the matter is the places that have been ignored over the years has been upstate and Western New York, and we are addressing them in this document.

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Thank you, Mr. President.
 1
 2
     aye.
 3
                  ACTING PRESIDENT BENJAMIN:
                                                Senator
 4
     Kennedy to be recorded in the affirmative.
 5
                  Senator Kaplan to explain her vote.
                  SENATOR KAPLAN:
 6
                                     Thank you,
 7
     Mr. President. That's going to be a very hard
 8
     act to follow.
 9
                  (Laughter.)
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                  SENATOR KAPLAN:
                                    I would like to
     start by thanking my colleagues, staff, our
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12
     Finance chair, Senator Krueger, and our
     Majority Leader, Andrea Stewart-Cousins, for
13
     their hard work to put forth a fiscally
14
15
     responsible budget that respects and supports the
     needs of my suburban district on Long Island.
16
                  This is not a perfect budget. But
17
18
     this budget includes so many of the things that
     our residents count on, including restoration of
19
     proposed cuts to AIM funding, funding our opioid
20
21
     crisis, making the tax cap permanent, and real
     property tax relief for homeowners whose taxes
22
23
     could otherwise sharply increase as a result of
     Nassau County-wide reassessment.
24
25
                  This budget includes historic
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1
     funding increases to ensure our kids have access
 2
     to the best education. This budget includes
     record funding for water-quality improvement and
 3
 4
     water infrastructure projects. It also ensures
 5
     fairness for suburban residents who will be
 6
     impacted by the proposed congestion pricing plan.
 7
                  I am very proud that we were able to
 8
     achieve all of these important priorities in this
     resolution, and I so cast my vote in the
 9
10
     affirmative. Thank you.
                  ACTING PRESIDENT BENJAMIN:
11
                                                Senator
12
     Kaplan to be recorded in the affirmative.
                  Senator Martinez to explain her
13
14
     vote.
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                  SENATOR MARTINEZ:
                                       Thank you,
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     Mr. President.
                  First of all, I would like to begin
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18
     by thanking our Majority Leader, Andrea
19
     Stewart-Cousins, for fostering a collaboration
20
     between the conference and those stakeholders
     across the State of New York to deliver a
21
22
     responsible proposed budget resolution.
23
                  This process has been long and
     tiresome, but we definitely learned a lot about
24
     New York State and about our own individual
25
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districts. From the North Country to the suburbs of Long Island, we realized we represent different constituencies with different interests and concerns.

The proposed budget resolution is just a beginning, and we need to move the process forward to deliver a well-balanced budget which will benefit all New Yorkers. You've heard what we've funded so far, what we have restored for all our communities across the state. And for these reasons, I will be supporting this resolution, even though I have my reservations.

Since this is a proposed budget resolution, communications will remain open. I am hopeful that the final budget resolution will make public safety a priority to protect all New Yorkers. We need to balance the needs of the people while maintaining their safety. There is certainly more that unites us here in this chamber than divides us, like education, good government, and ethics reforms, which we have started to work on since the beginning of this legislative session.

However, there are other issues that depending on our districts, we have difficulty on

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1
     agreeing. Such is the case with the legalization
 2
     of cannabis as well as the language in our
     criminal justice reform. However, I believe it's
 3
 4
     something we can continue to work on and improve
 5
     on.
                  I will continue to voice the
 6
 7
     concerns of my constituencies, and I will
 8
     continue to proudly serve the Third Senatorial
 9
     District. Mr. President, I do vote in the
10
     affirmative, and I look forward to really getting
11
     down and honing in on the issues that will
     protect all New Yorkers.
12
13
                  Thank you.
                  ACTING PRESIDENT BENJAMIN:
14
                                                Senator
15
     Martinez to be recorded in the affirmative.
16
                  Senator Lanza to explain his vote.
17
                  SENATOR LANZA:
                                   Thank you,
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     Mr. President.
19
                  First let me apologize for my
20
     laryngitis.
                  I know that has become a source of
21
     joy for some of my friends here over the last
22
     week.
23
                  First, I want to thank Senator
     Krueger and Senator Seward for the discourse.
24
25
     wait with bated breath to the many hours to come
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as we actually address the actual budget. 1 2 Mr. President, first to Senator 3 Kennedy's point. In spite of my appearance, I am 4 not 107 years old --5 (Laughter.) SENATOR LANZA: -- so I cannot 6 7 speak to all those years. But I can say this. I've been here for 12 years, and I feel as though 8 some of my colleagues across the aisle have taken 9 10 advantage of the fact that government civics are 11 not adequately taught in our schools anymore. 12 So in the 12 years I'm here, I can tell you there's never been a Republican budget. 13 I wish there had been. I think the state would 14 15 be in a better place if there were. The Republican Party, yes, controlled the Senate, 16 one-third of the government. Two-thirds, since 17 18 I've been here, have been controlled by the 19 Democrats. 20 Which means that there has not been 21 a Republican budget or a Democratic budget, 22 there's been a consensus budget. No budget could be passed over the last 12 years that I've been 23 out here unless Democrats and Republicans came to 24 25 an agreement and there was compromise and a

budget was passed. Period. That's a fact.

So if we want to lay blame for the policies in this state that certainly are driving people away by the thousands, there's plenty to go around. From this point on, it's all on you.

And so let me tell you why and explain why I have to vote, out of responsibility to my constituents, no on this proposal. Because if this becomes part of the enacted budget, the cost of living in New York -- for the rich and the poor, from the North Country to Long Island and New York City, from one end of New York to the other -- is going up. That's right. To those of you out there listening in New York, the cost to live in New York State for every one of you is going to increase.

And let me talk about two aspects of this proposal that I think really highlight that fact. You know, always be aware of a person that picks your pocket and then tells you that they're doing it for your own good. The internet tax. We hear flowery descriptions about how this is about fairness and equity and it's good for us.

First of all, there's a whole new marketplace out there, and you know it. You and

your constituents more and more every day shop on the internet. I know my family does, and I know the people of Staten Island do. And they do so to find value and convenience. And sometimes when they're shopping they choose one item over another because it's 75 cents less than from another place. And they're entitled to do that.

And by the way, in terms of brick-and-mortar businesses, mom and pops, so-called, in New York State, more and more of them are online. New York businesses are going online to access that global market.

So if you're a business on

Forest Avenue in Staten Island, you're online.

And a lot of your business, more and more every day, is coming from places like California and New Mexico and Texas and Alaska. That's the marketplace.

So I just have to put this -because we talk in legalese here, and minutia,
and we talk about numbers and facts. I want to
explain what's happening to the people back in my
district if this becomes part of the budget. If
you were driving down the street in a car and you
were passing a store and in the window was a big

sign, red letters, "We've just raised the price 1 of every item in our store by 15 percent," who in 2 3 this chamber would stop, park, get out of their 4 car and rush into that store to go shopping? No 5 one would. Well, that's what's happening with 6 7 this internet tax. The cost of goods on the internet, whether it's Amazon or any other place 8 that you shop, that your constituents and my 9 10 constituents shop, is going up by 15 percent. 11 Eight percent tax, the processing fee that Amazon 12 and the others, the programs they need to write to collect this tax -- everything that our 13 constituents buy online is going to cost 14 15 15 percent more. That's not good for them. 16 That's not good for New York. I don't know, maybe some 17 18 of them will pick up a laptop, drive to New Jersey or somewhere else, sit in a parking 19 20 lot and shop from there. Maybe some of them will say, I'm done, I'm finished, I can't take it 21 anymore in this state, I'm going to move. 22 moving to a place where it's going to cost a lot 23

The other issue is this -- this bag

less to live and raise a family.

24

25

tax caper. I'll tell you, it would be funny if 1 it wasn't so sad. I remember last year the 2 3 debate was about charging a nickel for plastic 4 bags. And why? Because plastic bags, we're 5 told -- I think there's some truth to this, although when I drive through the city I see a 6 7 lot more than plastic bags on the side of the road. But they're bad for the environment. And 8 we said here, to be intellectually honest, if 9 10 they're so bad for the environment, we shouldn't 11 charge people. It shouldn't be okay to destroy 12 the environment as long as you pay a nickel. say be honest, ban them. Well, the Governor was 13 14 listening. The Governor I think is being 15 intellectually honest, although I disagree with the policy. At least if he believes and you 16 17 believe that plastic bags are bad for the 18 environment, we shouldn't have them. 19 So that's what they did. Somebody 20 said, oh, no, now what are going to do? How are we getting that nickel? Enter paper bags. 21 22 they're bad for the environment. But you can still have them. You can still use them. 23 24 give us a quarter. 25 And by the way, I think we're even

done with this charade that it's not a tax. 1 a tax. Because the money's coming to the state. 2 So what does that mean? You go 3 4 shopping, it's going to cost you more. It's 5 going to cost you more. It's going to be inconvenient. It's going to be a hassle. And by 6 7 the way, it's not going to help the environment. It's not good for New York. 8 9 not good for the people I represent. It's not 10 good for the people you represent. It's 11 dishonest. It's wrong. I'm going to vote no. Two more points, questions, in this 12 13 proposal, questions on marijuana and congestion 14 pricing. They're questions, you leave it there. 15 I think that's smart, not to address them right now because there are a lot of questions about 16

That's what we're supposed to do, things that are good for the State of New York. Not things that drive people out. Not things that tell people: You know what, you're better off living somewhere else. It just doesn't work here anymore. I can't do it. I can't make ends meet. I don't know, maybe my district is

whether or not either one of those proposals

would be good for the State of New York.

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different from yours. I don't have people coming to me and saying, Hey, can you add more cost to my life? Can you make it more expensive for me? Could you give me more taxes to pay? You know, I have a lot of extra money in my pocket, I want to give it to the government.

That doesn't happen in my district.

I don't know, we're different on Staten Island.

Senator Savino could tell you about that.

(Laughter.)

SENATOR LANZA: The questions on marijuana -- there are a lot of questions. And you deserve to make sure that you have the answers before you do something. The people of New York deserve answers.

I have one question -- only one, for now -- on marijuana. You'd better tell the people of the State of New York what the projections for deaths on our roads are if this becomes the law. I don't know if it's one or if it's a thousand people that are going to be killed by people driving while high on marijuana. I don't know if it's 5,000 a year. I don't know how many sons and daughters will lose their lives in New York if this becomes the law. But you'd

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better tell the people of the State of New York
 1
 2
     what that number is before you shove this down
     their throat.
 3
 4
                  Congestion pricing, big question.
 5
     What are you going to charge the people of
     Staten Island for the privilege, the privilege of
 6
 7
     traveling within their own city? You know,
     Manhattan is part of their city. We pay for
 8
     bridges and tolls. We have inadequate
 9
10
     transportation infrastructure. The rest of the
     city has ignored Staten Island for decades. We
11
12
     don't have enough buses. We don't have a subway.
13
     Oh, but lucky you on Staten Island, you want to
14
     come visit your city -- your city, not someone
15
     else's city -- we're going to charge you. To go
     to a play, to go shop.
16
                  I think that's wrong. I think you'd
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     better have some answers for the people that I
     represent before you do something like that.
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20
                  So Mr. President, I'm going to vote
     no, and I look forward to the continued debate.
21
                  ACTING PRESIDENT BENJAMIN:
22
                                                Senator
     Lanza to be recorded in the negative.
23
24
                  Senator Serino to explain her vote.
25
                  SENATOR SERINO:
                                    Thank you,
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Mr. President.

I'm glad to see that the programs that we've led the way on are being continued:
The Peer-to-Peer Dwyer program, the work on Lyme and tick-borne diseases, and a permanent property tax cap. Budgets are about priorities. These are the kinds of programs that have been and should continue to be our priorities.

However, we know New Yorkers are continuing to leave the state in droves because of our high cost of living. If we truly want to make New York a place we want to live instead of leave, we need to make significant tax cuts and they have to be our top priority.

I cannot in good conscience support a budget that blows through the state's spending cap and includes over \$2 billion in new taxes and fees. I was a single mom for a portion of my life, and I know what it's like to live paycheck to paycheck. Every single dollar counts.

Twenty-five cents on paper bags, that counts.

Internet tax, that counts. Unfunded mandates that raise local taxes, that counts. And there's so much more.

There's a lot of waste in this

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resolution. And I would urge my colleagues, as
 1
     the negotiations go on, to please focus on
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 3
     cutting the waste and prioritizing the programs
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     that New Yorkers depend on.
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                  Thank you, and I vote no.
                  ACTING PRESIDENT BENJAMIN:
 6
                                                Senator
 7
     Serino to be recorded in the negative.
                  Senator Biaggi to explain her vote.
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 9
                  SENATOR BIAGGI:
                                     Thank you,
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     Mr. President.
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                  I want to begin with gratitude for
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     our leader, Andrea Stewart-Cousins, as well as
     our Finance chair, Senator Krueger. This process
13
14
     has been illuminating, it has been collaborative,
15
     and it has been transparent. And because of
     that, I feel that we are in a better place to
16
     serve all of New York.
17
18
                  I also want to begin with a response
     to my colleagues on the other side of the aisle
19
20
     because I believe in ending on a high note. For
     those comments related to the 1 million people
21
     who have left New York since 2010 --
22
     unfortunately, Senator Kennedy stole my thunder a
23
     little bit -- but I would encourage you to
24
25
     perhaps purchase a mirror and to look into it.
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Because for the past 10 years the Democrats in this chamber were not in power. In fact the Republicans were.

And as a result of that, what we have seen in New York State is the largest income inequality in the entire nation. And why is that? That's because of an underinvestment in education, in transportation, in housing and in all of the things that allow for New Yorkers as a whole to be able to thrive.

This budget is an incredibly comprehensive budget, and it does a lot of good for the Bronx and for Westchester. But not only for the Bronx and Westchester, for the entire state. And because of that, I am very proud to support it. Our increase in school funding to over \$1 billion, our restoration of AIM funding, our increase of NYCHA funding -- which for my district is incredibly important -- as well as our imploring of the Executive to release the \$450 million that already have been promised to NYCHA. Our restoration of Medicaid and our dedication and commitment to public health programs, including Parkinson's disease and sickle cell and the opioid crisis and eating

disorders. Our commitment to childcare funding and the environment.

And, you know, to the argument against the ban of plastic bags, it's a small investment to ensure that our future generations live in a world where the air is clean and the water is able to be drank by all individuals no matter where you are. And I am very proud out of commitment to environmental justice, as well as fixing the MTA.

And for those people who have their criticisms about how we've gone about this, our congestion pricing, New York City and New York State is an economic driver for the entire state. Not only the entire state, the entire country -- not only the entire country, the entire world relies on the hub that is New York City. And if we flip a switch and turn off all the trains, we will be in an awful economic situation. So we have got to take a step forward, and this is an important step forward. And I am very much looking forward to working through these things.

For all of those reasons -- for this real budget, for this responsible budget -- I vote aye, Mr. President.

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ACTING PRESIDENT BENJAMIN:
 1
                                                Senator
 2
     Biaggi to be recorded in the affirmative.
 3
                  Senator Savino to explain her vote.
 4
                  SENATOR SAVINO:
                                     Thank you,
 5
     Mr. President.
                  I'm going to try and be a little
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 7
     less passionate and save it for the upcoming
     weeks when we get into the real meat and potatoes
 8
     of the budget.
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                  But first let me thank our leader,
     Senator Stewart-Cousins, for putting together I
11
12
     think some really important working groups to
     help us to get to where we are. And Senator
13
14
     Krueger and her team, the Finance team, the staff
15
     were really amazing.
16
                  I've been here a little longer than
     Senator Lanza now. He's here 12 years, I'm here
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18
     15 years. I've been on both sides of this aisle,
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     and for a while I was even somewhere in the
20
     middle.
21
                  (Laughter.)
                  SENATOR SAVINO: So I -- I can
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23
     remember a time, Senator Lanza, when there was a
     Republican governor for 12 years, where you
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25
     had -- you know, they say in the budget you have
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to have a partner. So you had a Republican

Senate, you had a Republican governor, you had a

Democratic Assembly. So they had a pretty

lasting imprint on the spending plan of the State

of New York.

Now, I don't like to get into the tit-for-tat, but it was during the period of time when we had a Republican budget where we doubled the size of the State Budget. Now, we can complain about that, but quite honestly, some really good things happened during that period of time. And you guys might want to take a look in the mirror and remember what you did.

Recognizing that there were millions of New Yorkers that did not have health insurance, you figured out a way to use Medicaid, and you created the Family Health Plus program. Yes, that's one of the reasons why healthcare is so expensive in New York. It's one of the reasons why Medicaid costs so much. It's expensive, but it was a good thing. We shouldn't run away from that. More people now into Family Health Plus and Child Health Plus have healthcare because of that decision.

Our education system is one of the

most expensive in the country because we believe in education. Is it enough money? Some people say never enough. We're going to fight like hell to get more. Some regions don't get as much as they need. Some school districts are shortchanged. That's our responsibility to figure out how to solve that problem, and we're going to do it together.

We have a responsibility to deal with complicated policy issues in the budget. We lost that fight a long time ago about what belongs in the budget and what doesn't. It would be so much easier if we could just do spending in the budget, right? But that's a fight the Legislature lost during the Pataki administration when they sued him and the Court of Appeals said the Governor has the right to do it. So we can, you know, quibble over it, but it's before us.

Does marijuana belong in this budget? Yes. Why? Because it is a revenue enhancer. It's a complicated issue. We have to deal with it. But let's think about this. If we don't do it, we now have 30 states plus the District of Columbia that have medical programs, and they are counting. New York is one of them.

We have ten states that have legal adult use 1 2 programs, and more are coming online, including 3 New Jersey. Massachusetts to the right of us has 4 an adult use program, Vermont has an adult use 5 program, Canada has adult use. We cannot pretend that if we stick our head in the sand that we 6 7 will not have people using legal marijuana purchased in other states coming across our state 8 lines and driving. 9 10 Oh, and by the way, just in case you don't realize it, people do buy marijuana in 11 12 New York. It's not that hard to get. they're driving right now under the influence, 13 ability impaired, and our police officers are 14 15 pulling them over, doing field sobriety tests and administering whatever system of justice they 16 have to. But what we're not getting is the 17 18 revenue. We're not having a legal regulated market. We're not replacing the black market. 19 20 And we're not getting any of that tax money for That's what we will lose if we don't 21 New York. 22 take up this policy initiative. I understand people think they can't 23 vote for it. I quite honestly don't know why 24 25 when you think about this: Almost 70 percent of

Americans live in states that have legal
marijuana right now. I'm going to repeat that.

Seventy percent of Americans live in states that
have legal marijuana right now. So to think that
we can't do something about it -- just talk about
cognitive dissonance, I don't know.

We have a lot of issues we're going to have to try and figure out over the next couple of weeks, and I believe we'll get there.

A lot of this stuff that's built into this is built into grants and things that this Senate has passed over and over and over again, things we really don't have to fight about.

I heard some of you mention that, you know, the opioid tax is a new tax. It's not a new tax, we enacted it last year. It's an old tax repurposed because we screwed it up last year. So it's not a new tax. But it's a dedicated tax to a crisis that everybody in this room recognizes is still damaging thousands and thousands of families in this state.

On the sales tax, Senator Lanza, I don't know, the Staten Island Chamber of Commerce thinks we should do this, because they recognize that our small retailers on Staten Island are

suffering. And so I would ask you, why should I pay sales tax anywhere? Why should I walk in and pay sales tax on Highland Boulevard? Why should I pay sales tax in a store on New Dorp Lane? Why should any of us pay sales tax to a retailer in New York if I could just buy it online? It's fundamentally unfair, the court has said it's unfair, and we need to do this.

Every year we do Small Business
Saturday, trying to encourage people to shop in our stores. Why would they do that if they can avoid paying the sales tax? It's fundamentally unfair. We have to fix this. We now have the legal authority to do so. We should move forward.

There are so many other things that we need to do in this budget. Time is short.

We're going to get it done, in spite what the rhetoric out there is. Again, I've been here 15 years. They always say we can't do it. We can.

We'll do the best to take care of the people of the State of New York. In the end, some people will be happy, some people will be not so happy.

But we will deliver a sound budget for the people of New York State addressing the most critical

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1
     needs, and we will continue to do what each one
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     of us was elected to do, and that is to be
     Senators for our districts, fighting for the
 3
 4
     issues that we care about, from Staten Island,
 5
     from -- lookit, he's laughing -- from the North
     Country to the South Bronx, from the East End to
 6
 7
     the West Side.
                  Thank you, Mr. President.
 8
                                              I vote
9
     aye.
10
                  ACTING PRESIDENT BENJAMIN:
                                                Senator
     Savino to be recorded in the affirmative.
11
12
                  Senator Kavanagh to explain his
13
     vote.
14
                  SENATOR KAVANAGH:
                                       Thank you,
     Mr. President. So we've heard from all three
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16
     sides of the aisle.
17
                  (Laughter.)
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                  SENATOR KAVANAGH:
                                       I'd just like to
     add my voice as a member of the Greater
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20
     Staten Island delegation, currently representing
21
     Manhattan and parts of Brooklyn.
22
                  You know, this is -- a lot has been
     said about this budget. Many of the important
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     elements have already been mentioned by my
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25
     colleagues on this side of the aisle. I just
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wanted to, first of all, join those who have congratulated and thanked our great leader, Andrea Stewart-Cousins, for this first budget that she's presided over. And, you know, really an extraordinary process. Obviously we still have a lot more work to do, but we're really off to a great start. And also our Finance chair, Liz Krueger, who, you know, fielded so many questions from the other side and has really shepherded this process very effectively so far.

I do want to focus our attention, as the chair of the Housing Committee, on the many aspects of this budget that are intended to stand up in this chamber today for the notion that we have an important role to play in ensuring that people across this state have access to decent, affordable housing. We're making some very big and important investments in that area.

With respect to public housing, which has been an enormous story in New York but really ought to be a story across the state, we are investing \$250 million in new capital money in New York City, and we're investing \$100 million in public housing authorities across the state.

And we are formally calling in this resolution for the Governor to release the \$450 million that we have previously allocated for public housing in New York City. The money that has been allocated for other parts of the state has flowed relatively smoothly, and most of that money has been spent, and yet we've been holding \$450 million at a time when that money is desperately needed in New York City.

So that \$800 million investment that we're talking about really will help us play a role that is a very important part of a larger process that the federal government and certainly the city need to play a role in, but it's important that we step up.

This budget restores -- as was just mentioned by my colleague Senator Biaggi, I believe -- the \$20 million in foreclosure prevention funds. This is money that 89 organizations in every single county in this state use to make sure that people have the proper advice and the proper counseling when they're facing the prospect of losing their homes through foreclosure.

That money expires currently on

March 31st. A number of those organizations have already been struggling to figure out how to keep staff in place until we renew it. It's important that both houses of the Legislature are taking the position today that we should restore all \$20 million of that funding.

Similarly, the Neighborhood

Preservation and Rural Preservation programs -again, these are 202 organizations that many of
us know and love dearly. The Governor's budget
cut \$6.2 million out of that from current
funding. We're restoring all of that and adding
a bit more today to ensure that those programs
are adequately funded, and that the network that
supports those programs is also properly funded.

On the rent laws, we obviously are deferring, currently -- our budget removes language with respect to the rent laws that was sort of put in -- there's some notional language of the rent laws in the Governor's executive proposal. We're removing all that because we understand that is a conversation we're going to have later in this session. But we are including in this budget \$8.9 million each year for the additional money for the administration and

enforcement of the rent laws.

That includes 94 new staff positions to enforce those laws. It includes express funding in reference to the TPU, the Tenant Protection Unit, which has been blocked in this house previously. And that 94 staff is a 27 percent increase in the staffing necessary to enforce these laws that protect the tenancies and the rights of millions of New Yorkers. And that is not just a New York City issue, of course, that is Westchester and Rockland and Nassau County as well.

Finally, we are joining the Governor in supporting \$72 million in storm recovery funding. We still have a lot of people that are struggling from the ravages of Hurricane Irene and Superstorm Sandy and other big storms. It's important that we continue those programs.

And lastly, a \$5 million investment in the Manufactured Home Advantage Program, which is something that I believe my colleague on the other side of the aisle, my predecessor chairing the Housing Committee, Senator Little, has supported for a long time.

So this is an investment across the

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It reflects the varying needs that -- you
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     know, the different needs you need in rural
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     communities than you do in my neighborhood.
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     it represents a very important commitment on the
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     part of this house that we have a very important
     role to play in ensuring that people have a
 6
     decent place to live as a basis for economic
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     opportunity, as a basis for raising their kids
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     and getting them into schools and living the
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10
     kinds of lives we want to see all New Yorkers
     live.
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12
                  Thank you, Mr. President.
13
     aye.
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                  ACTING PRESIDENT BENJAMIN:
                                                Senator
15
     Kavanagh to be recorded in the affirmative.
                  Senator Bailey to explain his vote.
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                  SENATOR BAILEY:
17
                                     Thank you,
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     Mr. President.
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                  I also echo the sentiments of my
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     colleagues.
                  Thank you, Senator Stewart-Cousins,
     for your steadfast leadership in this budgetary
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22
     one-house process. It has been incredible on
     this side.
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                  Senator Krueger, thank you, as
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25
     always, for, you know, manning the ship and --
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womaning the ship or personing the ship, if we have to be gender-appropriate.

(Laughter.)

SENATOR BAILEY: Just to touch on a couple of things that have been touched on and haven't been touched on.

I echo the sentiments of Senator

Jackson. It is heartening to see this Majority
take education seriously. As the father of two
young daughters, one approaching school age,

Mr. President, I see the increase in aid as a
welcome sign that New York really understands
that the key to success is through our children.

The key to success is through education. And the
more education funding that we have, the better
off our state will be. It's not a sprint with
education, it's a couple of marathons, if we're
really being genuine about what we have to do
with educating our children.

And when it comes to education, you know, we have to make sure that we are providing funding so that the next generation has opportunities in other fields. And I'm very proud that this conference has allocated funds towards diversity in medicine. Often when people

of color go to doctors, they don't see people that look anything like them. And there should be a pathway towards careers in medicine.

And I'm glad that this conference is committed to diversity in so many areas -- diversity such as the My Brother's Keeper program, continuing funding for that, so that we can understand that people in inner city situations have a pathway out to success.

And I just -- before I close, I want to touch on our conference's omission of criminal justice reform specifically. It is not an omission in heart because we are committed, extremely committed -- as a member of the Legislature the very first bill I introduced, Mr. President, was S3334, relating to discovery reform.

So we are committed -- very much so committed, I must say again, Mr. President -- to making sure that we make New York State fair once and for all. But the omission of this in this budget is simply that we want to make sure we get it done right. You can't put things in the budgetary process just for the sake of throwing it in there, we have to make sure that we do it

1 right. 2 And we are committed to getting 3 discovery reform done so that people have the 4 evidence that they need. Getting bail reform 5 done so that wealth-based detention finally ends in the great State of New York. And having our 6 constitutional right to a speedy trial -- which 7 doesn't seem so speedy sometimes, 8 9 Mr. President -- finally codified in New York 10 State law. I look forward to a robust 11 12 discussion in the next couple of weeks about this matter and so many other matters that are 13 important to people, as we say regionally, from 14 15 the Bronx to Brooklyn to Broome County to 16 Batavia. We want to make sure that we get a budget that's done for all New Yorkers. And I 17 18 think that criminal justice reform, it's on the 19 way, we're going to get it done. And just 20 because you don't see in the confines of a 21 document today on March 14th -- 13th. I'm 22 getting ahead of myself. I'm already in budget 23 mode. (Laughter.) 24 25 SENATOR BAILEY: Just because you

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1
     don't see it in a document today on March 13th
     doesn't mean that we're not going to get it done.
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     We have the will to do it.
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 4
                  Mr. President, I vote age on the
 5
     resolution.
                  ACTING PRESIDENT BENJAMIN:
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                                                Senator
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     Bailey to be recorded in the affirmative.
                  Senator Carlucci to explain his
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 9
     vote.
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                  SENATOR CARLUCCI:
                                       Thank you,
     Mr. President.
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                  I too want to thank our leader,
     Andrea Stewart-Cousins, for guiding us through
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     this process, making it democratic, transparent,
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     and delivering a budget that's fiscally sound and
     responsible and addresses the needs that we've
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     been talking about: Making sure that we're
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     protecting our property tax payers by making the
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     property tax cap permanent, but more importantly,
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     by fully funding the Foundation Aid formula, by
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     making sure that we make that commitment so the
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     responsibility, the important responsibility of
     educating our children doesn't solely rely on the
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     property tax payer but that we uphold our end of
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     the deal. This is so important.
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And in addition to that, making sure that we're addressing the issues of suburban poverty by accelerating aid to districts like

East Ramapo and like Ossining and the harmed

Suburban Five that we've been talking about that have seen increases in enrollment, in English language learners, in levels of poverty. We have to make sure that what this document does -- which it does -- is bring our education policy into the 21st century and address the realistic, the reality of today by making sure our children get the education they need and they deserve.

We go further by making sure that we not only restore programs for mental health and developmental disabilities, but we expand them.

We make sure that we put the funding back to continue the Consumer Directed Personal

Assistance Program that helps thousands of people living with disabilities here in New York State live an independent and productive life. We've made that commitment here.

We want to make sure that we're standing up for our most vulnerable populations.

We put funding in to acknowledge the hard work and dedication that our direct service workers do

every day in taking care of the most vulnerable populations. We say we have to provide a living wage, and we go to great lengths to make sure that we have a 2.9 percent cost of living adjustment across the board for all human service agencies. We make that commitment in this budget.

We go even further to say we understand and we acknowledge that it's not just about a paycheck -- that's extremely important, and we have to do that, but we also look forward to a credentialing program for direct service workers, that we begin a program that acknowledges their experience, their education, their dedication, that we can reward that and make sure that this isn't just a job of taking care of the most vulnerable, but it's a career, it's a pathway towards a ladder towards success. And we make that commitment here.

We're listening to the members of the suburban communities where we say that we make sure that the residents of Rockland and Westchester and Orange Counties can continue a toll freeze on the Tappan Zee Bridge. Look, we're excited we could have this great new shiny

beautiful new Tappan Zee Bridge -- but if we can't afford to cross it, that will absolutely crush our economy.

So we have to set the message clear, and we can't have people living in fear that the toll might become extraordinary and a debilitating factor in them getting to work and living a productive life.

We address the concerns of congestion pricing to say, Look, we understand we have to make investments in the subway, but we also have to make sure that we make investments in the entire MTA system so that the entire system is healthy. And we've been hearing the concerns from the Long Island Railroad to my neck of the woods, with Metro-North and West of the Hudson, where I get pictures and complaints on a daily basis of overcrowded trains, of missing the train because it was late or it was canceled altogether.

And the fact that we're saying that an 80 percent on-time rate is acceptable? It's not acceptable. What boss would say to their employee, It's okay to be on time 80 percent of the time? No. So we're forcing our commuters to

find alternative routes because they don't trust the MTA.

So we're putting forth language that says yes, we want to make investments, but we want to make sure we know where the money is going and that we're not throwing good money down the tubes. So we're asking for a comprehensive forensic audit so we know where can the efficiencies be made, so that we're spending taxpayer dollars and commuter fare dollars as appropriately and as efficiently as possible.

We're making a commitment to say, look, we understand that mental health is a major issue. We have our crisis intervention team funding here that we're expanding to make sure that more law enforcement is trained to deal in a mental health crisis.

The Washington Post has put out a report that says that 25 percent of the police shooting fatalities that happened in this country last year involved a mental health crisis.

So we're setting a path. We're showing the rest of the nation that we can lead and we can help protect our most vulnerable populations, we can help our law enforcement, we

can make our communities safer, we can save 1 2 lives, and we're doing that in this document. 3 There's so many other things that I 4 can mention, the good work that's been done by my 5 colleagues in the Democratic Conference that have put together this budget by listening to the 6 7 concerns, the diverse concerns around the state. You know, we're 19 million people from every 8 corner of the globe, living here in New York 9 10 State. And that is what makes us great. this document addresses it, laying out a vision 11 12 for our state and really for the rest of the nation to follow. 13 14 So I'm enthusiastically supporting 15 this budget resolution. I want to thank my colleagues for putting forth the work and the 16 effort to get this done, and I'll be voting yes. 17 18 Thank you, Mr. President. ACTING PRESIDENT BENJAMIN: 19 Senator 20 Carlucci to be recorded in the affirmative. 21 Senator Jordan to explain her vote. 22 SENATOR JORDAN: Thank you, Mr. President. 23 24 While I appreciate that AIM funding 25 is restored, as is the Dwyer Peer-to-Peer Program funding, and the tax cap is made permanent -- all things that I've advocated for -- on the whole, this budget demonstrates the brave new world that New Yorkers are being forced to live in or to move out of.

I call it Bizarro World. It's a strange, frightening place where things are the exactly opposite of what they should be. It's a place where common sense doesn't exist and rules don't apply. It's a place where the taxpayers are forgotten. And a place where the Majority's extreme radical agenda in taxing and spending drives everything.

Even without going into any detail at all, I would never ever vote yes on any kind of budget or budget resolution without having a full financial plan in front of me. Imagine, as in this instance, being told today that we'll have that full financial plan by the end of the day. Once again, just like passing early voting bills without any funding, my colleagues across the aisle are putting the cart before the horse.

This is not a way to do business.

If you were corporate officers, your stockholders would fire you. We can all extrapolate in real

1 terms what that should mean.

I promised my constituents that I would fight for a more affordable New York. This budget has no -- or in better terms, zero or zilch -- promise of that. All one needs to do is to look at the new taxes in this budget. It will cost more to live here, not less. I believe that the majority of the people in New York State, those that are left, are fed up taxpayers who are furious. And I'm one of them.

I vote no.

12 ACTING PRESIDENT BENJAMIN: Senator
13 Jordan to be recorded in the negative.

Senator Sepúlveda to explain his vote.

SENATOR SEPÚLVEDA: Thank you,
Mr. President, for allowing me to speak.

I want to associate myself with the comments of my colleague Senator Bailey on criminal justice reform. The time for criminal justice reform has long passed. We have an opportunity now to help those individuals, especially in black and brown communities, who have suffered under the unfairness and indignities of our criminal justice system.

Another issue that was in the budget -- not specifically mentioned -- but we're going to continue to reform segregated confinement. As we all know, the United Nations held that holding people for long periods of time in segregated confinement is torture.

We're also going to continue to expand shock incarceration, something that's very important to all of us in this conference.

This budget is a budget for everyone in the state, for the middle class, for the poor, for upstate, for downstate, for our children, especially those in black and brown communities who have been historically underfunded in their educational system. This budget is a budget for the entire state and not for a selective few.

Now, one area that didn't appear in the budget but we're going to continue to fight for is the issue of the Green Light Bill, which is driver's licenses for undocumented immigrants. We haven't forgotten you, we're going to continue to fight for you.

Forget about the rhetoric, forget about the extremism, forget about the fear tactics -- the reality is that undocumented

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immigrants provide $1.1 billion to the state
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     coffers, both state and local government.
     Green Light Bill will add an additional
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     $55 million the first year that it goes into
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     effect and about $30 million every year after
     that. It will make us safer. It will allow
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     these individuals to integrate themselves into
     the economy. And it will also lower our
 8
     insurance rates 10 to 20 percent.
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                  So we continue to fight for you.
     Our conference is conscious of the necessity of
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     this legislation. We are going to continue to
     fight for everyone in this state because our
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     conference is for all and not for a select few.
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                  And I want to thank our leader for
     the fantastic job that she's done not only on
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     this budget, but from the very first day of
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     session she has demonstrated the true way to lead
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     this state.
20
                  Thank you.
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                  ACTING PRESIDENT BENJAMIN:
                                                Senator
22
     Sepúlveda to be recorded in the affirmative.
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                  Senator Mayer to explain her vote.
                  SENATOR MAYER:
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                                   Thank you,
25
     Mr. President. I rise to very proudly cast my
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vote in the affirmative on this resolution.

I want to thank our leader, my colleague from Yonkers, which is important in this debate, Senator Andrea Stewart-Cousins, for her leadership, and certainly Senator Liz Krueger, who I think has done a fantastic job in leading us through a challenging time.

But I want to give special thanks to my colleagues in our conference, who collectively had the passion that public education was going to be the focus of this budget resolution. Every single member, from upstate New York to

Long Island, New York City, and every place in between, made it clear that they wanted this budget to reflect that every child in this state is going to get the education they deserve regardless of zip code.

And I find it a little bit difficult to listen to my colleagues on the other side of the aisle complain so bitterly about what is wrong for their districts in this budget when we have made a principled, conscientious effort to make sure that every district, regardless of who represents it, is going to be treated fairly, not based on politics, but based on the need of the

district and the particular circumstances of that district.

efficiency.

And to that end, I'm so proud that we have added so significantly to Foundation Aid, which is the basis of our funding formula, to ensure that districts are reimbursed based on the need of their communities.

We've also done much more than that.
We've added 25 million in grants to support
English language learners, something that doesn't
exist and would benefit so many districts,
particularly those with new communities of
immigrants, like Port Chester, Ossining,
White Plains, New Rochelle and Yonkers;
20 million additional for expanded
pre-kindergarten for districts throughout
New York State, again based on need. Also

We have taken every step to ensure that all students rise, and that is how New York will rise.

flexibility for our districts and streamlining of

administrative requirements and driving

And so I'm so proud of my colleagues for uniformly, and in all together, agreeing that

this was a priority for our conference. I think
we have made a remarkable statement today that we
are committed to the students of New York State,
not based on politics, not based on who
represents them, not based on what district they
come from, but based on our commitment to
children regardless of where they live, and
particularly to ensure that the students in our
urban districts and our suburban districts that
have changed, like our City of Yonkers, get the
money they need. And we are focused on that, and
we are going to pursue it to the end.

I also want to thank my colleagues for so many of the other things that benefit suburban communities like mine -- the AIM restoration, investment in public transportation, investment in childcare, which matters so much to the working mothers, particularly of my district. A commitment to housing, recognizing that suburban districts, like urban districts, suffer from a lack of affordable housing.

And for the commitment overall to a balanced, sensible budget but one that recognizes we have an obligation as government officials to every person, and particularly to every child.

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     That is the essence of what our government is
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     here for. That is the ultimate challenge we
 3
     face. And today we stand up and say we support
 4
     our children, we support our schools. They are
 5
     absolutely essential for the future of our
     democracy.
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                  And we will be so much better if we
 8
     followed the lead of this budget resolution in
     putting our money where our mouth has been for a
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10
     long time. Now we are really doing it.
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                  I proudly vote aye.
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                  ACTING PRESIDENT BENJAMIN:
                                                Senator
     Mayer to be recorded in the affirmative.
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                  Are there any other Senators who
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     wish to be heard?
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                  Seeing and hearing none, Senator
     Seward to explain his vote.
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                  SENATOR SEWARD:
                                     Thank you,
     Mr. President.
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                  First of all, I want to thank
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     Senator Krueger for her responses to my questions
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     earlier and discussing this budget resolution
22
     before us today.
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                  You know, at a time when New York
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25
     State is actually losing population and our
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economy, particularly in vast parts of upstate

New York, is in trouble, and also too many of our
neighbors are struggling, you know, financially,
we need a sound budget that focuses on
affordability and a revitalized economy.

Now sadly, this plan, while there are some positives in this plan, overall it fails to address those key priorities -- affordability and a revitalized economy here in New York State.

You know, when our legislative hearings began back in late January, I stated very clearly at the time that I wanted to know how the Governor's budget plan would affect the lives of everyday New Yorkers in a positive way.

I ask the same question about this budget resolution. How is this budget wish list, how is that going to help people secure good-paying jobs, pay their bills, raise their families right here in New York State?

There are no tax cuts to help people afford their first home or keep up with the rising cost of living. There are no initiatives that will help our locally owned small businesses to grow. The cost of energy won't be dropping to help our manufacturers and our businesses. And

on the heels of the Amazon debacle, there certainly is nothing here to attract out-of-state businesses to come to New York.

And just pause for a moment and think about how much easier our budget-making process would be if we could look forward to 25,000-plus new good-paying jobs and \$27 billion in new revenues because of those new jobs.

You know, last year the Governor proposed more than \$1 billion in new taxes, and we on this side of the aisle rejected them all. However, this year, while our conference has clearly stated the need to block new taxes and fees and other revenue raisers, the new Majority has embraced them as part of their tax-and-spend budget and added more taxes on top of what the Governor has recommended.

This plan, in my estimation, will only accelerate the outmigration that New York has been experiencing. So this budget will not fix the state's affordability crisis, and it will not revitalize New York's economy or stop the outmigration of our population from our state, which is very damaging to our communities, the enrollment in our schools, and a lack of

employees for our employers. 1 2 So for all these reasons, I vote in 3 the negative. 4 ACTING PRESIDENT BENJAMIN: Senator 5 Seward to be recorded in the negative. Senator Krueger to explain her vote. 6 7 SENATOR KRUEGER: Thank you, 8 Mr. President. 9 I want to start off by thanking all 10 the members of the Senate. I want to thank Senator Seward for his participation each and 11 12 every day in the very long budget hearings we all participated in. 13 I want to thank my leader for giving 14 15 me an opportunity to chair the Finance Committee. Thank you very much, Madam Leader. 16 And I want to thank my colleagues on 17 18 the Democratic side who are so passionate and 19 involved in the issues that they have taken on as 20 chairs of their committees or other issues for 21 their districts. I've been here 17 years -- we 22 were counting how many years we've each been here. I have never worked with people on either 23 side of the aisle who are so invested in learning 24

the issues, coming up with proposals,

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understanding the complications of different
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     parts of the state.
                  And I just realized and
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     double-checked with staff, we've been in the
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     Majority for two months. Two months. We have an
     almost entirely new staff, and they are
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 7
     phenomenal. So I want to recognize
     Todd Scheuermann and his work in the Finance
 8
     Division and all of his new people, Eric Katz and
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10
     Shontell -- everyone knows Shontell -- Shontell
     Smith, overseeing both policy and counsel,
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12
     because budget is everything.
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                  And the materials that have been
14
     produced are phenomenal. And the work we're
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     doing -- I can't tell you how excited I am at
     looking at Month 4 as we walk into Month 2.
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                  And yes, Senator Seward, we're a
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     little late on one document. We'll get it to
     you. And again, I apologize. You know, it's
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     growing pains.
                  But again, there is so much right
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     that we have pulled off in two months.
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     despite the comments of my colleagues, we stayed
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     within the 2 percent cap. You can't say it's an
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25
     irresponsible budget, not compared to the budgets
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you were preparing. And we have more money going into rural and upstate New York and infrastructure and public education and higher education, and these are the things -- and transportation. These are the things that motivate people to want to bring businesses to our state and for people to stay.

All the research shows businesses decide where to go based on the quality of the workforce that they can hire and having infrastructure provided for them.

And we had a tiff over plastic bags. I'm sorry, we all have to learn we have to do everything necessary on climate change because if we don't get that right, we won't even be around to fight over this stuff in a few years. And we invest even more money in water infrastructure and clean water infrastructure. One of the great strengths of New York State compared to many places in the country is the opportunities we have because we have such a good water system that we have to help protect and make sure it doesn't get forced into damage.

Any number of the individual issues my colleagues raised that they said they don't

see this and so they vote no, please reach out to us over the next few weeks, because we have lump-summed quite a few things in this budget and we weren't lining them out and reading them to you today. But if you have concerns, reach out to your colleague who's the chair of that committee, reach out to me or the staff, please, so that we can both address your concerns and show you that we are committed to the entire State of New York.

And when we hear the attacks that we're raising taxes, you know, I just want to go on record. So there's two big ones in there.

One is a continuation of the tax called the millionaire's tax, which we've already had for close to five years. The vast majority of the people paying that tax are actually from the City of New York. Senator Hoylman and my district -- actually, for the record, most in two Senate districts, Senator Hoylman's, Senator Krueger's.

People haven't fled our districts.

They have not fled New York. There are actually significantly more millionaires paying taxes in the State of New York now than when we put this tax into place, because people want to live in

New York, see all the advantages.

And to be quite honest, if you talk to someone who's making \$3 million, \$5 million, \$10 million a year or more, the increase in their state tax is a drop in the bucket for them.

So that is not what has been their motivator to come or go. They come here because here is the opportunity. And they will want to stay here in a wider swath of New York as long as we make those investments. And those investments cost money.

And the other new proposal we have, which Senator Hoylman defined as his own interesting definition of pied-á-terre tax, these are for apartments worth more than \$5 million that are owned by people who don't live in them full-time. Again, the vast majority, in Senator Hoylman's district and my district on the east and the west side of Manhattan, core Manhattan.

These are people who basically have money that they can't legally put in our banks because of our banking laws, so they are using, buying up unbelievably expensive apartments and whole buildings in Manhattan to move their money into the U.S. when they can't legally move it in

any other way. It's actually a legal problem we should try to look into, but the feds supersede us.

But the fact is they're spending this money to hold their real estate just as a banking system for themselves, and they should absolutely pay taxes to the State of New York. They're not generating other economic activity for us. They don't even live here, the vast, vast majority. And they overheat our real estate market, take up our skies and our access to light in Manhattan. And it's ridiculous to imagine that they shouldn't pay their fair share into the State of New York, because they are taking advantage of us.

And every other major city in the world that has this arrangement also already has a pied-á-terre tax. So when people say, oh, we can't vote for this because we're increasing taxes, just remember you're not increasing taxes on the people in your districts. Ironically, you're increasing the taxes on the people in my district and Senator Hoylman's district. And if the people get mad enough at us, they'll fire us. But I don't think they will.

In fact, I'm quite confident that 1 won't be why they fire us. We're trying to make 2 3 sure that New York State has adequate money to 4 meet the needs of the people in your districts 5 and your communities. And this conference is focused on making sure we improve the future of 6 7 the State of New York for everyone. And this is our first time out of 8 9 the box. It's the beginning of the process, not 10 the end. And I guess I just want to say I am so 11 proud of this document and everyone's hard work 12 who got us here. And I invite our colleagues into the process as we go down the road to get to 13 14 a final budget. 15 And thank you very much, Mr. President. I vote yes. 16 ACTING PRESIDENT BENJAMIN: 17 Senator 18 Krueger to be recorded in the affirmative. 19 Senator Flanagan to explain his 20 vote. 21 SENATOR FLANAGAN: Thank you, Mr. President. You are a patient man. 22 And speaking of patience, do you 23 like that? The patience of Job, right? 24 25 Something like that?

So I would -- I'm going to nickname 1 2 Senator Krueger and Senator Seward Jobs for the Day, at least. Their fantastic work sitting 3 4 through about a hundred hours of formal hearings, 5 and certainly probably hundreds of hours outside of that, deserves our respect and our gratitude 6 7 for everyone's efforts, staff on both sides, members on both sides of the aisle. I don't ever 8 try and lose sight of that. 9 10 So these things, you know, 11 everyone's got them. You know, everyone's 12 playing with their iPads and their phones. A little levity for the day. I'm even going to 13 14 make Senator Kennedy smile. So my mother watches 15 all the time. Right? She's a junkie, like most parents are. Shontell's mom I remember, that 16 kind of thing. 17 18 So my mother texts me when Senator Lanza was speaking. She gives a Senator Lanza 19 20 emoji with a thumbs up, like he's doing a good 21 job. But she wants you to feel better. 22 (Laughter.) SENATOR FLANAGAN: 23 So my mom is worried about you as well. And it just shows 24 25 that people are paying attention.

But, you know, I had a conversation with Senator Serrano after the election and before we got back, and I called him to just chat with him but to also congratulate him on being named chair of the Democratic Conference. Not a surprise. Very well respected internally, very well respected in the chamber. And we chatted about what roles we play. And I think it's illustrative and it's historical, to a degree. And we talked about what is the role of the loyal opposition. And we had a conversation years ago that he reminded me about, because I had talked to him about this quite some time ago.

So we had a refresher on that conversation, knowing what type of role you're supposed to play. And there's nothing wrong with that. There really is nothing wrong with that. Because, you know, you kept our feet to the fire. Sometimes you kept most of our body in the fire. But you kept our feet to the fire, and we have done that in the past and, respectfully, we're going to do it now. And we're going to do it now on behalf of the people we represent, the philosophy that we represent, the principles that we embrace.

1 And somebody asked me the other day 2 about Senator Stewart-Cousins. I said I like Senator Stewart-Cousins. I respect Senator 3 4 Stewart-Cousins. As I do for Senator Krueger and 5 all the members, including the new members of your conference. But I don't have to agree. 6 We 7 don't have to agree on everything. If we do agree on everything, the taxpayers should really 8 9 start to worry. 10 So I think we have to -- I want to acknowledge the type of roles that we play. And 11 12 the diplomacy and the professionalism I love. I 13 love. And yeah, it's going to get heated, it's 14 going to get crazy. We're going to point fingers 15 at each other. Which is fine. And I'm not 16 talking about Senator DeFrancisco, because he's 17 not here anymore. 18 (Laughter.) 19 SENATOR FLANAGAN: And we know 20 Senator Seward will never fulfill that role, and 21 thank goodness. 22 (Laughter.) SENATOR FLANAGAN: But, you know, I 23 was listening to some of my colleagues -- and I'm 24 25 now here not 12 years, not 15 years, but 33

1 years. And 18 of those years I spent in the 2 minority. So I get it. I get it. I spent the first 16 years of my life here in the minority. 3 4 And during that time, there was two-party rule, 5 with one exception: 2009 and 2010, the Democrats were in charge. Completely. And the Democrats 6 7 are in charge now. And you won. You're in charge. You get all the spoils of victory. 8 But then comes the responsibility. 9 10 So I listened to one of my 11 colleagues from Manhattan say, you know, in the 12 budget last year there was no funding for this, and now we took care of it. And there was no 13 14 funding for that, and now we took care of it. 15 And he may well be right, and I'll take it at face value that he's right. 16 But I do know this. Last year's 17 18 budget the Governor proposed a billion dollars in 19 new taxes and fees. A billion dollars in new

taxes and fees -- and I'm looking right at

Senator Felder because Senator Felder introduced

a bill that we passed last year that everybody

supported that corrected a failure of the Cuomo

administration to adhere to some changes in the

federal tax code. And had we not done that, that

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would have been between a billion and a billion and a half more for taxpayers in the State of New York. All across the state. Not just in Senator Hoylman's district, not just in Senator Krueger's district.

So last year there were certain things that we just didn't give the taxpayers, you're right. Last year we didn't give them any taxes, we didn't give them any fees. And there were about -- at least \$80 million in various fees, DMV fees, things that people hate. And we killed every one of them.

You have decided not to do that. In our review of this budget this year, we're getting close to \$2 billion in new taxes. So there is a difference. And that's fine. And we're going to highlight those differences. And as we go through the process, we're going to keep focusing on those.

So what I see -- and I recall

Senator Stewart-Cousins, Majority Leader Senator

Stewart-Cousins, who last year and a couple of

years prior to that would get up and say, Well, I

see what's in here, but let me tell you what's

not in here. Shontell, I listened and I learned,

1 right? 2 So what I don't see -- in my 3 opinion, I don't really see anything for economic development. I don't. There's no real changes. 4 5 A couple of things in there, a database in deals and some audit stuff. But there's no tax cuts. 6 7 There's nothing on tax cuts. There's nothing to address the cost of business in the State of 8 New York. There's absolutely nothing on 9 10 regulatory reform. There is nothing for small 11 There's nothing innovative even in business. terms of technology or social media, whatever it 12 There's nothing like that in the 13 may be. Governor's budget, and in our estimation there's 14 15 nothing like that in this budget. 16 Now, we completely disagree with that. And I know people are going to say 17 18 afterwards, Flanagan's wrong, it's not 19 \$2 billion. But you are increasing taxes. 20 we're going to have a difference of opinion about 21 how that gets done and what is the effect on 22 people in all parts of the State of New York. 23 Now, I listened to one of my colleagues from Western New York talking about 24 25 all the laudable things that have been

accomplished in this budget. And I agree with some of them, but not all of them. And the idea that somehow we were in charge for 107 years -- okay. Maybe it's off by a couple of years, but I'll take it.

And I'll acknowledge too, as I said, in 2009 and 2010, we did have one-party rule.

And there were \$14 million in new taxes and fees, 124 new taxes and fees. You owned that. And frankly, that's part of the reason that we got back in the majority. Things like taking away rebate checks, things like the MTA payroll tax, and terms of art in Albany that people back home don't understand.

As a result of that, we have to have conversations about things called the DRP. What the heck is the DRP? I don't know what the DRP is. The taxpayers don't know what it is. A deficit reduction plan. Because there were big problems in the State of New York.

And then we had that thing that languished for year after year after year that we had to claw back, claw back. And as somebody from Long Island, I remember very clearly when there was an increase in aid to education, we got

When there was a cut, we got more of the 1 less. cut. And there was that thing called the GEA. 2 And nobody knew what the GEA was outside of 3 4 Albany, but our taxpayers ended up learning what 5 it was about. Some of our colleagues got elected on saying they would eliminate the GEA. 6 7 So we fought back and made investments in education all along the way. And 8 we'll have debates about what level of education 9 10 funding there should be. But I do know this. 11 Collectively, we provided funding for the City of 12 New York, for the North Country, for the Southern Tier, for the Mohawk Valley, for Long Island, for 13 14 the Hudson Valley. 15 And I want to single out Assem -excuse me. Well, former Assemblywoman Mayer, now 16 Senator Mayer, the chair of the Education 17 18 Committee. Probably the thing I liked the most in the education component of this budget are 19 20 4201s, Special Acts, 853s. Getting them 21 4 percent, doing that, that's a good thing. 22 That's a really good thing. I know how good I felt being able to work on that, and I know how 23 important it is to you and to your leader. I see 24 25 her shaking her head.

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So those are the things that, you
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     know, we're going to keep talking about as we
     move along. But I think -- I want to focus on
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     what are our priorities. We want to talk about
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     tax cuts; you're talking about tax increases.
     Maybe not full-blown, but you're still talking
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 7
     about them.
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                  Senator Bailey spoke about things
     that are not in the budget. Criminal justice
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     reform, absolutely worthy of discussion. Should
     be totally separate.
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                  I'll compliment the Leader for
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     making sure that the role of the Legislature is
13
     maintained, that we don't give unbridled
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15
     discretion and authority to the Executive.
     Because even when we don't give it, he is still
16
     trying to take it. We all know that. And by the
17
18
     way, I've said that to him time and time again.
     It's not like I'm making this up.
19
20
                  (Laughter.)
21
                  SENATOR FLANAGAN:
                                      You all
22
     understand exactly what I'm saying.
23
                  (Laughter.)
                  SENATOR FLANAGAN:
                                       All right.
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25
     if you look at things -- the Assembly is talking
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about a gas tax. That hurts taxpayers. That hurts the driving public. And for many of my colleagues in rural communities where people commute great lengths to work, you talk about a gas tax, that's phhht, tear my rotator cuff, rip my knee apart.

Then we think the energy tax is going to hurt residents as well. So an energy tax, an internet sales tax, an opioid tax. Let's face it, opioid tax, you can talk about it a hundred different ways, that's a tax on somebody's prescription. Drugs are already expensive enough. It's just another tax that taxpayers have to bear that is going to make things more difficult.

We clearly want to make investments, we want to be talking about a lot of different things. Now, the property tax cap came up. In the past we have passed a New York State spending cap here because we don't want to be duplicatious. The Senate has advanced a spending cap, and we don't want to say to local governments, you've got to do this, but we'll do that.

We think you should have included a spending cap. And I'm disappointed that it's not

in there, because if you say you want to adhere to the 2 percent spending cap, then there should be no trouble enacting a statutory spending cap.

Now, with regard to the property tax cap being permanent, I am delighted that my colleagues have found religion. Because in the past when we brought up the property tax cap being made permanent, there were people who debated it. And that's all well and good. But a year ago 10 people voted no on the Democratic side. Two years ago, nine people voted no on the Democratic side in terms of making the property tax cap permanent.

And we wanted it done. And we wanted a partner. And I'm listening to my colleagues talk about it's going to be made permanent. Well, we didn't have a partner because we didn't have the Governor. I think it's the responsibility of the Majority to say, in terms of this budget, we will not support any final budget that does not have the tax cap being made permanent. Because you have two legs of the chair. You have the Governor, you have this house. And God knows you have the support of the members on this side of the aisle. That, to me,

is incredibly strong, appropriate fiscal policy and tax relief for people all across the State of New York.

And I've listened before about, you know, Well, there's no property tax cap in the City of New York. I'll be clear, I think there should be one. A lot of people disagree. That's a personal opinion not always shared by everyone.

Congestion pricing. Congestion pricing scares the hell out of me. It really does. Because last year I was sitting in the room in a number of discussions on this subject and we were talking about basic stuff. We weren't talking about it at the level it's being talked about now. You know, what are you going to have for the black cabs, what are you going to have for the liveries, what are you going to have for the -- it was -- that in and of itself was complicated enough.

My biggest fear is that it's another tax without direction. I don't think any one of us could sit here and say, Okay, this is going to be three, four, or \$500 million and, by God, I know it's going right to the riding public, I know I'm going to have a clean subway car, I'm

going to have a reasonable fare and all the things that our residents want. There's nothing out there and I haven't seen anything that would make me feel that that would be the case.

But part of the issue with that is when the MTA stuff comes up and congestion pricing comes up, this is the first I'm seeing where there's stuff -- excuse me, not stuff. There are programs and there are dollars associated with transit for other parts of the state.

calling me on a Sunday morning asking me to make a quote on behalf of a five-year capital plan for the MTA, and I told him absolutely not. I would not do it until we had a five-year plan for the entire state. Would not do it unless we addressed the transit systems in upstate

New York, in every community across the State of New York. And I'm looking at him, he's not looking at me, but Joe Robach was an unbelievable soldier and pain in the neck in that regard, and rightfully so.

So when we have those discussions, congestion pricing in the discussion is

important, but by God, the devil in the details on that is so monumentally important. And that's going to really affect the outer boroughs as well as all of the people of the City of New York. So there we need to tread lightly and just move ahead in a proper way.

So there are a number of things in the past that we had stopped. We want to make investments. We want to be advocating on behalf of the people of the State of New York that we represent. And I do know this. My job title, like everyone else in this room, I'm a Senator, but I'm a State Senator. Senator Stewart-Cousins is a State Senator. Mike Gianaris is a State Senator. Which means we represent the entire state, not just our own parochial area.

And you know what, we're going to fight like heck for our area, and well we should. But as we move forward, we don't agree with some of the priorities that you have. And my biggest, biggest concern -- and I've watched. The Governor for the first time is openly acknowledging that our taxes here in New York are too high and people are leaving.

Senator Krueger gave a thoughtful

explanation of her feelings on things like the pied-á-terre. Folks in that strata, I know them. God knows I'm not one of them. But you know what, I like everyone else in this room, I would aspire to be in that group. I'd love to have that kind of debate. But those people are portable, they can walk out. Yes, they should pay their fair share. But we have to be mindful of that because the outmigration from New York, it's for the person who can't afford to put gas in their car, who can't afford to pay for their home heating oil and they're using things like kerosene and electric lights that shouldn't be used the way they are, and it's also for the uber-wealthy who can walk out in a second.

So we want to create a structure, working with everyone here -- both sides of the aisle, both houses -- to do good things for the people of the State of New York. I think we've demonstrated we know how to do that. Our priorities are similar in many respects, but also different. We will keep your feet to the fire. We will absolutely keep your feet to the fire. And where things are going well, we'll stand with you. But where they're not, there's not one

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person on this side of the aisle who will not
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 2
     stand up and speak out very strongly and very
     passionately on behalf of the people that they
 3
 4
     represent.
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                  I appreciate everyone listening. I
     took the time to listen to all of my colleagues.
 6
 7
     And it's always a good learning experience.
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     Senator Stewart-Cousins, thank you for allowing
     me to speak before you.
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                  ACTING PRESIDENT BENJAMIN:
                                                Senator
     Flanagan, will you be recorded in the negative?
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12
                  (Laughter.)
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                  SENATOR FLANAGAN:
                                       That's why
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     you're up there, Senator Benjamin.
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                  Thank you.
                                                Senator
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                  ACTING PRESIDENT BENJAMIN:
     Flanagan to be recorded in the negative.
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                  Majority Leader Andrea
     Stewart-Cousins to explain her vote.
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                  SENATOR STEWART-COUSINS:
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                                              I thought
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     he said yes. He didn't say yes?
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                  (Laughter.)
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                  SENATOR STEWART-COUSINS:
                                              Thank
     you, Mr. President.
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25
                  And again, Senator Flanagan, it's
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always -- I'm always happy to hear you and to
have some levity. I am very happy that you are
reprising your role in the minority. You did it
la years; you haven't lost that knack.

And, you know, we were arguing whether it was 107 years or whatever -- we just want parity, that's all. We're just looking for that.

(Laughter.)

SENATOR STEWART-COUSINS: So again,
I think we've had a long afternoon of important
debate. I too want to thank Senator Seward for,
you know, carrying the ball. And we know that it
is not easy. And your effort and the efforts of
the staff on both sides are really, really
appreciated.

And of course, Senator Krueger -you know, it is so good to have you back in this
chair doing what you do well. And you are always
informed, and there is no question and no stone
that's left unturned in terms of these budgetary
discussions, and thank you.

And it's good to have you back here, because you've been sitting out there with -- you know, for months. So good to have you back here

with us, leading this discussion.

And of course we talked about our staff. I want to thank Shontell, who is the chief of staff and also been just incredible in terms of shepherding this process with the counsel and the other staff members. And of course our newest addition, Todd Scheuermann, whose 24 years with the Division of Budget has really served us all well in not only creating a document with the help of the staff, but it is comprehensive and it is clear.

I've never, frankly -- and this is not -- no, no disparagement. But I've never heard so many compliments about the way the budget was put together. Because at least you know what's in there and what isn't in there. And that really is a tribute to the collective work of this great team and it bodes well, I think, for the future.

I also want to say, and it's been said over and over again, that this conference -this conference got together in workgroups. And the reason why so much has been addressed so thoroughly is because every single person had thoughtful and intelligent input into a process

that was collective, that was transparent, that allowed people to express what it was they needed to say and make sure that the things that could be done were done in this budget. We've only just begun, but again, the collective work shows.

And I am just so proud to lead a conference and to work with such capable and courageous people, not only standing up for the things they care about, but being able to understand the different dynamics in this state.

beginning. I heard my colleagues on the other side talking about some of the things they care about. And I heard Senator Krueger say -- and each and every one of us say -- we're happy to be in this position, no question, but we also don't intend to leave any segment of the state behind. And so in that respect, while we get to the business of doing this budget over the next few weeks, we want to hear from you. And we want to incorporate good ideas. We want to make sure that we keep the promise.

And the promise that I made when I started two months ago was a promise to build opportunities in New York State and to tear down

barriers. And that's what this document is about, and that's what we've done in this session. With our partners in this chamber, obviously; in the Assembly; and the Governor.

I just want to remind you that we

have taken historic steps already like voting reforms and ethics reforms. We've protected women's rights in healthcare, stood up for victims of sexual abuse by finally passing the Child Victims Act. We've done education reforms. We've protected the rights of the LGBTQ community. We've done gun safety. We stood up for our Dreamers. And we passed, as Senator Flanagan said, a permanent tax cap.

Majority is building on the successes that we've already had this session, and we intend to continue in our budgetary process. We're committed to passing a budget that is on time, that is responsible, that's effective. And we are also, as this document proves, committed to staying within the 2 percent spending cap. And by the way, we've also stayed within the revenue projections of our State Comptroller, Tom DiNapoli.

We know that education is the great equalizer. It's why I stand here. It's why so many of you are here. And that's why the budget priorities of the Senate Majority provides major funding increases in our education system.

The budget resolution also reflects the increase in school aid. We have small investments in New York State's mass transit infrastructure, including improving the MTA and supporting congestion pricing. We also have a comprehensive breakout of our framework. Which again, as you said, Senator Flanagan, includes all of the MTA region, not just New York City. And that's important.

We are making investments to assist

New York's businesses and helping them grow.

We're committed to affordable housing, public

housing, and foreclosure prevention. I know

Senator Jordan mentioned the early voting. In

this budget we are funding early voting.

We are putting additional resources into combating the opioid epidemic. We're supporting real campaign finance reforms. The AIM funding that so many of us know our towns and villages need, we have additional AIM funds, we

restored those AIM funds.

Yes, we're working on making the property tax cap permanent, and at the same time making sure that the essential funds for New Yorkers' healthcare needs are in our budgets.

We have additional support for our state's first responders, for county and state police, for Red Cross emergency response preparedness efforts. We've protected grassroots advocates. We've preserved New York's environment and natural resources. We've supported the important agricultural industry in this state.

We have so many important plans in this document to help move New York forward.

We've identified areas in the Executive Budget where tax dollars could be saved through targeted spending reductions, workforce management efficiencies, and spending reclassifications -- all cost-cutting measures that have been used in the past.

The Senate Majority was able to restore proposed cuts to essential services and provide additional education and tax relief support.

Again, in my opening remarks as 1 2 Senate Majority Leader, I said that the State Senate would fight to create opportunities 3 4 for every New Yorker, to level the playing field 5 for every child, and to create a state as great as the people who live in it. We have less than 6 7 a month to go before our budget is due. I intend to work together with all of our colleagues, with 8 our colleagues on the other side as well, with 9 10 the Assembly, and with the Governor to put together an on-time budget that reflects the 11 12 great priorities of this state and will help all New Yorkers. I am looking forward to getting to 13 14 work. 15 Thank you so much, Mr. President. ACTING PRESIDENT BENJAMIN: 16 Majority Leader Andrea Stewart-Cousins to be 17 18 recorded in the affirmative. 19 Announce the results. THE SECRETARY: 20 In relation to Senate Resolution 672, those Senators recorded in 21 22 the negative are Senators Akshar, Antonacci, Boyle, Flanagan, Funke, Gallivan, Griffo, 23 Helming, Jacobs, Jordan, Lanza, LaValle, Little, 24 25 O'Mara, Ortt, Ranzenhofer, Ritchie, Robach,

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Serino, Seward and Tedisco.
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                  Ayes, 40. Nays, 21.
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                  ACTING PRESIDENT BENJAMIN:
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     resolution is adopted.
                  Senator Gianaris.
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                  SENATOR GIANARIS: Mr. President,
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    before I ask if there's any further business, let
 8
    me announce that there will be an immediate
 9
    meeting of the Democratic Conference in our
10
     conference room following session.
                  And can you please call on
11
     Senator Griffo for an announcement.
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                  ACTING PRESIDENT BENJAMIN: Senator
     Griffo.
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15
                  SENATOR GRIFFO: Mr. President,
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     there will be an immediate meeting of the
    Republican Conference in Room 315.
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                  ACTING PRESIDENT BENJAMIN: Senator
     Gianaris.
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                  SENATOR GIANARIS: With that,
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    Mr. President, is there any further business at
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     the desk?
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                  ACTING PRESIDENT BENJAMIN:
                                               There
     is no further business at the desk.
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                  SENATOR GIANARIS: I then move to
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adjourn until tomorrow, Thursday, March 14th, at
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 2
     11:00 a.m.
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                  ACTING PRESIDENT BENJAMIN:
                                                 On
     motion, the Senate stands adjourned until
 4
     Thursday, March 14th, at 11:00 a.m.
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                   (Whereupon, at 4:26 p.m., the Senate
     adjourned.)
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