

1 NEW YORK STATE SENATE

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3
4 THE STENOGRAPHIC RECORD

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9 ALBANY, NEW YORK

10 March 14, 2013

11 12:17 p.m.

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13
14 REGULAR SESSION

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18 SENATOR DAVID CARLUCCI, Acting President

19 FRANCIS W. PATIENCE, Secretary

1 P R O C E E D I N G S

2 ACTING PRESIDENT CARLUCCI: The
3 Senate will come to order.

4 I ask everyone to please rise and
5 repeat with me the Pledge of Allegiance.

6 (Whereupon, the assemblage recited
7 the Pledge of Allegiance to the Flag.)

8 ACTING PRESIDENT CARLUCCI: In the
9 absence of clergy, may we please bow our heads
10 in a moment of silence.

11 (Whereupon, the assemblage
12 respected a moment of silence.)

13 ACTING PRESIDENT CARLUCCI: The
14 reading of the Journal.

15 THE SECRETARY: In Senate,
16 Wednesday, March 13th, the Senate met pursuant
17 to adjournment. The Journal of Tuesday,
18 March 12th, was read and approved. On motion,
19 Senate adjourned.

20 ACTING PRESIDENT CARLUCCI:
21 Without objection, the Journal stands approved
22 as read.

23 Presentation of petitions.

24 Messages from the Assembly.

25 Messages from the Governor.

1 Reports of standing committees.

2 Reports of select committees.

3 Communications and reports from
4 state officers.

5 Motions and resolutions.

6 Senator Libous.

7 SENATOR LIBOUS: Mr. President, at
8 this time could you call on Senator Breslin.

9 SENATOR BRESLIN: Mr. President.

10 ACTING PRESIDENT CARLUCCI:
11 Senator Breslin.

12 SENATOR BRESLIN: On behalf of
13 Senator Espaillat, I move that the following
14 bill be discharged from its respective committee
15 and be recommitted with instructions to strike
16 the enacting clause: Senate Number 4079.

17 ACTING PRESIDENT CARLUCCI: So
18 ordered.

19 Senator Libous.

20 SENATOR LIBOUS: Thank you,
21 Mr. President.

22 On behalf of Senator Marcellino,
23 Mr. President, on page 15 I offer the following
24 amendments to Calendar Number 156, Senate Print
25 3046A, and ask that said bill please retain its

1 place on the Third Reading Calendar.

2 ACTING PRESIDENT CARLUCCI: So
3 ordered.

4 Senator Libous.

5 SENATOR LIBOUS: May we please
6 adopt the Resolution Calendar, with the
7 exception of Resolutions 840 and 848.

8 ACTING PRESIDENT CARLUCCI: All in
9 favor of adopting the Resolution Calendar, with
10 the exception of Resolutions 840 and 848,
11 signify by saying aye.

12 (Response of "Aye.")

13 ACTING PRESIDENT CARLUCCI:
14 Opposed, nay.

15 (No response.)

16 ACTING PRESIDENT CARLUCCI: The
17 Resolution Calendar is adopted.

18 Senator Libous.

19 SENATOR LIBOUS: Thank you,
20 Mr. President.

21 I believe there's a resolution by
22 Senator Golden, Number 848, at the desk. I ask
23 that it be read in its entirety, I believe we
24 would call on Senator Golden, and then we would
25 move for its adoption.

1 ACTING PRESIDENT CARLUCCI: The
2 Secretary will read.

3 THE SECRETARY: Legislative
4 Resolution Number 848, by Senator Golden,
5 mourning the death of Louis J. Cotrona,
6 distinguished citizen and devoted member of his
7 community.

8 "WHEREAS, It is the custom of this
9 Legislative Body to pay tribute to citizens of
10 the State of New York whose lifework and civic
11 endeavor served to enhance the quality of life in
12 their communities and the great State of
13 New York; and

14 "WHEREAS, Louis J. Cotrona of North
15 Greenbush, New York, died on Tuesday,
16 February 26, 2013, at the age of 76; and

17 "WHEREAS, Born in Troy, New York,
18 the son of the late Rocco and Mary Centanni
19 Cotrona, Louis J. Cotrona was a 1954 graduate of
20 Catholic Central High School. He continued his
21 education and earned a bachelor of arts degree in
22 history and social studies from Siena College,
23 and then attained a master's degree in public
24 administration from Rockefeller College of Public
25 Affairs and Policy; and

1 "WHEREAS, Louis J. Cotrona
2 distinguished himself in his profession and by
3 his sincere dedication and substantial
4 contribution to the welfare of his community; and

5 "WHEREAS, Louis Cotrona's service in
6 state and local government was filled with an
7 extensive record of accomplishments. He
8 maintained a reputation predicated on honesty,
9 high ethical standards, and commitment to
10 excellence; and

11 "WHEREAS, On March 23, 1964, Louis
12 J. Cotrona began his illustrious career in public
13 service as an intern with the State Division of
14 the Budget. After serving in various positions
15 for numerous political leaders, he became the
16 administrative director of the Senate Finance
17 Committee for the Senate Minority Conference; and

18 "WHEREAS, Subsequently, Louis J.
19 Cotrona became the legislative liaison officer to
20 Governor Carey. He then accepted the position of
21 deputy appointments officer to the Governor; and

22 "WHEREAS, Later, Louis J. Cotrona
23 served as the executive deputy commissioner for
24 the New York State Division of Criminal Justice
25 Services. At the end of his dedicated public

1 service career, he became the second executive
2 director for the Temporary State Commission on
3 Lobbying; and

4 "WHEREAS, It was at that same time
5 that Louis J. Cotrona served on the executive
6 committee of the Council on Governmental Ethics
7 Laws, a national organization that focused on
8 developing best practices and processes for all
9 matters related to lobbying, elections, and
10 ethics; and

11 "WHEREAS, In 1992, Louis J. Cotrona
12 cofounded Capitol Strategies, LLC, a consulting
13 firm specializing in identifying government
14 contracting opportunities for leading technology
15 companies and private education institutions and
16 colleges; and

17 "WHEREAS, Notably, he spearheaded
18 the development of Quick Draw. With a passion
19 for policy, driving change, and for participating
20 in public service, Louis J. Cotrona most recently
21 volunteered his time to local initiatives for the
22 Town of North Greenbush; and

23 "WHEREAS, He was an active member of
24 the Assessment Board of Review and served as a
25 liaison to the Town Board; and

1 "WHEREAS, Louis J. Cotrona's
2 commitment to excellence, and his spirit of
3 humanity, carried over into all fields of
4 enterprise, including charitable and civic
5 endeavors; and

6 "WHEREAS, Louis J. Cotrona is
7 survived by his two children, Mary Robyn Cotrona
8 and Christopher Cotrona; his sisters, Rose
9 (Louis) Bonelli and Grace (the late Ed) Corina;
10 brother, Frank (Dorothy) Cotrona; and his former
11 wives, Cynthia Cotrona and Barbara Cotrona; as
12 well as several nieces and nephews; and

13 "WHEREAS, Armed with a humanistic
14 spirit and imbued with a sense of compassion,
15 Louis J. Cotrona leaves behind a legacy which
16 will long endure the passage of time and will
17 remain as a comforting memory to all he served
18 and befriended; now, therefore be it

19 "RESOLVED, That this Legislative
20 Body pause in its deliberations to mourn the
21 death of Louis J. Cotrona, distinguished citizen
22 and devoted member of his community; and be it
23 further

24 "RESOLVED, That a copy of this
25 resolution, suitably engrossed, be transmitted to

1 the family of Louis J. Cotrona."

2 ACTING PRESIDENT CARLUCCI: Senator
3 Golden.

4 SENATOR GOLDEN: Thank you,
5 Mr. President.

6 "I Love New York" is a slogan that
7 is known to all of us. It was born during
8 Governor Hugh Carey's administration. And I can
9 say that Lou Cotrona epitomized that slogan.

10 Lou loved New York. He served the
11 people of New York State for 28 years,
12 volunteering his time to local initiatives for
13 the Town of North Greenbush. Lou's career in
14 public service began with a telegram inviting him
15 to be an intern with the Division of the Budget.
16 He then went on to serve the members of the
17 Legislature. And because of Lou's reputation for
18 honesty and commitment to excellence, he earned
19 the opportunity to serve as Governor Carey's
20 legislative liaison officer and later the deputy
21 appointments officer.

22 Lou went on to become the executive
23 deputy commissioner for the Division of Criminal
24 Justice Services and finally became the second
25 director of the Temporary Commission on Lobbying

1 and helped transform a paper tiger into a
2 legislative vision for that commission.

3 After Lou retired, he cofounded
4 Capital Strategies, LLC, a consulting firm
5 specializing in identifying government
6 contracting opportunities for leading technology
7 companies and private education institutions and
8 colleges.

9 Lou's first endeavor as a consultant
10 became a legacy for the youth of our state. The
11 endeavor was Quick Draw, which provided just this
12 past year, for 2011-2012, \$155 million for the
13 education of our children.

14 Lou's most endearing quality was
15 that he treated everybody with respect. He truly
16 lived the Golden Rule: He treated people the way
17 he wanted to be treated. It didn't matter if you
18 were a janitor or the governor; he always had
19 time for everyone and would always help anyone
20 who needed it.

21 Individuals like Lou Cotrona are
22 rare, and he will surely be missed. His daughter
23 presently works for me, and she's in the balcony
24 with her brother Chris.

25 We will truly miss a great man as we

1 have seen his great service to our state. He is
2 equal to none for his great commitment, and we
3 thank him and we thank you for the continued
4 commitment to our state.

5 And our prayers go out to the family
6 and our prayers for his true greatness, that it
7 will epitomize the many other people that will
8 come forward and they will follow in his steps to
9 be able to do good things for our state and to
10 make good things happen for the future of this
11 great state.

12 We thank you. We thank him. And
13 may God bless him and his family. He was truly a
14 great, great man.

15 Thank you.

16 ACTING PRESIDENT CARLUCCI: Thank
17 you, Senator Golden.

18 Senator Breslin.

19 SENATOR BRESLIN: Thank you,
20 Mr. President.

21 It's very difficult to follow the
22 eloquent words of Senator Golden, but he really
23 captured the essence of Lou Cotrona.

24 I've known Lou Cotrona for several
25 decades -- and it's interesting, long before I

1 ever thought of running for elective office. And
2 through the decades of knowing Lou, I just really
3 never knew whether he was a Democrat or a
4 Republican. I didn't know about his service with
5 Governor Carey or in the Senate. I just knew him
6 as a very bright guy with a background of
7 graduating from Catholic High, Siena College,
8 Rockefeller, and being a major player in the
9 Capital District -- but a major player in a very
10 easy, apolitical way, where he helped Republicans
11 and Democrats and had that rare quality of never
12 looking at someone and saying: You are one or
13 the other. He was there to help, there to
14 assist, there to make government better.

15 And as Senator Golden said, from
16 Quick Draw and working backwards to his work on
17 the Lobbying Commission to his appointments job,
18 back to his Senate Finance job, it was always him
19 trying to make the State of New York better.

20 We will all truly miss Lou. As I
21 know, there's probably more people on the
22 Republican side that knew Lou as a friend than on
23 the democratic side, but he left a wonderful
24 legacy. And his daughter Robyn, who works for
25 Senator Golden, and his son Chris.

1 And so we mourn Lou Cotrona today as
2 one of the outstanding people that this state has
3 had involved in public policy and government.
4 But he leaves that legacy that will follow his
5 wonderful work.

6 Thank you, Mr. President.

7 ACTING PRESIDENT CARLUCCI: Thank
8 you, Senator Breslin.

9 Senator Farley.

10 SENATOR FARLEY: Yes, thank you,
11 Mr. President. I rise to pay tribute to a
12 remarkable state person in Lou Cotrona.

13 You know, for the 37 years that I've
14 been here, along with Senator LaValle, Lou
15 Cotrona has always been a large part of the
16 state. You know, this was a person that
17 everybody that dealt with him liked. The
18 remarkable career that he had in state government
19 was truly incredible. He served in so many
20 ways. And his scholarship and his brilliance was
21 very evident in the vast difference that he did
22 throughout his career.

23 You know, but I have to pay tribute
24 to his greatest legacy, and those are the two
25 people that are sitting in the gallery. I didn't

1 realize that Robyn Cotrona had -- that her first
2 name was Mary. But anyway, Mary Robyn, who not
3 only is a great lawyer but has a postdoctoral
4 degree in taxation, an LLM, one of the few. As a
5 law professor, I'm very impressed. I don't have
6 such a thing, even though my son does. And of
7 course Chris, who is following in his father's
8 footstep and has a remarkable career.

9 You know, and the thing that both of
10 these children of Lou are going on and enhancing
11 what this family has done throughout his entire
12 life. You know, it is remarkable that somebody
13 that has a career in state government also has
14 two children that also are blazing a trail.

15 But Lou Cotrona was a remarkable
16 guy, and somebody that had a vast career in state
17 government and served us well, and he'll be
18 sorely missed.

19 And my very best wishes go out to
20 the family. And the loss and the sad ending that
21 their father had and -- but you can be very proud
22 of the legacy that he left to the State of
23 New York. And my very best wishes to you and
24 your entire family.

25 Thank you, Mr. President.

1 ACTING PRESIDENT CARLUCCI: Thank
2 you, Senator Farley.

3 Senator Nozzolio.

4 SENATOR NOZZOLIO: Mr. President,
5 my colleagues, it is with a heavy heart that I
6 rise as we discuss the resolution mourning the
7 death and celebrating the life of Lou Cotrona.

8 I was very honored that I got to
9 know Lou later in his life, during his
10 retirement, not like Senator Breslin and
11 Senator Farley, who knew him during his active
12 role in prior administrations and being involved
13 in the central part of government.

14 The eloquence of Senator Golden in
15 describing a man who had great love for his
16 state, enjoyed every moment that he had in
17 involvement with our state government.

18 What Senator Breslin said struck me
19 very strongly in that when, Neil, you mentioned
20 that Lou -- you couldn't tell if he was a
21 Republican or a Democrat. To Lou, it didn't
22 matter whether you were a Republican or
23 Democrat. Here is a person that worked in a
24 Democrat administration, but was just such a
25 friend to all.

1 And I benefited greatly from his, as
2 you can expect -- I know Robyn and Chris know
3 this. I know you've heard him many, many times,
4 but he would regale with me with his war stories
5 about things that he was able to do in
6 government, he was able to achieve and, more
7 importantly, his views about what was happening
8 now.

9 And Lou's life reminds me of a
10 greater time in Albany, a time when partisanship
11 did not mean that you could not be friends with
12 the other side of the aisle, that you could not
13 socialize, that you could not be involved.
14 Because that's what the essence of Lou Cotrona's
15 life was.

16 He cared about his state. I enjoyed
17 those conversations, numerous conversations. I
18 enjoyed listening to him almost as much as he
19 enjoyed telling me about those times. And I know
20 Chris and Robyn understand that. He loved to
21 share his thoughts, he loved to share his
22 experiences. And frankly, I fell in love with
23 his chronicles of an Albany gone by and a state
24 government gone by.

25 Senator Golden said that Lou Cotrona

1 epitomized "I Love New York." He did love
2 New York. He loved, though, the town he was in,
3 the county he was in, he loved the region he was
4 in, he just loved everything.

5 But there was nothing he loved more
6 than his two children, and he was very proud of
7 both of you, I can tell you that. I can tell you
8 he spoke often about how happy he was in your
9 success in your work and you carrying on his
10 legacy of service and involvement in the public
11 sector.

12 To Robyn, to Chris, our admiration
13 for your dad, our sympathies to you. His
14 untimely death leaves a hole in all of us. We
15 share your love for Lou.

16 ACTING PRESIDENT CARLUCCI: Thank
17 you, Senator Nozzolio.

18 Senator LaValle.

19 SENATOR LaVALLE: Thank you,
20 Mr. President.

21 We heard the resolution that was
22 read talked about 28 years, a 28-year career.
23 And we forget sometimes that in a career of
24 28 years that you're dealing with government at
25 bad times as well as good times.

1 And Governor Carey appointed Lou as
2 liaison early on because the Governor was dealing
3 with the financial crisis and the Legislature was
4 very, very engaged. Lou was not a person to be
5 disengaged. He came into this chamber many, many
6 times. He would sit to the side where our staff
7 sits, or stand in the back.

8 For those that didn't know him, when
9 you greeted him, he had this impish little
10 smile. He used his engaging Italian personality
11 because he would always put one arm around you as
12 he shook your hand. And he was just a really
13 nice person who when you spoke to him, you knew
14 he was listening, he was engaged, and he would
15 follow up.

16 He was, as was mentioned by
17 Senator Golden and others, the second executive
18 director of the Temporary Commission on
19 Lobbying. And at the time the Legislature did
20 that in I think it was 1975, I'm not sure there
21 was an exciting commitment to this pioneer
22 legislation that had been passed. And Lou made
23 sure that the commission continued its
24 deliberations and that there were ethical
25 standards that he spoke about and I think his

1 career was all about.

2 So sometimes we forget that people
3 are not machines, that they are human beings,
4 they have personalities. And that personality
5 was a very engaging, very wonderful, soft
6 personality.

7 As was mentioned, he leaves a great
8 legacy in Robyn and Chris. And so now both of
9 you have to carry on, have the burden of carrying
10 on the great legacy of a person who was
11 well-respected not only here in the Legislature
12 and in the halls of the Capitol, but, as was
13 mentioned, within the Capital District and the
14 State of New York.

15 And those of us who had an
16 opportunity to know Lou certainly will miss him,
17 but he will live through his children.

18 Thank you.

19 ACTING PRESIDENT CARLUCCI: Thank
20 you, Senator LaValle.

21 Senator Young.

22 SENATOR YOUNG: Thank you,
23 Mr. President.

24 I feel so grateful that I also got
25 to know Lou. And he was a person, as has been

1 pointed out, that loved to get involved. He
2 loved to get involved no matter where he was. He
3 wanted to be part of the action, but he wanted to
4 make a difference. And I think that is the
5 essence of who he was, because service was his
6 middle name.

7 But I just want to say, to Robyn and
8 Chris, we extend our heartfelt sympathies to
9 you. I know how much you love your dad. And as
10 we move forward, though, I hope that you find a
11 great deal of comfort in treasured memories.
12 Because I know you have so many of those and
13 those will sustain you moving forward.

14 But you do have to focus on the
15 legacy that he left behind. Because as my
16 colleagues have pointed out, it is tremendous, it
17 has helped shape state government, it has helped
18 shape the future of this state. So he has
19 definitely left his imprint.

20 So our condolences to you. And as
21 my colleagues have said, he truly will be missed.

22 ACTING PRESIDENT CARLUCCI: Thank
23 you, Senator Young.

24 Are there any other Senators wishing
25 to be heard?

1 Seeing none, the question is on the
2 resolution. All in favor signify by saying aye.

3 (Response of "Aye.")

4 ACTING PRESIDENT CARLUCCI:

5 Opposed, nay.

6 (No response.)

7 ACTING PRESIDENT CARLUCCI: The
8 resolution is adopted.

9 Senator Libous.

10 SENATOR LIBOUS: Mr. President,
11 could we have a moment of silence for our friend.

12 (Whereupon, the assemblage respected
13 a moment of silence.)

14 ACTING PRESIDENT CARLUCCI: Senator
15 Libous.

16 SENATOR LIBOUS: Thank you,
17 Mr. President.

18 And I also believe, Senator Golden,
19 you wish to open that resolution for all the
20 members?

21 SENATOR GOLDEN: Yes, sir.

22 SENATOR LIBOUS: So as the policy
23 goes, would you please put all the members on the
24 resolution. And if for whatever reason a member
25 wishes not to be, let the desk know.

1 ACTING PRESIDENT CARLUCCI: The
2 resolution is open for cosponsorship. If you do
3 not wish to be a cosponsor, please notify the
4 desk.

5 Senator Libous.

6 SENATOR LIBOUS: Thank you,
7 Mr. President.

8 I believe there's a previously
9 adopted resolution by Senator Martins,
10 Number 366. And I believe it's at the desk.
11 Could we have the title read and call on
12 Senator Martins.

13 ACTING PRESIDENT CARLUCCI: The
14 Secretary will read the title.

15 THE SECRETARY: Legislative
16 Resolution Number 366, by Senator Martins,
17 honoring Sean Nidermaier upon the occasion of his
18 designation as recipient of the Boy Scouts of
19 America National medal of Heroism for saving his
20 four-year-old sister.

21 ACTING PRESIDENT CARLUCCI: Senator
22 Martins.

23 SENATOR MARTINS: Thank you,
24 Mr. President.

25 My colleagues, let me take the

1 opportunity to introduce you to a very special
2 young man, Sean Nidermaier, who has joined us
3 here today.

4 And the reason he's a very special
5 young man, besides the fact that he is an
6 11-year-old in 5th grade at the Notre Dame School
7 in New Hyde Park, and besides the fact that he is
8 an active member of Troop 544, working not only
9 as a Cub Scout but as a Boy Scout, and not only
10 because he completed his aquanauts course with
11 Cub Scouts, where he learned to swim and basic
12 safety around the pool, but also because back in
13 July of 2012, Sean, when his family was up in
14 Connecticut at a hotel and they had left the pool
15 area, happened to notice that his little sister,
16 Braidy Grace, four years old at the time, had
17 jumped in the pool. And they were leaving.

18 And without missing a beat, Sean
19 sprinted across to where his sister was, jumped
20 in the pool, went to the bottom of the pool and
21 rescued his sister and saved her life.

22 You'll also notice that Braidy Grace
23 is standing next to Sean as we speak.

24 (Applause.)

25 SENATOR MARTINS: So as we

1 celebrate so many things in this chamber, isn't
2 it great that we take the opportunity every once
3 in a while to recognize a special individual.

4 Now, for his actions Sean received
5 the medal of Heroism from Boy Scouts. In the
6 history of Boy Scouts, that medal of honor has
7 never been issued to a Boy Scout in
8 Nassau County. Let's think about that. That's
9 90 years. Sean was the first recipient in
10 Nassau County of the Medal of Heroism for having
11 saved someone.

12 So I take the opportunity today, as
13 we go through our deliberations, just to pause.
14 Because we should, as a body, at a time when we
15 discuss so many different things and sometimes we
16 hear so much about the negativity across our
17 state and the violence across our state and so
18 many of the bad examples across our state, that
19 we should take the opportunity and celebrate that
20 which is great and some of the great
21 opportunities we have and some of the great
22 expectations we should have and hope we should
23 have, in the fact that we have the Sean
24 Nidermaiers of this world and the future leaders
25 of this world.

1 So again, to my colleagues and
2 Mr. President, I would recommend and suggest to
3 everyone that you take note of Sean, because this
4 is not the last time you will have heard of him,
5 this is not the last time you will hear of him.
6 There are great things in store for this young
7 man and for his family.

8 And for that, Mr. President, I want
9 to take the opportunity not only to recognize him
10 but also I wanted to point out that with Sean --
11 again, I already introduced his little sister
12 Braidy Grace, but also his other sisters are
13 here, not only Emma but Cailin as well. His
14 father, Scott; his mother, Katie; and his den
15 leader, Scout leader, Elizabeth Castelli. And
16 Sean's best buddy, Michael Castelli, joins him
17 here today as we celebrate such a great
18 achievement and such a great example in
19 leadership.

20 So, Mr. President, thank you for the
21 opportunity to recognize this fine young man.
22 And I want to thank my colleagues for the
23 opportunity to share this with you.

24 Thank you.

25 (Standing ovation.)

1 ACTING PRESIDENT CARLUCCI: Thank
2 you, Senator Martins.

3 And thank you, Sean. For your
4 heroism and bravery, thank you.

5 This resolution was previously
6 adopted on February 5th.

7 Senator Libous.

8 SENATOR LIBOUS: Thank you,
9 Mr. President.

10 Certainly it is an honor to have a
11 young man like Sean in the chamber, and certainly
12 it inspires all of us. And he will inspire his
13 peers.

14 It's a remarkable thing that he did,
15 and it's also nice to know that young people have
16 those kinds of tendencies and talents, that he
17 didn't hesitate, but he jumped in and saved his
18 sister. And as Senator Martins said, he'll do
19 great things and we'll hear more about this young
20 man.

21 Mr. President, is there any further
22 business at the desk?

23 ACTING PRESIDENT CARLUCCI: There
24 is no further business at the desk.

25 SENATOR LIBOUS: There being no

1 further business, I move that the Senate adjourn
2 until Monday, March 18th, intervening days being
3 legislative days. But we will not adjourn to a
4 certain time, Mr. President, we will adjourn to
5 the call of the Temporary President.

6 ACTING PRESIDENT CARLUCCI: On
7 motion, the Senate stands adjourned until Monday,
8 March 18th, at the call of the Temporary
9 President, intervening days being legislative
10 days.

11 (Whereupon, at 12:48 p.m., the
12 Senate adjourned.)
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