1	NEW YORK STATE SENATE
2	
3	
4	THE STENOGRAPHIC RECORD
5	
6	
7	
8	
9	ALBANY, NEW YORK
10	February 6, 2012
11	3:09 p.m.
12	
13	
14	REGULAR SESSION
15	
16	
17	
18	SENATOR JOSEPH E. ROBACH, Acting President
19	FRANCIS W. PATIENCE, Secretary
20	
21	
22	
23	
24	
25	

1	PROCEEDINGS
2	ACTING PRESIDENT ROBACH: The
3	Senate will come to order.
4	I ask everyone present to please
5	rise and repeat with me the Pledge of
6	Allegiance.
7	(Whereupon, the assemblage recited
8	the Pledge of Allegiance to the Flag.)
9	ACTING PRESIDENT ROBACH: We are
10	joined today by Father Peter G. Young, of the
11	Mother Teresa Community in Albany, to give our
12	invocation.
13	REVEREND YOUNG: Let us pray.
14	We are proud of our elected leaders,
15	as we were of Van Buren, Fillmore, Arthur,
16	Cleveland, Theodore and Franklin Roosevelt. May
17	we continue the greatness of their dedicated
18	public service to all of our New York State
19	citizens.
20	May we follow in the rich
21	tradition in the Senators that first met in
22	Kingston five days after the Declaration of
23	Independence.
24	You, O God, have provided our
25	Senators with outstanding examples to inspire

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those in this Senate chamber for committed
 1
 2
     service to all of our New York State citizens.
 3
                  Amen.
 4
                  ACTING PRESIDENT ROBACH:
                                              Thank
 5
     you, Father.
                  The reading of the Journal.
 6
 7
                  THE SECRETARY:
                                   In Senate, Friday,
 8
     February 3rd, the Senate met pursuant to
 9
     adjournment. The Journal of Thursday,
10
     February 2nd, was read and approved. On
     motion, Senate adjourned.
11
12
                  ACTING PRESIDENT ROBACH:
                                              Without
     objection, the Journal stands approved as read.
13
                  Presentation of petitions.
14
15
                  Messages from the Assembly.
16
                  The Secretary will read.
17
                  THE SECRETARY:
                                   On page 9,
18
     Senator Maziarz moves to discharge, from the
     Committee on Rules, Assembly Bill Number 8904
19
20
     and substitute it for the identical Senate Bill
21
     Number 6054A, Third Reading Calendar 11.
22
                  ACTING PRESIDENT ROBACH:
     Substitution ordered.
23
                  THE SECRETARY:
                                   On page 9, Senator
24
25
     Lanza moves to discharge, from the Committee on
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Rules, Assembly Bill Number 8906 and substitute
 1
 2
     it for the identical Senate Bill Number 6055,
     Third Reading Calendar 12.
 3
 4
                  ACTING PRESIDENT ROBACH:
 5
     Substitution ordered.
                  THE SECRETARY: On page 9, Senator
 6
 7
     Saland moves to discharge, from the Committee on
     Rules, Assembly Bill Number 8908 and substitute
 8
     it for the identical Senate Bill Number 6121,
 9
10
     Third Reading Calendar 16.
                  ACTING PRESIDENT ROBACH:
11
     Substitution ordered.
12
13
                  THE SECRETARY: On page 9, Senator
14
     Skelos moves to discharge, from the Committee on
15
     Rules, Assembly Bill Number 8900 and substitute
16
     it for the identical Senate Bill Number 6126,
     Third Reading Calendar 18.
17
18
                  ACTING PRESIDENT ROBACH:
     Substitution ordered.
19
20
                  THE SECRETARY: And on page 12,
21
     Senator Golden moves to discharge, from the
22
     Committee on Cities, Assembly Bill Number 8691A
     and substitute it for the identical Senate Bill
23
     Number 6118A, Third Reading Calendar 78.
24
25
                  ACTING PRESIDENT ROBACH:
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Substitution ordered.
 1
 2
                  Messages from the Governor.
                  Reports of standing committees.
 3
 4
                  Reports of select committees.
 5
                  Communications and reports from
     state officers.
 6
 7
                  Motions and resolutions.
 8
                  Senator Libous.
 9
                  SENATOR LIBOUS: Mr. President, I
10
     believe Senator Breslin has something to say.
                  ACTING PRESIDENT ROBACH: Senator
11
     Breslin.
12
13
                  SENATOR BRESLIN:
                                     Thank you,
     Mr. President.
14
15
                  On behalf of Senator Peralta, I move
16
     to amend Senate Bill 677B by striking out the
     amendments made on 1/24/12 and restoring it to
17
18
     its previous print number, 677A.
                  ACTING PRESIDENT ROBACH:
19
                                               So
20
     ordered.
21
                  SENATOR BRESLIN: Thank you,
     Mr. President.
22
                  On behalf of Senator Espaillat, I
23
     move that the following bill be discharged from
24
25
     its respective committee and be recommitted
```

```
with instructions to strike the enacting
 1
 2
              Senate Number 6071.
     clause:
 3
                  ACTING PRESIDENT ROBACH:
                                              So
 4
     ordered.
 5
                  SENATOR BRESLIN: Thank you,
     Mr. President.
 6
 7
                  ACTING PRESIDENT ROBACH:
                                              Thank
 8
     you, Senator Breslin.
 9
                  Senator Libous.
10
                  SENATOR LIBOUS: Mr. President,
     on behalf of Senator Marcellino, on page 14 I
11
     offer the following amendments to Calendar
12
     Number 116, Senate Print 4272A, and ask that
13
14
     said bill retain its place on the Third Reading
15
     Calendar.
16
                  ACTING PRESIDENT ROBACH:
                                              The
     amendments are received, and the bill will retain
17
18
     its place on the Third Reading Calendar.
                  Senator Libous.
19
20
                  SENATOR LIBOUS:
                                     Thank you,
21
     Mr. President.
22
                  On page 9 I offer the following
     amendments, on behalf of Senator Hannon, to
23
     Calendar Number 35, Senate Print 5880, and ask
24
25
     that said bill retain its place on the Third
```

```
1
     Reading Calendar.
 2
                  ACTING PRESIDENT ROBACH:
                                              The
 3
     amendments are received, and the bill will retain
 4
     its place on the Third Reading Calendar.
 5
                  Senator Libous.
                  SENATOR LIBOUS: On behalf of
 6
 7
     Senator Flanagan, Mr. President, I move to
 8
     amend Senate Bill 4689B by striking out the
 9
     amendments made on 12/9 of 2011 and restoring
10
     it to its original print number, 4689.
                  ACTING PRESIDENT ROBACH: So
11
     ordered.
12
13
                  SENATOR LIBOUS:
                                    Thank you.
                  And, Mr. President, on behalf of
14
15
     Senator Larkin, on page 14 I offer the
16
     following amendments to Calendar Number 120,
     Senate Print Number 4239, and ask that said
17
18
     bill retain its place on the Third Reading
     Calendar.
19
20
                  ACTING PRESIDENT ROBACH:
                                              The
21
     amendments are received, and the bill will retain
22
     its place on the Third Reading Calendar.
23
                  SENATOR LIBOUS:
                                    Mr. President.
                  ACTING PRESIDENT ROBACH: Senator
24
25
     Libous.
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```
1
                  SENATOR LIBOUS: Could we now
 2
     please have the reading of the noncontroversial
 3
     calendar.
 4
                  ACTING PRESIDENT ROBACH:
                                             The
 5
     Secretary will read.
 6
                  THE SECRETARY: Calendar Number 11,
 7
     by Member of the Assembly Heastie, Assembly
 8
     Print 8904, an act to amend the Insurance Law.
 9
                  ACTING PRESIDENT ROBACH:
                                             Read
10
     the last section.
11
                  THE SECRETARY: Section 4. This
     act shall take effect on the same date and in
12
     the same manner as Chapter 597 of the Laws of
13
     2011.
14
15
                  ACTING PRESIDENT ROBACH:
                                             Call
16
     the roll.
17
                  (The Secretary called the roll.)
18
                  THE SECRETARY:
                                   Ayes, 54.
                  ACTING PRESIDENT ROBACH: The bill
19
20
     is passed.
21
                  THE SECRETARY: Calendar Number
22
     12, by Member of the Assembly Lopez, Assembly
     Print Number 8906, an act to amend the
23
     Insurance Law.
24
25
                  ACTING PRESIDENT ROBACH:
                                             Read
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```
the last section.
 1
 2
                  THE SECRETARY:
                                   Section 4.
                                                This
 3
     act shall take effect on the same date and in
 4
     the same manner as Chapter 559 of the Laws of
 5
     2011.
                  ACTING PRESIDENT ROBACH:
                                              Call
 6
 7
     the roll.
 8
                  (The Secretary called the roll.)
 9
                  THE SECRETARY:
                                   Ayes, 54.
10
                  ACTING PRESIDENT ROBACH:
                                              The
     bill is passed.
11
                  THE SECRETARY: Calendar Number
12
13
     16, by Member of the Assembly Weisenberg,
     Assembly Print Number 8908, an act to amend
14
     Chapter 594 of the Laws of 2011.
15
16
                  ACTING PRESIDENT ROBACH: Read
     the last section.
17
18
                  THE SECRETARY: Section 2. This
     act shall take effect immediately.
19
20
                  ACTING PRESIDENT ROBACH: Call
21
     the roll.
22
                  (The Secretary called the roll.)
23
                  THE SECRETARY:
                                   Ayes, 56.
                  ACTING PRESIDENT ROBACH:
24
                                              The
25
     bill is passed.
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```
1
                  THE SECRETARY: Calendar Number
 2
     18, by Member of the Assembly Silver, Assembly
 3
     Print 8900, an act to amend the Insurance Law.
 4
                  ACTING PRESIDENT ROBACH:
                                             Read
 5
     the last section.
                  THE SECRETARY: Section 4.
                                               This
 6
     act shall take effect on the same date and in
 7
 8
     the same manner as Section 5 of Chapter 598 of
9
     the Laws of 2011.
10
                  ACTING PRESIDENT ROBACH:
                                             Call
     the roll.
11
                  (The Secretary called the roll.)
12
13
                  THE SECRETARY: Ayes, 56.
14
                  ACTING PRESIDENT ROBACH:
                                             The bill
15
     is passed.
16
                  THE SECRETARY: Calendar Number
     42, by Senator Nozzolio --
17
18
                  SENATOR BRESLIN: Lay it aside.
                  ACTING PRESIDENT ROBACH:
19
                                             The
    bill is laid aside.
20
21
                  THE SECRETARY: Calendar Number
     47, by Senator Fuschillo, Senate Print 2597, an
22
     act to amend the Vehicle and Traffic Law.
23
                  ACTING PRESIDENT ROBACH: Read
24
25
     the last section.
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```
1
                  THE SECRETARY:
                                   Section 4.
                                               This
 2
     act shall take effect on the first of November.
 3
                  ACTING PRESIDENT ROBACH:
     the roll.
 4
 5
                  (The Secretary called the roll.)
                  THE SECRETARY: Ayes, 54. Nays,
 6
 7
     2. Senators Montgomery and Perkins recorded in
 8
     the negative.
 9
                  ACTING PRESIDENT ROBACH:
                                             The
10
     bill is passed.
                  THE SECRETARY: Calendar Number
11
     51, by Senator Fuschillo, Senate Print 4070, an
12
     act to amend the Vehicle and Traffic Law.
13
                  ACTING PRESIDENT ROBACH:
14
15
     the last section.
16
                  THE SECRETARY: Section 3. This
     act shall take effect immediately.
17
18
                  ACTING PRESIDENT ROBACH: Call
     the roll.
19
20
                  (The Secretary called the roll.)
21
                  ACTING PRESIDENT ROBACH:
     Announce the results.
22
                  THE SECRETARY: In relation to
23
     Calendar Number 51, those recorded in the
24
25
     negative are Senators Adams, Krueger,
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Montgomery, Perkins and Squadron.
 1
 2
                  Ayes, 51. Nays, 5.
 3
                  ACTING PRESIDENT ROBACH:
 4
    bill is passed.
 5
                  THE SECRETARY: Calendar Number
     63, by Senator Flanagan, Senate Print 4391A, an
 6
 7
     act to amend the Penal Law.
 8
                  ACTING PRESIDENT ROBACH:
                                             Read
9
     the last section.
10
                  THE SECRETARY: Section 2.
                                               This
     act shall take effect on the first of November.
11
12
                  ACTING PRESIDENT ROBACH:
                                             Call
     the roll.
13
                  (The Secretary called the roll.)
14
15
                  THE SECRETARY: Ayes, 55. Nays,
16
     2. Senators Montgomery and Perkins recorded in
     the negative.
17
18
                  ACTING PRESIDENT ROBACH:
                                             The
    bill is passed.
19
20
                  THE SECRETARY: Calendar Number
21
     78, by Member of the Assembly Heastie, Assembly
22
     Print Number 8691A, an act to amend Chapter 602
     of the Laws of 2011.
23
                  ACTING PRESIDENT ROBACH:
24
                                             Read
25
     the last section.
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```
1
                  THE SECRETARY: Section 2. This
 2
     act shall take effect immediately.
 3
                  ACTING PRESIDENT ROBACH:
                                             Call
     the roll.
 4
 5
                  (The Secretary called the roll.)
                  THE SECRETARY: Ayes, 56. Nays,
 6
 7
     1. Senator Avella recorded in the negative.
 8
                  ACTING PRESIDENT ROBACH:
9
    bill is passed.
10
                  THE SECRETARY: Calendar Number
     83, by Senator Ball, Senate Print 5270, an act
11
     to amend the Penal Law.
12
13
                  ACTING PRESIDENT ROBACH:
                                             Read
     the last section.
14
15
                  THE SECRETARY: Section 2. This
16
     act shall take effect on the first of November.
17
                  ACTING PRESIDENT ROBACH: Call
18
     the roll.
                  (The Secretary called the roll.)
19
20
                  THE SECRETARY: Ayes, 55. Nays,
21
     2. Senators Duane and Perkins recorded in the
22
    negative.
23
                  ACTING PRESIDENT ROBACH:
                                             The
    bill is passed.
24
25
                  THE SECRETARY: Calendar Number
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88, by Senator Robach, Senate Print 565A, an
 1
 2
     act to amend the Alcoholic Beverage Control
 3
     Law.
 4
                  ACTING PRESIDENT ROBACH:
                                             Read
 5
     the last section.
                  THE SECRETARY: Section 2.
 6
                                               This
 7
     act shall take effect on the 90th day.
 8
                  ACTING PRESIDENT ROBACH: Call
9
     the roll.
10
                  (The Secretary called the roll.)
                  THE SECRETARY: Ayes, 55. Nays,
11
12
     2. Senators Duane and Montgomery recorded in
     the negative.
13
14
                  ACTING PRESIDENT ROBACH: The bill
15
     is passed.
16
                  THE SECRETARY: Calendar Number
     97, by Senator Marcellino, Senate Print 947, an
17
18
     act to amend the Criminal Procedure Law.
19
                  ACTING PRESIDENT ROBACH: Read
20
     the last section.
21
                  THE SECRETARY: Section 4.
                                               This
22
     act shall take effect on the 30th day.
23
                  ACTING PRESIDENT ROBACH: Call
     the roll.
24
25
                  (The Secretary called the roll.)
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THE SECRETARY:
                                  Ayes, 56. Nays,
 1
 2
     1. Senator Breslin recorded in the negative.
                  ACTING PRESIDENT ROBACH:
 3
 4
     bill is passed.
 5
                  THE SECRETARY: Calendar Number
     106, by Senator Little, Senate Print 343, an
 6
 7
     act to amend the Highway Law.
 8
                  SENATOR BRESLIN:
                                    Lay it aside.
9
                  ACTING PRESIDENT ROBACH:
                                             The
10
     bill is laid aside.
                  THE SECRETARY: Calendar Number
11
     107, by Senator Marcellino, Senate Print 944,
12
     an act to amend the Vehicle and Traffic Law.
13
                  ACTING PRESIDENT ROBACH:
14
15
     the last section.
16
                  THE SECRETARY: Section 2.
                                                This
     act shall take effect on the first of November.
17
18
                  ACTING PRESIDENT ROBACH:
                                             Call
     the roll.
19
20
                  (The Secretary called the roll.)
21
                  THE SECRETARY:
                                   Ayes, 57.
                  ACTING PRESIDENT ROBACH:
22
                                              The
23
     bill is passed.
                  THE SECRETARY: Calendar Number
24
25
     113, by Senator Seward, Senate Print 2371, an
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act to amend the Vehicle and Traffic Law.
 1
 2
                  ACTING PRESIDENT ROBACH: Read
 3
     the last section.
                  THE SECRETARY: Section 2. This
 4
 5
     act shall take effect immediately.
                  ACTING PRESIDENT ROBACH: Call
 6
 7
     the roll.
 8
                  (The Secretary called the roll.)
9
                  THE SECRETARY: Ayes, 57.
10
                  ACTING PRESIDENT ROBACH: The bill
     is passed.
11
                  THE SECRETARY: Calendar Number
12
     115, by Senator Bonacic, Senate Print 3099A, an
13
     act to amend the Vehicle and Traffic Law.
14
15
                  ACTING PRESIDENT ROBACH: Read
16
     the last section.
17
                  THE SECRETARY: Section 3. This
18
     act shall take effect immediately.
19
                  ACTING PRESIDENT ROBACH: Call
20
     the roll.
21
                  (The Secretary called the roll.)
22
                  THE SECRETARY: Ayes, 57.
23
                  ACTING PRESIDENT ROBACH:
                                             The
    bill is passed.
24
                  THE SECRETARY: Calendar Number
25
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117, by Senator Fuschillo, Senate Print 4488A,
 1
 2
     an act to amend the Vehicle and Traffic Law.
                  ACTING PRESIDENT ROBACH:
 3
     the last section.
 4
 5
                  THE SECRETARY: Section 2.
                                                This
     act shall take effect on the 120th day.
 6
 7
                  ACTING PRESIDENT ROBACH: Call
 8
     the roll.
 9
                  (The Secretary called the roll.)
10
                  THE SECRETARY:
                                   Ayes, 58.
                  ACTING PRESIDENT ROBACH:
11
                                             The
     bill is passed.
12
13
                  THE SECRETARY: Calendar Number
14
     123, by Senator Gallivan, Senate Print 4828, an
15
     act to amend the Social Services Law.
                                             Read
16
                  ACTING PRESIDENT ROBACH:
     the last section.
17
18
                  THE SECRETARY: Section 2.
                                                This
     act shall take effect on the 60th day.
19
20
                  ACTING PRESIDENT ROBACH:
                                             Call
21
     the roll.
22
                  (The Secretary called the roll.)
                                   Ayes, 57. Nays,
23
                  THE SECRETARY:
     1. Senator Squadron recorded in the negative.
24
25
                  ACTING PRESIDENT ROBACH:
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1
     bill is passed.
 2
                  THE SECRETARY: Calendar Number
 3
     126, by Senator Golden, Senate Print --
 4
                  SENATOR BRESLIN:
                                     Lay it aside.
 5
                  ACTING PRESIDENT ROBACH:
                                              The
     bill is laid aside.
 6
 7
                  Senator Libous, that completes the
 8
     noncontroversial reading of the calendar.
 9
                  SENATOR LIBOUS:
                                    Thank you,
10
     Mr. President.
                  In a moment here we'll be going
11
12
     over the controversial reading of the calendar,
     and we'll be taking the bills in order. If we
13
14
     could just wait a second.
15
                  ACTING PRESIDENT ROBACH:
16
     can ring the bell and get the members to the
     chamber, we will shortly be starting the
17
18
     controversial calendar.
19
                  SENATOR LIBOUS: Mr. President.
20
                  ACTING PRESIDENT ROBACH:
                                             Senator
21
     Libous.
22
                  SENATOR LIBOUS: If we could
     start the controversial calendar with Calendar
23
     Number 106, please.
24
25
                  ACTING PRESIDENT ROBACH:
                                              We will
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start the controversial calendar.
 1
 2
                  The Secretary will read Calendar
 3
     Number 106.
 4
                  THE SECRETARY:
                                   Calendar Number
 5
     106, by Senator Little, Senate Print 343, an
     act to amend the Highway Law.
 6
 7
                  SENATOR BRESLIN:
                                     Explanation.
 8
                  ACTING PRESIDENT ROBACH:
                                              Senator
     Little, an explanation has been asked for.
9
10
                  SENATOR LITTLE:
                                     Thank you.
     Thank you, Mr. President. I'm really pleased
11
12
     to be able to explain this piece of
     legislation.
13
14
                  This legislation is supported by
15
     the Adirondack Park Local Government Review
     Board, the Adirondack Conservation Council, and
16
     the Adirondack Association of Towns and
17
18
     Villages.
19
                  What currently has happened and
20
     has brought the need for this piece of
21
     legislation is, as you know, the Adirondack
     Park is in my district. It's certainly one of
22
     the most beautiful parks in the State of
23
     New York. The State of New York owns 3 million
24
25
     of the 6 million acres within the park. But it
```

is not an empty park. There are over 100 towns within that park, there are many roads and highways, county roads, state roads and town roads within that.

What has happened is the DEC and the state has used the laws in County Law -- in Section 212 of the Highway Law. Let me give you an example. So since the 1970s the state has bought hundreds of thousands of acres of land and put it into the Forest Preserve and they've become part of the park.

If they bought a thousand acres from Mr. Smith and a thousand acres from Mr. Jones on this side, and there is a town road that runs through it, and the town road has existed for 50 to 100 years, Mr. Jones and Mr. Smith get compensated for the land that the state purchased, it becomes part of the state park, and now the DEC decides to close the road regardless of what the town has to say.

I have two towns who have most recently had this happen, the Town of Horicon and the Town of Wells. Both of those towns have been plowing this road, maintaining the road. It is a dirt road. However, the DEC, in

taking the land on both sides, which became part of the Forest Preserve, closes the roads over the objection of the town.

Now, in the Adirondack Council's objection I will tell you they say: "The decision to close the road was the product of an open public process in which a draft of the Unit Management Plan, or UMP, was made public. A public meeting was held, DEC received public comments, and a final UMP was then submitted to the APA for approval."

I will tell you, at all of those public meetings, the town and many different organizations that I've spoken about spoke against closing the road. However, the decision to close the road was then made final.

"The fact that one town board disagreed with the outcome is hardly grounds for a wholesale revision of the current law."

Let me add that the town board are the only elected officials in this process.

Everyone else is DEC, APA, appointed people.

You know, if there was a possibility of the state of being able to do adverse possession against the state, the town

certainly could have done so. But you can't do that against the State of New York.

And despite the fact that they've plowed this road, they've maintained these roads for years and years -- one of them goes back to -- the West River Road in the Town of Wells goes back to when the Town of Wells was formed. So that road has been in existence for years.

They decided to close it because it is in the Forest Preserve and land on both sides. Basically, they're taking away public access to that part of the Forest Preserve.

Because I don't want to insult anyone, but probably only half the people in this room could walk into that Forest Preserve without being able to have that road once the road is closed. The disabled can't. Maybe people with heart conditions would not be able to get in it.

I even had someone say to me once,
"You know, the older I get, the more I agree
with you, because I realize that I'm not going
to have access to the Forest Preserves because
I will not going to be able to walk in and do

it." 1 2 You can't use motorized vehicles, you can't do -- this road allows for people to 3 4 get into the New York State Forest Preserve 5 that is being paid for by the New York State 6 taxpayers. 7 What I am saying here is that you cannot close that road without the approval of 8 the town. And I would hope that you will all 9 10 support this bill. 11 Thank you. 12 ACTING PRESIDENT ROBACH: Senator Oppenheimer. 13 14 SENATOR OPPENHEIMER: Thank you. 15 And it isn't, Senator Little, that 16 I don't empathize with you, because I can tell you I had a very similar situation when I was 17 18 the mayor of my community and was having a 19 minor war with the Department of Transportation 20 on something quite similar, roads that we had 21 always maintained and that we were trying to 22 make safer, and we were not able to. 23 So it isn't that I don't empathize with you. But it's just that this 24 25 issue has quite broader implications than just

1 this particular situation that you have. 2 Because this bill removes from the DEC its authority to make a final determination 3 4 as to the management of the highways in the 5 Adirondack Park. And it's not just the highways. I think this could set a dangerous 6 7 precedent. It could weaken the DEC's ability 8 to regulate in a Forest Preserve area. 9 There are a lot of procedural 10 safeguards to their decision-making and there's 11 the opportunity for open meetings, public hearings that have been built into the DEC 12 13 decision making. And it's because I think that 14 the issue is really much larger, though I 15 empathize with the issue that you raise. But I 16 think it is a dangerous precedent to say that the DEC's regulations will not be listened to, 17 18 will not be obeyed in the Forest Preserve 19 areas. 20 So I'll be voting no, and I think 21 there's at least a dozen other people who I recognize in the past have voted no on this 22 23 issue also. 24 Thank you. 25 ACTING PRESIDENT ROBACH: Thank

```
you, Senator.
 1
 2
                  Senator Squadron.
 3
                  SENATOR SQUADRON:
                                       Thank you very
 4
     much, Mr. President.
 5
                  Would the sponsor yield for a
 6
     question?
 7
                  ACTING PRESIDENT ROBACH:
                                              Senator
 8
     Little, will you yield for a question?
 9
                  SENATOR LITTLE: Yes, I would.
10
                  SENATOR SQUADRON:
                                       Thank you so
     much.
11
12
                  And I appreciate the sponsor's
     description of the abandonment situation that
13
14
     the Town of Wells went through. As I read this
15
     bill, it also applies not just to abandonment
16
     of roads, as that example did, but also to
     change in the locations of roads, for example.
17
18
     Is that correct?
19
                  SENATOR LITTLE:
                                    It could change
20
     the location of roads.
                  But what we have seen is it closes
21
     roads. Which, you know, you have to start
22
     considering the safety issues, and for people
23
     who live and have used that road to get to one
24
25
     location or another have to go another way.
```

```
But basically it takes away public
 1
 2
     access to the Forest Preserve.
 3
                  SENATOR SQUADRON: If the sponsor
 4
     would yield for another question.
 5
                  ACTING PRESIDENT ROBACH:
                                              Do you
     continue to yield?
 6
 7
                  SENATOR LITTLE: Yes, I'll be
 8
     glad to yield.
 9
                  SENATOR SQUADRON:
                                       Thank you.
10
                  If this bill were to pass and a
     town wanted to change the location of a road
11
12
     within the Forest Preserve -- so, in other
     words, there would be a road that had
13
     previously been used and they wanted to cut a
14
15
     new one -- would that be in the town's
16
     purview? Would DEC have anything to say about
     that if this bill passed?
17
18
                  SENATOR LITTLE:
                                    Well, I suppose
     they would have to find other land for a new
19
20
     road. And hopefully they would work with the
21
     town.
                  What we're saying here is there is
22
23
     no consideration of the town which has plowed
     and taken care of this road and it has been
24
25
     part of the road system within the town, in
```

```
some cases for over a hundred years.
 1
                                            And
 2
     people have used this road.
 3
                  And, you know, they put it in the
 4
     unit management plan that we are now in Forest
 5
     Preserve, and Forest Preserve wilderness area
     cannot have motorized vehicles. Therefore,
 6
 7
     they closed the road.
 8
                  And as the example I gave of the
 9
     one owner on one side and the one on the other,
10
     they both got compensated for the purchase of
     that land. But because the road was in the
11
12
     center, the state takes it.
13
                  SENATOR SQUADRON:
                                       Thank you.
                                                   Ιf
14
     the sponsor would continue to yield.
15
                  ACTING PRESIDENT ROBACH:
                                              Do you
     continue to yield, Senator Little?
16
                  SENATOR LITTLE: Yes, I continue
17
18
     to yield.
19
                  SENATOR SOUADRON:
                                       Thank you.
20
                  And the town would have the
21
     authority, if this bill were to pass, relative
22
     to abandonment and DEC would lose all their
     authority? So the town alone would have the
23
     authority without any other oversight in the
24
25
     forest?
```

SENATOR LITTLE: Oh, no, the
Adirondack Park Agency has total oversight in
the park for everything that takes place within
the park, and they work with DEC.

But I think that they would have to start considering the town and the wishes of the town and the people of the town who elected the town board who have objected to the closure of this road. And that's not being taken into consideration.

And the precedent is that we're only talking about the roads within the Adirondack Park. And as I said, they're not major highways, and there are instances where they are in the middle of Forest Preserve. I don't think many of you have Forest Preserve in your districts, so it's not going to happen. However, it has happened in two towns in my district, over the objection of the local government and the residents and the people who live in those towns.

And, you know, it just seems so unfair that you don't consider the needs of the town and the home rule and work with the town board.

```
1
                  But the people that went to all
 2
     these hearings and objected -- you know, I
     mean, everyone -- the Adirondack Mountain Club
 3
 4
     opposes this legislation. I mean, they'd like
 5
     it just to be a lot of hiking through the
     park. Well, that's wonderful for hikers and
 6
 7
     for people who can do it.
 8
                  But let's consider some of the
     disabled, some people with heart conditions,
 9
10
     some small children, people with small
                They'd like to be able to -- at this
11
     children.
12
     point you could drive on this road, park at an
     area that's set aside, and then hike.
13
     want you to walk three, four, five, six, seven,
14
15
     10 miles in and then hike. And not everyone
     can do that.
16
17
                  SENATOR SQUADRON:
                                      Thank you very
18
     much.
19
                  On the bill, Mr. President.
20
                  ACTING PRESIDENT ROBACH:
                                             On the
21
     bill.
                  SENATOR SQUADRON:
22
                                      I think what
     the case of Senator Little brings up in terms
23
     of a town's authority and wishes being
24
25
     completely ignored is a good one and a strong
```

one and one that I would like to be supportive of.

Unfortunately, in addition to that, this bill gives carte blanche to any local government on a Forest Preserve in the Adirondack Park -- that really is one of the jewels of this state and one of the singular priorities of this state to protect -- and it takes away the state's power to protect it.

It's not just about abandonment of roads in the case of the Town of Wells and the other situation in the sponsor's district, it's also relocating a road, arguably cutting a new road, changing the location of the road. And I think that's one of the major concerns here.

Secondarily, it doesn't just give the town a say where they don't have one today, it actually takes away the say of the state agency, of DEC, as well.

And so I certainly would be supportive of a bill that was about the abandonment of roads, was about protecting the local elected officials' and local governments' role with abandonment of roads. This bill unfortunately goes beyond that, and that's why

```
I'm not going to be able to support it.
 1
 2
                  Thank you, Mr. President.
                  ACTING PRESIDENT ROBACH:
 3
                                              Senator
 4
     Little.
 5
                  SENATOR LITTLE:
                                     Thank you,
     Mr. President. If I could just respond, just
 6
 7
     for a point of clarification.
 8
                  When it talks about relocation,
 9
     you're not going to be able to relocate any new
10
     road in the Forest Preserve. So there won't be
     any relocation of a road within the Forest
11
     Preserve. We're talking about the absolute
12
     closure of the road, closure of accessibility
13
     to that section of the Forest Preserve.
14
15
                  ACTING PRESIDENT ROBACH:
                                              Seeing
16
     no other Senator wishing to be heard, debate is
     closed.
17
18
                  The Secretary will ring the bell.
                  Senator Libous.
19
20
                  SENATOR LIBOUS: Mr. President,
21
     just on the roll, so that we can move the
     progress along, members need to be in their
22
23
     seat while we're counting votes, and then they
     can scurry across the chamber and talk to each
24
25
     other.
```

```
But for right now, if members
 1
 2
     could get to their assigned seats, we can call
 3
     the roll. Senator Hannon?
 4
                  ACTING PRESIDENT ROBACH:
                                              Read
 5
     the last section.
                  THE SECRETARY: Section 2.
                                                This
 6
 7
     act shall take effect immediately.
 8
                  ACTING PRESIDENT ROBACH:
                                              Call
9
     the roll.
10
                  (The Secretary called the roll.)
                  ACTING PRESIDENT ROBACH:
11
     Announce the results.
12
13
                  THE SECRETARY: In relation to
     Calendar Number 106, those recorded in the
14
15
     negative are Senators Adams, Avella, Ball,
16
     Dilan, Duane, Espaillat, Hassell-Thompson,
     Krueger, LaValle, Montgomery, Oppenheimer,
17
18
     Parker, Peralta, Perkins, Rivera, Serrano,
19
     Squadron and Stavisky.
20
                  Ayes, 43. Nays, 18.
21
                  ACTING PRESIDENT ROBACH:
                                              The
22
     bill is passed.
23
                  Senator Libous.
24
                  SENATOR LIBOUS:
                                    Thank you,
25
     Mr. President.
```

```
1
                  Mr. President, at this time could
 2
     we go to Calendar Number 42, please.
 3
                  ACTING PRESIDENT ROBACH:
 4
     Secretary will read.
 5
                  THE SECRETARY: Calendar Number
     42, by Senator Nozzolio, Senate Print 478, an
 6
 7
     act to amend the Executive Law.
 8
                  SENATOR BRESLIN:
                                     Explanation.
 9
                  ACTING PRESIDENT ROBACH:
                                             Senator
     Breslin has asked for an explanation,
10
     Senator Nozzolio.
11
12
                  SENATOR NOZZOLIO: Mr. President,
     this measure excludes evergreen trees from the
13
     list of combustible materials and allows them
14
15
     to be placed in public buildings.
16
                  ACTING PRESIDENT ROBACH:
                                             Senator
17
     Krueger.
18
                  SENATOR KRUEGER: Thank you,
     Mr. President.
19
20
                  Well, last year we had a rousing
21
     debate on this bill, so I'm not going to ask
22
     Senator Nozzolio the questions again from last
     year, I'll just speak on the bill.
23
                  ACTING PRESIDENT ROBACH:
24
                                              Senator
25
     Krueger on the bill.
```

SENATOR KRUEGER: Thank you.

While live evergreens that have been cut down and put in pots can be beautiful, they are also, according to any number of national studies involving fire safety and fire hazards, they are ranked one of the highest hazards for drying out and catching fire, particularly when electronic ornaments are placed on them, making it all the more likely that a dried-out, dying evergreen tree can cause a fire.

I do not believe that the

Building Code or the Fire Code of New York

State should be overridden to allow an

increased risk of fire from allowing live

evergreen trees in government buildings.

As we know, because of budget cuts we are finding there are fewer and fewer government staff in these buildings to handle any of the maintenance responsibilities on a daily basis. And I would hate to support legislation that could in fact lead to a tragic fire in one of our government buildings throughout the State of New York.

I'll be voting no. Thank you,

```
Mr. President.
 1
 2
                  ACTING PRESIDENT ROBACH:
                                              Thank
 3
     you, Senator Krueger.
 4
                  Seeing no other Senator wishing to
 5
     be heard, the debate is closed.
 6
                  Senator Nozzolio.
 7
                  SENATOR NOZZOLIO: To explain my
 8
     vote.
9
                  ACTING PRESIDENT ROBACH:
                                             Let's
10
     get on the roll call and we'll get right back
11
     to you.
12
                  Ring the bell.
13
                  The Secretary will read the last
     section.
14
                                   Section 2. This
15
                  THE SECRETARY:
16
     act shall take effect immediately.
17
                  ACTING PRESIDENT ROBACH:
                                              Call
18
     the roll.
                  (The Secretary called the roll.)
19
20
                  ACTING PRESIDENT ROBACH: Senator
21
     Nozzolio to explain his vote.
22
                  SENATOR NOZZOLIO: Thank you,
     Mr. President.
23
24
                  Mr. President and my colleagues, I
25
     would like to thank all my colleagues who are
```

1 supporting this measure. 2 I'd also like to refer to a news 3 release of November 2011 from the New York 4 State Department of Agriculture and Markets. 5 Commissioner Darrel Aubertine, along with Office of General Services Commissioner RoAnn 6 7 Destito, welcomed this last Christmas season a 8 number of evergreen growers to the Capitol, 9 where they donated trees and breathes to 10 decorate the Capitol and the Executive Mansion for the holiday season. 11 It seems what's good enough for 12 13 the Governor or the Commissioner of the Office of General Services and the Commissioner of 14 15 Agriculture should be good for the entire 16 government. 17 And I thank this body for 18 supporting the evergreen growers of this state, 19 who grow the best Christmas trees possible, and 20 that I think that they certainly will be glad 21 that this body supports their efforts. 22 Thank you, Mr. President. 23 ACTING PRESIDENT ROBACH: Thank you, Senator Nozzolio. 24 25 Announce the results.

```
1
                  THE SECRETARY: In relation to
 2
     Calendar Number 42: Ayes, 59. Nays, 2.
     Senators Adams and Krueger recorded in the
 3
 4
     negative.
 5
                  ACTING PRESIDENT ROBACH:
                                              The
     bill is passed.
 6
 7
                  Senator Libous.
 8
                  SENATOR LIBOUS: Mr. President, I
 9
     believe's one other bill on the controversial
10
     calendar, Calendar Number 126.
                  ACTING PRESIDENT ROBACH:
                                              The
11
     Secretary will read.
12
13
                  THE SECRETARY: Calendar Number
     126, by Senator Golden, Senate Print 6087A, an
14
15
     act to amend the Education Law.
16
                  SENATOR BRESLIN:
                                      Explanation.
17
                  ACTING PRESIDENT ROBACH:
                                              An
18
     explanation has been requested.
19
                  Senator Flanagan.
                  SENATOR FLANAGAN:
20
                                       Thank you,
21
     Mr. President.
                  Senator Breslin, this bill is an
22
     amendment to Education Law Section 414. And
23
     that section of the law has to do with the use
24
25
     of schoolhouse and grounds surrounding that
```

schoolhouse. It's not a particularly lengthy section of law, but it is quite direct in its application and its language.

And we are amending that section of the law to provide some additional language that specifically deals with a number of court cases that have taken place over the last 16 to 18 years, all the way up, all the way back down, all the way back up, and all the way back down.

So this is codification of two
Supreme Court cases in particular, generally
referred to as the Good News Club and the
Lamb's Chapel. And the specific language that
we're adding into the bill that I think is the
part most people are paying attention to is
Section 3 under sub (c) of Education Law 414.
And I don't think I necessarily need to read
it, but it essentially codifies those cases and
amends that section of the law.

I think it's very important to mention a couple of other things that I believe to be very important. I believe local school boards and school districts should have latitude and discretion. I believe under the

old law and with the application of this new statute they will continue to have that discretion.

There are some current concerns about what type of activities may take place within the school. I want to specifically reference an existing section of the law that I think is dispositive in many ways, and that is Section 414, the last sentence, which speaks to what may be done by boards.

And it says: "In the grounds and other property of the district, when not in use for school purposes or when the school is in use for school purposes if, in the opinion of the trustees or board of education, that use will not be disruptive of normal school operations."

So if we did nothing on the law, there's still an inherent power for school boards to have flexibility and discretion to control activities within the boundaries of the school community.

ACTING PRESIDENT ROBACH: Thank you, Senator Flanagan.

Senator Krueger.

```
1
                                     Thank you,
                  SENATOR KRUEGER:
     Mr. President.
 2
 3
                  Will Senator Golden answer
     questions on his bill, please.
 4
 5
                  ACTING PRESIDENT ROBACH:
                                             Не
     hasn't spoken yet on the bill.
 6
 7
                  SENATOR KRUEGER: But he's the
 8
     sponsor of the bill, Mr. President.
 9
                  ACTING PRESIDENT ROBACH:
10
     really doesn't need to yield because he hasn't
11
     spoken.
12
                  SENATOR FLANAGAN: Mr. President,
     I'd be happy to answer questions on the bill.
13
                  ACTING PRESIDENT ROBACH:
14
15
     Flanagan is a co-prime. If you'd like to
16
     direct your question to him, that would be
17
     great.
18
                  SENATOR KRUEGER: Thank you,
     Mr. President.
19
20
                  Can Senator Flanagan answer why
21
     Senator Golden won't speak on his bill or
22
     answer questions on his bill?
23
                  ACTING PRESIDENT ROBACH:
                                              That's
     not germane, Senator Krueger. Do you have a
24
25
     question on the bill?
```

```
SENATOR KRUEGER:
 1
                                      I have any
 2
     number of questions, yes, thank you,
 3
     Mr. President.
 4
                  But just for the record, it's a
 5
     little confusing to me that the sponsor of a
     bill would neither explain his bill or agree to
 6
 7
     answer questions on his bill, for the record.
 8
                  ACTING PRESIDENT ROBACH:
                                              Senator
 9
     Krueger, I think it's very appropriate, as a
10
     co-prime sponsor of the bill and the chairman
     of the Education Committee -- Senator Flanagan
11
12
     did an excellent job of explaining the bill,
     and I'm sure he'll do an excellent job
13
14
     answering your question.
15
                  SENATOR KRUEGER:
                                      Thank you,
16
     Mr. President.
                  Senator -- I guess let me
17
18
     rethink. Will the cosponsor of the bill please
19
     cede to a question.
20
                  ACTING PRESIDENT ROBACH:
                                              Senator
21
     Flanagan, will you yield for a question?
22
                  SENATOR FLANAGAN:
                                       Yes, I will.
23
                  SENATOR KRUEGER:
                                      Thank you.
                  Is this bill intended to apply
24
25
     throughout the State of New York or simply to a
```

```
specific locale within the State of New York?
 1
 2
                  SENATOR FLANAGAN:
                                      Statewide.
                  SENATOR KRUEGER: It's a
 3
     statewide bill, thank you.
 4
 5
                  If the cosponsor would continue to
    yield. And we don't have co-prime sponsors, so
 6
 7
     I gather as a cosponsor of the bill would he
 8
     continue to yield.
 9
                  ACTING PRESIDENT ROBACH:
                                             Senator
10
     Flanagan, will you continue to yield?
                  SENATOR FLANAGAN:
11
                                      Yes,
    Mr. President.
12
13
                  SENATOR KRUEGER: The City of
    New York doesn't actually have a local board of
14
15
     education. So does this bill not apply to the
16
     City of New York?
17
                  SENATOR FLANAGAN: No, the bill
18
    does apply to the City of New York.
19
                  SENATOR KRUEGER:
                                     Mr. President,
20
     if through you Senator Flanagan would continue
21
     to yield.
22
                  SENATOR FLANAGAN: Yes, I will.
23
                  SENATOR KRUEGER: So whom in the
     City of New York would be making the
24
25
     determination as described in this bill?
```

```
1
                  SENATOR FLANAGAN:
                                       You know,
 2
     Senator Krueger, that's actually a very good
 3
     question. And I would reference for you, given
 4
     how we have adopted and enacted and modified
 5
     and amended statutes, this was a question that
     was raised internally.
 6
 7
                  And I can also tell you that there
     are at least 20 other sections of law that I'm
 8
     looking at -- Election Law, Public Authorities,
 9
10
     Education Law in about 15 different capacities
11
     that speaks to the New York City Department of
12
     Education, New York City School District, and
     makes reference to the Board of Education and
13
     community school boards even though there have
14
15
     been changes to the law.
16
                  So the applicability is clearly
     statewide, and it is determined by -- it also
17
18
     includes the City of New York.
19
                  SENATOR KRUEGER:
                                     Mr. President,
20
     if the sponsor will continue to yield.
                  ACTING PRESIDENT ROBACH:
21
                                              Senator
22
     Flanagan?
23
                                      Yes, I will.
                  SENATOR FLANAGAN:
24
                  SENATOR KRUEGER:
                                      I appreciate
25
     that answer, but it doesn't answer my
```

```
1
     question.
 2
                  In the City of New York, if this
 3
     bill were to become law, who would be the
 4
     entity or entities making decisions about
 5
     whether or not a specific religious
     organization could use a school building for
 6
 7
     their activities?
 8
                  SENATOR FLANAGAN:
                                       I believe it
 9
     would be the New York City Department of
10
     Education.
                  SENATOR KRUEGER:
                                     Mr. President,
11
12
     if through you I could ask the sponsor an
     additional question.
13
14
                  ACTING PRESIDENT ROBACH:
                                              Senator
15
     Flanagan?
16
                  SENATOR FLANAGAN: Yes.
17
                  SENATOR KRUEGER:
                                     So again, for
18
     the record, as you as a cosponsor read this
19
     bill it would be the City Department of
20
     Education who would have the authority to
21
     approve or disapprove any religious
22
     organizations's request to use a city school
23
     building for their religious meetings?
                  SENATOR FLANAGAN:
24
                                      Yes.
25
                  SENATOR KRUEGER:
                                     Thank you.
```

```
Through you, Mr. President, if the
 1
 2
     cosponsor would continue to yield.
 3
                  SENATOR FLANAGAN:
                                       Yes, I will.
 4
                  SENATOR KRUEGER:
                                      Thank you.
 5
                  I believe there was a change
     between the first version of this bill and the
 6
 7
     A print of the bill wherein, while the word
 8
     "religious worship activities" was removed from
     the text, it remains in the title. And so I
 9
10
     would like a clarification, if I could, of the
     definition of a religious meeting that is not
11
12
     involved with religious worship as intended by
     this bill.
13
14
                  SENATOR FLANAGAN:
                                       I'm sorry,
15
     Senator Krueger, could you just repeat that
     last part?
16
17
                  SENATOR KRUEGER:
                                      Certainly.
18
                  So the original version of the
19
     bill talked about religious worship meetings in
20
     schools, the original version of the bill.
21
     Version A amended -- removes the word "worship"
     and replaces it with "religious meetings."
22
23
     yet the term "religious worship meetings"
     remains in the title.
24
25
                  So can you explain to me what the
```

```
1
     difference between the original bill and the
 2
     A print of the bill is when it comes to
 3
     worshiping or not worshiping on Sundays in
     schools?
 4
 5
                  SENATOR FLANAGAN:
                                       Well, we can
 6
     get into probably some type of discussion about
 7
     what a title in a bill means. I think the
     statutory language is what would predominate if
 8
 9
     there were ever any question of interpretation,
10
     particularly if this went to litigation.
                  So the amended version of the bill
11
12
     speaks to religious meetings. The amended
     version of the bill takes language from the
13
     Good News Club case and the Lamb's Chapel case
14
15
     frankly right out of those decisions and puts
16
     it in the bill and speaks to religious conduct
     and religious viewpoint. It does not speak to
17
18
     "worship" in the language of the bill
19
     whatsoever.
20
                  SENATOR KRUEGER:
                                      Through you,
21
     Mr. President, if the sponsor would continue to
22
     yield.
                  ACTING PRESIDENT ROBACH:
23
                                              Senator
     Flanagan, do you continue to yield?
24
25
                  SENATOR FLANAGAN:
                                       Yes.
```

1 SENATOR KRUEGER: Thank you. So there's been a number of 2 different law precedents cited. The City of 3 4 New York's law precedent is the Bronx Household 5 case, which has recently been resolved, saying that the Board of Education in the City of 6 7 New York, currently recognized as the 8 Department of Education, has the authority to disapprove religious congregations holding 9 10 meetings, worship services in schools on school 11 grounds. 12 And yet this bill says it it's not about worship services, it's about religious 13 14 congregations holding meetings in school 15 buildings. 16 Can you define for me the difference between a congregation having a 17 18 religious meeting in a school facility on a 19 Sunday versus a congregation having religious worship services in a school building on a 20 21 Sunday? 22 No, I can't. SENATOR FLANAGAN: 23 SENATOR KRUEGER: Mr. President, through you, if the sponsor could yield. 24 25 ACTING PRESIDENT ROBACH: Senator

```
Flanagan, do you continue to yield?
 1
 2
                  SENATOR FLANAGAN:
                                      Yes, I will.
                  SENATOR KRUEGER:
 3
                                     Does the
 4
     sponsor think they are two different things, or
 5
     are they the same thing?
                  SENATOR FLANAGAN:
 6
                                       Senator
 7
     Krueger, if I look -- and I'm sure, as a
 8
     student of the legislative process, that you
     have endeavored to do your own research --
 9
10
     there are a number of court cases in I guess
     like the synthesis of this legislation. There
11
     are Supreme Court cases, there are Appeals
12
     Court cases. I reference with hopefully a
13
     modicum of humor that this has been all over
14
15
     the courts.
16
                  What we tried to do was take the
17
     language from the Supreme Court cases, codify
     it into New York State law, make it applicable
18
19
     statewide. And we specifically did not delve
20
     into the question of defining worship, just as
21
     the courts have not done so, including the
22
     Supreme Court of the United States.
23
                  SENATOR KRUEGER:
                                     Mr. President,
     if through you the sponsor would continue to
24
25
     yield.
```

ACTING PRESIDENT ROBACH: 1 Senator 2 Flanagan, do you continue to yield? 3 SENATOR FLANAGAN: Yes, I will. 4 SENATOR KRUEGER: Thank you. 5 And again, the Senator is right, there have been any number of court cases in 6 7 any number of courts. The Supreme Court has ruled, under the federal Constitution, public 8 schools may be used for certain types of 9 10 activities related to religion, including instruction and discussion of religious ideas, 11 12 the singing of hymns, and even prayer. 13 But the conduct at issue in the 14 Bronx Household case, which is the recent case 15 that was decided, that clearly is triggering this piece of legislation at this time, is 16 actually quite different. The Bronx Household 17 18 case was over the use of a school for religious services as if the school were actually a 19 20 church. 21 So my question again to the 22 Senator, in the context of this bill, can he explain to me the difference between a 23 religious service for worship in a school 24 25 building on a Sunday by a congregation versus a religious meeting in a school by a congregation on a Sunday?

SENATOR FLANAGAN: Senator

Krueger, what we endeavored to do was to take
the language and the holdings of the two

Supreme Court cases that I've cited, put them
into state law.

I believe that I've made clear through your questioning that the New York City Department of Education would be an arbiter, in your particular instance, for your local school district, but by extension by local boards of education frankly throughout the rest of the state. So there is a certain amount of latitude and discretion for that decision to be made at the local level.

None of those court cases define worship. And I'm not so sure that you want John Flanagan or Senator Krueger defining worship for people, because -- I'll put it loosely in the category of "beauty is in the eyes of the beholder" -- how one person worships may be vastly different from another. That could include verbal conduct, that could include nonverbal conduct.

```
1
                  So I believe that there is enough
 2
     discretion for the New York City Department of
 3
     Education, and through the chancellor, to make
     those decisions.
 4
 5
                  What we are saying is that if you
     look at those cases, you cannot have a
 6
 7
     limitation on free speech. And it speaks to
 8
     religious conduct and religious viewpoint.
 9
                  SENATOR KRUEGER:
                                      Through you,
10
     Mr. President, if the sponsor would continue to
11
     yield.
12
                  ACTING PRESIDENT ROBACH:
                                              Senator
13
     Flanagan, do you continue to yield?
14
                  SENATOR FLANAGAN:
                                       Yes, I do.
15
                  ACTING PRESIDENT ROBACH:
                                              Senator
16
     Krueger.
17
                  SENATOR KRUEGER:
                                     Would the
18
     cosponsor agree with me that it is inherent on
19
     our role as legislators under the Establishment
20
     Clause of the Constitution to not give rise to
21
     a sufficient appearance of endorsement of any
22
     religion or religious activities, and that if
     we were to do so that would in fact violate the
23
     Establishment Clause of the Constitution?
24
25
                  SENATOR FLANAGAN:
                                       Well, that's a
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```
1
     lovely hypothetical, but I'm not going to
 2
     answer it because it has nothing to do with
     this bill. This bill is about free speech.
 3
 4
                  And if you want to bring in
 5
     another piece of legislation and talk about the
     Establishment Clause, that's certainly your
 6
 7
     prerogative. But in the context of what we're
 8
     offering here, this is not about the
     Establishment Clause, and that was not the crux
 9
10
     of those court cases to begin with.
                  SENATOR KRUEGER:
                                     Mr. President,
11
12
     if through you the sponsor would continue to
     yield.
13
14
                  ACTING PRESIDENT ROBACH:
                                              Senator
15
     Flanagan, do you continue to yield?
16
                  SENATOR FLANAGAN: Yes, I will.
17
                  SENATOR KRUEGER:
                                     I don't agree
18
     with the cosponsor that this is exclusively in
19
     the domain of free speech, because while he
20
     refuses to answer the question what is
21
     religious worship, clearly this relates to
22
     religious activities by congregations in
23
     schools on Sunday.
                  SENATOR FLANAGAN:
24
                                      Senator
25
     Krueger, if I may. I have no problem with
```

```
having a colloquy and answering questions, but
 1
 2
     please don't characterize my comments.
 3
                  The problem is you didn't like my
 4
     answer.
              I answered your question, you just
 5
     didn't like the answer. So if you want to get
     into that type of discussion, I'll be as
 6
 7
     deferential as possible, but don't
 8
     mischaracterize my words.
 9
                  Thank you, Mr. President.
10
                  ACTING PRESIDENT ROBACH:
                                              Senator
11
     Krueger.
12
                  SENATOR KRUEGER: Mr. President,
     for the record, the cases that Senator Flanagan
13
     cited earlier in his discussion were in fact
14
15
     Establishment Clause cases, not freedom of
     speech cases. So I actually think that I am on
16
     point by raising the issue of the Establishment
17
18
     Clause of the U.S. Constitution.
19
                  And again, I can agree I am
20
     frustrated by his previous answer, but it's
     because I don't have an answer from
21
22
     Senator Flanagan. I am trying to understand
     the difference in definition between a
23
     religious worship service in a public school by
24
25
     a congregation on a Sunday and a religious
```

```
1
     meeting by a religious congregation in a public
 2
     school on a Sunday.
                  So yes, I am frustrated by the
 3
 4
     inability of the cosponsor to answer the question
 5
     what is the difference between the two. But
     nonetheless, I am perfectly happy to move on
 6
 7
     with my questions about why I am concerned that
 8
     this clearly does pass the line of separation
 9
     of church/state and why the State of New York
10
     should not pass this legislation, even though I
     agree neither of us seem to be that clear on
11
12
     the definition of what the religious activities
     to take place would be.
13
14
                  The Supreme Court in 1971
15
     established --
16
                  ACTING PRESIDENT ROBACH:
                                              Do you
17
     want to go on the bill, Senator Krueger?
18
                  SENATOR KRUEGER:
                                      No, I'm going
     to continue with a question, I'm sorry.
19
                                               Ιf
20
     through you the cosponsor would yield.
21
                  SENATOR FLANAGAN:
                                       I do.
                  ACTING PRESIDENT ROBACH:
22
                                              Thank
23
     you.
                  SENATOR KRUEGER:
24
                                      Thank you.
25
                  In 1971 the Supreme Court
```

```
established a test for determining whether such
 1
 2
     a violation of the Establishment Clause has
     occurred: In order to avoid becoming entangled
 3
 4
     in religion, the conduct of government must
 5
     have a secular purpose.
                  If the sponsor would yield, do we
 6
 7
     think that this bill is to ensure expansion of
 8
     free speech for a secular purpose?
 9
                  ACTING PRESIDENT ROBACH:
                                              Senator
10
     Flanagan, the question has already been asked.
11
     Would you yield and answer that, please?
12
                  SENATOR FLANAGAN:
                                       I'm sorry, can
13
     you repeat the question?
                  SENATOR KRUEGER:
14
                                     Certainly.
15
                  According to the Supreme Court
16
     1971 decision for establishing whether or not
     there's a violation of the separation of
17
18
     church/state, they gave three tests. I asked
19
     you the first test: In order to avoid becoming
20
     entangled in religion, the conduct of
21
     government must have a secular purpose.
22
                  Do we think that this bill and the
23
     requirement on boards of education and
     departments of education to make this
24
25
     determination have a secular purpose? Is this
```

```
1
     bill relating to a secular purpose for
 2
     religious organizations having non-worship
     meetings in our schools on Sundays?
 3
 4
                  SENATOR FLANAGAN:
                                       I believe this
 5
     bill is about protection of free speech and
 6
     equal access.
 7
                  SENATOR KRUEGER:
                                     Mr. President,
 8
     if through you the sponsor would continue to
 9
     yield.
10
                  ACTING PRESIDENT ROBACH:
                                              Will
     you continue to yield, Senator Flanagan?
11
12
                  SENATOR FLANAGAN:
                                       Yes, I will.
                  ACTING PRESIDENT ROBACH:
13
                                              He
     will.
14
15
                  SENATOR KRUEGER:
                                      So again, for
16
     the record, even though all of the cases cited
     in fact involve the Establishment Clause of the
17
18
     U.S. Constitution and the Supreme Court has
19
     determined that there are tests to be applied
20
     for separation of church/state under the
21
     Establishment Clause and that government should
22
     avoid becoming entangled in religion in the
     conduct of government -- and Test Number 2 was
23
     "must have a principal or primary effect that
24
25
     neither advances or inhibits religion."
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```
Does the cosponsor believe that
 1
 2
     this bill neither advances nor inhibits
 3
     religion in a government building?
 4
                  SENATOR FLANAGAN:
                                       Yes.
 5
                  SENATOR KRUEGER:
                                      Thank you.
                  And if the sponsor would continue
 6
 7
     to yield.
 8
                  ACTING PRESIDENT ROBACH:
                                              Senator
 9
     Flanagan?
10
                  SENATOR FLANAGAN:
                                      Yes, I will.
                  SENATOR KRUEGER: And the third
11
12
     test of the Supreme Court in defining
13
     separation of church and state, or the role of
14
     religious institutions within government, is to
15
     not foster an excessive entanglement with
16
     religion.
17
                  Given the fact that we can't even
18
     agree on what a religious meeting versus a
19
     religious worship service in a government
20
     building on a Sunday by a congregation is, does
21
     the cosponsor actually believe that this is not
22
     fostering an excessive entanglement in the
23
     definitions and functions of religion?
                  SENATOR FLANAGAN:
24
                                       I'm sorry,
25
     Senator Krueger, repeat the last part of the
```

question.

SENATOR KRUEGER: The third test assigned to us by the Supreme Court is that the activities by government vis-a-vis religion must not foster an excessive entanglement with religion.

Do you see the Senate passing this bill giving authorization for congregations to hold religious non-worship services in government buildings on Sundays as to not have anything to do with fostering an excessive entanglement in religion by the government?

SENATOR FLANAGAN: I don't think this has anything to do with an excessive entanglement with government and religion.

It's very clear.

And I have great respect for the Constitution. And I have no idea what case you're citing if that's from 1971. I know the cases I'm looking at are 30 years beyond that. So it would be interesting to know what the name of that case is, because it might be referenced in some of the cases that I'm talking about.

But I do know this. The Good News

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Club case did not define worship. I know the
 1
 2
     Lamb's Chapel case did not define worship
              I know that the Second Circuit Court
 3
 4
     of Appeals and all the other related cases have
 5
     not defined worship either.
                  And I know there are 24 sponsors
 6
 7
     of this bill from the City of New York.
     say this with a measure of sincerity and
 8
     respect, it would probably be very difficult to
 9
10
     get unanimity amongst those 24 members as to
     what "worship" means.
11
12
                  But do I think that promotes
     excessive entanglement of religion with
13
14
     government? Absolutely not. Because to answer
15
     that question in any other way would presuppose
     that I am actively and my colleagues are
16
     actively looking to violate the Constitution.
17
18
     Nothing could be further from the truth.
19
                  SENATOR KRUEGER:
                                     On the bill,
20
     Mr. President.
                  ACTING PRESIDENT ROBACH:
21
                                              On the
     bill, Senator Krueger.
22
                  SENATOR KRUEGER:
                                      I am sorry that
23
     the sponsor of the bill, Senator Golden,
24
25
     refused to participate in this discussion today
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1
     or to answer questions on his own bill --
 2
                  ACTING PRESIDENT ROBACH:
                                              Senator
 3
     Krueger, I don't mean to interrupt you.
 4
     you know what -- I was going to wait till the
 5
     end, but since you keep citing this, for
     clarity for all our Senators --
 6
 7
                  SENATOR KRUEGER:
                                     Yes, please.
                  ACTING PRESIDENT ROBACH:
                                              -- let
 8
     me just read to you, because we have very good
 9
10
     dialogue here and follow the rules.
                  In Rule Number 9 of the Senate,
11
     Section 4, subchapter (b), in the middle of the
12
     paragraph, it's in the rules he couldn't answer
13
     the question if he wanted to: "Furthermore, it
14
15
     shall not be an order for a Senator with the
     right to the floor to ask another Senator to
16
     yield for a question unless such Senator has
17
18
     previously spoken during debate on the matter."
19
                  So in all fairness, following the
20
     rules, it's really not relevant, germane or
     has anything to do with this.
21
                  So now that we've clarified that,
22
     I hope you'll stick to the bill.
                                       Thank you.
23
                  SENATOR KRUEGER:
24
                                     I appreciate
     the clarification of the rule and the fact that
25
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the Senator who was the sponsor of the bill, Senator Golden, has the right not to answer questions on his bill.

It doesn't change the fact that I'm disappointed that he didn't choose to participate in defending his own bill. So I don't believe I am nongermane to the point.

ACTING PRESIDENT ROBACH: Well, in regard to yielding, it would be totally germane and against our rules, if it matters to you.

SENATOR KRUEGER: Thank you. And yet I'm now on the bill rather than asking any more questions about the bill.

This is clearly a bill that walks a very fine line and in my opinion crosses over the line of the separation of church/state.

I agree it is very difficult to define what is religious worship, which I think we all would agree is not allowed to take place in a public school, hence the change of language in the A print of the bill to a religious meeting of a congregation of the same people in the same place at the same time of each week wherein they usually traditionally

have religious worship meetings.

It is an extraordinarily dangerous thing for government to move down the road of recognizing any kind of established church or religious activity in our public institutions. It is perhaps most disturbing to cross that line when it comes to schools where children come and go, sometimes on weekends as well, have an expectation and their parents have an expectation that this is a public school intended to provide constitutional public education and other activities, but that these are not religious institutions.

And in fact, in the New York City case, an additional issue that was raised was the fact that because of the scheduling of school-related activities that really only certain types of religions were even allowed to take advantage of the ability to participate in their worship services in school buildings, and that is because only certain religions have their worship services on Sundays. Which again, for New York City, is basically the only day of the week when school buildings have some amount of free space available for other

community activities.

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So it's both a discrimination against those who practice religions that don't have their worship or non-worship services by their congregations on a Sunday, but it also clearly, in this legislation, intends to allow the continuation of worship services in public schools that the courts have ruled, in the Bronx Household case -- excuse me, I'm saying Bronx Household, but that's not the name of the One second. In the, excuse me, what is case. named the Bronx Household of Faith. Excuse It was Bronx Household, but Bronx Household of Faith case -- where it was clearly determined that the City of New York Department of Education had the authority to not allow religious congregations to have their religious worship meetings by congregations in their school buildings.

The reason for this bill is to override or attempt to override this court decision that took 16 years ago to decide. The Supreme Court has chosen not to review this case, I believe on the grounds that the Supreme Court has in fact decided any number of cases

that have made clear the importance of the separation of church/state and does not allow religious organizations to provide for their religious worship activities in public schools.

I know that there are I believe the Senator said 24 members of this house who have become cosponsors. I am hoping people will read the materials carefully and think about this.

In my own city last week there were more City Council members who initially decided to cosponsor a resolution, a nonbinding resolution on this piece of legislation, and after debate and review and discussion many of them realized sometimes things are not as simple as they seem and that this would be a mistake for the City of New York to move forward in supporting this legislation, be it the Mayor's office or the City Council.

So there is a great deal to debate about the State of New York taking a significant leap forward in its historical positions that there is no government-recognized religion, that government should not become entangled in the activities of the

religion, that there shall never be any confusion about whether the government endorses or supports any specific religion or even religion, and that that is the fundamental reason why we should not pass this legislation and we should not leave to some degree to the discretion of individual boards of education to make these tough decisions.

Because in fact here on the floor of the Senate today I can't define a worship service versus a religious meeting. My colleague Senator Flanagan said he can't define that. The Supreme Court has made a best effort to define when government is overstepping and crossing into that territory.

But to put into the law at the state level the situation where individual school boards throughout the State of New York might find themselves in litigation over the definition of what is religion, what is a worship service, whom is a congregation, and whether or not they can say no, is to some degree in my opinion not only the wrong decision by this house, but it's punting answers we can't answer for ourselves to a

local, most often volunteer level.

So in fact there are people who are supporting this bill. There are also organizations that represent school boards all over the state that are opposed to this bill.

And I think because they recognized that the passage of this law -- in addition to all the other complications of what is state-recognized religion, what is worship in a school versus not worship by a congregation on a Sunday, that they are extremely concerned that this not land in their laps.

And I agree with them, it shouldn't land in their laps. We should be the ones who make the tough decisions about when is the Constitution of the United States being violated, what is the separation of church/state, what is the meaning of worship, does that violate our separation of church/state if people are participating in activities in our public schools for religious purposes but there's no definition of what it is so how will these local school boards even confront this question.

There are excellent memos in

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opposition that raise many, many issues and
 1
 2
     cite many court cases that have gone through
     our U.S. courts and our state courts over the
 3
 4
     last 50 years. I would urge this house not to
 5
     leap before it looks. Don't jump into a
     situation where you are voting for a bill that,
 6
     in fairness, you may have trouble
 7
     understanding. I think the two of us so far
 8
 9
     who have debated are having some trouble
10
     understanding what the meaning of the bill is.
                  So I would urge my colleagues to
11
12
     vote no on this bill today.
                  Thank you, Mr. President.
13
                  ACTING PRESIDENT ROBACH:
14
                                              Thank
15
     you, Senator.
16
                  Senator Malcolm Smith.
17
                  SENATOR SMITH: Thank you very
18
     much, Mr. President. On the bill.
19
                  ACTING PRESIDENT ROBACH:
                                             On the
20
     bill.
21
                  SENATOR SMITH: Mr. President and
     colleagues, I appreciate the sensitivity of
22
23
     this issue. I appreciate the dialogue between
     Senator Flanagan and Senator Liz Krueger.
24
25
     Obviously this debate goes back as far as 1802
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when Thomas Jefferson wrote that letter to the Danbury Baptist Church Association on the separation between church and state.

Perhaps we have come to a point where we may have to revisit what we now have described as that separation between church and state. And anecdotal as it may seem, think about small things, such as when you look at your dollar bill, it says "In God We Trust."

When you take an oath, you raise your hand and say "so help me God." When you get sworn in on this floor, you put your hand on the Bible.

So this may be a time where we may have to revisit, as we are revisiting the way we redefine the relationship between government and community today that our Governor has so aptly put to our attention.

But the fact of the matter,
Mr. President, is I think sometimes we get a
little bit too caught up in what was debated
here on the floor. The fact of the matter is
these are real lives that these institutions
are saving and helping.

We are in very challenging times,
Mr. President. And it is these institutions

that your constituents go to on that weekend that need sometimes that little mental help, that needs that little support because they had a challenging week when they may have lost their that job or someone in their family may have lost their job. They need some type of support. I daresay all of you have gone to your religious institutions somewhere at some point and walked out of there feeling mentally stronger because of what was imparted to you by that particular reverend or pastor who had a sermon or whatever that day.

All they're saying is, Give us the opportunity to help. They are helping those individuals that we can't help anymore. We don't have member items. We barely get capital. And so all these organizations are trying to help those people that we can't give something to look forward to. They're not asking you to abject to your faith or belief. You can still practice your religion. You can still have your belief and all that you were grown on.

But think about the lives of the individuals that these people are impacting.

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1
     That is all they are saying. Senator Flanagan,
 2
     Senator Golden, it's not about either one of
            It's about those 1200 churches that are
 3
 4
     meeting and trying to help people move through
 5
     the challenging parts of their life.
                  Colleagues, we're going to very
 6
 7
     shortly celebrate Valentine's Day. So have a
 8
     heart.
 9
                  (Laughter.)
10
                  SENATOR SMITH: Let them go ahead
     and do what they're trying to do to save other
11
12
     people's lives. It's not hurting you. All
     they're saying is let us do our job, just like
13
14
     we do.
15
                  Mr. President, I'll be voting aye
16
     for the bill.
                  ACTING PRESIDENT ROBACH:
17
                                              Thank
18
     you, Senator Smith.
                  Senator Diaz.
19
20
                  SENATOR DIAZ:
                                  Thank you,
21
     Mr. President.
                  Honestly, Senator Malcolm Smith
22
     almost made me cry.
23
                  Today I'm glad and I am happy that
24
25
     that side, the Republican members of the Senate
```

who control -- I'm sorry, I should have said on the bill. I didn't say on the bill.

The Republican members that control this Senate have taken the cry of churches in the City of New York that happens to be mainly concentrated in the Democratic areas and that most of their members are Democrats. It is commendable that the Republican Party and Senator Golden, especially Senator Golden, took this issue and in three weeks of session, in less than three weeks of session, this body already has taken this bill to the committee, passed it in the committee, and today have brought this bill to the Senate floor. Amazing.

The City of New York, the City

Council is controlled by Democrats, and they

still are playing with it. And not even a

lousy resolution can they approve to help these

churches that are located in Democratic areas.

The other chamber, controlled by Democrats, they are playing games too. Thank you, Senator Golden. Thank you, Senator.

Thank you to all my colleagues here, to my Democratic colleagues that will be supporting

this bill today. This shows something,
especially to the ministers in the City of
New York, sometimes you have to know who your
friends are when you are in need. And today
you are showing here something.

I don't know if this is going to be a one-house bill. It might be a one-house bill, according to what I see. Nonetheless, nonetheless, what's happening here today is an indication of people that are concerned with the suffering. Because this is not only one religion, this is -- any religion could rent it.

And by the way, Mr. President,
Mr. President, it's also proper to find out if
the City of New York Department of Education
rents or leases spaces from religious
organizations to teach children. According to
my knowledge, the City of New York Department
of Education rents and leases spaces from
churches, from New York organizations, to send
the children there to teach them. So you
English-speaking people have a saying that says
whatever is good for the goose, it should be
good for the gander too.

And I don't see why a congregation 1 2 can't rent an auditorium on Sunday and on 3 Saturday when the churches are not being used, 4 rent and pay whatever the Department of 5 Education charges, and rent that space, that auditorium, and use it. There's no children 6 7 there, there's no school there, nothing is happening there. They are paying the rent, 8 9 they're paying for security, they're paying for 10 cleaning. The City of New York needs the 11 money. 12 Also, the New York City Housing Authority that was having the same problem, 13 14 immediately they solved the problem and said, 15 you are allowed to do it. So one department of the city says it's okay, and the other 16 department of the city says it's not okay. 17 18 So thank you again, Senator Golden, and members of that chamber for moving 19 20 so fast in this issue. We are sure that the

so fast in this issue. We are sure that the members of the clergy in the City of New York, at least the ones that I could get in contact with, will know that you have done a great job, a job that should be commendable.

21

22

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24

25

And to all my Democratic

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1
     colleagues that will be voting for this today,
 2
     thank you. We appreciate that. I'm a pastor,
     I'm a minister. I don't need to rent a school
 3
 4
     auditorium because the congregation that I
 5
     pastor has its own building, so we don't have
     that problem. But there are people and other
 6
 7
     not only churches, again, religious
 8
     organizations. Whatever it is, whatever faith
     they believe in, they could do this.
 9
10
                  Thank you, Mr. Chairman.
                                             Thank
     you for this opportunity. And I'll be voting
11
12
     yes.
                  ACTING PRESIDENT ROBACH:
13
                                              Thank
14
     you, Senator Diaz.
15
                  Seeing no other Senator wishing to
16
     be heard, the debate is closed. The Secretary
     will ring the bell.
17
18
                  Read the last section.
                                   Section 2. This
19
                  THE SECRETARY:
20
     act shall take effect immediately.
21
                  ACTING PRESIDENT ROBACH:
                                              Call
22
     the roll.
23
                  (The Secretary called the roll.)
                  ACTING PRESIDENT ROBACH:
24
                                              Senator
25
     DeFrancisco to explain his vote.
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SENATOR DeFRANCISCO: Yes, I just wanted to clarify a couple of points, legal points that were raised.

The comment was made repeatedly to Senator Flanagan that this was an Establishment Clause of the Constitution case. Well, what this law does is basically codify a procedure that was found to be constitutional by the United States Supreme Court.

One of the cases that's been referred to was the Lamb's Chapel case, and the question, as stated by the court: Did the district violate the First Amendment freedom of speech when it denied Lamb's Chapel the use of school premises to show religious-oriented films? It didn't say anything about -- it really had nothing to do with the establishment of religion.

The other case, the Good News Club case, the question was did the Milford Center School violate the First Amendment free speech rights of the Good News Club when it excluded the club from meeting after hours at the school. If a violation of the First Amendment occurred, was it justified by Milford's concern

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1
     that permitting the club's activities would
 2
     violate the Establishment Clause? They never
     got to that second issue because they found
 3
 4
     that it would have been a violation of the
 5
     First Amendment rights.
                  So this is a First Amendment
 6
 7
     case. The bill complies with the rulings of
 8
     the United States Supreme Court. And we're on
 9
     good solid grounds.
10
                  And also about discriminating
     against different religions. The rule of the
11
     school districts are simple, you can't disrupt
12
13
     school activities. And whether it's one church
     or another church, it doesn't matter what
14
15
     church that is. You can gain access to the
16
     school, if this bill becomes law, if you don't
     disrupt school activities. It's blind in
17
18
     relation to what religions we're talking about.
                  So the bill is constitutional.
19
20
     The bill is a good bill. And I vote aye.
21
                  ACTING PRESIDENT ROBACH:
                                             Thank
     you, Senator DeFrancisco. You'll be recorded
22
     in the affirmative.
23
24
                  Senator Montgomery.
25
                  SENATOR MONTGOMERY: Yes, thank
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you, Mr. President. To explain my vote. 1 2 So that there is no question, I certainly consider myself a Christian and I'm 3 4 very, very much guided by my spiritual and my 5 religious teaching, both personally as well as So there's no question there. 6 in my work. 7 But I do think that this is a slippery slope. And let's be very clear, we're 8 not talking free speech here. I want to read a 9 couple of sentences from one of the memos that 10 I have. It says: "The Bronx Household case 11 12 developed as a result of an effort by an evangelical church to use a public school 13 14 building on Sunday for the purpose of 15 conducting religious worship services." That's what the case was about. 16 17 And that's what we argue today, that we want to 18 give them an opportunity to continue to use the schools for their worship services. 19 20 I got your two-minute signal 21 there. 22 I also want -- another sentence from this same memo, it says: "Pastor Jack 23 Roberts, who was a named party in the Bronx 24 25 Household case, has stated the goal quite

1 clearly of the movement in this country. says, May there be a church in every school in 2 3 New York City and grow to a large size for the 4 glory of God." That's what this is all about. 5 Mr. Chairman, for that reason, I want to make sure that we continue to maintain 6 7 a strong foundation in this country, based on our Constitution, that we separate the secular 8 9 from the religious. I vote no. 10 ACTING PRESIDENT ROBACH: Senator Montgomery will be recorded in the negative. 11 12 Senator Stavisky. SENATOR STAVISKY: 13 Thank you, 14 Mr. Chairman. To also explain my vote. 15 I'm troubled by this legislation because I recognize the need for churches to 16 have a place to meet. It's probably a function 17 18 of the real estate market and the high price of the real estate market in New York City that 19 20 has caused this problem. And the schools are a very 21 22 convenient place to meet. In fact, I have here a description of the costs that every group --23 not just the churches, but every group pays. 24 25 Do you know who it costs to rent the athletic

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field or the auditorium? Any of those
 1
 2
     facilities, it's $12 an hour. That's hardly
     market rate. Hardly market rate.
 3
 4
                  My major problem is with the First
 5
     Amendment and the Establishment Clause, and
     that's been discussed at great length.
 6
 7
                  I know that the Department of
 8
     Education permits religious meetings, they
     permit free expression of thought, they permit
 9
10
     all sorts of meetings. But there is a
     distinction, in my mind, between a religious
11
     worship service and a meeting. And I have a
12
     problem there.
13
                  The fact, as I said, that they're
14
15
     not paying market value, and nobody is.
     Perhaps the New York City Department of
16
     Education may want to revisit that issue,
17
18
     although it seems to me we ought to be having
19
     the schools available for -- at this low price
20
     for groups that obviously can't afford fair
21
     market value.
                  So there is no profit to the
22
     Department of Education, and in fact I suspect
23
     they are subsidizing it. These groups do
24
25
     provide the pass-through, so-called
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pass-through expenses, whether it be the
 1
 2
     custodial fee, the insurance costs. The
 3
     security, the insurance, all of these issues
 4
     are paid by each group representing the costs
 5
     that are passed through.
                  So we have to distinguish between
 6
 7
     a worship service, which under the
 8
     Establishment Clause of the United States
     Constitution, the First Amendment, I'm not sure
 9
10
     this meets that test. And for that reason,
     Mr. President, I vote no.
11
12
                  ACTING PRESIDENT ROBACH:
                                              Thank
     you, Senator Stavisky. You will be recorded in
13
14
     the negative.
15
                  Are there any other Senators
     wishing to explain their vote?
16
                  Senator Golden.
17
18
                  SENATOR GOLDEN:
                                     Thank you,
     Mr. President.
19
20
                  I rise and thank the good chair of
     Education, John Flanagan, for his debate, and
21
     John DeFrancisco, Senator John DeFrancisco, on
22
     his explanation of our Constitution.
23
                  This amendment, Section 414 of the
24
25
     Education Law, is to provide the school
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1 district shall not adopt or interpret 2 resolutions or policies for the use of schoolhouses, grounds, or other properties of 3 the school district that would result in 4 5 exclusion or limitations of the free exercise of religion, speech, during non-school hours, 6 7 even when students may be present. 8 This is about equal access. hear about \$12.50 and, you know, a \$12 an 9 10 hour. You know, we have thousands of groups that use our schools, all different groups --11 12 for ESL, for education. And yes, this would allow for religious services. And these 13 religious churches, given over \$1 million a 14 15 year just to 60 churches that we're talking about. 16 I've listened to about 17 18 discrimination. There's 300 empty schools, 19 400 empty schools on Saturdays in the City of 20 New York. After school there are hundreds of schools empty, not being utilized, that could 21

The Supreme Court did not rule on worship, but some here in this body feel we should. Well, we shouldn't. And we should

be utilized at any time.

22

23

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25

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have equal access for all.
 1
 2
                  When these schools -- and this
     lawsuit is 18 years old. These churches have
 3
 4
     been in these schools for tens of years, since
 5
     the 1980s, when our communities were burning
     down. When we seen the unfortunate reality of
 6
 7
     people being -- 2100 people killed in the
     streets of the City of New York, we begged for
 8
     these churches to come in to help to stabilize
 9
10
     our communities. And now we want to put them
11
     out.
12
                  Ladies and gentlemen, we need to
     give them equal access, more churches in our
13
     schools. Give them the free speech that
14
15
     they're inclined and should have.
16
                  And I vote yes. Thank you.
                  ACTING PRESIDENT ROBACH:
17
18
     Announce the results.
19
                  THE SECRETARY: In relation to
20
     Calendar 126, those recorded in the negative
21
     are Senators Duane, Krueger, Montgomery,
22
     Oppenheimer, Perkins, Squadron, and Stavisky.
23
                  Ayes, 54. Nays, 7.
                  ACTING PRESIDENT ROBACH:
24
                                              The
25
     bill is passed.
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1
                  Senator Libous.
 2
                  SENATOR LIBOUS: Before everybody
 3
     runs out of the chamber, we have several very
 4
     important announcements.
 5
                  Is there any further business at
     the desk at this time?
 6
 7
                  ACTING PRESIDENT ROBACH:
                                             There
 8
     is none, Senator Libous.
 9
                  SENATOR LIBOUS: Mr. President,
10
     today we have a birthday of one of our
     colleagues. Let's wish Colonel Bill Larkin a
11
12
     very, very happy birthday. Senator Larkin.
13
                  (Applause.)
                  SENATOR LIBOUS: Mr. President,
14
15
     could you please call on Senator
16
     Hassell-Thompson at this time, please.
17
                  ACTING PRESIDENT ROBACH:
                                             Senator
18
     Hassell-Thompson.
19
                  SENATOR HASSELL-THOMPSON:
                                               Thank
20
     you, Mr. President.
21
                  There will be an immediate meeting
22
     of the Democratic Conference in Room 315.
23
                  ACTING PRESIDENT ROBACH: Senator
     Libous.
24
25
                  SENATOR LIBOUS: Mr. President, I
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just want to make note that when we adjourned
 1
 2
     last week, I said that we would reconvene
 3
     today, the day after the Giants would win the
     Super Bowl. And they did. And I just want
 4
 5
     everybody to know that.
 6
                  But we will not convene until
 7
     tomorrow; we will stand adjourned until
 8
     Tuesday, February 7th, at 11:00 a.m.
 9
                  ACTING PRESIDENT ROBACH:
                                              There
10
     will be an immediate Democratic conference in
     Room 315.
11
                  And on motion, the Senate stands
12
13
     adjourned until Tuesday, February 7th, at
     11:00 a.m.
14
15
                  (Whereupon, at 4:42 p.m., the
16
     Senate adjourned.)
17
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21
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