1	NEW YORK STATE SENATE
2	
3	
4	THE STENOGRAPHIC RECORD
5	
6	
7	
8	
9	ALBANY, NEW YORK
10	January 4, 2017
11	12:26 p.m.
12	
13	
14	REGULAR SESSION
15	
16	
17	
18	LIEUTENANT GOVERNOR KATHLEEN C. HOCHUL, President
19	FRANCIS W. PATIENCE, Secretary
20	
21	
22	
23	
24	
25	

PROCEEDINGS 1 2 THE PRESIDENT: The Senate will 3 come to order. 4 I ask everyone present to please 5 rise and repeat with me the Pledge of Allegiance. (Whereupon, the assemblage recited 6 7 the Pledge of Allegiance to the Flag.) 8 THE PRESIDENT: Rabbi Shmuel 9 Zuckerman is with us today to give us the 10 invocation. He is the Rabbi of Young Israel of Pelham Parkway Jewish Center in the Bronx. 11 12 Rabbi? 13 RABBI ZUCKERMAN: Good morning. I'd like to begin with an invocation, but I'd 14 15 first like to affirm the presence of God already 16 in this room. I'm standing in the presence of men 17 18 and women who are committed to serving and caring 19 for other human beings, for the people of the 20 State of New York. And there is very little that's more ennobling and more dignified than 21 22 that. In that vein, I'd like to bless you 23 I'd like to bless you with wisdom, I'd like 24 25 to bless you with compassion, and I'd like to

1 bless you with inspiration. 2 I'd like to bless you with wisdom to understand the needs of the people of the State 3 of New York and, with wisdom, to craft 4 5 legislation to meet those needs. I'd like to bless you with 6 7 compassion, compassion to understand, to appreciate, to genuinely feel the needs of some 8 of the weakest and most vulnerable members of 9 10 society, and to help them to find creative ways to help them care for their own needs. 11 12 And finally, I'd like to bless you with inspiration -- inspiration to appreciate 13 that your role here today and every day, both 14 15 here and in your district, is not just a responsibility and a job, but is a sacred duty. 16 Indeed, it's very inspiring. 17 18 I'd like to bless each and every one of you, and as a group. I'd like to bless your 19 20 families, each of you with long life, with prosperity, with success, with good health, 21 22 today, for the rest of the year, and forever. And let us say amen. 23 (Response of "Amen.") 24 25 THE PRESIDENT: Thank you, Rabbi,

1	for those inspiring words.
2	The chair now hands down a message
3	from the State Board of Elections, being the duly
4	official certification of the members of the
5	Senate, and directs the same be filed. So
6	ordered.
7	I'd now like to ask if there's any
8	Senators present who have not taken their oaths
9	of office, to please rise.
10	(No response.)
11	THE PRESIDENT: The Secretary will
12	call the roll to ascertain that a quorum exists.
13	THE SECRETARY: Senator Addabbo.
14	SENATOR ADDABBO: Here.
15	THE SECRETARY: Senator Akshar.
16	SENATOR AKSHAR: Here.
17	THE SECRETARY: Senator Alcantara.
18	SENATOR ALCANTARA: Here.
19	THE SECRETARY: Senator Amedore.
20	SENATOR AMEDORE: Here.
21	THE SECRETARY: Senator Avella.
22	SENATOR AVELLA: Here.
23	THE SECRETARY: Senator Bailey.
24	SENATOR BAILEY: Here.
25	THE SECRETARY: Senator Bonacic.

1		SENATOR BONACIC: Here.
2		THE SECRETARY: Senator Boyle.
3		(No response.)
4		THE SECRETARY: Senator Breslin.
5		(No response.)
6		THE SECRETARY: Senator Brooks.
7		SENATOR BROOKS: Here.
8		THE SECRETARY: Senator Carlucci.
9		SENATOR CARLUCCI: Present.
10		THE SECRETARY: Senator Comrie.
11		SENATOR COMRIE: Present.
12		THE SECRETARY: Senator Croci.
13		SENATOR CROCI: Here.
14		THE SECRETARY: Senator
15	DeFrancisco.	
16		SENATOR DeFRANCISCO: Here.
17		THE SECRETARY: Senator Díaz.
18		SENATOR DÍAZ: Present.
19		THE SECRETARY: Senator Dilan.
20		SENATOR DILAN: Present.
21		THE SECRETARY: Senator Felder.
22		SENATOR FELDER: Here.
23		THE SECRETARY: Senator Flanagan.
24		SENATOR FLANAGAN: Here.
25		THE SECRETARY: Senator Funke.

1	SENATOR FUNKE: Here.
2	THE SECRETARY: Senator Gallivan.
3	SENATOR GALLIVAN: Here.
4	THE SECRETARY: Senator Gianaris.
5	SENATOR GIANARIS: Here.
6	THE SECRETARY: Senator Golden.
7	SENATOR GOLDEN: Here.
8	THE SECRETARY: Senator Griffo.
9	SENATOR GRIFFO: Here.
10	THE SECRETARY: Senator Hamilton.
11	SENATOR HAMILTON: Present.
12	THE SECRETARY: Senator Hannon.
13	SENATOR HANNON: Here.
14	THE SECRETARY: Senator Helming.
15	SENATOR HELMING: Here.
16	THE SECRETARY: Senator Hoylman.
17	SENATOR HOYLMAN: Here.
18	THE SECRETARY: Senator Jacobs.
19	SENATOR JACOBS: Here.
20	THE SECRETARY: Senator Kaminsky.
21	SENATOR KAMINSKY: Here.
22	THE SECRETARY: Senator Kennedy.
23	SENATOR KENNEDY: Here.
24	THE SECRETARY: Senator Klein.
25	SENATOR KLEIN: Here.

1 THE SECRETARY: Senator Krueger. 2 SENATOR KRUEGER: Present. 3 THE SECRETARY: Senator Lanza. 4 SENATOR LANZA: Here. 5 THE SECRETARY: Senator Larkin. SENATOR LARKIN: 6 Here. 7 THE PRESIDENT: A quorum is 8 present. 9 I'm honored to welcome all of you to 10 the 240th session of the Senate, especially our newest members and their families, on this 11 12 incredibly proud day for all of you. grateful to have been given the courtesy to 13 extend a few remarks with all of you as we begin 14 15 this new session. 16 Sitting in these seats we have members who have served with distinction, some 17 18 for years; in fact, some for decades. 19 recently I was swapping stories with one of the 20 members about a former colleague of yours, 21 Senator Dale Volker, from my home area. 22 Dale was a conservative Republican from rural upstate New York, but what was unique 23 about him was the camaraderie, the friendship, 24 25 and the spirit of teamwork that he developed with another colleague, Deputy Speaker Arthur Eve from the Assembly, at the time. Arthur was a staunch Democrat representing the most underserved high-need areas of the City of Buffalo.

Together, they were an amazing force. Among their many collaborations, they fought together to help make sure that students in underserved communities like Buffalo had a shot. For them, there were no party lines, no geographic lines, no racial lines that they were not willing to cross to help improve the lives of others.

I thought of their legacy of service as we open today and look at the new members, seven new members in this chamber: Elaine

Phillips, from the 7th; John Brooks, from the 8th; Marisol Alcantara, from the 31st; Jamaal Bailey, from the 36th; James Tedisco, from the 49th; Pam Helming, from the 54th; and my own Senator, Chris Jacobs, from the 60th.

We can all learn from each other.

Veterans can look to the newcomers for that sense of awe and inspiration, and the newcomers can look to veterans for the incredible respect they have for this institution. Regardless of where

they call home, we know we have to do the work of the people.

And I'll digress for just a moment to tell you on Monday I was having breakfast in one of my favorite diners, in a place called Lackawanna, a gritty steel town that rose and fell with the fortunes of the steel industry.

Tim Kennedy knows it well.

I sat there and I looked in the faces of the patrons, a reminder of the people who look at all of us and ask us to never forget their challenges -- that they have rent payments to make, mortgages to keep, families to feed, children to pay for college, and aging parents. But what inspired me was their resiliency, their willingness to get up every single day and do their work, just as they expect all of us to do. And all they ask of us is to just have their backs and to be on their side.

And that is why I have been so proud to travel the state carrying the Governor's message of how together we're rebuilding the economy and creating jobs, particularly in hard-hit areas like upstate New York, making infrastructure investments, the biggest in our

history, creating thousands more jobs in the process, and striving to create the best educational opportunities all the way through college. Tackling the heroin crisis head on, as we did. All the while protecting our environment.

And I want to thank all of you, all of you who have personally joined me on this journey as I have visited you in your districts and together we have represented this chamber and this government so well.

And while the stories are endless, and I won't go on, I also want to remind us that we embark on the 100th anniversary of women's right to vote in the State of New York. And I am so proud, that's --

(Applause.)

THE PRESIDENT: And as we begin this celebration, let's not just look back, let's look forward and ask ourselves, What will our legacy be 100 years from now when people judge us? How will we improve the lives of families and women, helping them assume their place, their rightful place in the workforce, in boardrooms, and indeed the corridors of power like before us?

Yes, we have much to do.

And I'll conclude by saying while it may seem an eternity away, it won't be long before a beautiful spring day, perhaps in June, beckons us to leave these chambers. On that day, my question is: How will we be judged, how will this session be judged? And I'll tell you right now, it won't be by political points scored, it will be by the points we score for the people of this state. And let our scorecards show the jobs we created, how we gave our kids a first-rate education, how we protected our environment, and how we rebuilt our infrastructure. If we can establish all that, all New Yorkers will be winners.

And in the resilient spirit of true

New Yorkers, and in the spirit of statesmen like

Senator Volker and Assemblyman Art Eve, let us

embrace these challenges together. Let us

continue, through our words and in our deeds, to

let the men and women of the state know indeed we

do have their backs and we are on their side.

Thank you for the privilege of addressing you today.

(Standing ovation.)

1 THE PRESIDENT: Senator 2 DeFrancisco. SENATOR DeFRANCISCO: Yes, I have a 3 resolution at the desk. But before you read that 4 5 resolution, could you recognize Senator Gianaris. THE PRESIDENT: 6 Senator Gianaris, 7 why do you rise? 8 SENATOR GIANARIS: Thank you, 9 Madam President. There's a substitute resolution 10 at the desk. I ask that the reading be waived 11 and move for its immediate adoption, please. 12 THE PRESIDENT: The Secretary will 13 read. 14 THE SECRETARY: Senate Resolution 15 Number 2, by Senator Gianaris, providing for the 16 election of Andrea Stewart-Cousins as Temporary President and Majority Leader of the Senate for 17 18 2017-2018. 19 THE PRESIDENT: Senator Gianaris. 20 SENATOR GIANARIS: Thank you, 21 Madam President. 22 My colleagues, first of all, Happy New Year to everyone. It's good to see everyone 23 back here in the Senate chamber. And welcome to 24 25 our new colleagues.

Being a legislative leader is not easy. And I'm sure Senator Flanagan can attest that being a legislative leader in Albany is particularly challenging. But we have, in the Democratic Conference, the pride of our conference is our leader, Andrea Stewart-Cousins. She has done a tremendous job over the last four years leading us -- leading us with dignity, with grace, and with integrity, and doing so under very difficult and challenging circumstances. And getting things done, from a point where it's not always easy to get things done.

Everybody knows -- well, I shouldn't say everybody. We certainly all know the complicated politics of the State Senate. It takes a while to describe it to others. But in that context, to be able to advance an agenda that sees results. We all talk about how proud we are -- on this side of the aisle, anyway -- of the minimum wage hike that just went into effect, of the paid family leave law that just went into effect. And there are many people who can take credit for it in this chamber, and they all deserve it. But in my opinion, none more so than the leader of our conference and our members who

```
1
     have been pushing these issues for many years.
 2
     And to do so while sitting on this side of the
     aisle instead of on that side of the aisle is
 3
 4
     quite an achievement.
 5
                  I'm incredibly proud of the great
     work she has done and the leadership she has
 6
 7
     provided. And I would ask my colleagues to
     consider making history today. She already has
 8
     done so by being the first female legislative
 9
10
     leader in the history of New York State in either
     chamber. Today we have the opportunity to make
11
12
     the first female majority leader in the history
     of either chamber in this state.
13
                  And so with great honor, as I've
14
15
     served alongside her and served under her
     distinguished leadership, I submit to my
16
     colleagues that we all vote to make Andrea
17
18
     Stewart-Cousins the next president of the Senate
     and majority leader. Thank you.
19
20
                  THE PRESIDENT:
                                   The question is on
     the substitute resolution offered by Senator
21
     Gianaris. All those in favor signify by saying
22
23
     aye.
                  (Response of "Aye.")
24
25
                  THE PRESIDENT:
                                   Opposed?
```

```
(Response of "Nay.")
 1
 2
                  THE PRESIDENT:
                                   The nays have it.
     The resolution is defeated.
 3
 4
                  SENATOR VALESKY:
                                     Madam President.
 5
                  THE PRESIDENT: Senator Valesky,
     why do you rise?
 6
 7
                  SENATOR VALESKY: I believe there's
     another substitute resolution at the desk. I ask
 8
     that the reading of the resolution be waived and
 9
10
     have the opportunity to speak briefly on it.
                  THE PRESIDENT:
11
                                   The Secretary will
     read the substitute resolution.
12
13
                  THE SECRETARY: Senate Resolution
14
     Number 3, by Senator Valesky, providing for the
15
     election of Jeffrey D. Klein as Temporary
     President and Majority Leader of the Senate for
16
     2017-2018.
17
18
                  SENATOR VALESKY:
                                     Madam President,
     today Senator Jeff Klein joins us here in the
19
20
     State Capitol for the 23rd time in his
     legislative career to begin a legislative
21
     session -- 10 in the New York State Assembly and
22
23
     the last 13 in the State Senate. He represents
     the 34th District, in the Bronx and
24
25
     Westchester County, and represents that district
```

remarkably well.

But I think most importantly for me and for many of my colleagues in the Independent Democratic Conference, he begins his seventh session today as the leader of the Independent Democratic Conference.

You know, and not so long ago we go back to those days, to that time, when Senator Klein, under his leadership, not only recognized that Albany needed a new way of doing business, but he had a plan to accomplish that -- something unheard-of before, an independent conference consistent, in our case, with the principles and values of the Democratic Party, yet understanding that the people of the State of New York, the 19% million people of the State of New York, needed bipartisan solutions to problems that for many, many years were not receiving solutions at all.

And so he began that journey, and we began the journey with him. And it has been a journey of tremendous accomplishment. Senator Klein -- I've said on this floor before, I've never met a harder-working Senator. And let me give you an example of what I mean.

Only a few days after the conclusion of the 2016 session, Senator Klein joined myself and Governor Cuomo in Syracuse for a ceremonial bill signing of one of his signature accomplishments earlier this year, the zombie property legislation. And on a day that certainly was one of a great celebration for the people of the State of New York, many of whom who have been so impacted by the mortgage crisis, you would think that that would be a triumphant moment for Senator Klein. And instead, he immediately began speaking with me about what more could be done, what more needed to be done. And I knew back then six months ago that he was already beginning to formulate a legislative agenda for the 2017 session.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Always more that can be done, always working not only on behalf of the people of the 34th Senate District but on behalf of each and every New Yorker across the State of New York.

And that's why today, Madam

President, I am proud once again to stand here

and offer this resolution that, if adopted, would

elect Senator Jeff Klein the Temporary President

of the New York State Senate.

```
1
                  Thank you.
 2
                  THE PRESIDENT:
                                  On the substitute
 3
     resolution offered by Senator Valesky, all in
 4
     favor signify by saying aye.
 5
                  (Response of "Aye.")
                  THE PRESIDENT:
 6
                                   Opposed?
 7
                  (Response of "Nay.")
 8
                  THE PRESIDENT:
                                   The nays have it.
9
     The resolution is defeated.
10
                  Senator DeFrancisco.
11
                  SENATOR DeFRANCISCO: Yes, can we
12
     go back to Resolution Number 1 and have it read,
     please, and I move its immediate adoption.
13
14
                  THE PRESIDENT:
                                   The Secretary will
15
     read.
16
                  THE SECRETARY:
                                   Senate Resolution
17
     Number 1, by Senator DeFrancisco, providing for
18
     the election of John J. Flanagan as Temporary
19
     President of the Senate for the years 2017-2018.
20
                  SENATOR DeFRANCISCO:
                                          Madam
21
     President, I move the nomination of John Flanagan
     for Temporary President of the New York State
22
23
     Senate.
                  Just so Senator Gianaris doesn't
24
25
     feel too bad, we're going to make history today
```

anyway. And the reason we're going to make history today is that we're going to elect a leader who was instrumental in bringing in the most women of any of the three conferences in the New York State Senate this year. And that's an accomplishment.

(Applause.)

SENATOR DeFRANCISCO: But he's also brought to the New York State Senate a brand of leadership that is probably more open than I've ever experienced in my 24 years here. In fact, during these last six weeks since the election, he's called me more times than I've talked to my wife.

(Laughter.)

SENATOR DeFRANCISCO: And we've discussed issue after issue. And the issues seemed to get more and more complex as the time went on. But he had the patience of Job. I'll tell you, he was willing to listen, willing to listen to everyone here on the Republican side, and I'm sure with the Independent Conference as well -- and probably even some of the Democrat Conference -- to try to come to a resolution on some very difficult issues before session began.

```
1
     Well, it couldn't happen for many reasons, but
 2
     certainly not because of the lack of effort by
     John Flanagan.
 3
 4
                  But we have another session, and
 5
     that's what we're starting today. And this open,
     cordial leadership is really what the Senate
 6
 7
     needs. And the Legislature needs the same thing,
     both houses of the Legislature, so that we can
 8
     act like a separately elected body that has
 9
10
     checks and balances over the other bodies in
11
     state government.
12
                  And I'm sure that's going to be
           That's why I proudly nominate John
13
14
     Flanagan as Temporary President of the New York
15
     State Senate.
16
                  THE PRESIDENT:
                                   The question is on
     the resolution. All those in favor signify by
17
18
     saying aye.
19
                  (Response of "Aye.")
20
                  THE PRESIDENT: Opposed?
21
                  (Response of "Nay.")
                  SENATOR GIANARIS: Show of hands,
22
     Madam President.
23
                  THE PRESIDENT:
                                   So ordered.
24
25
                  (A show of hands in the chamber.)
```

```
1
                                   Announce the
                  THE PRESIDENT:
 2
     results.
 3
                  THE SECRETARY:
                                  Ayes, 32.
 4
                  THE PRESIDENT: The ayes have it.
 5
     The resolution is adopted.
 6
                  (Standing ovation.)
 7
                  THE PRESIDENT:
                                   I now call on
 8
     Senator John Flanagan to come forward to be sworn
 9
     in as Temporary President of the Senate by
10
     Secretary of the Senate Frank Patience, and
     joined by your family.
11
12
                  MR. PATIENCE: Senator? I do
13
     solemnly swear to uphold the Constitution of the
     United States --
14
15
                  SENATOR FLANAGAN:
                                      I do solemnly
16
     swear to uphold the Constitution of the United
     States --
17
18
                  MR. PATIENCE: -- and the
     Constitution of the State of New York --
19
20
                  SENATOR FLANAGAN:
                                      -- and the
21
     Constitution of the State of New York --
                  MR. PATIENCE: -- and I will
22
23
     faithfully discharge the duties --
                  SENATOR FLANAGAN: -- and I will
24
25
     faithfully discharge the duties --
```

```
1
                  MR. PATIENCE: -- of Senate
 2
    Majority Leader and Temporary President --
 3
                  SENATOR FLANAGAN:
                                      -- of Senate
 4
    Majority Leader and Temporary President --
 5
                  MR. PATIENCE: -- of the New York
     State Senate --
 6
                  SENATOR FLANAGAN: -- of the New
 7
 8
     York State Senate --
 9
                  MR. PATIENCE: -- according to the
10
    best of my ability --
11
                  SENATOR FLANAGAN: -- according to
12
     the best of my ability --
13
                  MR. PATIENCE: -- so help me God.
14
                  SENATOR FLANAGAN: -- so help me
15
     God.
16
                  (Standing ovation.)
17
                  THE PRESIDENT: Congratulations,
18
     Senator Flanagan.
19
                  Senator DeFrancisco.
20
                  SENATOR DeFRANCISCO:
                                        Madam
21
     President, there's a resolution at the desk
22
     adopting the rules of the Senate. Could we have
23
     that resolution taken up at this time.
24
                  THE PRESIDENT: The Secretary will
25
     read.
```

```
1
                  THE SECRETARY:
                                   Senate Resolution
 2
     Number 4, by Senators Flanagan and Klein, to
 3
     adopt the rules of the Senate for the years
     2017-2018.
 4
 5
                  THE PRESIDENT: Senator Gianaris,
 6
     why do you rise?
 7
                  SENATOR GIANARIS:
                                      I would like the
 8
     sponsor or whoever is appropriate to yield for a
 9
     few questions about the rules, please.
10
                  SENATOR DeFRANCISCO:
                                          Yes.
                  THE PRESIDENT:
                                   Senator Gianaris.
11
12
                  SENATOR GIANARIS:
                                       Thank you.
13
                  I have a question, there's a section
14
     of these rules that appears new, and I'd just
15
     like some clarification.
                               In Rule Number 8,
     Section 3 lays out the responsibilities of the
16
     Ethics and Internal Governance Committee.
17
18
     wonder if Senator DeFrancisco can describe what
19
     the changes are in that section from the existing
20
     functions of the Ethics Committee in the Senate.
21
                  SENATOR DeFRANCISCO:
                                         No, I won't.
22
                  But I'm going to call on
23
     Senator Croci, who was instrumental in the
     legislation last year that this rule mirrors.
24
25
                  Senator Croci.
```

```
Senator Croci.
 1
                  THE PRESIDENT:
 2
                  SENATOR CROCI: Thank you, Madam
 3
     President.
 4
                  The rules, the changes that have
 5
     been proposed seek to clarify the functions of
     the committee. There was some confusion last
 6
 7
     year about the role of our committee and that of
     the committee in the Assembly. So what we're
 8
     trying to do is to create parity with our
 9
10
     Assembly chamber and to make sure that in this
     house, in the Assembly, but in our state
11
12
     government, some things -- as I'm sure the
     Senator would agree -- should transcend politics.
13
     And the institutions of our government, the
14
15
     legitimacy of the institutions of our government
     and the people who serve in that government
16
     should be reflected in the rules of not only the
17
18
     committee, but in the houses.
19
                  SENATOR GIANARIS:
                                       Thank you.
20
                  Would Senator Croci continue to
     yield?
21
                  SENATOR CROCI: I will yield for a
22
     question.
23
                  SENATOR GIANARIS:
24
                                       Thank you.
25
                  Senator Croci and I had a dialogue
```

last session about this very issue, so I'm pleased to see that some clarification is coming forward. And I couldn't agree with him more that the issue of ethics scrutiny in particular should be above politics and applied fairly and equally to all.

I also heard him say that the model of this structure was to some degree based on the Assembly, to bring parity between how the two houses deal with this issue.

is I'm concerned, in this language, that there's a very big difference between what's in our proposed rules and what the Assembly does as it relates to the composition of the body. Ethics committees have always, for the very reason of taking them out of politics, had an equal representation from the majority and the minority in both houses. That's how the Assembly does it. In fact, I have the Assembly rules here, and it explicitly says "The Ethics and Guidance Committee shall consist of an equal number of majority and minority members."

Yet in these proposed rules, it talks about an equal number of members from both

political parties. And as we know, the Majority Coalition has members of the Democratic Party.

So I'm curious what the intention or the purpose of those words were. Will the Minority Leader, the recently reelected Andrea Stewart-Cousins, get to appoint an equal number of members as the Majority Coalition, or is the language somehow structured in a way to create an unfair imbalance in this important committee?

SENATOR CROCI: Through you, Madam
President. The proposed question changes
reflect, I think, this body, which is very much a
New York institution. We in this body, those who
serve, consider ourselves I think Americans
first, New Yorkers second, and everything else
third, including party. I think we've done a
good job of showing the state that.

The proposed structure shows an equal representation by both Republicans and Democrats. So that there is an equal number, it's an eight-member panel, and there will be four from each party. That is, I believe, and the constructing assistants who helped construct this, I think we believe that that is the best way to ensure fairness and to remove any

```
political injects in this system. It's best to
 1
 2
     have an equal representation from both parties.
                  In fact, we have in our conference,
 3
 4
     very proudly, a member who bears your party's
 5
     designation.
                  SENATOR GIANARIS:
 6
                                      Exactly.
 7
                  SENATOR CROCI: And I believe you
     have a newly elected member who was just recently
 8
     from our party's designation. So the best and
 9
10
     most fair way is to ensure that the leadership
     has discretion to work together to achieve a
11
12
     consensus.
13
                  And again, when we're dealing with
     ethics, Madam President, it should be something
14
15
     that we can discuss in transcendency from our
     political parities but also in a way that builds
16
17
     consensus on very important issues.
18
                  SENATOR GIANARIS:
                                      Madam President,
     would Senator Croci continue to yield?
19
20
                  SENATOR CROCI: I will yield for a
21
     question.
                                   Will the Senator
22
                  THE PRESIDENT:
     yield?
23
                  SENATOR GIANARIS:
24
                                      I guess I'll
25
     revisit my question and put it a different way.
```

Because we are trying to remove this from politics, and everyone who pays attention knows that the politics of the State senate run majority versus minority, not necessarily Democrat versus Republican.

So why is there an imbalance in the appointments, if that is the case? I'm asking for clarification as to who gets to make these appointments, and I haven't gotten that answer yet. But why was the words changed from the Assembly rules, which you suggested were what we were trying to achieve parity with, where they specifically say an equal number of majority and minority members, and somehow in the drafting process it now says an equal number from each party? And as you pointed out, you have members of our party that sit on your side; you have other members of your Majority Coalition that are Democrats.

So I'm just trying to make sure this doesn't end up being some kind of way to create an imbalance over a particular subject area where there has always been great care to make sure that majority and minority have equal representation, exactly so that no political

shenanigans could take place in the context of that committee. Yet you have deviated from what the Assembly has done over the years. And I'm asking, who gets to make these appointments and why was it distinct from how the Assembly treats this?

SENATOR CROCI: Madam President, through you. The point I made with regard to the parity we seek to achieve with the Assembly structure is in the clarification of roles and functions. Because indeed there was some misclarification among members of our own committee last year, those who had served with more tenure.

What we're talking about is no deviation from the representation. So the proposed rule change does not have a change in the number of representatives from either side. So there is no change in that representation. And any reference to the Assembly structure was to clarify the roles. For instance, the housekeeping and member issues that come up, the security of the chamber, et cetera.

 $\mbox{ \begin{tabular}{lll} SENATOR GIANARIS: & If the sponsor \\ \mbox{ \ensuremath{would} yield for another question.} \end{tabular}$

```
SENATOR CROCI: Yes, I yield for a
 1
 2
     question.
 3
                  SENATOR GIANARIS:
                                      I guess let me
 4
     just boil it down to the simplest way I can ask
 5
     the question. Who gets to appoint the members of
     the Democratic Party who sit on this committee?
 6
 7
                  SENATOR CROCI:
                                   Through you,
 8
     Madam President, that is through consultation by
     the leadership, consultation among the leaders of
 9
10
     the different conferences.
                  SENATOR GIANARIS: Will Senator
11
12
     Croci continue to yield.
13
                  SENATOR CROCI: I yield for a
14
     question.
15
                  SENATOR GIANARIS:
                                      I guess that's a
     vague enough answer that I don't quite understand
16
     it.
17
18
                  Every other committee in the Senate,
19
     the Minority has a certain amount of members, the
20
     Minority Leader gets to make those appointments,
21
     and we hand them up to the desk. I don't see
     anything in -- I see lots of places in these
22
     proposed rules where there's discussion of
23
     consultation between Majority Coalition leaders.
24
25
     I don't see anything that indicates how these
```

```
members are going to be appointed to this
 1
 2
     critical committee.
 3
                  SENATOR CROCI:
                                   Madam President,
 4
     through you. There is no change to the
 5
     membership or the way that they're appointed from
     last year's rules, which were approved, I
 6
 7
    believe, with overwhelming support.
                  SENATOR GIANARIS:
                                      Would Senator
 8
     Croci continue to yield, please?
9
10
                  SENATOR CROCI: I will yield for a
11
     question.
12
                  THE PRESIDENT:
                                   Will the Senator
     still yield?
13
                  SENATOR CROCI:
14
                                   Yes.
15
                  SENATOR GIANARIS: I beg to differ.
16
     There is nowhere in the rules that talk about --
     until this day and this draft -- that talk about
17
18
     an equal number of members from both major
    parties as determined by the State Board of
19
20
     Elections. So with respect, I think your
21
    previous answer was just flatly incorrect.
                  So I ask again, why is this
22
     committee being treated differently? Why is it a
23
    break from the tradition of both houses going
24
25
    back as far as anyone can remember? And who gets
```

1 to make these appointments? 2 SENATOR CROCI: Madam President, 3 through you. What we sought to do is, again, 4 take best practices and mirror that which we have 5 implemented in the Legislative Ethics Commission. And with regard to who makes the 6 7 determinations on the appointments, that is 8 something that has not changed. So I don't know what your reading is, but the same process by 9 which members of the panel, the committee, are 10 11 selected will be the case for the coming rules 12 changes. 13 SENATOR GIANARIS: Would Senator 14 Croci continue to yield. 15 THE PRESIDENT: Will the sponsor yield? 16 17 SENATOR CROCI: I yield for a 18 question, yes. 19 SENATOR GIANARIS: As I understood your answer, since this is not changing the 20 21 process of appointing members to these various 22 committees, am I correct in assuming that the 23 Democratic Conference leader will get to appoint the Democratic members to this committee? 24 25 SENATOR CROCI: Madam President,

```
through you, that is a decision that will be made
 1
     in consultation with the leadership of the
 2
     different conferences, which have functioned very
 3
 4
     well together in previous years.
 5
                  And it's a change in the number.
 6
     Proportionality, as they do in the Assembly,
 7
     would require -- actually, if we did
     proportionality for your conference,
 8
     Senator Gianaris, that would actually decrease
 9
10
     your membership. So this -- we sought to do
11
     something that would bring equal representation
12
     among both parties.
                          That way there is no
13
     partisan injects into this process.
14
                  SENATOR GIANARIS:
                                      Would Senator
15
     Croci continue to yield, Madam President?
                  SENATOR CROCI:
                                   I'll yield for a
16
17
     question.
18
                  SENATOR GIANARIS:
                                       Thank you.
19
                  The Ethics Committee -- and, you
20
     know, you raised the Assembly as your model in
21
     your previous answer, so you can't use them when
22
     you want to and not when you don't.
                  Ethics committees have always been
23
24
     treated differently, regardless of the makeup of
25
     bodies, because of their very sensitive nature
```

and the possibility of using an ethics overview committee for political reasons. It has always been, and continues to be in the Assembly, an equal number of majority and minority members. There's twice as many Democrats as Republicans in the Assembly. So if you want to use them as the example, that's what I would like to do. There should be an equal number of majority and minority members on this committee.

And you can't say that, Well, we're making it equal parties. You yourself pointed out that sitting somewhere near you -- I guess you moved your seats -- but is a registered member of our party. So someone who sits with your conference getting appointed by you as a Democrat isn't exactly fair.

So I'm asking again, don't you think the proper way to do this, the way it's been done traditionally, the way it's done in the Legislative Ethics Committee, which you also raised, the way it's done in the Assembly, is an equal number of members appointed by the majority and by the minority? And that's the best way to prevent political shenanigans from interfering with the important work of the Ethics Committee.

1 SENATOR CROCI: Madam President, I 2 can't speak to what Senator Gianaris would like to do, in his opinion. But I can tell you that 3 4 in this body we have three conferences made up of 5 individuals who are of different parties. Again, it is a uniquely New York institution. 6 7 the Assembly they have two conferences, which 8 makes it more simplified. 9 So in this case, having equal 10 representation, which this rule proposes -- four Republicans and four Democrats. I don't know how 11 12 you can get more equal than four and four. SENATOR GIANARIS: 13 Would 14 Senator Croci continue to yield, Madam President? 15 THE PRESIDENT: Senator, will you yield? 16 17 SENATOR CROCI: For a question, 18 yes. 19 SENATOR GIANARIS: I will give an 20 answer to his question of how it can be made 21 better, and then I'll move on to another question 22 because I don't want to belabor this point. 23 But one way it could be made fair is have all three conferences equally represented 24 25 and require a member of each conference to

participate and approve any action of the 1 2 committee. That's the way it's done in other ethics bodies that we have in this state. 3 4 would be a way that would be fair to all and 5 prevent one side, for political reasons, seeking to highlight and punish one of the other -- of 6 7 either of the other two conferences, for that 8 matter. 9 So this is drafted in a way that is 10 a dramatic break from tradition and opens the 11 door to some pretty dangerous stuff in terms of 12 politicizing what should be an independent ethics 13 body. Let me ask one other line of 14 15 questioning on this subject. What exactly would this ethics and internal governance body have the 16 power to do? 17 18 THE PRESIDENT: Would the Senator yield for a question? 19 SENATOR CROCI: 20 Yes, I yield for a Well, I've yielded for the question, I 21 question. 22 guess, so now I'll respond. 23 To look at items that have traditionally, long before many of us got to this 24 25 body, have plagued the reputation of the

```
institution itself -- issues of member
 1
 2
     misconduct, specific member misconduct, issues of
 3
     travel expenses and per diem, issues that
 4
     traditionally have been a housekeeping function,
 5
     which the Assembly -- again, I will use the
     reference to the Assembly -- committee does right
 6
 7
     now and does very well. So it's -- that has
     always been the function of the committee.
 8
 9
                  It is not a committee of original
10
     jurisdiction where rules for, say, our historic
     pension forfeiture bill, bills that do not come
11
12
     through -- that went through the Judiciary
     Committee and then the Rules Committee. So it
13
14
     remains not a committee of original jurisdiction,
15
     but a membership and housekeeping committee which
     will also look at not only member conduct but the
16
     security of the chamber as well.
17
18
                  SENATOR GIANARIS:
                                       Thank you.
                  Would Senator Croci continue to
19
20
     yield?
21
                  SENATOR CROCI: For a question,
22
     yes.
                                   Senator, will you
23
                  THE PRESIDENT:
24
     continue to yield for a question?
25
                  SENATOR GIANARIS:
                                       Thank you.
```

```
1
                  I guess what I'm trying to get at is
 2
     after reviewing the conduct of members that might
     be considered by this committee, what action
 3
 4
     would the committee have the power to do? Would
 5
     they have the power of sanction? Would they just
     have the power to refer it to ethics bodies?
 6
 7
     What are we trying to do with this committee once
     it concludes any investigative work?
 8
 9
                  SENATOR CROCI:
                                    Through you,
10
     Madam President, they would have the ability to
     refer that matter to the Legislative Ethics
11
     Commission.
12
13
                  SENATOR GIANARIS:
                                       Thank you.
                                                   And
14
     one final question to clarify that, if the
15
     sponsor would yield.
                  THE PRESIDENT:
                                   Will the Senator
16
17
     yield for a question?
18
                  SENATOR CROCI: For a question,
19
     yes.
20
                  SENATOR GIANARIS:
                                       So just to be
21
     crystal clear, so the committee, after conducting
     its business, would have the power to make a
22
     referral to an appropriate body, would not have
23
     the power itself to issue sanctions against
24
25
     anyone under its --
```

```
SENATOR CROCI:
                                   Through you,
 1
 2
     Madam President, that is correct. As is the case
 3
     with the other legislative body, the Assembly,
 4
     the Legislative Ethics Commission remains the
 5
     appropriate jurisdiction for those kinds of
     actions.
 6
 7
                  SENATOR GIANARIS:
                                      Okay, thank you.
                  And, I'm sorry, I did think of one
 8
     other final question, if the --
9
10
                  THE PRESIDENT: One final question.
11
                  (Laughter.)
12
                  SENATOR GIANARIS: -- Senator Croci
     would continue to yield.
13
                  SENATOR CROCI:
                                   Indeed. I will
14
15
     yield for a question.
16
                  SENATOR GIANARIS:
                                      Just -- the
     question, because it's not outlined in these
17
18
     rules, is how would the committee treat the
19
     confidentiality of matters referred to it? Is it
20
     presumed confidential? Is it open to the public?
21
     What exactly would be the process through which
22
     you would investigate any allegations?
23
                  SENATOR CROCI:
                                   Well, since --
     Madam President, through you. Since there are no
24
25
     proposed changes to that, it would remain the
```

```
same as it is.
 1
 2
                  SENATOR GIANARIS:
                                      Which is what?
     If the Senator would yield.
 3
 4
                  THE PRESIDENT: The Senator will
 5
     yield for a question.
                  SENATOR CROCI: Madam President,
 6
 7
     through you, the confidentiality will be
 8
     maintained and referred to the committees, as it
     is in the Assembly.
 9
10
                  SENATOR GIANARIS:
                                      So just for
     clarification, if the Senator would yield.
11
12
                  THE PRESIDENT:
                                   Will the Senator
13
     yield?
14
                  SENATOR GIANARIS:
                                      So matters
15
     before the committee -- and the reason I ask is
     to say it's how it's been done. The committee
16
     hasn't actually met in several years, so there is
17
18
     no real track record here.
19
                  The question is, are matters just
20
     presumed confidential when they're before the
21
     committee, or are they available to the public?
                  SENATOR CROCI:
22
                                   Madam President,
     through you. As I said, the matters are
23
     confidential. Once the Legislative Ethics
24
25
     Commission referral is made, that decision to
```

make a referral is a public item.

And as far as the meetings of the committee, Madam President, the Senator has more tenure on the committee, so he would definitely have the history on that. I do think that hopefully the things that we have discussed have resulted in constructive changes that we can both live with.

SENATOR GIANARIS: Thank you.

On the resolution, Madam President.

I think putting some teeth into this committee and giving it more defined purpose is a good idea. I'm glad to have gotten some of the clarification about the jurisdiction of the committee and how it will function.

But I remain extremely concerned and opposed to the composition of this body and who will be making the appointments. And as we sit here voting on these rules, it sounds to me like we don't have an answer as to who's going to be making these appointments, which is deeply concerning given the tradition and the history of keeping ethics bodies bipartisan, by majority and minority as well as by party.

And given the fact that it's not

beyond the realm of possibility in the course of 1 2 history that ethics bodies have been used for political ends, the best way to remove that is to 3 4 make sure everyone has an equal say. And if we 5 have three conferences and that's unique, then all three conferences should have an equal say 6 7 and have a requirement that they have to approve 8 any action the committee takes. 9 So I remain very opposed to this. Ι 10 will be opposing these rules for a number of reasons, but particularly because I'm concerned 11 that the wording of how this ethics committee is 12 going to be made up is nothing but a political 13 power grab when we should be doing the opposite 14 15 and making this as independent and equal as 16 possible. 17 Thank you. 18 THE PRESIDENT: Senator Hoylman, why do you rise? 19 20 SENATOR HOYLMAN: Would the sponsor 21 yield to some questions on the resolution, 22 Madam President? 23 Will the sponsor THE PRESIDENT: yield? 24 25 SENATOR DeFRANCISCO: Yes.

```
1
                  SENATOR HOYLMAN:
                                      Through you,
 2
     Madam President, I'm referring to specifically
 3
     Section 10-4, on cellphone usage.
 4
                  First, Happy New Year to all my
 5
     colleagues, and welcome to the new members of the
     Senate and new staff who join us this year.
 6
 7
                  Would the sponsor yield? My first
 8
     question, could the sponsor explain the purpose
 9
     of Section 10-4 on cellphone usage?
10
                  SENATOR DeFRANCISCO:
                                          The purpose
     is to maintain some level of decorum in the
11
12
     chambers while we're discussing and passing
     legislation.
13
14
                  SENATOR HOYLMAN: Would the sponsor
15
     continue to yield?
16
                  SENATOR DeFRANCISCO:
                                          Yes.
17
                  SENATOR HOYLMAN:
                                     Through you,
18
     Madam President. So it's fair to say that these
19
     changes will help ensure that order and decorum
20
     are preserved?
                  SENATOR DeFRANCISCO:
21
                                          It will make
22
     it easier to do so. Nothing can ensure decorum.
                  SENATOR HOYLMAN: Would the sponsor
23
     continue to yield?
24
25
                  SENATOR DeFRANCISCO:
                                          Yes.
```

SENATOR HOYLMAN: Thank you.

Are there -- I might add that the idea that these rule changes will help ensure that order and decorum are preserved are the exact reasons that House Speaker Ryan set forth for restrictions on cellphone usage in the U.S. Congress this week.

Are there examples that the sponsor can cite of lack of decorum or order because of cellphone usage?

SENATOR DeFRANCISCO: Well, I can't cite chapter and verse. But it's pretty logical that if you're debating a bill and someone's got a cellphone taking photographs of you or people around you and participating in activities that would in some way distract speakers, distract the chair in conducting the business, I think it makes sense.

It's not like we're operating in a vacuum here. There's a camera there

(indicating), and there's a camera there

(indicating). And every single moment of this session is being videoed live, live stream, to the entire state and the world, if anyone's interested.

```
So the fact of the matter is that
 1
 2
     it's not that we've got to be transparent, we are
 3
     as transparent as could possibly be. And there's
 4
     opportunities for individuals to -- the press,
 5
     for example, they can take photographs and videos
     from the galleries. Only if there's -- the
 6
 7
     Secretary of the Senate provides that authority.
     And there can be exceptions provided by the
 8
     Secretary of the Senate, as was today, because
 9
10
     today was a special day and the special day
     required or was perfect for photographs of people
11
12
     being sworn in on this very important occasion.
13
                  So I think individuals can certainly
14
     withhold the -- certainly not be -- be so
15
     important, while things are going on in the
16
     Senate chambers, to take videos of everything
17
     that's going on.
18
                  SENATOR HOYLMAN:
                                      Through you,
     Madam President, would the sponsor continue to
19
20
     yield?
21
                  SENATOR DeFRANCISCO:
                                          Yes.
22
                  THE PRESIDENT:
                                   Will the sponsor
     yield?
23
                  SENATOR HOYLMAN:
                                     So would the
24
25
     sponsor be able to cite a single incident where
```

the use of a camera, cellphone camera, has led to 1 a lack of decorum or order in the chamber? 2 3 THE PRESIDENT: Will the sponsor 4 yield for a question? 5 SENATOR DeFRANCISCO: I can't cite 6 a specific instance. But I think it's pretty 7 logical, if there's people taking videos in the session while people are speaking and trying to 8 respond -- maybe there's someone doing it right 9 10 now, in view of the fact that the rules have not 11 been adopted yet. 12 It doesn't seem to me and it doesn't 13 seem to the people proposing these rules, the 14 Majority, that it's a substantial inconvenience 15 for someone to actually view it in person what's happening, view it on a video what's happening, 16 rather than have people milling around the 17 18 chambers taking videos of their favorite joke 19 that may be told or their favorite line that may 20 be told. And it just seems to be a practical way 21 to have less confusion in the chambers while we're doing business. 22 SENATOR HOYLMAN: 23 Through you, Madam President, would the sponsor continue to 24 25 yield?

THE PRESIDENT: Will the sponsor 1 2 continue to yield? 3 SENATOR DeFRANCISCO: Yes. 4 SENATOR HOYLMAN: So since the 5 sponsor can't cite a single incident of lack of decorum or order because of the use of a 6 7 cellphone, would he agree that this is to anticipate such disorder and disruption because 8 of cellphone use? 9 10 SENATOR DeFRANCISCO: No. I'm not suggesting that at all. What I'm suggesting is 11 12 that -- I'm -- you know, I'm at advanced years. And I've been doing this for a long time. 13 14 don't necessarily remember everything that 15 happens. And you don't have to wait for something to happen in order to provide a rule 16 that would provide for decorum. 17 18 So this isn't anticipatory, it just makes for good government when we are constantly 19 20 live to anybody who wants to watch us. And if 21 someone wants their personal memento of a Senator 22 speaking or a Senator saying something foolish, I guess you could pick it off the video camera or 23 you could wait till you're outside of the 24 25 chambers, in some other location, in order to

```
provide whatever video feed you want to provide.
 1
 2
                  And by the way, I don't know what
 3
     Speaker Ryan's done. I haven't really paid much
     attention. So I don't know if that comment has
 4
 5
     anything to do with anything about the debate.
     But I don't know if that's true or not.
 6
 7
                  SENATOR HOYLMAN:
                                     Would the sponsor
 8
     continue to yield?
 9
                  THE PRESIDENT: Will the sponsor
10
     yield?
                  SENATOR DeFRANCISCO: Yes. Yes.
11
12
     Yes.
13
                  SENATOR HOYLMAN: So is it fair to
14
     say that the -- a hypothetical breach of decorum
15
     and order outweighs freedom of speech in this
16
     chamber?
17
                  SENATOR DeFRANCISCO:
                                         Well, taking
18
     a photograph has nothing to do with freedom of
19
     speech, unless I'm misinterpreting the
20
     Constitution. But I know that some cameras have
21
     flashes and things like that that could result in
22
     a lack of decorum. And no one who is a Senator
23
     can -- I don't think it's a reasonable suggestion
     to claim that it in any way impairs freedom of
24
25
     speech.
```

```
1
                  SENATOR HOYLMAN:
                                      Will the sponsor
 2
     continue to yield, Madam President?
 3
                  THE PRESIDENT:
                                    Will the sponsor
 4
     yield?
 5
                  (Laughter, applause as
     Senator Felder ostentatiously uses his cellphone
 6
 7
     camera.)
 8
                  SENATOR FELDER:
                                     The rule's not in
9
     yet.
10
                  (Laughter.)
                  SENATOR DeFRANCISCO: I rest my
11
12
     case.
13
                  (Laughter, applause.)
14
                  SENATOR HOYLMAN:
                                      Through you,
15
     Madam President.
16
                  THE PRESIDENT: Will the sponsor
     continue to yield?
17
18
                  SENATOR DeFRANCISCO:
                                          Yes.
19
                  SENATOR HOYLMAN:
                                      So, Senator
20
     Felder, this may be the last time you can do that
21
     and share that information with your
22
     constituents, whether it's live-streamed or
23
     photographed from a cellphone.
24
                  And I want to go to the question of
25
     cellphones, because Section 4, Part A refers only
```

```
to cellphones. It says cellular telephones -- by
 1
     the way, we just got these rules, you know, an
 2
 3
     hour ago. "Cellular telephones shall not be used
 4
     to take photographs, videos, or perform any other
 5
     recording function in the Senate chamber,
     galleries, or lobbies, except those photographic
 6
 7
     and recording functions performed by official
     Senate photographers and videographers, without
 8
     the permission of the Secretary of the Senate."
 9
10
                  So what about an iPad, a Brownie
11
     camera, a Polaroid? My daughter got, for
12
     Hanukkah, a six-year-old's wristwatch that
     actually takes photos. Would those be prohibited
13
14
     by this rule?
15
                  SENATOR DeFRANCISCO:
                                          Madam
     President, first of all, I know it's been a
16
     constant lament in legislative bodies, especially
17
18
     in the State of New York, about the lack of
     notice so that people don't have a chance to read
19
20
     things that are being debated.
                  These proposed rules, despite what
21
     the Senator mentioned, were not handed to them an
22
     hour ago, they were sent out about 8 o'clock this
23
24
     morning.
25
                  (Laughter.)
```

1 And the fact SENATOR DeFRANCISCO: 2 that he got it an hour ago, we can give him more time to read it. If he wants to read what he's 3 4 already asking me about before he asks me about 5 it, I'll be happy to wait for him to read it. But that's not the case. 6 7 As far as the interpretation of the 8 rule --9 SENATOR HOYLMAN: Would you suspend 10 this discussion, then, and the discussion on the rules so we would have time to review the --11 12 SENATOR DeFRANCISCO: No. No. No. Because I -- I know from your educational 13 14 experience you're able to get through these rules 15 at a relatively reasonable period of time. And I think you've had that time. 16 But as far as cellular phones, the 17 18 rules are interpreted by the Temporary President 19 of the Senate. And "cellular telephones" means 20 cellular telephones. If we wanted to have iPads, it would have said "iPads." And I don't think 21 22 there's any confusion as to what plain language 23 means. 24 SENATOR HOYLMAN: Through you, 25 Madam President, would the sponsor continue to

yield? 1 2 THE PRESIDENT: Will the sponsor continue to yield? 3 4 SENATOR HOYLMAN: So photographs by 5 other mechanisms will be permitted, including Polaroids, Brownies, iPads, my daughter's 6 7 wristwatch? SENATOR DeFRANCISCO: Let me read 8 9 the language again. 10 SENATOR HOYLMAN: If not, how does that further the decorum of the Senate chamber? 11 12 SENATOR DeFRANCISCO: cellular phones shall not be used to take 13 photographs, videos, or perform any other 14 15 functions. And other recording function in the New York State chambers, galleries or lobbies, 16 except those photographic and recording functions 17 18 performed by official Senate photographers and 19 videographers, without the permission of the 20 Secretary of the Senate. 21 And permission has been granted in 22 the past on many occasion to have people in the galleries take photographs and -- by other means. 23 And so that's the way I interpret it, and I think 24 25 it's the plain language.

```
1
                  SENATOR HOYLMAN:
                                      Through you,
 2
     Madam President, would the sponsor continue to
 3
     yield?
 4
                  THE PRESIDENT:
                                   Will the sponsor
 5
     continue to yield?
                  SENATOR HOYLMAN:
                                     Is the rationale
 6
 7
     for this rule change the same for members of the
     public who also take photos? And secondly, can
 8
     you cite an incident of disruption or lack of
 9
10
     decorum because members of the public are
     videotaping, taking photos, learning about the
11
12
     proceedings of the Senate chamber through the
     transmission of video and photographs?
13
14
                  SENATOR DeFRANCISCO:
                                         Yes, during
15
     session. When session is not going on, there's
     often people here who are coming to visit the
16
17
     Capitol, they go on tours, they come up here,
18
     they take photographs as much as they want.
     We're just talking about during Senate sessions.
19
20
                  SENATOR HOYLMAN:
                                     Would the sponsor
     continue to yield?
21
22
                  THE PRESIDENT:
                                   I will pose the
     question, does the sponsor wish to yield?
23
                  SENATOR DeFRANCISCO:
24
                                        Yes.
                                                Yes.
25
     Yes.
```

```
1
                  SENATOR HOYLMAN:
                                      Through you,
 2
     Madam President, can the sponsor cite a single
     incident of members of the public causing a lack
 3
 4
     of decorum because they've taken photographs
 5
     or --
                  SENATOR DeFRANCISCO:
 6
                                          Yeah,
 7
     there's -- periodically, there's demonstrations
     in the chambers, in the galleries, where people,
 8
 9
     in order to emphasize a point or try to get some
10
     preferred legislation more attention -- there's
     been many instances of that. And I recall many
11
12
     times where people were taking photographs and
13
     laughing and joking like this was basically a fun
14
     time in the playground. And that's the type of
15
     thing we're trying to avoid.
                  SENATOR HOYLMAN:
16
                                      Through you,
     Madam President, would the sponsor continue to
17
18
     yield?
19
                  THE PRESIDENT:
                                   Does the sponsor
20
     wish to continue to yield?
21
                  SENATOR DeFRANCISCO:
                                          Yes.
                                                Yes.
                                      I think -- does
22
                  SENATOR HOYLMAN:
     the sponsor acknowledge that there's a difference
23
     between a demonstration in the gallery and a
24
25
     citizen taking a photo? One does not necessarily
```

```
1
     relate to the other.
 2
                  SENATOR DeFRANCISCO:
                                          You asked me
 3
     if I remember any instances where that happened,
 4
     and I explained the instances I remember.
 5
                  SENATOR HOYLMAN:
                                      Through you,
     Madam President, would the sponsor continue to
 6
 7
     yield?
 8
                  THE PRESIDENT:
                                    Will the sponsor
9
     continue to yield?
10
                  SENATOR DeFRANCISCO:
                                          Yes.
                  SENATOR HOYLMAN:
11
                                      What is the
12
     punishment for breaking this rule for members of
     the Senate.
13
                                          Life
14
                  SENATOR DeFRANCISCO:
15
     imprisonment without parole.
16
                  (Laughter.)
17
                  SENATOR DeFRANCISCO:
                                          It's --
18
     obviously someone from the Senate, a designee of
19
     the Secretary of the Senate, would go to that
     person, explain the rules of the Senate and ask
20
21
     them to please leave. If they're willing to
22
     please leave or stop the photographs, that's the
23
     end of the punishment.
                  If, on the other hand, they won't
24
25
     stop, then we have individuals here who will help
```

```
them leave or stop taking the photographs.
 1
 2
                  SENATOR HOYLMAN: Will the sponsor
 3
     continue to yield?
 4
                  THE PRESIDENT:
                                   Will the sponsor
 5
    yield?
                  SENATOR DeFRANCISCO:
 6
                                         Yes.
 7
                  SENATOR HOYLMAN:
                                     Through you,
    Madam President. So members will be expelled
 8
     from the chamber -- what about -- if they break
 9
10
     the rule repeatedly. That's what you said.
                                                  What
     about members of the press or public?
11
12
                  SENATOR DeFRANCISCO:
                                         The public I
     think is what we just talked about, when you say
13
14
     the press and the public. So I think we've
15
     talked about the public. And I didn't say they'd
    be immediately expelled. The public would be
16
    notified of the rules, if they hadn't known them
17
18
    before, and asked to stop. If they stop, then
     that's it. If they don't stop, then they would
19
20
     be escorted out for not abiding by the rules.
                  As far as the press is concerned,
21
22
     the press, with permission of the Secretary of
     the Senate -- as has been granted permission as
23
     long as I've been here -- can take photographs
24
25
     from the gallery.
```

SENATOR HOYLMAN: Would the sponsor 1 2 continue to yield, Madam President? 3 THE PRESIDENT: Will the sponsor 4 yield? 5 SENATOR DeFRANCISCO: Yes. 6 SENATOR HOYLMAN: Through you, 7 Madam President. So in terms of our press, our free press, do they have to see the Secretary of 8 9 the Senate every time they want to bring a camera 10 onto the floor of the Senate or into the gallery, for that matter? Or is it a blanket license from 11 12 the Senate? 13 SENATOR DeFRANCISCO: No, they 14 don't need a license. But they do not have to 15 ask permission. And I don't think any member of the press has been prohibited in my time here 16 17 from taking photographs from the gallery. 18 it's just -- the wording is just an opportunity in case something happens during the course of a 19 20 session where there's disruption, that there's at least an avenue for the Secretary of the Senate 21 22 to maintain some type of decorum, even for the 23 press. 24 SENATOR HOYLMAN: Through you, 25 Madam President, would the sponsor continue to

```
yield?
 1
 2
                  THE PRESIDENT: Will the sponsor
 3
    yield?
 4
                  SENATOR DeFRANCISCO:
                                         Yes.
 5
                  SENATOR HOYLMAN:
                                     Through you,
    Madam President. So it is agreed that the
 6
 7
     Secretary of the Senate could, in theory, revoke
    permission for a member of the press to be on the
 8
 9
     floor or in the gallery of the Senate with a
10
     camera?
                  SENATOR DeFRANCISCO:
                                         Yes, the
11
     Secretary of the Senate could do that. But I'll
12
     ask you if you'll yield to a question.
13
                  SENATOR HOYLMAN:
                                    I'm still --
14
15
     still have a few more questions, and I'm happy to
16
     take some at the end.
17
                  SENATOR DeFRANCISCO:
                                         I'll hold it.
18
                  SENATOR HOYLMAN: Thank you.
19
                  And does the -- through you,
    Madam President, would the sponsor continue to
20
21
    yield?
22
                  THE PRESIDENT: Will the sponsor
23
     continue to yield?
                  SENATOR DeFRANCISCO:
24
                                         Yes.
                                               Yes.
25
     Yes. Yes.
```

1 SENATOR HOYLMAN: Does the sponsor 2 recognize that when a show of hands is taken in this Senate chamber that the result of that show 3 4 of hands is not publicly available? It is 5 recorded at the desk but not available for the public's view. 6 7 SENATOR DeFRANCISCO: I wasn't paying attention. I was getting kind of tired. 8 9 And so can you try it again? 10 SENATOR HOYLMAN: Does the sponsor acknowledge that when a show of hands is taken in 11 12 this chamber, as it was earlier today or as it was, for example, when we set forth a hostile 13 14 amendment on the Child Victims Act, that the show 15 of hands is not recorded for the public's view?

SENATOR DeFRANCISCO: Well, we've got the live video stream that would pick up -- I don't know how much of it it would pick up -- number one.

16

17

18

19

20

21

22

23

24

25

Number two, there are members of the press throughout the gallery, and some on the floor, that are here to witness what's happening, and there's no -- what I was going to ask you is, I'll just state it, there's never been a time in 24 years when I've seen the Secretary of the

```
1
     Senate, no matter who it was, to exclude members
 2
     of the press from being here to record whatever
 3
     they want to record.
 4
                  So I think there's plenty of
 5
     safeguards for the show of hands to be viewed by
     the general public and observed in a transparent
 6
 7
     way.
 8
                  SENATOR HOYLMAN:
                                     Would the sponsor
9
     continue to yield, Madam President?
10
                  THE PRESIDENT: Would the sponsor
11
     yield?
12
                  SENATOR DeFRANCISCO:
                                         Yes.
13
                  SENATOR HOYLMAN: So we do have
14
     these two cameras that record some of our
15
     activity. That is decided by, presumably, Senate
     operations. It is their prerogative to show what
16
     they wish. And I'm not certain at all that they
17
18
     show when members do raise their hands or not.
                  But I'm interested to know if the
19
20
     issue of -- does the Senator know who is in fact
21
     in charge of these cameras? And under whose
22
     aegis is that office?
23
                  SENATOR DeFRANCISCO: First of
     all --
24
25
                  THE PRESIDENT:
                                   Will the Senator
```

```
yield?
 1
 2
                  SENATOR DeFRANCISCO:
                                         -- I've been
 3
     only looking at these two cameras. I didn't
 4
     realize my rear end was being videoed as well.
 5
                  (Laughter.)
                  SENATOR DeFRANCISCO: But there's
 6
 7
     three more videos here, so there's a lot of
 8
     angles.
                  Somebody designated by the Secretary
 9
10
     of the Senate controls the cameras. I was going
     to say the Russians, but I didn't think you'd
11
     laugh at that.
12
13
                  (Scattered laughter.)
                  SENATOR DeFRANCISCO:
14
                                         But the
15
     Secretary of the Senate has a person doing that,
16
     and we've never had a complaint from all the
     public that hinges on every one of our words at
17
18
     home while they're watching it on video, live
19
     stream.
20
                  SENATOR HOYLMAN:
                                     On the
21
     resolution, Madam President.
22
                  THE PRESIDENT: On the resolution.
23
                  SENATOR HOYLMAN:
                                     Thank you to the
24
     sponsor. I appreciate his explanation.
25
                  Let me first say that I think we
```

should all shudder at the thought of our First

Amendment rights being curtailed in any context,
in particular a hypothetical one where the
sponsor is unable to cite a single instance of
disruption or lack of decorum due to the use of a
cellphone. Particularly today, Madam President,
when we all just took an oath of office to uphold
the Constitution of the United States.

Secondly, cellphones are important not just for like group selfies, but it's a way for a lot of us to connect with our constituents. I don't know how many of our colleagues actually have constituents who watch the state channel, but I venture it's not very many. We have a responsibility and, frankly, a responsibility to communicate activity on the Senate floor with our constituents.

And in particular, Madam President, that is when we often will raise a show of hands, and those votes are not publicly available to know how Senators in fact voted on a number of actions that we take on this floor.

This, in pure and simple terms, is a violation of our free speech. I think it's an insult to New Yorkers that we are curtailing the

```
1
     opportunity to bring transparency to this
 2
     chamber. No one has accused us of being too
 3
     transparent, but apparently that's the
 4
     hypothetical problem that we're dealing with
 5
     today.
                  I would urge our colleagues to
 6
     reject these rules based on the fact that we are
 7
 8
     limiting speech in one of the most important
     forums, not just of members but of members of the
 9
10
     public and, most importantly, members of the
11
     press.
12
                  Thank you, Madam President.
13
                  THE PRESIDENT:
                                    The question is on
14
     the resolution. All those in favor signify by
15
     saying aye.
16
                  (Response of "Aye.")
17
                  THE PRESIDENT:
                                   I'm sorry.
                                                Senator
18
     Krueger.
19
                  SENATOR KRUEGER:
                                      Thank you very
20
     much, Lieutenant Governor.
21
                  I have to say I've been listening to
22
     this discussion, and what is perturbing me
23
     immensely is both the continuation of the
     partisan and political design of a number of the
24
25
     rules.
```

The concept that the Ethics

Committee will now be picked by we still don't know who, and in what combination. And you would think the Ethics Committee would be the committee we would absolutely very much want to know the details about before that committee started its business.

The concept that they now have more authority to actually tell the public and the press where they can be, where they cannot be, what they can hear, what they can record, video or audio.

The concept that we are actually saying, for everyone who listened to the back and forth between Senator Hoylman previously, that the public and the press, even in the lobby, couldn't record a conversation going on. Well, that's not on the TV cameras here. Maybe the Russians are recording and listening; I don't know how to get access to their recordings.

But the concept that we would be shutting ourselves off even further from public access and information about what goes on in discussions on this floor, in the lobby, in the surrounding areas is completely unacceptable.

```
These rules put us back further in
 1
 2
     time from some of the reforms that we had made in
 3
                They continue to shut out the
     the past.
 4
     Democratic members in the way the rules are
 5
     designed to allow bills to come to the floor or
     move through committees. And now we are shutting
 6
 7
     out and making more political both the access to
 8
     information and the potential most important
 9
     reviews by an Ethics Committee, yes, that never
10
     meets, and it would be lovely if it actually had
11
     a function and did something, but it's also
     critical in these times that it not be turned
12
     into a political and partisan game.
13
                  I am voting no and I urge my
14
15
     colleagues to vote no on these rules.
16
                  Thank you, Madam President.
17
                  THE PRESIDENT:
                                    Seeing no one else
18
     wishing to be heard, the question is on the
19
     resolution. All those in favor signify by saying
20
     aye.
21
                  (Response of "Aye.")
22
                  THE PRESIDENT:
                                    Opposed, nay.
23
                  (Response of "Nay.")
                  THE PRESIDENT:
                                   The resolution is
24
25
     adopted.
```

```
1
                  Senator DeFrancisco.
 2
                  SENATOR DeFRANCISCO: Yes, there's
     a resolution at the desk calling for the election
 3
 4
     of the Secretary of the Senate. Will you call
 5
     that up, please.
                  THE PRESIDENT: The Secretary will
 6
 7
     read.
 8
                  THE SECRETARY:
                                    Senate Resolution
 9
     Number 5, by Senators Flanagan and Klein, that
10
     Francis W. Patience of Latham, New York, be, and
     he hereby is elected Secretary of the Senate for
11
     the years 2017-2018.
12
13
                  THE PRESIDENT:
                                   The question is on
14
     the resolution. All those in favor signify by
15
     saying aye.
16
                  (Response of "Aye.")
17
                  THE PRESIDENT:
                                   Opposed, nay.
18
                  (No response.)
                                   The resolution is
19
                  THE PRESIDENT:
20
     adopted.
21
                  Mr. Patience, I ask that you please
22
     come forward to receive your oath of office.
23
     will be accompanied by Father James Walsh of
     St. Pius X of Loudonville.
24
25
                  (Applause.)
```

```
1
                 THE PRESIDENT: Senator Flanagan
 2
    will do the honors.
 3
                 SENATOR FLANAGAN: I do solemnly
 4
     swear --
 5
                 MR. PATIENCE: I do solemnly
 6
     swear --
 7
                 SENATOR FLANAGAN: -- to uphold the
 8
    Constitution of the United States --
9
                 MR. PATIENCE: -- to uphold the
    Constitution of the United States --
10
11
                 SENATOR FLANAGAN: -- the
     Constitution of the State of New York --
12
13
                 MR. PATIENCE: -- the Constitution
     of the State of New York --
14
15
                 SENATOR FLANAGAN: -- and to
16
     faithfully discharge the duties --
17
                 MR. PATIENCE: -- and to faithfully
18
    discharge the duties --
                 SENATOR FLANAGAN: -- of the office
19
20
     of the Secretary of the Senate --
                 MR. PATIENCE: -- of the office of
21
22
     the Secretary of the Senate --
23
                 SENATOR FLANAGAN: -- to the best
     of my abilities --
24
25
                 MR. PATIENCE: -- to the best of my
```

```
1
     abilities --
 2
                  SENATOR FLANAGAN: -- so help me
 3
     God.
 4
                  MR. PATIENCE: -- so help me God.
 5
                  SENATOR FLANAGAN: Congratulations.
                  (Standing ovation.)
 6
 7
                  THE PRESIDENT: Congratulations,
 8
    Mr. Patience. Look forward to continuing to work
     together. Thank you.
 9
10
                  Senator DeFrancisco.
                  SENATOR DeFRANCISCO: There's a
11
12
     resolution pertaining to the appointment of the
     Sergeant-at-Arms. Could you please take up that
13
     resolution.
14
15
                  THE PRESIDENT:
                                   The Secretary will
16
     read.
17
                  THE SECRETARY:
                                   Senate Resolution
18
    Number 6, by Senators Flanagan and Klein, that
19
     Stephen F. Slagen be, and he hereby is elected
20
     Sergeant-at-Arms of the Senate for the years
21
     2017-2018.
22
                                   The question is on
                  THE PRESIDENT:
23
     the resolution. All in favor signify by saying
24
     aye.
25
                  (Response of "Aye.")
```

```
THE PRESIDENT:
                                   Opposed?
 1
 2
                  (No response.)
                  THE PRESIDENT: The resolution is
 3
 4
     adopted.
 5
                  (Standing ovation.)
 6
                  THE PRESIDENT:
                                   For the record,
 7
     Stephen F. Slagen has been elected
 8
     Sergeant-at-Arms for the years 2017 to 2018.
 9
     It's my honor to present to you the
10
     Sergeant-at-Arms.
                  Congratulations. Look forward to
11
12
     continuing to see you in this chamber.
13
                  Senator DeFrancisco.
14
                  SENATOR DeFRANCISCO: Yes, there's
15
     a resolution at the desk appointing probably the
16
     hardest-working person in this chamber who gets
     least recognized, Catherine Kirkland. Could you
17
18
     take that up for her nomination for Senate
19
     Stenographer.
20
                  THE PRESIDENT:
                                   The Secretary will
21
     read.
22
                  THE SECRETARY:
                                   Senate Resolution
23
     Number 7, by Senators Flanagan and Klein, that
     Catherine Kirkland be, and she hereby is elected
24
25
     the Official Stenographer of the Senate for the
```

```
1
     years 2017-2018.
 2
                  THE PRESIDENT:
                                   The question is on
 3
     the resolution. All in favor signify by saying
 4
     aye.
 5
                  (Response of "Aye.")
                  THE PRESIDENT:
 6
                                   Opposed?
 7
                  (No response.)
 8
                  THE PRESIDENT:
                                  The resolution is
 9
     adopted.
10
                  For the record, Catherine Kirkland
     has been elected Senate Stenographer for the
11
12
     years 2017 to 2018. It's my honor to present to
     you Catherine Kirkland, Senate Stenographer.
13
14
                  Congratulations.
15
                  (Standing ovation.)
16
                  THE PRESIDENT:
                                   Senator
     DeFrancisco.
17
18
                  SENATOR DeFRANCISCO: Now would you
     please take up the resolution appointing a
19
     committee of three to inform the Governor.
20
21
                  THE PRESIDENT: The Secretary will
22
     read.
23
                  THE SECRETARY:
                                   Senate Resolution
     Number 9, by Senators Flanagan and Klein,
24
25
     directing the Temporary President to appoint a
```

```
committee of three to inform the Governor that
 1
 2
     the Senate is organized and ready to proceed with
 3
     business.
 4
                  THE PRESIDENT:
                                   The question is on
 5
     the resolution. All those in favor signify by
 6
     saying aye.
 7
                  (Response of "Aye.")
 8
                  THE PRESIDENT:
                                   Opposed?
 9
                  (No response.)
10
                  THE PRESIDENT: The resolution is
     adopted.
11
12
                  Senator DeFrancisco.
13
                  SENATOR DeFRANCISCO:
                                         And the next
     resolution, please take up the committee of three
14
15
     to inform the Assembly.
16
                  THE PRESIDENT:
                                   The Secretary will
17
     read.
18
                  SENATOR DeFRANCISCO:
                                          Madam
     President, will you postpone that request of
19
20
     mine? Because I missed one.
21
                  There's a resolution at the desk
22
     setting forth the hours of the Senate for
23
     2017-2018. Could we take that up first, please.
                  THE PRESIDENT:
                                   The Secretary will
24
25
     read.
```

```
1
                  THE SECRETARY:
                                   Senate Resolution
 2
     Number 8, by Senators Flanagan and Klein,
     providing for the hours of meeting by the Senate
 3
 4
     for the years 2017-2018.
 5
                  THE PRESIDENT:
                                   The question is on
     the resolution. All in favor signify by saying
 6
 7
     aye.
 8
                  (Response of "Aye.")
 9
                  THE PRESIDENT:
                                   Opposed?
10
                  (No response.)
                  THE PRESIDENT: The resolution is
11
     carried.
12
13
                  SENATOR DeFRANCISCO:
                                         Next would
14
     you take up the resolution concerning the
15
     committee of three to inform the Assembly.
16
                  THE PRESIDENT:
                                   The Secretary will
17
     read.
18
                  THE SECRETARY:
                                   Senate Resolution
19
     Number 10, by Senators Flanagan and Klein,
20
     directing the Temporary President to appoint a
21
     committee of three to wait upon the Assembly and
22
     inform that body that the Senate is assembled and
     ready to proceed with business.
23
24
                  THE PRESIDENT:
                                   The question is on
25
     the resolution. All in favor signify by saying
```

```
1
     aye.
 2
                  (Response of "Aye.")
 3
                  THE PRESIDENT:
                                    Opposed?
 4
                  (No response.)
 5
                  THE PRESIDENT: The resolution is
     adopted.
 6
                  Senator DeFrancisco.
 7
 8
                  SENATOR DeFRANCISCO: Yes, can you
 9
     now recognize Senator Stewart-Cousins, the
10
     conference leader for the Democrat Conference,
     for remarks.
11
12
                  THE PRESIDENT:
                                    Senator
13
     Stewart-Cousins.
                  SENATOR STEWART-COUSINS:
14
                                              Thank
15
     you, Madam President.
16
                  And Happy New Year to all of my
                  It's good to have you back.
17
     colleagues.
18
                  I want to thank my Democratic
19
     colleagues for once again electing me as the
20
     Democratic leader, and assure you that it is an
21
     honor to serve you and to serve in this position.
22
                  I'd also like to congratulate
23
     Senator Flanagan for his reelection, as well as
     Senator Klein for his reelection, to their
24
25
     respective conferences.
```

And of course I want to welcome all of the new members into the chamber, and specially highlight our two members. I want to highlight Jamaal Bailey, who is from Senate District 36, representing Mount Vernon and parts of the Bronx.

You should know that Senator Bailey is an attorney, and he's worked very, very closely with a lot of people, but certainly with speaker Heastie over the years. And he's been a longtime fighter for education and social justice. And most importantly, he's here with his family, including his wife and his older daughter. He is a brand-new father as of a few weeks ago. So if he looks a little tired, it's because -- which he does not -- it's because of the birth of beautiful Carina.

So welcome, Jamaal.

(Applause.)

SENATOR STEWART-COUSINS: And of course our second Senator from Long Island, I'd like to welcome John Brooks from Senate District 8. John is a longtime public servant who has done so much to serve the people of Long Island, from being a fire chief to a school board member.

1 Senator Brooks, thank you for 2 continuing to serve with our conference. 3 Congratulations. 4 (Applause.) 5 SENATOR STEWART-COUSINS: Senator Flanagan, Senator Klein, the Democratic 6 7 Conference stands ready to work with you. Obviously when we agree, we will work together. 8 And of course, if we disagree, we won't be shy 9 10 about it. A new year and a new session should 11 12 serve as a restart button and a time to refresh our commitment to this great state. And last 13 14 year, I think we can all agree, was a very 15 interesting year. 16 In light of that, I believe it's fair to say that many in this great progressive 17 18 state of New York look to Washington and the new 19 Trump administration with grave concern. 20 national Republican Party has made it clear that 21 they are looking at rolling back so many hard-won victories for the working men and women of the 22 country and certainly here in New York. 23 And of course I look at that chamber 24 25 of 32 Democrats, 31 Republicans, and once again

we are denied our rightful place leading the 1 Democrats must be true to their values, 2 3 especially in an atmosphere that we will likely 4 be facing. Democrats should be united. 5 In the African-American tradition, in their church on New Year's Eve they have 6 7 what's called watch service. And the watch service is born of the days when the enslaved 8 people were waiting for the signing of the 9 10 Emancipation Proclamation. It still goes on 11 every year. 12 This year, however, led by Reverend Barber out of North Carolina, he went to 13 Washington, D.C., and had kind of a National 14 15 Watch Night. And the National Watch Night was about telling Americans to revile hate, to push 16 17 back on any strategies that would be extreme, and 18 to really call forth this spirit of a people-centered political agenda, a 19 20 people-centered public policy agenda. I look at us here and I know that 21 22 all of us should know and understand that for people in New York State, we are those watchers. 23 We are their eyes, their ears, their voice. 24 25 fortunately, we are more than watchers. We're

workers. So not only can we talk, we can act, we can do.

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

So the Senate Democrats want to assure you and all New Yorkers that we will work to increase economic opportunity for all, we will work to ensure equal rights for all, we will work to protect a woman's right to choose, we will work to protect our elections and its franchise, make sure it's easier to register to vote. amazes me that we still don't have early voting We will work to fix our criminal justice here. system and pass things, yes, like Raise the Age. We will work to restore trust in government, pass real ethics reforms, like closing the LLC loophole, regulating campaign funds. We will work to continue to lower our tax burden, our mandates on local governments, help our small businesses strive. We'll work to make sure all New York children have access, from pre-K, to quality education they deserve, and that our children have access to affordable, quality higher education. We will work to make sure we protect our environment and not give in to those who actually doubt climate change.

So Senators, Senator Flanagan,

```
Senator Klein, as I said before, the Senate
 1
 2
     Democrats will support you when we agree and we
 3
     will challenge you when we disagree. We'll not
 4
     allow partisan bickering to obstruct our efforts
 5
     because we understand we're here to serve our
     constituents and together we give all New Yorkers
 6
 7
     the responsible and protective government we
 8
     deserve.
 9
                  And to my fellow New Yorkers, the
10
     Senate Democratic Conference will not only be
11
     watching for injustices and working to stop them,
     we will continue to move the ball forward. Let's
12
     get to work.
13
14
                  Thank you.
15
                  (Standing ovation.)
16
                  THE PRESIDENT:
                                    Thank you, Senator.
                  I'd like to recognize the members of
17
18
     the Assembly who are present. Do you have
19
     something to report?
20
                  ASSEMBLYMAN OAKS:
                                       I'm here with
21
     Assemblyman Farrell to inform the Senate that
22
     Carl Heastie has been reelected as speaker, the
     Assembly is organized and prepared to proceed
23
     with business for 2017.
24
25
                  THE PRESIDENT:
                                    Thank you.
```

```
Senator DeFrancisco.
 1
 2
                  (Applause.)
                  SENATOR DeFRANCISCO:
 3
                                          Thank you,
 4
     Assemblyman Farrell and Assemblyman Oaks. And I
 5
     want to compliment you on your straight and
 6
     to-the-point message. Thank you.
 7
                  (Laughter.)
 8
                  SENATOR DeFRANCISCO:
                                          Madam
 9
     President, would you now please recognize Senator
10
     Klein.
                  THE PRESIDENT:
                                    Senator Klein.
11
12
                  SENATOR KLEIN: Thank you, Madam
     President.
13
14
                  Thank you, my colleagues.
15
                  The start of session is usually a
     very exciting one, and I think this is certainly
16
     the year where I think we all need to continue
17
18
     down the road of getting things done. I think
19
     certainly New Yorkers expect, regardless of
20
     outcomes of elections, for us to roll up our
     sleeves, work together to get things done.
21
                  Certainly the start of session this
22
     year for the Independent Democratic Conference,
23
     which expanded to seven members, is a good one.
24
25
                  First I want to welcome our very
```

special new member, State Senator Marisol 1 2 Alcantara, who will join our chamber as the first 3 Dominican-American woman ever to serve in the New 4 York State Senate. 5 (Applause.) SENATOR KLEIN: I also want to 6 welcome Senator Jesse Hamilton to our conference. 7 8 Certainly he's not new to this chamber. His hard work is something we all respect. 9 10 And of course I want to welcome back and thank all of my colleagues in the IDC: My 11 deputy leader, David Valesky; Senator Diane 12 Savino; Senator David Carlucci, and Senator Tony 13 14 Avella. 15 You know, these are members who 16 never shy away from doing the people's business. They are constantly looking for ways -- I really 17 18 do believe that they get up every morning with a 19 very simple truth: How do we make a positive 20 difference in the lives of New Yorkers? And I 21 want to give them all a round of applause. 22 (Applause.) 23 SENATOR KLEIN: I want to say a very special thank you to John Flanagan, our 24 25 President of the Senate.

I want to tell you, last year I 1 2 think was the best example of anyone who can actually talk about what we did in the State 3 4 Senate is coming together and work together in a 5 bipartisan fashion. On minimum wage, which reflected the hard work of the hardest-working 6 7 New Yorkers. The most comprehensive, best paid 8 family leave program anywhere in the nation. took on the blight of zombie properties which was 9 10 affecting our state. We can go on and on. think it was really because of the role that John 11 12 plays in understanding that this institution is something that's very, very important to us. 13 And when we enter this chamber we 14 15 enter this chamber as Senators, Democrats, Republicans, members of the Independent 16 Democratic Conference. But I think we all 17 18 recognize and John, I think, is the leader among 19 us that makes sure this all happens, that we get 20 things done. And I want to thank him and I want to congratulate him on getting reelected as the 21 22 President of the Senate. 23 (Applause.) You know, like 24 SENATOR KLEIN: 25 every year, the Independent Democratic Conference

is not shy about putting forth a very robust 1 agenda, and I think this year is no different. This year our mantra is changing New York for the 4 better, and it starts with a college education. I applaud the Governor for what he put forth yesterday. But last week the Independent 7 Democratic Conference put forth a program which we want to make sure that college is affordable 8 for all.

2

3

5

6

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

You know, we talk a lot about college education, but I think we miss the point when we don't help the many instead of just the There is no one that we represent, there is no young person that isn't hit by the high cost of college tuition. So our program is going to increase TAP awards, increase the eligibility for TAP, and make sure that any individual, even regardless of their immigration status, has a right for TAP and their ability to go to college. That's something that's extremely important.

We also want to make sure, as we talked about earlier this year, we put together a robust proposal again a couple of weeks ago, we want to Raise the Age. Besides being an issue of fairness, too many of our young people are

suffering with a criminal background, needlessly so. And we actually put sort of an economic twist showing how much we can save by not incarcerating young people for minor offenses, and put that money where it belongs -- for education, drug treatment, and other things that are disturbing and really putting away our youth needlessly.

We also put together a very robust proposal to create jobs. You know something, one of the things that I think we have to be mindful of is that we have to get back to basics in the State of New York. We can't turn around and say that we can no longer compete for manufacturing jobs here in New York. That's why the IDC put forth a program, Made by New Yorkers, where we want to encourage manufacturers to come back to New York and manufacture here again, creating jobs.

You know, it's very hard to tell someone who's in their 40s and 50s who did manufacturing their entire life, that somehow they're now going to be trained for high-tech work, high-tech industries. That's something that really shouldn't be.

```
1
                  So again, we can go on and on -- and
 2
     I'm sure I will, and my colleagues, during this
     session. But at the same time, I welcome
 3
 4
     everyone back. And I'm so happy that we're here
 5
     again rolling up our sleeves and getting things
     done for all New Yorkers.
 6
 7
                  Thank you all.
                  (Standing ovation.)
 8
 9
                  THE PRESIDENT:
                                   Thank you, Senator.
10
                  Senator DeFrancisco.
                  SENATOR DeFRANCISCO: Please
11
12
     recognize Senator Flanagan.
13
                  THE PRESIDENT:
                                   Senator Flanagan.
14
                  SENATOR FLANAGAN:
                                       Thank you very
15
     much. And Lieutenant Governor, it's nice to see
     you here.
16
17
                  And I want to welcome everyone, wish
18
     everyone a Happy New Year. And I enjoy listening
19
     to my colleagues, whether it's rule changes or
20
     not. And I have a tick list of things that I
     just want to touch on that I think are extremely
21
22
     important.
23
                  I want to return the favor in kind.
24
     I want to say good and nice things about Senator
25
     Stewart-Cousins. And when we do speak, as I've
```

always said, she comports herself as a very fine 1 2 human being, and for that alone I should be 3 grateful. 4 (Laughter.) 5 SENATOR FLANAGAN: I didn't mean it I meant it in a good way. 6 that way. 7 Also to Mike Gianaris, who has done a terrific job on the floor working cordially, 8 especially with Senator DeFrancisco. And that 9 10 makes for a smooth operation of our house. So two very bright individuals who 11 12 work on behalf of getting our business done here in the New York State Senate. Neither one of 13 14 them believes what I just said, but that's okay. 15 (Laughter.) SENATOR FLANAGAN: And then I also 16 want to tell you how much I deeply appreciate 17 18 Jeff Klein. Jeff has proven to be a very valuable ally, he's a very smart colleague, and I 19 20 would agree with Dave Valesky, I think the only one -- I might have to say Cathy Young rivals 21 Jeff Klein for work ethic, but we'll have it as a 22 23 tossup. I just know that he always comes up 24 25 with very unique ideas, and they engender and

generate discussion, and a lot of times it ends up in results. So that's a good thing. That's a good thing for this body, for the New York State Assembly, and most importantly, for the people of the State of New York.

A gentleman was here earlier today, he was standing with his good friend and colleague the newly elected Senator Bailey, and that is Carl Heastie. And I'm going to be so abundantly New York clear. Over the course of the latter part of the session and through the fall, and more importantly after the election, between Election Day and New Year's, he proved to be a gentleman-plus, a leader, a class act.

And as Senator DeFrancisco spoke to, we didn't get done some of the things that we wanted to, but I'm going to tell you, it's not for lack of trying. And I can say with the utmost clarity that Speaker Heastie acted as a gentleman and as a legislator and a leader and made it ways -- made it a lot easier to try and get things done.

Frank Patience. Everybody loves

Frank; right? Everybody loves Frank. So, Frank,

I just want to wish you congratulations and say

thank you for all your fantastic work. 1 2 deserve it. 3 (Applause.) 4 SENATOR FLANAGAN: To our new 5 members, as we welcome every one of you, we get to know Senator Bailey, Senator Brooks, 6 7 Senator -- and I'm going to have to try and learn, is it Al-cantra or Al-cantara? Okay, 8 Al-cantra. Bonacic's going to need a little 9 10 extra help figuring that one out. 11 But to the colleagues on our side of 12 the aisle, I see Elaine Phillips, who had a distinguished record at the local government 13 level, fantastic family, all of whom are here 14 15 today. We are delighted to have her join us. Where is Pam? Pam, okay. Pam 16 17 Helming, from Canandaigua. I've been there so 18 many times I'm saying it properly. And she has a background that I just realized, in looking at 19 20 some of her bio, working with group homes. working with people like Rob Ortt on the mental 21 health issues and things of that nature. 22 We have people on both sides of the 23 aisle who come to this house with a great deal of 24 25 experience, which is inherently valuable.

And Mr. Jacobs, a distinguished member from Western New York. A great family, great philanthropy, great benevolence. Just a very good person. County clerks -- and we all know we love our county clerks, we have a county clerk caucus.

And last but by no means least,

Senator -- newly elected Senator Jim Tedisco, who
served with aplomb and insanity and just
on-driving energy for 34 years in the New York

State Assembly. And you know, Jim, I know,
having served there, I know the role that gets
played on a lot of the members of our conference,
can attest to that as well.

So to all of you, I certainly wish you the best. And I want -- this is going to take a little bit of an explanation. Senator Kennedy gave everybody a little token of candy from the western part of the state. I have to explain this, because I already see that Senator Serrano has put the candy in his mug. The candy came from Senator Kennedy. The mug was given to me by one of my staff.

And if you look at the mug that's on your desk, to me, this is the theme I want to

```
This is one New York. It's one
 1
     stress.
    New York. Ken LaValle was a little annoyed
 2
    because I didn't get Montauk written in on the
 3
 4
     East End there. But it's one New York.
 5
                  And yes, it's a big mug. It's a big
 6
          And everyone got a heads-up lucky penny on
     mug.
 7
     the inside. So we can all use good luck. And if
     we maintain that theme in terms of how we do our
 8
    business, we will be in a very good spot.
9
10
                  We have done a couple of things.
     We've proven that we can lead, collectively.
11
12
     We've proven that we can govern. And I think
13
     we've done that in many ways that we can be very
14
    proud of -- not perfectly. I'll never suggest
15
     that it's perfectly. But reality is now the
     elections are over. And I'm watching everything
16
     just the way you are, not only here but down in
17
18
     Washington. Everybody, everybody, including the
19
     members in this house and the new members,
20
    deserves a chance to cut their teeth, to grow, to
     do the public's business. And I don't care if
21
     it's in Washington or here in the great State of
22
    New York, we all need to work together.
23
     that's going to be very important.
24
25
                  And like I said, elections are over,
```

1 so let's get about the people's business. 2 when I think of things that we have advocated and 3 come to resolution through negotiation and 4 compromise with our Democratic colleagues -- a 5 property tax cap. We've pushed for a spending cap at the state level. Record investments in 6 7 education. Trying to do as much as humanly 8 possible in the area of higher ed. 9 Ken LaValle -- and I was remiss in 10 not doing this properly. Ladies and gentlemen, Ken LaValle is now starting his 41st year in the 11 New York State Senate. He is the dean of the 12 13 Senate. 14 (Applause.) 15 SENATOR FLANAGAN: And the amazing thing to me is I'm starting my 31st year, and I 16 still feel like a rookie when I'm sitting next to 17 18 him. But it's also wonderful to have 19 20 back, it's wonderful to see Senator Marcellino 21 and Senator Hannon, who both are recovering from hip surgery. So gentlemen, it is awesome, 22 awesome to have you back here with us today. 23 24 (Applause.) 25 SENATOR FLANAGAN: There are so

many other areas that we could touch on. People talk about infrastructure -- Joe Robach's work on transportation, Betty Little's work on housing, Jim Seward's work on insurance. There are so many different aspects to the work that we do that we need to keep talking about.

And I'm going to do my normal thing -- Senator Stewart-Cousins, I know she'll allow me to do this -- organ donation. Let's keep talking about organ donation. Let's save lives. Let's get awareness out to the public. You can actually save somebody's life by doing that.

So please, if you are not registered, make sure you register. To me, I have a passion because of a personal friend, as everybody knows. But it's something that inures to the benefit of people all across this state. So anything you can do to help in that regard would be extremely important.

So now I want to talk about human capital. Human capital. We can build buildings, we can do all kinds of different things. And I listened carefully to my colleagues, and whether it's college affordability or Raise the Age or

things like that, what people need are jobs.

They need jobs more than anything else. Senator

Klein spoke to the issue of jobs. We need to do

a lot more. Our tax policy I don't think is

working. I already see people talking about

raising taxes this year already, coming out of

6 raising taxes this year already, coming out of the gate.

We should be talking about how we come up with a better tax policy, a better regulatory environment, a better business structure. And at this point it ain't going to be so easy, because revenues are not where everyone wants them to be. Our personal income tax collections are down, and that means a lot of different things. That has an effect on jobs, it has an effect on our ability to make investments in different areas, whether it's veterans or the environment or things like that.

So if we don't have jobs and we don't have the right environment -- and I'm talking about clean water, clean air, but I'm talking about a business and regulatory environment that is more friendly than it is now -- all those other issues -- I think of Raise the Age. One of the problems with Raise the Age

is a lot of these kids are getting in trouble 1 because they don't have jobs. So if people had good, solid jobs, no opioid and heroin 4 addiction -- workforce development, job training, 5 small-business people like George Amedore and a lot of people similarly situated in this Senate. 7 So we're going to stay very, very, very focused on job creation. 8

2

3

6

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

Now, having said that, I think I want to segue and end at relatively the same time. We're going to have our priorities and yeah, we'll battle, we'll go back and forth. at the end of the day, we'll get the people's business done.

But I really want to make this distinction, because what happens is when we get up and we start asking tough questions, some people freak out. Some people that work in Albany and work in Washington, they get all very upset about the fact that we're asking tough questions. So if the EPA is allowing dumping in Long Island Sound and we go after them, I'm not going to apologize for that, nor should anybody in this chamber.

So when we talk about START-UP NY,

we talk about Regional Economic Development Councils, we talk about all those types of things, we have an obligation to ask hard questions. Senator Young sat through almost a hundred hours of hearings last year in the budget process, and so did a lot of other people. quite as many. But we have a process. And if we're asking those questions,

And if we're asking those questions,

Joe Griffo has every right in the world to get up

and say, "There were 1100 jobs coming to Utica;

now they're not." That's not good for anybody.

That's not good for anybody. That's not good for

Kevin Parker's district; that's not good for my

district.

So if people get uptight because you're all acting like public servants and elected officials, get over it. Get over it.

(Applause.)

SENATOR FLANAGAN: I serve -- I'm going to have a unique distinction. Jim Seward and I got elected the same year. I served

16 years in the New York State Assembly, and at the end of this term I will have had the good fortune and privilege to have served 16 years here. Which is pretty unique. Not a lot of

```
people get that chance. And sure as heck, not a
 1
 2
     lot of people get the chances that I've had.
                  So a couple of people -- there's a
 3
 4
     gentleman here, because I want to talk about
 5
     public service, I asked him to come back today.
     I don't know where he is. But Michael Paoli
 6
 7
     retired recently as secretary to the
     Finance Committee. Great, great public servant.
 8
 9
     He's the type of person that deserves accolades
10
     and our praise and our friendship. And, ladies
     and gentlemen, there are tens of thousands of
11
12
     people like that who work in New York State
13
     government.
14
                  So let's stand up for public
15
     people and -- well, go ahead. Please stand up,
16
     Michael.
17
                  (Applause.)
18
                  SENATOR FLANAGAN:
                                      He deserves a
     round of applause just because he had to work
19
20
     with Mujica for all those years. I'm sure he
     heard that. Okay, Robert, it's okay.
21
22
                  (Laughter.)
                  SENATOR FLANAGAN:
                                      And I'm also
23
     blessed because I had a surprise today. And when
24
25
     I watched people's families and people getting
```

```
sworn in, I had a really pleasant surprise.
 1
     mother was here, and I knew she was going to be
 2
 3
     coming. People that I work with locally came.
 4
     But my sister and my niece showed up as a
 5
     complete surprise, not only to me but to my
     mother.
 6
 7
                  So we all are fortunate to have
     people who love us and who embrace us. And I
 8
 9
     just want to say thank you personally to my
10
     family.
11
                  (Applause.)
12
                  SENATOR FLANAGAN:
                                      Okay, Article 3
     of the New York State Constitution, it's very
13
14
     simple. Kemp Hannon, this is so short, it's
15
     perfect.
               "The legislative power of the State is
     vested in the Senate and the Assembly." Not the
16
     Attorney General, not the Comptroller, and not
17
18
     Governor.
19
                  So I'm going to close on this.
20
     work in the New York State Senate, as do all of
     you. And I'm going to stand up for the primacy
21
     and independence of this body. It is long
22
     overdue.
23
24
                  (Tumultuous standing ovation.)
25
                  SENATOR FLANAGAN:
                                      On that note,
```

```
1
     thank you from the bottom of my heart. Let's get
 2
     back to the people's business. And I'm proud to
     work with all of you, and I'm going to be proud
 3
 4
     to make sure that we create jobs and get the
 5
     people's business done.
 6
                  Thank you very much.
 7
                  (Applause.)
                  THE PRESIDENT:
                                   Thank you, Senator.
 8
 9
                  Senator DeFrancisco.
10
                  SENATOR DeFRANCISCO: Yes, is there
     any further business at the desk?
11
                  THE PRESIDENT: There is no further
12
     business at the desk.
13
                  SENATOR DeFRANCISCO:
14
                                          There being
15
     no further business, I move we adjourn until
     Monday, January 9th, at 3:00 p.m., intervening
16
     days being legislative days.
17
18
                  THE PRESIDENT: On motion, the
     Senate stands adjourned until Monday,
19
20
     January 9th, at 3:00 p.m., intervening days being
     legislative days.
21
                  (Whereupon, at 2:10 p.m., the Senate
22
     adjourned.)
23
24
25
```