## NEW YORK JOINT SENATE AND STATE ASSEMBLY

SENATE STANDING COMMITTEE ON LABOR
SENATE STANDING COMMITTEE ON BANKS
SENATE STANDING COMMITTEE ON INVESTIGATIONS AND GOVERNMENT
OPERATIONS

ASSEMBLY STANDING COMMITTEE ON LABOR
ASSEMBLY STANDING COMMITTEE ON BANKS
ASSEMBLY STANDING COMMITTEE ON OVERSIGHT, ANALYSIS
AND INVESTIGATION

PUBLIC VIRTUAL HEARING

IMPACT OF COVID-19 ON THE WORKFORCE

August 13, 2020

10:00 a.m. - 11:00 p.m.

Joint Hearing COVID Impact on Workforce, 8-13-20

## SENATORS PRESENT:

SENATOR JESSICA RAMOS,

Chair, Senate Standing Committee on Labor

SENATOR JAMES SANDERS,

Chair, Senate Standing Committee on Banks

SENATOR JAMES SKOUFIS,

Chair, Senate Standing Committee on Investigations and

Government Operations

SENATOR JOHN LIU

SENATOR ANDREW GOUNARDES

SENATOR GEORGE BORELLO

SENATOR DIANE SAVINO

SENATOR MONICA MARTINEZ

SENATOR PATRICK GALLIVAN

SENATOR JAMES TEDISCO

SENATOR ROBERT JACKSON

SENATOR DAPHNE JORDAN

SENATOR TODD KAMINSKY

SENATOR GUSTAVO RIVERA

SENATOR SHELLEY MAYER

SENATOR JEN METZGER

SENATOR THOMAS O'MARA

SENATOR BRAD HOYLMAN

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Joint Hearing COVID Impact on Workforce, 8-13-20

## ASSEMBLY MEMBERS PRESENT:

ASSEMBLY MEMBER THOMAS ABINANTI, Chair, Assembly Standing Committee on Banks

ASSEMBLY MEMBER JOHN MCDONALD, Chair, Assembly Standing Committee on Oversight, Analysis and Investigation

ASSEMBLY MEMBER MARIANNE BUTTENSCHON

ASSEMBLY MEMBER BRIAN MANKTELOW

ASSEMBLY MEMBER HARRY BRONSON

ASSEMBLY MEMBER ROBERT SMULLEN

ASSEMBLY MEMBER KEVIN BYRNE

ASSEMBLY MEMBER JOSEPH DESTEFANO

ASSEMBLY MEMBER JO ANNE SIMON

ASSEMBLY MEMBER ALFRED TAYLOR

ASSEMBLY MEMBER CARMEN DE LA ROSA

ASSEMBLY MEMBER CATALINA CRUZ

ASSEMBLY MEMBER N. NICK PERRY

ASSEMBLY MEMBER YUH-LINE NIOU

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Joint Hearing COVID Impact on Workforce, 8-13-20
                                    INDEX
PANEL 1:
Roberta Reardon
     Commissioner
    New York State Department of Labor
PANEL 2:
                                                    128
Karen Cacace
    Labor Bureau Chief
    New York State Office of the Attorney General
PANEL 3:
Mario Cilento
     President
     New York State AFL-CIO
Mike Neidl
    Legislative Director
    New York State AFL-CIO
PANEL 4:
Wayne Spence
     President
    New York State Public Employees Federation
Pat Kane, RN
     Executive Director
     New York State Nurses Association
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Joint Hearing COVID Impact on Workforce, 8-13-20
PANEL 5:
Ron Busby
     President & CEO
     U.S. Black Chambers, Inc.
                                                   261
Ken Pokalsky
     Vice President
     The Business Council of New York State, Inc.
Melinda Mack
                                                   266
     Executive Director
     New York Association of Training and Employment
     Professionals
PANEL 6:
                                                   296
Robert W. Newell, Jr.,
     President
     United Food and Commercial Workers Union Local 1500
Amanda Jensen
     Policy and Legislative Coordinator
    New York State Laborers' Union
Jared Trujillo
                                                    306
     President
     Association for Legal Aid Attorneys, UAW 2325
Carlos Villalba
     Cashier/Member
     1199 SEIU United Healthcare Workers East
PANEL 7:
M. Patricia Smith
     Of Counsel
    National Employment Law Project
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     Center for New York City Affairs
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Joint Hearing COVID Impact on Workforce, 8-13-20
PANEL 7, cont'd.:
Nicole Salk
     Senior Staff Attorney
     Legal Services NYC
Richard Blum
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     The Legal Aid Society
PANEL 8:
Jacalyn Goldzweig Panitz
     Paralegal Casehandler
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E. Jeanne Harnois
     Worker
Gaela Solo
    Worker
Yamilez Quinones
    Worker
PANEL 9:
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    New York Taxi Workers Alliance
Rafael Espinal
     Executive Director
     Freelancers Union
Stephanie Freed
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     ExtendPUA.org
PANEL 10:
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     State and Broadway, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
PANEL 11:
Deborah Axt
     Co-Executive Director
     Make the Road New York
Carlyn Cowen
     Chief Policy and Public Affairs Officer
     Chinese-American Planning Council
Diana Moreno
     Programs Director
     New Immigrant Community Empowerment
PANEL 12:
Charlene Obernauer
                                                   483
     Executive Director
    New York Committee for Occupational Safety and Health
Rebecca Miller
     Deputy Legislative & Political Director
     Communication Workers of America District 1
Maritza Silva-Farrell
     Executive Director
     ALIGN: The Alliance for a Greater New York
PANEL 13:
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     Legislative Attorney
    New York Civil Liberties Union
Margaret McIntyre
     Attorney at Law
     National Employment Lawyers Association
    New York Chapter
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Joint Hearing COVID Impact on Workforce, 8-13-20
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                    (The public hearing commenced at 10:00
3
        a.m.)
                    SENATOR JESSICA RAMOS, CHAIR, SENATE
        STANDING COMMITTEE ON LABOR:
                                                         Okay. Well, good
5
        morning everyone. My name is Jessica Ramos, I am
6
        the state senator representing District 13 in
7
        Queens and I also have the honor of chairing the
9
        Senate Committee on Labor. Today, we will be
10
        holding a workforce development hearing so that
        we can better understand how COVID impacted New
11
        York workers. And I'm very glad we are joined by
12
13
        many of my colleagues, including Senator Skoufis,
        Senator Liu, Senator Jordan, Senator O'Mara,
14
        Senator Serino, Senator Borello, Senator
15
        Martinez, Senator Gounardes, Senator Tedisco and
16
        Senator Jackson and I hope I didn't miss any of
17
        my colleagues. Raise your hand if you're missing.
18
19
                    But, the importance of this hearing is
20
        really critical to figuring out how we can
21
        prevent some of the confusion and lack of
        resources that we saw in the responsiveness to
22
23
        the crisis of New Yorkers trying to access their
24
        benefits. And that's why we are all here today,
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        to hear from not only the Department of Labor,
        but many other entities, so that we can figure
3
        out how we can work better, make sure that we're
        protecting our workers not only with unemployment
5
        insurance and other benefits, but making sure
6
        that they've been provided with PPE and other
7
        protections in light of, well, the disaster that
9
        COVID wreaked in our state, unfortunately.
10
                   Right now, as of June, the statewide
        unemployment rate is at 15.7 percent. Needless to
11
12
        say that my colleagues here and I, and my
13
        colleagues from the assembly, who you will meet
        in a second, will be working in lockstep to
14
15
        ensure that we are fighting for New Yorkers, that
        we're rebuilding our economy in a responsible way
16
17
        and that we are putting our New Yorkers and
        workers first. So with that, I want to kick it
18
19
        off to my colleague from the New York State
20
        Assembly and he is the chair of the Oversight
21
        Committee, and that is Assemblyman John McDonald.
                   ASSEMBLY MEMBER JOHN MCDONALD, CHAIR,
22
23
        ASSEMBLY STANDING COMMITTEE ON OVERSIGHT,
24
        ANALYSIS AND INVESTIGATION:
                                                      Thank you, senator,
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 and good morning to everybody. And I'm also joined by our co-chair, another co-chair, the 3 Chair of Banking, Tom Abinanti. As many of you may know, the labor chair position is currently 5 vacant, but be not afraid, there are many 6 dedicated and trusted staff that are following 7 every single word and moment of testimony today 9 to make sure all thoughts and concerns and 10 solutions are captured properly.

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What I'd like to do first of all is recognize our colleagues in the assembly that have joined us today, Marianne Buttenschon, Harry Bronson, Jo Anne Simon, Joe DeStefano, Kevin Byrne, Robert Smullen, ranker Bryan Manktelow and I think that's it for now. Anybody who hasn't been recognized, follow the senator's lead and raise your hand.

Just a little bit of process today. We have 14 panels, which is an awful lot of panels. And it's important because we have a lot to hear and a lot to consume, and therefore we are going to move along in an appropriate process that we've been working on the last couple of days

Joint Hearing COVID Impact on Workforce, 8-13-20

with 31 hours of testimony on nursing homes. Each panelist will be given five minutes to speak and it's a hard five, I'll be very clear. Each chair and each ranker will also be given five minutes for questions and responses, and then members of the respective committees that are hosting this event will have three minutes for questions. Be not afraid if you don't get your questions in or if you're not one of those committees. Please feel free to forward to the senator or myself your questions your questions and comments and we will make sure to get them to the appropriate entities, and to ensure a timely response within a couple of weeks from when that letter is sent.

I think that's it. The only thing that I want to share before we get started and turn it back to the senator is Dick Gottfried, who is our health chair has a nice little comment that he talks about. Because we expect to go for a period of time, so after three hours we will take a break for what he calls ambulation and toileting. Being a healthcare professional, I want to add nutrition to that, so ambulation, toileting and

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        nutrition will be in three hours, give or take.
        And we'll give you a heads up and that way those
3
        who are watching can plan their day accordingly,
5
        so senator, back to you to introduce our first
6
        panel.
                     SENATOR RAMOS:
                                                  Thank you, assembly man.
7
8
        I want to add one more point of information for
9
        our colleagues, and that is if you do wish to be
10
        recognized, make sure to use the raise hand
        function on Zoom, so that way we can put you in
11
12
        the queue. And with that, our first panel, which
13
        is a member of one, is our Department of Labor
        commissioner, Roberta Reardon, who now has five
14
        minutes to testify before we begin questions.
15
        Thank you.
16
17
                     MS. ROBERTA REARDON, COMMISSIONER, NEW
        YORK STATE DEPARTMENT OF LABOR:
                                                                Good mbrning
18
        And thank you for inviting me today. I'd like to
19
20
        especially thank the chairs and distinguished
21
        members of each committee for convening this
        hearing, so could I speak directly with you about
22
23
        the unprecedented challenges the Department of
24
        Labor has been facing over the last five months.
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And the emergency measures we have taken to get money into the hands of unemployed New Yorkers during this crucial time.

As you know, we are in the midst of a crisis no one saw coming. Every state has experienced an historic surge in unemployment claims and every state systems have been pushed to the limit by this pandemic. However, in New York we have moved faster and more aggressively than any other state in the nation to get much needed benefits into the hands of unemployed New Yorkers.

To give you some context about this crisis, since the COVID-19 pandemic began in early March, the Department of Labor has paid almost \$40 billion in unemployment benefits to more than 3.3 million New Yorkers in just over five months. In 2019, we paid just \$2.1 billion in total. In that context, we have paid over 18 years worth of benefits in just over five months.

That's staggering and sobering. Before this pandemic, the highest number of new unemployment claims in one week nationally was

Joint Hearing COVID Impact on Workforce, 8-13-20 695,000 in October of 1982. During the height of this crisis, we saw one week with 6.8 million new claims. That means this economic crisis is greater than anything the United States has seen since the Great Depression and every state is struggling. In fact, we have seen 20 straight weeks with over one million national unemployment claims. And these numbers are simply unheard of.

The surge of applications crashed on New York like a wave, pushing our systems to the brink. In a typical week before the current crisis, our call center averaged about 50,000 calls. But during the peak week in late March, our call center received over 8.2 million phone calls, a 16,000 percent increase. And our website, which typically received 350,000 hits during the course of a week, received over six million visits one week an increased 1,600 percent.

As this wave was crashing over New York, we immediately began to address these issues with real time technology updates including building and launching a new online unemployment

Joint Hearing COVID Impact on Workforce, 8-13-20

application backed by Google cloud technology. To

free up our phone lines, we launched a callback

initiative and we increased the number of DOL

representatives making outgoing calls, answering

incoming calls and processing applications from

400 to over 7,000.

We were able to do that because of our incredible state workforce. Thousands of state workers came from other state agencies to join us in this massive effort. We also expanded call center and online filing hours to seven days a week. And despite cumbersome federal guidelines, we updated our online application to provide a seamless experience for pandemic unemployment assistance applicants on April 20th, weeks ahead of other major states.

We have launched new proactive communication initiatives to keep New Yorkers informed throughout the process. This included identifying the number one reason why unemployment applications go into partial status, which was an incorrect or missing federal employer identification number. We issued a

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 directive to all New York based businesses 3 reminding of their legal obligations to provide employees this information. We also took steps to proactively inform New Yorkers that they must 5 submit a federally required certification each 6 week to receive their benefits. And we rolled out 7 a new online system to help them quickly and 9 efficiently submit previous weeks' 10 certifications. Through the automated system and DocuSign technology, they can now be done much 11 12 faster.

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In addition we launched another tool, which has directly contacted millions of New Yorkers via e-mail and text messages as their applications moved through each step of the process. We've also implemented an automated chat bot on our website to answer New Yorkers most frequently asked questions. And lastly, we've introduced a triage phone system that better connects unemployed New Yorkers with the help they need.

We did everything within our power and authority to cut through the bureaucratic red

Joint Hearing COVID Impact on Workforce, 8-13-20 tape and get New Yorkers their benefits as

quickly as possible. However, we are bound by specific federal laws and regulations to safeguard against fraud. Thanks to the proactive efforts of agency investigators and the strong protections built into our application system, the New York State Department of Labor has identified over 42,200 fraudulent claims during

the COVID-19 crisis and stopped fraudsters from stealing over \$1 billion in taxpayer money.

We knew very early on in the crisis the workplace was going to be forever changed. As people return to work, there is an underlying fear of safety in the workplace as it relates to COVID-19. To educate employers about the their responsibility to keep their employees and their businesses safe, we established our DOL COVID complaint portal. If any New Yorkers feels unsafe or has another COVID related workplace concern, they can file a complaint right on our website at labor.ny.gov/covidcomplaint. We've had over 30,000 complaints to the portal and the vast majority of complaints are resolved quickly and

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        voluntarily.
3
                   Now that New York is moving forward
        through the reopening process, we want to help
4
5
        connect every job seeker in New York with the
        right job opportunity. We are sending proactive
6
        recruitment e-mails and encouraging both
7
8
        businesses in need of workers and in New Yorkers
9
        in need of a job to take advantage of our jobs
10
        express web website at jobs.ny.Gov. There are
        over 1,000 [unintelligible] [00:11:27]
11
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Commission
12
13
        we need you to wrap it up, so we can get on to
14
        questions.
                   COMMISSIONER REARDON:
                                                             Okay. I'm right
15
        there, concluding.
16
17
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
                   COMMISSIONER REARDON:
                                                             Okay. Personal:
18
        these last five months have been heartbreaking on
19
20
        many levels. We have dedicated every resource we
21
        have to helping New Yorkers weather this storm.
22
        Many of your staffs were right there with us on
23
        the front lines and I sincerely thank you for
24
        your efforts. And I just want to take a moment to
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Joint Hearing COVID Impact on Workforce, 8-13-20

say how proud I am of my staff, who has worked

tireless throughout the pandemic while also

trying to navigate this crisis within their own

families. They continue to work overtime and they

will continue working until this crisis has

passed.

We have all worked endlessly, seven days a week around the clock to get the job done and we will continue to do whatever is necessary to help all New Yorkers get through this crisis. Now I'm happy to take your questions.

SENATOR RAMOS:

Thank you for your

testimony, Commissioner Reardon, thanks for joining us this morning, it's good to see you.

Can you tell us a little bit about the return to work guide that was posted by the Department of Labor, which was a little misleading considering that we weren't exactly promoting people or urging people to return to work per se, states that only employers with public facing workers have to supply face masks, which violates section 193 of the Labor Law. How does this address co-workers transferring COVID to each other and

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 can't non-public facing workers transfer COVID as 3 well? COMMISSIONER REARDON: So I'm looking for a little guidance from my staff here. I'm not 5 quite sure what you are referring to. We do have 6 the COVID complaint form up on the website and 7 that's for anybody, whether they're public facing 9 or not. If you have a concern about your 10 workplace, if you feel that your employer is not properly sanitizing the workplace or offering the 11 kinds of protections that are required, you 12 13 should go on the COVID website and register your complaint and we will follow up. There is 14 guidance about what everybody has to do, wear 15 masks, wash your hands, make sure the area is 16 sanitized and I'm actually not clear which 17 direction. 18 It's on your website, it's called the 19 20 return to work guide. So, I doh't ha 21 COMMISSIONER REARDON: my website on in front of me. Can I get back to 22 23 you in a minute? I'm going to have somebody give 24 me some information about it. Geneva Worldwide, Inc.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
                   SENATOR RAMOS:
                                                Sure. So, in the
3
        meantime, can you tell us about what the
        Department of Labor is doing to protect workers
        from wage theft during the pandemic?
5
                   COMMISSIONER REARDON:
6
                                                            As always, our
        inspectors are out and ready to go inspect if
7
        somebody thinks that their wages are being
9
        stolen. We have an online application for that
10
        and of course they can always call the number
        that is registered for wage fraud issues and we
11
        have followed up during the pandemic. There, our
12
13
        investigators have been very busy. Obviously,
14
        they are working remotely as much as possible.
        It's very difficult for them to go to work sites,
15
        as it is difficult for workers to go to work
16
17
        sites. But they're following up and we are
        continuing to enforce the laws as we always do.
18
                   SENATOR RAMOS:
19
                                                So, I'm assuming that
20
        you're working closely together with OSHA of
21
        course, to make sure that workplaces are as
        compliant as possible. Can you tell us what the
22
23
        process --
24
                   COMMISSIONER REARDON:
                                                            To be clear, we
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        don't enforce the OSHA regulations. We do it for
3
        public health, but the private industries are
        overseen by the federal government.
                                                Right. Okay. So can you
5
                    SENATOR RAMOS:
        tell us when complaints are received about an
6
        unsafe workplace, what happens then? What is the
7
8
        process for that?
9
                    COMMISSIONER REARDON:
                                                            So the
10
        investigators follow up. They talk to the worker
        who has lodged the complaint, they contact the
11
        employer to see what the situation is and as I
12
13
        said in my testimony, the overwhelming majority
        of those cases are resolved quickly and
14
15
        voluntarily. We have had very few people resist
        making changes in order to ensure that their
16
        businesses are safe. I mean, remember, it is in a
17
        business owner's best interest to have a safe
18
19
        workplace. They don't want to harm their workers
20
        and frankly they don't want to depress their
21
        business.
22
                    SENATOR RAMOS:
                                                But we also know that
23
        there are unscrupulous employers who will cut
24
        corners at any opportunity --
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 COMMISSIONER REARDON: We've always 1 3 that. SENATOR RAMOS: -- because they largely see many workers, especially undocumented people, 5 as disposable, unfortunately, and we've seen this 6 in the construction industry. So unfortunately 7 that's not always the case. But I do -- I wanted 9 to move on and ask how workers are being educated 10 about their right to refuse unsuitable or unsafe work so that they can remain eligible for 11 unemployment benefits. 12 13 COMMISSIONER REARDON: So if a worker 14 feels that they are being put in an unsafe 15 position, they can apply for pandemic unemployment assistance, which is specifically 16 17 for COVID reasons and they have to say that they're turning down this job because of a COVID 18 19 reason and then they can apply for the benefits 20 and they can get the benefits. That does not mean 21 that a worker can say I have a generalized fear of COVID. That is not an allowable instance in 22 23 order to collect benefits. But if they feel 24 they're being put in harm's way, if they have a Geneva Worldwide, Inc.

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 medical condition, if they have a person in their 3 home that they have to take care of who would be endangered by this, then they the absolutely are eligible to receive their benefits. 5 MS. RAMOS: Okay, and then we have a few 6 minutes left. I don't want to start talking about 7 this. So can you talk about the possible 9 expansion or why it would be important to expand 10 partial UI during the pandemic. I know obvious will I we have received some guidance from the 11 federal administration. Now is that new guidance 12 13 going to be implemented or what concerns are there at the state level? 14 COMMISSIONER REARDON: So I think 15 partial unemployment, you mean being able to work 16 and collect at the same time, having a day or two 17 of employment and then also collecting 18 unemployment benefits? So there are currently 19 20 regulations in New York State governing that. 21 There is a ratio the first day I think you lose 22 25 percent of the benefit and goes down from 23 there until you reach the max. 24 There is also a program that we have

1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	called shared work that an employer registers for	
3	and it allows them to have their workers return	
4	to work at a reduced schedule. They file a plan	
5	with the Department of Labor, we approve it and	
6	those workers are able to follow the plan and	
7	they can receive partial unemployment under the	
8	shared work program and maintain connection with	
9	the employer. Remember that a lot of these	
10	regulations are federal laws that cover how	
11	people receive their benefits.	
12	SENATOR RAMOS: Thank you, commissioner	ſ.
13	I will now yield to Assemblyman McDonald for his	
14	questions.	
15	ASSEMBLY MEMBER MCDONALD: Thank	ςγ
16	senator, and commissioner good morning and thank	
17	you for joining us.	
18	COMMISSIONER REARDON: Good mornin	ıg.
19	ASSEMBLY MEMBER MCDONALD: Actua	all <sup>.</sup>
20	just want to pick up on a quick point towards the	
21	end. The shared work program, that's actually	
22	been in effect for a long period of time,	
23	correct.	
24	COMMISSIONER REARDON: Mm-hmm.	
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		Page 20
1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	ASSEMBLY MEMBER MCDONALD:	Are you
3	to measure how much participation in the past,	
4	but also how much now?	
5	COMMISSIONER REARDON:	I don't have ti
6	figure for past engagements. I know during the	
7	last recession it was a very valuable tool for a	
8	lot of employers. Right now, we have 88,000	
9	workers enrolled in the shared work program. It	
10	is 100 percent federally covered, so it's a	
11	wonderful program for employers. And as I said,	
12	it allows, you know, what is happening with a lot	
13	of businesses are people coming back at half	
14	speed. They don't have enough work to keep	
15	everybody 100 percent employed. And this way, you	
16	can keep them.	
17	ASSEMBLY MEMBER MCDONALD:	And spea
18	since you said 100 percent federally covered,	
19	overall with employment and all the other	
20	benefits, what is the total cost? What is the	
21	state on the hook for at this stage of the game?	
22	COMMISSIONER REARDON:	So the numbers
23	are really staggering. The benefits paid from	
24	March through August of 2020 is \$40.0 billion,	
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	256 West 38 t h Street, 10 t h Floor, New Y	OIK, NY 10018

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 but remember that almost three-quarters of that money is federal money. FPUC, the \$600 is totally 3 federally covered, some of the emergency extensions are totally covered, so that the part 5 of state UI is much smaller. We are on a federal 6 loan at this point, it is interest free. And that 7 is not unusual, I think many, many, many states 9 if not all states are now in a loan status 10 because of the pandemic. ASSEMBLY MEMBER MCDONALD: 11 Well, obviously there has been a lot of discussion 12 13 about the process and a lot of the headaches that everybody, whether it's the department, your 14 staff who really are, have done yeoman's work in 15 a difficult situation and of course the ones 16 we're most concerned about, our constituents, the 17 people who are struggling and suffering. What is 18 the current backlog of unemployment claims as of 19 20 this moment and compare that to what it was at 21 the peak. 22 COMMISSIONER REARDON: So, I'm very 23 happy to say right now we don't really have a 24 backlog. Anything that's three weeks old or newer

That is

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 from three weeks back to now is not a backlog. It 3 essentially takes three weeks to fully process the average claim. Some people go through in a week, some people go in three weeks, so we say 5 three weeks. There are pockets of people who are 6 waiting for adjudication. There are pockets of 7 people who have identity issues and we have to further identified who they are and we're needing 9 10 documents, people with foreign work certifications, also we need to get copies of 11 12 those, so there are issues. Sometimes people have 13 holds on their claims but it is not a large number of people. 14 And remember that all of these things 15

And remember that all of these things are done. We carefully look at all of these filings because of the fraud issue. So we've stopped over a billion dollars worth of fraud from going out the door.

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## ASSEMBLY MEMBER MCDONALD:

very eye opening number. I'm sure there will be more information shared with all of us probably as we are going through this hearing today.

That's remarkable.

Geneva Worldwide, Inc.

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 COMMISSIONER REARDON: Yes. ASSEMBLY MEMBER MCDONALD: 3 Absblute: remarkable. You know, what's been interesting about this financial crisis, and it's a good 5 thing is that traditional workers were able to go 6 through process but in the past, independent 7 contractors, gig workers were never really 9 allowed this benefit and actually initially they 10 were all like, thank God. But the process has been a little bit problematic, I would think you 11 would admit. 12 13 Could you walk us through the challenges that we dealt with in that because -- and the 14 15 other thing is are we getting cooperation from the gig companies in regard to providing 16 17 necessary information? COMMISSIONER REARDON: So we all 18 19 remember the pandemic started in early March. The 20 Federal CARES Act was not passed until March 27th 21 and we did not get federal guidance on how to administer it, which meant we couldn't do 22 23 anything until April 5. That CARES Act is what 24 established pandemic unemployment assistance and Geneva Worldwide, Inc.

Joint Hearing COVID Impact on Workforce, 8-13-20

that is the form of benefit that's available for
people who have COVID reasons for not being
employed, but also for people who don't have
regular W-2 employment.

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We had to stand up a new benefit system, as I say to people, it looks like UI, it talks like UI, it's not UI. So we had to figure out with a mainframe system, how to get this into the coding so the machine could process it. All of that took a certain amount of time. But we also had to reach out to a community over a million workers who now were able to apply for this benefit, most of whom had never been in UI before. They had no idea what to expect. They were afraid. They were desperate, they were locked in their homes, they were afraid to go outside, they had no work. It created a huge amount of anxiety for people. Everybody in the system thought they had to call us. And that was one of the first problems we had. As you know, our phone systems went down repeatedly because they just couldn't sustain, we had over a million phone calls a day.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
3
        commissioner. Being a moderator, I have to be
        respectful of the time because the members will
        get on us. Senator, back to your team.
5
                   SENATOR RAMOS:
                                                All right. Thank you
6
        Assemblyman McDonald. Next, we have my colleague
7
8
        Senator James Skoufis.
                   SENATOR JAMES SKOUFIS, CHAIR, SENATE
9
10
        STANDING COMMITTEE ON INVESTIGATIONS AND
        GOVERNMENT OPERATIONS:
                                              Okay. Thank you and thank
11
        you, commissioner for your appearance today and
12
13
        answering our questions, nice to see you. And I
        do want to acknowledge and thank all the really
14
        tremendous work, the enormous undertaking that
15
        the Department of Labor has been involved in over
16
17
        the past five months or so.
                   But I do want to drill down into some
18
19
        things and your testimony certain, it's important
20
        to highlight all of the challenges and the, quite
21
        frankly, the achievements of the department over
        these many months. But I think it did gloss over
22
23
        some of the associated pain that our constituents
24
        received and were on the receiving end of,
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        especially early on in March, April and May. And
3
        I know this and I know all my colleagues know
        this because we were getting all these calls,
5
        too.
                     COMMISSIONER REARDON:
6
                                                               Yes.
                     SENATOR SKOUFIS:
                                                     You know, my office,
7
8
        we assisted over 4,000 constituents with
        unemployment issues, liaising with your
9
10
        department. And so, if I may, so March 22nd,
        nonessential workers were directed to stay home.
11
        I suspect that is really when the crush began, at
12
13
        or around that time, as businesses, workplaces
        were closing. Yet the large majority, as far as I
14
15
        could tell, of the improvements that were made to
        the system didn't occur until May and correct me
16
17
        if I'm wrong, so DOL Servers working with Google
        were at four. I think they scaled up to 60 or a
18
        little more than 60.
19
                                                               Sixty-five I
20
                     COMMISSIONER REARDON:
21
        think.
22
                     SENATOR SKOUFIS:
                                                      It was my
23
        understanding that DOL reps went from 400 to a
24
        little over 3,000. You had mentioned 7,000 in
                                  Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        your testimony, so I'm not sure which it is, but
3
        it scaled up tremendously either way. Can you, as
        it stands now on August 13, do we still have
4
        those 60 plus servers?
5
6
                    COMMISSIONER REARDON:
                                                             Oh yes.
                    SENATOR SKOUFIS:
7
                                                   Yes?
8
                    COMMISSIONER REARDON:
                                                             Oh, yes,
                                                                      I mean
        out of --
9
10
                    SENATOR SKOUFIS:
                                                   How many of the
        thousands of additional DOL reps are still either
11
        employed or contracted with, as it stands today?
12
13
                    COMMISSIONER REARDON:
                                                             We still have,
        let me see if I actually have the hard number
14
        here. We went up to 7,000 in total, and right now
15
        we have 4,500.
16
17
                    SENATOR SKOUFIS:
                                                   Okay.
                    COMMISSIONER REARDON:
                                                             And that include
18
        other workers within the DOL, who do other parts
19
        of the agency. They've all been trained to do UI
20
21
        work as well as, you know, the vendors that we
        also brought on board. Let me take one --
22
23
                    SENATOR SKOUFIS:
                                                   Presumably that number
24
        will, as we continue to move through the pandemic
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Joint Hearing COVID Impact on Workforce, 8-13-20

and all continues to go well, presumably those

numbers will continue to go down.

COMMISSIONER REARDON:

SENATOR SKOUFIS:

And you'll return to

maybe not 300 or 400 but somewhere in that

maybe not 300 or 400 but somewhere in that ballpark. And so my question is, looking forward here, it took months to scale up to where you are and where you needed to be, as people waited months and months themselves to get benefits, they're out of work, they and many simply didn't know how to make ends meet. And so, what sort of confidence can you give us that it will not take two months again to scale up, get to where you need to be and, you know, if we have a second wave, some people think the second wave might be worse than the first wave. God help us.

Does the economy shut down again and do we have the same exact situation? We can't be going through the same motions where our offices are getting calls with people crying on the other end because they can't even get a call back from DOL after two, two-and-a-half, three months of waiting?

	Page 35
1	Joint Hearing COVID Impact on Workforce, 8-13-20
2	COMMISSIONER REARDON: So let me just
3	point out 75 percent of all the claims that came
4	in since the beginning of the pandemic, 3.3
5	million claims, 75 percent of those claims never
6	had to talk to an agent at all. They went into
7	the computer system, they were handled by the
8	computer system and they received their benefits.
9	SENATOR SKOUFIS: Yeah, but respectfully
10	with 25 percent of the literally millions is
11	still an enormous number.
12	COMMISSIONER REARDON: [unintelligibl
13	[00:28:20] got handled immediately. That says to
14	me that something was working even though it
15	wasn't 100 percent working, it was working better
16	than we had any right to expect. Moving forward,
17	we now know more about what this pandemic can do
18	to people and we know more about how to handle
19	this vast number of people in a more agile way.
20	We have updated our systems we have automated the
21	way we that we report to people. We have
22	automated the way that people work within the
23	system. We had
24	SENATOR SKOUFIS: Just because my time
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,	256 West 38 t h Street, 10 t h Floor, New York, NY 10018

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 is running out, so if we go through a very similar situation again, similar circumstances, 3 how long will it take for you all at DOL to scale up. It took two months in March, April and May. 5 How long, given these improvements will it take 6 to scale up for the next time? 7 First of all, COMMISSIONER REARDON: 9 me point out it did not take us two months to 10 scale up. What happened was at the beginning because there was such an overwhelming surge of 11 cases, we had the backlog issue because we 12 13 couldn't get to them. But we were approving people right along. April 20th was when the new 14 15 Google application went live and had the seamless PUI application, so it did not take until mid 16 17 May. That said, we know what we are doing now 18 19 with the improved systems that we've got. We've got a trained pool of workers, not just in the 20 21 DOL but across the state workforce and in the world of vendors. We know how to get the help 22 23 that we need, so I am very prepared for anything

that comes. But let me point out. We went one

24

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 week from 16,000 applications, the next week had over 100,000 applications and it went up from 3 there for weeks. So that was the problem. We 5 completely renovated our system, we automated the way people worked with us. We've got chat bots to 6 answer questions and more than anything else, we 7 8 are telling people you do not have to call us in 9 order to complete your claim. 10 SENATOR SKOUFIS: Thank you. COMMISSIONER REARDON: Google was a hi 11 12 change in the way people came in. 13 ASSEMBLY MEMBER MCDONALD: Okay. The 14 you. We're going move to the Assembly and it looks like Member Marianne Buttenschon has her 15 hand up. Marianne. 16 17 ASSEMBLY MEMBER MARIANNE BUTTENSCHON: Good morning everyone. It is a pleasure to be 18 here and to the commissioner as well as to your 19 20 staff, please extend our sincere appreciation for 21 the hard work and dedication and commitment. And I just want to add to what some of my colleagues 22 23 have already brought up, but clearly there are 24 still some issues that we are seeing. Retroactive

Joint Hearing COVID Impact on Workforce, 8-13-20 pay is still an issue in the area that I come from, which is the Utica Rome area, we're still receiving calls. We're also receiving calls from individuals that were on unemployment, unfortunately were laid off again and tried to go back on, so the only way it works is delete, completely delete them out of the system. But this is what is happening with these individuals. 10 So I just want to bring it forward that these are issues that we're dealing with from individuals 11 that, for months past. 12

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And finally, the portal, as I know the portal was set up, and the challenge we have is it's a one-way communication so the individual has attempted, reaches out to one of the offices for assistance, being mine, and the staff follows the procedure, receives a confirmation that the information has been received. We ask the individual to be patient, to give you a week and we hear from them after the week that they still are waiting. So if there's a possibility that not only a confirmation or a call possibly to our office or an e-mail that says we have reached out

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 to this constituent and we are working on it. Because we find that that is probably the biggest 3 challenge is the one-way communication with your office. So we're not sure, clearly, if someone is 5 helping this individual, unless the individual 6 calls the office, which enthusiastically tells us 7 that they've had this taken care of. So I just 9 wondered if this is something that you're aware 10 of, that your staff is working on or if it possibly could be rectified. 11 12

## COMMISSIONER REARDON:

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Yes, and I will

I'm having conversations with staff now how to do that. As you know, we are not allowed to discuss any personal details of a claimants' case, so that may be one reason they're hesitant do it. But I'm going to talk to them. I'm very happy to say that we have worked through the portal list 100 percent. They've all been contacted. Now, remember contacting a claimant doesn't mean that they are automatically made whole. Some of the people have very difficult cases, some of them have been, there are fraud issues, they've been victims of fraud, they have adjudication issues,

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        they have identity issues. So they may not have
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        been made 100 percent whole in the moment but we
        are working them. The other thing to remember is
        unfortunately sometimes people don't like the
5
        answers that they get from us and we can't change
6
7
        that.
8
                    ASSEMBLY MEMBER BUTTENSCHON:
9
        understand that. But the community that I'm
10
        honored to represent has a large refugee
        population, so we have the ability that we've
11
        created these relationships to be able to work
12
13
        with them and possibly help your staff through
        whether it's a communication issue or a concern,
14
15
        as you stated.
                    ASSEMBLY MEMBER MCDONALD:
                                                                    And lad:
16
17
        speaking of relationships we are going back to
        the senate. Thank you. Senator.
18
                    SENATOR RAMOS:
                                                 Thank you, Assemblyman
19
20
        McDonald. I appreciate that we're really sticking
21
        to the schedule here. Before we move on to the
        next senator, I want to recognize that we have
22
23
        been joined by Senators Kamisky, Sanders,
24
        Gallivan and Metzger. And up next we have senator
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Joint Hearing COVID Impact on Workforce, 8-13-20

George Borello, you have three minutes to ask

Commissioner Reardon your questions.

# SENATOR GEORGE BORELLO:

Thank you ve

much, Chair Ramos, I appreciate it. Good morning, commissioner, I want to start off by saying thank you for the hard work of you and your staff. Like other senators and assembly people, we have been inundated with calls and your staff that we work with one-on-one and we appreciate the hard work, so thank you for that.

I'm speaking to you not only as a senator but also as a small business owner, who, you know, my family-owned business employs nearly 200 people. And despite the fact that we had this crisis in unemployment, I can tell you that, like many other small business owners, we watched as the unemployment claims piled up on my wife's desk while she was desperate to hire employees because we could not get people to work. And this is something I've heard across the spectrum from big businesses to small businesses, that we could not get workers despite the fact that you paid out \$41 billion in unemployment insurance claims.

Joint Hearing COVID Impact on Workforce, 8-13-20

So my question to you is what is going to happen with unemployment insurance experiencing ratings and the impacts on business? It seems wholly unfair that while we were trying to hire people that we could not, largely because New York State gave the longest list of reasons why you could collect unemployment and quit your job and not work. So please let us know how that is going to impact and hopefully not add further insult to injury to the the business owners of New York State.

COMMISSIONER REARDON:

So, look, we

understand at the DOL and the governor understands that this pandemic is unlike anything we have ever experienced and that goes for businesses as well as workers. And the shutdown of New York State businesses was not something that you asked for. So we are looking at, the governor signed an executive order and allowed us to look into the issue of the experience ratings and how that might be adjusted for businesses and we are working on that right now, because we understand. I always understand, I say to my

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        folks all the time the relationship between a
        worker and a business person is symbiotic. The
3
        worker needs the paycheck, the business person
        needs that worker so one can't exist without the
5
        other. And we will do everything we can to make
6
        sure that New York business, particularly small
7
8
        businesses, which are the backbone of New York
        State, remain healthy and can grow in this state.
9
10
        We take it very seriously. At the same time --
                   SENATOR BORELLO:
11
                                                   Well, I'm glad to hear
12
        you say that. Go ahead, I'm sorry.
13
                   COMMISSIONER REARDON:
                                                            People are
        allowed to collect the benefits according to the
14
        federal regulations.
15
                   SENATOR BORELLO:
                                                   Yeah, I understand.
16
        That was in my opinion, a mistake made in
17
18
        Washington that was weaponized in Albany by
19
        allowing virtually anyone to claim unemployment,
20
        even if they didn't have a real legitimate excuse
21
        and that's really where we have the problem here.
        That's why like I said, we've watched
22
23
        unemployment claims pile up on the desks of small
24
        business owners across New York State while we
                                Geneva Worldwide, Inc.
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		Page	44
1	Joint Hearing COVID Impact on Workforce, 8-13-20		
2	paid out a record amount of unemployment claims,		
3	many of which are unnecessary in my opinion,		
4	since 70 percent of the workers were making more		
5	on unemployment than they were making when they		
6	were working. So I realize that was not your		
7	mistake but it something that's now laid at your		
8	feet and the governor's feet to ensure that we		
9	don't have further flight of businesses from New		
10	York State. Thank you.		
11	COMMISSIONER REARDON:	Thank	you.
12	ASSEMBLY MEMBER MCDONALD:		Okay. Th
13	you, back to the assembly and we will now go to		
14	Robert Smullen for three minutes. Roberty? Going		
15	once, going twice, gone, three times. We'll go to		
16	Harry Bronson. Oh, he's back, he's there, go		
17	ahead, Robert.		
18	ASSEMBLY MEMBER ROBERT SMULLEN:		
19	I'm here. Can you see me now?		
20	ASSEMBLY MEMBER MCDONALD:		Yeah, we
21	COMMISSIONER REARDON:	Hi.	
22	ASSEMBLY MEMBER SMULLEN:		Great.
23	Commissioner, thank you for coming before us		
24	because it's been rare to see you in public to be		
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1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	able to answer questions about this unemployment	
3	insurance issue, which has grievously affected my	
4	constituents. Not only those who have been put	
5	out of work but more importantly those who have	
6	simply been unable to navigate the process and	
7		
	haven't gotten the attention, despite our best	
8	efforts from legislative inquiries to be able to	
9	adjudicate their claims. And I want to go back to	
10	what my colleague said about the difficulties in	
11	navigating the system. Now who is responsible for	
12	the Google contract to get this system up and	
13	running in your organization?	
14	COMMISSIONER REARDON:	The person? I
15	mean we, these contracts go through the usual	
16	state process, Department of Budget, you know,	
17	OSC is actually the person who signs off on it.	
18	ASSEMBLY MEMBER SMULLEN:	And they
19	and now that software is run by the Department of	
20	Labor and administered by your department?	
21	COMMISSIONER REARDON:	Mm-hmm.
22	ASSEMBLY MEMBER SMULLEN:	So there
23	to be a lot of holes in this system and one in	
24	particular, one of my constituents, Kathy Katuchi	
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        has been waiting nine weeks for her unemployment
3
        benefits. We've submitted numerous legislative
        inquiries. Where can I direct Ms. Katuchi to be
        able to get a person to be able to specifically
5
        help her navigate the system between the New York
6
        unemployment insurance and the federal pandemic
7
        unemployment assistance program?
9
                   COMMISSIONER REARDON:
                                                            Why don't we ta
10
        offline and I can take care of that.
                   ASSEMBLY MEMBER SMULLEN:
                                                                  It would 1
11
        very helpful because she's not alone. Like I
12
13
        said, I have a mixed district in the Mohawk
        Valley and through the mountains, 2,200
14
        legislative inquiries from my constituents. It's
15
        been the number one issue and their major
16
17
        frustration with New York State government
        working for them. And it's been a variety of
18
        things from March until, you know, here we are in
19
20
        the middle of August and people are still
21
        confused as to how to navigate the system. And we
        are doing very our best to help those people, but
22
23
        it would be helpful if now that there are DMVs
24
        open that DOL offices would also be open where
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        people could go in in-person that are not
3
        computer savvy or not able to work the system
        online. And I appreciate that much of it's
        automated, but I think now is the time with
5
        appropriate guidelines in place to meet people in
6
        person. When is the DOL going to open up in
7
8
        person offices again?
                                                            We are looking
9
                   COMMISSIONER REARDON:
10
        into that. As you can appreciate, it is a
        difficult thing to handle 96 career centers
11
        across the state and the last thing we want to do
12
13
        is create any kind of unsafe situation, either
        for our workers or for your constituents. We are
14
15
        working very hard to make sure we can bring
        people back safely and appropriately. But again
16
17
        we have worked very hard to make sure our online
        presence is as easy to navigate as possible.
18
19
        Right now, if somebody has been waiting for --
20
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
21
        commissioner, and speaking of presence, I think
        the senate has somebody who would like to speak.
22
23
                   SENATOR RAMOS:
                                                Thank you, assemblymah.
24
        We have been joined by Senator Mayer and up next,
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        I want to recognize Senator Robert Jackson, who
3
        has three minutes to ask questions.
                   SENATOR ROBERT JACKSON:
                                                                Thank you. 1
5
        commissioner, how are you?
                   COMMISSIONER REARDON:
                                                            Hi. You're my
6
7
        senator.
8
                   SENATOR JACKSON:
                                                   I know. And listen,
9
        during this pandemic, I understand that this was
10
        like a disaster for everyone and there was no
        pull out the playbook in order to get it done.
11
        But obviously knowing the systematic process in
12
13
        DOL and I worked in DOL from `75 to `80
        investigating fraud, so I know some of the old
14
        processes that existed. But clearly my staff,
15
        along with all the other staff in the state of
16
        New York as far as legislators, were basically
17
        inputting the information and sending it up. And
18
        we were communicating directly with the
19
        governor's office who was the liaison with DOL.
20
21
        And now, from my staff and I found that the best
        way is to go straight to your employees to
22
23
        resolve matters. But we still, like some of my
24
        colleagues have some, a group of individuals that
```

Joint Hearing COVID Impact on Workforce, 8-13-20

are still outstanding in which we would like to

get that list to whoever you determine and like I

can talk to you or have someone offline to

contact me so we can get that to you, because the

more people wait, the more they're suffering and

we're just trying to relieve the suffering that

our constituents are seeing right now and having.

So I would appreciate that that's number one.

Number two, as you know, I formerly work as an employee of PEF, the New York State Public Employees Federation and get their newsletter and found out that hundreds, if not thousands, of PEF employees that were working and was made to work overtime or they worked overtime and were being paid at like a grade nine even though they may be a grade 14 or grade 18, and obviously, that's not right. So, I hope that that matter is resolved internally within the state of New York, rather than them pursuing all of the legal aspects that they have. It's not right to tell people you continue to work and do your job as a professional, but we're going to pay you as grade nine, totally unacceptable.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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                   But other than that, I say to you that I
        understand the complexities and I understand, but
3
        your staff, I believe, within the past couple of
        weeks, they've gotten hold of everything and
5
        moving things faster but there are still some
6
        wrinkles here that we have to work out. So I
7
8
        thank you and your staff for understanding our
9
        concerns as representatives of the people and so
10
        please help us out. Thank you.
                   COMMISSIONER REARDON:
                                                             We will. And
11
12
        thank you. Let us know what we can do to help.
13
                   SENATOR JACKSON:
                                                   Thank you.
                   COMMISSIONER REARDON:
14
                                                             Good to see you
                   ASSEMBLY MEMBER MCDONALD:
                                                                   I'd like
15
        recognize my colleague Al Taylor, who's joined us
16
17
        and I would like to now ask Harry Bronson to join
        us for a comment. Although he's a former labor
18
19
        chair, he only gets three minutes. Sorry, Harry.
20
                   ASSEMBLY MEMBER HARRY BRONSON:
21
        first of all, John, thank you. I haven't been
        labor chair yet. We may work on that.
22
23
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Oh,
                                                                       sorr
24
        about that. I gave out a secret. All right.
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		Page 51	
1	Joint Hearing COVID Impact on Workforce, 8-13-20		
2	ASSEMBLY MEMBER BRONSON:	That'	s ok
3	Commissioner how are you doing today? Very nice		
4	seeing you.		
5	COMMISSIONER REARDON:	Thank you,	it'
6	good to see you, Harry.		
7	ASSEMBLY MEMBER BRONSON:	Thank	you
8	One of the senators asked some questions about		
9	getting ready for the next wave, things of thing		
10	that nature. Can you explain to us what you are		
11	doing to get ready for any changes that come down		
12	where the federal government is dictating it,		
13	whether we are moving 600 to 400, those kinds of		
14	changes? What are we doing right now so that we		
15	can get money in the hands of our families.		
16	COMMISSIONER REARDON:	So we've a	alrea
17	mapped out various scenarios, if it's a flat fee,		
18	if it's a portion of a person's former salary,		
19	which would be a terrible idea by the way. Just,		
20	you know, statistically for us, but we've looked		
21	at various iterations of plans. Unfortunately,		
22	right now, what has come out of the federal		
23	government is incredibly garbled and probably		
24	going to be litigious. So we have our tabletops		
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1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	ready, but we have yet to receive any guidance	
3	from the federal government that tells us how	
4	they want us to do it. So we're waiting for them	
5	to let us know. But we are mapping out scenarios	
6	so we know if it's this, we can do that, you	
7	know, we're not waiting until they tell us. We	
8	have it in the pipeline.	
9	ASSEMBLY MEMBER BRONSON:	All right
10	we know that caused some delays in this wave	
11	previously without those guidance coming until	
12	April sometime.	
13	COMMISSIONER REARDON:	Right.
13 14	COMMISSIONER REARDON: ASSEMBLY MEMBER BRONSON:	Right. My next
14	ASSEMBLY MEMBER BRONSON:	
14 15	ASSEMBLY MEMBER BRONSON: question really isn't about UI, I want to thank	
14 15 16	ASSEMBLY MEMBER BRONSON:  question really isn't about UI, I want to thank  you for all your efforts on that though. I know	
14 15 16 17	ASSEMBLY MEMBER BRONSON:  question really isn't about UI, I want to thank  you for all your efforts on that though. I know  you and the workers worked very hard to make that	
14 15 16 17 18	ASSEMBLY MEMBER BRONSON:  question really isn't about UI, I want to thank  you for all your efforts on that though. I know  you and the workers worked very hard to make that  happen. My next question is what are we going to	
14 15 16 17 18	ASSEMBLY MEMBER BRONSON:  question really isn't about UI, I want to thank you for all your efforts on that though. I know you and the workers worked very hard to make that happen. My next question is what are we going to do as we move forward? My suspicion is that we	
14 15 16 17 18 19 20	ASSEMBLY MEMBER BRONSON:  question really isn't about UI, I want to thank you for all your efforts on that though. I know you and the workers worked very hard to make that happen. My next question is what are we going to do as we move forward? My suspicion is that we are going to have a lot of hybrid in facility	
14 15 16 17 18 19 20 21	ASSEMBLY MEMBER BRONSON:  question really isn't about UI, I want to thank you for all your efforts on that though. I know you and the workers worked very hard to make that happen. My next question is what are we going to do as we move forward? My suspicion is that we are going to have a lot of hybrid in facility remote workers and we're probably not going to go	

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        workers who will now be working remotely, at
        least part of the time, and are we anticipating
3
        any changes as that relates to independent
        contractors and gig workers?
5
                   COMMISSIONER REARDON:
                                                            So, let's put
6
        independent contractor and gig worker on another
7
        question because one, I'd really like to focus on
9
        the remote work, the mixed remote, some here,
10
        some there. It is a looming issue. Now, during
        the pandemic, the state workforce worked
11
        remotely. My DOL Staff were calling people from
12
13
        their homes on cell phones, so we understand
        firsthand what it takes to provision a worker to
14
        begin to supervise remotely, what the work plans
15
        look like and we are working with industry. I've
16
17
        already had a conversation with the Long Island
        REDC about this. I expect to talk to other REDC
18
        about this. I expect to talk to the other REDCs.
19
20
        We're reaching out to our business partners now.
21
                   But we understand that this is going to
        require a different kind of direction from the
22
23
        employer and a different kind of discipline from
24
        the worker. And it's going to require a lot of
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        different materials. So, we are looking to see
3
        how we can facilitate this, how we can help
        workers up their digital skills and help
        employers have better approaches to remote work.
5
        It is going to be quite the experience in a
6
        short-term kind of way. Long-term, three years
7
        from now, who knows? Once there's a vaccine, will
9
        people want to gather together again? I mean
10
        that's yet to be seen. But right now, it is going
        to be a mix and it's going to be a struggle for
11
12
        some people who are not digitally savvy, both the
13
        businesses and the workers.
                   ASSEMBLY MEMBER BRONSON:
                                                                  All right
14
15
        well, my time is up, but --
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
16
        commissioner. Thank you, Harry. Senator.
17
                   SENATOR RAMOS:
                                                Thank you. We've also
18
19
        been joined by Senator Hoylman and up next, we
20
        have Senator Tom O'Mara who, as a ranker on the
21
        Committee of Investigations is allotted five
        minutes for questioning.
22
23
                   SENATOR TOM O'MARA:
                                                        Thank you,
24
        chairwoman, thank you, commissioner, for being
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2
        here with us today in these very difficult times
3
        and was has certainly proven to be very
        frustrating times for all of us, without
5
        question. As you were finishing your last
        comments there, you mentioned that some
6
        businesses and a lot of individuals are not
7
        computer tech savvy and that's been a real issue
        with these claims being made and also with the
9
10
        lack of broadband in many areas it is difficult
        or somewhat impossible for individuals to be able
11
        to have that kind of computer portal connection.
12
13
                   Since we are helping so many individuals
14
        with their claims, why can't there be some type
        of a release from the claimant that would allow
15
        our staff, myself, to be able to communicate
16
17
        directly with DOL about the individual's claim,
        so that that contact is being made and we would
18
        have individuals working in conjunction with DOL
19
20
        from our offices helping the claimants when we
21
        just kind of -- we make the contact and then say
        wait for DOL to call you.
22
23
                   COMMISSIONER REARDON:
                                                            So, we're look:
24
        into that. Remember that there are federal
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        regulations surrounding a lot of the privacy
        issues. Those are not New York State regulations.
3
        Those are federal regulations. Given that, we
        would like to be able to facilitate your offices
5
        and the claimants. We'll do everything we can but
6
        we are limited by the federal laws.
7
8
                   SENATOR O'MARA:
                                                 And a release can't be
        made under federal law?
9
                                                            We can look in
10
                   COMMISSIONER REARDON:
        it. They haven't been very forthcoming lately.
11
                   SENATOR O'MARA:
                                                 Well, I think we should
12
13
        look into that and we should press them on that
        because we have, my staff and myself are
14
15
        virtually spending 90 percent of our effort on
        unemployment claims. And they're still coming in
16
17
        daily, several a day into my office still, and we
        still have some claims that have not been
18
        resolved from April, even despite repeated
19
20
        contacts with our labor representative that we
21
        have that we can contact through our office. It's
        just very frustrating when we have to say wait
22
23
        for a callback and then the call doesn't come or
24
        it comes and nothing happens. For us to be
```

Joint Hearing COVID Impact on Workforce, 8-13-20
involved and help those constituents would be,
would, I think make it easier for labor too
dealing with someone that knows the process on
the claimant's end as well.

At the outset of this, you had, I think, thousands of state workers from other agencies starting, handling these claims. What happened to those workers and why were they taken off the jobs, the state workers from other agencies?

#### COMMISSIONER REARDON:

Well, you know

you can imagine that the other agencies also have work that they have to do. So they gave us a lot of time during the very height of the pandemic when it was really critical. But as I said, we have 4,500 workers right now working on these cases. And remember that in order to have someone come in and work with us, it takes a lot of training. As you can imagine, these are very intricate cases. There are a lot of laws apply to them. You don't get trained in an hour or two. You don't even get trained in a day or two. So this is a very extensive process and we were very thankful for the help we've gotten. But frankly a

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        lot of these people have their day jobs in other
        state agencies and they could not stay with us
3
        forever. But we do have 4,500 workers doing it.
                    SENATOR O'MARA:
5
                                                 Yes, and I appreciate
        that, but I think the many that I knew that were
6
        involved in it only did it for a couple of weeks.
7
        And they were ready, willing and able to continue
9
        and were somewhat surprised they were taken off.
10
        Certainly I think this should have been all hands
        on deck to get people the money that the they
11
12
        deserve because, you know, frankly, they were
13
        starving.
                    COMMISSIONER REARDON:
                                                            So this may have
14
15
        been a decision by other agencies, it was not a
        decision by us.
16
17
                    SENATOR O'MARA:
                                                 What is the department
        doing with the issue of the extra unemployment
18
19
        being paid and some people earning or receiving
20
        more than they did at their regular job before
21
        they were laid off? If that job is offered back
        to the claimant, what is the department doing
22
23
        about making sure that person goes back to their
24
        job or cutting off their benefits?
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 COMMISSIONER REARDON: So let's rememl that FPUC, which was the extra \$600 ended the end 3 of July, that is no longer being paid. So they 5 are only getting whatever their unemployment insurance or PUA amount is and that's remarkably 6 lower than it was with FPUC. So we have even a 7 8 decrease over the last couple of weeks in new 9 cases and we've seen, you know, things are 10 beginning to lower on the phone volume and we can only assume that people are beginning to go back 11 to work. We, the law, the federal regulation is 12 13 that you need to be ready, willing and able to work in order to collect and if you turn down an 14 15 appropriate job offer, then you are not ready, willing and able and then we would have to cut 16 off your benefits. 17 SENATOR O'MARA: 18 How many people do ybu 19 have working on following up on those issues? 20 COMMISSIONER REARDON: I don't khow tl 21 we do it in the way that you are thinking, but when somebody asks for an adjudication, it goes 22 23 to an adjudication person and is looked into. I 24 don't know offhand how many people that is. Geneva Worldwide, Inc. 256 West 38 t h Street, 10 t h Floor, New York, NY 10018

		Page 00
1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	ASSEMBLY MEMBER MCDONALD:	Thank yo
3	very much. We're going to move back to the	
4	Assembly. I also want to recognize my colleagues	
5	Carmen De La Rosa and Catalina Cruz, who joined	
6	us and we will now go to Joe DeStefano. Joe?	
7	ASSEMBLY MEMBER JOSEPH DESTEFANO:	
8	Commissioner, I have only a couple of questions.	
9	One of them was when you mentioned earlier before	
10	when someone who is experiencing the pandemic and	
11	they are offered to go back to work and they	
12	choose to opt out either because of a family	
13	issue or illness or anything like that, is there	
14	any verification of proof or anything like that	
15	required to receive that benefit?	
16	COMMISSIONER REARDON:	You mean like
17	doctor's note?	
18	ASSEMBLY MEMBER DESTEFANO:	A doct
19	note, some kind of documentation that somebody in	
20	their care needs to be cared for and they're the	
21	only ones that can help them so therefore, they	
22	can't go back to work?	
23	COMMISSIONER REARDON:	I don't think
24	it's like that, as you had described it.	
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		rage or
1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	Remember, this is federal legislation. Anybody	
3	collecting PUA is paied 100 percent by the	
4	federal dollars and it is completely covered by	
5	the CARES Act, it's not New York State	
6	legislation at all. So the federal government set	
7	up that system and they wrote the guidance for	
8	it.	
9	ASSEMBLY MEMBER DESTEFANO:	Okay.
10	basically we can assume by that, that it's the	
11	honor system. If someone claims that they can't	
12	go back to work for whatever reason, then it's	
13	assumed that it's just something that's covered	
14	under the PUA.	
15	COMMISSIONER REARDON:	It's whatever
16	CARES Act set forth as the requirements is what	
17	we enforce.	
18	ASSEMBLY MEMBER DESTEFANO:	Second
19	again, I'd like to you and your staff for all	
20	your efforts. I spent many an afternoon with all	
21	of my Long Island colleagues, with Dana going	
22	over all of the unemployment claims and problems	
23	that we had, and under the circumstances, your	
24	team did a remarkable job. Obviously it did fall	
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 short in a lot of places. I still have constituents calling on a daily basis saying they 3 called in April or March and they still haven't received anything. And as you say there are 5 complex cases that need to be gone through. But 6 it's certainly understandable under the siege 7 that you guys were under. But I do appreciate it, 9 and my office appreciates it. 10 Also, the last thing I'll touch on is the governor has already indicated that if the 11 executive order that the President signed about a 12 13 week or so ago, that he's opting out. He's not 14 going to partake in the new executive order that was signed. How is that going to affect you and 15 the staff and obviously the constituents of the 16 state? Where does that leave them? 17 COMMISSIONER REARDON: So, right now 18 don't think we have a final determination on any 19

don't think we have a final determination on any of this. Frankly, we've gotten very mixed messages from the federal government and the U.S. DOL on what the memorandum actually means. So it's very hard to say with any reliability what they're asking us to do. Our hope is that this

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        will be an enticement for the Congress to come
3
        back together and actually pass a law that will,
        you know, be sustainable and we can work with.
        But right now we don't really know the parameters
5
6
        of what they're asking.
                   I can say that if we had to pay an extra
7
8
        $100 for every claimant currently between now and
        the end of December, it would be something like
9
10
        four plus billion dollars in cost to New York
        State. It would be completely intolerable. We
11
        couldn't do it.
12
13
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
        back to the Senate.
14
                   SENATOR RAMOS:
15
                                                Thank you. I want to
        shout out Senator Gustavo Rivera and I apologize.
16
17
        Apparently, he's been with us from the beginning
        and I skipped over him. My apologies. But up next
18
        we do have Senator Monica Martinez who has three
19
20
        minutes on the clock to for her questions.
21
                   SENATOR MONICA MARTINEZ:
                                                                  Hellb, car
22
        hear me?
23
                   SENATOR RAMOS:
                                                Yes.
24
                   SENATOR MARTINEZ:
                                                     All right. So
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 commissioner first of all, I love the new hairdo. 3 COMMISSIONER REARDON: Thank you. SENATOR MARTINEZ: It looks great. And 5 again, I just want to say thank you for everything that you've done thus far in helping 6 my office with things that we've had. But I just 7 8 want to say we are still going through things and 9 I just want to make sure that we communicate a 10 little better. But here are my questions. In terms of some of our labor issues that we've been 11 having in the districts is regarding protecting 12 13 employees in terms of how that's being handled. We have a couple of businesses and distributors, 14 big distributors here on Long Island who have 15 one, failed to negotiate any type of fair labor 16 17 agreements, working conditions to be fair enough and they haven't really been I guess forthcoming 18 19 in trying to provide PPE for employees at certain 20 factories. 21 What are we doing in terms of that process and is there a way to put a complaint --22 23 I know you said earlier that there is a way to 24 put a complaint in. But I'm also afraid that

Joint Hearing COVID Impact on Workforce, 8-13-20

people will be afraid to put a complaint in if

they have to provide any type of information,

such as their name. I don't know if on the

website there is a way that you can become

anonymous or be anonymous in terms of what they

can put in as a complaint.

# COMMISSIONER REARDON:

So you have, i:

you file a complaint with the Department of Labor against your employer, we do not disclose any identification to the employer. It is anonymous for the very reason that you're talking about. We understand it's hard to come out and say my employer is harming me. We protect your identity. We also have a retaliation unit, so if something should happen and the employer retaliates against the employee, we will go after the employer. We take it very seriously. So they should not be afraid to come to us. We do this all the time, work with everybody who comes in. We understand how hard it is to take that first step. But if you don't take the first step, we won't have the ability to come in and look at what's going on.

SENATOR MARTINEZ:

And I appreciate

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        that. So I have one in particular, Quality King.
        They have a couple of distributing centers in my
3
        district, one being in Bellport and they have yet
        to provide our employees with the proper
5
        equipment needed. And I've tried to call them.
6
        They refuse to call me back and the union has
7
        tried to negotiate, but they are not responding
9
        what can we do to protect those employees?
10
                   COMMISSIONER REARDON:
                                                            Let us know.
        Absolutely, go on the website or call the office,
11
        let us know who this is and we will absolutely
12
13
        look into it. If there's a union involved, tell
        them to reach out them to me as well. That's an
14
        additional piece of leverage that we have, but we
15
        take this very seriously. This is an airborne
16
        disease and a contact disease. And last thing we
17
        want is workers being forced to go to work in
18
        unsafe conditions, it's not supportable.
19
20
                   SENATOR MARTINEZ:
                                                     And I appreciate
21
        that. And my last question is do you have a total
22
        number of businesses that have reported not
23
        having adequate safety measures?
                                                            Do I have a pho
24
                   COMMISSIONER REARDON:
```

	Page 67
1	Joint Hearing COVID Impact on Workforce, 8-13-20
2	number for businesses or?
3	SENATOR MARTINEZ: No, no, no if you
4	have how many businesses do you have that have
5	put a complaint in that they have not been able
6	to provide adequate safety measures? Whether it's
7	funding or whether it's just they don't know how
8	to do it. I mean do you have a total?
9	COMMISSIONER REARDON: No, I don't ha
10	but, but we can talk about that offline, I
11	don't have that right in front of me but we can
12	certainly have that conversation.
13	ASSEMBLY MEMBER MCDONALD: And spea
14	of offline, we're going to go back to the
15	Assembly and we're going to ask my colleague, Jo
16	Anne Simon to the panel. Good morning, Jo Anne.
17	ASSEMBLY MEMBER SIMON: There we go.
18	starting my video. There we go, okay.
19	ASSEMBLY MEMBER MCDONALD: Beautifu
20	ASSEMBLY MEMBER SIMON: All right, so
21	thank you very much. Good morning, commissioner
22	and thank you for your testimony.
23	COMMISSIONER REARDON: Good morning.
24	ASSEMBLY MEMBER SIMON: I have a seri
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 of questions, I'm going to lay them out to maximize time. And so a couple things that are 3 new trends. Number one, we are getting more and more older cases that had been successfully 5 certifying and are now having difficulty 6 certifying. And we don't understand why that 7 might be. Back pay is still a problem. The process and the ability for people to get through 9 10 that process is still very sticky. And so they're forced to call our offices repeatedly and by time 11 we get them, and we have to call your office 12 13 again and again, by time we get that, it's already protracted. So there's quite a gap for 14 15 people.

16

17

18

19

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21

22

23

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Also contesting, is some people who feel they're not getting the level of benefit they should be, but that process to contest is the same as appealing, you know, applying for unemployment and so that kind of slows that down. There doesn't seem to be a more streamlined way to do that and so we just find that a lot of the sort of general communications are still very, very sticky. We are following up with your office

Joint Hearing COVID Impact on Workforce, 8-13-20
numerous times and we realize everybody is
overworked, but we have very little staff as
well.

And then the other thing is there was an Uber lawsuit and there was a question about those Uber workers who were employees under state law who were not falling into the right category or something. And there was a finding for those employees and is the Department of Labor now processing them and how is that going?

## COMMISSIONER REARDON:

So, let me wo:

backwards, I made a list. The Uber case of course is in litigation and I can't comment on that. The reconsideration for your benefits, we are doing those as we speak, and I can look into, you know, cases and see if there's a particular problem that you're having. The back pay, people get a DocuSign document sent to their e-mail, they fill it, it has their information and it automatically goes into the computer. So they should watch for the DocuSign and fill it out when it comes. We've paid out \$4 billion in back certifications through the DocuSign system, so they should make

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        sure that if the DocuSign system comes in, they
        have to use it. It's the most efficient way to
3
        get back certifications. Remember, nobody ever
        back certified before the pandemic. This is all
5
        brand new. And difficulty certifying now, that is
6
        an oddity, if there was a break in their claim,
7
        if they forgot to certify for a week, that might
9
        be the problem, because then they had a break in
10
        service. But, you know, we'll look into it and
        see. It should be automatic, you can certify
11
12
        every week online, so they shouldn't be having a
13
        problem.
                    ASSEMBLY MEMBER SIMON:
14
                                                             That was our
15
        view too, they shouldn't be having a problem
        because they had been doing that regularly. And
16
        so let me just, if I can, follow up on your point
17
        about the DocuSign document and people should be
18
        getting it regularly. What if they're not get --
19
20
        I think the problem is they're not getting
21
        anything. They're never getting the DocuSign
22
        document.
                    COMMISSIONER REARDON:
23
                                                            Okay. Theh, we
24
        need to talk to them. It could be that they gave
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        us a bad e-mail. It's all done by e-mail if we
        have a bad e-mail, that's why. So we need to have
3
        a conversation. If they have two-way
        communication on their account, if they signed up
5
        for that, then they can just send that through
6
        two-way communication and we can begin the
7
8
        process that way. But, usually, if they didn't
9
        get a DocuSign it's because we don't have a good
10
        e-mail.
                   ASSEMBLY MEMBER SIMON:
                                                              Okay. Thank yo
11
12
                   SENATOR RAMOS:
                                                All right. Thank you.
13
        Thank you, assemblywoman. Up next, we have state
        Senator Diane Savino who has three minutes on the
14
        clock for her questions.
15
                   SENATOR DIANE SAVINO:
16
                                                            Thank you,
        Senator Ramos. Good morning, commissioner. A lot
17
        of my questions have been answered so I'm not
18
19
        going to repeat them for time. I do want to talk
20
        about two issues that I think are important
21
        because you and I have had this conversation in
        the past about the issue of staffing and not just
22
23
        your agency, it's in every state agency. And as a
24
        result of the pandemic and the demands upon your
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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        agency, you were forced to bring people in from
        other agencies. And I think you used the number
3
        of 4,500 people -- have they come in from other
        agencies or is that 4,500 people from other
5
        agencies plus temps from outside agencies?
6
                   COMMISSIONER REARDON:
                                                            So we've hired
7
        about 500 people at this point, I think, in the
9
        DOL. We have outside vendors. We may still have
10
        some volunteer, you know, people from other state
        agencies. I don't know of that mix. But let me
11
        just point out because you and I have talked
12
13
        about this a lot. In the universe of UI, our
        budget is mainly, almost 100 percent federal. So
14
        the ability to hire more staff is really a
15
        federal dollars issue and it's an inverse
16
17
        proportion. When the economy is good, our
        staffing shrinks, because we don't need them.
18
        When the economy is bad, we grow. That's why we
19
        just hired 500 people. We get administrative
20
21
        funds from US DOL to do that. It's not state
        dollars that's paying for them.
22
23
                   SENATOR SAVINO:
                                                 So the two other issues
24
        I want to mention and you can answer. The
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 strength or the safety of the trust fund, we've spoken about in the past. Maybe you can address 3 that. And two, I know that in 2019, the department decided to implement a new computer 5 system because the system had you in place dated 6 back to the 1970s and the new system is not quite 7 8 yet in place. 9 COMMISSIONER REARDON: Correct. 10 SENATOR SAVINO: Or you may have been in the process of implementing it. This could not 11 12 have happened at a worse time, so you brought on 13 60 servers from Google and now you still have the 14 new processors that are supposed to come in. Are 15 you going to continue with the implementation of I believe it's the Tata system to complement the 16 17 Google servers that you have? Or what do you see as the future of technology in the Department of 18 19 Labor? 20 COMMISSIONER REARDON: Great questi 21 Thank you. So, I'm happy to say all through the pandemic, the outside contractors and the staff 22 23 that we had devoted to, we call it UISIM is the 24 acronym for this, devoted to the rebuild of the

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 system. They worked throughout the pandemic on 3 the rebuild. They focused, they took all the information -- remember we got a lot of new 5 information that we had never -- we never expected to serve three million people for 6 instance, so that has enriched this program 7 enormously. They are continuing to work through it. We have a very aggressive timeline for it. 9 10 The Google information has very helpful. TCS is 11 the American part of Tata and they are doing a superb job and we are looking forward to rolling 12 13 that out.

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You're right. We were nowhere close to being able to have it ready during this. But the good news is they're working very hard on it. The trust fund, we are on a federal line of credit at the moment. It is interest free and there is a lot of talk in Washington about some kind of federal forgiveness of at least some of the loan for states because every state in the country is facing this.

I am very happy to say that the work at you all did in the legislature following the last

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        recession to rebuild the system of the trust fund
3
        really worked. Our trust fund was solid, we got
        through the first part of it without having to
4
5
        take out a loan which was great. And we
        appreciate the work you did and I know once this
6
        is all over I'm sure we will revisit this whole
7
        conversation, because this has changed
8
9
        everything.
10
                   SENATOR SAVINO:
                                                 Thank you.
                   SENATOR RAMOS:
                                                Thank you. Up next we
11
12
        have, oh I should mention that we don't have any
13
        more assembly members on the list, so we are
        going proceed with the rest of my colleagues who
14
15
        have questions. And up next we have state Senator
        James Sanders who has five minutes for his
16
17
        questions.
                   SENATOR JAMES SANDERS:
                                                              Thank you, Mad
18
        Chair and thanks to the other chairs. Good to see
19
20
        you commissioner, how are you?
21
                   COMMISSIONER REARDON:
                                                             I'm well, than
22
        you.
23
                   SENATOR SANDERS:
                                                   Good. Let me follow up
24
        with Senator Savino's question of computer
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Joint Hearing COVID Impact on Workforce, 8-13-20
systems. Computer systems often have problems of
being merged. How do we get rid of one system and
grab a different system or what is the plan after
this? Are we going to -- are we going to still
another system and who is going pay for this
Since this was a problem to begin with.

### COMMISSIONER REARDON:

So remember, the

UI system is by and large almost 100 percent federally funded. We have appropriate fundings for this rebuild. It is not coming out of the trust fund, would never come out of the trust fund, not coming out of state dollars. It is, as you can imagine, I used to say to people at the height of the pandemic, you are you are not buying socks off Amazon, this is a huge knowledge machine and they are highly complex. That's why the rebuild of the system is years long instead of months long. There will be migration of information from one system to another, there will be bridges. It would take me way too long to begin to explain the little bit that I understand about technology to you.

But it is a highly complex system and we

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 have excellent, and I mean excellent people 3 working on it. We have, of course, the outside vendor, but we have our own subject matter experts and people from around the rest of the 5 state government, ITS is working with us. So, 6 it's huge. It will be a complex issue and once 7 it's rebuilt, I'm very excited because I think 9 with a rebuilt system, we would not have the same 10 kind of problems that we did today. We've learned so much from this COVID disaster and all of that 11 12 is being integrated into our thinking for the new 13 system. SENATOR SANDERS: Well, Madam 14 15 Commissioner, all of these things were being done in theory before this disaster struck. What's to 16 17 ensure and what timeline do we have to make sure that we're automated? 18 So we remain 19 COMMISSIONER REARDON: 20 automated. We've done a lot of upgrades to our 21 system during the pandemic. We literally rebuilt 22 the plane while we were flying it and that's a 23 good thing. And a lot of the progress we've seen 24 in the last six weeks is because of all that

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        technology that we've been able to use.
                   The pandemic has taught us some
3
        interesting lessons. We had done a lot of
        scenarios, obviously going into the rebuild of
5
        the system, no one ever envisioned shutting down
6
        New York State, no one. And so now we do envision
7
        it and we know how to prepare for that. Other
9
        states are asking us how we have gotten through
10
        this pandemic. As difficult and problematic as it
        has been, we have been months ahead of other
11
        states. I had a call in mid-May from a
12
13
        neighboring state saying how did you set up your
        third party call centers? We set them up in early
14
15
        April. I know other states were just beginning to
        pay PUA at the end of May and into June. We paid
16
        ours in early April, as soon as we could.
17
                   So as painful as it's been for us, we
18
        are leading the country. And I'm very proud of
19
        that we have learned all of those lessons and we
20
21
        are not going to forget any of them.
                   SENATOR SANDERS:
                                                   Madam, since time is
22
23
        up my friend, let me put in two questions to you.
24
        We've heard a lot of this talk of people earning
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 more on unemployment than work. I'd like to have a quantification of that, how true is this. Then 3 the other, I have so many people in my district that are crying out, screaming out, dealing with 5 the question of depression, suicide, et cetera, 6 because they're not getting their needs met. So 7 if you can answer with assurance, how do I go it 9 these people and their needs met? And how true is 10 this comment that lots of people are earning more from unemployment than work? 11

### COMMISSIONER REARDON:

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So there have

been a number of studies, not just in New York
State but across the country, about that very
large issue and there are a large number of
people in various states, including New York who
have earned more on unemployment than they did at
their job. I think that speaks more to the low
wages than it does to the system that's assisting
them. Let's remember that this system was devised
to keep people home, so they did not get sick and
it worked. And I think it was worth every penny
that we have all spent to protected our citizens.

As far as people being desperate, I hear

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        you. I think it is a terrible situation I want to
3
        get people back to jobs and not just some crummy
        low wage job, I want to get people back to good
        jobs. I want to help people find a better career,
5
        I want to offer them the opportunity for training
6
        so that they can improve the lives for them and
7
8
        their families.
9
                   And by the way, we are participating
10
        with Head Space. It's a company that does mental
        health counseling and there are lots of resources
11
        there, call me offline and we can give you the
12
13
        information for your constituents. It's all free,
        it's all confidential. People should never suffer
14
15
        the way they've been suffering these days and we
        have help available.
16
                   SENATOR SANDERS:
17
                                                   Thank you, Madam
        Commissioner, thank you Madam Chair.
18
19
                    COMMISSIONER REARDON:
                                                             Thank you.
20
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
21
        will now move back to the Assembly, co-chair Tom
        Abinanti for five minutes.
22
23
                   ASSEMBLY MEMBER ABINANTI:
                                                                   Thank you
24
        all. Commissioner, thank you very much for
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 joining us. You and I have had a conversation on a bit more of a general area. And I'd like to 3 take you away from unemployment insurance to another part of your role. If you look back, a 5 year ago, the unemployment rate in this country 6 and in New York was you know, much, much lower, 7 8 New York, we were talking maybe four percent. Now 9 we're talking 15 percent, New York City 20 10 percent.

## COMMISSIONER REARDON:

Yes.

# 12 ASSEMBLY MEMBER ABINANTI:

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And we ha

seen so many people lose their jobs. We've seen so many sectors of the economy that have been badly damaged and we may be losing them permanently, or at least they're going to be it is going to be a long time before they come back. And so we need to find a way to restore parts of our economy or substitute new ones we need to find a way to support the green economy and move towards the sustainable jobs that are not going to be affected or not going to damage the economy or the environment and which are going to be there if there's a second round of COVID. So what

Joint Hearing COVID Impact on Workforce, 8-13-20

are we doing to make employees feel safe that

they can leave their homes? What do we do to

stimulate other areas and do we need to raise the

minimum wage so that we don't face this issue of

unemployment benefits being better and more than

working for 40 or 60 hours a week? Your thoughts?

Do you have a plan? Where do we go from here?

Let me start w

COMMISSIONER REARDON:

the green economy. I am fortunate to be on the clean, the climate counsel and I am co-chairing the Just Transition working group, so we have begun working throughout the pandemic for that future because the green economy is the future and it has a lot of jobs in it. We are currently assessing what are the skill sets people need, what kind of training do they need. How sustainable are those jobs and where are those jobs going to be? So we are in actually in process right now, looking at where in the state they are, where the workers could be and what they need, what skill sets they need in order to compete. It's a great area and it is literally the future.

Joint Hearing COVID Impact on Workforce, 8-13-20

We also know, as I said earlier, being digitally savvy is going to be more and more critical as we move forward because workers, those workers who can work remotely are going to need to know how to work, how to work through the internet, how to work on a telephone, how to send their work product back and forth and that means a skill set that a lot of people have minimal comfort with. So we are looking at where do you get that kind of training, how do you assist those people.

Employers also need this kind of training. It is very difficult for some employers to manage their workforce remotely, so we are looking at how can we work with our business partners and help them develop the skill sets.

DOL developed a telecommuting policy over a year ago. We are the first agency that I know of in New York State to float one. And it was not easy to do, but it was highly productive. And when this pandemic hit, in that sense, we were ready with a plan, we know what it takes.

So businesses have to be digitally

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 savvy, they have to be willing to trust their 3 employees to be able to work remotely and report accordingly. We found at the DOL, workers are often more productive remotely than they are in 5 the office. So, you know, these are changing 6 paradigms that people need to get comfort with. 7 We have to have public conversations. We need to 9 work with our education partners. We signed an 10 agreement with Empire State, which is mostly an online college last year so that we could help 11 our people in our work centers go to Empire State 12 13 for training. So that is a great solution and we're looking to build up more of that. 14 It's education, it's public awareness, 15 it's making sure that people have the technical 16 17 knowhow and the infrastructure, the cell phones, the laptops, the iPads, whatever it is. Broadband 18 19 is critically important. We said earlier parts of 20 the state have very bad access to broadband. 21 Without that you can't work, so there are definitely things we need to do. 22 23 ASSEMBLY MEMBER ABINANTI: Commissi 24 you mention the REDCs. I don't know, these are

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        kind of, the governor's economic development arm.
3
        How do we get them to understand what you just
        said? How do we get them to change their focus to
        the things that you are talking about? And
5
        secondly, I'm going to come back with this whole
6
        concept of the minimum wage. I think we have to
7
        have a minimum wage that is different in every
9
        part of the state, but has to be raised quite a
10
        bit so that we encourage workers to come out. I
        appreciate what you're saying about the digital
11
12
        savvy. This COVID has taught me to become
13
        digitally savvy. I was just on two different
        meetings at the same time. I see some of my
14
15
        colleagues were on the other meeting. I literally
        have two computers in front of me right now and
16
17
        I'm doing two Zooms at the same time. I got
        remember to shut the right one off at the right
18
19
        time so can I talk to the right one.
20
                   ASSEMBLY MEMBER MCDONALD:
                                                                   speaking
21
        shutting off --
                   ASSEMBLY MEMBER ABINANTI:
                                                                  But that
22
23
        what has taught me to do that, and I think we've
24
        got to have a plan and would I like to continue
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		Page 86
1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	this conversation in the future. We need your	
3	leadership	
4	ASSEMBLY MEMBER MCDONALD:	In the
5	future, and not now.	
6	ASSEMBLY MEMBER ABINANTI:	in he
7	everybody [unintelligible] [01:22:42].	
8	ASSEMBLY MEMBER MCDONALD:	Thank yo
9	senator, go right ahead.	
10	ASSEMBLY MEMBER ABINANTI:	Thank yo
11	SENATOR RAMOS: Thank you,	guys. Up next
12	we have Senator Shelley Mayer, who has three	
13	minutes for her questions. Thanks for keeping it	
14	lively.	
15	SENATOR SHELLEY MAYER:	Thank you, th
16	you Madam Chair and thank you commissioner, nice	
17	to see you.	
18	COMMISSIONER REARDON:	Good morning,
19	nice to you see you. As you know, because you and	
20	I have had many conversations, I am still	
21	fighting incredibly hard, as I know all of my	
22	colleagues on this call are, for their	
23	constituents, many of whom have been waiting	
24	since March. Every day, I send five, what I call	
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        urgent, new urgent cases to the department for
3
        resolution. So I know that you've greatly
        improved your operation, but no one should take
        away from this hearing that our constituents
5
        aren't still absolutely in the midst of dealing
6
        with challenges with the Department of Labor
7
        itself. And so I appreciate the attention you
9
        have brought to it, but I don't think we should
10
        minimize and pat ourselves on the back because we
        are not in perfect situation.
11
                   COMMISSIONER REARDON:
12
                                                            No one has ever
13
        said we're perfect.
                   SENATOR MAYER:
                                                Well, I know, and I
14
15
        appreciate that. But I think during the pandemic
        there was a tendency several times, to blame
16
17
        applicants for so called you have forgotten to
        certify, you have haven't dealt with knowing a
18
        particular number. I think we ought to take a
19
20
        lesson learned from that. Many of our applicants
21
        could not certify because of problems. They were
        not at fault. So I just think language wise,
22
23
        there's a lesson to be learned here. We're all in
24
        it together. You were very much with it with our
```

Joint Hearing COVID Impact on Workforce, 8-13-20 constituents who are suffering. Let us not blame those who are trying to get through a difficult situation. So I just, lesson learned for all of us in my opinion, but I think it's important to raise it.

I have a question about hazard pay for the many workers who had to go out like nurses, for example, people who work in group homes. You know, many of them serve at the bottom end of the wage scale, many black and Latino women in most of our districts. I wonder whether you could consider under the provisions of Article 19 of the labor law convening a wage board to look at whether they ought not to be entitled to hazard pay, given what they may go through in another pandemic.

I think there are real questions about whether there health be endangered by their work and I think the Department of Labor has power to review that and consider whether we couldn't add to their pay a statutorily required hazard pay.

So I just put that before you as something to consider.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
                   COMMISSIONER REARDON:
                                                             Thanks.
                   SENATOR MAYER:
                                                And thank you for your
3
        comments on shared work. I wonder, what is the
        department doing to ensure to promote shared
5
        work, which is a fantastic idea.
6
                   COMMISSIONER REARDON:
                                                            So we have worl
7
8
        with a lot of businesses, as you know, we have
9
        business services reps across the state, they
10
        have very well developed networks with businesses
        and we've reached out very extensively.
11
12
        Obviously, not to everybody because that's
13
        impossible, but we try to tell it wide and far
        that shared work is available. We also worked
14
15
        internally to make sure that our internal
        processes were ready to take the onslaught,
16
17
        because we knew it would really ramp up quickly,
        and I'm very happy to say we've automated a lot
18
19
        of it so it's no longer a paper-driven exercise
        and we're able to handle these shared work issues
20
21
        in real time which is very, very helpful.
                   You know, I've made the offer to you and
22
23
        I've made the offer to a number of other people.
24
        If you want us to come out and meet with a
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        business group, with your local chambers of
        commerce, whoever, we are happy to send a
3
        representative out and walk them through A to Z
        what shared work is and how it works. It is an
5
        excellent way to hold on to your trained work
6
7
        force.
8
                     SENATOR MAYER:
                                                  Thank you. That's great
9
        and I will take advantage of it. Thank you very
10
        much. Thank you, commissioner.
                     COMMISSIONER REARDON:
11
                                                              Good to see
                     SENATOR RAMOS:
12
                                                  Thank you. We don't have
13
        an assembly person signed up for questions at
14
        this time, so up next, we have state Senator
15
        Daphne Jordan. You have three minutes for your
16
        questions.
17
                     SENATOR DAPHNE JORDAN:
                                                                Good morning
        everybody. Thank you to all the committee
18
19
        chairman for putting this public hearing together
20
        and thank you very much, commissioner for
21
        answering so many questions. Many of the
        questions I would have asked you have already
22
23
        been asked and they dealt with my constituents
24
        having a hard time getting their claims. And we
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Joint Hearing COVID Impact on Workforce, 8-13-20 still are working on quite a number of claims and several do come in each day that need assistance.

But I guess my question goes back to something you said in the opening statement and, you know, really, this has been, COVID has been about a terrible loss of lives, but it's been about a terrible loss of livelihoods as well. And your department has been the lifeline for very many people. In your opening you had said that you've paid out \$40 billion worth already and that's 18 years of unemployment claims within just five months.

So I know that in order to replenish the UI fund, that the state had applied and received from the federal government \$5 billion through a unique federal loan and I guess it's interest free for the first year. It was a disaster type lean, and I don't know all about it, but how are you planning to pay that back. And I guess the fear that I've heard from some of the companies is that the state will raise unemployment taxes on them to pay back the debt and they're already hurting. So, it's like a spiral, it could be a

Joint Hearing COVID Impact on Workforce, 8-13-20

spiral downward.

COMMISSIONER REARDON:

so here's the really good news about that atrocious number, the \$40 billion. 75 percent of that is federal

\$40 billion, 75 percent of that is federal dollars because of federal programs created during the Cares Act. Only 25 percent of that comes from the UI trust fund, so our trust fund loan, while it's big, is not \$40 billion and hopefully never will be. We are working very hard. The governor gave us the authority to look at the experience rating issue. We understand that businesses are under a tremendous amount of pressure because they've lost their ability in many instances to have a business, so we're looking at all of these issues and we will be making recommendations you know, relatively soon.

The experience rating itself does not get sent out, the new year's experience rating is not sent out from the department until February of next year, so we have some time to really work through all of this and see what's really going to help everyone. But we are definitely looking at it. But remember, \$40 billion is not \$40

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        billion out of the New York State UI trust fund.
3
        It's only, that's only a quarter. It's like we
        only have a loan of $5 billion which is large but
        it's not 40.
5
                    SENATOR JORDAN:
                                                  Do you foresee that you
6
        will be needing more than the $5 billion that
7
8
        you've taken already?
9
                    COMMISSIONER REARDON:
                                                             Well, we have
10
        over three million claimants in the system, so
        yes. You know, it really depends on how quickly
11
        the economy recovers, how quickly people go back
12
13
        to work. There are a lot of variables, do people
        with higher benefits go back to work sooner? That
14
        leaves you with less being paid out. It all, it's
15
        a great variable. But it is interest free at the
16
        moment and I know that there is interest in
17
        Washington to see if the federal government can
18
19
        forgive some of these problems because, of
20
        course, it's not just New York State, it's every
21
        state in the union. Everybody is suffering from
        this.
22
23
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Thank yo
24
        Back to the Assembly. Carmen De La Rosa, come on
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how

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        down.
3
                    ASSEMBLY MEMBER CARMEN DE LA ROSA:
        Hello commissioner, how are you?
4
5
                    COMMISSIONER REARDON:
                                                              I'm well,
6
        you?
                    ASSEMBLY MEMBER DE LA ROSA:
7
8
        you and thank you to all my colleagues for
9
        putting together this hearing and for you for
10
        attending. I have a question about workers that
        have not been able to get any assistance. You
11
        know, we have been working with some workers that
12
13
        were not able to get any federal relief from the
        economic stimulus plan and workers who have not
14
        been able, unfortunately, to qualify for
15
        unemployment because they're not part of the
16
17
        traditional workforce. Yet they're considered
        essential in our communities and in keeping our
18
        city running, our state running.
19
20
                    What can you do within your authority to
21
        help bring some relief to some of these families
22
        that are in this moment, you know, facing
23
        homelessness, hunger and historic unemployment?
24
                    COMMISSIONER REARDON:
                                                              It is a
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And a

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 heartbreaking situation. And I take it very seriously. Unfortunately for us in the UI system, 3 we are heavily regulated by the federal government and they have regulations on 5 citizenship, how you qualify for benefits. If you 6 are participating in the cash economy, by and 7 large you are not considered eligible for either PUA or UI. And that is a serious problem. 9 There are other forms of assistance in 10 the state government and at the federal level and 11 we can talk offline about some of them in case 12 13 there are ones that we know about that you don't know. But unfortunately, for me, as the head of 14 15 the DOL, for the UI system and the federal CARES Act, we are very limited by the federal 16 17 government itself. ASSEMBLY MEMBER DE LA ROSA: 18 19 as wage theft and other practices that may put 20 workers at risk, what oversight is your 21 department going to have, for example, for

employees who are coming back to work to ensure

that they are safe but also that they're being

paid what they're supposed to be paid rather

22

23

24

Geneva Worldwide, Inc.

Yes, and I've

Joint Hearing COVID Impact on Workforce, 8-13-20
than, you know, whatever the economy allows.

COMMISSIONER REARDON:

regulations.

heard that from a number of people. It is, you know, it's a concern to have and I share it. So any worker who is concerned about the safety of their workplace can go online, on our COVID complaint form and fill it out, and again it is anonymous. We do not go to the employer and say Jane Doe registered this complaint. We would never do that. So we protect the identity of the worker, we contact the employer and assess are

you handing out the proper PPE, are you doing

proper sanitizing, are you enforcing all the

And most of the compliance that we've gotten, almost all of it has been voluntary because you know, most businesses don't want to endanger their workers. There are some that do, I know that. So there's that.

If a worker feels that they are being abused on their pay scale, certainly if a worker is being paid less than minimum wage, immediately let us know, because that is a violation and we

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 take it very seriously. Same thing with overtime, if you're working 42 hours and getting paid for 3 40 let us know. Again, we will look into it immediately because these are not allowable in 5 this society. And I know that there are 6 unscrupulous employers who think I'm not making 7 enough so you can't make enough. That's not the 9 system. We have laws. 10 ASSEMBLY MEMBER DE LA ROAS: And : with your discretion, if we were to get a second 11 wave, which hopefully we don't, is your agency 12 13 prepared, financially but also with the technology in place to begin to quickly upload 14 15 these cases [unintelligible] [01:34:16]? COMMISSIONER REARDON: Yes. So that, 16 17 know, we are running those scenarios as well, because we are very concerned about a second 18 wave. On one hand a lot of the workers who might 19 20 again be laid off would already have a UI claim 21 in the system, so it's much easier to reconnect them. But we understand where the speed bumps 22 23 were before, what the kinds of fixes we need to 24 make, how we need to expand our workforce in

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 order to accommodate it. You know, we started out 3 with something like 1,700 ports and we now have over 10,000 telephone ports that allow more calls to come in. So we're very aware of where the pain 5 points were before. 6 ASSEMBLY MEMBER DE LA ROSA: Thanl 7 Thank you, thank you 8 SENATOR RAMOS: 9 ladies. Up next, we have state Senator Andrew 10 Gounardes, who has three minutes for his questions. 11 SENATOR ANDREW GOUNARDES: 12 Okay. 13 we go. I'm in my car, so thank you very much commissioner. I first just want to echo the 14 sentiments of -- thank you for answering a lot of 15 questions that we have, but really echo the 16 17 sentiments of Senator Mayer about the language that we use, and not just for your department but 18 I think at all levels of government when we use 19 20 certain words and certain phrases, how it affects 21 people's psyche, especially when they're going through such severe economic trauma like they 22 23 have been the last couple of months. So I would 24 just urge you to consider that as the department

Joint Hearing COVID Impact on Workforce, 8-13-20 continues work to help get money into the hands of people who need it.

And I also want to echo the sentiment about hazard pay. I have grocery workers in my district who have had hazard pay taken away from them and yet they are still subjected to really, really difficult working conditions and anything we can do to hold those employers accountable but also support those workers, I think, is very important.

I do want to focus my questions on the public employers and public employees specifically and I know that the Department of Labor has the Public Employee Health and Safety Bureau and I was wondering if you could share with us how many complaints of unsafe public workplaces has the bureau received over the last five months while employees have had to come into work during the pandemic

#### COMMISSIONER REARDON:

So, I don't

actually have that number. I can get it for you offline, but remember that for a lot of public employees, they also were sent home. The DOL

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        Workers who were working on this crisis, by and
3
        large, were working from their homes, not from
        our offices. We have, you know, I'm in building
        12 right now and we could hold over I think 1,500
5
        employees in here. We have maybe 500 at max. So
6
        many, many agencies do not have their staffs on
7
8
        site. And that's a good thing. That is an
9
        important way to protect people. So, but I can
10
        find out what kind of complaints we got.
                     SENATOR GOUNARDES:
                                                        Yeah, that would be
11
12
        great.
13
                     COMMISSIONER REARDON:
                                                              Let me just
        back to the --
14
                     SENATOR GOUNARDES:
15
                                                        Sure.
                     COMMISSIONER REARDON:
16
                                                               I just want
17
        point out, it is critical for us to educate our
        users on how to access their benefits correctly
18
19
        and we say you need to certify every week. If we
20
        don't say that, people don't. And I'm not
21
        criticizing people, but if they don't know to do
        it, this won't do it. And then they will not get
22
23
        service. So when we say you must certify every
24
        week, that's a reminder and we send it out. This
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        is a federal requirement. We cannot do it
3
        automatically at New York State. The federal
        requires an individual to personally certify
5
        their benefit every week.
                   SENATOR GOUNARDES:
6
                                                      Sure, thank you. I
        appreciate that. And just circling back to the
7
        public employee question again, while many
9
        agencies and many departments may have sent their
10
        workers home, as chair of the Civil Service
        Committee, I receive several dozen complaints
11
        from workers across the state, as well as some
12
13
        unions who, for totally administrative jobs were
        being told to come into work and being told to
14
        come into work without any equipment, any
15
        protection, anything whatsoever. So it's
16
17
        obviously very concerning that that is happening,
        even into end of April, May, et cetera. So, I
18
        would really like to see those numbers and see
19
20
        what else we can be doing to make sure that as
21
        we're sending workers back and preparing for a
22
        potential second wave, we are keeping our public
23
        employees safe and we are holding public
24
        employers at all levels of government fully
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        actable for a safe work place.
3
                    COMMISSIONER REARDON:
                                                              Absolutely.
                    SENATOR GOUNARDES:
                                                        Thank you.
4
5
                    SENATOR RAMOS:
                                                 Thank you, and up next,
        we have Senator Brad Hoylman, three minutes.
6
        Hoylman going once, Brad Hoylman going twice.
7
                                                              I'm here. I'm
8
                    SENATOR BRAD HOYLMAN:
9
        here.
10
                    SENATOR RAMOS:
                                                 He's here.
                    SENATOR HOYLMAN:
                                                    Sorry, sorry. Hello
11
        commissioner, good to see you thank you for being
12
13
        here and testifying. I just wanted to ask a
        question. Thank you, Madam Chair for indulging
14
        me. As you know, Key Bank has a contract with the
15
        Department of Labor to provide benefit banking
16
17
        services, which includes issuing Key Bank branded
        debit cards on which unemployment insurance
18
        recipients can receive their UI benefits.
19
                    And it's come to our office's attention
20
21
        that Key Bank charges UI recipients between $1.50
22
        and 3 bucks per ATM withdrawal if a benefit
23
        recipient draws down on their benefits on an ATM
24
        outside of key bank's network and that's in
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Joint Hearing COVID Impact on Workforce, 8-13-20

addition to whatever fees those outside ATMs

might also charge. You know, particularly at a

time when so many New Yorkers are struggling and

out of work, it seems unconscionable, would you

agree, that UI recipients can be nickeled and

dimed like this by their, from their benefits?

Let me address

# COMMISSIONER REARDON:

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this, because we've had a lot of conversations about this. There's information on the Key Bank site, there's information on the DOL Site and there's information on the packet that comes with the debit card. First thing, it's always better to have direct deposit into the bank account. That's the best way to get it, it's the fastest way, the most convenient. If you get a debit card, they list on their sites and on the card, on what comes with it, there are over a thousand sites in New York State outside, it's a network, outside of Key Bank, where you can withdraw your money fee free. And I can't remember the name of it at the moment, I can get it to you, but there are over a thousand of these sites. They're available, they're in all five boroughs of New

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 York City, why people line up in front of the one branch on East 31st Street, I don't know. But 3 they are also telling them there you don't have to a Key Bank in order to withdraw without a fee. 5 If you use the debit card outside of the 6 network, yes there is a fee. Same thing with, I 7 bank at a credit union and I have a network and I try to use that network, but if I have to use 9 10 another one, that's what I do. It's called All Point Network and they have over a thousand 11 branches available fee free with your credit 12 13 card, you debit card. And just to set the record straight, 14 only 20 percent of our participants get the debit 15 card, 80 percent have it direct deposited. And if 16 17 you want to change to a direct deposit, you can go on the website, do it yourself automatically. 18 19 It's safe and then your money goes right into 20 your bank account. 21 SENATOR HOYLMAN: It seems to me though that we should be doing everything we can to make 22 23 sure that, you know, that these benefits stay in

the pockets of the recipients. Is it something

24

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        you may consider looking at changing in the
3
        future with your contract with Key Bank? I mean
        they are taking on a very important
        responsibility during this pandemic.
5
                    COMMISSIONER REARDON:
                                                            We can certain
6
        have any number of conversations with them, but
7
        it is standard practice. Again, my credit union
9
        has a large network where I can withdraw for free
10
        but they're not everywhere, so if I --
                    SENATOR HOYLMAN:
11
                                                   I would argue,
        respectfully, this is not a standard banking
12
13
        procedure, this is banking in the middle of a
14
        pandemic.
                    COMMISSIONER REARDON:
                                                            They still have
15
        over a thousand places they can withdraw for free
16
17
        and they are noticed everywhere on the websites,
        on the package. We can certainly have a
18
        conversation to see if they want to expand their
19
20
        network. But they can also transfer to their own
21
        bank account if they'd rather not struggle with a
22
        debit card.
23
                    SENATOR HOYLMAN:
                                                   Thank you very much.
24
        Thanks for looking into it. I appreciate it.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 COMMISSIONER REARDON: Sure. 3 SENATOR RAMOS: All right, thank you, Senator Hoylman. Up next we have Senator John 5 Liu. You have three minutes to ask your 6 questions. SENATOR JOHN LIU: Thank you, Madam 7 8 Chair and thank you commissioner, for being with 9 us this whole time. Actually Assembly Member 10 Members Bronson and Simon already asked questions along the lines of my questions but you didn't 11 have a chance to respond to them because they ran 12 13 out of time. So with regard to the digital marketplace employees, I know you had mentioned 14 there is a lawsuit going on with the Uber drivers 15 right now. But it is my understanding that 16 17 ultimately, many of these drivers did get their unemployment insurance. Is that correct or what 18 19 happened there? Many of them di 20 COMMISSIONER REARDON: 21 I mean there was no set policy one way or the 22 other. The UI and PUA rules were determined by 23 the federal government and we follow them. That's 24 all can I say about the lawsuit. But like many Geneva Worldwide, Inc. 256 West 38 t h Street, 10 t h Floor, New York, NY 10018

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1
2
        people who work in the gig economy, they got most
3
        of them got on to the PUA benefits without a
4
        problem.
                                            Okay. So, I mean --
5
                   SENATOR LIU:
                                                             [unintelligible
6
                   COMMISSIONER REARDON:
7
        [01:43:43] in that area.
8
                   SENATOR LIU:
                                            I just seem to recall that
        at toward the beginning of the administration of
9
10
        the unemployment benefits that many of these
        drivers were left out in the cold. And so was
11
        that --
12
13
                   COMMISSIONER REARDON:
                                                             Not so much
14
        drivers, but for people who were going to be able
        to get the PUA benefits, originally the federal
15
        government had a regulation that said they had to
16
17
        apply for unemployment, be denied and then apply
        for PUA.
18
                   SENATOR LIU:
                                            Got it.
19
                                                             People thought
20
                   COMMISSIONER REARDON:
21
        that they were denied for benefits. We fixed
22
        that. On April 20th, we rolled out the new Google
23
        application that was a seamless way for people to
24
        be guided to one benefit or the other. But
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        unfortunately in those first weeks, people
3
        thought they were being denied benefits. They
        were not. That was just the federal regulation
5
        that got in our way.
6
                     SENATOR LIU:
                                              Well they, I mean from
        their perspective, and we also have to try to put
7
        our ourselves in the shoes of our constituents,
9
        from their perspective, they were denied. And
10
        they were, in fact, based on what you were
        saying, they were told they had to be denied
11
        first for unemployment before they could get the
12
13
        PUA. So that's what happened. Okay. There's
        nothing that DOL could have done differently
14
15
        there.
                     COMMISSIONER REARDON:
                                                              No. After we
16
        the application, we dealt with it with a tech
17
        fix. But we, remember, we did not get guidance
18
        from the federal government on how to administer
19
20
        that until April 5th.
21
                     SENATOR LIU:
                                              All right. With regard to
22
        lessons learned thus far, and I know we are all
23
        learning a lot of lessons, what has transpired
24
        with the digital marketplace workers that can
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        probably be applied going forward long after we
3
        hopefully get out of this pandemic situation?
                   COMMISSIONER REARDON:
                                                             In what regard
4
                                            Well, so, for example,
5
                   SENATOR LIU:
        they were somehow afforded unemployment benefits,
6
        right. I mean from their perspective, it is
7
8
        unemployment benefit.
9
                   COMMISSIONER REARDON:
                                                             They were
10
        afforded pandemic unemployment assistance by the
        CARES Act. That is not straight up unemployment
11
        insurance. And it's a --
12
13
                   SENATOR LIU:
                                            Yeah, but it's still
14
        called pandemic unemployment assistance.
                   COMMUNITIES REARDON:
                                                          Yes. But it's no
15
        UI. And that's a significant difference and
16
17
        people need to understand --
                   SENATOR LIU:
                                            I understand it's not
18
19
        unemployment insurance per se, that it's -- but
20
        it's still unemployment assistance, which somehow
21
        connotes that they are employed. So all I'm
        saying is that -- and my time is up. I don't want
22
23
        to keep you much longer. But we need to figure
24
        out how to move forward here recognizing that
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 these drivers are just really not independent contractors, but are employees of employers, 3 which is why they're getting unemployment 5 assistance. Thank you. Thank you, Senator Liu. SENATOR RAMOS: 6 That actually exhausts both the Senate and the 7 Assembly lists when it comes to questions. So we 9 are, as chairs going to be asking a second round 10 of questions, and I will begin. I wanted to ask about something you said earlier, commissioner, 11 12 with regard to voluntary agreements when there 13 are complaints. And I'm wondering what it is that if these voluntary complaints don't take place, 14 how is it that any of these conflicts are 15 resolved, is there any enforceable law, I'm 16 17 sorry, when it came to the voluntary resolutions. COMMISSIONER REARDON: 18 Mm-hmm. Sb, we work on a compliance model and we work and we do 19 20 this, we did this before the pandemic. We did it 21 in a lot of situations. We go out and we work with the employer and we say, you know, these are 22 23 the issues that we see in your workplace. These 24 are the things you need to remediate. And for the

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 most part, they do. And you know, we're very happy with the results. You know, very rarely do 3 we have to follow up and do any kind of, you know, further work with them. 5 SENATOR RAMOS: Thank you. With regard 6 to the DOL having obviously more servers, you 7 still can't actually apply for PUA in Spanish, 9 let alone other languages. You need to call to 10 receive language access and yet people haven't heard from your department in months. How are, 11 12 you know, are any efforts dedicated to ensuring 13 that non-English speaking people are being prioritized in any way and made sure that they're 14 able to access their benefits? 15 COMMISSIONER REARDON: So, fortunately 16 17 we do have some agents that are bilingual and we use them first when someone calls, particularly 18 19 in Spanish because that's the most generally, you 20 know, that's usually the second language that we 21 have available. And if they do not have someone who can speak in that language, then we have to 22 23 use language line, and we use that all the time. 24 Unfortunately, it takes longer, as you know, it Geneva Worldwide, Inc.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        takes longer because you speak in one language,
        it translated, so it doubles the time. And that's
3
        just the nature of the business. We print up, all
        of our printed material is printed up in six
5
        languages. We are working on some of our
6
        automated phone lines and we're getting them
7
        translated into Spanish first and then perhaps
        into other languages. We understand the issue.
9
10
                   We recently had a meeting with a lot of
        the advocates for these other language groups to
11
        make sure that we were all working together and
12
13
        they were very helpful, and, you know, we are
        happy for the assistance. I understand the
14
15
        difficulty. The governor takes it very seriously
16
                   SENATOR RAMOS:
17
                                                But you're not telling
        me how you are addressing the problem. How are
18
        people who don't speak English going to be able
19
        to access their benefits, when it's been
20
21
        increasingly frustrating for them to do so?
22
                   COMMISSIONER REARDON:
                                                            When someone
23
        speaks in another language, if we do not have
24
        someone on, available in the telephone claim
```

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 center who speaks that language, they have to use the language line. They call the language line 3 for whatever language is spoken, and that person translates. And that is the system that we've 5 always had. We are actually trying to automate 6 some of our automated responses in Spanish. 7 That's actually being worked on right now. And we 9 hope to real that out soon so you can understand 10 when you go to certify, all of that it will be in Spanish as well, and that is what we are doing. 11 SENATOR RAMOS: 12 All right, one more. 13 When asked about gig workers, you responded with answers about PUA, but the point is that they're 14 not eligible for UI, they're actually eligible 15 for unemployment insurance and not PUA. You can't 16 17 get PUA if you're eligible for unemployment insurance. If you had to process their 18 19 unemployment insurance applications, workers 20 wouldn't have had to worry about PUA. That's why 21 I understand there was the lawsuit about Uber and Lyft. What have you done to implement the 22 23 Postmates decision? When did the DOL begin to 24 make app-based employers contribute UI fund and

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        when will you receive earning data from app-based
3
        employers?
                   COMMISSIONER REARDON:
                                                             That's all unde
4
5
        litigation and I can't comment on it.
                                                Okay. Well, then in that
6
                   SENATOR RAMOS:
        case, can you answer why if quarantine leave
7
8
        guidance can be expanded, like it was for certain
9
        healthcare workers by the Department of Health,
10
        so more essential workers can qualify without
        having to go to their local health department?
11
                   COMMISSIONER REARDON:
12
                                                             I'm sorry. I
13
        don't understand. Ask me again. I didn't -- I
        don't understand.
14
                   SENATOR RAMOS:
15
                                                Sure. The quarantine
        leave guidance can be expanded, or can it be
16
17
        expanded like it was for certain healthcare
        workers by the Department of Health. Is that
18
        something you're able to do in order to cover
19
20
        more essential workers who can qualify without
21
        having to go to their local health departments?
22
                   COMMISSIONER REARDON:
                                                             I'd have to lo
        into that. I don't have an answer for that. I can
23
24
        get back to you.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
                   SENATOR RAMOS:
                                                Okay. And by any chance
        if we go back to my first question, has your
3
        staff given you the guidance from your website
        that I had referenced before?
5
                   COMMISSIONER REARDON:
                                                            So the return
6
        work talks about UI, it talks about what happens
7
        when you get an offer, when you can decline the
9
        offer. That's the UI part of it. Is that, if
10
        that's what you were talking about, that really
        is how I'm being called back to work, I don't
11
        feel safe, what are my options? We talk about,
12
13
        you know, the COVID reasons for not going back to
        work. I think there are seven, the federal
14
15
        government listed them out. And you can, if one
        of those is your reason for not returning to
16
17
        work, then you can turn down the job and you
        qualify, I think usually for PUA in that
18
        instance, because PUA is actually for COVID
19
        reasons. That's one of the reasons PUA was
20
21
        invented, to cover people to have COVID reasons
        for not working.
22
23
                   SENATOR RAMOS:
                                                But PUA is not included
24
        the in guidance. It is not in the document.
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	Page II6
1	Joint Hearing COVID Impact on Workforce, 8-13-20
2	COMMISSIONER REARDON: It is, they're
3	telling me. Let's take this offline. I'd be happy
4	to have that conversation, but, you know, this is
5	about how you can return to work and how you can
6	turn down work.
7	SENATOR RAMOS: Okay. All right. Very
8	good, thanks. I'll yield my time, and I believe
9	Assemblyman McDonald, do you have more questions?
10	ASSEMBLY MEMBER MCDONALD: Yes, act
11	I really don't have a second round except for
12	chairs. Kevin Byrne got tied up in a meeting so
13	we're going to ask if we can give three minutes
14	for Kevin to ask some questions of the
15	commissioners, and then the assembly will rest.
16	SENATOR RAMOS: All right, and then we
17	have Senator Skoufis.
18	ASSEMBLY MEMBER MCDONALD: Okay, gr
19	Thank you.
20	ASSEMBLY MEMBER KEVIN BYRNE:
21	Chair McDonald, and commissioner, for your
22	testimony. Like Chairman Abinanti, I was
23	multitasking with another meeting as well, and I
24	was able to hear bits and pieces. I do want to
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Joint Hearing COVID Impact on Workforce, 8-13-20 start first by thanking you personally for directly reaching out to me. I know you reached out to colleagues throughout this pandemic. We had hundreds of constituents in my district going through this very, very painful process, having been forced to go on unemployment, waiting for, quite frankly, months to not just get checks but in some cases just to get some answers. And in 10 many ways I think you would accept that members of the legislature, our offices in some ways 11 became an extension the Department of Labor just 12 13 by the very nature of the constituent services we 14 were providing.

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So I did want to at least thank you. It's pretty clear to me, and this is not a criticism of you or the department necessarily, but that we were unprepared because this was such an unprecedented virus. And I don't think any state was fully prepared for this. But now that we're, you know, we've flattened the curve, that the infection rate is lower, that we're preparing for the potential second wave, and I understand that there's going to be the financial component

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 to this from the state and the federal government that we're always going to be looking for. Are we 3 prepared, is the state Department of Labor prepared with its website, with its phone 5 systems? I know you increased capacity with other 6 I think outside, I'm not sure if telemarketer is 7 the right word but people answering the phones. 9 It's not the right word. Call centers, right, 10 there it is, call centers. COMMISSIONER REARDON: 11 Yes. ASSEMBLY MEMBER BYRNE: 12 Fair enough. 13 Okay. Do we have that built in? Are you ready? Is the Department of Labor ready, so folks who are 14 15 forced potentially to go back on unemployment and I really hope that does not happen, for many 16 17 reasons -- are we ready to make sure that they don't have to wait months and months and go 18 through every state legislator, every senator, 19 20 congressperson? I'm happy to provide constituent 21 services, a great part of our job, but I would rather they just get something that's owed to 22 23 them up front. 24 COMMISSIONER REARDON: I'm with you. Joint Hearing COVID Impact on Workforce, 8-13-20

yes, we have done a tremendous amount of work to update, modernize, digitize our system. We have a chatbot on our website now that can answer all kind of questions for people. It won't answer about your individual claim yet but it can answer how do I file? This has happened, what do I do? It's a really useful tool. We also have greatly expanded the number of people working in the telephone claims center. We have almost all of the staff of the DOL now has at least some training on how to work on UI. Our inspectors in worker protection know how to do it. Our career center workers know how to do it. Our executives know how to do it. I've worked on the phone. Many of us have. So we are ready.

And we know that should the second wave come, we know where the pain points are, we know where to focus our efforts. One of the things that we did that was really critical that we didn't realize until this pandemic hit, we live if an on-demand society now and people expect answers immediately, so we have now set up a robust communication tool that sends out texts

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        and e-mails. You're at this stage of your
3
        process. Congratulations, your claim is being
        processed. Don't forget to certify every week.
        Here's your DocuSign for your back
5
        certifications. We send out, last weekend we sent
6
        out a mass e-mail about the President's
7
8
        memorandum because we knew people were puzzled.
9
        Does this mean I'm getting more money or not? So
10
        we sent out a quick message by e-mail and text to
        over three million people in the system saying
11
        this is what the memorandum does. Nothing is
12
13
        coming now. We will alert you when you need to do
        anything. Please don't call the TCC because we
14
        have to help other claimants. It worked
15
        beautifully.
16
17
                   ASSEMBLY MEMBER BYRNE:
                                                             Thank you,
        commissioner. I know I'm out of time. I'll just
18
19
        say I still have some constituents with
20
        outstanding claims that will reach out directly
21
        to your office, and thank you for sticking it out
        and answering all of our questions.
22
23
                   COMMISSIONER REARDON:
                                                             Thank you.
24
        They're not telemarketers.
```

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
                   ASSEMBLY MEMBER BYRNE:
                                                             Yes. Call
3
        center, right.
                   COMMISSIONER REARDON:
                                                             Yes.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
5
                   SENATOR RAMOS:
6
                                                All right. James
7
        Skoufis, round two.
8
                   SENATOR SKOUFIS:
                                                   Okay. Thanks very
        much. And I just have a couple of additional
9
10
        questions, if I may, and thank you for spending
        now the entire morning with us. First, very
11
        specifically, if you have a construction site,
12
13
        out-of-state workers who have driven to this New
        York construction site, the contractor has not
14
        employed local labor. Do the quarantine rules, if
15
        those out-of-state workers come from a state on
16
        the governor's list, apply to those workers? Do
17
        the fines apply to the workers and/or the
18
19
        employers, the contractors, et cetera?
                                                             So this is a
20
                   COMMISSIONER REARDON:
21
        question that has come up. We can look into
22
        individual cases. I mean, by and large, essential
23
        workers are essential workers and so they don't,
24
        you know -- if I'm an essential worker and I have
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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        to go out of state to a state that's on the list
        and I come back, I'm not required to quarantine
3
        if I'm well. So that's --
                    SENATOR SKOUFIS:
5
                                                    So these are not New
        York, so these are people who live in these other
6
        states who have been brought here to work for a
7
8
        period of time.
9
                    COMMISSIONER REARDON:
                                                             Yeah. It's a
10
        complicated question, and let's talk offline
        about it. We've had a lot of conversations with
11
        various construction unions about it and various
12
13
        communities, so I'd love to have that answer but
        I need to know a little bit more about each
14
        thing. The question about the fines, fines for
15
        what?
16
17
                    SENATOR SKOUFIS:
                                                    So I know there are
        $2,000 fines for individuals who don't follow
18
        this directive and self-quarantine after coming
19
        in through an airport or driving to New York, et
20
21
        cetera. So I'm asking if the fines apply in these
        cases, but it sounds like, as you said, this is
22
23
        complicated and it's --
24
                    COMMISSIONER REARDON:
                                                             It's actually
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        Department of Health that oversees all of that.
3
        It's not the Department of Labor. So they would
        be able to answer that question better than I
5
        could.
                     SENATOR SKOUFIS:
6
                                                     Okay. Got it. When
        filing complaints, I know this has come up from a
7
        couple of other colleagues, but one of the issues
9
        that I have heard from a number of people about,
10
        is the inability to file COVID-related workplace
        complaints anonymously. And despite your
11
        assurances, and I understand what you're saying
12
13
        completely, where you're not giving up the
        employee's name to the employer, I get that. But
14
15
        nevertheless, two things, one, if it's a very
        small business, there might only be one or two or
16
17
        three employees.
                     COMMISSIONER REARDON:
                                                              Yeah, and you
18
        in trouble.
19
20
                     SENATOR SKOUFIS:
                                                     And they may know
21
        where the complaint is coming from, even if you
22
        don't give up his or her name. And the other is
23
        despite any assurance like that, people just
24
        naturally are not going to feel comfortable one
```

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way or the other giving their name on this form.

And so what can be done in those kind of

situations where you do have problems in a

workplace and people either, they're just not

comfortable or they're not in a position to file

a complaint with their name attached.

## COMMISSIONER REARDON:

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

So we're a

complaint-driven agency. That's the way it works for us. If a person, and, you know, as an actor, when as I often was the only actor on a gig, so if I had a complaint they'd know who it was, so I understand that scenario very well. If a worker feels very uncomfortable, they should by all means call our worker protection people and talk to one of them and explain the situation and see how they can work it out. Because more than anything, we want to make sure that the worker is protected and that they are treated according to the law. So they should pick up the phone and call the DLO number. It's much easier to get through to worker protection than it is to UI, and talk to somebody and we will make every effort to protect them.

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
                   SENATOR SKOUFIS:
                                                   Okay. Great --
3
                   COMMISSIONER REARDON:
                                                             Because that's
        what --
4
5
                   SENATOR SKOUFIS:
                                                   No, I appreciate that.
        That's helpful information. And just lastly a
6
        comment, I know you had mentioned availing your
7
        representatives to come to our districts or
8
9
        virtually or in person, come to our districts for
10
        events. I just wanted to bring to your attention
        we actually were planning an event that my office
11
        was hosting. We tried actually three times to get
12
13
        someone from your department to join us. We were
        met with unresponsiveness. And so I just want to
14
        let you know to flag that. You've offered it to
15
        all my colleagues here, and to just bring to your
16
17
        attention that there just needs to be a bit more
        responsiveness.
18
                                                             Yeah, just let
                   COMMISSIONER REARDON:
19
20
        know because that should not happen.
21
                   SENATOR SKOUFIS:
                                                   Thank you.
                   SENATOR RAMOS:
22
                                                All right, we have one
23
        last round of second questioning, Senator
24
        Jackson.
                                Geneva Worldwide, Inc.
```

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
                   SENATOR JACKSON:
                                                   Sure, hi commissioner.
                   SENATOR RAMOS:
                                                And then we're moving on
3
        to the second panel.
4
                   SENATOR JACKSON:
5
                                                   Yeah, hi. Hi,
        commissioner.
6
                   COMMISSIONER REARDON:
                                                             Hi.
7
8
                   SENATOR JACKSON:
                                                   Just glad you're still
9
        hanging in there, and you have answered most of
10
        the questions. I just have a question about DOCCS
        summer teachers. As you know, they were not
11
        getting unemployment because of COVID, but my
12
13
        understanding was that gig workers like Lyft and
        Uber got. Will they be treated the same, meaning
14
15
        that they should be entitled to unemployment
        insurance during the summer?
16
                                                             So we're looking
17
                   COMMISSIONER REARDON:
        at all of this. I mean, part of the issue for
18
        teachers is that they typically work a 12-month
19
20
        contract, and, you know, so those are the rules
21
        that apply to them. We are looking at individual
        cases. I know it's different now. The pandemic
22
23
        has changed everything for everybody. So we are
24
        definitely taking it under advisement. But as you
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	1490 127
1	Joint Hearing COVID Impact on Workforce, 8-13-20
2	know, a lot of teachers actually have a 12-month
3	contract and that's the problem.
4	SENATOR JACKSON: Okay. All right. I
5	would just ask to raise this as an issue, that
6	not only downstate but it's all of the correction
7	facilities in the state of New York.
8	COMMISSIONER REARDON: Yes.
9	SENATOR JACKSON: Thank you. Thank you,
10	Madame Chair.
11	SENATOR RAMOS: Amazing. Assemblyman
12	McDonald, would you look to introduce the second
13	panel?
14	ASSEMBLY MEMBER MCDONALD: I will
15	think co-chair Tom Abinanti just wants to say
16	goodbye so if we can unmute him for a second, he
17	wants to say goodbye to the commissioner, like we
18	all do.
19	ASSEMBLY MEMBER ABINANTI: Yes,
20	commissioner, I just want to thank you for being
21	with us this morning, and I look forward to
22	taking you up on your offer to have a
23	conversation about where we go from here. I do
24	think we're going to need some state legislation.
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		Page 128
1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	I think we're going to need some cooperation	
3	between the executive branch and the legislative	
4	branch and I look forward to working with you	
5	very soon	
6	COMMISSIONER REARDON:	Thank you.
7	ASSEMBLY MEMBER ABINANTI:	becau
8	really need to address some of the things that	
9	you highlighted as to where we go from here, so	
10	thank you very much.	
11	COMMISSIONER REARDON:	My pleasure.
12	Thank you.	
13	ASSEMBLY MEMBER MCDONALD:	And, tha
14	you, commissioner. We are now moving on to panel	
15	number two. So if we could allow Karen to join	
16	us, there she is, she's on the screen. Do we have	
17	her video? There she is.	
18	MS. KAREN CACACE, LABOR BUREAU CHIEF,	
19	NEW YORK STATE OFFICE OF THE ATTORNEY GENERAL:	
20	Hi, good morning.	
21	ASSEMBLY MEMBER MCDONALD:	So, from
22	New York State Attorney General's office, and	
23	Karen, I apologize, I'm a pharmacist, I'm not a	
24	linguistics expert but it's Karen?	
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
                   MS. CACACE:
                                          It's Cacace.
3
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Cacace,
        good. You have five minutes for your testimony,
5
        thank you.
6
                   MS. CACACE:
                                          Thank you. Good morning,
        committee chairs and members. My name is Karen
7
        Cacace and the I'm the bureau chief for the New
9
        York State Attorney General's Labor Bureau. I
10
        want to you thank you for convening this
        important hearing at such a vital time for
11
        workers of all levels and in all industries
12
13
        throughout New York and for giving our office an
14
        opportunity to share our recent experiences,
        feedback and insight.
15
                   Today's hearing offers many of us
16
17
        working on labor issues in New York State the
18
        chance to report back on how the state system and
19
        laws have fared under extreme stress from the
        coronavirus and resulting economic toll and to
20
21
        discuss possible legislative and policy changes
22
        to address any such issues.
23
                   At the outset, I want to note that
24
        Attorney General Letitia James and the rest of
```

Joint Hearing COVID Impact on Workforce, 8-13-20 our office continue to appreciate the strong and constructive relationship between our office and the legislature and with other issues we've worked on together. We offer our time and any relevant expertise we may have to assist with legislative objectives of these committees or legislative leadership or other individual legislators.

Following the governor's executive order 202.8 that required businesses deemed nonessential to reduce by 100 percent their inperson workforces, our office began responding to workers throughout the state to who were unsure if their employer could legally require them to report to work on Monday, March 23rd. Over the past nearly five months, our office has received over 12,000 inquiries from workers regarding whether they should be allowed to telecommute, health and safety requirements for workplaces that remained open, employer obligations under the new state and federal paid sick leave laws, and most concerning to our office, allegations of retaliation against workers who complain about

Joint Hearing COVID Impact on Workforce, 8-13-20 unsafe working conditions in work places that remained open.

We created a comprehensive know your rights brochure, which we published on our website, and sent to all workers who contacted us by e-mail. The brochure will be attached to our written testimony. In collaboration with the state Department of Labor, we have responded to these workers' inquiries and concerns, provided information about the constantly changing workplace health and safety requirements, and contacted employers to discuss discussion a resolution of the employees' concerns.

Our office has directly contacted over 850 employers and in more cases these conversations, resulted in employers voluntarily agreeing to comply with the applicable laws without need for further action by this office. The employers allowed employees to telecommute, improve safety standards, agreed to compensate employees for sick leave, and reinstate workers who had been fired in retaliation for complaining about health and safety conditions.

Joint Hearing COVID Impact on Workforce, 8-13-20

In some cases, however, employers did not initially agree to comply with the executive orders of the health and safety requirements, the entire [unintelligible] [02:08:06] laws and the new sick leave and emergency quarantine laws. In those cases we sent formal demand letters. To date, we have sent 80 of those, which resulted in those employers complying.

For those employers who appear to have failed to remedy or correct their unlawful practices, we have opened formal investigations including one into the practices at Amazon's fulfillment center on Staten Island.

This crisis has demonstrated that many employees in low wage jobs are absolutely essentially to the functioning of our economy and society, even in a pandemic. But unfortunately, are not adequately protected by existing laws. Protecting these workers requires, among others things, stronger safety standards, increased protection from retaliation, elimination of noncompete requirements, and updates to the unemployment insurance laws.

Joint Hearing COVID Impact on Workforce, 8-13-20

Our office also welcomes the opportunity to share our input on any ideas that the legislature is [unintelligible] [02:08:57] to strengthen worker protections.

Regarding safety standards, because OSHA has failed to create standards to protect workers from COVID-19 specifically and airborne illnesses generally, the state can and should create specific enforceable standards for all industries. These standards should also cover employer provided housing. It is imperative that employers be required to provide safe working conditions for their employees. This is true in any time, particularly during this pandemic. The legislature can mandate that the Department of Labor and Department of Health create these standards and empower our office to enforce them.

As I mentioned, employer retaliation against employees who speak up about health and safety concerns is one of the chief concerns in this office in recent months. We have seen several situations where employees raised concerns about safety issues at their workplace

and were fired soon after raising those concerns.

This has a chilling effect on other workers.

Workers should not have to choose between keeping their jobs and advocating for safe working conditions. New York's current whistle blower law, New York labor law 740, is limited to both the type of activity it protects and the remedies it provides. In order for worker conduct to be protected, the worker must oppose action by the employer that violates a law, rule or regulation and the action must create a substantial and specific danger to public health and safety. This restricted definition should be broadened.

In addition, currently employees may only get obtain back pay reinstatement and attorneys fees as a remedy. For employers of low wage workers, the financial risk of retaliation is much too low to deter them from taking action against employees who complain. In order to sufficiently deter employees and to adequately compensate whistleblowers who risk their jobs, employers should also be liable for additional damages.

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
                    Another area that I would like to
3
        highlight is non-compete clauses and labor
        contracts. Non-competes signed by employees and
4
        usually required to start or continue a job
5
6
        prevent employees from working for that
        employer's competitors or starting a competing
7
8
        business after they leave that job for a certain
9
        amount of time in a certain geographic area.
10
                    Historically, non-competes were used
        sparingly for executives with trade secrets or
11
        confidential business information and these
12
13
        executives were typically represented by lawyers
14
        who negotiated the terms of the agreement with
        the employer. In recent years --
15
16
                    SENATOR RAMOS:
                                                 Karen?
                    MS. CACACE:
17
                                          Yes, oh, sorry.
                    SENATOR RAMOS:
                                                 You're actually out of
18
        time.
19
20
                    MS. CACACE:
                                           Okay.
21
                    SENATOR RAMOS:
                                                 Thank you so much for
        your testimony. I'm sure hopefully the rest of
22
23
        your testimony will correspond with the upcoming
24
        questions. And first up is actually the Assembly
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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        on this one.
3
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Very good
        And Karen, thank you for your testimony. There
5
        was a little bit of feedback so I may have missed
        parts of it, so this if this question is
6
        repetitive I apologize. But have we seen a
7
        significant increase in violations in employees'
9
        rights and protections during this time, these
10
        last three or four months? And really what should
        we be advising our constituents, the employees,
11
        to be on the lookout for?
12
13
                   MS. CACACE:
                                          Well, what we have seen the
14
        increase in is concern about whether they have to
15
        go to work, what the safety conditions are when
        they are there, retaliation if they're
16
17
        complaining about safety conditions. That is all
        new related to the pandemic. There are continuing
18
19
        ongoing issues of minimum wage and overtime but
20
        the complaints coming in to us have been COVID-
21
        related, the vast majority.
22
                   ASSEMBLY MEMBER MCDONALD:
                                                                   And when
23
        do these investigations, is it mostly interaction
24
        just with the complainant? There must be
```

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        interaction with the employer group as well,
3
        correct?
                   MS. CACACE:
                                          Yes, right. So that's what
        I'm saying, that there were 12,000 inquiries came
5
        in. Out of those cases, we felt it was necessary
6
        to speak with 850 employers, so and those 850
7
        cases, we have contacted the employer and have
9
        tried to explain to them what their obligations,
10
        and in most of the cases they were able, they
        were agreeable and remedied the situation.
11
                   ASSEMBLY MEMBER MCDONALD:
                                                                   That's
12
13
        encouraging to hear. I can tell you as an
        employer myself, it's been challenging to follow
14
        the shifting sands of what we're supposed to do
15
        if you're well-intentioned. And we also know that
16
17
        there are some employers that are not well-
        intentioned and those are the ones I would hazard
18
19
        a guess probably weren't as cooperative with you,
20
        but thank you. Senator, back to you.
21
                   SENATOR RAMOS:
                                                Thank you, John. And
        thank you, Karen, for testifying with us today.
22
23
        I'm a little -- I want for you to elaborate a
24
        little bit on what you said in terms of the
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Joint Hearing COVID Impact on Workforce, 8-13-20
restrictive definition when it comes to I guess
whistleblowers, and you mentioned another issue
that keeps being brought up. It has to do with
minimum wage and overtime and overall compliance
with wage laws. Can you tell me how rampant these
concerns are and what can be done through your
office or beyond to address that?

MS. CACACE: Right, so for the whistleblower laws, it's New York labor law section 740 and it requires that if a worker is concerned about the safety condition at work and they oppose it, their activity is only protected if what their employer was doing violated a law, rule or regulation, so it has to be specific, that there's a specific law, rule or regulation that was at issue, and that it is a substantial threat to public safety.

So the pandemic actually is one of the rare circumstances that I think leads to claims that arise under this law, that the activity is covered because workers are saying it's not safe for me to go to work, and if we do have an executive order, particularly focused on safety

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        conditions, we can say that's the law, rule or
        regulation and it is a threat to public safety.
3
        But if, and I'm sorry. One of the lines, I didn't
        catch that in my testimony was the need for more
5
        clear safety regulations and laws, because there
6
        are many industries it's not clear exactly what
7
        the employers need to do, and so that's something
9
        I would encourage the legislature to take a look
10
        at to see if there is room to regulate because
        then it would be we would be able to enforce
11
        that, and everyone would be able to enforce that.
12
13
                   SENATOR RAMOS:
                                                Thank you so much. And
        how do you feel about expanding partial UI?
14
                   MS. CACACE:
15
                                         Yeah, I was going to get to
        that. That was later on --
16
17
                   SENATOR RAMOS:
                                                I figured.
                   MS. CACACE:
                                          -- in the testimony. And so
18
19
        absolutely. So, the way partial unemployment
20
        works, that was very confusing for workers. I
21
        think it is difficult for the Department of Labor
        administer. If you work even one hour one day
22
23
        you're disqualified for that entire day and that
24
        could be even if you're doing work that you're
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 not actually getting paid for, your own business type of thing. There's a much simpler way, is 3 just to actually subtract the amount of wages that you earn. If you work part-time, you earn a 5 certain amount, and that's what the Department of 6 Labor could look at, and many other states do it 7 that way. So I would certainly encourage Albany 9 to look at an amendment, and I think that you've 10 already been doing that, to focus on amending the UI law in that way. 11 Thank you. So before 12 SENATOR RAMOS: 13 yield over to the Assembly, are there any other 14 mechanisms that would be helpful to you and your office in order to address health and safety 15 concerns? Whether they be legislative or 16 otherwise. 17 I think legislation really 18 MS. CACACE: 19 would be important to address the pandemic going forward. As we all know, as people are going to 20 21 be back to work, there are more and more concerns about what does the workplace -- what is a safe 22 23 workplace, and I think there is room for the 24 state legislature to fill the void that the

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        federal government has left and to create those
3
        safety standards so that we will be able to
        enforce them.
4
5
                                                All right. Thank you.
                   SENATOR RAMOS:
                   ASSEMBLY MEMBER MCDONALD:
6
                                                                   Thank you
7
        the Assembly Member Harry Bronson.
                                                                  Thank you
8
                   ASSEMBLY MEMBER BRONSON:
9
        Thank you, chairs. You brought up some statistics
10
        regarding the number of complaints, I think it
        was 12,000 inquiries. Do you have the breakdown
11
        of the numbers by industry?
12
13
                   MS. CACACE:
                                          I don't have it with me,
        but we could find that and provide that to you.
14
                   ASSEMBLY MEMBER BRONSON:
                                                                  All right
15
        That would be helpful for us so that as we
16
17
        develop future policies, we can determine whether
        it's an industry-specific problem or if it's all
18
        industries or something of that nature. How about
19
20
        demographics of the workers? By race, by gender,
21
        et cetera.
22
                   MS. CACACE:
                                          That we do not, I don't
23
        think we collected that information. I don't know
24
        if we'll be able to tell.
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	Page 142
1	Joint Hearing COVID Impact on Workforce, 8-13-20
2	ASSEMBLY MEMBER BRONSON: Okay. And
3	you have information of those inquiries or
4	complaints broken down by the wage level of the
5	workers who came to you?
6	MS. CACACE: I think for most, we
7	probably could provide that.
8	ASSEMBLY MEMBER BRONSON: Again, th
9	would be helpful. As we know, many wage theft
10	violations occur for low-wage earners.
11	MS. CACACE: Yes.
12	ASSEMBLY MEMBER BRONSON: Not other
13	And then lastly, you started to talk a little bit
14	about the non-compete clauses, what your office
15	did. I'd be interested in having you complete
16	your thoughts about what it is about the non-
17	compete clauses in connection with COVID.
18	MS. CACCE: Thank you. Particularly, I
19	was going to mention the low-wage workers and
20	healthcare workers, and so in these industries
21	where there really is not about a reason to have
22	a non-compete clause, it is these jobs still
23	exists and for a lot of low-wage workers they are
24	essential workers, and to not allow them to get a
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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        different job that might be safer working
        conditions, let's say for healthcare workers, I
3
        just think it's really wrong. And so I think that
        the legislature can take action to address the
5
        validity of the non-compete clauses, so we really
6
        encourage you to take a look at that.
7
                    ASSEMBLY MEMBER BRONSON:
                                                                  Okay. And
9
        may or may not be aware, a number of years ago
10
        about a decade ago, there was a law passed that
        prevented non-compete clauses in connection with
11
        small media markets and with reporters shifting
12
13
        jobs. So I would be interested in working with
        your office to see if we can really narrow the
14
15
        parameters of non-compete so it really addresses
        the issue. And that is, you know, professional
16
17
        managerial folks who might to go a competitor and
        have trade secrets. I mean that's really the
18
        purpose there. The downside of non-competes is
19
20
        that it prevents people from being gainfully
21
        employed after they leave an employer.
22
                    MS. CACACE:
                                         Yeah, we'd be happy to work
23
        with you.
24
                    ASSEMBLY MEMBER BRONSON:
                                                                  I look for
                               Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        to having those conversations with you.
3
                    MS. CACACE:
                                           Thank you.
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Sehator
4
5
        to you.
                                                 And I'll throw the ball
6
                    SENATOR RAMOS:
7
        to --
8
                    SENATOR SKOUFIS:
                                                    You cut out there.
9
                    SENATOR RAMOS:
                                                 Sorry. I was introducing
10
        you. I was introducing you, Senator Skoufis. I'm
        so sorry. It's your turn.
11
                    SENATOR SKOUFIS:
12
                                                    I just wanted to be
13
        sure. Thank you. And thank you for your
        testimony, as well as the Attorney General's and
14
        your whole team's leadership over these past five
15
        months making sure that our workers are
16
17
        protected. So I just am looking for some clarity
        myself, and I suspect that if I don't have
18
19
        clarity, there are many thousands of my
20
        constituents that don't have this clarity.
21
                    Can you speak to I guess the distinction
22
        between violations that are handled by the
23
        Attorney General's office versus violations that
24
        are handled by the Department of Labor. Are there
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 areas of jurisdiction? Is there a complete 3 overlap? Who handles what kind of violations? Where do people go, if you can speak to that. 4 MS. CACACE: 5 It's an excellent question, and it evolved during the last five months 6 because our office just did not have enough staff 7 to answer 12,000 inquiries. So we collaborated 9 with the Department of Labor and through that 10 partnership, we were able to respond to all of these workers who were calling. And so 11 Commissioner Reardon described some of have some 12 13 of the investigators at the Department of Labor were doing the initial contact with the workers 14 15 and potentially with the employers. If they were -- if the Department of 16 17 Labor was not able to resolve it, they were and 18 are continuing to refer cases to us for enforcement. So, we are continuing to ask people 19 to file the complaint on the Department of 20 Labor's website if it's a COVID related issue and 21 they will then take the first, you know, sort of 22 23 the first crack at trying to resolve it and then 24 referring it to us.

	Page 146
1	Joint Hearing COVID Impact on Workforce, 8-13-20
2	SENATOR SKOUFIS: Got it. That makes
3	perfect sense. I thank you.
4	ASSEMBLY MEMBER MCDONALD: Assembly
5	would be Jo Anne Simon. We hear her. Here she is.
6	ASSEMBLY MEMBER SIMON: Okay. It's ti
7	for them to send you the signal that allows you
8	to support video.
9	ASSEMBLY MEMBER MCDONALD: We shoul
10	have lead-in music or something like that.
11	ASSEMBLY MEMBER SIMON: Yeah, exactly
12	Anyway, thank you very much, Ms. Cacace for your
13	testimony. I have a couple of questions for you
14	and I think that like a number of people I
15	probably didn't hear everything you said terribly
16	clearly. There is something of an echo, at least
17	as I'm hearing it.
18	But the issue about 740 and the need to
19	change the definition of what would constitute
20	the basis for a retaliatory claim is a question
21	I've been trying to get some movement on this in
22	the legislature. We have two bills, for example,
23	and this may be an injudicious question, but
24	there are two bills out there that would address
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1
2
        some of the issues you've raised with regard to
        740. I'm curious whether your office is familiar
3
        with those bills and/or has an opinion about
        which way they would need to go. There are some
5
        differences, availability of damages, not
6
        availability of damages, those types of things,
7
8
        but they address that issue about 740. And I'm
        curious about that.
9
10
                   And then the other thing is the safety
        standards you talked about. Do you believe those
11
        should be legislatively established? That's my
12
13
        other question.
                   MS. CACACE:
14
                                          Yes, I apologize for the
        audio. Is it better with the headset?
15
                   ASSEMBLY MEMBER SIMON:
                                                              Much better.
16
17
                   MS. CACACE:
                                          So sorry. So, yes, on 740,
        we are aware that there are different bills
18
        pending. Our hope really is just that it is
19
20
        expanded. And both bills expand coverage of
21
        what's protected, and I believe expand damages
        that are allowed. So it's just really important
22
23
        to us that some expansion happens, and so I hope
24
        that can happen quickly because, as I said, it's
```

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        -- we are seeing -- people are calling us. And a
3
        lot of people asked questions about this during
        the first panel.
4
                    What about workers who are afraid to
5
        report safety standards, safety violations? It is
6
        an enormous problem for workers. It puts their
7
8
        job at jeopardy. And so the more protection, the
9
        better, and it is really desperately needed. So I
10
        would just really encourage you all to expand it
        in whatever way you can agree on.
11
                    And then your second question -- I'm
12
13
        sorry, could you remind me?
                    ASSEMBLY MEMBER SIMON:
                                                               You talked al
14
        the need for --
15
                    MS. CACACE:
                                           Safety standards.
16
                    ASSEMBLY MEMBER SIMON:
17
                                                               -- safety
        standards as they return to work.
18
                    MS. CACACE:
19
                                           Right.
20
                    ASSEMBLY MEMBER SIMON:
                                                               And housing a
21
        well.
22
                    MS. CACACE:
                                          Yes, right. Because right,
23
        there's a lot of farm workers where there's
24
        employer-provide housing and in some other
                                 Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        industries as well. And there is, you know, the
3
        executive orders provide some specifics but not
        enough, I think, to cover all of the safety
        concerns that workers have and are going to have
5
        going forward. And so I think that there could be
6
        legislation that will require either the
7
8
        Department of Labor or the Department of Health
9
        to go industry by industry and mandate what those
10
        safety standards are.
                    And so some of this has been done in the
11
        forward documents that have been put out by the
12
        state but I think it certainly could be
13
        strengthened through legislation.
14
                    ASSEMBLY MEMBER SIMON:
15
                                                              Thank you ve:
        much.
16
17
                                          You're welcome.
                    MS. CACACE:
                    SENATOR RAMOS:
18
                                                 Thank you. Senator James
        Sanders, you have five minutes.
19
20
                    SENATOR SANDERS:
                                                    I have to get up to
21
        unmute. I'm here. Thank you. I have to jump up to
22
        exercise, exercise. Thank you, Madame Chair.
23
        Thank you, Mr. Chair. Let's see. Thank you very
24
        much for coming to testify to us. Can you tell me
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1
2
        -- I want to go back, I just have one question
        and I'll be finished in one minute. Let's go to
3
        the issue of the undocumented workers. Is there
        any way that we can sue to see if we can't get
5
        their needs met? They're by and large not being
6
        met in this economy, and that is so dangerous. Is
7
8
        there anything that the AG's office can do here?
                                          So all of the labor laws
9
                   MS. CACACE:
10
        with the exception of unemployment insurance
        cover undocumented workers. So, if an
11
        undocumented worker is not paid the minimum wage
12
13
        or overtime, we absolutely can and have sued on
        their behalf and recovered them wages. If they
14
        are a whistleblower and they fall within the
15
        whistleblower law we can sue on their behalf.
16
        They are not however, if don't have work
17
        authorization, eligible for unemployment
18
19
        insurance, so that's an enormous gap.
20
                   SENATOR SANDERS:
                                                   Okay. Can I encourage
21
        guys to continue bouncing this around to come up
        with some -- you're office has been very
22
23
        creative. We really need to bounce this around to
24
        see how we can protect these workers.
```

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
                    MS. CACACE:
                                          It's an absolute priority
3
        for us.
                    SENATOR SANDERS:
                                                    Okay. Thank you. Thank
        you, Madam Chair.
5
                    ASSEMBLY MEMBER MCDONALD:
6
                                                                    Thank yo
        and back to the Assembly and Marianne
7
8
        Buttenschon. Come on down. Or come on in. How's
9
        that?
10
                    ASSEMBLY MEMBER BUTTENSCHON:
        very much. And thank you to the Attorney
11
        General's office as well as my colleagues. I just
12
13
        have one question in regards to you talked about
14
        the 12,000 cases that you're working on, and I
15
        appreciate those efforts. Are you hearing in
        regard to -- we have been receiving comments that
16
17
        an outside entity is identifying themselves as a
        Department of Labor and asking personal
18
        information from individuals that have not
19
        applied. And I just wondered if it's outside of
20
21
        the state or is it an in-state issue and what's
22
        the status that the office has been able to work
23
        with those.
24
                    MS. CACACE:
                                          Yeah. So we have certainly
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        gotten complaints of identity theft or identity
3
        fraud related to filings of unemployment
        insurance claims. So we have in our know your
        rights brochure information about where to report
5
6
        those, and we have coordinated with DOL and
        referred any complaints that we have gotten to
7
8
        DOL on those.
9
                   ASSEMBLY MEMBER BUTTENSCHON:
10
        work in progress that's progressing? I guess
        that's the question more.
11
                   MS. CACACE:
                                          Well, I mean it's on an
12
13
        individual basis, you know, for each person, and
        I'm looking in our know your rights brochure, so
14
15
        I can tell you exactly where to, uh, to report
        it.
16
17
                   ASSEMBLY MEMBER BUTTENSCHON:
        will reach out to your office later.
18
19
                   MS. CACACE:
                                          Yeah, and it'll be in our
20
        testimony. We're attaching all the know your
21
        rights information, which goes on for like 15
        pages, so it's very detailed.
22
23
                   ASSEMBLY MEMBER BUTTENSCHON:
24
                   MS. CACACE:
                                          You're welcome.
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1
2
                   SENATOR RAMOS:
                                                All right. Up next is
3
        Senator George Borello. You have three minutes.
        Senator Borello? Senator Borello going once.
        Senator Borello going twice. All right. I suppose
5
        we yield to the assembly for this turn.
6
                   ASSEMBLY MEMBER MCDONALD:
                                                                   And back
7
8
        you. We're going to give you a former assembly
9
        member in return, Shelley Mayer. Don't forget
10
        where you came from, Shelly.
                   SENATOR RAMOS:
                                                Don't forget where you
11
12
        are.
13
                   SENATOR MAYER:
                                                Thank you. Thank you
14
        both. Thank you and thank you, Karen, pleasure to
15
        see you.
                   MS. CACACE:
16
                                          You too.
                   SEANTOR MAYER:
17
                                                Let me start my video.
        One, as you know, I want to thank the Attorney
18
        General's office for their willingness to jump in
19
        on the WARN Act action in my district involving
20
21
        the layoff of over 200 people on Christmas Eve
        with no notice, and were it not for your
22
23
        persistence and willingness to enter into this
24
        case, I'm not sure we would ever have had a path
```

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Joint Hearing COVID Impact on Workforce, 8-13-20 to recover for these individuals. But it brings up the issue of what we're going to do about the WARN Act. On the Department of Labor's website today, there's probably 20 major institutions that have filed WARN Act notices as they are beginning to close or lay off large numbers of people including the Metropolitan Opera, Neiman Marcus, Restaurant Associates.

What is the Attorney General planning to do to ensure that every one of these employees in these mass layoffs gets both the money they are entitled to and every other protection they are entitled to, given our very poor experience with the employer at the Double Tree Hotel.

MS. CACACE: So thank you for bringing Doral to our attention and thank you for bringing this up now. I think that you are right, that employees may not know about their rights under WARN Act, and if employers are not advising them of that, it is incumbent on us to reach out to them to make sure that they do know. So it's something that we can -- that we should and we can do some outreach on.

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
                   SENATOR MAYER:
                                                Well, to that point,
3
        mean, I think we need to clarify that the
        Department of Labor can intervene as a party in
        these lawsuits, otherwise, there really is no
5
        advocate, and I hope you will support me in a
6
        bill to both expand the liability for large
7
        employers and to ensure that the Department of
9
        Labor has standing to intervene.
10
                   MS. CACACE:
                                          Yes.
                   SENATOR MAYER:
                                                Secondly, during the
11
        period of the pandemic, do you know how many
12
13
        enforcement actions the Department of Labor has
        commenced as a result of violations of provisions
14
        of law related to employees during this time?
15
                   MS. CACACE:
                                          I don't have that
16
17
        information, no, but I'm sure we can ask the
        Department of Labor.
18
19
                   SENATOR MAYER:
                                                No, I meant from you,
20
        from the Attorney General's office, affirmative
21
        actions that you have commenced during this time.
22
                   MS. CACACE:
                                          Oh, we have not actually
23
        sued anybody in court yet. So we have, as I said,
24
        hundreds of employers that we have reached an
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1
2
        informal resolution with and we have ongoing
3
        investigations, but we have not -- we haven't
        sued anybody yet.
4
                                                And finally, did the
5
                   SENATOR MAYER:
6
        Attorney General's office advise the Department
        of Labor on how to interpret the PUA requirements
7
8
        that you actually apply and be rejected by the
9
        Department of Labor? Were you advising them on
10
        how to interpret the federal regulations?
                   MS. CACACE:
11
                                          No.
                   SENATOR MAYER:
12
                                                No? Okay.
13
                   MS. CACACE:
                                          I don't think so, no.
                   SENATOR MAYER:
14
                                                Thank you. Thank you
15
        very much.
                   MS. CACACE:
16
                                          Sure.
17
                   SENATOR RAMOS:
                                                All right. Thank you.
                                                                       Ι
        have actually just one more question for you, if
18
19
        that's okay, based on some comments that you just
20
        made about acknowledging issues with wage theft
21
        in our state, unfortunately. We recently re-
22
        passed the SWEAT bill in both houses of the state
23
        legislature, and you know it's largely baited on
24
        the mechanics' lien, yet there has been some
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        conflict around how it is that -- whether there's
3
        going to be an ex parte judicial review before a
        lien is actually placed on the employer's assets,
5
        which largely we see as not only a reason to
6
        dissuade particularly undocumented workers from
        seeking relief, but also gives the employer an
7
        opportunity to transfer assets. Does your office
        take a position on the SWEAT bill? And if not, is
9
10
        there another mechanism that you guys are
        advocating for in order to solve this $1 billion
11
12
        problem?
13
                     MS. CACACE:
                                            It is a bill that our
14
        office has been in support of. And the issue that
15
        you identified is a significant issue, and so we
        would very much like to see it come into law as
16
17
        it is.
                     SENATOR RAMOS:
                                                  All right. Well, thank
18
19
        you very much. And I guess that concludes our
20
        questions for you.
21
                     ASSEMBLY MEMBER MCDONALD:
                                                                     Senato:
        sorry. I'm sorry. We have a late bloomer,
22
23
        Chairman Tom Abinanti. Are you in or out, Tom?
24
                     ASSEMBLY MEMBER ABINANTI:
                                                                     I'm in
                                  Geneva Worldwide, Inc.
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1
2
        in. Thanks.
3
                   ASSEMBLY MEMBER MCDONALD:
                                                                   All right
        then that'll be it. Thank you.
4
5
                   ASSEMBLY MEMBER ABINANTI:
                                                                   Thank you
        joining us. I am actually the chair of the
6
        banking committee, so I want to ask you -- you
7
        may not be the person in our your office to
        respond to this, but the federal government used
9
10
        the banks as the way to funnel money into the
        states in an attempt to get the employers to keep
11
12
        people on their payrolls or put them back on, the
13
        PPP program.
                   Has your office had any involvement with
14
        that? Have you had any complaints about banks not
15
        doing what they were supposed to do or employers
16
17
        taking the money and then not funneling it back
        to the employees like they were supposed to? I'm
18
        just wondering if there's been anything involved
19
        in this. And who is doing the enforcement? Is
20
21
        this purely federal enforcement or do you have
        some role in enforcing this?
22
                                          So those complaints have
23
                   MS. CACACE:
24
        not come to the labor bureau and I can find for
```

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        you if they have come to another bureau within
3
        the AG's office and let you know.
                   ASSEMBLY MEMBER ABINANTI:
                                                                  Yeah, I
4
        appreciate that because I think we, in the
5
        banking committee, would like to hear a little
6
        bit about how that program is working its way
7
8
        through. We've already held a hearing on how
9
        effective it was about getting money out. Now
10
        we're to the next stage, okay, the money is
        getting out, is it actually getting to the
11
12
        employees.
13
                   MS. CACACE:
                                         Okay. We'll follow up.
                   ASSEMBLY MEMBER ABINANTI:
                                                                  Thank you
14
                   SENATOR RAMOS:
                                         We have another late
15
        bloomer. I understand state Senator George
16
        Borello is back. Is this true? Are you there?
17
                   SENATOR BORELLO:
18
                                                   Yes, thank you. I was
        here the whole time, but I got kicked out.
19
20
                   SENATOR RAMOS:
                                                That's okay. You have
21
        three minutes.
22
                   SENATOR BORELLO:
                                                   Thank you very much.
23
        First of all, thanks for your testimony. I
24
        appreciate it. I certainly appreciate all that
                               Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 you're doing on of behalf workers and those folks that may potentially be taken advantage of, but 3 also businesses, many businesses I spoke with have had reports of fraudulent paperwork or 5 claims being filed by employees that either quit 6 or never actually worked at the company. And I 7 didn't hear you speak about any actions being 9 taken to protect not only those businesses, 10 because we talked about experience claims and the cost, the tremendous cost from an increased 11 experience claim that were unjustified, but also 12 13 bilking the taxpayers by having to might potentially millions if not more in unnecessary 14 claims. So I'm curious what the AG's office is 15 doing to address this fraud. 16 17 MS. CACACE: Those complaints have not come to the labor bureau. I would imagine that 18 19 they're ever they're going to the Department of Labor, but I can follow up with the Department of 20 21 Labor to find out if they are enforcing -- you 22 know, if they've gotten those complaints and are 23 taking enforcement actions. I know that in 24 general on UI fraud, and I think Commissioner

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        Reardon testified about that, they are actively
        investigating an enormous amount of,
3
        unfortunately, UI fraud. But I can follow up on
5
        that.
                    SENATOR BORELLO:
                                                    Yeah, because you had
6
        mentioned before that you were working closely
7
8
        with them because of the inordinate amount that
9
        they've had to really take on, the Department of
10
        Labor, and we all know this has been a tremendous
        strain on that, so I'd certainly like to ensure
11
        that we're also protecting those businesses that
12
13
        work so hard to provide employment to people.
14
        It's kind of a two-way street, I would say. We
15
        want to protect the businesses as well as the
16
        employees. So we'd love to see you get involved
17
        in that very actively. Thank you.
                    MS. CACACES:
                                             Okay. Thank you.
18
19
                    SENATOR RAMOS:
                                                 All right. And, Kareh,
20
        thank you for taking the time out of your day to
21
        testify and answer our questions.
                    MS. CACACES:
22
                                             Thank you for having me,
23
        and I'm so sorry about the audio earlier.
24
                    SENATOR RAMOS:
                                                 That's okay. Thank you.
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
                     ASSEMBLY MEMBER MCDONALD:
                                                                     Thank '
3
        Karen.
                     MS. CACACES:
                                              Bye-bye.
4
                     SENATOR RAMOS:
                                                  Now for panel three, we
5
6
        have from the AFL-CIO, president Mario Cilento
7
        and legislative director Mike Nield. Gentlemen,
8
        can you share your testimony?
9
                     MR. MIKE NEIDL, LEGISLATIVE DIRECTOR,
10
        NEW YORK STATE AFL-CIO:
                                                 Is Mario there? Hellb,
11
        senator.
                     SENATOR RAMOS:
                                                  Hey, Mike.
12
                                         Mario has the -- there he
13
                     MR. NEIDL:
        is.
14
                     SENATOR RAMOS:
15
                                                  All right.
                     MR. MARIO CILENTO, PRESIDENT, NEW YORK
16
        STATE AFL-CIO:
17
                                 Can you hear me now?
                     MR. NEIDL:
                                           There he is.
18
                     MR. CILENTO:
                                              Yeah, can hear me?
19
20
                     MR. NEIDL:
                                          All right.
                                              Thank you, senator, and
21
                     MR. CILENTO:
22
        thank you all for holding this hearing today and
23
        for the opportunity to present testimony on
24
        behalf of the two-and-a-half million members of
                                  Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 the New York State AFL-CIO. I'll get right to it. We all know that countless workers continue to risk their lives and their physical well-being to serve all of us, and they deal with the mental toll because they're constantly worried about the continued risk of getting sick on the job and they're constantly questioning just the safety plans or the inadequate adherence to those plans.

So what we're saying is fines for inadequate safety plans and adherence to those plans must be steep. We've already passed a bill to establish safety standards in the public sector, and we should built on that by passing the New York HEROES Act to require safety and health plans specific to COVID-19 for private sector employers that also include workers participation and an enforcement mechanism.

We know in addition all workers, I think we all agree on this, I know we all agree on this, should have adequate PPE recognizing the unique nature of certain sectors, such as healthcare in preparation for a second wave, a 90-day supply of PPE should in place as well as

Joint Hearing COVID Impact on Workforce, 8-13-20 adequate staffing plans and backup plans.

3

5

6

7

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22

23

24

For example, we all understand that reopening school building represents a huge challenge. We must have clear protocols for how and when school districts must close their buildings and how health officials will perform contact tracing and initiate quarantines in the event of a positive COVID-19 cases in schools. Most important, no matter what, we must act on the side of caution at all times. In the event that a worker is exposed in the workplace, that worker should receive the best available care at no cost to the worker, as well as wage replacement benefits and survivor benefits should, God forbid, they die. This can be achieved, as we've said, many times over the last few months, by establishing a rebuttable presumption on workplace exposure.

In addition, workers are economically stressed as well. We have to ensure prompt access to unemployment insurance benefits for everyone.

We must remove hurdles for workers to access quarantine and isolation paid family leave

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 3 5 6 7 9

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year.

fund.

benefits. We have to reform the state's partial unemployment insurance standards to remove the penalty for part-time work. And we must remove restrictions on eligibility for unemployment for voluntary separation such as if an employee has a heightened health risk or is aware of unsafe conditions in workplace. And keep in mind because the UI trust fund is now below the threshold

levels, there's not going to be an increase in

unemployment insurance benefits this upcoming

The state also must fully implement the decisions from the Department of Labor, the unemployment insurance appeals board, the court of appeals and now the federal judiciary by processing app based works claims as unemployment claims and by compelling contributions from app companies to the unemployment insurance trust

And speaking of app-based workers, I'm going to say it again, state administrative agencies and the courts have begun to reaffirm what we all know. These workers are employees.

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 The pandemic has highlighted the disparity between the rights of gig workers and employees. 3 And if there ever was a time for the legislature 5 to pass a comprehensive law to protect these workers, it is now. 6 Moving forward, we have to create middle 7 8 class jobs, opportunities include increasing 9 investment in public transportation, roads and 10 bridges, telecommunications infrastructure, offshore wind, other renewable energy projects. 11 Also, adult use marijuana can also bring in a new 12 13 industry with solid wages for workers that can be invested right back into local economies. And 14 somewhat related to all this is as we hopefully 15 increase the number of New Yorkers getting back 16 17 to work on a regular basis, funding and programmatic changes to ensure working families 18 have access to childcare is critical. I have 19 20 three daughters of my own. 21 Last, this pandemic has hurt workers, it's hurt poor people, it's marginalized 22

23

24

Joint Hearing COVID Impact on Workforce, 8-13-20 that people must sacrifice, and if that's the case, sacrifices must be made by all. And that's why we must raise revenue at all options, need and should be on the table.

With bold leadership, I think amongst everyone who's here today, we can protect all New Yorkers from the worst of the health and economic effects of the pandemic. And I have to say this is not just labor's hope, but on behalf of two-and-a-half million members and their families, it's our expectation.

So, again, I want to thank you for allowing me to join all of you today. We know that unemployment numbers, it was mentioned before at over 15 percent. It's much more than that, and we're going to have to address all of these situations, create jobs and make sure that everyone who is out of a job is taken care of properly. And I just want to say we look forward on behalf of the two-and-a-half million members of the state AFL-CIO to work with all of you to make sure that New York emerges stronger and healthier and more united as a result of these

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        joint efforts. So again, I thank you for allowing
3
        me time this morning and please all, stay safe.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
        Mario and Mike. It's good to see you as well.
5
        Jessica, why don't we start off with the
6
        Assembly. I don't know where you went, so I don't
7
8
        see you on my screen.
9
                   SENATOR RAMOS:
                                                I'm right here. Sorry. I
10
        fell off. I'm sorry. I apologize. Do you want to
        start with the Assembly again?
11
                   ASSEMBLY MEMBER MCDONALD:
12
                                                                   Let's sta
13
        with the Assembly. It's up to you. Well, yeah,
        we'll start with the Assembly. Mario, it's
14
15
        amazing that you are able to take your multipage
16
        report and condense into five minutes. Great job.
17
                   MR. CILENTO:
                                            That was not bad, right?
                   ASSEMBLY MEMBER MCDONALD:
                                                                       it wa
18
19
        pretty darn good and congratulations on your re-
20
        election. You know, your report was very
21
        thoughtful and very comprehensive. Actually I
        thought I was reading the state budget for a
22
23
        little bit, because it has a little bit of
24
        everything in it. And that being said, you know,
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 sometimes -- I like to paraphrase Dick Gottfried every once in a while. Plagiarism sometimes can a 3 good thing. Are there things other states are doing? You're obviously the largest group in the 5 state, but you also work across the country. Are 6 there things other states that are doing that we 7 really need to take a hard look at? To protect 9 our employees. 10 Mr. CILENTO: That's a great question, John. And I serve on all these different 11 committees with the nation AFL-CIO and we have 12 13 meetings by region, we have national meetings, 14 and there are some states that are doing some 15 things. Some of them have the rebuttable piece for the workers' comp that the -- for workers' 16 17 comp for those dealing with COVID. So I think there were 12 or 13 states -- you'd have to 18 correct me on that -- who have already done 19 20 something to address that. There are some other 21 things here and there, but for the most part I 22 have to say they have looked to us for 23 leadership. We are the largest state labor 24 movement in the country. And I would say the

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        workers' comp piece is probably the one that
        other states have taken a lead on.
3
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Okay. How
5
        has, for your members, the unemployment process,
        and of course, it's a very bad situation for all
6
        of us to be in, but what has the feedback been
7
        from your membership who have been enduring the
9
        process?
10
                   MR. CILENTO:
                                            Well, look. It's been
        talked about quite a bit here this morning. I
11
        thought the commissioner did a great job. And I
12
13
        do want to say I'm very proud and we all are
        proud of the labor movement and the job that our
14
        brothers and sisters at CSEA and PEF did really
15
        throughout the initial period and that they
16
17
        continue to do. I would just say they experienced
        all of the sort of the hiccups at the beginning
18
19
        that everyone else has gone through, no more, no
20
        less than anyone else. And as we go throw it now
21
        and it's gone through the last month or two,
22
        things have gotten smoother, so they have seen
23
        improvements in the system that the commissioner
24
        was talking about this morning.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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                   ASSEMBLY MEMBER MCDONALD:
                                                                  Great. A
3
        thank you, and I thank you for your comments and
        response. Senator, over to the Senate.
                                                Thank you, assemblymah.
5
                   SENATOR RAMOS:
        President Cilento, I was hoping you can tell us a
6
        little bit more about the Postmates decision and
7
8
        what we think about come of it, what you think
9
        the DOL's consideration should be for app-based
10
        workers.
                   MR. CILENTO:
                                            Well, we feel that these
11
        workers should be treated as employees and have
12
13
        the, get under the employment insurance benefits
        as all other employees in the state. We feel that
14
        moving forward these workers should in fact be
15
        considered employees for all of the other rights
16
        and protections, whether it's minimum wage or
17
        overtime pay, the right to organize. We know that
18
19
        they're in discussions now and taking a look at
        where things are. But we do, in fact, would like
20
21
        them to follow the ruling as it was adjudicated,
        and that's our position.
22
23
                   SENATOR RAMOS:
                                                Thank you. And what
24
        about for quarantine leave? Have you heard of any
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        workers having trouble qualifying for it? What
        can we be doing in the state legislature and/or
3
        at the DOL to make it easier for them?
4
                    MR. CILENTO:
                                             Well, I think
5
        communication is most important. And again anyone
6
        who is required to take that type of leave should
7
8
        receive quarantine pay, so I think we need to
        have that communication and make sure that we
9
10
        understand why it is they were out, why they're
        coming back, what the situation is, and just make
11
12
        sure that they are paid.
13
                    SENATOR RAMOS:
                                                 Okay. And I would
        imagine there's been a lot of concern around
14
        employers providing PPE. Of course, for non-union
15
        workers, but for union workers as well. How have
16
        you been fielding sort of those complaints from
17
        your own, the members of your umbrella union, so
18
19
        that we can help fight for better protections for
20
        them?
21
                    MR. CILENTO:
                                             Well, again, as I had said
        before, we want to make sure that there are
22
23
        standards in place and that the employers are
24
        held accountable. You've had many conversations
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 this morning. Most employers want to do the right thing. They really do. But to be honest, to keep 3 the bad actors in place, we must have really strong standards and requirements in place, 5 making sure that PPE, you have at least a 90-day 6 supply, that, in fact, the workers in the 7 workplace have a voice in what it's going to look 9 like, what that workplace is going to look like 10 moving forward, whether it's PPE, whether it's other standards, everything that is involved in 11 how we're going to move forward. 12

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So we've heard all of the, particularly at the beginning, about how sometimes it was a struggle to get employers on the same page. If you're a union member, it's a little easier obviously because you're going to have a collective voice, so I can only speak to that. And once the first few weeks went by, voices were raised, and it's been a little easier, but I would just ask all of you to work with us to ensure that the employers who may not be predisposed to being helpful here are held accountable. And the only way you're able to do

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 that is to put a financial component on it for them. So that's what I would ask, senator. 3 SENATOR RAMOS: What about in terms of the presumption of coronavirus? What impact has 5 had that on your members? 6 MR. CILENTO: Well, you know, we don't 7 8 have the rebuttable presumption right now. So 9 what that means is if you are a grocery store 10 worker, if you are a nurse, take a nurse who sees at the height of this thousands, thousands maybe 11 patients in the course of a couple of days. If 12 13 you're a grocery store worker, even now and you see hundreds of people come by the check-out 14 line. Without that, you would have to actually 15 figure out which customer gave you the 16 17 coronavirus. Think about that for a second. You'd 18 19 have to figure out which customer, you saw 300 20 people come through your line today for eight 21 hours, you're a nurse and you had 400 patients today and you're going pick out which customer or 22 23 which patient gave it to you? What we're saying 24 is for the presumption, it should be presumed --

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        it doesn't mean the employer isn't going to have
3
        the ability to contest it. They still are going
        to be able to do that. That's not taken away from
        them. What we're saying is presumptions should be
5
        if you are in a job such as that, under those
6
        circumstances, that they should have that
7
8
        presumption, and then move forward with the case
9
        at that point, from that point of view.
10
                   SENATOR RAMOS:
                                                All right. Thank you so
        much. It's good to see you President Cilento and
11
        be congratulations on your re-election.
12
13
                   MR. CILENTO:
                                            Thank you.
                   SENATOR RAMOS:
14
                                                The workers are very
15
        lucky to have you.
                   MR. CILENTO:
16
                                            You're very kind.
17
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Back to
        Assembly. Harry Bronson.
18
                   ASSEMBLY MEMBER BRONSON:
                                                                  Thank you
19
20
        Hello, Mario. How's everything going, and how is
21
        the start of your new term as president?
22
                   MR. CILENTO:
                                            So far so good. This is
23
        the most difficult day so far, so I'm not bad.
24
                   ASSEMBLY MEMBER BRONSON:
                                                                  You're amo
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        friends, so I think you'll be okay. I want to
        touch on a couple of things some of my colleagues
3
        have already asked you, but I want to delve into
        a little bit more. First of all, your comment
5
        about reaching out to labor and having you as
6
        part of the discussions, whether we're talking
7
        about PPE, we're talking about making sure that
9
        employees get unemployment insurance, the
10
        workers' comp, all of that. I'm a firm believer
        that if labor and management work together, then
11
        we usually come up with the best solutions. So I
12
13
        will definitely take you up on that so that the
        state can be part of those conversations.
14
                   Two areas, though, I want to hone in on
15
        a little bit. The first is the misclassification
16
17
        of workers or sometimes we refer to in current
        times as gig economy or app-based workers. You
18
        had talked about having app-based workers
19
        contribute to the UI trust fund.
20
21
                   MR. CILENTO:
                                            Employers.
                   ASSEMBLY MEMBER BRONSON:
                                                                  Pardbn me
22
23
                   MR. CILENTO:
                                            The companies, not the
24
        workers, the companies.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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                   ASSEMBLY MEMBER BRONSON:
                                                                       How o
                                                                  Yes.
3
        you see that actually working? Because there's
        that constant debate, some of us believe that
        they're employees, others don't. How do you see
5
        that working with the app employers contributing
6
        to the fund?
7
8
                   MR. CILENTO:
                                            They'd have to go about it
9
        as any other employer would have to go through it
10
        in the state, which is having a finite
        understanding of how many workers there actually
11
        are at a given time who are out there working and
12
13
        what their hours are and compiling the same
        information that every other employer in this
14
        state has to go through, and by the way is
15
        subsidizing the app-based companies who aren't
16
        paying into the UI trust fund and the workers'
17
        compensation fund. So it's just the same rules
18
19
        would apply.
20
                   MR. NEIDL:
                                         I might add to that, Mario.
21
        Assemblyman, the courts are now finding that
22
        these are employees after several decisions. It's
23
        not just what you might think or we might think.
24
        There's rulings now that have found that they are
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And

I wou

In connect

Joint Hearing COVID Impact on Workforce, 8-13-20
employees, and like every other employer, the DOL
can charge them based on the payroll records. It
shouldn't be that difficult.

ASSEMBLY MEMBER BRONSON:

suggest in response to that, Mike, we actually need to pass the legislation so it doesn't have to be litigated and make it clear, everybody will know who is an employee and the benefits that flow from that.

11 MR. LNEIDL: Right.

12 ASSEMBLY MEMBER BRONSON:

6

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with the rebuttable presumption, I think it's important for us to point out it's a rebuttable presumption. So the presumption is you got exposed to COVID at the workplace, but the employer can rebut that presumption. And so I think that that's an important distinction. Just real quick and my time is running out, Mario, the workers' comp system isn't really employee-based at this point. They're not neutral. And are there steps we can take to ensure that if we make this change, that the workers actually get their lost wage replacement and their medical care as

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        quickly as possible.
3
                   MR. CILENTO:
                                            Well, again I would say
        that as long as we classify these workers as
        employees, they would have the same rights and
5
        protections as everyone else, they would have to
6
        go through the same process, and I would be
7
8
        confident at that point that they would, in fact,
        receive the same benefits.
9
10
                   ASSEMBLY MEMBER BRONSON:
                                                                  All right
        Thank you so much.
11
                   ASSEMBLY MEMBER MCDONALD:
12
                                                                   Thank you
13
        gentlemen. Thank you. Senator.
                   SENATOR RAMOS:
                                                Yes. Senator James
14
15
        Skoufis, you're up next. You have your five
        minutes.
16
17
                   SENATOR SKOUFIS:
                                                   Thanks very much. It's
        good to see you both. I echo my colleagues,
18
        congratulations, President Cilento on your re-
19
        election. You and I know, you all know there are
20
21
        some elements, especially on the far right, who
22
        have argued for as long as I've been involved in
23
        legislature, that unions have not been important
24
        and necessary since children were working 70, 80
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Joint Hearing COVID Impact on Workforce, 8-13-20

hours, 100 years ago. But I think this pandemic is really exhibit A as to how important unions continue to be. And quite frankly, they are as important now that is they have ever been, in my opinion was as people look for safer workplaces to return to.

With that in mind a couple, sort of a multifaceted question, one, I know there's still some uncertainty, especially given what, if anything, is going to be in the stimulus for state and local governments that will impact what happens to your members in CSEA, ASFCME, PEF, et cetera, potentially. But can you share some insight as how this pandemic has impacted the roles, the union roles here in New York State.

And the second piece is I suspect that there are some New Yorkers who maybe were not as welcoming to joining a union pre-pandemic who maybe have seen the light now and want a safe workplace and want all the protections that are afforded to the members of a union. Is there an effort, a new effort underway, especially in the private sector side, to organize in some

Yeah. Well, to get to the

Joint Hearing COVID Impact on Workforce, 8-13-20 industries and in some areas that maybe there wasn't a lot of attention paid to with that in mind? If you can speak to those couple issues.

MR. CILENTO:

first part first, the role of labor at times like these. I think it's certainly heightened. I think members are in the most part aware of what their union does, for the most part.

When you have a situation like this or when you have a situation where you have
Hurricane Irene, Hurricane Sandy and those situations, big, big large scale events where you have to have a union, where you have to have a voice in the workplace and it's even heightened,
I think workers are even more aware of what it is that their union does for them, because whether it was unemployment insurance or workers' comp or how do you deal with an employer to reopen as they've been gradually reopening, workers are even more involved in the day-to-day workings of their particular union, paying even more attention than they normally would, that's our role. That's what we're supposed to be there for.

Joint Hearing COVID Impact on Workforce, 8-13-20

It's actually not a bad thing when members, you don't want to say take for granted, but when members aren't calling or maybe they're not part of every single thing or aware of every single thing, it sort of means that everything is going smoothly, right.

So you have a situation here where you have more involvements and that's been helpful because we've asked our members to poll their congressional representative, so we can get federal aid in to the state, right, into the states that need it, so they're more active in that end of it.

And as for the second part about organizing, most of our unions are out there organizing every day against situations like this, senator. You make a good point. It certainly heightens the awareness of those who aren't members to help us. In this state, we've been sort of fortunate anyway, we have two-and-a-half million members and it's the highest in the country, the largest in the country. But to your point, yes, it does heighten others' awareness

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        outside of the labor movement on why it may be
3
        important to join.
                   And it also gives them the understanding
        that what we fight for aren't just wages, right?
5
        People think of wages, vacation pay, all those
6
        other things. Now they're recognizing it's about
7
        having a concerted voice for your basic safety on
        the job, which a lot of people take for granted.
9
10
        So that's also heightened as well, and I would
        expect going forward, once we get past this --
11
                   SENATOR SKOUFIS:
12
                                                   I'm glad to hear that.
13
        And hopefully that bears fruit in terms of the
14
        number of people who want to join union
        membership. I just want to clarify. My first
15
        question, when I spoke to union rolls, I meant r-
16
        o-l-l-s not r-o-l-e-s and I wonder what's the
17
        impact on the number of people in unions here in
18
        New York State, you know with all these
19
20
        businesses closed on the private side, have we
21
        seen a decline in numbers? What's been that
        impact?
22
23
                   MR. CILENTO:
                                            We didn't, we haven't seeh
24
        a decline in numbers. What we have seen is a
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        greater number of members on unemployment. So
        whether if it's the entertainment industry, you
3
        know, there are some unions that are
        entertainment industry, over the last five months
5
        that are at about 95 to 97 percent unemployed;
6
        members in the hotel industry, hospitality
7
8
        industry, 97 to 99 percent unemployed. So they're
9
        still part of their union. They're out of work
10
        like everyone else is.
                   SENATOR SKOUFIS:
11
                                                   Sure. Okay. Thank you.
                   ASSEMBLY MEMBER MCDONALD:
12
                                                                   Thanks,
13
        senator, back to the assembly. Ranker Brian
        Manktelow, you have five minutes.
14
                   ASSEMBLY MEMBER MANKTELOW:
                                                                     Thank
15
16
        Mario, could you explain something to me again if
17
        you don't mind. I come in a little late. You were
        giving the example of the grocery clerk or
18
        whatever that's working in the store. Can you
19
20
        just explain that to me one more time, please.
21
                   MR. CILENTO:
                                            Right. As things stand
        now, it would be incumbent upon the actual worker
22
23
        to prove that, for example, if you're working in
24
        a grocery store and you're working at the check-
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Okay.

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 out counter, in the course of an eight-hour day you might see 200 or 300 customers come by your 3 lane. If you are a nurse and you are seeing a couple hundred patients, particularly at the 5 heightened level that it was a few months ago, 6 right now, you would have to point out which 7 particular customer who came by on that line in 9 that grocery store or that supermarket, gave you 10 the virus. What we are saying is there should be a presumption that if you're in that line of work 11 and that you are in that situation, that if you 12 13 have contracted the virus, that you contracted it at work, so that you start from that beginning, 14 from that premise. It does not preclude the 15 employer from rebutting it and controverting the 16 17 claim. It just means that you're starting from a different viewpoint to start the conversation. 18 ASSEMBLY MEMBER MANKTELOW: 19 20 employee X comes in to work the cash out that 21 day, employee X comes down with COVID two days 22 later. How do we really know where that 23 individual got the COVID from? I mean you've got

to think about the employer as well because I

24

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        want these jobs to stay here. We need the jobs.
        We need the employers to do this. So how does
3
        that work? How do we know that individual didn't
        get it on the way in on the bus? And, in fact,
5
        maybe exposed some of the people coming into the
6
        grocery store, maybe some of or her coworkers,
7
8
        how do we differentiate from that?
9
                   MR. CILENTO:
                                            Right, it could be any of
10
        those. It could be the coworkers. It could be
        going in on the bus. It could be anything at any
11
        point. What we're saying is that if you are in
12
13
        that job during that time, that you would be
        presumed. Mike, am I missing anything on that?
14
                   MR. NEIDL:
                                         No, I think in the context
15
        of what you're asking, assemblyman, that we're
16
17
        looking for, and one of the things Assembly
        Member McDonald asked before is what can we look
18
        to other states. There's 12, 14 other states that
19
20
        have enacted a presumption like what Mario was
21
        describing. And your question, so the presumption
        is rebuttable, meaning the issues you're bringing
22
23
        up, if you can show there was a family member or
24
        a worker had traveled somewhere else and
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        contracted COVID elsewhere, that's a rebuttable
3
        presumption. But in the absence of that, it would
        be assumed they got it at work if they were
        otherwise healthy and went to work and showed up
5
        without having to go through those normal really
6
        excruciatingly long hearings to prove that you
7
8
        got it at work. That's the difference.
9
                   ASSEMBLY MEMBER MANKTELOW:
                                                                     As an
10
        employer, what right do I have to ask my employee
        what they did in their personal time when they
11
12
        were not at the job?
13
                   MR. NEIDL:
                                         That happens through the
14
        workers' compensation hearing process. The
15
        employer doesn't do that directly. That happens
        through the process.
16
17
                   ASSEMBLY MEMBER MANKTELOW:
                                                                     Well, I
        once it get to the workers' compensation hearing,
18
19
        everybody knows that a majority of those cases
20
        will side with the worker, and I'm not saying
21
        that's wrong or right --
22
                   MR. CILENTO:
                                            That's, that's not true.
23
                   MR. NEIDL:
                                         I would dispute that. I
24
        would respectfully disagree with that.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
                   MR. CILENTO:
                                            That's not true.
3
                   ASSEMBLY MEMBER MANKTELOW:
                                                                     Db you
        what the stats are?
5
                                            You, you just said that
                   MR. CILENTO:
        they're mostly employee-related. What are the
6
7
        stats that back that up?
8
                   ASSEMBLY MEMBER MANKTELOW:
                                                                     I'm no
9
        saying that --
                   MR. NEIDL:
10
                                         The Workers'Comp Board has
        those stats. Those are obtainable. We see some,
11
        we think there's stats available soon related to
12
13
        COVID, specific to COVID, but that is information
        that the Workers'Comp Board does have, and
14
        there's an army of worker -- there's attorneys
15
        involved in this process as well, so there are a
16
17
        number of cases that controverted, and employers
        always have the right to question a claim by an
18
19
        employee that they were hurt at work.
20
                   ASSEMBLY MEMBER MANKTELOW:
                                                                     Nb, I
21
        understand that, but I just know that the numbers
22
        tend to side with the employee. It's pretty tough
23
        to reverse one. Once it gets to the comp board,
24
        I've been involved in this for a long time, once
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        it gets to the comp board, it's pretty tough to
3
        overrule that comp board. It really is.
                     And that's not my question. My question
        is how do we really know where the employee got
5
        the coronavirus, the COVID from. And I just want
6
        to make sure we don't get rid of after all our
7
8
        businesses. We have to make it work for both
9
        sides.
10
                     MR. CILENTO:
                                              And I would agree with
        you. Let me just say this. We don't want our
11
        employers to go out of business. We want to have
12
13
        that working relationship. And I think that's
14
        very important.
                     ASSEMBLY MEMBER MANKTELOW:
                                                                       Abso.
15
                     MR. CILENTO:
16
                                              So let me just be clear
17
        about that, and that's why we go through the
        process of the Workers' Comp Board.
18
                     ASSEMBLY MEMBER MANKTELOW:
                                                                       And :
19
20
        you know, I love businesses, I love employees. I
21
        think as a business owner taking care of the
        employees is my number one asset, because they're
22
23
        the most important person to me in my operation.
24
        So I just want to be sure that we're looking at
                                  Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        it equally for both sides for both sides because
        I just don't want, you know, we have some of the
3
        best workmen's comp stuff in New York right now.
        And the other states are coming on board. They're
5
        not leading. We're still leading in that area.
6
        They're catching up to New York State.
7
8
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
9
        gentlemen. And we'll move it back to the Senate.
10
                   SENATOR RAMOS:
                                                Thank you. Up next, we
        have Senator Jackson. Uncle Bob, your floor.
11
                   SENATOR JACKSON:
12
                                                   I got to go because I
13
        got to ask this question. Thank. You're welcome,
        Bill. Hi. Okay, Bill. Thanks. All right. Thank
14
15
        you. Hi, Mario.
                   MR. CILENTO:
                                            How you doing, senator?
16
17
                   SENATOR JACKSON:
                                                   I'm doing good. I was
        talking to one of our former union president,
18
        Bill DeMartino from Long Island, so he sends his
19
20
        regards. But let me thank you for your service
21
        and, Mike, let me thank you. I have a question
        about, I understand that the situation currently
22
23
        as it exists and I understand some of the
24
        questions that have been asked already and your
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Joint Hearing COVID Impact on Workforce, 8-13-20 responses.

I am very concerned about the lack of federal money and that I'm so happy that our leaders Andrea Stewart-Cousins and Carl Heastie have come together to say that we need to raise revenue in order to save jobs and maintain the status for people to survive this pandemic. What is your position as the head of the union as far as us, if we have to raise revenue so there's no layoffs, you've heard them project 20 percent cut to education, 20 percent cut to healthcare, 20 percent cut to municipalities, and to agencies. So I'm very, very concerned about that, that that's the direction if we don't raise revenue.

So are we working together to raise revenues when we need to do that in order for everyone to survive? And especially our workers that are not collecting unemployment, they're not getting any other type of government assistance. These are people that are in desperate need.

MR. CILENTO: Yeah, thank you for that question, senator. Yes, we have long been, the state AFL-CIO, has long called for raising

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 revenue, whether that's tax increases on millionaires and billionaires, whether it's the 3 stop transfer tax, whether it's the [unintelligible] [03:11:03] tax, our point of 5 view is, as we said, any deficits we run are 6 always going to be to hurt those at the bottom 7 end of the economic scale more than anyone else because they rely on the services you're going to 9 10 have to cut to bridge that deficit. So we have been working, all of our affiliates coordinating, 11 here in the state but just so you know 12 13 we coordinate with the other states to have them reach out to their congressional representatives 14 across the country, to call for the federal 15 funding. So, yeah, we have long been on that, and 16 17 again, without it the services and the jobs, first of all you're going to lose X amount of 18 jobs, whatever that would be. And the services 19 20 that those workers provide are vital to the 21 everyday lives of everyone across the states. And again, those at the lower end of the economic 22 23 spectrum end up relying on those services more 24 and have been hurt again. So we're with you on

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        that, senator.
3
                   SENATOR JACKSON:
                                                   I appreciate that.
        It's imperative that we continue to talk about
        the options that we must look at in order to make
5
        sure that we sustain ourselves, so I appreciate
6
        you expanding on in your responses. Thank you,
7
8
        co-chairs.
                                                                   Thank you
                   ASSEMBLY MEMBER MCDONALD:
9
10
        Back to the Assembly, oh, wait a minute. Where
        did he go? Well, I saw Nick Perry arrived. I
11
        thought he had his hand up and it may have been
12
13
        just to let us know that he's here, so senator
        I'm going to push it back to you until somebody
14
15
        else shows up.
                   SENATOR RAMOS:
                                                All right. Senator James
16
        Sanders.
17
                   SENATOR SANDERS:
                                                   Thank you, co-chair.
18
                   SENATOR RAMOS:
                                                Five minutes.
19
20
                   SENATOR SANDERS:
                                                   Absolutely. I'm not
21
        going to take that much, but a guy like Mario,
22
        he's got all the answers so I don't have to worry
23
        about that. Brother Mario, let me take you to the
24
        issue of undocumented workers, undocumented
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        workers. What's your organization, AFL-CIO's
        stance on this sir, on how do we aid the
3
        undocumented workers?
                   MR. CILENTO:
                                            They should have the same
5
        rights and protections. They go to work. They're
6
        in the workplace. They deserve the same rights
7
        and protections of everyone else, regardless of
9
        where they came from at any particular time.
10
        They're doing the same work as everyone else, as
        we see it, everyone is equal regardless.
11
                   SENATOR SANDERS:
12
                                                   Well put, sir.
13
        Following up Senator Jackson's point, at the end
        of the day, if there is a budget shortfall, and I
14
        have no idea why anybody was looking to White
15
        House for aid to the states and cities, I have
16
17
        absolutely no idea. There's no history of this,
        and why anybody thought that we would get
18
        anything from that, I have no idea.
19
20
                   However, why is there a hesitation in
21
        some of the upper realms of New York State
        government in dealing with any of these taxes
22
23
        that you spoke of transfer, stock transfer, any
24
        of the one percent taxes?
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 MR. CILENTO: You know, I can't answer for anyone who opposes that. They're going to 3 have to answer for themselves, and there are some are on record. I can only tell you, senator, that 5 from our point of view, from the labor movement's 6 point of view, we wholeheartedly support raising 7 8 revenue in every way, shape or form necessary to 9 curtail those cuts, to keep people working and to 10 keep those services running, because without it, you're going to see cuts in education and 11 healthcare and transportation and infrastructure 12 13 and sanitation and law enforcement and firefighting and everything else across the 14 15 board. So from our point of view, senator, we're on the same page, and we will continue to voice 16 17 our support for the raising of revenue moving forward. 18 SENATOR SANDERS: There's only, as you 19 20 know well, sir, there's only a couple of things 21 that one can do when you're in a hole like this. You can hope to find money, maybe gold somewhere. 22 23 It doesn't seem like it. You can raise taxes on 24 those who have plenty, or else you're going to

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        cut to the middle class and to the working class
        or else you're going to cut social safety net.
3
        And those are the only choices that we have. And
        all of this other talk, whose ox is going to be
5
        gored, or we can just cut services left, right
6
        and center and make this a very unappealing
7
8
        state, and we're up to that level. Thank you very
9
        much for fighting for the working people of this
10
        state. You guys, while everybody else was running
        all over and hiding under the beds, you guys were
11
        up front, and I'm just scared that the essential
12
13
        workers today will become the furloughed and
        fired workers tomorrow. Thank you very much.
14
15
        Thank you to the chairs.
                   SENATOR RAMOS:
16
                                                All right. Thank you.
                                                                       We
17
        currently don't have any assembly members with
        their hands raised, so we're going to move on to
18
        state Senator Diane Savino. She has three minutes
19
20
        for her questions.
21
                   SENATOR SAVINO:
                                                 Thank you. Good
        afternoon, Mario, and first of all,
22
23
        congratulations on your re-election. Obviously,
24
        people recognize how important you are and we're
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 so lucky to have you in the labor movement today. I just want to briefly touch on an issue that you 3 and I and Mike and others have been working on for a couple of years now, and that's the issue 5 of what we call the gig economy. And so last 6 year, remember we introduced a bill at the end of 7 the session, the Dependent Workers Act, and 9 everybody hated about it. The industry hated and 10 it workers hated it, and in fact I will tell you, I've gotten a lot of nasty e-mails in my career 11 in the state senate but none was nasty as the e-12 13 mails I got from some people who insisted they did not need the protections of the legislature, 14 15 many of them were freelancers, independent contractors, 1099ers who told me to mind my own 16 17 business, that they didn't need any protections whatsoever, that they were happy with the 18 flexibility that they had and the ability to 19 negotiate the value of the labor that they were 20 21 trading in this new marketplace. 22 And then the pandemic hit. And 23 proverbial crap hit the fan, and we saw the 24 effect it had on the UI system, as people who

Joint Hearing COVID Impact on Workforce, 8-13-20

were currently not eligible for traditional UI

now becoming eligible under the pandemic

assistance that the feds put in place. And so now

we had thousands and thousands of people who are

currently recognizing how important these

workplace protections are.

So I think it resets the table for us in our discussion. And I'll just ask you your opinion on this. Two days ago, the CEO of Uber wrote an op ed for the New York Times about how they believe that Uber drivers and others should have these same types of protections and that they're prepared to create a third way, paying into systems, providing those workplace protections, but failing, or falling short on the definition of an employee which, of course, follows other protections.

So what I'm concerned about is people may jump on that and say, well, let's allow that to happen, but it excludes the most important protection that workers should have, which is, of course, the right to organize. So how do we push back on that and make sure that we use this

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        crisis to really fully flesh out that working
        people should have the same protections, whether
3
        they are obtaining employment through an app or
5
        punching a time clock somewhere, on working in a
6
        government agency?
                   MR. CILENTO:
7
                                            Great question, senator,
8
        great question. I read that op ed a couple of
9
        times and it just seemed to me that he wanted or
10
        he wants to provide some benefits for workers but
        on his own terms, right.
11
                   SENATOR SAVINO:
12
                                                 Right.
13
                   MR. CILENTO:
                                            So in other words, I'll
        give you, you should have some benefits. We'll
14
        decide what they are. We'll decide how much we
15
        put in. But we don't want to be held accountable
16
17
        as every other business or enterprise in the
        state or in this country, right. So again,
18
19
        everything we already know. No minimum wage. No
        overtime. No workers' comp. No paid family levee.
20
21
        No grievance procedures at a time of COVID, where
22
        workers who are doing this kind of work have
23
        nowhere to go if they feel unsafe or if they, in
24
        fact, feel they could contract the virus. So it
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 seems as though it was on their terms. We're going to pick and choose. And remember now, if 3 you do that, and there are certain things you provide, those workers in fact feel certain, 5 they're certainly beholden to you in some way, 6 but not really because you don't really have a 7 8 voice in the workplace. 9 So we have to be careful of that, we 10 have pick up, senator, from where we left off last year and finally pass the legislation that 11 allows these workers to have a real voice on the 12 13 job, have every other right as every other employee in the state, including the right to 14 15 organize.

SENATOR SAVINO: Thank you.

## ASSEMBLY MEMBER MCDONALD:

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Thank you

That concludes our comments from this panel.

Mario before you leave and we take a little bit of a break, I would like to thank you. You mentioned something earlier in regards to the fact that you are reaching out across all the states to share the message about the work that needs to be done in Washington. And many of us in

	1 dgc	201
1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	New York sometimes worry because we tend to one	
3	of the blue states that our voices aren't being	
4	heard but we appreciate the fact that you're	
5	reaching out with your brothers and sisters to	
6	share that message because COVID-19 has impacted	
7	everybody in every state. It doesn't matter what	
8	political leaning they are. So thank you very	
9	much. We will be taking a ten minute	
10	ASSEMBLY MEMBER ABINANTI:	Before y
11	end, can I just jump in and join you in thanking	
12	Mario for joining us. Tom Abinanti here, I was	
13	listening very carefully to what you were saying,	
14	because I did not have any questions doesn't mean	
15	I wasn't paying attention. Thank you for joining	
16	us. I appreciate it.	
17	ASSEMBLY MEMBER MCDONALD:	And now
18	that has been documented, we will now move on	
19	SENATOR RAMOS: Thanks, Tom.	
20	ASSEMBLY MEMBER MCDONALD:	to a
21	minute break. Why don't we say 1:45 because I	
22	want to get my coffee. Thank you for the	
23	panelists so far, and we look forward to	
24	finishing this up in a timely manner. So see you	
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'	256 West 38 t h Street, 10 t h Floor, New York, N	11 ΤΩΩΤΩ

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        at 1:45 live.
3
                   [OFF THE RECORD]
                   [ON THE RECORD]
4
5
                   SENATOR RAMOS:
                                                Thank you, we're back.
6
        And Assemblyman McDonald would you like to
7
        introduce the fourth panel?
                                                                   Absolute:
8
                   ASSEMBLY MEMBER MCDONALD:
9
        Our fourth panel is a panel of one, but an
10
        important one, like they all are, but it's our
        friend Wayne Spence from PEF. Wayne, you have
11
        five minutes of testimony. Welcome aboard.
12
13
                   ASSEMBLY MEMBER ABINANTI:
                                                                   Panel of
                   ASSEMBLY MEMBER MCDONALD:
14
                                                                   It's good
15
        see you. Wayne, we need you to unmute yourself.
                   MR. WAYNE SPENCE, PRESIDENT, NEW YORK
16
        STATE PUBLIC EMPLOYEES FEDERATION:
17
                                                                   Okav. Car
        hear me now?
18
                   ASSEMBLY MEMBER MCDONALD:
19
                                                                   You're g
20
        Thank you.
21
                   MR. SPENCE:
                                          All right, so thank you
22
        again for this opportunity, so to the senate
23
        chairs, Ramos, Sanders and Skoufis, thank you. To
24
        the assembly chairs Abinanti and McDonald, again,
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Joint Hearing COVID Impact on Workforce, 8-13-20

thank you for this. If I was to read through my
introduction I would run through the five-minute

4 clock which I can't see. I could see that before.

So again, I want to take this opportunity to thank and just say a bit. I submitted something in writing more lengthy. But what I want to say is that at the start of this pandemic, New York State residents have had to realize the importance of government services and support. I represent 52,000 state workers in the professional, scientific and technical titles in the bargaining unit. So we represent workers that served on the frontline in the state response to the COVID-19 pandemic.

And what we saw from this from what happened was that chronic understaffing and under resource of state agencies led to really bad outcomes. I heard and saw the testimony earlier from the Department of Labor commissioner. The Department of Labor did not have the technology nor the manpower to process the wave of unemployment applications and the enhanced benefits afforded others under the CARES Act.

Joint Hearing COVID Impact on Workforce, 8-13-20

Several years ago, I testified in front of Senator Savino and I remember she saying to me back, I think in probably 2016 that we were at diminished return when it comes to the workforce. We weren't more with less, we were actually doing less with less. And that was so apparent during the pandemic. Years of two percent artificial budget lines of no increase beyond two percent led to some bad outcomes. And I'm hoping that we really take a look at this.

If there's no help from Washington, I guess we'll be looking at potential furloughs and layoffs. And what will mean to the state workforce that's already at a point of diminished returns in terms of the number of state workers that can do the job. Nursing shortages, that was so apparent. We have struggled and the SUNY hospitals struggled to meet their mission when it came to the COVID crisis. SUNY Downstate, SUNY Stony Brook have struggled.

Our members were left short staffed.

They had to deal with failures of management to confront the imposition of mandatory overtime,

Joint Hearing COVID Impact on Workforce, 8-13-20 forced redeployment, hiring freezes, lower wages, challenging patient population and poor working conditions and staggering student debt loans, which has limited nurses to stay in the profession or even want to come into the profession when it comes to working for New York State government, especially at SUNYs in the capacity as a nurse.

Management other workforce planning problems, again we had to deal with issues around agencies that had to deal with the governor's directives about designation of essential versus nonessential personnel. It was a scramble from day-to-day when the governor came on television and would have his briefing. Because every briefing was almost like a gut wrench for me what is he going to say today that is not going to be able to work out when it comes to the state workforce.

It was almost two sets of rules, what the governor said seemed to apply to everybody else but their own workforce. Because there didn't seem to be any real direction from the

Joint Hearing COVID Impact on Workforce, 8-13-20 state commissioners of how was these things going to be implemented. You heard the governor said one person is going to get one PPE per day, but yet, we knew nurses were getting one PPE per week. They were telling to expect to use an N95 mask once a week. So then when I heard about the talk what happened in the second wave? What does a 90-day supply mean of PPEs? Does it mean that 10 it's one respirator per patient, per nurse, as the N95 mask manufacturer said it should be done? 11 Or is it going to be one per week? So what does a 12 13 90-day supply look like?

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There's a host of things that we need to have some conversations about, that went wrong and should be addressed should and when another pandemic come about.

Again, my members are the ones who are actually processing the UI applications and we know it's been a disaster. How I know? I've experienced it myself. My daughter worked in a mall that was shutdown and had to go and apply for UI. My son had to do the same thing. And for them to tell me that it takes them two days just

Joint Hearing COVID Impact on Workforce, 8-13-20

to process an application online because of the software?

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Again, PEF members are the ones that's blamed when these things happen and I'm hoping that we can look at those things and evaluate it and make sure we can come up with fixes for these things.

The overtime payments, so again to meet the crisis, many agencies have relied on mandatory or voluntary overtime. Staff at the Department of Labor were mandated to work 15 hours overtime a week, staff at the Department of Motor Vehicles are being asked to work six days a week, to cover expanded hours and staff. And staff at the Department of Health are being asked to work overtime as contract tracers at regional airports. But guess what? They're not being paid the same rate as what they were hired at. So for instance, you if were hired at a rate of \$15 an hour, they're now telling you when you work at a airport, that's a clerical function, so you're going to \$9 an hour. These are the things that's going on right now across the state.

		Page 208	
1	Joint Hearing COVID Impact on Workforce, 8-13-20		
2	ASSEMBLY MEMBER MCDONALD:	Wayr	ne,
3	speaking of overtime, unfortunately we are		
4	overtime. But I know we're going to go back to		
5	this issue in our question and answer period.		
6	MR. SPENCE: All right.		
7	ASSEMBLY MEMBER MCDONALD:	So,	than
8	for your comments. And Pat, a mea culpa on my		
9	part. On the agenda I had, you were on a		
10	different panel by yourself but you're in there		
11	with Wayne, so Pat Kane from NYSNA. Welcome		
12	aboard.		
13	MS. PAT KANE, RN, EXECUTIVE DIRECTOR,		
14	NEW YORK STATE NURSES ASSOCIATION:	Thar	nk yo
15	glad to be with my brother, Wayne. Hi everyone		
16	and thanks for the opportunity to testify this		
17	afternoon. So my name is Pat Kane and I am the		
18	executive director of the New York State Nurses		
19	Association and I've been a hospital-based RN for		
20	more than 30 years. NYSN represent more than		
21	40,000 frontline nurses that reported to work		
22	every day during the worst of this pandemic and		
23	thousands of them became ill, many of them		
24	seriously ill, sadly some of them succumbed to		
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Joint Hearing COVID Impact on Workforce, 8-13-20

this disease and we still can't get an accurate

count or information about those numbers.

We know that nurses worked in dangerous conditions without adequate personal protective equipment and Matilda's law did not apply to our most vulnerable nurses. Staffing levels were stressed to the breaking point and waves of COVID patients came through our doors. And as we struggled to cope with all of this, we were frustrated by constantly changing federal and state infection control guidelines. The DOH sanctioned the use of the CDC's downgraded protocols, including crisis capacity strategies and these are for use during a known shortage of PPE and they carry risks for our patients and our staff.

Many hospitals instituted policies that were even worse than the crisis guidelines and nurses were forced to provide care sometimes with only a surgical mass or reuse the disposable N95 respirators for as long as a week. In some places, management was using unproven methods to sterilize and reuse N95s, which the DOH also

Joint Hearing COVID Impact on Workforce, 8-13-20 reduced the guidelines that reduced the isolation and quarantine period for healthcare workers and this was dangerous for us and our patients.

We often received policy directives that made no sense and we were rarely if ever consulted or included in these decisions. So as we draw these lessons from this first surge, there are some things we would like you to address as we approach possible second.

First of all, we need to implement minimum safe staffing standards. Staffing was a huge problem before the crisis and the shortage of nurses and other direct care staff made us even more vulnerable. Minimum staffing standards applied to all hospitals would have reduced preventable deaths and lessened the inequalities that we saw and we often read about. We need to pass the Safe Staffing for Quality Care act to provide an adequate base to be able to surge capacity for future emergencies.

Second, we have to solve this PPE problem. We need to make sure that we have coordinated control over the production,

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 stockpiling and distribution of PPE to all 3 hospitals equally, transparently and based on needs and not just hospitals, all the places that need it. We also need to move to reusable, 5 elsatomerics and [unintelligible] [03:31:35] so 6 we don't have to face this running out of PPE 7 again. And this is actually going to save hospitals money and provide us with the 9 10 protection that we need on the frontlines.

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Third, we need to implement science-based standard infection control protocols and PPE standards that acknowledge that this is an airborne transmitted disease. We need COVID occupational safety standards to protect workers similar to the blood born pathogen standard that we do have.

Third, we need to protect nurses and other essential workers who are exposed or become ill. We need to have the same quarantine period, get the same days of paid sick leave that everyone else does for our sake and for our patients. And for those that become seriously ill or do die, we have to treat COVID as an

Joint Hearing COVID Impact on Workforce, 8-13-20 occupational disease and create a presumption that it's work-related.

Finally, we have to give healthcare workers and other essential workers a seat at the table. The state and local agencies talk to our hospitals and employers, they need to talk to us on the frontlines. We are the experts.

Lastly, as healthcare workers are still suffering greatly from all the trauma and harm they've endured during the height of the pandemic, now unbelievably, these heros after facing the fear of losing their lives to save others, are facing the fear of losing their livelihoods. They're being threatened with layoffs and furloughs as we speak. We've heard over and over that this pandemic is not over, but somehow healthcare workers, the frontline of this battle are now expendable.

You know, last year the WHO declared 2020 as the international year of the nurse and midwife, who knew what we were going to be facing. But they did that because the world needs nine million more nurses by 2030 to achieve

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        universal healthcare. So let's protect and grow
3
        one of our most precious resources both for our
        immediate needs during this time and also for our
4
        children's futures, so thank you for letting me
5
        testify.
6
                    SENATOR RAMOS:
                                                 Thank you panelists,
7
8
        thank you so much for your testimony. It's very
9
        good to see you both. I wanted to begin --
                                                                    Jessica
10
                    ASSEMBLY MEMBER MCDONALD:
        you there? Well, oh, there she is. Sorry about
11
12
        that.
13
                    SENATOR RAMOS:
                                                 Sorry, about that, I
14
        just got dropped for a second. But I wanted to
15
        ask both panelists what happened to your members
        when they requested additional PPE? Was there any
16
        formal request that needed to be submitted? And
17
        then what was the process for that? And what were
18
        folks told, what were your members told if and
19
20
        when they were denied?
21
                    MS.KANE:
                                      Do you want to start, Wayne?
                    MR. SPENCE:
                                           Yeah, sure. It depended
22
23
        where it was. There was nothing consistent. Just
24
        so you know, we spent over quarter of a million
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 dollars purchasing PPEs, and most of the time we ran into bit problems trying to secure 3 specifically the N95 respirators. The only place we could find them, where every state across the 5 country, the whole world was looking for it was 6 China. And what we found out was the ones we, 7 when we did get them into the country, they 9 turned out to be, they were fake. They weren't 10 the real stuff. And so we tried to distribute

them as much as possible. There was just not a

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consistent plan.

For example, there was a drug treatment center in Brooklyn and when this pandemic hit, if you remember it was during what was considered to be regular flu season. They had no respirators at all. They should have had something there. They were actually telling people how to make PPEs out of coffee filters. I had two members that died at that facility. About seven PEF members died as a result of exposure to COVID. One of them was a psychiatrist who worked at an OPWDD facility because that facility had no PPEs to give out. So we were literally life and death. We spent over,

Joint Hearing COVID Impact on Workforce, 8-13-20

we housed nurses from March 17th to May 22, we actually put up with dues money, nurses in hotels because there was a lack of PPEs for nurses and they were afraid to go home, because if you remember at that time, we'll bring you back, no one knows how the virus was transmitted, so if you had a vulnerable person at home, if you were living at home with your elderly parent, nurses were worried that they would bring it home and they would die. So you got nurses who actually live in hotels.

And when we asked SUNY, again, you ask SUNY who has campuses and housing to house nurses and they said to you I'll get back to you. They never got back to us. To this day, they never got back to us. We put people in hotels. And spend again, over a quarter of a million dollars out of our pocket.

Are we expected to do that again? When does the union expect to do these things? And are we expected to do that should a second wave hit?

I want you guys to know that these are the things that we had to do.

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 SENATOR RAMOS: Well, thank God for the union, huh? 3 Yeah, really. And just to add MS. KANE: to your question, you know, after this all 5 started in most places, the PPE was put under 6 lock and key. And very often that was problematic 7 for nurses to get into the manager's office on 9 overnight shifts in particular, sometimes they 10 had to call security. Now normally these things are out on the unit, they're available whenever 11 12 you need them because that's where they should be 13 in order to have everyone be protected. 14 In some places, when you received an n95 15 respirator, you actually had to sign for it and if you went back and asked to have another one 16 17 before you had worked five shifts the supervisor would often ask you what happened to the one that 18 you got last Thursday. Sometimes they would have 19 to produce that one if it was broken. In some 20 21 instances, nurses sent me pictures where they were told to staple a rubber tourniquet to the 22 23 N95 when the strap had broken. So they were --24 SENATOR RAMOS: Sorry to cut you off, Ι

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        have one minute and a half left and I want to ask
        one more question. Feel free to fold it in. I
3
        wanted to ask about overtime and hazard pay for
        both of your members both PEF and NYSNA. What has
5
        been the conversation around that, I mean we know
6
        that there's corona presumption issues going on
7
8
        for you guys as well. Can you speak to those
9
        types of issues that are happening to our
        essential workers?
10
                   MR. SPENCE:
                                          Just --
11
12
                   MS. KANE:
                                       Real quick and then Wayne can
13
        go. Our public sector workers who are hardest
        hit, you know, in the public sector we are not
14
        able to get any hazard pay, and the private
15
16
        sector some did. Go ahead, Wayne.
17
                   MR. SPENCE:
                                          Yeah, that's pretty much
        it. To date, not one public sector nurse or
18
        healthcare worker got any hazard pay while in
19
20
        some places like Long Island Jewish, they got
21
        $2,500, other places got one week of extra
        vacation. Nada. Zilch. Nothing. Heroes, what
22
23
        zeros when it comes to the state employees.
24
        That's it.
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 ASSEMBLY MEMBER MCDONALD: Okay. SENATOR RAMOS: Thank you. I'll yield 3 the rest of my time. 4 ASSEMBLY MEMBER MCDONALD: Okay. Bad 5 the Assembly and actually, it's going to be 6 myself. Pat, thank you for your testimony, I've 7 had the privilege to listen in or interact with 9 NYSNA for probably three days in the past week 10 and a half. So your testimony is real and it's not being ignored or discounted, but I want to 11 reserve some of my time with Wayne today on a 12 13 couple of things because I really haven't had the chance to follow-up on some of the concerns that 14 were raised earlier and Wayne has reinforced. 15 Probably within the last month, I 16 remember seeing the release from you in regards 17 to basically it mentioned to the governor about 18 19 making sure that all the state agency buildings 20 have the proper filters in place. This is kind of 21 around the same time as a decision was made on what type of filter. As more science is evolving, 22 23 it was recognized that there needs to be a 24 certain MERV value for filters for malls and I

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 think around that same time, you in your leadership position put out a release about that. 3 Have you had any response to that? MR. SPENCE: 5 Yes. The response we got from state was it's that we're working on it, as 6 we bring people back in. And I believe it was a 7 fair question to be asked. If you're asking malls 9 to do this, then why are you not going to ask the 10 state workforce in terms of the Harlem state office building, the office building in the 11 Brooklyn state office building, the various state 12 13 office buildings and even the ones that's under contract with private entities, with private 14 landlords. I believe they should have the same 15 value then, because then you send a message to 16 17 the people that we do value you as a worker. And to date it's not consistent. We still haven't got 18 19 a consistent response. 20 ASSEMBLY MEMBER MCDONALD: So have 21 indicated like an assessment is being done or? I mean reality is we can't just replace them all in 22

30 days, more than likely. But there hasn't been

we're doing an assessment? Or just working on it?

23

24

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        Is that what you're hearing?
3
                   MR. SPENCE:
                                          We heard that we're just
        working on it. And I didn't make a big issue
        about it, because what I was led to believe was
5
        telecommuting was working, so a lot of these
6
        places were not fully staffed and the number of
7
8
        staff was minimal.
9
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Okav.
10
                   MR. SPENCE:
                                          But that's not what is
        going on now. More and more members are being
11
12
        told they are returning to work in full drove,
13
        not even staggered, but at full capacity, full-
        time. And so then, let's go back and have that
14
15
        conversation. Are we going to have those MERV-9
        or higher filters?
16
17
                   ASSEMBLY MEMBER MCDONALD:
                                                                   I agree
        you on that and that's something we should be
18
        following up jointly. The other thing, it was
19
20
        mentioned about, I think it was during the
21
        Department of Labor commissioner's comments,
22
        basically, members of PEF and probably other
23
        organizations have been working and being paid at
24
        lower grade levels. Could you walk me through
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Joint Hearing COVID Impact on Workforce, 8-13-20 that please, because that seemed to strike me a little bit odd.

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MR. SPENCE: So when the big rush for UI claims hit and what we recognized was that the state system was antiquated. So let me give you an example. If you are a student or a parent filling out the FAFSA, you might have six questions. And if you don't know, say you don't have your social security number you can skip that question and go to the next one. Not with the state system. If you get to question six out of 12 and you can't answer six, you get timed out and you have to start all over again. And so that was frustration right there, so because of those things they said idea, let's see if we can get people to walk people through the application process. So you start asking state workers from other agencies to help in. So they said fine, I'll volunteer. I make \$20 an hour, I could use the extra 15 hours. After they volunteered to do it, they were then told no, this was really a clerical function, so we're not going to pay you at your state rate, we're going to pay you at a

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        different rate, which could be $10 an hour.
3
        People felt they were bamboozled into doing it.
                    ASSEMBLY MEMBER MCDONALD:
                                                                  Yeah, no
5
        that's a little bit mis- [unintelligible]
6
        [03:43:11] that's for sure. Has there been any
7
        response from the administration about that?
8
                    MR. SPENCE:
                                         They felt that they have
9
        the right to do that. And so we've actually now
10
        taken the state to court on this matter and we
        didn't want to do that. We understand again that
11
        the state is in a financial situation. But have a
12
13
        conversation with us.
                    ASSEMBLY MEMBER MCDONALD:
                                                                  Right.
14
                    MR. SPENCE:
15
                                        Don't play three-card Monte
        with the members. Have a conversation with us
16
17
        about it.
                    ASSEMBLY MEMBER MCDONALD:
                                                                  I agree.
18
        Thank you. Senate?
19
20
                    SENATOR RAMOS:
                                               Thank you. Up next, we
21
        have Uncle Bob is back, who used to be a member
22
        of PEF.
23
                    SENATOR JACKSON:
                                                  Once a member of a
24
        union, always a member of a union.
                               Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 SENATOR RAMOS: Solidarity forever, brother. 3 SENATOR JACKSON: So let me just first thank Wayne and Pat for chiming in, because as 5 you know, nurses were the frontline, along with 6 doctors and everybody else that were dealing with 7 this, patients from -- you know, those members of 9 1199 and all the other unions. And quite frankly, 10 you deserve, all of you, deserve to be taken care of because you took care of hundreds of thousands 11 of people that were our loved ones. I say that 12 13 loud and clear. I know it, because Pat, I've been with the Zoom calls with your membership. And 14 15 Wayne, you know, I'm talking to Darlene Williams, who is the region 10 which is Manhattan and the 16 Bronx coordinator. So it's imperative to know how 17 the members are feeling. 18 And then when I hear that if we don't 19 20 get federal money and you know the state is 21 considering to lay off 20 percent in healthcare? After everything that you all have done? Totally 22 23 unacceptable by any standard, so I'd say to you,

I want to know from you Wayne and Pat, what is

24

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        the morale of the people that you represent?
        Understanding one, they didn't get paid
3
        appropriate overtime and number two, as far as
        the projection if we don't get federal money, we
5
        don't raise revenue against the wealthiest New
6
        Yorkers that there's going to be layoffs in
7
8
        healthcare. What are the members saying to you?
                   MR. SPENCE:
9
                                          I will defer to Pat this
10
        time, let her go first, if that's okay.
                   MS. KANE:
                                       You know, the members are
11
        terrified about the possibility of a second wave,
12
13
        we're really not ready. They still really haven't
        recovered. I mean they're in the process. This is
14
        going to take a long time for that healing to
15
        take place, right. They have each other, they get
16
17
        a lot of support from each other. But the idea
        that they're facing now losing their livelihoods
18
19
        as well is very bad.
20
                   I mean, you know, just to have all that
21
        own you and have all that on your back, and then
        to kind of just be -- they feel like they are
22
        just expendable, that they're considered
23
24
        sacrificial. It's nice that people clap at 7:00
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        o'clock every day, and that helps I think, get
3
        the people through, to a certain extent. But they
        really feel like they have been used up, abused,
5
        and are now just being tossed away.
                    SENATOR JACKSON:
                                                    Wayne, now that we
6
        have only about 17 seconds, can you respond to
7
8
        that as far as your members, whether they're in
9
        New York City or upstate New York, because you're
10
        statewide?
                    MR. SPENCE:
                                           They feel exactly the way
11
        Pat described. Basically, used heroes but now
12
13
        being treated like zeros, if you want to put it
14
        in a metaphor.
15
                    SENATOR JACKSON:
                                                    Hmm.
                    MR. SPENCE:
16
                                           That's exactly how they
17
        feel.
                    SENATOR JACKSON:
                                                    Well, thank you both
18
19
        for coming in and representing your members. It's
20
        imperative that union stays strong and you know
21
        Mario was on earlier speaking on behalf of all of
        the AFL-CIO and let me just thank the co-chairs
22
23
        for allowing me the time to say hello.
24
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Thank yo
```

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 senator. Harry Bronson, state assembly. Hellb, for ASSEMBLY MEMBER BRONSON: 3 Wayne, Pat, thank you so much for being here. And 5 thank you for representing your members so aptly. I only have three minutes so I'm going to try to 6 ask each of you one question and we'll do a 7 minute-and-a-half. Pat, we'll start with you. We 9 have had a couple of hearings in connection with 10 nursing homes and things that we needed to do to make sure that we better provided for the 11 residents and the staff people. Minimum nursing 12 13 staffing came up repeatedly. Could you share with us the impact of staffing in the hospital 14 15 setting? MS. KANE: 16 Sure. We saw, at the height 17 of the pandemic, nurses being responsible for assignments that were up to four times what they 18 normally should be. And another feature of this 19 20 was that nurses were taken out of clinical areas, 21 like I was an open heart OR nurse for 20 years. It would be like taking me and now putting me 22 23 after 20 years in the open heart operating room 24 on a medical surgical floor or in a medical ICU

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        with little or no training. So we definitely felt
3
        that -- nurses felt unsafe. You know, the
        liability, immunity is one thing, but we are held
        to a standard of care to serve our patients. It
5
        was very distressing. I mean some of our members
6
        were literally in tears what was going on with
7
        the staff.
9
                   ASSEMBLY MEMBER BRONSON:
                                                                 Thank you
10
        Pat. That's an issue we have to work on both
        because of COVID and even predating COVID, making
11
12
        sure we have appropriate staffing.
13
                   Wayne, I want to talk a little bit about
        again, the nursing home, it's really congregate
14
        living. A lot of your members are in those
15
        settings, whether it's through the Office of
16
17
        Mental Health, the Office for People with
        Disabilities. Can you share with us what's
18
19
        happened in those settings for your members?
20
                   MR. SPENCE:
                                          Those settings, it was a
21
        disaster in the OPWDD settings and OMH setting.
22
        Especially in places like Creedmoor in Queens and
23
        in Rockland Psychiatric Center and some of the
24
        group homes. Literally, similar settings, but
```

Joint Hearing COVID Impact on Workforce, 8-13-20 when private nursing homes were requesting testing, you had to take a test, a temperature test in the very beginning, we were saying what is the difference between a nursing home, private nursing home and these congregate living? Why are we not doing the same thing? We were saying that in April. It took letters to you guys and the governor for the state commissioners to recognize 10 that these things should happen. But by the time it did happen several of our members already 11 died. Several residents died. You saw the New 12 13 York Times reports, and it is a damn shame that you have to go to the New York Times to get a 14

story out to save lives.

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I personally lost two people that was in a nursing home. I lost my father-in-law and my uncle-in-law within a space of four weeks. They lived in nursing homes and I didn't want to see the same thing happen in congregate living. It's as if somebody think that the congregate living was somehow different than a nursing home and they were exactly the same. But no one listened to us and the expertise from our members until

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        after the fact.
3
                     And, senator I'm afraid that another
        pandemic, management, state management is going
        to take that high horse approach and disregard
5
        our members and the staff, as if they're
6
        disposable and that cannot happen. And I'm asking
7
8
        you to make sure that it doesn't happen.
                                                                    Well, the
9
                     ASSEMBLY MEMBER BRONSON:
10
        you, Wayne. And I certainly heard from your
        members here at the Rochester Psych Center about
11
        this issue and we need to take care of it and
12
13
        make sure that there's personal protective
14
        equipment, there are safeguards, there's tracing
15
        that's happening and things of that nature. So,
        thank you both Pat and Wayne for your testimony
16
17
        today.
18
                     MR. SPENCE:
                                            Thank you.
                                                  All right, thank you. On
19
                     SENATOR RAMOS:
20
        our end we have Senator Shelley Mayer, three
21
        minutes.
22
                     SENATOR MAYER:
                                                  Okay I will try to hurry
23
        up and get this on. Thank you, Wayne and Pat
24
        both, thank you for your work here. Two
                                  Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 questions, Wayne, how often during the pandemic and these issues of your members were you meeting with the governor's representative about the issues your members were facing?

MR. SPENCE: We tried to meet as fluid as possible. We understand again and again, I'm going to give the governor credit where credit is due. We watched him every day. And so while we were fighting about respirators, meaning the N95s, we know that the governor had something big on his [unintelligible] [03:52:33] could he get ventilators, so I tried to balance that.

And what we tried to do was we recognized from time to time that what was happening on the ground was not being telegraphed to Mujica, to Melissa, and to those people you saw on television. So we tried to, as best as possible, so from the point of March 17th until all the way maybe June, myself and my staff were working I would say 17-hour days. Most of the time our conversation with the governor usually happened on a Sunday, which was an off day and we tried to let them know what was going on.

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 But the frustration was that the 3 departments were not being truthful to the governor. It's one of those things where the emperor had no clothes on. The governor would put 5 out something, and he would say it on TV and then 6 we kind of have an idea what was going on. But we 7 didn't realize that that was not being translated 9 down into what was on the ground. 10 For instance, PPEs, when the governor said one PPE per person --11 12 SENATOR MAYER: Right. 13 MR. SPENCE: -- we had to then let him 14 know it was not happening at Stony Brook, it was 15 not happening at Creedmoor. And thank God for senate and assembly leaders like you, because 16 17 when we then said to management it wasn't 18 happening, it took letters to you, when we could cc you on a letter for them to draw. But that is 19 20 that the way you should govern. We should not 21 govern that way. And I hope that as we move 22 forward that will not be the case. 23 SENATOR MAYER: Right. We need to do 24 better. I'm not faulting the governor, but you

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        bring up a good point that we have not addressed
3
        enough, which is the shortfall on information, so
        thank you for that. And then, Pat, for your
        members that, you know, the need for hazard pay.
5
        So many of your members worked and got no
6
        additional funds, even though they were under
7
        extraordinary burdens and challenges. What is
9
        NYSNA doing to fight for, even going forward, to
10
        ensure there if there is another outbreak your
        members get hazard pay?
11
                                       You know, we've had multiple
12
                   MS. KANE:
13
        conversations with employers. You know, and I
        have to say, even some of our smaller community
14
15
        hospitals have come up with something.
                                                I know.
16
                   SENATOR MAYER:
17
                   MS. KANE:
                                       But the city was not able to
        do anything. And it's just really unfortunate,
18
19
        they were the hardest hit and they were really,
20
        you know, and to begin with their pay rate is
21
        lower than a lot of the privates, and there's
        still also private sector hospitals in other
22
23
        places, so we're just, we just keep trying.
24
                   SENATOR MAYER:
                                                Thank you. Thank you for
```

```
Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        that. And thank you for what your members have
3
        done and continue to do. Thank you both, thank
        you. Thank you Madam Chair.
4
5
                                                Assembly?
                   SENATOR RAMOS:
                   ASSEMBLY MEMBER MCDONALD:
6
                                                                   Sorry. On
        Assembly, it's now time for Nick Perry. Do we
7
8
        have Nick Perry in the house?
                   ASSEMBLY MEMBER N. NICK PERRY:
9
                                                                   There he
10
                   ASSEMBLY MEMBER MCDONALD:
                   ASSEMBLY MEMBER PERRY:
                                                              Just trying to
11
12
        get unmute, yeah.
13
                   ASSEMBLY MEMBER MCDONALD:
                                                                   There you
                   ASSEMBLY MEMBER PERRY:
                                                              So I was -- le
14
15
        me say hello to Wayne and my NYSNA chair, Pat. I
        listened to you, Wayne and I agree with you that
16
        we have an obligation as leaders in our state to
17
        make sure that first responders are not just
18
        hailed as heroes publicly for the show of it, but
19
20
        that they are never left to feel like zeros, as
21
        you seem convinced have been the case.
22
                   I received a tremendous amount of
23
        complaints about the PPE situation, the lack of
24
        it or the distribution of it. I also received a
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        lot of complaints about concerns with first
3
        responders that they were made to worry about
        their time back, because they did not -- if they
        felt, if they felt symptoms that they needed to
5
        get attended to, whether they could stay home and
6
        feel better before they report too, and all of
7
        those concerns that I think should not be among
9
        the matters when you are concerned about trying
10
        to be at work, to be there for those who need
        your services. What -- can you give me some
11
        response as to the level of that concern among
12
13
        your workers and how that might have impacted and
        affected their ability to provide the excellent
14
15
        service that they are trained to provide without
        that duress and stress that comes from the other
16
17
        stuff that's monetary at the end of it. And what
        recommendations you might have, both Pat and
18
19
        Wayne --
20
                   MR. SPENCE:
                                         Well, well, Nick, the
21
        stress of --
22
                   ASSEMBLY MEMBER PERRY:
                                                             -- the PPE,
23
        regarding the protocol for supply and
24
        distribution, and who controlled that and what
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        recommendations -- what we could do to make it a
        better process as we move more into this pandemic
3
        control operations.
4
5
                   MR. SPENCE:
                                          So I'm going to take the
        last one first and go backwards. So, one of the
6
        things that would help, Nick, and I'm sorry,
7
8
        Assemblyman Perry, because we know each other, I
9
        don't want to be --
                                                             Nick is fine,
10
                   ASSEMBLY MEMBER PERRY:
        problem.
11
                                          Part of the thing is this,
12
                   MR. SPENCE:
13
        when you hear and recently -- I'm going to use
        SUNY Downstate Medical Center. We recently had a
14
15
        meeting and they said they have a 90-day supply.
        How do you quantify a 90-day supply of PPEs? Is
16
17
        it 90-day supply based on the manufacturer's
        recommendation of one mask per patient? Or is it
18
19
        going to be one a week? Because -- or one a day?
20
        Because the 90-day supply, they need to quantify
21
        and qualify what the 90-day supply is based on
        because that 90-day supply could end up becoming
22
23
        only a two-week supply if they do it properly. So
24
        it would be great if we could put clarification
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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        on what the supply is. If you go by the N95
        manufacturer, it's supposed to be one mask per
3
        patient, because you can actually transfer the
        virus to other patients if you use it. But during
5
        the pandemic, we did what we had to do. But we
6
        should be beyond that now and be prepared to do
7
8
        it the proper way. In terms of being sick, if you
9
        come into the hospital now and say I have a
10
        scratchy throat, it's allergy season, they'll
        tell you to go home and get tested, COVID tested.
11
        But then they'll tell you, you have to take ten
12
13
        days. And if you don't have ten days, you're out
        of a paycheck for ten days. How is that right?
14
15
        Because that's what's going on.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Gentlemen
16
17
        thank you for your comment, we need to continue
        to move on. Back to the senate.
18
                   SENATOR RAMOS:
19
                                                Yes, up next we have
20
        Senator Skoufius, you have five minutes.
                                                   Thank you very much
21
                   SENATOR SKOUFIS:
        and thanks to each of you for your testimony and
22
23
        for everything that your members have done over
24
        these past many months. So tomorrow, we're told
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        to expect the long awaited Department of Health
3
        study on staffing in hospitals, nursing homes and
        other venues. Obviously, this is I'm sure, of
        great interest to NYSNA, but PEF, you have
5
        significant interest I'm sure in this as well.
6
        You have nurse members and other members in
7
8
        healthcare.
9
                   I'm curious, what's been each of your
10
        union's involvement in that Department of Health
        study? Have they spoken with you much? Do you
11
12
        have any expectations as to what tomorrow's study
13
        will have? And where do you think we need to go
        from here?
14
15
                   MR. SPENCE:
                                         So the study was due back
        on the 31th of December.
16
17
                   SENATOR SKOUFIS:
                                                   That's right.
                   MR. SPENCE:
                                         So, wow. Finally, so here's
18
        what, what are they going to say? One, I don't
19
20
        think they're going to say much. What I'm hoping
21
        that we will see out of this is stop ignoring the
        problem that we know exists and recognize that
22
23
        there's a need to attract and retain nurses and
24
        personal care staff. Lift the hiring freezes that
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Joint Hearing COVID Impact on Workforce, 8-13-20

was established and go with safe minimum. And I'm

going to let my NYSNA counterpart finish because

I know our time is together, because I think we
have some of the same issues.

MS. KANE: Sure, we do, Wayne, absolutely. And that I think that goes to the whole point of having the state staffing standard, right. So as far as how much interaction we had with the Department of Health during the study, I guess it's going to be fantastic because it's taken so long, very little in the beginning. We did have some interaction. But actually I think that that individual isn't even at the Department of Health anymore. So you know, very little, some in the beginning when it first passed, but really nothing since then.

You know, we've been at this fight for many, many, many years talking about how we need a minimum standard. And I think we've all seen how this disease has really laid bare the inequalities, the communities of color that were hardest hit, the hospitals hardest hit. And I think, you know, just as a basic principle, can

As we look towards

the

Joint Hearing COVID Impact on Workforce, 8-13-20

we agree that everyone deserves the same level of

care and the same access to care.

As far as what they're going to say, I think it will be interesting. I expect they're going to say something along with the hospital industry has been saying about it's really hard to establish a number. And just guys, remember what we're talking about is a minimum standard, right. We do recognize that we do have to have individual standards in particular facilities, depending what's going on. But we have to start with a minimum. A minimum guarantee of what's going to be there in order to provide safe care. We've had staffing committees in contracts for a long time and have struggled with this issue and we need this legislative fix.

next public health crisis, whether it's a second wave or some other pandemic, how important is this issue of staffing as we try to best prepare for the next time? Is it the most important issue? Is it top three? Making sure we have

adequate staffing in hospitals and nursing homes

SENATOR SKOUFIS:

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        and healthcare facilities around the state. Can
3
        you give us as legislators some sense of just how
        important this issue of safe staffing is?
4
5
                     MS. KANE:
                                         I would say the most
        important.
6
                     SENATOR SKOUFIS:
                                                     The most important?
7
8
                     MS. KANE:
                                       Yeah. We heard about bed
9
        capacity, we heard about ventilators all the
10
        time. I really very -- and, you know, we heard
        what was being done about staffing and getting
11
        volunteers as if people can all of a sudden know
12
13
        how to work in a particular facility or be
        trained to handle these kind of diseases. If you
14
15
        want to improve the outcomes and save more lives,
        safe staffing, I think it's the most important
16
17
        thing.
                     MR. SPENCE:
                                            Also, one of my biggest
18
        fear when I was hearing that was if you don't
19
20
        have the staff and you have the ventilators,
21
        who's going to operate them?
22
                     MS. KANE:
                                         Exactly.
23
                     MR. SPENCE:
                                            And as we saw nurses
24
        getting taken down because of the COVID
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 requirement, remember there was an exposure in 3 the beginning, 21 days, we weren't sure how many days and how, so you had nurses who did not want to come to work and the management who did not 5 want to bring the nurses in because we weren't 6 sure in March how the virus was spreading. As we 7 know more about it, we're still very cautious, 9 but if you don't have the staff and you're not 10 going to have it. And there's another piece that we 11 12 haven't spoken about was the post traumatic 13 stress on nurses. These nurses that worked in 14 these areas like in Downstate and in Queens, it 15 was as if they were in a MASH unit, it was as if they were actually in a war zone, because that's 16 17 what they experienced. If you were a neonatal nurse, if you dealt with mostly the delivering of 18 19 babies, but then you were thrust into an ER and 20 you watching people die by the minute, you're not 21 going to recover from that. 22 SENATOR SKOUFIS: That's right. We 23 actually spoke about exactly that at yesterday's

hearing. It's important you bring it up. And we

24

Page 242 Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 have -- it has not been adequately prioritized. I agree with you completely, but my time is up. I 3 thank both of you. 4 ASSEMBLY MEMBER MCDONALD: 5 Thank you senator, and now we're back to the Assembly. 6 Assembly Member Marianne Buttenschon. 7 8 ASSEMBLY MEMBER BUTTENSCHON: 9 afternoon, thank you for being here this 10 afternoon. I sincerely appreciate your leadership as well the hard work that your members have done 11 throughout this horrific pandemic that we have 12 13 faced. And I have heard from many of your members 14 and many of my questions were answered today, but 15 I just I wanted to follow-up a little bit in the question that was just recently asked in regards 16 17 to your top three priorities as you see them today. And I know that safe staffing you said is 18 19 number one. Could you just elaborate on those? As 20 I'm very concerned about the mental health of 21 your members as they are the individuals that face daily what so many of us just take for 22 23 granted, as we know they're either working within

our facilities or within hospitals or any other

24

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 area that they're providing the care for others that need it. 3 Well, we've been trying to MR. SPENCE: pass safe staffing for quite some time and I 5 understand that management, the hospital 6 administrators have come out and said no, it's 7 not necessary it's not needed. I'm hoping this 9 pandemic and the aftermath of that shows that we 10 were woefully unprepared. And we need to go back and look at what happened in California. 11 California passed it and hospitals did not close. 12 13 As a matter of fact, certain diseases actually were more preventable, SARS and certain other 14 15 things did not spread in hospitals when we went to safe staffing. 16 So to suggest that somehow, it would 17 cripple the hospital industry in New York State, 18 that's not true because it didn't happen. But, 19 and I would hope that people recognize that we 20 21 could have had much better outcomes and we did have good outcomes for the rest of the country. 22 23 But it could have even been better. Remember when 24 we were at 800 deaths per day? I don't want

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 people to ever forget that because that took a toll on our nurses. Nurses work shifts. And, in 3 such a way where if you are working a lot and you don't get enough sleep, you are then susceptible 5 to that disease because your body can't fight it 6 off. So then, you're at a minimum staffing levels 7 and we were beyond, we're lower than the minimum 9 staffing levels, what did you expect in terms of 10 an outcome? And what will people expect in the next wave when some nurses walked away. 11

12

13

14

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Nurses quit at Downstate Medical Center. And some people are not looking to come back into nursing, based on what they went through and saw their loved ones went through. So we really need to get a hard look on what we're going to do to attract and keep nurses, especially within the state workforce and I'll defer to NYSNA.

MS. KANE: So, two other things. I mentioned the reusable respirators. We really have to -- just, the top three things related to this, to COVID. The reusable respirators, the elastomeric respirators, we actually have a pilot going on in Brooklyn. You know, we're really

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        depending on like charity to do this work. But
        that's a really big deal. Getting stuff like
3
        that, that'll make us more resilient and ready.
                   ASSEMBLY MEMBER MCDONALD:
5
                                                                   Thank you
        Pat. Thank you, Marianne. Back to the senate.
6
                   SENATOR RAMOS:
                                                Thank you so much. Up
7
8
        next, we have Senator Tom O'Mara, who as a
9
        ranker, has five minutes on the clock.
10
                   SENATOR O'MARA:
                                                 I'm coming, sorry, I
        had to pull over. Thank you, can you hear me now?
11
12
                   MR. SPENCE:
                                          Yes, sir.
13
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Yes.
                   SENATOR O'MARA:
14
                                                 Great. I want to say
15
        thank you for the tremendous work of your
        membership throughout this crisis, it's truly
16
        been amazing. I have two sisters who are nurses
17
        and I know a little bit about anyways, what goes
18
        on and the issues you are faced with and have
19
20
        been faced with, with this. And I want to state
21
        for the record that I think one of the most
        insulting things we've seen, you were talking
22
23
        earlier about hazard pay and not getting any
24
        hazard pay, is that the governor actually froze
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        wage increases that were bargained for and
3
        contracted for prior to this disaster. And I
        think that just adds insult to injury for the
5
        great effort that your membership has put forth
        throughout this. And I have been outspoken about
6
        that wage freeze and continue to be here today.
7
8
        But I wanted to say thank you, I don't have
        questions for you. Thank you for you and thank
9
10
        you to all your membership for your hard work.
                   MR. SPENCE:
                                          Thank you, sir. Appreciate
11
        hearing that from you.
12
13
                   SENATOR O'MARA:
                                                 That's all I have.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Senator,
14
        looks like it will be the Senate on the table
15
16
        now.
                   SENATOR RAMOS:
17
                                                Well, that's all that I
        have on my end as well. So I think all that's
18
        left is to say thank you to both Wayne and Pat
19
20
        and please extend our appreciation to your
21
        members.
22
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Senator.
23
                   SENATOR RAMOS:
                                                Oh, someone else?
24
                   ASSEMBLY MEMBER MCDONALD:
                                                                   I think
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2
        you've got a couple names up there.
3
                   SENATOR RAMOS:
                                                Oh, on, yeah, you're
        right. I just got Andrew Gounardes, Senator
4
        Gounardes are you still here?
5
                   SENATOR GOUNARDES:
                                                      Unmute, there we go,
6
        I'm here, sorry about that.
7
8
                   SENATOR RAMOS:
                                                Three minutes.
                   SENATOR GOUNARDES:
9
                                                      Thank you very much.
10
        Thank you both Wayne and Pat for speaking today.
        You've answered a lot of questions about what
11
        your members faced, and so thank you for sharing
12
13
        their stories, their perspectives. I want to
        focus and I believe it was someone on the
14
15
        Assembly side who picked up the questioning with
        the labor commissioner about workplace complaints
16
17
        on the public sector side for employees that had
        to report to work for nonessential tasks. So this
18
19
        question is more for Wayne than for Pat, but
20
        Wayne, do you have examples or instances where
21
        your members were still told to come into work
        even though they were not deemed essential or
22
23
        they were doing purely administrative things that
24
        they could have been doing home and they brought
```

Yes, senator. We had

Joint Hearing COVID Impact on Workforce, 8-13-20 into work where without proper precautions and safety guidelines being adhered to?

MR. SPENCE:

members of ITS who were, who could have done work from home. They were told to go to the facilities, they had to take the train. And that's at the time when the train was now being filled with folks who did not have a place to stay, where there was a big homeless population on the train and there were no social distancing, that was not a big term them. They died. One of those people died actually, and we believe the contracting of that actually came from traveling on the train and that was not necessary at the time.

We have a person when there was a quarantine on people visiting private nursing homes, we had PWDD in Brooklyn that was running CPR training and the trainer was a woman who was six months pregnant. So she said, I am expected to do this. And if I don't do this, then I'm going to lose my job. I had to write letters to the commissioner of OMH with threats to cc the

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        letters to the New York Times and the Daily News.
        Why should we -- why isn't that common sense?
3
                    SENATOR GOUNARDES:
                                                       So, let me ask you,
        since my time is running out soon, what was the
5
        response you got from the public employers when
6
        you brought that to their attention?
7
8
                    MR. SPENCE:
                                           Well, most of the time, we
9
        got no response and then we would have to go to
10
        Melissa or Mujica because GOER was silence also,
        and that's what it took. And at the time, Melissa
11
        and them, they were busy trying to find
12
13
        ventilators. They shouldn't have to deal with
14
        that.
                    SENATOR GOUNARDES:
                                                       Right. Got you, let
15
        me ask one more question before my time expires.
16
17
        You know we passed a line of duty death benefit
        bill for public workers who die from COVID. We
18
19
        left out the question about long-term disability.
20
        I know it's still early. But for your members
21
        that got sick, for both Pat and Wayne, have you
        started to see any long-term effects from your
22
23
        members who have been sick with COVID and their
24
        ability to do their jobs right now? Or has not
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Joint Hearing COVID Impact on Workforce, 8-13-20
1
        yet manifested itself?
2
3
                    MS. KANE:
                                       No, it has manifested. I
        think it's the viral load they're exposed to,
4
5
        Andrew, or something. I mean it seems like even
6
        people who recover, it just does take the nurses
        longer and we are seeing people with long-term
7
8
        disabilities now.
                    MR. SPENCE:
9
                                           The same thing here. We
10
        have seen people who have gotten ill, who said
        that since they have come back to work, they are
11
        more fatigued. There seems to be a lot more long-
12
13
        term issues to somebody getting back to full
14
        health when they contract COVID.
                    SENATOR GOUNARDES:
                                                       Okay. Thank you
15
        both.
16
17
                    MR. SPENCE:
                                          And thank you for what
        you're doing on behalf of the public sector
18
        workers, in terms of your bill, sir. I appreciate
19
20
        that.
21
                    SENATOR GOUNARDES:
                                                       My pleasure.
22
                    SENATOR RAMOS:
                                                 All right and then,
23
        guess we don't have another assembly member on
24
        the list, is that correct, Assemblyman McDonald?
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2
                     ASSEMBLY MEMBER MCDONALD:
                                                                     That's
3
        correct. We're good.
                     SENATOR RAMOS:
                                                  All right. So then up
        next and to close for the Senate is state Senator
5
        Daphne Jordan. You have three minutes on the
6
        clock.
7
8
                     SENATOR JORDAN:
                                                   Good, I thought you
9
        were going to forget me and I've had my hand
10
        raised since the beginning. But anyway, thank you
        to the panelists for your hard work and for the
11
        work that your members have done. We've touched
12
13
        upon mostly the physical needs and that would be
14
        PPE and proper pay and proper hours that your
15
        members need. And we've touched upon just very
        lightly, the mental needs and we don't see those.
16
17
        And so it is a problem, because I heard yesterday
        in the hearing for hospitals that that is
18
        something that affects everybody that has seen
19
20
        the tragedies of COVID. And I only saw news clips
21
        and I can't get those out of my head. But I
        cannot imagine dealing with all of that. Is there
22
23
        a program that you have set to help the mental
24
        health needs of the healthcare workers, of the
```

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1
2
        nurses?
3
                   MS. KANE:
                                       So, in our union at least, we
        do provide services through a company where our
5
        nurses can access 24/7, they can talk to a
        counselor that's credentialed and nurses have
6
        been availing themselves of that. You know, I
7
        think, you know, and a lot of hospitals have kind
9
        of put forward these self-care kind of things.
10
        It's very difficult to get the nurses to use the
        services. I think it's part of the nature of what
11
        we do. But I do think more time has to be set
12
13
        aside at the workplace. Because you know, group
        interaction and interaction with their colleagues
14
        that they've been through this together would
15
        really be helpful. I mean people do the
16
17
        individual therapy, but we would like to see time
        set aside out of their workday for this to
18
19
        happen.
20
                   SENATOR JORDAN:
                                                 I do want to let you
21
        know that I did introduce a bill in May and it's
22
        Senate Bill 8371 that is modeled after the
23
        successful PFC Joseph P. Dwyer peer-to-peer
24
        veterans counseling program, but this would be
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        for our healthcare workers and it's called the
3
        Healthcare Worker Peer Support Program. So I am
        hoping that that gains traction and can help the
        healthcare workers that have seen the horrors of
5
6
        COVID.
7
                     MS. KANE:
                                         Thank you.
8
                     MR. SPENCE:
                                            I appreciate it. I hope
9
        that, there was not a lot of emphasis in some
10
        agencies on the EAP program, that's the state
        agency, the Employment Assistance Program. And
11
        I'm hoping that the state will actually recognize
12
13
        the need for it and fund it. And not just fund
14
        it, make sure that management understand that
15
        this is something that's necessary and show that
        it's something and not something that's ancillary
16
        and an annoyance, because that's kind of like how
17
        it is now. It's almost as if it's an
18
        afterthought. And it should not be an
19
20
        afterthought, it should be built in as something
21
        that's necessary when it comes to the healthcare
        workers, given what they've just went through.
22
23
                     SENATOR JORDAN:
                                                   Absolutely, I agree,
        thank you.
24
```

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 ASSEMBLY MEMBER MCDONALD: We have last member, and it's Brian Manktelow, ranker, 3 five minutes. ASSEMBLY MEMBER MANKTELOW: 5 Thank ' chairman. Wayne, I apologize, I had to step away 6 for a few minutes, but I'm back on. I know in our 7 8 area, I'm a veteran and I know there's a lot of veterans that are members of PEF. Is there 9 10 anything that we need to be doing for our veterans through this whole COVID situation right 11 now that we're in, this pandemic do you see that 12 13 we could help our PEF members? MR. SPENCE: I don't know if you know 14 15 that the veterans' home out at Stony Brook took a big hit, it took a big hit. And I think again 16 17 that the veterans' home that is run by the state again, the agency that's responsible, was asleep 18 at the wheels. And they need to be able to sound 19 20 the -- it was my members again, who sounded the 21 alarm. And it was part of a conversation and again, when you hear these alarms and no one's 22 23 listening, what do you do? 24 There was frustration that there was an Geneva Worldwide, Inc.

Well,

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 emphasis on nursing homes, but yet, congregate 3 homes similar that was run by the state seemed to have gotten lost in the sauce. So how do we make sure that should this happen again, should there 5 be a second wave, this doesn't happen again? I 6 have not seen anything from the vets' homes 7 8 management on the stateside to suggest that they 9 are not won't do the same exact thing again.

10

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ASSEMBLY MEMBER MANKTELOW:

think that's one of the beauties of having the testimonies from everyone. All the members on both sides of the aisle, Senate and Assembly, you know, we've been listening to these. This is my fourth one here in the last week, and I've learned so much about what we're missing and what we didn't do. It's our job as legislators to make sure that we do that moving forward, especially if we do end up getting a second wave. So, Wayne, I will let you know. I will reach out to Stony Brook and talk with them, okay, and see what we need to do from the stateside to make sure that happens.

MR. SPENCE: Thank you, sir.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
                   ASSEMBLY MEMBER MANKTELOW:
                                                                     Pat, i
3
        there anything you'd want to add to this before I
        step off, or are we all set?
4
5
                                       I think we're all set.
                   MS. KANE:
                   ASSEMBLY MEMBER MANKTELOW:
                                                                     All rid
6
        Thank you so much. Thank you both for being on
7
8
        today and giving us your time, much appreciated.
9
                   MS. KANE:
                                       Thank you.
10
                   MR. SPENCE:
                                          Thank you. Pat, it was good
11
        seeing you.
12
                   MS. KANE:
                                       Good seeing you too, Wayne.
13
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
14
        our panelists, we appreciate your testimony. And
15
        now, we'll move on to panel number five out of
        13.
16
                   SENATOR RAMOS:
17
                                                Panel number five is Ron
        Busby, president and CEO of the U.S. Black
18
19
        Chambers, Ken Pokalsky vice-president of the
        Business Council of New York State and Melinda
20
21
        Mack, executive director of the New York
22
        Association of Training and Employment
23
        Professionals. Welcome to our hearing.
24
                   MR. RON BUSBY, PRESIDENT & CEO, U.S.
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        BLACK CHAMBERS, INC.:
                                            Well, thank you.
3
                   SENATOR RAMOS:
                                                And you may begin your
        testimony.
4
5
                   MR. BUSBY:
                                         I don't know the roll call,
6
        but I guess I'll go first.
                   ASSEMBLY MEMBER MCDONALD:
7
                                                                   It goes 1
8
        Ken and Melinda, just in that order.
                                                Yes, sorry, yes.
9
                   SENATOR RAMOS:
10
                   MR. BUSBY:
                                        No problem. I will go.
        Again, my name is Ron Busby and I am the
11
        president of the United States Black Chamber of
12
        Commerce, here in Washington D.C. and ally of our
13
        co-chair, Mr. Sanders. And I appreciate you
14
        having me here to speak this afternoon. We
15
        represent approximately 332,000 black-owned
16
17
        businesses and in this moment of time, we as an
        organization see this as a conversation about
18
        black concerns.
19
20
                   If you really look at the pandemic, it
21
        was the black community, especially in New York
22
        that suffered the most. If you look at the number
23
        of deaths from the black community, it doubled
24
        that of the number of deaths of the white
```

Joint Hearing COVID Impact on Workforce, 8-13-20
community. If you look at the number of
unemployed that were laid off or just outsourced,
it almost doubled the number of white people as
well.

And so for us, the first thing that we have to do is say this is not a diversity and inclusion conversation. This conversation is about black communities, black businesses and black people. So you have to have a specific issue that is going to address specific concerns. And so for us, the first thing we want to do is identify that these firms are particularly blackowned. Right now, there is a lot of conversation about black lives matter and about businesses that are black-owned, about supporting the black community through spending money with black firms.

But, yet, in the State of New York there is really no way of certifying, validating if these firms and businesses are exactly black-owned. And so the first thing that we're asking from the State of New York is to ensure that when you're creating policy that the policy addresses

Joint Hearing COVID Impact on Workforce, 8-13-20

the businesses and the communities that need it

the most. This cannot be a broad brush solution

to a specific community and nationality in

reference to the issues that we are facing in

today's market.

You have seen that we lost 41 percent nationally of black-owned businesses. That represents 441,000 black firms that were closed between the months of February and April. There was a conversation prior to this, that if each black firm in the state of New York could hire one additional black person, there would be no unemployment for black people in the state of New York.

Well, that has changed because we've lost so many black firms in the state that even if the firms that exist were able to hire two employees, we would still not be able to address the unemployment conversation in the state of New York.

Right now, in reference to employees, 14 percent of all black employees are in the grocery store, convenience and drugstore, 26 percent of

Thanks, 1

Joint Hearing COVID Impact on Workforce, 8-13-20

all your public transportation folk are black,

18.2 percent of all your folk that work in your

postal services, your warehouse and trucking

industries are black, 17.5 percent of the folk

that work in healthcare in the state of New York

are black.

So from an employment conversation, we also need to look at how do we address black homeowners, because we know that if I'm unemployed the likelihood of me being able to pay my mortgage is going to be challenging. How do we address renters in the State of New York? If I'm unemployed, I can't pay my rent. So those are some of the things that we are looking at, but it starts with being able to validate from our perspective which firms need the help, can get the help and most importantly can identify themselves as who they really are, and that comes through a validation form. I will stop and open it up to questions that you may have.

## ASSEMBLY MEMBER MCDONALD:

What we're going to do is we're going to receive the other two members' testimony and then we'll

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 open it up to a potpourri of questions I am sure. 3 Ken? MR. BUSBY: Thank you. Thank you. 4 MR. KEN POKALSKY, VICE PRESIDENT, THE 5 BUSINESS COUNCIL OF NEW YORK STATE, INC.: 6 good afternoon everyone. On behalf of the State 7 Business Council, we greatly appreciate the 9 opportunity to talk with you today. I know there's limited time available for all the 10 panelists, we are always available for any 11 12 questions and conversations after today's hearing 13 as well. I mean we certainly, we represent about 14 2,400 private sector employers across New York 15 16 State. We have about, and represent about a 17 million employed New Yorkers. We certainly agree with the tone of today, that we're facing 18 19 unprecedented challenges and impacts. We also echo something that Commissioner 20 21 Reardon said earlier today on the interdependence 22 on employers and employees. We could not agree 23 more. As a general comment, one of the things I would like to say is that I think we all need to 24

Joint Hearing COVID Impact on Workforce, 8-13-20 recognize even say if Congress passed the House version, which was a \$3 trillion recovery bill, there's simply not enough money available to fully offset the adverse impacts of the COVID pandemic.

We really need economic activity and growth, return to work, job growth all done without losing the focus on health concerns. And I think it's important to recognize that even if New York State and I think we've done better than most states successfully implements public health and employee health mechanisms, full economic recovery in New York State is not a given.

And we know the experience after the last recession. New York State's employment growth had fallen in 2019 below national growth trends and some parts of upstate New York had just barely or not yet recovered jobs lost in the last recession. And my point is that post pandemic recovery is going to be affected by many factors including the state's economic climate, cost structure and regulatory structure. These are factors that have to be kept in mind as well.

Joint Hearing COVID Impact on Workforce, 8-13-20

Importantly, we've seen some encouraging job numbers in New York State, 100,000 jobs readded in May, by June, 300,000 from our April low. So that does reflect the gradual reopening of New York States businesses.

To touch on a couple of the main points of today's hearing on workplace safety, I think from day one of this pandemic, our members had agreed that our economic policies are going to be driven by public health data broadly defined. And the Business Council, myself included, my staff has worked extensively with the Cuomo Administration and our members on the New York Forward reopening protocols, which focused on protections for employees and customers alike, and the various executive orders that went along with that as well.

What we've seen and what limited data we've seen from the state so far, is that COVID cases among essential workers outside the healthcare sector have tended to be lower than the general public caseload. What we've heard from our members the basic protections required

Joint Hearing COVID Impact on Workforce, 8-13-20 under OSHA and New York Forward protocols have seemed to proven to be generally effective.

The New York Forward protocols provide detailed operational requirements sector specific. They seem to be working. If there are other specific public health or workplace standards that members of the legislature would like to discuss, we're certainly open to those discussions.

On unemployment insurance, a lot is said about the challenges that the department went through, so I will avoid that for now. But the number that was talked about today is really eye-opening. We've, of the \$40 billion in UI payments that have been out the door in New York State so far, about 10 billion of that is from New York State UI fund that's 100 percent employer tax funded. And from what we can tell, New York State has taken about a five to \$6 billion advance from the feds to pay benefits. That entirety of that amount will be repaid by New York employers over the next several years through increased state and federal unemployment insurance debts. It's a

Joint Hearing COVID Impact on Workforce, 8-13-20 big number that needs to be looked at.

One of the things, talking about the usefulness, the importance, the critical nature of UI benefits to unemployed workers that might be considered, we would point out that under federal, state and New York City unemployment or personal income tax laws, all unemployment insurance benefits including the temporary benefits under the CARES Act remain subject to New York State, New York City unemployment insurance tax that might be looked at.

And then on the Payroll Protection

Program, I think we agree it got off to a rough start. The initial statute was misaligned with small business [unintelligible] [04:31:18]. We think those were eventually addressed and looking at the final report on the program, we do think it has done generally what the program was intended to do. About 80 percent of New York

State's small business firms have received loans covering about 75 percent of small business payroll.

Just one more point for the legislature

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        to consider, something that's being looked at at
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        the federal level, the IRS considers PPP loans to
        small businesses that are forgiven to be taxable.
        We believe that at least for non-incorporated
5
        businesses, most small business in New York State
6
        that's probably likely true under existing New
7
        York State tax law, something that we're
9
        exploring with the tax department and with our
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        tax attorneys. But it would be I think an
        unwelcome surprise at the end of this process for
11
        small businesses that are just barely hanging on
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13
        to the benefit of the PPP loans to receive a
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        significant unexpected tax bill next year.
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                   So that's touching on the three major
        areas of the hearing today, like others, I will
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17
        be happy to take your questions and comments. I
        appreciate the opportunity.
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                                                                   Thanks, 1
                   ASSEMBLY MEMBER MCDONALD:
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20
        Melinda, welcome.
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                   MS. MELINDA MACK, EXECUTIVE DIRECTOR,
22
        NEW YORK ASSOCIATION OF TRAINING AND EMPLOYMENT
23
        PROFESSIONALS:
                               Hi, good afternoon. I also want
24
        to sort of extend my thanks for letting me come
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Joint Hearing COVID Impact on Workforce, 8-13-20 today and to speak to you all, but also to the unions who represent some incredible workers across the state. I mean it's hard not to be deeply touched by some of the stories that they've been describing.

So I represent NYATEP, the state's workforce development association. My members serve about 1.2 million New Yorkers each year, getting them educated, trained and employed into good jobs. I wanted to sort of reiterate a couple of the key data points that came out from the commissioner's comments earlier.

Again, I think we're all grappling with these massive unemployment numbers. As of August first, 3.4 million New Yorkers were unemployed and another 1.3 million are receiving unemployment assistance through pandemic UI. I think one of the things to note is around 800,000 individuals were receiving UI at the peak, during the last great recession. And so when we think about the lift to get people back to work, it's pretty massive and incredible.

I think as you also know, because I come

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 to you every year in February or March, talking about this, the labor market has had structural 3 issues, structural problems in it for decades, right. One of the largest issues that we've 5 talked about for a longtime is that the top ten 6 largest occupations, which make up about two 7 million jobs are dominated by low wage work and 9 the majority of the sectors have been impacted by 10 COVID-19. So we're talking about folks in hospitality, tourism, retail sectors that tend to 11 pay below \$32,000 a year. 12 13

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We also know that about 45 percent of New Yorkers, based on the ALICE Report that's put out by the United Way, are working poor. These are folks who are working, doing the right things and are still unable to afford their basic monthly costs like food, childcare, transportation, et cetera.

And lastly, what we know, and again, we've talked about this for decades is when there's an economic downturn, the economy doesn't improve for everybody the same way. In particular, people who have a high school diploma

Joint Hearing COVID Impact on Workforce, 8-13-20

or less did not recover in the last recession and are very unlikely to see recovery during this recession as well. In New York, that's 42 percent of people, right. That's a lot of people who lack above a high school education.

So before COVID-19, what we heard, the rallying cry, what got people excited, was the concept of the future of work, what the impact would be on jobs and the skills gap. But as was shared earlier by my fellow panelist, we know that the labor market as it has been designed, has not benefited everyone equally. But we also know that the vast majority of New Yorkers who have lost their job are people of color, people in low wage work and individuals who are really having trouble accessing better skills to get a better job.

So I think we have a shot here to do the right thing, right. This is a massive shift in the labor market and we have a chance to make investments where we need to, to really have a meaningful and equitable recovery. So as part of our Investment Skills New York Coalition, our

Joint Hearing COVID Impact on Workforce, 8-13-20
group that's been together as an alliance, that
includes the business community, education,
workforce, community college leaders, we're
actually in the process of putting together a set
of recommendations that will come to you in
September.

But I want to caution you that you're going to get lured by the big, shiny solutions.

Big ideas, the big ways to get people back to work. There is a workforce system in New York. It works well, it's effective, it gets people into employment but I should note that it's desperately underfunded, has 50 percent less money than it had 10 years ago and year-over-year, we continue to see cuts.

The CARES Act at the federal level provides about a third of what we would need and actually provides about the same amount for the workforce system as we would see under ARA, so the American Recovery Act.

So I say that because as we think about the recommendations, know that these are tried and tested solutions that we just need resources

Joint Hearing COVID Impact on Workforce, 8-13-20 for. But some also are policy changes that we can make that would have a huge impact.

A couple of the big ideas that I want to share that are sort of circling right now. It's the way that we utilize our economic development power, how we align our incentives for businesses to create quality employment. We also have metrics that are coming out around how we rethink about spending our federal Workforce Innovation and Opportunity Act dollars as well as TANF, our welfare resources, to really make sure that individuals have access to in-depth services for a longer period of time, but also are able to keep their benefits and actually grow their benefits so they can stay employed.

We also have some very specific recommendations that will be coming out around how we actually connect individuals around education and training in the pipeline from K-12 through college.

And then finally, this concept of the digital divide. I think what we're finding as we go across the State, people don't have access to

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        computers they don't have access to software.
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        It's really challenging people's ability to work
        remotely, to learn remotely and also really
5
        increasing the equity gap that we're seeing in
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        our state.
                   And then finally, as I shared before,
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        the state's workforce system is often seen as an
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        afterthought. This is the system that is meant to
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        educate, train and get people jobs that cannot
        typically go through the traditional systems. If
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        we don't make investments here, I'm not sure who
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        is going to help people who need skills to get
        back to work. And really as sort of Ken and Ron
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        have shared, businesses are going to be desperate
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        for workers and we need to sort of do all we can
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        to make sure folks have the supports they need to
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        get employment.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
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20
        think if you don't mind, the Assembly will start
21
        off.
                   SENATOR RAMOS:
                                                Your turn.
22
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                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
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        Linda, thank you for your comments. It's
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 interesting, one of the things that these 3 pandemics is that you realize that organizations that maybe not have been funded as much as they should have in the past actually have proven to 5 be even more valuable because of the personal 6 approach, the hands-on approach. 7 8 I can tell you in the small business 9 community, the small business development center, 10 which you're aware of, has been a hero to many small businesses who were really lost, and that's 11 not just here in the capital region but 12 13 throughout the State. I have some questions about PPP and the impact. Ken, I think I'll start with 14 you, obviously. I imagine the majority -- Ken, 15 you may want to, there you go, you unmuted 16 17 yourself. I imagine when you look at the breadth of the members of the Business Council, what 18 19 percentage actually availed themselves of the 20 program? 21 Mr. POKALSKY: I don't know because we haven't polled them on that. About 80 percent of 22 23 our members have 100 or fewer employees. If you 24 look at -- the SBA just put out I believe what

Joint Hearing COVID Impact on Workforce, 8-13-20
they considered a final report on the PPP program
phase 1 and 2. And the vast majority of -- they
measured their loans by size of loan, not size of
employers. The vast majority of the loans issued,
I think were under \$150,000, aimed -- and so
that's the universe of employers that are
relatively small.

So the evidence we see of the numbers served, the smaller businesses did take advantage of the PPP. I think that those that didn't fell into two categories, particularly those who only looked at the program when it first came out and saw that just that the numbers just didn't work out, that they, the minimum -- or the minimum amount that had to be paid for wages rather than other business expenses just didn't match. The challenge of repaying the loan and initially was a two-year turnaround. If you failed to meet the headcount and payroll mandates, it just didn't work.

So I think there's a problem on almost every new initiative among the smaller businesses. A lot just didn't know. It didn't

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 have the wherewithal to access the programs. ASSEMBLY MEMBER MCDONALD: Do vou tl 3 just talking to members, that a majority use them for what many of us intended them to do, which 5 was the keep our employees working? Were they 6 able to maintain their salaries and keep the 7 majority of the workers? I know, in the end it's 9 part of the reporting system, but that's going to 10 probably take months, if not years, to get the results. I think we're curious to see was it 11 successful in its intended goal. 12 13 MR. POKALSKY: And I don't think anyone knows for certain. I think we just know what the 14 anecdotal evidence is. I think that the majority 15 did use it to maintain payrolls, not necessarily 16 17 employment, because some of the -- particularly in the hospitality world, people were taking 18 these loans, in New York State under New York 19 20 State's [unintelligible] [04:41:03]. I know in 21 talking to banks who are now going to be required to service and oversee the loans, there are some 22 23 infamous cases where individuals certainly used 24 the monies for unintended purposes and those

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 monies are being recovered. ASSEMBLY MEMBER MCDONALD: Let me -3 me jump on because my time is getting tight. Ron, I want to ask you, because I know the U.S. Black 5 Chamber was a strong voice. The first round, a 6 lot of minority businesses were completely, 7 8 because they do community banking, their banks 9 weren't -- they went back and revisited the 10 program, and I know I talk to my friend Tony Gatti quite regularly from the Upstate Chamber. 11 12 I'm hoping that we've gotten a greater uptick in 13 what black businesses are left were able to 14 participate. MR. BUSBY: So the National Bankers 15 Association, which represents the 19 black-owned 16 17 banks gave a report. Nationally, there were less than 10,000 black firms that participated in the 18 payroll protection plan from the majority banks. 19 So those firms that did get funds, they got it 20 21 from CDFIs and local black banks. But I want to say that what we're not interested in is another 22 23 program called payroll protection plan. Just from 24 the marketing and the title of the program, it

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        did not do black firms well. We should have been
        talking about the EIDL loan program, but again it
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        wasn't marketed well. When you talk to a small
        firm and say a loan program, they're not
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        interested. When you talk to small firm talking
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        about payroll protection, they can't participate.
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        And so from the outskirts, we thought that it was
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        marketed extremely poorly, and for that fact
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        black firms did not participate, did not get a
        chance to get the funding, and as we go forward,
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        I think you're going to face some of the same
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13
        types of challenges for black firms in the
        future.
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                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
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        And as we go forward, we're going to go forward
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        with the Senate.
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                   SENATOR RAMOS:
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                                                Thank you, John. And
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        thank you to the panelists. I'm actually going to
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        allow our banking committee chair, Senator James
21
        Sanders, to ask his questions. He has five
        minutes.
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                   MR. BUSBY:
                                         Mr. Sanders, you might want
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        to come back and sit down, sir.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 SENATOR SANDERS: I had to, but you have to unmute and that's, you know, you don't want to 3 know our technical questions. What a great panel that we have put together. I would love to have 5 had time to question each and every one. I may, I 6 will try to, but I'll go straight to Mr. Busby. 7 Mr. Busby, you spoke of policies that impact on blacks and other communities. But let's take it 9 10 to New York State. Let's keep this where we can do something about it. It's not enough to talk 11 12 about the world. We can think globally, but we 13 need to act locally. New York State has a budget of around 14 \$179 billion of which zero goes into black, 15 Latinx, Asian or women-owned banks. What would 10 16 percent of that money do if it went through black 17 banks or any of these other banks that I just 18 19 spoke of? 20 MR. BUSBY: It would challenge them. 21 Many of them would not be able to take the 22 funding. Part of what we have asked, we have 23 policies that we're asking for from federal 24 governments. Ee're asking similar requests from

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 our corporate partners, and part of what we ask them, hey if you're \$100 million or about in 3 assets, we want you to take 15 percent of those dollars and place them in the blank banks. We 5 thought that was a great idea, but the challenge 6 is the black banks don't have the liquidity. When 7 we were talking about banking black three, four 9 years ago when we created the Black Bank 10 Initiative, we had folk from New Jersey, Delaware driving to New York to make a deposit. Those 11 banks were suffering. Banks don't make money when 12 13 you make a deposit. Banks make money when you make a loan, because you have to pay interest 14 back. What we have to do is be creative for 15 black-owned banks so that there's an overarching 16 17 initiative and an overarching organization that can fund them so that they don't have to have the 18 19 liquidity to continue to remain and they can get 20 the funding when they need it. You have someone 21 between them and the state to be able to hold the 22 funds. 23

Many corporations are saying, great, I don't mind taking my money out of J.P. Morgan, B

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 of A, Wells Fargo, and depositing it, but we have 3 to make it available to the black bank where they can still take a bite at the option. We know that blank banks make 70 percent of their loans to 5 black homeowners and black-owned businesses, so 6 it's a great idea. We've just to have to figure 7 8 out how to get them the liquidity, so that they're not sitting on those dollars and still 9 10 being penalized for having more revenue that they 11 can put out. 12 It's got to be a programmatic approach 13 but I'm sure that Tim Sanders and the other black-owned bankers would love to have that 14 conversation. I know we're discussing it at 15 [unintelligible] [04:46:13]. 16 17 SENATOR SANDERS: I believe I may have found the way. the intermediary that your 18 19 speaking of, sir. It is called a public bank of 20 which I'm working on. If you are not familiar, 21 then I encourage you to become familiar. Mr. 22 Busby I've got around two minutes left, what 23 policy would you want changed in New York that 24 would help black businesses?

Joint Hearing COVID Impact on Workforce, 8-13-20

2 MR. BUSBY: Great question. For us, we

3 would love to see either someone placed in each

4 mayor's office, either an employee or

5 organization like a chamber of commerce, that was

6 there long-term to ensure that black businesses

7 had a look and an opportunity at the deal flow.

8 If all you're doing is just opening up your

9 contracts and saying, everyone come in and

10 compete, you're not going to have the biggest

impact for the communities and the businesses

12 that need it the most.

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So, say we have \$100 million in contracts that are going to come out. I'm going to place either a chamber of commerce from the black community or an individual that we're hiring that is there to ensure that black businesses have an opportunity. Usually you'll say, we'd love to do business with black folk but we can't find them. No problem. Have someone there that their responsibility is to go find them. And if that means putting two firms, three

firms, four firms together to be able to have the

size and the scale that you need to be able to

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        award them that contract, then so be it. We have
        the flexibility of being able to create that type
3
        of partnership that can then fulfill the needs of
        the contracts there that are being released
5
        through the state.
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                   SENATOR SANDERS:
                                                   The same question to
7
8
        you, Ms. Mack, what, and if I have time to the
        other gentleman. What policy do you believe would
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10
        be useful to help blacks and others, especially
        blacks perhaps, but and others, in this period?
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                   MS. MACK:
                                       Of course, so I think for me
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        the biggest is around addressing the benefits
        cliff, right. So if a low wage worker wants to be
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        able to work, they often are having to really
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        figure out some of the assets that they need to
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17
        be able to be employed. So childcare,
        transportation, et cetera. And so if there are
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        ways that we can standardized what that benefits
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        cliff looks like statewide, but also make
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        investments in things like employer resource
        networks or ways that individuals can access
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        assets or not be penalized for working, I think
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        that's sort of what we want to start to see
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 included. You can't participate in a full-time education and training program if you're on 3 public assistance and work. You end up being penalized again for trying to do the right thing. 5 So I think those are the types of things and 6 flexibilities we're hoping we see during this 7 8 period. 9 MR. BUSBY: Senator Sanders, there is 10 one other idea. That is prompt pay. If you give a contract to a small business owner and he's got 11 12 to go get a loan to be able to cover your float 13 to make sure that he can make payroll, that puts him at a disadvantage because we know that 14 15 minority and black-owned firms pay twice the interest rate for a loan, so now they've got to 16 17 borrow money just to cover your overhead. Pay them on time. Under the Obama Administration, 18 19 there was a prompt pay program that said they 20 paid within 15 days. A state can implement that 21 without much headache. If I start a job January 1st, I invoice you January 15th, I should be able 22 23 to get paid January 31st to make sure that I am

growing my business through the cash flow that I

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 have and I'm not depending upon lines of credit 3 just to make sure that I can make payroll. ASSEMBLY MEMBER MCDONALD: Ron, thai you and speaking of prompt, we're going to move 5 on to our next member, but I love the idea, we 6 love the idea. Harry Bronson. 7 Hellb, fo 8 ASSEMBLY MEMBER BRONSON: 9 Thank you for being here, and I kind of want to 10 follow up on the discussion that was just being had. I'm a strong believer in antiracism and 11 follow Dr. Ibram Kendi's guidance on that for 12 13 policymakers. And that is every decision we make should either move us closer to equity or remove 14 15 barriers to equity. With that in mind, if we are going to 16 help communities of color impacted by COVID and 17 impacted by previous deals that were not 18 fulfilled, like 40 acres and a mule that were 19 20 never delivered, we're going to do that through 21 entrepreneurial approaches, we're going to do that by making sure that folks get education and 22 23 we're going to do that by making sure that folks 24 get the equity that they need. So my question is

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 to Mr. Busby first and then to Melinda. Ron, to you, in connection with business ownership and 3 being an employer, so you can hire folks, what, if you could come up with three things that we 5 can do today to help black businesses, what would 6 they be? And me Melinda, the same question to you 7 but on the employee side, on the workforce 9 development side, three things that we could do 10 today to help make sure people of color are getting a living wage with benefits. Go ahead, 11 12 Ron. 13 MR. BUSBY: Well, the first thing is 14 you've got to specify that they are a black-owned business. You have got to be able to codify that 15 yes, this is a black firm. It's not a minority 16 firm. It's not a small firm. It's not a woman 17 firm, this is a black firm. If you want to 18 address the concerns of black people, make sure 19 20 they're black people. 21 Secondly, as I discussed, the prompt payment I think would definitely improve the 22 23 conditions for black small businesses. That way

they wouldn't have to worry about paying the high

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 interest rates. And then third, when you really are 3 starting to look at contracts from the state and local governments, you've got to make sure that 5 you are meeting the numbers. Set a goal. For us, 6 we're saying 15 percent of all new contracts need 7 to be awarded to the communities, local and 9 minority, black communities, brown communities so 10 that that they have an opportunity to not just be involved in the community, but to have 11 sustainability. Those are the taxpayers, those 12 13 are the folk that hire from within the communities. If you're really looking at 14 15 unemployment, black firms hire black people. Hispanic firms hire Hispanic people. So you have 16 17 to make sure that you're investigating in the firms that have the employees from your local 18 communities. 19 20 ASSEMBLY MEMBER BRONSON: Thank you 21 Ron. And from the employee side, Melinda, what training program, what development programs can 22 23 we have for people of color? 24 MS. MACK: Sure. I think one thing I Geneva Worldwide, Inc. 256 West 38 t h Street, 10 t h Floor, New York, NY 10018

Joint Hearing COVID Impact on Workforce, 8-13-20 would sort of mention and to what Ron was just sharing is we also know small businesses often don't have the resources to upscale or hire employees. And so I think we're also looking at ways to increase wage subsidy and transitional jobs to support small businesses to be able to hire people from their local communities.

But my top three, I can probably give you a top 20, right, because so much needs to be done. The biggest really is around eliminating all the issues related to transfer and credit accumulation at SUNY and CUNY, right. When we think about our ability to get people to and through community college, we need to make sure that when they go to BOCES, the credits they get from BOCES transfer into credentials into community college. It's real education. It's important education. It's skill-based education. It needs to actually translate, and not end up costing people additional cash.

I think the second area is we have to address the digital divide. The fact that we cannot get devices, programming and broadband to

every corner of New York State, including communities that you all live in, there are people in your communities who do not have access to broadband, it's going to impact children's ability to get public education this fall. I have three kids at home in the city of Albany school district. We're struggling through it right now, right. It's going to impact workers' ability to work remotely, and if you cannot work remotely, you don't have a job in some instances. Aand it's going to impact people's ability to get education and training to get a good job.

The last thing is we've got to recognize a lot of people who are unemployed are not going back to work. There's not going to be a job for them to go to. And we need to be utilizing this time to address the skills gap so people are able to go back to work in better jobs. We keep talking about folks' wages. We have not equitably invested in the education and job training programs. Many of the labor union based programs do not have enough pipeline to be able to get people into those training programs, the BOCES

		Page 209
1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	programs, the community-based organizations in	
3	your communities that do education and job	
4	training for really meaningful jobs like	
5	carpenters, plumbers, folks who fix your air	
6	conditioner. We need to be investing in those	
7	types of training pathways as well. So if we did	
8	those three things, it would be revolutionary for	
9	our state.	
10	ASSEMBLY MEMBER MCDONALD:	Thank you
11	ASSEMBLY MEMBER BRONSON:	Great, tha
12	I know Co-Chair McDonald is going to cut me off	
13	but I just want to give a shout out in connection	
14	with the multi-craft apprenticeship preparation	
15	program here in Rochester. That is a direct	
16	pipeline of young folks of color getting into the	
17	construction trades, which we do a much, much	
18	better job of doing. Thank you very much. Thanks	
19	for indulging me, co-chair.	
20	ASSEMBLY MEMBER MCDONALD:	You got :
21	Harry. And let's bring on ranker Brian Manktelow	
22	and that will probably close out our panel.	
23	ASSEMBLY MEMBER MANKTELOW:	Hey, go
24	afternoon. Sorry about that. I was on the phone	
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	Page 290	
1	Joint Hearing COVID Impact on Workforce, 8-13-20	
2	and I apologize. Can you hear me now?	
3	ASSEMBLY MEMBER MCDONALD: You'r	e g
4	to go, Brian.	
5	ASSEMBLY MEMBER MANKTELOW: Goo	od.
6	thank you for being on today. Thank you everyone	
7	for being on today. Just a quick question. I live	
8	that a rural area just east of Assemblyman	
9	Bronson's area between Rochester and Syracuse,	
10	very rural, a lot of the agriculture. Would black	
11	members, black families, I don't see a lot of	
12	black members being and black families being	
13	involved in agriculture or any of the smaller	
14	businesses. What can we do to help promote that?	
15	What can we do to get them engaged? How can we	
16	engage them to make that happen? I mean, we're	
17	here to help one another and we need to help	
18	those individuals as well. What can I do from the	
19	state side? What can I do from the local side to	
20	help make that happen?	
21	MR. BUSBY: When we first started U.S.	
22	Black Chamber, our first advocacy was around the	
23	black farmers in Beauford, South Carolina.	
24	ASSEMBLY MEMBER MANKTELOW:	hin

Joint Hearing COVID Impact on Workforce, 8-13-20 [unintelligible] [04:56:46].

ASSEMBLY MEMBER MANKTELOW:

Ahd as

as we were very involved, we realized that we lost a ton of our black farmers, not because they weren't good farmers, not because they weren't farming the right products. It was because they checked the wrong box. And that box eliminated them for the opportunity just to get the \$60,000 that we had been fighting for for years. And so we had to go back to the USDA to get \$25,000 to start making small business grants. You've got to take it away from a loan conversation to a grant conversation and make it very specific to new industries and new opportunities.

We're talking now about existing businesses. Understand we lost almost a half a million black firms, so we've got to start talking about what is the next generation of opportunities and firms. There is going to be a great deal of mergers and acquisitions, so we've got to start talking about what is the future and where should we be directing our black businesses to get involved. And so there's not a lot of

All rio

Joint Hearing COVID Impact on Workforce, 8-13-20
conversations going on about labor industries.

Everybody is talking about high tech and the gig
economy. We've got to go back to what got us the
wealth that we had in the previous generations,
and a lot of that deals with farmers, farmland,
and agriculture.

You'll see a lot of small farms growing up in rural communities, but I have always stated that we need more black farmers to ensure that we have good food, good industries for us to work on, and ultimately that turns into land. And for landownership in our community, that is a priority that we have lost over the last several decades. And so I would love to partner with you on that to talk about the importance of farming, particularly for black farmers.

## ASSEMBLY MEMBER MANKTELOW:

well, that would be great, Ron, because I'd love to do that. I will look up your information online and I will shoot you e-mail from my district office and maybe we can chat about that because the opportunities are there. There's jobs in upstate New York. If I was a young person, I'd

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        be looking at plumbing, I'd be looking at
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        electricians, masons. Nobody wants to do it
        anymore, and these are going to be the backbone
4
        of who we are. You can't have anything else
5
        without these individuals, and if we can help
6
        grow that and get these individuals involved in
7
8
        my area, right between Syracuse and Rochester,
9
        that would be awesome. So Ron, I will shoot you
10
        an e-mail and maybe we can chat about that, that
        would be great.
11
                                        Look forward to it. Thank
12
                    MR. BUSBY:
13
        you.
                    ASSEMBLY MEMBER MANKTELOW:
                                                                     Thank '
14
15
        everyone.
                    ASSEMBLY MEMBER MCDONALD:
                                                                   Okay. I
16
        we still have a, we have a second round for
17
        Senator Sanders, it appears, right there, Senator
18
        Ramos? Oh, now he's going to go take a walk.
19
20
                    SENATOR SANDERS: I'm trying to unmute.
                                                Where do you go? Oh, he
21
                    SENATOR RAMOS:
        has to get up to unmute himself.
22
23
                    ASSEMBLY MEMBER MCDONALD:
                                                                   Oh,
                                                                       okay
24
                    SENATOR SANDERS:
                                                  It's old-fashioned, my
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 friends. It's old school. It's just to want me to exercise. I was really thrilled by the speakers 3 and to the questions coming at the panelists. The ranker's questions and points were really strong 5 and interesting points. I, of course, want to 6 alert the ranker that there is a history of theft 7 and plunder of why there are so few black 9 farmers, sir, and it would be useful to -- I'd be 10 delighted to share any of the information on that with you. But I also would be delighted to work 11 with the ranker and jump into the conversation 12 13 with Ron over this because I agree, I had an 14 urban farm in New York City, so, you know, I'm no stranger. But at the same time it is a lot, 15 there's a lot that can be done there. 16 17

Here's how I would do it, Mr. Ranker, if I were you, the co-op, the co-op extension movement. Here, we have Cornell and other co-op extension movements. They have a mandate to aid new farmers, but by law we can actually give them an extra mandate to find black farmers and farmers of color and to aid those folks into getting into farming and things of that nature,

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        so there are things that we can do at a
        legislative level. I'm interested in being in
3
        that conversation, also.
                   If you are going to take it further,
5
        then, you know, you might draw me back to the
6
        party of Lincoln. You never know! You never know.
7
        We'll wait until after this election.
8
                   SENATOR RAMOS:
9
                                                That's a hard no. It
10
        didn't work so well for a few of our colleagues a
        few years ago, if you recall.
11
                   SENATOR SANDERS:
                                                   Okay. We'll wait uhtil
12
        after this election, and you never know. If it's
13
        the party of Lincoln, heck, I'd have been there
14
        already. All right, before I get into more
15
        trouble, to our chairs I really thank you for the
16
17
        opportunity for the second round.
                   MR. BUSBY:
                                         Mr. Ranker, I will say that
18
        there is a lot of interest in marijuana farming.
19
20
                   SENATOR SANDERS:
                                                   Oh, my.
21
                   ASSEMBLY MEMBER MCDONALD:
                                                                   All righ
        that's its own hearing. [Laughter] Let's move on
22
        to panel number six, and to our panelists on
23
24
        number five, thank you very much. Enjoy the rest
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        of your day.
3
                     MS. MACK:
                                         Thank you.
                     MR. BUSBY:
                                           Thank you for having us.
4
5
                     MS. MACK:
                                         good to see you all.
                     ASSEMBLY MEMBER MCDONALD:
                                                                     We're
6
7
        panel number six. I'll announce them, I think,
8
        because I lost track of who is doing what. United
9
        Food and Commercial Workers Union, Robert Newell,
10
        the president. He'll be first. Then the New York
11
        State Laborers' Union from Amanda Jensen. Then we
        will have Jared Trujillo from the Association of
12
13
        Legal Aid Attorneys. And from 1199 SEIU, United
        Healthcare Workers East, Carlos Villalba. So once
14
        we have everybody there, I see Amanda. There's
15
        Rob Newell.
16
17
                     MR. ROBERT W. NEWELL, JR., PRESIDENT,
        UNITED FOOD AND COMMERCIAL WORKERS UNION LOCAL
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19
        1500:
                  Sorry about that.
                                                                     Dbn't 1
20
                     ASSEMBLY MEMBER MCDONALD:
21
        sorry. There's Carlos. Rob, you're going to be
22
        first.
23
                     MR. NEWELL:
                                            Okay.
24
                     ASSEMBLY MEMBER MCDONALD:
                                                                     Jared?
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        good to go. Rob, you pulled a Sanders on me, you
3
        went running away.
                   MR. NEWELL:
                                          Sorry about that. Sorry
5
        about that. Hi. Good morning.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   You have
6
        minutes. Thank you.
7
8
                   Mr. NEWELL:
                                          Good morning and thank you.
        Good morning, Senator Ramos, and thank you to the
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10
        rest of the chairs, and all the members of the
        New York legislature who in attendance. My name
11
        is Rob Newell and I currently have privilege of
12
13
        being the president of the UFCW Local 1500.
        Currently, we represent over 17,000 grocery and
14
15
        pharmacy workers throughout the state.
                   And unlike many other industries in New
16
        York, 95 percent of our members never had to
17
        worry about being furloughed or laid off because
18
        of the pandemic. Instead our members were
19
20
        immediately forced into the most difficult
21
        working conditions our industry has seen in
        generations. There was overcrowding, intense
22
23
        hoarding, substandard workplace safety
24
        precautions, forced overtime, supply chain
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Joint Hearing COVID Impact on Workforce, 8-13-20

2 | failures became the norm for our members.

Conditions like this were never discussed during the orientation. That much I can guarantee you. Unfortunately, the grocery industry was grossly unprepared for the impact the pandemic dropped on it, and originally many employers fought our members on the idea of wearing masks because they were concerned about the way it looked to the public. Additionally, the CDC guidance said it really wouldn't help.

Thankfully we all know better now. Our members were exposed to thousands of impatient and frantic customers per shift, and hundreds of them got sick in the first week or two. Is this how we're supposed to treat our essential workers? Most of them felt more deposable than essential.

Working together with elected officials and some of our union employers, we were able to find ways to make our workplaces safer. Elected officials helped us find PPE and sanitizer at a time when many of our employers didn't even know where to start looking for it. Our staff spent

Joint Hearing COVID Impact on Workforce, 8-13-20

weeks flooding the stores with what we got and
did their best to keep our members calm. Working

with our sister UFCW and RWDSU unions, we were
able to negotiate hazard pay. We also managed to
convince our employers to put up Plexiglas

barriers, convince them to put signs and stickers
on the floors and walls to remind customers to
not only shop safely but continually socially
distance. We encouraged them to buy masks and
shields in bulk to further protect our members.

Every little bit helped but they were by no means safe. I wish I had the time to tell you about the employers that fought doing any of this but sit back now and take credit for it all. I also wish I could give you list of employers that never did any or most of it. Profits over people even during a pandemic when their volumes up more than 35 percent. Thankfully, the governor took an aggressive posture and started to issue mandates and protocols to further protect the citizens of New York and our essential workers.

Our members appreciated the mandatory mask and crowd control mandates the most. These

Joint Hearing COVID Impact on Workforce, 8-13-20 are the real keys to ensuring their safety on the job. Unfortunately, mandates can be enforced loosely or just ignored altogether.

I'm sure everyone has seen the recent videos that are popping up all over the country where maskless supermarket customers are challenging and even threatening workers with violence for simply asking them to comply with the mask mandate. Although there may be only a few video examples out there, I can assure you this happens multiple times a day, every day right here in New York.

Many supermarket employers have once again chosen profits over people by choosing to grant their customers access and serve them quickly and quietly rather than refuse them entry at their mostly unmonitored front doors. Anyone can and does walk through the door of a supermarket. What happens next can end in tragedy if this continues to be left unaddressed.

There is no question that it's easier and safer for a manager or a security guard to refuse entry to a customer without a mask than to

Joint Hearing COVID Impact on Workforce, 8-13-20

try to eject them once they're inside the store.

Unfortunately, our members are now stuck in a

scenario where there are great mandates without

great enforcement. Restricting the number of

customers in a store at one time and only serving

customers with face coverings is the only way to
guarantee our essential members and their
families are save. After all they've done, aren't

10 they at least entitled to that much?

Retail companies that didn't financially benefit anywhere near as much as the supermarket and with much lower customer counts, and quite frankly, a lot more to lose have done and continue to do more at their front door than our employers. For our members' sake, this issue needs to change and fast. Any customer that doesn't want to or medically cannot comply with the state mandate to wear a mask has other safe options. They can order their food online and pick it up or have it delivered to their home.

Our members don't have that choice. They can't work virtually. They have no other option and they deserve a safe workplace.

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 Please help us protect the very same workers that kept their communities fed. Please 3 help them get their hazard pay reinstated. Please help us by enforcing the already excellent 5 mandates issued by our elected officials. This is 6 by no means an allegation that every supermarket 7 operator is the same. As a matter of fact, some 9 have protected their employees quite well. 10 Unfortunately, that number is significantly dwarfed by the number that have not. We cannot 11 stop trying until all retail workers can both go 12 13 to work and go home safely. Thank you. ASSEMBLY MEMBER MCDONALD: Thanks 14 Amanda. We'll do questions after all the 15 panelists have spoken. 16 MS. AMANDA JENSEN, POLICY AND 17 LEGISLATIVE COORDINATOR, NEW YORK STATE LABORERS' 18 Hi, good afternoon. Thank you, committee 19 20 chairs, members and staff for your time and the 21 invitation to speak on this important topic. My name is Amanda Jensen and I'm the legislative and 22 policy coordinator for New York State LECET, the 23 24 Laborers' Employers Cooperation and Education

Joint Hearing COVID Impact on Workforce, 8-13-20

Trust. I'm testifying today on behalf of our over 40,000 unionized laborers, 24 local units unions and 1,500 affiliated contractors. New York State LECET aggressively advocates for wage and safety standards for our members, raising the floor for both union and non-union construction workers.

The COVID-19 global pandemic presented unique challenges to our membership, impacting their health and safety, as well as our financial security. Our members were called to serve as essential workers when the majority of New Yorkers worked safely from home. Thousands of laborers across the state put their lives on the line to continue the critical work of building New York. Although we may never know did the total number of members sickened by COVID-19, or the total number of those who contracted the virus on the job, their contribution to the state is to be lauded and never forgotten.

The New York State Laborers worked in coordination with the building trades and affiliated employers in their development of protocols to ensure the safest possible

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 environment for our members. These protocols 3 include measures to reduce worker density on job sites, the placement of signage promoting social distancing guidelines, face covering 5 requirements, sanitizing stations located on all 6 job sites, and daily health screenings, including 7 temperature checks. These protocols are effective in protecting the health and safety of our 9 10 membership and stopping the spread of COVID-19. In addition to the heightened health and 11 safety protocols, New York State Laborers 12 13 launched a comprehensive education campaign to 14 inform members on how to access unemployment, paid family leave and other state benefits. 15 Detailed instructions were listed in the COVID-19 16 section of our website, and local unions were 17 diligent in providing their members with the 18 needed answers. While COVID-19 brought the state 19 20 to a sudden and startling halt, our members 21 continue to work at great risk to themselves and

Although a large number of construction projects across the state shut down, projects

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their loved ones.

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Joint Hearing COVID Impact on Workforce, 8-13-20 deemed essential were permitted to continue without interruption. Our members helped New York stay in motion and their sacrifice should not be forgotten.

In the absence of a federal bailout, critical infrastructure projects including MTA projects and projects funded through localities should not be threatened. Our members are the economic drivers of the state and only stand to benefit from the creation of good jobs through continued investment in infrastructure. Economic resurgence cannot be achieved through austerity budgets.

Members of the Laborers showed up for New York just as they do in every crisis facing our state. Whether by putting their life on the line to build critical infrastructure projects, including working 12-hour shifts to expand hospital and morgue capacity, volunteering in their communities through food donations and other means, or by adhering to the guidelines of New York Pause if their job sites were deemed nonessential. The Laborers put New York first.

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 Our state can repay their sacrifice by continuing to demand the safest health and safety guidelines 3 for job sites and to remain committed to the creation of great jobs. On behalf of the labors, 5 I thank you again for your attention to this 6 critical issue. 7 Thanks, 8 ASSEMBLY MEMBER MCDONALD: Amamda, Jared? 9 10 MR. JARED TRUJILLO, PRESIDENT, ASSOCIATION FOR LEGAL AID ATTORNEYS, UAW 2325: 11 Good afternoon everyone. Thank you so much for 12 13 inviting us to speak today. My name is Jared Trujillo. I am the president of UAW Local 2325, 14 the Association of Legal Aid Attorneys. We're a 15 union of about 2,000 social workers, lawyers, 16 paralegals and other legal workers in New York 17 City, Nassau County and Orange County. 18 Our clients really -- our members, sorry 19 20 -- really represent low-income New Yorkers on the 21 worst days of their lives. We see people when 22 they're in danger of being evicted. We meet 23 people when they're stuck in a cage and they're 24 afraid of having their liberty taken from them.

Joint Hearing COVID Impact on Workforce, 8-13-20

We meet children when they are at risk of being put into the foster care system. And despite these really difficult situations, our members are incredibly dedicated to providing the highest quality legal representation to every single person that we represent.

During COVID, our resolve was tested, and we truly stuck to the test. Our work only amplified. Since mid-March, we did about 60,000 cases in criminal court. We helped disappeared New Yorkers that were between different police precincts, find their families and find their freedom. We helped children really be able to navigate the tangled labyrinth of the child welfare system. And we did everything that our communities needed from us.

However, during that time, the courts really showed that our clients' lives did not matter, really showed that black and brown low-income New Yorkers lives did not matter in several ways. The biggest way was their glacial move to move to virtual appearances. Because the courts were so slow to move to virtual

Joint Hearing COVID Impact on Workforce, 8-13-20 appearances, we had over three dozen members contract COVID. Three judges died. Court officers died and so many of our clients contracted COVID. And that not only impacted our clients, but that impacted every single New Yorker that they came into contact with within their communities.

Recently, after the court did move to virtual appearances, they told us that they would work with us, and they'd work the with legal service providers that our members worked for to make sure that returns to court were safe.

However, after certain comments were made to the media about the courts being closed, which they never were, leading to more gun violence, they abandoned that plan, and they immediately moved back to in-person appearances.

That is a tremendous issue for our membership. That's a tremendous issue for our clients. And that is a tremendous issue for every single person that our clients end up interacting with in the community. All we wanted from courts was to be able to go in and inspect the buildings, go to make sure that they had proper

Joint Hearing COVID Impact on Workforce, 8-13-20

filtration systems, make sure that they had the

proper grade of MERV systems, make sure that they

had Plexiglas for more than just the judges,

which is what they do, but also for our clients

and also for our members. We wanted to make sure

that the actual environment that we were expected

to work in, where our members have died and

gotten COVID, we just wanted to make sure that

was safe, and that's not what we were given.

In addition to the issue with courts, because the bar exam was canceled, so many of our members are really in this limbo phase where they're law graduates but they're not full attorneys, so they don't have the full privileges that full attorneys have. And more importantly because there's a certain provision, sorry, I'm noticing my time is ending, because there's a certain provision for public interest attorneys that lets them practice for a certain amount of time so they can take the bar exam, because that wasn't extended, a lot of our members are really in danger of potentially even losing their jobs.

So, we do have a couple of asks of you

1 Joint Hearing COVID Impact on Workforce, 8-13-20

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today. We realize that the problem, one of our issues is that we're in a kind of precarious position because it's really difficult for us to pressure OCA in a lot of ways, to actually make sure that the facilities that we're supposed to practice in are safe. So the biggest thing that we can really ask of you is to support us publically. Our union is very good at putting pressure when our clients and our members face unjust, unjust conditions, when ICE was detaining our clients, we walked out of courts to put pressure on ICE. As we do actions, we hope that the legislature continues support us, not only by signing all those letters for us, but also to make sure that our funding remains intact and that we can't be defunded a lot of antiunion voices.

We ask that essential workers are really recognized as essential workers. That includes Senate organizers, that includes lawyers, that includes a lot of other folks. And finally, we ask that the legislature pass the two incredibly important bills for law graduates that haven't

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Joint Hearing COVID Impact on Workforce, 8-13-20
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         been admitted to the bar yet, one of which was
         introduced by Assemblywoman Simon last season.
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         Thank you.
                   ASSEMBLY MEMBER MCDONALD:
5
                                                                   Thank you
        Jared. We appreciate your comments and your
6
        testimony. And last but not least, Carlos from
7
8
        SEIU. How are you?.
                   MR. CARLOS VILLALBA, CASHIER/MEMBER,
9
10
        1199 SEIU UNITED HEALTHCARE WORKERS EAST:
        you for the invitation. I'm a 1199 SEIU member.
11
        I'm part of the pharmacy division, and I work for
12
13
        Rite Aid Pharmacy which is also a retail one. We
        were lucky in a way, because we have a CEO who
14
15
        has been in the company less than a year. He
        seems to be very friendly for the employees. She
16
17
        understands and respects the employees and
        because she have been giving us, uh, if you were
18
19
        paid, they will pay get sick. And she have been
20
        able to give us the protections that we need. So
21
        on that part there's no complaint with my
        employers.
22
23
                   But the situation that we have right now
24
        is that for example at the beginning, I know that
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Joint Hearing COVID Impact on Workforce, 8-13-20 everybody were focusing in on hospital workers, on nursing home workers, and it's obvious because they confront the COVID-19 epidemic right, it's right in front of their face.

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But we got in the beginning in retail, we were very naive, because we thought that, okay, people who are sick are not going to be shopping our stores, they're going to be in the hospital or at home. But it turns out that we were wrong. People can have, be asymptomatic and that's what happened. I work in Midtown Manhattan. That store has like close to 40 employees. Out of those 40 employees, 10 of us got sick, one of us passed away because of the complication of corona-19. He was 70 years old. So, and the thing is the PPE was very hard for our company to get. We didn't even have it for sale at the beginning. Now we are in a situation that we have masks for everybody, we have Plexiglas, and we even have masks for customers who doesn't have it.

But this is the thing, is that our policy is that we allow -- we tell customers that

Joint Hearing COVID Impact on Workforce, 8-13-20 to walk in the store without wearing a mask, we remind them, listen, in order for you to come here to the store, you need to wear a mask, but if don't have one, there's no problem, we can have one for you. But if they refuse, there's no way for to us enforce it, right. And [unintelligible] [05:20:10] and the company tells us not to enforce it, to prevent any conflict 10 with the customer. Some people have even got killed because of that. 11

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What I require is what I, you know, none of that, but sometimes I work at the register, and one of the things, sometimes it's hard to -when the customer comes to my register, sometimes I didn't realize that they don't have a mask right when they're in front of me, and there's no way to keep a six foot distance between me and the customer. And there's always interaction. There's no way around it. Like, is this on sale? Is it buy one, get one free? Why doesn't this coupon work? And it's scary, because we learn that it has nothing -- you can get infected not only because of the droppings, but also the

Joint Hearing COVID Impact on Workforce, 8-13-20 vapor, the spray, aerosol spray.

And one of my things that I do in my store, since we are retail, what I do is we have a big fan that I put on the floor, turn it on and that way it gives me a little bit of security because like I'm blowing their breath away from my face if they're not wearing a mask. So what I suggest is that the governor, listen, New York State, statewide, is to give fines to customers who walk into retail. That way we don't have to enforce it, because they know that if they don't walk in without a mask, simply on the background we call the cops, they come, and right away they give them a fine, or late. That's the best way.

Right now there's no jobs available anywhere, and the fact that you're not going to be able to be fined \$100 or more, if you don't believe that this is real, you're going to wear a mask. That would be a great, great thing to do, okay.

And now when it comes to unemployment, pandemic unemployment, the other thing is that we need the pandemic unemployment, the funding,

Joint Hearing COVID Impact on Workforce, 8-13-20 because the flu season is coming, right. So, if I sick, right, the test is going to take more than

two weeks, and then my employer will not let me
come to work. They give us two weeks pandemic

6 unemployment if we test positive, but if we have

7 the flu we're not going to get that. We as a

8 retail, we are minimum wage workers, and we are

not going to be able to afford being out if

10 there's no pandemic unemployment.

And do also understand why a lot of businesses, it's hard for them to find workers is because if I work a minimum wage and I get paid more on unemployment, of course I'm not going to come to work because of my family's safety and my own safety. It's not worth it. So there should be new rules or regulation to help that out because what happens in my opinion, see, when people apply for unemployment they get to get regular unemployment and get pandemic unemployment. But the moment that you make more than \$440 or work more than four days, you will not get regular unemployment, you not get pandemic unemployment. But if they change the rules to make it if you

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        work four days or more and also like I said, so
        you get $700 more per week, you still will get --
3
        be allowed to get the pandemic unemployment, and
        that pandemic unemployment automatically will
5
        become partial pay for those people who actually
6
        comes out to work. So if I know that I can work
7
        40 hours and still get that pandemic
9
        unemployment, of course, I'm going to go out and
10
        look for a job, because now I'm not only going to
        be getting paid more as minimum wage but also
11
        have the $600 which healthcare workers need and
12
13
        deserve too, because it's risky for nursing home
        hospital workers to go to work and get paid the
14
15
        same. So that's my thoughts.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
16
17
        Carlos, I appreciate your comments. Is that it?
                   SENATOR RAMOS:
18
                                                Yes, thank you,
        assemblyman. I have a few questions and it's
19
20
        really a pleasure to see you all. Obviously, when
21
        it comes to grocery store workers, there's been a
        very huge discrepancy with employers when it
22
23
        comes to hazard pay. I guess what I want to ask,
24
        Rob, is do we know that the rate of infection,
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 even roughly for grocery store workers is? At what point did hazard pay stop for your members? 3 And what can we do to help? MR. NEWELL: Our rate of infection was 5 really, really high in the beginning, senator. 6 Thankfully, and I do mean it thankfully, whether 7 it be by the grace of God or by just because we 9 were pretty violently vigilant to ensure that our 10 employers followed the mandates and, quite frankly, we gave out more than 50,000 masks in 11 12 the first two weeks because our employees, our 13 members, their employees had nothing. We had employers coming to our office to collect 14 sanitizer and collect masks and distribute it in 15 their stores so we could aid in the quick 16 distribution of the PPE. 17 But we did lose nine members to COVID in 18 the supermarkets, in just our supermarkets. 19 Obviously there's more than one clerk local 20 21 definitely in the UCFW and RFW in New York State 22 and all of us suffered losses. The most important 23 thing for us right now is just maintaining this

low level of infection right now, because it's

24

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        one of the last things that they have to worry
        about. And what we're more trying -- we're just
3
        trying to make sure that customers have to abide
        by the mandates as they were presented. And I
5
        forget one of the points that you asked me about.
6
                   SENATOR RAMOS:
                                                Well, I was just asking
7
8
        about the hazard pay situation with your
9
        employers and what we can do to help.
10
                   MR. NEWELL:
                                          The biggest thing with the
        hazard play, it was all over the lot, right. So
11
        we had some employers that didn't want to do
12
13
        anything, they don't feel they had to. A lot of
        the smaller employers just took it as an
14
        opportunity to put a lot of cash in their pocket.
15
        In our industry, the opportunity to be cash rich
16
17
        and inventory poor doesn't exist. This was an
        albatross. It was a pink unicorn with dotted
18
        wings, if you will, because it just doesn't ever
19
20
        exist. And the holes in the supply chain created
21
        opportunities. So being [unintelligible]
        [05:26:09] on hazard pay, the majority of our
22
23
        large employers complied and they stopped in the
24
        early part of, the earliest part of August.
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 However, Stop & Shop got off the boat on July 5th and Stop & Shop is by far our biggest employer. 3 And the expression the tail does not wag the dog is not an understatement here. When the big dog 5 on the block gets out of the way, nobody else was 6 lining up to continue to pay, although we did 7 8 have a number employers that did. There's been a number of conversations 9 10 about some type of legislation for essential workers to get some type of pandemic pay or 11 12 hazard pay or appreciation pay and, quite 13 frankly, none of it seemed to get out of its original conversation. And I respect that 14 15 businesses need to operate and they need to keep some semblance of payroll control, but no retail 16 17 worker signed up for this ever. These are not emergency services workers, they're not doctors 18 19 or --20 SENATOR RAMOS: Sorry, Rob. I have less 21 than two minutes left and I want to squeeze in a few questions about construction for Amanda. I 22 23 wanted to ask, you know, those construction sites 24 that were deemed essential, how essential were

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 they? I mean by and large, were they construction sites for luxury developments? Should 3 construction sites have been shut down earlier? 5 As it is, we know many contractors don't necessarily, especially non-union contractors, 6 don't provide their workers with safety 7 equipment. Did we see that trend also when it 9 came to PPE? I know you said your union was 10 really the one who stepped up to provide a lot of workers with what they needed. 11 MS. JENSEN: 12 So, yeah, I think 13 initially, there was just a lot of confusion on what should be done, and then initially we were, 14 construction was considered essential just, you 15 know, as just a blanket essential worker and then 16 17 later it was a project by project basis. I don't want to get into what project -- it was kind of 18 on a project by project basis, what was 19 considered essential. There were some residential 20 21 projects that probably shouldn't have been included in that, looking back. But on the whole, 22

it was large scale infrastructure projects, road

projects, airport projects, like JFK that were

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        given the green light to go ahead.
3
                    In terms of PPE, it was a scramble
        initially and there was a lot of misinformation
5
        about who should be wearing masks and who
6
        shouldn't. We made sure to have hand sanitizing
        stations at every job site. That was something
7
        that the union did, our health and safety fund
9
        made sure that that happened. We made sure to get
10
        out information to our members to use their own
        masks if it was permissible and they didn't need
11
        N95 masks. But it was a scramble to get them the
12
13
        equipment that they needed. We do feel that they
        were provided that in the end, but initially it
14
        was kind of a confusing time. Was there another
15
        question that I missed? I'm sorry.
16
17
                    SENATOR RAMOS:
                                                Well, it's okay. We're
        out of time, and I can come back for a second
18
        round after so I'll do that and yield to the
19
20
        Assembly.
21
                    ASSEMBLY MEMBER MCDONALD:
                                                                   And we're
        going to yield back to the Senate.
22
23
                    SENATOR RAMOS:
                                                Okay. Well, in that
24
        case, Senator Sanders, got to get up and unmute
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        yourself.
                    SENATOR SANDERS:
                                                   All right. We're
3
        getting there. All the panelists have done a
        great job, and I am getting a lot of exercise,
5
        but all the panelists have done a great job, and
6
        I just want to speak on the issue of hazardous
7
        duty pay. On a personal level, I think it is
        incredibly shameful that the idea had been
9
10
        dropped. Our chair, one of our chairs, took this
        one up, Chair Ramos, of course, took this one up,
11
        and I just wanted to echo it and say and well,
12
13
        I'll ask a question.
                    In light of some of these corporations,
14
        food corporations that have had a record, making
15
        record profits last year and now this year, when
16
17
        should they have -- this one will go to you, Rob
        -- when should they have ended the hazard duty
18
19
        pay?
20
                    MR. NEWELL:
                                          We didn't really look at it
21
        as a profits reward. From our perspective,
22
        there's an absolute danger on the job that they
23
        didn't have before. We looked for anything from
24
        the creation or the development of a vaccine on
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	Fage 323
1	Joint Hearing COVID Impact on Workforce, 8-13-20
2	the job being a sign that there was no need for
3	hazard pay or, quite frankly, once masks came
4	off. The fact that every one of our workers for
5	every minute of every day has to put on a mask,
6	can't go on the sales floor, can't walk in the
7	building, that's a very different set of job
8	restrictions and it's a very different workplace
9	for them. So that was the opinions of the unions,
10	at least in the RWDSU and especially the UCFW
11	that the when the masks went away, the pay could
12	go as well.
13	SENATOR SANDERS: I will be kind to the
14	others and thank you very much, chairs. That idea
15	of loss of hazard pay is ridiculous, shameful.
16	Thank you.
17	ASSEMBLY MEMBER MCDONALD: Thank yo
18	have Jo Anne Simon from the Assembly.
19	ASSEMBLY MEMBER SIMON: Okay. Thank y
20	very much. I want to thank all of the witnesses
21	for your excellent testimony and for everything
22	that you have done and all that you and your
23	members have been through. I did want to just
24	follow up with Mr. Trujillo. I'm sorry if I am
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        saying your name wrong.
3
                   MR. TRUJILLO:
                                              Trujillo.
                   ASSEMBLY MEMBER SIMON:
                                                             Trujillo. Okar
        The issue you brought up with regard to your
5
        members who are practicing under this order that
6
        allows them to practice for a public interest
7
        firm for a period of time, even if they're not
        licensed. Can you explain, just for the record,
9
10
        specifically how this affects those members and
        why that's a problem for legal aid as an employer
11
        and for the clients, if they are sort of in this
12
13
        part of suspended animation.
                   MR. TRUJILLO:
14
                                              Sure. And thank you for
15
        bringing it up. So currently, under the judiciary
        law there is a provision that says if you work
16
17
        for either a legal services organization or if
        you work for the government, so DAs and child
18
        welfare attorneys and other folks, you get to
19
20
        practice under the supervision of an attorney
21
        even before you pass the bar. And that stays in
        place until you fail the bar twice.
22
23
                   We could talk certainly for hours about
24
        the racist origins of the bar and how the bar is
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 more difficult for a lot of particularly like black and brown attorneys to pass, but the 3 reality is, is right now we have about 14 members that fall into this category just from the last 5 time they took the bar, and so these are people 6 that have been practicing law since last October, 7 and because they had that second bar failure, now 9 the judiciary law excludes them from being able 10 to practice.

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Because of the pandemic, the bar exam that normally would have been held in July was postponed until at least October and it's not even clear whether those people will be able even to take the bar in October. So right now that means that all of their clients who are already really dealing with the multiple traumas from COVID-19, now also have to have a whole new lawyer, and we're not fungible. We build relationships with clients, and losing out on the person that's so close to your case is a real loss for our clients, but then also our members.

It means that our employers are put into the difficult position of do we keep this person

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        on even though we don't necessarily get
        reimbursed by the city or the state or however
3
        their line is funded or do we let them go during
        a pandemic? And that's, of course, something I
5
        don't think that anyone wants. These are people
6
        that have been practicing under supervision
7
        satisfactorily for several months, and there's no
9
        reason that they shouldn't still be able to
10
        practice just because the bar exam didn't go
        their way. And in this instance because of COVID,
11
        we don't even know when they'll be able to retake
12
13
        the bar.
                   ASSEMBLY MEMBER SIMON:
                                                             My understand:
14
15
        is that people who fail twice weren't even
        allowed to take this bar exam in New York, and
16
17
        some of those people tried to take it in a
        different jurisdiction, just to have a bar exam
18
        under their belt, but now all of the
19
        jurisdictions are in flux. Is that correct about
20
21
        your members as well?
22
                   MR. TRUJILLO:
                                              Exactly, it is. And even
23
        for people, it's a really big issue for a lot of
24
        our members, especially those with health
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 conditions. But I'll say really for everyone it's a problem. Practicing, particularly in a public 3 interest firm when you're first starting, it's a lot of work. And, it's, you know, you're 5 representing real people right off the bat. It's 6 not like working in a big firm. And you have just 7 a tremendous amount of pressure on you. 9 Usually people can take the bar, and I'm 10 talking about that haven't taken the bar yet, usually people can take the bar in July before 11 they're practicing, so it's a summer, and they 12 13 have a little bit, I don't want to say it's free time, because you're studying all the time, but 14 they have more time to focus on that. 15 The issue with COVID is that now people 16 are expected to take the bar while carrying a 17 caseload, and it's really just incredibly 18 19 difficult for people and we really hope that the 20 legislature passes those two incredibly important 21 bills that relate to the bar exam to really recognize that for people. 22 23 ASSEMBLY MEMBER MCDONALD: So bens a 24 down on this panel. We're going to be moving on,

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        but we want to thank all of you for your
3
        testimony.
                     SENATOR RAMOS:
                                                  No, no, no. I'm so
5
        sorry, Assemblyman McDonald.
                     ASSEMBLY MEMBER MCDONALD:
                                                                     Nb? Oh
6
7
        sorry.
8
                     SENATOR RAMOS:
                                                  We have one more
9
        senator, and he is Mr. James Skoufis.
10
                     ASSEMBLY MEMBER MCDONALD:
                                                                     How co
        forget Mr. Skoufis?
11
12
                     SENATOR RAMOS:
                                                  Who has a few questions,
13
        five minutes.
                     SENATOR SKOUFIS:
                                                     Now I feel bad keeping
14
        everybody. Thanks, and I should be brief. This is
15
        for you, Amanda, if you don't mind. I raised this
16
17
        issue with the commissioner earlier today about
        out-of-state construction workers coming to New
18
        York and whether they need to adhere to the
19
        quarantine rules that are in effect if they are
20
21
        on this list of states that the governor's put
22
        together. Have you worked on this issue at all
23
        since I think that list came out or the governor
24
        started with this directive about a month ago?
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        For those construction sites that are not
3
        employing local labor, that have out-of-state
        construction workers, have you engaged on trying
5
        to get enforcement at those sites?
                    MS. JENSEN:
                                           So I can't speak to if
6
        we've engaged. I've heard anecdotal evidence from
7
8
        our business managers that this is an issue that
9
        exists, that we're concerned about. Obviously,
10
        our membership, the majority of them reside in
        New York State but they've seen non-union job
11
        sites where there are out-of-state workers coming
12
13
        in. They're not quarantining. It is an issue that
14
        is pervasive, so we're taking a closer look at it
        for sure.
15
                    SENATOR SKOUFIS:
                                                    Okay. Well, keep in
16
17
        touch if you'd like to partner on it. Thanks.
                    ASSEMBLY MEMBER MCDONALD: Okay.
18
                                                 Now we're done.
19
                    SENATOR RAMOS:
20
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Now we':
21
        done.
22
                    SENATOR RAMOS:
                                                 Thank you so much to all
23
        the panelists, and we are going to be moving on
24
        to the next cohort, which is Patricia Smith from
                                 Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        the National Employment Law Project, James
        Parrott, director for Economic and Fiscal
3
        Policies at the Center for New York City Affairs,
        Nicole Salk, senior staff attorney at Legal
5
        Services NYC, and Richard Blum, staff attorney at
6
        the Legal Aid Society. So that is actually the
7
        order of testimony, so Patricia, if you can kick
9
        us off, and Ricky will close us out.
10
                   MS. M. PATRICIA SMITH, OF COUNSEL,
        NATIONAL EMPLOYMENT LAW PROJECT:
11
                                                               Okay. So that
        you for having me testify today. I'm currently of
12
13
        counsel to the National Employment Law Project.
        In my past, I have been chief of the Labor Bureau
14
        in New York State, in the attorney general's
15
        office. I was commissioner of labor during the
16
        2008-2009 recession and was solicitor of the U.S.
17
        Labor Department in the Obama Administration.
18
                   And I want to address today two serious
19
20
        problems facing jobless New Yorkers as they
21
        attempt to get unemployment insurance benefits
        during the COVID crisis. The first is New York's
22
23
        outmoded rule that, unlike the rules at almost
24
        every other state in the country, disqualifies
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Joint Hearing COVID Impact on Workforce, 8-13-20

from continuing to receive unemployment benefits, many jobless workers who are able to find part-time limited work. Involuntary part-time work is soaring. The number of workers working part-time for economic reasons in the U.S. in July was three times the number it was last year. Tens and thousands of New Yorkers are returning to work but only with limited hours and many fewer hours than they worked before.

Yet, New York is one of the only states in the country that disqualifies workers whose hours have been slashed, if they still work a few hours over four or more days. Under New York's rule for each day in a week that a worker works, even one minute, they lose 25 percent of their weekly unemployment system, and if they work briefly four days a week, they lose all of their unemployment benefits. And while increasing unemployment benefits, I want to say, is a great stimulus and it's also a help for the New York budget, I'd like to point out, because increased benefits, unemployment benefits, are actually taxable in New York.

Joint Hearing COVID Impact on Workforce, 8-13-20

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New York's partial unemployment method is also a disincentive to return to work. It would be much better to encourage workers to seek out part-time work without jeopardizing all or most of their unemployment benefits. Fixing this problem will likely require the state to borrow more money for the trust fund via federal loan, but it's important to note that it will not impinge upon the state budget. Loans are paid back by employer payroll taxes. Any loans, as the commissioner mentioned earlier this year, any loans are interest-free this year. That provision, as she also mentioned, is likely to continue. Further, repayment of the loans does not begin until the current recession periods end.

When I was commissioner of labor in 2008 and 2009, New York borrowed \$13.3 billion for the trust fund. All of that money went into the ailing New York economy and all of that money was paid back in better economic times. Moreover, while allowing partial UI will likely result in some additional cost to the trust fund, I believe

Joint Hearing COVID Impact on Workforce, 8-13-20
those costs will be marginal because the
increased costs will be offset by some degree

4 from savings by removing the disincentive for

5 workers to increase their part-time work.

The other thing about New York's partial UI rule is that it's costing New York and the New York economy millions of dollars in 100 percent federally funded UI benefits. These are benefits that would benefit the New York economy, but New Yorkers will not receive unless there is a change to the partial UI rule. That's because all of the 100 percent federally funded benefits incorporat by reference New York's rules, including New York's partial UI rules.

The second issue that I would like to address concerns the troubling and legally inaccurate guidance the Department of Labor has issued on return to work and when employers may continue to refuse to return to dangerous jobs and continue to receive unemployment. The Department of Labor has basically said that you must return to work, even if the work is dangerous, but that the only thing -- and you

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        must you return to work if you want to continue
3
        to receive unemployment benefits and that all you
        can do is file a complaint with the Labor
        Department. This is out of line with existing New
5
        York case law [unintelligible] [05:43:37] that
6
        says that if you have health and safety risks on
7
8
        the job, you can refuse to return to that work as
9
        unsuitable work and continue to get unemployment
        insurance benefits.
10
                   So I think it's very important that New
11
        York both fix their partial UI problem and that
12
13
        they clarify their rules around refusing to
14
        return to dangerous jobs.
                   SENATOR RAMOS:
15
                                                Thank you, pat. And the
        next person to testify, Nicole, oh sorry. I'm
16
17
        sorry. James, actually. James Parrott. My
        apologies.
18
                   MR. JAMES A. PARROTT, PHD, DIRECTOR FOR
19
        ECONOMIC AND FISCAL POLICIES, CENTER FOR NEW YORK
20
21
        CITY AFFAIRS:
                             No problem. Good afternoon,
        distinguished chairs, members of these
22
23
        committees. My name is James Parrott. I'm
24
        director of Economic and Fiscal Policies at the
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Joint Hearing COVID Impact on Workforce, 8-13-20

Center for New York City Affairs at The New

School.

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I've been trying to follow and understand what's going on in the current COVID-19 economy that's affecting the workforce. We've produced three pretty extensive reports on that. The most recent one was released this morning. I'd be happy to send a link around on that. A couple of the highlights from this research, one is that if you wanted to design an event to intensify the extreme income polarization with a dramatic racial dimension, you'd be hard pressed today find something more effective than a COVID-19 pandemic to do that, because it has created such lopsided effects. You have predominantly low wage, persons of color, immigrant workers, young workers, heavily impact by this. And on the other hand those people fortunate enough to be able to work remotely, still have their jobs, their benefits, their businesses are not on the verge of going under, and so on. This is really lopsided.

Secondly, of course, we all understand

Joint Hearing COVID Impact on Workforce, 8-13-20
the historic proportion of this decline. If you
divide the number of people receiving
unemployment insurance in New York, 2.8 million,
by the size of the state's workforce in February,
that would give you an unemployment rate of 28
percent, far greater than the, quote, official
unemployment rate of close to 16 percent.

I want to focus my remarks today on the partial unemployment insurance issue. Before I get into that, I'd like to underscore the fact that New York's -- once you strip away the federal components of New York's unemployment insurance program, it's pretty mediocre. And I don't think that's anything that we should be proud of. The average benefits in New York State are \$386 a week rank 21st among all states, the maximum benefit of \$504 rank 20th. Both of those, the average and the maximum, are below all of our five neighboring states.

The U.S. Labor Department notes that a low taxable wage base and in New York, it's \$11,400, that's considered well below average, is the main reason that certain states, including

Joint Hearing COVID Impact on Workforce, 8-13-20

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New York, have perennial UI trust fund solvency problems. And any time you have perennial solvency problems, it limits the ability of the state to improve and modernize and extend the economic benefits of unemployment insurance and the protection and safety that it should provide to all workers, particularly low income workers.

The partial unemployment system that Patricia spoke about is particularly problematic. She actually touched upon many of the issues that I wanted to raise, so let me summarize by enumerating what I believe are five compelling arguments in favor of fixing the partial UI problem. Involuntary part-time work is soaring, as she noted. The number of workers working parttime for economic reasons is three times as large today as it was a year ago. Low wage workers who account for the lion's share of affected workers in New York receive very little in regular UI benefits to begin with. The partial UI approach in New York is a flat-out disincentive to work. That's been discussed. Then there's the issue of leveraging federal UI benefits. Again, the less

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 that's received in New York benefits, the less 3 opportunity to access federal benefits, which have accounted for up until late July, accounted 5 for three out of every four UI dollars paid out in New York. New York, as Patricia noted, 6 desperately needs the additional consumer 7 spending. Our sales tax collections in the month 9 of June, which are a good indicator of the extent 10 of retail sales and consumer activity, were 23 percent lower than a year ago. And finally, a 11 fifth argument is that even if fixing the partial 12 13 benefit problem leads to a slight increase in the amount a state UI trust fund must borrow, federal 14 loans are interest-free and it makes great 15 economic sense to pay better benefits now. And 16 17 again it's also important to understand that if the UI trust fund borrowing does not impinge on 18 19 the state budget. 20 Let me close by noting three related 21 issues. The state law needs to be clarified to 22 allow workers to refuse offers to return to work

issues. The state law needs to be clarified to allow workers to refuse offers to return to work and retain their UI benefits when they consider that there are justifiable serious health

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        concerns with returning to work. It's also
3
        important to monitor Workers' Comp Board
        determinations on the ability of workers
        contracting COVID-19 through their work to
5
        receive adequate and timely workers' compensation
6
        benefits. And finally, there's the issue that
7
        Senator Ramos has championed, the 250,000 or so
        undocumented workers in New York who have been
9
10
        dislocated by what's gone on were not eligible
        for UI benefits or any federal economic
11
12
        assistance. Thank you.
13
                   ASSEMBLY MEMBER MCDONALD:
                                                                  Next show
        be Nicole.
14
                   SENATOR RAMOS:
                                                We have Nicole, mm-hmm.
15
                   MS. NICOLE SALK, SENIOR STAFF ATTORNEY,
16
17
        LEGAL SERVICES NYC:
                                         Good afternoon and thank you
        for having us testify today. I'm in great company
18
19
        here with all the folks on this panel, who know a
20
        whole lot about unemployment and the effect on
21
        the economy. My name is Nicole Salk. I'm a senior
        staff attorney with the workers' rights and
22
23
        benefits unit of Brooklyn Legal Services, which
24
        is part of Legal Services NYC. I'm also a proud
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Geneva Worldwide, Inc. <del>256 West 38 t h Street, 10 t h Floor, New York, NY 10</del>018 Joint Hearing COVID Impact on Workforce, 8-13-20
union member of UAW Local 2320. Legal Services

NYC, as many of you know, is the largest provider
of free civil legal services in the country with
600 staff serving over 100,000 low-income New
Yorkers annually throughout the five boroughs.

I have been a staff attorney with Legal Services since 1997. For the last 14 years, I have represented workers at unemployment insurance hearings. I am also part of the New York Unemployment Insurance Coalition, UI Coalition which is a group of legal services providers from across New York State who advocate to improve access to unemployment benefits for unemployed New Yorkers.

I'm also counsel on the case of Islam v.

Cuomo which was the case where we have been able to get, successfully get, a preliminary injunction against the Department of Labor regarding getting increased unemployment benefits for Uber and Lyft and other app-based drivers. I worked very closely with the New York Taxi Workers Alliance and I assume Zubin Soleimany will be testifying later specifically on some of

Joint Hearing COVID Impact on Workforce, 8-13-20 the issues in regards to misclassification.

I'm wanting to talk about once again, as many of the other panelists have talked about, partial unemployment. This has been an issue that has been ever since I've been doing unemployment, has been something that's been a disaster for low-wage workers. Since the beginning of the pandemic, members of the UI Coalition have been working diligently to help guide claimants through the difficult and confusing unemployment application process, which has been made nearly impossible to navigate given the large number of workers applying for unemployment.

Under New York's partial UI law, claimants only receive unemployment benefits if they work less than four days a week and receive less than the maximum rate, currently \$504. New York's partial UI law reduces the claimant's benefits by 25 percent for every day they work, no matter how few hours they work, no matter how little they earn. Due to the economic downturn, many workers being offered part-time work as has already been talked about.

Joint Hearing COVID Impact on Workforce, 8-13-20

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New York has the worst partial unemployment system in the entire unemployment insurance -- partial UI laws in the entire country, worse than Mississippi, worse than Alabama. Worst in the country. New York's partial unemployment system disincentivizes work and harms low-wage workers who are disproportionately black and brown. For example, J.B. who was furloughed by both his full-time and part-time employers due to COVID-19, receiving \$504 per week in unemployment was called back to work by his second job. He was given a six-hour shift one day a week at the minimum wage of \$15. He earned \$90 for this work, this one day of work, six hours. However, his benefit rate was reduced by \$126. Thus he lost \$36 just by going to work on that day. It's pretty outrageous. If he were to work four days six hours a day and earn a total of \$360, he would receive no unemployment benefits, losing \$144 that week by going to work part-time.

The Assembly and Senate bills, Senator Ramos' bill creates, which is the Assembly Bill

Joint Hearing COVID Impact on Workforce, 8-13-20

0446 and the Senate Bill 05754, create a partial

definite benefited credit or income disregard of

50 percent of earnings or \$100, whichever is

higher. It allows a claimant to work part-time

while keeping part or in some cases all of their

unemployment benefits.

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For example, using the example of J.B. above, he could earn \$90 and still keep his full weekly benefit rate. If he earned \$360, he could still keep \$396 of his unemployment benefits, no matter how many days he worked. This helps both individual workers, mostly low wage workers, many of whom are black and brown, but it also is good for New York as a whole and for the economy, and it's already been discussed by the panelists because, as has been mentioned, the same rules apply to the federal dollars. So we are losing federal unemployment dollars because we have not -- because of our terrible worst in nation partial UI law. I thank you for inviting me to testify on this crucially important issue for New Yorkers.

SENATOR RAMOS:

Okay. Last but certainly

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        not least, Mr. Richard Blum.
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3
                   MR. RICHARD BLUM, STAFF ATTORNEY, THE
        LEGAL AID SOCIETY:
                                       I'm Richard Blum. I'm the
        staff attorney in the employment law unit of the
5
        Legal Aid Society, and I'm also a member of UAW
6
        Local 2325, Jared is my friend and union
7
        president.
                   I want to focus on three issues. The
9
10
        first is the need for mandatory enforceable
        health and safety standards in the workplace.
11
        We've now heard quite a lot about this subject
12
13
        from unions in particular, who have the
        wherewithal and have put tremendous resources
14
        into trying to protect their workers. We
15
        represent people mostly outside the unionized
16
17
        sectors, people who are more on the margins, more
        subject to exploitation and abuse in good years.
18
        And without mandatory standards, they are
19
        incredibly vulnerable.
20
21
                   As President Cilento mentioned, there is
        a bill that we are working on, the New York Hero
22
23
        bill that would address this. I think it's very
24
        telling that the commissioner could only speak
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 about voluntary resolution where they bring something to an employer's attention and they get 3 them to agree to change, but there are no enforceable mandatory standards, there are no 5 fines at the present. President Cilento is 6 absolutely right that we need steep fines as a 7 deterrent to say to people this is unacceptable, it's bad, it's immoral, it endangers the workers 9 10 lives, it endangers the lives of their families, their communities, the larger society, it's bad 11 for the economy. It can lead to another lockdown. 12 13 It doesn't prevent the spread of this horrible disease. And it also is a racial justice issue 14 because the people most affected by these unsafe 15 conditions are mostly black and brown people. 16 17 important. I appreciate that the Attorney 18

So on every count, this is critically important. I appreciate that the Attorney

General's Office, which has been actually doing the fighting over this issue with more recalcitrant employers is calling for exactly this remedy. So I would urge that the legislature move this and move it forward quickly and get it done.

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Joint Hearing COVID Impact on Workforce, 8-13-20

Second, I want to talk for a minute about unemployment insurance. In my written testimony, I detail a number of the, I would say self-inflicted, wounds of the Labor Department, how it bungled the administration of the unemployment assistance programs during the pandemic. There are a number of good examples there in the written testimony, but I would highlight two.

First of all, just to set the record straight, and I'm sure Zubin will speak about it later, the issue of the gig economy workers has nothing to do with PUA, has nothing to do with the federal rules or the delay in federal rules, nothing whatsoever. New York law is that they are employees, they're supposed to get unemployment insurance. Unemployment insurance has existed for a very long time. The rules are clear. The state simply was not complying with the law and wanted to get these people onto federal benefits and refused to process their unemployment insurance claims. That's why they're the in pickle that they are in. That's why these workers have been

Joint Hearing COVID Impact on Workforce, 8-13-20 so grievously harmed so that was completely a red herring.

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The other point I wanted to get to is one that Trisha raised and that Senator Ramos raised in her questioning, which is that there's been an incredibly misleading guidance to the public about what their rights are to refuse to return to unsafe conditions. The case law is very clear but it obviously needs to be codified in statute. Fortunately, there is a bill that Senator Hoylman and Assemblywoman Jo Anne Simon have co-sponsored that would remedy this problem by clarifying the right to refuse unsafe conditions and that invoke the existing guidances that are now not binding to at least justify the decision not to return to work if those are being violated. So if there are no masks at your workplace, for example, you can say that is not safe, I'm not going to risk my life and I can continue to put food on the table, I don't have to worry about my UI being cut off.

I think it's egregious that the Department of Labor has misled people into not

Joint Hearing COVID Impact on Workforce, 8-13-20 knowing that that is their right and that they're referring people just to a complaint process that

has no enforceability whatsoever.

Obviously, we support strongly the changes in the partial UI rule that all the other speakers have addressed. I think it's been thoroughly addressed. It's in our written testimony. So I'll stand on that.

And the last area I wanted to address was the excluded worker fund that's already been touched on by James Parrott. Senator Ramos has a bill with Carmen De La Rosa in the Assembly that would provide coverage for workers who are excluded from the unemployment system. We've talked a lot about people without work authorization, people who are expressly excluded about but also we have to look at the people who because they don't have access to the labor market for discriminatory reasons, don't qualify for unemployment insurance or any of the federal programs, in particular people who have been recently released from incarceration who have no access to jobs and cannot get the earnings that

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        they need to qualify for UI, don't have a job to
        lose due to COVID, so they are left out in the
3
        cold. And that bill would remedy that by
5
        providing income supports for these people and
        would address a very serious racial justice issue
6
        that we face. Thank you.
7
8
                     SENATOR RAMOS:
                                                  All right, well, thank
9
        you. John, do we go first? It's hard to keep
10
        track.
                     ASSEMBLY MEMBER MCDONALD:
11
                                                                     Yeah,
12
        hard to keep track, but go ahead, senator.
13
                     SENATOR RAMOS:
                                                  All right, I appreciate
14
        that. And I appreciate the testimonies in this
15
        panel because largely we're getting a lot of
        information that, or at least I was seeking from
16
17
        the DOL commissioner this morning in her
        testimony, especially as it pertains to why we
18
        need to expand partial UI. I'm wondering if, and
19
        this can be Richard, I feel like this can be any
20
21
        of you so feel free to jump in. What are some of
        the other big barriers for our communities to
22
23
        receive unemployment benefits aside from
24
        undocumented people? And I really do appreciate
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        you guys cooperating and collaborating with me
3
        and my team on our mark-to-market bill to tax
        billionaires and fund excluded workers. Carmen
        and I have been working really hard to get it to
5
        the finish line. But what other big barriers are
6
        there and some solutions to those challenges in
7
8
        our communities to access unemployment benefits?
9
        What else should the Department of Labor be
10
        doing?
                     MR. BLUM:
11
                                         The language access is a huge
        issue. Language Line is just not a good solution.
12
13
        It's not adequate. People wind up being
        disconnected while they're waiting for Language
14
        Line to come on and then no one calls them back.
15
        Any time we require people to keep calling into
16
17
        the system to get their benefits, it's not going
        to work. So they have to have much more
18
        facilities. It's not news that New York is a
19
20
        polyglot city. That's not something new. And, of
21
        course, it's unbelievable that they weren't
        making services available to people in Spanish. I
22
23
        mean, that's just astonishing. The PUA
24
        application originally was not available in
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        Spanish, only the automated system is available
        in Spanish, you know, and it's not available to
3
        anybody else. So language access is a huge issue.
                   The other thing is they have to get
5
        their forms right. They keep asking wrong
6
        questions that lead to automatic denials. They're
7
8
        asking the wrong question in the wrong way.
9
                   SENATOR RAMOS:
                                                What's a good example of
10
        one of those?
                                       Well, one of them is that
11
                   MR. BLUM:
        they ask people initially, they said are you
12
        available to work? Well, of course there's just
13
        been a lockdown, so the answer was obviously was
14
        no. People said no and then they got denied.
15
        Well, the real question is if it were not for
16
17
        COVID-19 would you be able to work? They
        subsequently changed the question. Another one
18
19
        that they've changed was can you telework? Well,
20
        it's not about can you telework, it's has your
21
        boss made it available to you as an option full
        time, right, so people said, yeah, I could
22
23
        telework, yes, if they answer yes or no, yes, I
24
        could telework. Denied. They finally changed that
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        in their twitter feed, right. But they didn't
        change it on the form. They asked the wrong
3
        question on certifications. They said, they told
        people that if you work at all any time during
5
        the week, you're ineligible for that week, and
6
        that's the correct answer, which is wrong, and
7
        their response to that was, we'll go back and
9
        talk to those people. They're creating their own
        administrative burden, their own inefficiencies
10
        and that's just completely inexcusable.
11
                   The communication with the public has
12
13
        been reprehensible, they will not answer
        questions about policy and when they do, as with
14
        this return to work thing, it's wrong. But we've
15
        sent numerous questions to them about how are you
16
17
        handling this? How are you handling that? And a
        lot of it was about unemployment insurance, let
18
        alone PUA, and they just don't answer the
19
20
        questions. They don't put out the information
21
        that people need. Communication is obviously with
22
        the agency are --
23
                   SENATOR RAMOS:
                                                All right. Thank you,
        Richard. Sorry to cut off, I have less than two
24
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 minutes to ask one more question and I'm possibly Patricia can help me out here. You said there is 3 existing case law that says if you refuse to return to an unsafe workplace, you should qualify 5 for unemployment benefits, but that wasn't the 6 case now during the pandemic. If there's case law 7 8 the on books, why isn't this the practice? And what can we do about it? 9 10 MS. SMITH: So I think one thing you can do about it is pass Assemblywoman Simon's bill 11 that would clarify that. But I mean, I'm loathe 12 13 to say this, but I think that some of the answer was answered by the commissioner this morning, 14 15 where she was saying that if you, you know, uh, you'll get denied for unemployment, but if you 16 17 are afraid to go in because of the pandemic, you'll get PUA. So it's like, it should be if you 18 19 qualify for state unemployment benefits, you 20 qualify. 21 But now because there are certain paneled-related issues, you know, I'm afraid that 22 23 what people are trying to do is just say okay, 24 there's a different source, so we're going to

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        deny you and then you're going to apply and then
3
        maybe you'll get and it maybe you won't as
        opposed to just having someone continue on
5
        unemployment.
                   SENATOR RAMOS:
6
                                                And can you tell me a
        little bit about the return to work guidance that
7
        at first the commissioner didn't remember or seem
        to remember where it even existed on the website.
9
10
        Why was that return to guide so wrong? What parts
        of it are misleading and incorrect and unsafe for
11
        workers?
12
13
                   MS. SMITH:
                                         It says that if you return
        to work because you feel that the workplace is
14
15
        unsafe, that you will be denied unemployment
        benefits, that your recourse is to file a
16
17
        complaint with the Labor Department, with their
18
        health and safety and then see if the Labor
19
        Department can resolve the issue. In the
20
        meantime, if the issue is not resolved and if you
21
        haven't returned to work, you also are been have
22
        been denied your unemployment benefits.
23
                   So there is no, there was no
24
        acknowledgment that under the state unemployment
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        insurance law, there is a right to refuse to
3
        return to unsuitable work, and that health and
        safety, now that doesn't mean that
5
        [unintelligible] [06:06:10] person who says I'm
        afraid to return to work is going to get on
6
        unemployment benefits, but if it's adjudicated,
7
        that there's a real health and safety risk that
9
        you should get your unemployment.
10
                   SENATOR RAMOS:
                                                All right. Well, my
        assistant and I thank you all for your testimony.
11
12
        It's been very insightful.
13
                   ASSEMBLY MEMBER MCDONALD:
                                                                   And on be
14
        of the Assembly, we also thank you for your
        testimony. The calculation of the partial
15
        unemployment is a little bit vexing and your
16
17
        input has been helpful. I know we've had success
        in the past in the Assembly moving that bill, but
18
        like anything else everything has to move
19
20
        together, and we're going to make some
21
        commitments to do that. So with that we're going
        to bid you adieu.
22
23
                   SENATOR RAMOS:
                                                Well, actually, sorry,
24
        assemblyman. I was actually just notified that
                                Geneva Worldwide, Inc.
               256 West 38 t h Street, 10 t h Floor, New York, NY 10018
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        one of my colleagues in the senate raised their
3
        hand as we started to say goodbye. And that is
        state Senator Robert Jackson, Uncle Bob, take it
5
        away.
                                                    Thank you. Thank you.
                    SENATOR JACKSON:
6
        I was like --
7
8
                    MR. RAMOS:
                                          Uncle Bob.
9
                    SENATOR JACKSON:
                                                    Hi.
10
                    SENATOR RAMOS:
                                                 You have a big fan.
                    SENATOR JACKSON:
                                                    I was waving and I'm
11
12
        saying, oh, my gosh and then I was getting ready
13
        to try to dial you before we start off. So first
        let me thank the panel and Patricia, thank you
14
15
        for what you're saying even though, Jim, you
        reiterated what she said and we need to, we need
16
17
        to put pressure on DOL on that, Jessica, so
        whatever we're going to do, just add me in
18
        because I'm ready to fight on behalf of the
19
        people being able to say, listen, I cannot go
20
21
        back here, it's unsafe, you know, I'm
22
        jeopardizing my health. And if anything, you can
23
        always refuse a direct order if it's a direct
24
        threat to your health or safety. I know that.
```

Joint Hearing COVID Impact on Workforce, 8-13-20

But I want to ask about, since we're talking about COVID-19 and workers, Jim, I'm asking you, I saw your op ed or the article in the Daily News the other day. What would be the impact if in fact this coronavirus hits a second wave in New York City? And I not only ask that of you, but I'd ask that of the others, understanding that it's rising up all over the country, and especially with children going back to school.

MR. PARROTT: Well, we can talk about that for a long time. Not good. The impact would not be good. What we tried to do in the report today was essentially make the case that we're on the verge of experiencing a second wave of the economic impact as the \$600 federal supplement goes away. That \$600 received by 2.7 million New Yorkers is \$1.8 billion a week in spending that had been coming into New York State and New York City. That's going away. Even with that, we had 28 percent unemployment in the state, 33 percent unemployment in the city. That amount, \$1.8 billion is greater than the value of Social

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        Security received by all New Yorkers. It's
        greater than an annual amount of workers'
3
        compensation pay on a weekly basis. So that's
        going away. We're on the verge of experiencing
5
        heightened economic problems and job
6
        displacements just because of that.
7
8
                   SENATOR JACKSON:
                                                   And Jim, I only have
        42 second and I'm asking this for Patricia and
9
10
        others, do you think that we should raise revenue
        from the wealthiest New Yorkers in order so that
11
        we can deal with our economic situation, not only
12
13
        in New York City but if, in fact, there has to be
        cuts upstate, rural areas as far as education,
14
        healthcare agencies and localities will suffer
15
        tremendously. And so do you think New York City,
16
        one, should borrow and there should be an
17
        agreement on that, and number two, about the
18
        whole entirety state if we don't raise revenue?
19
20
                   MR. PARROTT:
                                            Just if I can respond to
21
        that quickly, so we really need to have another
22
        round of federal economic assistance. So we saw
23
        today that it might not occur until September,
24
        but it has to occur in September, otherwise it's
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        basically an entire political party waving the
        white flag. If that doesn't happen in sufficient
3
        scale, then rather than New York State or New
        York City cutting their budgets, it would be
5
        better at the state level to raise taxes on the
6
        wealthy, at the city level to borrow.
7
8
                   SENATOR JACKSON:
                                                   Anyone else? Patricia,
9
        you're the former labor commissioner going back.
10
        I mean I think devastation will happen if, in
        fact, the state has to cut across the board with
11
        healthcare, with education, municipalities, and
12
13
        agencies, I mean, there will be tens of thousands
        of layoffs and people are suffering as it is now.
14
15
        That's my --
                   Ms. SMITH:
                                         Absolutely. And one of the
16
        things that I think that we've learned from these
17
18
        panels today is that there are a number of
        agencies that have been chronically underfunded
19
        like the workforce development agencies that we
20
21
        need more than ever, and we need to somehow raise
22
        the money to make sure that those agencies are
23
        appropriately funded, and more than appropriately
24
        funded, appropriately funded for the crisis that
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        we have now.
                                                                   Thank you
3
                    ASSEMBLY MEMBER MCDONALD:
        And now, we will move on to Jo Anne Simon in the
5
        Assembly.
                    ASSEMBLY MEMBER SIMON:
6
                                                             There we go.
        Thank you. Thanks very much and thank you,
7
        several people for the support for the bill that
9
        would clarify the people's ability to return to,
10
        to not return to work if they're in unsafe
        conditions. I guess I would like to ask anybody
11
12
        really about a couple things. One is kind of
13
        whistle blower protection because if, in fact,
        you don't go to work because you feel it's
14
15
        unsafe, if you are unable to get something
        resolved through the Department of Labor, if you
16
17
        use that portal, what rights do you have with
        regard to blowing the whistle? We are concerned
18
        about the fact that 740 needs to be expanded and
19
20
        strengthened. That's one question, because to me
21
        they sort of lead one into the other.
                    And then the other question is it's sort
22
23
        of a combination of standards, but also if you
24
        feel the workplace is unsafe, how can a person
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        who is fearful of going to work because there
        isn't PPE, but PPE is not mandated, it's not a
3
        strict standard, it's kind of guidance, are
        people going to have difficulty with unemployment
5
        if they can't prove that the PPE is required, for
6
        example? So it seems to me there's not enough
7
        teeth in those requirements and that's what I'd
9
        like you to address.
                   MS. SMITH:
10
                                         I'd like to talk about 740.
        I spent 20 years in the Attorney General's
11
        Office, and one of the things that we did was
12
13
        where we were in part responsible for enforcing
        Labor Law 740, and it is the most narrow
14
15
        whistleblower law in the country when it comes to
        health and safety, which was explained in earlier
16
17
        panels so I won't go over it.
                   ASSEMBLY MEMBER SIMON:
18
                                                             Thank you.
                   MR. BLUM:
                                       We need to amend 740. We
19
20
        also, the New York Hero bill that we talked
21
        about, includes anti-retaliation provisions,
22
        anti-interference, anti-discrimination provisions
23
        and it has some teeth to that, so we don't need
24
        to wait until the logjam over 740 gets resolved
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        to move forward on that.
                                                                Okay. Thank
3
                     ASSEMBLY MEMBER SIMON:
                     SENATOR RAMOS:
                                                  All right. Thank you,
4
5
        assemblywoman. Up next, we have former
        assemblywoman and current state Senator Shelley
6
        Mayer.
7
8
                     SENATOR MAYER:
                                                  Thank you. Thank you,
9
        Madam Chair. It's good to see you Patricia, it's
10
        wonderful to see you. I have a question for you
        and I know we're not supposed to be going
11
        backwards but this is a legal issue where I
12
13
        really would value your opinion. At the onset of
        pandemic, when the Department of Labor indicated
14
        that PUA would be available, they took a position
15
        you had to apply for traditional UI, be denied
16
17
        before you were eligible. Other states took a
        different position, which was a presumptive
18
19
        eligibility. I argued with the Department of
20
        Labor and I think they subsequently were saying
21
        that was because of federal regulations. They
        changed their position.
22
23
                     Do you have a position about whether
24
        that period -- and the only reason I'm making a
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        point of this is because so many of our
3
        constituents that were not eligible for
        traditional UI were frustrated by the length of
        time it took to get PUA and the poor
5
        communication by the Department of Labor about
6
        it. I wonder if you had a position about that
7
8
        interpretation of the law.
9
                   MS. SMITH:
                                         So, yeah, I do have a
10
        position, which is that the department, the U.S.
        Department of Labor's position was very muddled,
11
        so in my opinion you could have on the basis of
12
13
        that opinion, taken a liberal interpretation or a
        conservative interpretation. And a liberal
14
15
        interpretation was you did not have to apply and
        get disqualified. Unfortunately, some states took
16
17
        that position. New York did not take that
        position. But I don't think that it was
18
19
        absolutely required even from the earliest
20
        guidance. The earliest guidance was very muddled.
21
                   SENATOR MAYER:
                                                Thank you. And, James,
        I'm so happy you talked about the economic impact
22
23
        of the $600 because in districts like mine that
24
        go from the Bronx border to the Connecticut
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 border, the spending of that \$600 has kept parts of our economy afloat that without it, as you 3 point out, would not. So I understand, we may or may not get some substitute or some lesser amount 5 or something else, but from an economic point of 6 view, not for the recipient, but for the economy 7 at large, have you done an analysis beyond your 9 \$1.8 billion a week in spending? What will be the 10 long-term impact of not having that additional supplement to UI? 11 No. We haven't done that. 12 MR. PARROTT: 13 I mean partly because it's hard to hold everything else constant and then make a 14 projection of what difference one factor will 15 have. But generally, of course, the point is, is 16 17 that it's the opposite of what we need. There's a lot more, even than what's being talked about in 18 the house bill, the \$3 trillion house bill. It's 19 a good start. Obviously, there needs to be a lot 20 of state and local fiscal relief or we're going 21 to see the kind of layoffs and public service 22 23 cuts that have been talked about, and we know 24 that would be forthcoming in New York.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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                   I think the, the duration of the
3
        elevated levels of unemployment that we're
        looking at are going to require substantial
        public service and public works infrastructure
5
        jobs programs. It's not just enough to pay people
6
        not to work. I mean, it's better than cutting off
7
8
        their unemployment insurance. It would be better
9
        to put people back to work. And we're seeing
10
        unfortunately, a lot of businesses close down
        because they can't operate at a fraction of 100
11
        percent of normal capacity and business revenues
12
13
        and hold on. Those jobs, we will not get back, so
        we're going to need to start figuring out how
14
        we're going to fill that hole. That's going to
15
        take job creation programs on a big scale.
16
17
                   SENATOR MAYER:
                                                Thank you. Thank you
        very much. Thank you for the panel.
18
                   ASSEMBLY MEMBER MCDONALD:
19
                                                                   Thank you
20
        and from the Assembly, Robert Smullen.
21
                   ASSEMBLY MEMBER SMULLEN:
                                                                 All right
        I've got video. Chairman, thanks so much for
22
23
        having us here. A couple of the comments from the
24
        panelists stirred some thoughts in my mind that I
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        want to get a little bit more definition on them,
        particularly from Ms. Smith regarding the
3
        scalability of unemployment insurance benefits.
                   What is the history, briefly, please, of
5
        legislation in New York State over the past
6
        decade? Now we're here in a crisis and we don't
7
        have the scalability which would allow people to
9
        get partial benefits, at the same time to get
10
        them back to work, and it's very awkward, and
        there's a federalism problem between the state
11
        and federal statutes. What is the brief history
12
13
        of that? Why hasn't that been done before?
                   MS. SMITH:
14
                                         Insurance is a program which
15
        I believe is totally underappreciated in this
        country, and so in times of crisis everyone's
16
17
        focused on it and when the crisis passes, we
        forget about it. So I just want to talk about the
18
        fact that New York benefits have gone up very
19
20
        slowly. They've not gone up at all. Twelve years
21
        ago when I was commissioner of labor, we were
22
        trying to fixed the computer program. We realized
23
        that --
24
                   ASSEMBLY MEMBER SMULLEN:
                                                                 It's not
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 fixed. MS. SMITH: We were trying to fix it. 3 realized the federal government was not giving us enough administrative money to fix it, so we went 5 to the Assembly, and we got -- and we wanted New 6 York State money, I mean not the Assembly, the 7 legislature -- and we got a little bit of money, 9 not as much as we needed, and so the fixing it 10 has -- and I don't know what's happened recently but I mean it's very slow. So it's going to take 11 12 money to keep the infrastructure up. This is --13 the infrastructure problem is not just a New York 14 problem. It's a problem around the country 15 because the federal government has, Democratic and the Republican administrations have simply 16 not invested the in the infrastructure of 17 unemployment insurance. 18 ASSEMBLY MEMBER SMULLEN: 19 can c 20 see that's the case. And the problem there, and 21 as everyone knows, is that money from the federal government, in this case money that's borrowed, 22 23 has to be paid back. It becomes part of the

national debt. And I just want everybody, and not

24

Thank you

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 only my colleagues and the panelists throughout today, that this is not free money. This is money 3 that's been borrowed in the full faith and credit of the United States government that indeed has 5 to be paid back and it becomes part of the debt 6 load that's part of the federal taxation sort of 7 thing. And I know New York is very concerned, as 9 am I, about our resource return from our federal 10 government sort of thing. But I think this is an issue that New 11 York itself can solve through good solid public 12 13 policy, having scalable unemployment insurance benefits that are well thought out, well crafted, 14 15 and I would certainly pledge to work with all my colleagues to get this done, so we don't have 16 17 this crisis again when there's a severe economic downturn. Thank you very much, Mr. Chairman. I 18 19 appreciate the time and thank you to the

Thank you. 22

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ASSEMBLY MEMBER MCDONALD:

knowledgeable and very appropriate testimony.

panelists for your very informative, very

Senator, we're good on the Assembly, how about

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        the senate side?
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                   SENATOR RAMOS:
                                                The Senate's all good
        here. I think it's time for one of those good
5
        union breaks.
                   ASSEMBLY MEMBER MCDONALD:
6
                                                                   Yeah, a
7
        little ten-minute tidy.
8
                   SENATOR RAMOS:
                                                Stretch it out, guys.
9
        See you in ten.
10
                   ASSEMBLY MEMBER MCDONALD:
                                                                   4:55.
                   [OFF THE RECORD]
11
                   [ON THE RECORD]
12
13
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Well weld
        back, everybody. Panel number eight is seated and
14
        ready to go, I believe. So let me introduce them
15
        and they can go on with their five minutes of
16
17
        testimony, in this order if possible. Jacalyn
        Goldzweig Panitz, with the Legal Aid Society of
18
        the City of New York, and three workers Julianne
19
20
        Barrington, E. Jeanne Harnois and Gaela Solo.
21
        Welcome to all. Here's Jacalyn. Everybody is
22
        here, all present and accounted for. Jacalyn, why
23
        don't you start us off?
24
                   MS. JACALYN GOLDZWEIG PANITZ, PARALEGAL
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 CASEHANDLER, LEGAL AID SOCIETY OF NEW YORK CITY: Okay. Thanks so much, good afternoon everybody or good evening. Like you said, my name is Jacalyn Goldzweig Panitz. I'm a paralegal at the Legal Aid Society of New York City. Today, I am speaking on behalf the Unemployment Insurance Coalition. I'll be sharing the stories of our clients who couldn't be here today and who have 10 been hurt by New York State's partial unemployment insurance rules. I'm really thrilled 11 to be going after the past panel. 12

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So, the first person I want to talk about is Hava Adams, she's a single mom in Manhattan, a special education provider for preschool and grade age children. She works directly with families on a schedule that's set by the Board of Education usually for an hour a day for four days a week per child, four days throughout the week. A colleague of hers, Sherry Castle, has taught preschoolers with disabilities for 30 years. Special education and early intervention providers can be assigned by the department of education to cases with as little

as 15 minutes of instruction per day, spanning across the week for maybe an hour. The reason is because of the toddlers and little kids can't pay attention for that long. When the pandemic hit and learning went remote, Sherry and Hava's caseloads fell dramatically. Hava's income was immediately halved, and some weeks it's only been 20 percent of what she formerly made. So they both, both Sherry and Hava applied for unemployment insurance in March. But they've also continued working four days a week, often with only one billable hour per day.

Through New York State's partial unemployment insurance rules, it's telling providers like Sherry and Hava to either drop their cases, their caseloads with vulnerable kids, so that they are working less than 4 days or miss out on benefits. They told me that's the a choice that a lot of people in their industry have had to make. Sherry and Hava themselves have lost out on thousands of dollars of benefits including the extra \$600 a week, and it's worth noting here that it's independent contractors,

Joint Hearing COVID Impact on Workforce, 8-13-20
their benefits would have been coming from the
federal government in the first place through
pandemic unemployment assistance, not New York
State.

Now, they're behind on bills like rent. Sherry wants elected officials on this panel to think about how we value special education providers and she wonders why educators like her are being overlooked. I also want to pause here and note this field is dominated by working women, a lot of working mothers. And the issue of partial unemployment has been at the center of conversation in the industry.

Another worker I want to highlight today is named J.S. He worked two jobs, one full-time and one part-time. When he lost his full-time position, he kept on working part-time at K-Mart doing the overnight shift, stocking shelves.

Because of the current partial unemployment insurance rules, every overnight shift is considered two days of work, reducing his benefit amount in half for every shift he works. An advocate with the Unemployment Insurance

Joint Hearing COVID Impact on Workforce, 8-13-20

Coalition did the math. For every dollar J.S.

earns, he loses out on \$3 of unemployment

insurance benefits. Working just two shifts a

week means losing benefits altogether for the

week and it's devastating for low wage workers

like him.

And look, this might seem like savings for the state, right, but without access to benefits these workers aren't able to pay their bills, or buy groceries. Take Elaina's story. She worked at a Head Start program in Brooklyn before the pandemic and she had her wages and her hours slashed, slashed in March when learning went remote. She's not eligible for benefits because she's still showing Monday through Friday, though again her hours have been drastically cut.

And in April, she had to apply for SNAP benefits in order to feed other family. As a DACA recipient and a family full of immigrants who had also were laid off or seen their wages slashed.

Access to those unemployment benefits would be life changing for the family.

For the sake of time, I want to end the

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        experience and the story of Bernadette, an
3
        elderly woman who lost all of her benefits when
        she agreed to spend just one hour a day handling
        garbage for the small apartment building where
5
        she lives just for a break on rent. Thank you for
6
        the opportunity to share these stories. I'm
7
        really excited that there's some workers who are
        going to follow after me and tell their own
9
10
        stories. I was really encouraged by the comments
        of all of you legislators in the last panel and I
11
        really hope there's fast action on this.
12
13
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
        also want to recognize Justin Green-Williams is
14
15
        listed here and also Yamilez Quinones, who I see
        has company with her as well. But is Julianne
16
17
        Barrington available?
                   MS. PANITZ:
18
                                          She is not going to be able
        to testify.
19
20
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Okay. We
21
        see Jeanne is there. Can you join us?
22
                   MS. E. JEANNE HARNOIS, WORKER:
23
        name is Jeanne Harnois and I am here today as an
24
        unemployed worker affiliated with Unemployed
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 Action, a 14,000 member project at the Center for Popular Democracy. I have lived in Washington 3 Heights, Manhattan for over ten years, working as a writer editor and then as a business analyst. 5 Before pandemic hit, I had just been laid off 6 from a two year consulting assignment for Wells 7 Fargo making approximately \$100,000 a year. In addition, I worked a freelance editor and writer 9 10 generating various degrees of income. In prior years I've also supplemented my income especially 11 during periods without full time work by picking 12 13 up side work, including working as a background actor, being a poll worker, dog walking and 14 picking up holiday retail shifts at stores like 15 Macy's and Barneys. 16

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I'm also honored to represent the following three workers whose written testimony is being submitted. I'm reading directly from their bios. My name is John Smith. I live in Manhattan and for many years I have worked full time in the development department of a university in the city earning a salary of about \$90,000 a year. I'm also trained as a social

Joint Hearing COVID Impact on Workforce, 8-13-20

worker and I supplement my income by working part

time as therapist for an organization that

provides counseling services.

My name is Abigail P. I grew up in Brooklyn, where I still reside. I'm 26 years old of Asian descent and have a college degree. I started a new full-time job in October 2019 at a cultural institution in New York City and was furloughed six months later in May, during the pandemic.

My name is LRF and I live in Nassau County. Prior to the onset of COVID-19, I held two part-time positions, one as teacher with a local nursery school where I'm still employed Monday through Friday. I also work part time as manager for a pet care company. The onset of pandemic had an immediate effect on my position with the pet care company.

So as you can see, when it comes to our workforce, it's New York, tough enough for you yet? When I was laid off, I became eligible for the maximum New York State amount of \$504 hour and then the additional federal amount of \$600.

Joint Hearing COVID Impact on Workforce, 8-13-20

If I do not have taxes withheld, that brings me
to just what I was making before I was laid off.

And yes, that is relying on not withholding

taxes, which means that I'm looking at a massive tax bill next April, but one year's crisis at a

7 | time.

What I am facing now is that if I take on additional work, I will lose benefits equal or greater than what I would earn on a supplemental job. Part of the reason for this is that the unemployment insurance system is running on not just outdated computers, but on outdated ideas. The U.S. system assumes that everyone has one steady job, 9:00 to 5:00, Monday through Friday. But the reality is so different.

New York is all about the side hustle. A fair number of people have a regular job and when they're done with that for the day, they go onto a second job or professional passion. As most effective, the UI system would mirror that reality and be a safety net to help people transition into an appropriate full-time job, not penalizing them for attempt to go maximize both

Joint Hearing COVID Impact on Workforce, 8-13-20 their earnings and professional potential.

Flourish or suffer.

When people like John Smith are able to work as therapist, New York is a better place. I knew I was in trouble when the pandemic, hit because of the simple fact that I'm a woman over, not just over 40, but over 50. I am 57. My age is something that I have decidedly kept hidden for the past several years, specifically regarding my work. I'm sharing it with you today because of how important this issue is and to impress on you my sincerity in working towards a solution.

In the past several weeks, I have talked to lot of older workers, who like me, have been dealing with issues surrounding age discrimination and discomfort, the discomfort of other people, specifically hiring managers and co-workers. My fear, shared by other workers that I have talked to is that employers are using the pandemic to favor younger workers who they perceive to be lower risk and who they can pay less too, by the way.

They can turn me down for COVID-related

Joint Hearing COVID Impact on Workforce, 8-13-20 fears but I can't turn them down. I recently

started with the Census. This is by no means an
equivalent job to what I had before and certainly

doesn't even remotely take advantage of my skills

and experience. I have two master's degrees.

Despite precautions, I feel that it is unsafe, as it involves regularly touching high touch surfaces, going to people's homes where they most likely are aren't masked and having five to ten minute conversations with people in their ecosystems over and over again. I have autoimmune issues. And the thought of having to do this petrifies me, especially as without full-time work, I have very sketchy health insurance. That's a hearing for another day.

I have not seen my mother, who lives in congregate care out-of-state and is ill, in several months, but I feel forced into doing this work going into strangers' homes, as if I refuse it, I risk losing my benefits. And then what? I'm single person living alone, It's a real Sophie's choice, my health or roof over my head.

I urge you to stand up for New Yorkers

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 and support them through this crisis. Through solid leadership, you can take action and get rid 3 of the penalty for part-time work, better reflecting the reality for a significant number 5 of workers in this state. You can also set a firm 6 guideline protecting workers from being forced to 7 accept work that may be unsafe for them or a member of their family during this time. Thank 9 10 you for the opportunity to talk today. ASSEMBLY MEMBER MCDONALD: Thank you 11 12 Jeanne and we're just going to work right on the 13 screen from what I see. Gaela, you're up next. Welcome. I hope I said that correctly. 14 MS. GAELA SOLO, WORKER: That's all 15 right. Thank you for having me. Good afternoon 16 17 everybody. My name is Gaela Solo. I am a young transgender Latina woman and I live in New York 18 City. Up until mid-March 2020, I worked two jobs 19 20 as a bartender and a server at a bar and 21 restaurant, both located in Midtown, near Times Square. I worked over 40 hours each week and 22 23 earned between \$800 to \$1,000 a week. However, 24 when the COVID-19 crisis hit, the restaurant and

Joint Hearing COVID Impact on Workforce, 8-13-20 bar both shut down and neither has reopened.

I filed for unemployment with the New York State Department of Labor and began receiving unemployment benefits from the state plus the additional \$600 a week that the federal government has been providing during the crisis. Together, they replaced my missing income and allowed me to continue paying my rent and my other bills.

In early July, however, I had an opportunity to return to work part-time, not at my old jobs, which were still shut but new job working part-time from home, helping to staff a help line, providing peer support for persons needing assistance during the COVID crisis. I started my new job in early July, after the Fourth of July weekend.

However, the help line job, which paces about \$17.25 an hour offers me just 15 to 16 hours a week, spread over four days. I appreciated getting back to work and I enjoy the new job and being paid to help others when so many are going through times of personal,

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 economic and health crisis. But the new job provides less than half the hours that I used to 3 work and pays me only about \$260 to \$280 a week. I had thought that after taking this part-time 5 job, I would be able to keep receiving some of my 6 unemployment benefits. Although I thought they 7 would go down somewhat, which would make sense, but when I certified for unemployment, on the New 9 10 York State Department of Labor web the week after I started my new job, I was shocked to learn that 11 my \$260 earnings spread over four days made me 12 13 ineligible to continue receiving any unemployment benefits at all. As a result, in July, I stopped 14 receiving both my New York State unemployment 15 benefits, which had been at the maximum allotted 16 amount of \$504 a week and I also stopped 17 receiving the \$600 a week additional federal 18 19 unemployment payment. 20 Because of losing unemployment, my 21

weekly earnings have been slashed from \$1,104 per week to just \$260 now. That doesn't come close to enabling me to cover my basic living expenses even after cutting back. My rent alone is \$1025 a

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Joint Hearing COVID Impact on Workforce, 8-13-20 month. My other basic expenses like my food, my cell phone, my utilities, my health insurance, my medication and my credit card bills add up to more than \$450 a month. My student loans, which will commence after the stop payment period ends on September 30, will add an extra \$150 a month.

I was fortunate to have a small amount of emergency savings, so I'm now living off that and my part-time job. But it will not last me that long. And when it's gone, I don't know how I'm going to be keep paying my rent and other expenses.

I know there are many other New Yorkers in the same situation as me, people who lost full-time jobs and have been able to find part-time replacement work, but then lost their unemployment insurance cushion when they accepted the part-time work and are now facing extreme economic crisis.

My understanding is that other states allow unemployed workers who return to work parttime to keep some or all of their unemployment benefits. And that the New York legislature could

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        change New York's unemployment laws to do the
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        same.
                    I strongly urge you to do that. If that
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        doesn't happen, I just don't know how I and the
5
        thousands of others like me who have returned to
6
7
        part-time work are going to survive the coming
8
        months until the economy reopens and we can find
9
        full-time jobs that pay our bills. Thank you very
10
        much for the opportunity to share my experiences
        with you today.
11
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Thank yo
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13
        Thank you very much. And Yamilez, you're next.
                    MS. YAMILEZ QUINONES, WORKER:
14
        hear me?
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                    ASSEMBLY MEMBER MCDONALD:
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                                                                       can 1
                                                                    We
17
        you.
                                               Well, hello may name is
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                    MS. QUINONES:
        Yamilez. I am actually a COVID survivor. I was
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20
        with it for four weeks. I was pregnant with the
21
        little one here, and I was frustrated with the
22
        unemployment office. I had to get in touch with
        them about myself and then it was not getting
23
24
        anywhere. I was getting hung up many times. I was
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 waiting for more than two hours on the phone. I was getting very frustrated, knowing I didn't 3 know if I was going to survive or not through the situation that I was going through so I decided 5 to get in touch with Senator Skoufis. And he was 6 wonderful and gentleman named Mr. David Ravitz, 7 who was amazing specialist, who because of them I 9 was trying -- they got in touch with unemployment 10 for me. They have, I still have the problem with the issues of my payments. My payments, I'm still 11 waiting on things that have been with since 12 13 April. And they've been having wrong information. I've been giving them everything they needed and 14 still people that are working for the 15 unemployment office, they need a little bit more 16 17 training, because they're -- some of them are very rude, disrespectful. They will hang up the 18 phone with you, they get frustrated. They don't 19 know a lot about the base rates and stuff like 20 21 that, that has happened with my case. My case has been a very difficult case 22 23 for Mr. Skoufis. It's been awful. They have had 24 me with different kind of base rates and

Joint Hearing COVID Impact on Workforce, 8-13-20 different kind of payments. And then they have had me with not paying me the right amount of the unemployment CARE Act, missing CARE Act on it, weeks missing and right now they had to redo my case all over again, so they can get the right base rate and I'm just frustrated with the whole situation with unemployment.

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I tried to go and speak to many different people, but every time there's somebody that reaches me it's back to square one. So I'm thankful for Mr. Skoufis anyway, because if it wasn't for him, I wouldn't be able to get in touch with none of these people, you know, actually, grateful to him. And to Mr. Ravitz, because right now my situation is supposed to be clearing up, they did tell me that there's supposed to be in three weeks giving me the amount that is still owed to me. But it should have been a little bit sooner, so they're working that in Mr. Skoufis office to get it before three weeks, because it shouldn't take at that long for the accounting to already give me what is owed to me.

Joint Hearing COVID Impact on Workforce, 8-13-20

So being a single mom and a survivor of COVID-19 it's a lot and going through my postpartum depression, trying to deal with that part of what's going on with me, it's a lot tougher when you have somebody that closes the door at you and don't want to help you. And if it wasn't, like I said for Mr. Skoufis, I would have still been struggling having that door closed.

## ASSEMBLY MEMBER MCDONALD:

Thank you

MS. QUINONENS:

So I'm like I think that

they should have better training, more people that are caring for other people that are going through difficult situations. I think it should be more appreciative, you know, to understand that not everybody is in a position to be able to pay their bills and to be able to not lose anything that they have, you know, being a mother of four kids. I have a 17-year-old, 11-year-old, a 2-year-old and a newborn. So it's kind of hard. And for me not to receive my payments, it's frustrating because you've got to look on ways to try to survive, to make it for them. It's just, it's hard, and I would like for everybody to

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        understand, be more understanding, be more
        helpful, not be judgmental, you know, and not to
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        be hanging up the phone. Just make sure you can
        get to the bottom to helping that person. And
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        that's something I would like. And that's
6
        something that I actually am thankful for Mr.
7
        Skoufis, because through him and Mr. Ravitz,
        they're wonderful people that are helping me
9
10
        through the whole thing to getting to what is
        needed for me to receive for me and my boys.
11
12
        Because I only have four boys, so that's my major
13
        concern.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
14
15
        Thank you very much for your testimony, and to
        actually all the members of the panel. Senator?
16
        We'll turn it over to the Senate.
17
                   SENATOR RAMOS:
                                                Thank you. Well, as the
18
19
        mother of two boys, I can -- here they are -- I
        can definitely vouch that it is very hard work,
20
21
        figuring everything out, especially if you're on
        your own. It has been, sorry my dad just got
22
23
        here. It has been, I think, a very difficult
24
        system to navigate for people in general, much
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        less if you have very few access to resources,
        and I'm glad Senator Skoufis was able to help you
3
        and I know he has a wonderful staff.
                   I wanted to ask the first panelist,
5
        particularly about that New York hustle. I often
6
        like to say, especially as chair of labor, that
7
        the unemployment rate is actually a very
9
        deceiving metric, because especially as we enter
10
        the shared economy and now during the pandemic,
        we realize we depend on a cash economy much more
11
        than before. We don't actually calculate how much
12
13
        people have to have one, two, three jobs and then
        we wonder why parents don't have time for their
14
15
        children, right? So can you speak to a little bit
        about how the economy has changed in that way?
16
        And and where we should be headed?
17
                   MS. PANITZ:
                                          Sure. Were you referring to
18
        me or Jeanne?
19
20
                   SENATOR RAMOS:
                                                You, yes.
21
                   MS. PANITZ:
                                          Okay. Well I mean look, I
        don't think there -- there are some industries
22
23
        that haven't changed. They just don't fit within
24
        the box that unemployment, the Department of
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 Labor considers when you think about work. But, a lot of people are finding themselves doing the 3 sort of work that consists of two-hour shifts. Some folks are finding themselves doing volunteer 5 work now and are not able to access benefits 6 because they're volunteering. So the Department 7 of Labor doesn't consider them to be ready, 9 willing and able to work. 10 But I'm just, I'm here only to share the stories of at that were shared with me by the 11 worker clients of the Unemployment Insurance 12 13 Coalition so I do really want to defer to the workers on this panel to share their experiences. 14 Okay. Well, for the SENATOR RAMOS: 15 workers, can you tell me, and you guys obviously 16 17 touched upon this in your testimony, the friendliness or unfriendliness of the DOL, and I 18 mean user friendly and exactly how long did it 19 20 take you to navigate the filing process? And was 21 the Department of Labor in any way, shape or form, whether it was through materials online or 22 23 one of the DOL servers, one of the DOL workers, 24 were they able to give you guidance throughout

Joint Hearing COVID Impact on Workforce, 8-13-20 the process?

3 MS. QUINONES:

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No. Not with me. There

was no guidance for anything that had to do with me. I had to do it on my own, which, you know, I had to go online and figure it out what I had to do and read up on it, because they would tell you one thing to do, and like to claim a weekly and then they'll tell you not to -- when you have to say that you are ineligible to work. And then in the time that it says that you were off for that pandemic that we were not able to work because it was by law that we were not supposed to go to work, and they will tell you, oh you have to say you're not eligible to work or you're eligible to work. They were always giving me wrong information. And every time they gave me wrong information, they decided to give me a penalty. It got to the point they gave me a \$2,000 penalty on my case. And I had to reach Mr. Skoufis and Mr. Ravitz investigated on that and they had to actually eliminate it from my account, because due to their mistakes and everything like that, and the wrong information that they were giving

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 me through the process after I had my son, they were still giving me a hard time and they gave me 3 a \$2,000 penalty. 4 And like I said, a lot of staff members 5 are not very savvy of how get their information 6 across with the person who is applying for the 7 8 unemployment. So I have tried many different 9 people, even I have people that called me that 10 were working for 18 years that told me them self they didn't know what to do with my case, and 11 trans transfer me to somebody else. And once at 12 13 the transfer me, I was on hold or two or three hours. And then when they transferred me to that 14 15 person, they hung up the phone. So then that was back to square one, to talking to Mr. Skoufis' 16 office. So it was, I'm still having a frustration 17 with --18 19 SENATOR RAMOS: I'm sorry that you had 20 such a difficult time. I mean, but I'm glad your 21 senator was able to step up for you. I mean that's exactly what all of state legislators here 22 23 are supposed to do.

MS. QUINONES:

24

Absolutely.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
                   SENATOR RAMOS:
                                                Thank you. Oh, okay,
        right on time.
3
                   ASSEMBLY MEMBER MCDONALD:
                                                                   We shall
        continue with the senate.
5
                   SENATOR RAMOS:
                                                Okay. In that case, I'll
6
        actually -- we'll switch over to Senator Skoufis.
7
8
                   SENATOR SKOUFIS:
                                                   Thank you. And thanks
9
        to all of you for sharing your stories. Quite
10
        frankly, I think this is one of the more
        important panels that we have today, is listening
11
        to a handful of the many, many, many thousands of
12
13
        New Yorkers who were just on the receiving end of
14
        a lot of pain because the system did not work for
        them. And Yamilez, thank you for your kind words,
15
        it' really unnecessary, we're doing our jobs, as
16
        Senator Ramos pointed out, in all of our offices.
17
        We're doing our best. And we, my office we helped
18
        over 4,000 people with unemployment problems
19
20
        during the pandemic, which, a previously
21
        unthinkable volume of people who were reaching
        out and just having problems.
22
23
                   And when we were going through the list
24
        of our constituents who we wanted to have their
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Geneva Worldwide, Inc. <del>256 West 38 t h Street, 10 t h Floor, New York, NY 10</del>018 Joint Hearing COVID Impact on Workforce, 8-13-20 story told today in this hearing who had compelling, really awful situations, I don't know if it's a good thing or a bad thing that we chose you, but we felt that you were among if not the most compelling, you had COVID, you were pregnant, you've just had all these enormous difficulties, and we felt that your voice was really important to share.

And I do hope, the Department of Labor commissioner testified earlier this morning. I hope she's listening to your story and the others that were just shared with us, because you're still not resolved. In fact, they tried to penalize you. Not even like work to process your claim, they were actively trying to penalize you. So it's really just outrageous how the system failed so many people, including yourself.

And I guess a couple things. First, if you had a moment with the commissioner, Yamilez, what would you tell her for the next time, right. I mean we're still dealing with your situation and we hope to get that completely resolved very soon, but next time there's an unemployment

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 crisis, what do you want to tell her now that would encourage her to be better prepared? We've 3 heard, you shared that there needs to be better training. It's, quite frankly, unacceptable that 5 you're passed off from person-to-person. You have 6 to start over and you're hung up on. But if you 7 could tell her one thing that you think would 9 help not just you if you're in this situation 10 again, but all New Yorkers for the next time this happens, what would you tell her? 11 12 MS. QUINONES: I would tell her, you 13 know, to have her group or staff be more prepared to help without being so, some of people were so 14 aggressive. I would tell her if she could have a 15 meeting with her group and make sure that 16 17 everybody is on the same level of speaking and of helping other people that are going through the 18 same situation that I'm still going through. And 19 20 that they have the right information and the 21 right equipment to help the person that is really needed to be helped instead of passing them on 22 23 like there's just a tool. 24 SENATOR SKOUFIS: Can you just go into

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        that a little bit. So when you had someone on the
        phone, and it sounds like you've gone through
3
        this a number of times. You explain your
        situation, and they just tell you, we don't know
5
        how to help you?
6
                   MS. QUINONES:
7
                                              Unfortunately, yes. I
8
        have had on my case already ten people working on
9
        it. Ten different people have worked on my case
10
        and they, same thing. I see that you have so many
        issues with your unemployment. You have so many
11
        different papers that we have sent you. You've
12
13
        got so many different benefit rates. We don't
        know how to help you so I'm going to transfer you
14
15
        to the other person who can help you. Then
        they'll transfer me and have me waiting for two
16
17
        hours. And then when they get me to that person
        and they tell me --
18
                                                   And who -- sorry tb
19
                   SENATOR SKOUFIS:
20
        interrupt you. And so who are they transferring
21
        you to that they think could help you? Is it --
        it's not just presumably, another regular
22
23
        representative who's picking up these calls, are
24
        they transferring you to a supervisor? Who do
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        they think is able to help you that they cannot?
3
                   Ms. OUINONES:
                                              Well, in one of my cases
        I was transferred to a lady named Sherry that was
        with 18 years experience and when they
5
        transferred it to her, she was stunned how my
6
        case was out of order and she was like I'm really
7
8
        sorry. I haven't in 18 years, she said, I have
9
        never seen a case so terrible as yours, so I'm
10
        really not able to help you. I need more help
        with your case and she transferred me and then
11
        there goes the line and they hung up me. So I was
12
13
        going back to square one.
                   SENATOR SKOUFIS:
14
                                                   Yeah. I'm sorry that
        you're still going through this. I know my time
15
        is up. And I'm committed and I know my team is
16
17
        committed to seeing you through to the end of
        this process.
18
                                              Of course.
19
                   MS. QUINONES:
20
                   SENATOR SKOUFIS:
                                                   And, we're going to
21
        get this straightened out soon. But thank you for
        being here and sharing your story.
22
23
                   MS. QUINONES:
                                              Absolutely. I thank you
24
        very much for the opportunity that you guys have
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2
        gave me to speak on behalf of all the problems
3
        that I'm having in this situation. Because maybe
        somebody out here is having the same problem and
5
        they don't how to go about to get the help and
        knowing a person like me can go ahead and find
6
        different ways to get the help and hopefully can
7
8
        get to somebody that will help them and do the
9
        same thing I'm doing, going step by step and go
10
        through the letters to get the adequate help that
        they need.
11
                     SENATOR SKOUFIS:
                                                     Absolutely. Thank you
12
13
        again.
                     ASSEMBLY MEMBER MCDONALD:
14
                                                                     Thank '
        From the Assembly, it would be Marianne
15
        Buttenschon.
16
17
                     ASSEMBLY MEMBER BUTTENSCHON:
18
        have to unmuate.
                     ASSEMBLY MEMBER MCDONALD:
19
                                                                     We have
20
        figure out a code word for unmuting. I haven't
21
        figured one out yet, but go ahead.
22
                     ASSEMBLY MEMBER BUTTENSCHON:
23
        very much for all of you being here today.
24
        Listening to what you've gone through, it's
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        unacceptable. And I just want to thank you for
        staying steadfast and continuing to be supportive
3
        within our community. And I will work with my
        colleagues to ensure that someone that is willing
5
        to continue to work and needs that extra benefit
6
        that it comes to you. So I'm just saying thank
7
        you for all you're doing and what a beautiful
9
        baby.
10
                     MS. QUINONES:
                                                Thank you. Thank you very
        much, ma'am.
11
                     SENATOR RAMOS:
12
                                                  On our end, to close, we
13
        have Senator Robert Jackson.
                     SENATOR JACKSON:
14
                                                     Let's see. Hi,
15
        everyone. Hello, everyone. Well first, let me
        thank all of the panelists for staying the
16
17
        course, even though all of you are in your homes
        but you've been our guest on this Zoom call,
18
19
        waiting for your opportunity to be heard. And let
20
        me just say to all of you, from all of us
21
        panelists and the chairs of the various
22
        committees, the co-chairs, we hear you loud and
23
        clear.
24
                     And we have to find a way, when we get
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 back up in Albany or even after this, to introduce legislation to deal with the situation 3 with part-timers, Jessica and other co-chairs, it has to be done, as per the previous panel talked 5 about, the former commissioner for labor and 6 others. It's just, it causes people to -- people 7 want to work, but if in fact they're going to be 9 losing benefits that they absolutely need, it 10 causes people to say, why should I talk a parttime job if I'm going to lose the majority of the 11 12 benefits from unemployment that I need to 13 survive? So we're going to find a way. I do thank 14 15 all of you because it was good hearing your individual testimonies, as to what your situation 16 17 is, especially for us because we listen to the commissioner and other people, from the attorneys 18 and other people that are negatively impacted, 19 20 obviously from an organizational point of view, 21 but to hear it from you directly, each and every one of you, and one of them was my constituent. I 22 23 think that was -- one of them. 24 SENATOR RAMOS: I think it was Gaela,

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        right? Was it Gaela who was your constituent?
3
                    SENATOR JACKSON:
                                                    The woman with the red
        hair.
4
5
                    SENATOR RAMOS:
                                                 Oh.
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Jeanne.
6
                    SENATOR JACKSON:
                                                    Jeanne. She said she
7
8
        lives in Washington Heights and that's my
        district.
9
10
                    MS. HARNOIS:
                                            Yeah, I voted for you,
        don't worry.
11
                    SENATOR JACKSON:
12
                                                    Thank you.
13
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Well, yo
        an extra minute now.
14
                    SENATOR JACKSON:
                                                    You laid out what
15
        you're trying to do to survive and how many
16
17
        opportunities it takes and how you have to be on
        your P's and Q's. And that's important and we
18
19
        need to, as legislators need to make it easier
20
        for people to get what they're entitled to. And
21
        so I thank all of you and thank the chairs for
22
        having this hearing. I'm still in there listening
23
        to what everyone has to say. Thank you.
24
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Okay.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 SENATOR RAMOS: All right, well I think that closes us out for this panel. Thank you so 3 much to everyone who testified, for believe it or not, our ninth panel today, we have four people 5 testifying. Sorry, three people testifying, I was 6 actually just notified. We have Zubin Soleimany 7 general counsel for the New York Taxi Workers 9 Alliance. We have we have Rafael Espinal, 10 executive director of the Freelancers Union, and we have Stephanie Freed, who is a worker and co-11 founder of ExtendPUA.Org. Thank you guys for 12 13 joining us, that will actually be the order of testimony and Zubin, if we can start with you, 14 you have five minutes on the clock to tell us all 15 about your story. Thank you. 16 17 MR. ZUBIN SOLEIMANY, GENERAL COUNSEL, NEW YORK TAXI WORKERS ALLIANCE: 18 Thank you so 19 much, Chair Ramos and to your assistants and 20 Chair McDonald. So, my name is Zubin Soleimany. 21 I'm the general counsel for the New York Taxi Workers Alliance. We're a 23,000 strong union of 22 23 professional drivers in New York City. That's 24 yellow cab drivers and about half of our members Geneva Worldwide, Inc.

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Joint Hearing COVID Impact on Workforce, 8-13-20 now drive for Uber and Lyft. And they have since their entry into the marketplace but especially during the pandemic, been feeling the disastrous consequences of employment misclassification and

6 especially in the unemployment context.

The pandemic has really exposed the inhumanity of that situation, but it's also exposed the ways -- the lack of willingness on the part of the DOL and the current administration to meaningfully address that misclassification.

I feel like I need to start out by setting the record straight. I think there was some inaccurate testimony earlier about the legal framework and the status of drivers in the state. There is a final decision issued by the Unemployment Insurance Appeal Board in 2018 that says Uber drivers and all similarly employed are employees for UI purposes in New York State. Uber did not appeal that decision and it's final. The Court of Appeals decision in Postmates further solidifies that decision.

We entered this pandemic knowing the

Joint Hearing COVID Impact on Workforce, 8-13-20 status of these workers and yet knowing that, these folks still face unconscionable delays. The idea of whether they're supposed to get PUA or UI, it's not an academic question. It has serious consequences for workers and for their lives. Our members found themselves waiting for three or four months to get any benefits. And that delay is baked into the process that has occurred because the companies aren't complying with the UI law, and the DOL isn't making them comply. So, one problem is the delay.

The second problem is the benefit rate itself, is that folks still have not, five months into the pandemic, received the full amount of benefits that they're entitled to. And the problem there is because for when the DOL looks at somebody and says they're self-employed and puts them into PUA, they're getting a lesser benefit rate based on their net income. They're not getting the full rate they're entitled to under the statute from the New York labor law based on their gross income.

So we filed a lawsuit in federal court

Joint Hearing COVID Impact on Workforce, 8-13-20 and we won a preliminary injunction. And one of the things that that injunction did is it sets forth a time frame for the DOL to pay out the full amount of benefits and still that may not happen for a lot of people until six months after they apply. And we're grateful for that decision. We hope that there will be some justice. But that

can't be the way the system works.

And basically this failure is coming from two things in terms of how the DOL is processing these clients. The first thing is that they -- there's this decision on the books, and they simply aren't following it. This decision was won but it changed nothing about how cases were handled going forward. So take the example, of a Postmates worker. There's a Court of Appeals decision saying those Postmates workers are employees.

The DOL's position has essentially been well, we handle every single case on a case-by-basis. So you may win your case at the court of appeals, become unemployed later and then it's a whole new case and they go back to square one.

Joint Hearing COVID Impact on Workforce, 8-13-20

This creates a delay because the DOL will then ask again, as though they've never heard anything

weeks.

about your job, send questionnaires to you, send

questionnaires to the employer, to ask about your

job to figure out if you're an employee or not.

The second thing is that they have not used their power to collect wage data from the employers, and this is really the nut of the delay, is you have a decision on the books, you found them to be an employer. That gives you that power to get that wage data. And it's when you get that in your computers that if somebody can apply and get their benefits in two or three

Yes, there are a lot of delays, there are a lot of problems that we couldn't have foreseen with the pandemic, but there are 40,000 Uber drivers who filed for unemployment, and there is nothing that should have delayed those applications if that data were in the computer.

The DOL is claiming that they don't have the power to get that data. I don't believe that's correct. The New York labor law says you

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 request data from an employer, and if they don't provide it, that can be a misdemeanor. That seems 3 like a pretty strong power to be able to get thank. If that's not clear, if it's not 5 completely clear and there's room for dissembling 6 around this notion, then perhaps that's an area 7 that's ripe for legislative change in terms of 9 really, really absolutely mandating that 10 reporting, because without it, what workers have to do is submit their own records, and what we're 11 dealing with right now is Uber and Lyft drivers 12 13 sending in literally 200, 300 pages of earnings data to the DOL, facts, the secured messages, 14 15 mail because the companies haven't done that. It puts that burden and extreme time 16 17 crunch not only on the workers but also on the DOL, who while they're supposed to be handling 18 this unprecedented number of cases, are now 19 dealing with hundreds of pages of wage data 20 21 simply because they can't force or are unwilling to force the companies to comply with the law. 22 I know my time is up. I do just want to 23

say, because I think it's very important that

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        while these delays are horrible and they're
3
        unconscionable, thankfully folks are getting some
        benefits. I feel that it's really important to
        address the needs of undocumented workers, and I
5
        want to state our wholehearted support for the
6
        Excluded Worker Bailout Act. Folks who are
7
8
        working, contributing to the economy deserve some
        level of protection right now.
9
10
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
        very much, Zubin. We will now move to on to
11
        Rafael.
12
13
                   MR. RAFAEL ESPINAL, EXECUTIVE DIRECTOR,
        FREELANCERS UNION:
14
                                       Good evening, everyone. It's
15
        a pleasure, as a former New York State assembly
        member, it's really an honor to be back and
16
17
        speaking to you all. But I'm really here to talk
        on behalf of our members. We represent over
18
19
        500,000 freelancers across the country, over
20
        200,000 that are based here in New York City, and
21
        what I'm about to say, I don't think captures
22
        what we heard firsthand from the previous two
23
        panels.
24
                   I think you heard it directly from those
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Joint Hearing COVID Impact on Workforce, 8-13-20 workers of how they've been impacted, how the system was working against their favor, and also how the lawyers and the groups like Legal Services of New York City were working to be able to help those people get back on track.

So I'm here today to really talk about the union and the work we've done until the past few months and ways I think that we can move forward in providing immediate support to ensure that the freelancers have the relief they need.

And the members we represent are an incredibly diverse mix of people. They include domestic workers, drivers, writers, graphic designers, through media workers and night life entertainers who are currently united by a common struggle. And that is they're all out of work and currently trying to find and qualify for any assistance, grants or loans that exist.

At the height of the pandemic, an internal survey that we'd done found that over 80 percent of our members have lost work and over 90 percent expected to lose their sources of income throughout the year. To give a sense of how many

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 freelancers have been negatively impacted and the 3 effect on the state's economy, I would like to note that in a recent study commissioned by the mayor's office [unintelligible] [07:07:19] 5 entertainment and the Freelancer's Union, it 6 found that in New York City alone, 1.3 million 7 residents have performed freelance work in 2019, 9 making up 34 percent of the city's workforce with 10 an estimated annual economic impact of \$31.4 billion in earnings. 11

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because they believe it provides them with a greater opportunity for upward mobility and appropriate pay for their skills, compared to tradition a employment. Also allowing full-time workers the opportunity to make a side income, a side hustle, like my parents did, who were SEIU union members and freelanced on the weekends, giving them power over their financial circumstances.

I would like to add that given the number of freelancers in our state and the positives of freelance work for individuals,

Joint Hearing COVID Impact on Workforce, 8-13-20 there is still a great sense in the community that the government has a long way to go in recognizing their importance to our local economy and to the survival of our big cities.

Before the pandemic, freelancers were facing challenges that have led to the crisis that we're in today like the rising cost of health care premiums, the realities of not being paid on time or at all, and the unpredictable nature of their work combined with the lack of a social safety net.

Historically, disasters and economic downturns have shown to be a time in which traditional employees who have been laid off begin to think about how to take control of their finances. They often ponder how can they create their own work with professional skills that they possess. For example, after the 2008 recession, the number of freelancers increased by 12 percent and we expect to see a similar trend once this pandemic is over.

So I mention this to press on the point that now is the time for a comprehensive approach

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 to support the independent workforce. This 3 pandemic has made it clear that in order for our economy to avoid collapse, every worker whether union, independent or undocumented in every 5 sector needs to be supported. With over 80 6 percent of freelancers reported to be out of work 7 object, it's improbable to ignore the need for 9 creating a larger and permanent social safety 10 net.

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Early on, I was proud is to work with Senator Chuck Schumer in reviewing language for PUA and as we know that program was very essential providing independent workers with unemployment insurance and the social safety net they needed to get through this pandemic. But reality is that now the \$600 benefits has expired, even though we saw a downward trend of members calling for financial assistance, we're now seeing an uptick again of concern because of the fact they will no longer get that \$600 padding that helped them deal with the daily cost of living in our city.

And our most recently inquiry, just to

Joint Hearing COVID Impact on Workforce, 8-13-20 give you an example came from a single mother of two children, who back in December was proud to get her own apartment but is now months behind on rent and considering living in her car and applying for food and financial assistance to allow her to save money. That is a clear example of why freelancers like every unemployed New Yorker will benefit from real financial relief and support through these times.

So through member feedback, the union has identified a few issues that I believe will have a significant impact in further supporting free lancers through the crisis. PUA and UI has had issues with recognizing mixed earners—through the crisis. We have freelancers who file with both 1099s and W-2s. What the Department of Labor has doing is only recognizing their W-2s, where freelancers have most likely gotten the least amount of income throughout the year and end up getting the smallest amount of unemployment benefits, of the \$182 a week, cheating them over the possibility of getting the \$504 award.

Joint Hearing COVID Impact on Workforce, 8-13-20

We've been working with Legal Services of New York City, for example, they've been helping them with the appeal process and then after appealing the Department of Labor came back to recognize their full wages. But I think that the department has to go back retroactively, look at all the applications and make sure that everyone's income was accounted at the end of the day.

The second important piece I think that the state should take on Freelance Isn't Free Act which we passed in New York City. We've heard from a lot of our members who had issues getting paid. They were not getting paid through the pandemic and the pandemic was being as an excuse cheating them out of their wages. If the state implements this, we'll have coverage and better wage protection across the entire state, not only in the five boroughs. The state must also explore extending PUA extra \$600 compensation. States like California are looking at the idea that if the federal government is not able to put forward the extra money, of how the state can take that

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        on.
3
                   And, of course, we believe in canceling
        rent and mortgage payments because people are
        behind on their rents, on their mortgages and are
5
        facing evictions and having to go to shelters.
6
                   And last but not least, I just wanted to
7
8
        extend my support for the Fund Excluded Workers
9
        campaign. We as a union also represent
10
        undocumented and [unintelligible] [07:12:06]
        members that are in desperate need of support and
11
        they have zero lifelines, so it's important that
12
13
        the state looks at how they can get behind the
        campaign and make sure those workers do not fall
14
        through the cracks.
15
                   In closing, your support of freelancers
16
17
        is very important. Thank you all and I look
        forward to working with you all the next few
18
        months to ensure that our freelancers are be
19
20
        properly represented moving forward. Thank you.
                                                                       Thanl
21
                   ASSEMBLY MEMBER MAGNARELLI:
22
        Rafael.
23
                   MR. SOLEIMANY:
                                                My apologies, folks,
24
        am running out of child care in five minutes, so
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        I will need to run, my apologies, unless you have
3
        any questions, I'll have to go take care of my
        little guy.
4
                     SENATOR RAMOS:
5
                                                  Does anybody have any
        specific questions for Zubin? Otherwise, I think
6
        we're good. Thank you for your testimony and
7
8
        thank you for your work for excluded workers.
9
                     MR. SOLEIMANY:
                                                  All right, thank you,
10
        senator.
                     ASSEMBLY MEMBER MCDONALD:
11
                                                                     Thank '
        Zubin.
12
13
                     SENATOR RAMOS:
                                                  Talk to you soon. Yeah.
                     ASSEMBLY MEMBER MCDONALD:
14
                                                                     Stephan
15
        you're on.
                     MS. STEPHANIE FREED, WORKER/CO-FOUNDER,
16
        EXTENDPUA.ORG:
17
                                  Hello. Thank you for having me
        here today. My name is Stephanie Freed and I live
18
19
        in Inwood, Manhattan and I am pandemic
        unemployed. I have been a gainfully employed
20
21
        freelancer behind the scenes the in entertainment
22
        and live events industry for ten years and I'm
23
        member of IATSE. My industry, which accounts for
24
        almost 500,000 jobs in New York State alone, is
                                  Geneva Worldwide, Inc.
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Page 417\_

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        not likely to return to work until well in 2021.
        Many of us aren't sure how we survive until then.
3
        Personally, now that the $600 benefit has expired
        I receive a quarter of my usual income in UI,
5
        $1,764 a month which is the New York State max.
6
        My rent, health insurance and utilities add up to
7
        $2,300 a month, so I am losing my apartment.
9
                   While I am grateful New York State has
10
        provided some rent relief, I and many like me do
        not qualify. Rent relief needs to be expanded to
11
        keep people in their homes. Friends and
12
13
        colleagues are leaving New York City left and
        right, threatening the entertainment industry's
14
        ability to bounce back. In an attempt to make
15
        rent, I've been looking for small copywriting
16
17
        projects. The partial UI makes this not feasible.
        An hour of work for $20 costs me $126 of my UI.
18
19
                   I need to take small projects in
20
        addition to UI to even attempt to pay my bills,
21
        but with the partial UI rule it's impossible.
22
        Desperation around UI is rampant.
23
                   So a colleague and I created
24
        ExtendPUA.org to provide everyone in need of
```

Joint Hearing COVID Impact on Workforce, 8-13-20 pandemic assistance with resources to make their demands heard. We're a grassroots organization by unemployed, for the unemployed created in New York. As part of our work, I have heard from thousands of people who are struggling. Here are three stories from New Yorkers.

Donna Reggio is a speech pathologist from Calverton. She has spent 36 years building a private practice for preschool age children, 16 of her 18 students are moving on to kindergarten and the pandemic prevented all evaluations for incoming preschoolers. She has seen her typical work week of 35 to 40 sessions drop to just five. However, due to educational mandates, these three sessions must be spread out over three separate days. Two-and-a-half hours of week in a work eliminates 75 percent of her UI benefits, her benefits dropped to \$60. Donna told me could I have no choice looking long range, I'm almost 60 and I cannot find another career.

Richard Heisel has worked as a cook over 12 years at the same restaurant in Rochester. He was furloughed from his job at the beginning of

Joint Hearing COVID Impact on Workforce, 8-13-20
the pandemic. His wages were effectively replaced
by UI and the FPUA. Richard has now gone back to
work. His scheduled hours have gone from 60 per
week to 20, but spread across four days. This has
disqualified Richard from any UI benefits under
the partial UI rule, leaving him with one-third
of his previous wages. Richard told us he has

never struggled like he is now.

Lisa a western New York resident works as a server at a chain restaurant. She's not comfortable returning to work, but did so when asked to five weeks ago, because refusing would kick her off of UI and cost her the job. She's uncomfortable because the precautions seem mainly for the customer's benefit and not the employee's benefit. With restaurants at 50 percent capacity, she last seen her weekly shifts reduced from five to only two. Her UI benefit has shrunk to less than \$90 a week. See she now relies on that benefit and nine to ten hours of tips at a 50 percent capacity restaurant to provide for herself and her four-year-old daughter. Lisa told me, I know many service people who this is

Joint Hearing COVID Impact on Workforce, 8-13-20 affecting way worse than me so I am speaking for them as well.

These are just three of the stories [unintelligible] [07:16:21] Partial UI rules punish exactly what the thousands of unemployed people I have talked to want to do, go back to work whatever way they can and make enough money to survive. I was asked to speak about partial UI but I would be misrepresenting my organization to only speak about that here today.

ExtendPUA.Org represents a large group of unemployment workers. When 12 percent of the state and 20 percent of New York City's workforce is unemployed, we must enact comprehensive response until the pandemic is ended and it is safe for us to go back to work. This includes expansive and inclusive rent and healthcare relief, as well as food assistance. Two million people in New York City alone are estimated to be food insecure because of this pandemic.

A concern I was hearing just yesterday was that even though New York State expanded SNAP benefits, many families were kicked off when they

Joint Hearing COVID Impact on Workforce, 8-13-20 were receiving the \$600 and now they are not receiving SNAP or the \$600. Rent relief is being

offered based on income requirements prior to

5 March 1st, which thankfully helps families who

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are already at a disadvantage. However, it does

7 not help those who may have been middle income

8 prior to the pandemic. The assumption may be that

9 the middle class doesn't need the assistance. We

10 are actually feeling a different kind of hit, in

that we have lost all of our income and our bills

remain higher than the max UI coverage and

there's no further assistance provided.

We also need to take care of our immigrant community who are left out of UI and pandemic relief completely. We also voice support for Fund Excluded Workers. Lastly, I want to urge the New York State Senate to not take action on with that they can surrounding the issues workers are facing in this pandemic but to also join and help us citizens who are putting pressure on the federal government to pass a comprehensive relief

bill with urgency. We need your voices too.

Us unemployed at ExtendPUA.Org would be

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        more than happy to continue to provide voices of
3
        unemployed folks for the Senate as necessary.
        Thank you for allow us to share our stories here
4
5
        today.
                     ASSEMBLY MEMBER MCDONALD:
                                                                     Stephan
6
        thank you, Rafael, thank you. Before I forget,
7
        because I should have done this four or five
9
        panels ago, our colleague from the Assembly, Yuh-
10
        line Niou has joined us as well and we want to
        thank her, and my mea culpa, because every time I
11
12
        went to do that, I got caught up in the testimony
13
        before, so with that we turn it back to you,
        Senator Ramos.
14
                     SENATOR RAMOS:
                                                  Thank you, John. So I
15
        have a few questions. Thank you so much for your
16
17
        testimonies. I'm going to start with you, Raaf.
        You mentioned in your testimony how you would
18
        like to see the Freelance Isn't Free Act
19
20
        implemented at the state level and I don't think
21
        many people who are watching at home understand
        what that means, what that is. Needless to say,
22
23
        that freelancers have been having issues getting
24
        paid before the pandemic, when folks, customers
                                  Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 don't necessarily pay their bill or pay it on time in a respectful manner of the person's work. 3 Can you tell us with that that would look like, and especially I guess you can put 5 your old assembly hat back on, too, and tell us 6 what you envision at the state level. 7 MR. ESPINAL: Yeah. Well, in New York 9 City, actually when I was on the city council, we 10 passed a bill, and in the bill, the Department of Consumer Affairs and Workers Protection plays a 11 vital role in foreseeing these [unintelligible] 12 13 [07:19:33] and making sure that freelances who have clients that are not paying at the end of 14 the day end up getting paid for the work that 15 they have performed. 16 17 So on the state level, I would just imagine the Department of Labor being that 18 19 enforcement agency or any similar agency that can 20 play that role and that when they receive a 21 complaint from a freelancer about a contract that they've signed, the client or the company that 22 they have not been paid, that the state will step 23

in and play that enforcement role of making sure

24

Joint Hearing COVID Impact on Workforce, 8-13-20 that the client is making that payment on time or just at all in general.

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In New York City, there's also a fine attached to it. It's about \$250 to \$500. If the client doesn't pay within a 30-day period, they can face those fines. Also, if the city finds that there's a huge clusters of problems with this one client or one company, then the city can intervene and play a role in filing a class action lawsuit against that company. And I think it's important because we have seen, through the pandemic multibillion dollars companies like Equinox, for example, writing letters to their freelance workers telling them that they can't be paid for their work because of the pandemic, and it's when you have multibillion dollars companies taking these sort of actions, I think it's clear that there has to be some sort of mechanism in place on a state level to ensure that all workers are protected across New York.

may go for any of you. We've actually seen, of course, with the pandemic more the proliferation

SENATOR RAMOS:

Thank you. And now this

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        of working from home, and/or working remotely
        which of course most, if not all freelancers
3
        often do. How has the work culture changed, if at
        all? Are we seeing more work being outsourced to
5
        freelancers here in New York? I thought I had
6
        heard in California that was the case briefly.
7
        And are people falling behind on those payments,
9
        on those receipts more often now?
10
                   MR. ESPINAL:
                                            Yeah, so I mentioned in my
        testimony that in the previous recession in 2008,
11
        there was actually an increase in the amount of
12
13
        people is that decided to freelance, and it
        increased by 12 percent over the years. We expect
14
15
        the same thing to happen after this pandemic as
        well. And I think that when you have small
16
17
        businesses and companies that are struggling
        financially or looking at ways on how they can
18
        reboot their business, it makes sense for them
19
20
        and it's easier for them to get someone on a
21
        contract to bring their skills onboard to get
        their companies back up and running, especially
22
23
        after the shutdowns.
24
                   So I believe I think New York is going
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        to see a big reliance on the freelance workforce
        to help jump start the economy, which is why I
3
        also mentioned that it's important that now,
        given this moment, it's important that we look at
5
        what laws are being discussed, have been
6
        discussed in the past, what sort of benefits can
7
8
        be created moving forward to ensure that
9
        freelance workers who we're seeing a larger
10
        increase of [unintelligible] [07:23:04] doing,
        have the protections and social safety net they
11
        need to succeed.
12
13
                   SENATOR RAMOS:
                                                Thank you. Now, I think
14
        we lost Stephanie. I actually had a question for
15
        her. But briefly, in the few seconds that are
        left since PUA does directly affect your
16
        membership as well, Rafael, can you talk about
17
        why it's so important that we extend it, that we
18
        are fighting for these federal benefits, and what
19
20
        kind of a role we should be playing. Oh, there
21
        she is, what kind of a role we should be playing
        here to help.
22
23
                   MR. ESPINAL:
                                            I'm sure Stephanie will
24
        eloquently answer that question, but, you know,
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 just freelancers like every other worker, they're 3 out of work, there is limited opportunities, they're spend depending on PUA to give them the funding they need to deal with the cost of 5 living. As I mentioned, once the independent 6 contractors were able to get through DOL, we 7 began to see less phone calls from our members who were in dire financial straits because they 9 10 were getting a funding stream to help them deal with the cost of living. 11

12

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And now I think there's again, there's a feeling, there's a lot of anxiety in the air given that the President decided to move forward with an executive order instead of seeing Congress expand and extend PUA, the \$600 financial compensation, because there's also a question whether the executive order captures independent contractors moving forward. There's a concern that it's only going to apply to traditional workforce.

So in order to, I think to prevent a huge, a bigger financial crisis, the state has to have a backup plan, a plan B for what we're going

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        to do if the federal government fails to act
3
        moving forward.
                   SENATOR RAMOS:
                                                All right. Thank you.
        I'm out of time. Assemblyman McDonald, do you
5
6
        have anyone?
                   ASSEMBLY MEMBER MCDONALD:
                                                                   I think w
7
8
        okay. I think it's Senator Jackson's turn.
9
                   SENATOR JACKSON:
                                                   Well, thank you.
10
        Hello, everyone. So hey, co-chairs let me thank
11
        you. And I mean, I'm glad that I'm still on this
        and listening to all of the people that are being
12
13
        impacted. Rafael, thank you, representing the
        freelance unions and and Stephanie, if you're not
14
        aware, I represent you. You live in Inwood. I
15
        represent all of Inwood, and I am going to go to
16
17
        the website ExtendPUA.Org and check it out and be
        in contact with you. But I want to thank all of
18
19
        you.
20
                   It's important that we hear from you
21
        about the situations that each and every one of
22
        you face, and as legislators, I think that we
23
        have a mandate, co-chairs, in order to fix the
24
        unemployment work situation. So let's get busy.
```

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        Thank you.
3
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Okay. I
        that's it for our panel. Thank you very much.
        Rafael, it's good to see you. I know we only
5
        overlapped for a year, but once a member, always
6
        a member, as you know. And we will move on to our
7
8
        next panel, which is panel number ten. And with
9
        us on panel number ten will be only one witness.
        His name is Richard Winsten with State and
10
        Broadway. And we're looking for him to show up. I
11
12
        see him showing up on the big screen right now.
13
        Richard.
                    MR. RICHARD WINSTEN, STATE AND BROADWAY,
14
                 Hello, can you hear me?
15
        INC.:
                    ASSEMBLY MEMBER MCDONALD:
                                                                    You've
16
        five minutes, go at it.
17
                    MR. WINSTEN:
                                             Well, thank you very much.
18
19
        Thank you for inviting me to testify. I'm very
20
        honored. I'm with the firm of State and Broadway.
21
        I bring greetings from my colleagues, Jackie
22
        Williams and Larry Sherer. We represent an
23
        enormous number of unions from every sector of
24
        industry and government in New York State, as
                                 Geneva Worldwide, Inc.
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```

Joint Hearing COVID Impact on Workforce, 8-13-20 also many not-for-profits that are supportive of unions and that support unions as well.

Jumping right in, our clients, union clients and these not-for-profits are extremely concerned, if not terrified about the effects of the collapse of the economy and the collapse of state revenue on their ability to provide service. The first quarter fiscal report came out today, underscores this collapse. We believe that for instance New York City Committee on Occupational Safety and Health, which is the preeminent safety and health organization in New York City and provides crucial advice to unions, workers during this pandemic, their services are needed more than ever.

The Consortium for Education, the preeminent worker training and placement organization in the city, worker training and placement as a result of the pandemic and the collapse and everything, the services are going to be needed more than ever. So we strongly advocate for the federal aid for state and local governments, and we're also a very strong

Joint Hearing COVID Impact on Workforce, 8-13-20 advocate for increasing state revenue, and there are a number of great proposals for increasing taxes on the wealthy and a broad support from the people I represent.

I'm not going to go into great detail on a lot of the issues that have been covered already by other panelists. One of the issues that all of my clients are concerned about is the workers' comp presumption for COVID. I represent local 237 of the teamsters. All of their 17,000 workers for the city of New York are essential workers, have been on the job. They represent a large number of school safety agents who are peace officers. We've had at least nine deaths from COVID from these peace officers, so workers' comp presumption is very, very important.

I've been observing the comp system since I started lobbying New York State government in 1978. I can tell you it is extremely difficult to win a comp case if the condition is not classified as an occupational disease, which creates a presumption, and COVID has not been added to the list of occupational

Joint Hearing COVID Impact on Workforce, 8-13-20
diseases, so we need the legislation make the
presumption. I know Senator Ramos and Assembly
Member Simotas have a bill, and we're strongly
supportive, and we follow the lead and work with
the [unintelligible] [07:29:44] AFL-CIO on this
issue.

There's also been a lot of talk about the so-called state HEROES Act. All of my clients, NYCOSH, the unions, all of them believe very, very strongly that we need an airborne pathogen standard that can be enforced. And we believe that the legislature should take a look at creating or mandating the state labor commissioner to create such a standard. The OSHA law federally does not prohibit it and there's federal case law that allows it, and it's time for something to be done on an enforceable standard.

One of my clients is Rural & Migrant Ministries. They represent farm workers. They're extremely concerned about the spread of COVID in very cramped farm worker housing, and we're hoping that working with the legislature, we can

Joint Hearing COVID Impact on Workforce, 8-13-20 create some protections and some solutions for that.

Another client is a communications worker, Local 1180. They represent city workers. They're concerned that their members are not getting correct information about the interplay between the federal and state paid leave benefits and their city benefits. That's an issue that's a problem. Many of their members have been teleworking from home, very, very effectively. They're concerned that they not be brought back too soon and have their health jeopardized and they would like the union to be more involved when they are brought back, in the conditions under which they are brought back.

Finally, we represent an employer, a small to medium size employer called Carmel Livery Service. This is a livery company based the in Bronx. And when the livery industry collapsed with the shutdown, they kept employees on as long as they could, but they eventually had to lay off 40 percent of their employees. They kept the rest on, hoping that things might get

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Joint Hearing COVID Impact on Workforce, 8-13-20
1
2
        better. The ones that were kept on were enrolled
3
        in the state shared work program, which is run
        very with very, very well by the State Labor
        Department and I think there was testimony that I
5
        think there are 80,000 some odd workers now
6
        enrolled in shared work, which allows a
7
        combination of work and wages and unemployment
9
        insurance benefits. Carmel was told by somebody
        on the staff at state labor --
10
                     ASSEMBLY MEMBER MCDONALD:
11
                                                                     Wrap u
12
        buddy.
13
                     MR. WINSTEN:
                                              -- that a laid off worker
14
        could not be re-hired and qualify for the shared
15
        work program. I think the statute can be read
        differently, but I would urge you to take a look
16
17
        at this, and if necessary change the statute to
        allow these workers to be re-hired by an employer
18
19
        like Carmel and participate in shared work. It
20
        saves the state money on unemployment insurance,
21
        and it allows them to earn a wage plus
        unemployment that's equal to their pre-pandemic
22
23
        wage.
24
                     ASSEMBLY MEMBER MCDONALD:
                                                                     Richard
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        thank you for your testimony. Your time has
3
        expired.
                                            Thank you, I'm done. Thank
                   MR. WINSTEN:
5
        you very much.
                   ASSEMBLY MEMBER MCDONALD:
6
                                                                   And we
7
        appreciate the diversity of your representation
        because it remind us of the diversity of
9
        individuals impacted so negatively. Senator, I
10
        don't see any questions on the assembly side at
        this point.
11
                   SENATOR RAMOS:
                                                We don't seem to have
12
13
        any hands up on our side, either, so I'll also
        thank Richard for his testimony and for his
14
15
        partnership, because we worked very closely
        together last year to pass the Farm Worker Fair
16
        Labor Practices Act, and obviously we have a lot
17
        more work to do to together, so Richard thank you
18
19
        for standing up for a variety of workers today.
                                            Well, thank you for all
20
                   MR. WINSTEN:
21
        the hard work you've done legislatively, thank
22
        goodness, during this pandemic in providing
23
        service to beleaguered constituents. Thank you
24
        very, very much.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
                   SENATOR RAMOS:
                                                Thank you, Richard. Talk
3
        to you soon.
                   MR. WINSTEN:
                                            Thank you.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Okay. So
5
        up is panel number 11. Senator, well, I've got
6
        the list right here, I'll take it, I'm sorry.
7
8
                   SENATOR RAMOS:
                                                Okay.
                                                                   Make the
9
                   ASSEMBLY MEMBER MCDONALD:
10
        New York, we have Deborah Axt, the co-executive
        director. We have Carlyn Cowen, the chief policy
11
        and public affairs officer from the Chinese
12
13
        American Planning Council and from the New
        Immigrant Community Empowerment organization, we
14
15
        have Diane Moreno who is the program director.
        So, Deborah, we will start off with you. Go right
16
        ahead. Welcome.
17
                   MS. DEBORAH AXT, CO-EXECUTIVE DIRECTOR,
18
        MAKE THE ROAD NEW YORK:
                                               Thank you so much. Thank
19
20
        you to the chairs for convening this critical
21
        conversation and to all of you for digging in for
        so many hours in today's absolutely crucial
22
23
        issues. I'm here testifying on behalf of Make t
24
        the Road New York's 25,000 members who are black
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Joint Hearing COVID Impact on Workforce, 8-13-20 and brown community folks living in many of the earliest epicenter communities in this pandemic, Queens, New York City, Long Island and hard hit communities in Westchester in particular.

The work that our members are doing puts them in the position of essential jobs, so folks are dealing with the absolute lack of clear, mandated safeguards. We absolutely call on the legislature to enact the HEROES Act, and those kind of protections. And we have seen that workers who dare speak up and ask for times to sanitize have repeatedly been harassed and even fired to silence them. Some of the most powerful corporations on earth, Amazon in particular, has become notorious for this kind of behavior to shut down workers in standing up for their rights.

And one of the things that we're seeing and is cause for great dismay is that the overburdened Department of Labor is really unable to step in and provide protection. Of course, there's missing standards. And even preexisting protections, like wage theft protections are

Joint Hearing COVID Impact on Workforce, 8-13-20 going substantially almost completely unenforced at this moment in time. And so workers who are facing wage theft, exploitation and danger on the job just have to accept it, especially given the other key issue that I want to talk about, which you have heard many folks mention today, which is the issue of excluded workers.

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Make the Road released a report in May called "Excluded in the Epicenter", studying the lives of over 230 black and brown immigrant New Yorkers and our follow-up report following that same population was released earlier this week. And we have discovered horrifying levels of unemployment and income crisis in undocumented communities, and black and brown communities in general, 92 percent of respondents reported that they or another earner in their household had lost their job as a result of the crisis. In May only five percent had received unemployment benefits. There's some improvement in that number among folks who do have the necessary immigration status. But 98 percent of our unemployed, undocumented immigrant survey respondents have

Joint Hearing COVID Impact on Workforce, 8-13-20 not received a single penny in federal or state economic assistance.

And this is because of what you've heard mentioned time and time out today especially, is that folks, regardless of how many citizen children are in that household, regardless of how many years they've been paying into and having their employers pay into the unemployment system to create that safety net for others, are absolutely blocked from accessing a penny if they lack work authorization. And let's be real, we all know the racist immigration laws that block folks from being able to access work authorization, right.

Or if you are recently incarcerated and are getting out of immigrant detention or out of jail or prison into the pandemic and have virtually no hope of getting employment or if you are an undocumented immigrant who [unintelligible] [07:38:00] a breadwinner spouse and [unintelligible] [07:38:03] sustain the family, though your breadwinner spouse has passed away from COVID.

Joint Hearing COVID Impact on Workforce, 8-13-20

So the experience of our members has been on the one hand being told you're essential, we need you, we need you delivering the food to our families, we need you staffing the warehouses, we need you cleaning the hospitals, and on the other hand, if they're not able to work or the bottom faults of their part of the economy, you are totally disposable. And folks are I would say growing in the intensity of desperation in their neighborhoods.

It is really hard to convey to people who are not in these communities or not connected on a day-to-day basis. There's now an intense competition to be able to access the recyclables that incredibly poor and homeless folks gather in order to make pennies, and that's growing in intensity. That competition in the streets of Queens is horrific, because folks do not have any source of income.

And we know, thanks to Senator Ramos and Assembly Member De La Rosa, that there is a solution that has been designed for our state, right. We have within reach legislation that

Joint Hearing COVID Impact on Workforce, 8-13-20 would design a mark-to-market billionaire tax in order to fully fund an excluded worker fund that would give all of the undocumented workers and recently incarcerated folks in need access to an unemployment-like benefit, disaster emergency income replacement at a flat rate, a monthly benefit. It's a simplified version of unemployment, a simplified version to make it 10 administrable. It would be fully funded, even in the first year by the mark-to-market billionaire 11 tax. So there's no reason not to move that 12 13 forward immediately.

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And frankly we cannot wait for Congress to act. I understand we absolutely need federal dollars, and Congress should act and they need to send those federal dollars, but not a single proposal that has any viability at the congressional level would address any of the need that we have for emergency income to these families who are excluded from unemployment and other stimulus benefits at the federal level.

So we need to ask you all to act now. We cannot wait for a governor. We cannot wait for

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        Congress. We need to move forward. The income
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        crisis is growing. The desperation and the need
        is growing. This is a humanitarian disaster that
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        we cannot allow to happen on our watch. Thank you
        all so much for all of your work. I know how hard
6
        you're working around the clock, and we really
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8
        appreciate your support.
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                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
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        Deborah. Carlyn.
                   MS. CARLYN COWEN, CHIEF POLICY AND
11
        PUBLIC AFFAIRS OFFICER, CHINESE-AMERICAN PLANNING
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        COUNCIL:
                     Carlyn.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Carlyn,
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15
        sorry. Welcome aboard.
                   MS. COWEN:
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                                         That's okay. It's a
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        difficult name. Good evening and thank you so
        much for the opportunity to testify tonight. My
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        name is Carlyn Cowen. My pronouns are they/them
        or she/her and I'm the chief policy and public
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        affairs officer of the Chinese-American Planning
        Council, CPC. CPC is the nation's largest Asian-
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        American social services agency serving 60,000
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        Asian-American, immigrant and low-income New
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20

Yorkers throughout all five boroughs as well as

some in Long Island and Westchester.

During the pandemic, CPC has been working with our community members from all over facing all sorts of issues, and I want to uplift a lot of the issues that we've heard in today's hearing, but also share what we've been seeing with our communities.

I want to talk about two different types of workers today. Our frontline human services workers who are essential and our excluded workers, who are often also essential. Human services workers are at the frontline of the pandemic. We have been delivering food and medications. We have been helping people navigate unemployment and rent and avoiding eviction. We have been helping young people navigate remote learning and providing home care to people in their homes.

Yet at the same time these essential human services workers deemed essential by the state and paid for through state contracts and state funding, have been facing a complete lack

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 of person protective equipment and the supplies that we need to do our work safely. At CPC, we 3 employed over 5,000 staff and have had to resort over the last several months, of seeking 5 donations for masks and sanitizer and trying to 6 cobble together to keep our staff safe as they 7 interact with our community members and support 9 our community members.

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At the same time, these workers are often paid minimum wage, and human services workers are by vast majority women, women of color and immigrant workers. And so we are being put at the frontlines and being told that we have to do this work for minimum wage.

And at the same time as our services are increasing, we're seeing huge -- the demand for our services is increasing, we're seeing huge cuts to our services through state programs and we're being forced to lay off workers, then who are facing their own challenges with unemployment.

That brings me to the other category of workers, which as we've just had to lay off 100

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 staff at CPC alone, workers that are being 3 excluded from our economy and from state support. All of the stories that you've heard today are 5 stories that we have heard from our community members or our staff. And we're seeing the 6 communities of color are by far being hit the 7 hardest. In the Asian-American community, 9 unemployment rose 6,900 percent over April, and 10 we know that that traces back partially to early discrimination faced within the Asian-American 11 community causing massive job loss. But 12 13 communities of color across the board are being hit hard. 14

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In our own community at CPC, 50 percent have our community members have lost jobs or income and report not knowing how they're going pay for rent, groceries or medication. In one of or preschool families, 24 children in 24 families in a four week span, 20 of those families lost their jobs and income and less than half them qualified for any sort of federal or state aid. They are now going on month five of being completely left out by the state and federal

Joint Hearing COVID Impact on Workforce, 8-13-20 government.

We have community members that cannot afford rent, cannot afford food, cannot afford medication. We have young people that are rationing food for their family members while their parents are out seeking whatever work they can. And we have had young people sharing suicidal thoughts with our staff because they don't know how their families are going to afford to eat or how they're going to afford to bury their parents who have died from COVID-19.

I recently testified at the hearing of disproportionate impact of COVID-19 on communities of color in April, and we shared a number of recommendations there, and I'm sad to say that the recommendations that I'm going to share today are the exact same because we haven't seen a lot of these changes happening yet.

We still have community members that are waiting for state aid and now have months of rent and other expenses piling up. We need to establish an excluded workers fund, we need to ensure hazard pay and wages for our frontline

Joint Hearing COVID Impact on Workforce, 8-13-20

workers that are just struggling to get by and

finding extra jobs where they can. All of the

things that we've heard mentioned today are

urgently needed and were urgently needed in March

for our workers.

But it doesn't just stop there because

we have to look more, broadly housing. We have to

we have to look more, broadly housing. We have to cancel rent and mortgages and support our small businesses that struggling. Healthcare, protecting Medicaid and passing the New York Health Act, because yes, healthcare pertains to the workforce during mass unemployment where so many of our community members are losing health care. And most importantly, raising revenues and making sure that the billionaires that have earned billions and billions of dollars during this pandemic are not getting away with this while our community members are the ones that are suffering.

Thank you so much for the opportunity to testify today, and I'm happy to answer any questions you might have.

ASSEMBLY MEMBER MCDONALD:

Thank you

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 And finally, Diana, Diana Moreno, welcome. MS. DIANA MORENO, PROGRAMS DIRECTOR, NEW 3 IMMIGRANT COMMUNITY EMPOWERMENT: Thank you so much for having me. Hi, my name is Diana Moreno. 5 I am the program director at New Immigrant 6 Community Empowerment and I would really like to 7 thank Senator Ramos and everybody present for 9 giving us the opportunity to represent some of 10 the workers who have long been excluded from our economy, from the benefits even though they pay 11 12 taxes into our system and especially now during 13 the pandemic have been some of the hardest hit, not just in a health crisis but in an economic 14 crisis that has left many of them homeless and 15 struggling to put food on the table. 16 17 As one of the strange silver linings of this, of this pandemic, has been actually to 18 expand our work and our reach of New Immigrant 19 20 Community Empowerment from a place that was 21 centered in central Queens, which as Senator Ramos very well knew, was at the center of the 22

epidemic back in March and April, two, actually

opening up two more centers in Brooklyn and in

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Joint Hearing COVID Impact on Workforce, 8-13-20 the Bronx because we saw the need of the community for disaster relief.

We became from an immigrant rights and worker centered organization focused on helping educate folks around their rights, helping educate folks around safety and health training, to a disaster relief organization helping people put food on the table, and we continue to do that to this day.

Unfortunately, our center has also really -- we have been witness to those advancing needs of a population that was already on the edge long before this pandemic. These are day laborers that every single day have to go out to a street corner to look for work and they might be in the most precarious conditions to be able to maybe be offered, to get into a van for maybe what's \$80 a day for a hard day's work, that they may or may not get at the end of the day.

These are workers who face really high incidents of injury and death on the job, including two workers that we've recently mourned at a rally a couple of weeks ago, which Senator

Joint Hearing COVID Impact on Workforce, 8-13-20

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Ramos attended, two workers that died due to unsafe conditions, one in Queens and one in Manhattan, both of them immigrant Latinos, who again due to the lack of regulations and the lack of employer oversights that care more about profit than human life are no longer with us.

Unfortunately, this population also has faced some of the worst outcomes as far as the illness rates, contagion rates and the death rates of this particular pandemic, which made us do, as a staff at New Immigrant Community Empowerment do something that we never thought we would be doing, which is reaching out to consulates from Latin America to help people repatriate bodies, repatriate remains. This is something that has truly changed our organization from within, and I really hope that the stories of our members reach you all, to understand that the safety net was no longer there, and this particular population that was already on the edge of the cliff has fallen off the cliff. And we need immediate emergency assistance in order to the ever growing generational issues that are

Joint Hearing COVID Impact on Workforce, 8-13-20 going to happen if we do nothing for these workers.

One of the those issues is, of course, even the mental health crisis that is tied to this, to this overall health crisis in which we see when we survey our members, that 15 to 20 percent are having deep depression, anxiety, and even suicidal ideation, as was mentioned by one of our former colleagues.

Something else that we really care deeply about is the fact that as unemployment has grown within this sector, other of our members who may have worked in restaurants, who may have worked in salons, who may have worked cleaning homes, et cetera, they are out of work while most of our members who work in construction are just starting to enter back into the economy.

However, that labor pool of unemployed people that are now trying to enter into construction, what that creates is a really unfortunate, exploitive conditions, in which people were unfortunately take the lowest wage that they can get, they will not ask questions.

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 If there is no social distancing say, or no PPE, 3 they will go with it because they need the money. And without those federal regulations -excuse me, those state regulations and those 5 strong laws that present of these sorts of 6 exploitations from happening, our communities are 7 8 going to continue to be injured and to die on the 9 job. 10 I'm here in support of an essential workers bailout. I'm here in support of Carlos' 11 Law which would allow for workers to actually be 12 13 safe and secure and for the fine for their deaths to be more than \$10,000, which is the current 14 fine ever whenever an employer is found negligent 15 of a dying worker, and I'm here in support of the 16 17 SWEAT bill which would allow for our workers to ensure that they have a recourse against wage 18 19 theft. I really appreciate your time. Thank you 20 so much. Well, thank you guys so 21 SENATOR RAMOS: much. I have to say that working with all of you 22 23 throughout all of this has been quite an 24 experience, and I'm sorry that I'm getting

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 emotional. The truth is that we all know that what we're seeing on our streets is very hard, 3 that there really is a population here in New York that is much worse off than many, than most 5 in our state. And thanks again for working with 6 me, especially on the excluded workers bill, to 7 make sure that we're providing them with some 9 compensation as the taxpayers that undocumented 10 people are, oftentimes paying more taxes than billionaires themselves in this state. 11 Can Deb perhaps and Carlyn and Diana can 12 13 chime in at any point. Can we talk about how it is that people are surviving? They can't work, 14 15 right. If they worked in restaurants in Midtown, those closed. They don't qualify for unemployment 16 17 benefits. They don't qualify for PUA or anything like that. How are people feeding their families 18 19 and making rent and paying for their needs? 20 MS. AXT: I mean, in our membership, it

varies. The answer is they're not. They're obviously barely surviving, people are waiting in incredibly long lines to get food. It is possible to access some kind of food, but it's not enough.

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 It's certainly not enough for substantial families. There's no way to get diapers. There's 3 no way to get clothing for your kids, much less enable your children to be remote learning for 5 school. People have managed to get small sums of 6 money from organizations like ours and others 7 that are testifying here, who have scraped 9 together money from donors and foundations. And, 10 of course, there was a city fund that did give out some funds, right, a few hundred dollars to 11 help with food. It's to help with basic survival. 12 13 But as soon as the moratorium is lifted, okay, people's debts are building up and the 14 15 landlords are starting to harass more and more, and have already convinced many people to give up 16 on their homes. And as soon as the moratorium is 17 lifted, people will be facing massive debt that 18 19 there's no way to get out from under. 20 SENATOR RAMOS: Diana, can you add? I 21 know you guys also put together a pantry like 22 Make the Road and like our office and so many 23 other places where we've had to step up in that 24 way.

Joint Hearing COVID Impact on Workforce, 8-13-20

2 MS. MORENO: Yeah. So, this kind of goes

back to a point that I touched on during my testimony which is that folks are finding what they can, and that means that there's people that are switching industries, that means that there are people that are working for less, that means that there are people that are working six hours a week if we can, right, and obviously that's not enough to meet the needs of a family, [unintelligible] [07:54:52] does not meet the needs of even an individual, which is why we have a lot of stories from members who have gone

through, you know, the unemployment un week one in March to not being able to pay rent to now living in a shelter.

And these are the same numbers that are showing up three times a week to volunteer with our organization to provide food for others. And so it is incredibly heartening and inspiring for me to be able to share their stories with you. However, it is my duty to really communicate the dire situation in which they find themselves because it is through community organizations

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        like ours, like Make the Road and through offices
        like Senator Ramos and others that folks are able
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        to eat, however, we know that this is going to
        take a long -- this is going to be a long
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        recovery ad how sustainable is it for folks who
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        depend on any sort of services?
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                   SENATOR RAMOS:
                                                I want to squeeze in one
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        question, which is kind of a non-sequitur for
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        Carlyn, only because I know CPC is such a big
        umbrella organization and I think among them is
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        APA, right, which is in my district?
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                   MS. COWEN:
                                         We work closely.
                   SENATOR RAMOS:
                                                You work closely. It's
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        kind of a switch in topics, but we've seen a lot
        of small businesses also be hurt by SLA fines as
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        of late, particularly in the Asian and Latinx
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        communities which, of course, oftentimes are the
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        bigger employers for our people, right. Can you
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        tell us a little bit -- are you guys working at
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        all in that, with that issue? Have you been?
                   MS. COWEN:
                                         We've had a lot of community
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        members that have had this issue, and I think
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        that it's one of many issues that our small
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        businesses are facing, and I think that
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        particularly for immigrant run and limited
        English proficient small business owners, they
        are facing so many burdens right now because they
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        have been left out of the PPP program, while I
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        think someone said earlier organizations like
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        shake shack get it, they are trying to navigate
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        ever changing guidance, fines, guidelines,
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        updates, from a bunch of different city and state
        agencies, all in language that is not their home
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        language. And then they're being faced with
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        increasing fines and having to put out costs just
        to get by that they don't have the money for. And
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        so it's been a huge problem. We're seeing
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        businesses close. It means that more families are
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        going hungry.
                   SENATOR RAMOS:
                                                All right. Well, thank
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        you. And thank you, I know Diana brought up
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        mental health, which is a huge issue. I mean
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        we're going through a collective traumatic
        moment, but it only adds onto, you know, the
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        rhetoric and the hate that's coming from the
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        White House and unfortunately this is an issue
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 that I think we need to start talking more about is our mental health during and as a result of 3 this pandemic. I'm out of time, so I'll pass it on to the Assembly. 5 ASSEMBLY MEMBER MCDONALD: Thank you 6 senator and thank you to the panelists as well. 7 8 First up from the assembly will be our co-chair of banking, Tom Abinanti. 9 10 ASSEMBLY MEMBER ABINANTI: I want to thank you all. I want to thank you all for giving 11 us a picture of what's really going on, on the 12 13 street. And it is sad that so many people are hurting so badly. I want to go off on one issue, 14 15 though, and I'm particularly choosing this group because you guys, particularly Make the Road have 16 17 been a leader in proposing some things that I think really need to be detailed, and if not on 18 this call, offline. 19 20 I want to understand the proposal for 21 cancellation rent. It's very easy to say that, and we understand why so many people need help, 22 23 but once you get away from New York City with the 24 big landlords and maybe not even having to leave

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 New York City, you find that a lot of the 3 landlords are people who own a two or three family building. Many of them are immigrants who have scraped together a little bit of money, you 5 know, buy a three-family house. They live in it. 6 Their kids live in it with them. And then the 7 kids get married and move out and so they rent 9 the apartment. And so an across the board no rent doesn't work. 10 How do we fashion something that 11 actually helps the tenants and doesn't 12 13 unintentionally hurt so many of the people who really need that income because that's what 14 they're using to get by. They may have a store 15 down on the first floor and they may be the store 16 17 that's being closed that you're talking about, and now they need the rent from the other 18 19 apartment just to pay the mortgage or just to buy food themselves. How do we fashion this? Is there 20 21 a proposal out there that somehow makes all this 22 work? 23 MS. AXT: There are a number of 24 proposals, and I'm happy had to follow up on all

of the details, but we are certainly not proposing a mandate that just says landlords cannot charge rent, right. That is absolutely not acceptable and not the way that we should be going about this. We absolutely agree. And a huge risk here frankly, is that the same thing we're seeing with the death of Main Street, which we certainly hope will not be permanent, right, it could happen in housing as well, right. We don't need to see immigrant and other small homeowners and small business owners be put out of business while giant corporations and private equities swoop in to profiteer off of the ruins.

Joint Hearing COVID Impact on Workforce, 8-13-20

So our approach on canceling rent and our approach on funding excluded workers is really fundamentally the same. On one day two weeks ago Jeff Bezos made \$13 billion. On that one day, he made more money than he and his grandchildren and great-grandchildren could ever hope to earn. It is disgusting. We live in a state that says that is okay while our members are going without a single penny to live on, while our members, who are working in his

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        warehouses and our members who are bicycling food
        to us 13 and 14 hours a day with just plastic
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        bags covering their hands and home-fashioned
        masks to protect them, that is disgusting! We
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        cannot say that this is the state we want to live
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        in. So it's all about recapturing that wealth.
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                                                                   I would
                   ASSEMBLY MEMBER ABINANTI:
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        disagree with you. Why are we not talking about
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        increasing the minimum wage? I have never heard
        anybody talk about that.
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                                     I mean, that should absolutely
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                   MS. AXT:
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        be a part of all of this, right. Unfortunately,
        the 65 percent of our members who are still
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        unemployed, like that's not going to be an
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        immediate solution, so we're definitely in crisis
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        intention mode, of course, in terms of re-
        stabilizing our communities and allowing people
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        to survive the next few months. But definitely,
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        we're with you on all of those broader solutions.
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                   ASSEMBLY MEMBER ABINANTI:
                                                                  Okay. I
        in order to having the conversation, because I
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        don't want to do more damage to the people who
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        need help by, like you said, just canceling the
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        rent. I really want to have this conversation
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        because if we're going to move forward, we've got
        to come up with a solution that works for
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        everybody.
                                    Definitely. I'll send you
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                    MS. AXT:
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        follow-up info [unintelligible] [08:02:29].
                    ASSEMBLY MEMBER ABINANTI:
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        [unintelligible] [08:02:28] what needs to be
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        portrayed in this hearing. Thank you very much.
                    ASSEMBLY MEMBER MCDONALD:
                                                                  Okay, ba
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        the Senate.
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                    SENATOR RAMOS:
                                               Up next we have Senator
        Jackson.
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                    SENATOR JACKSON:
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                                                   Hi, everyone. First
        let me thank the three of you for coming in and
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        obviously I'm just listening to your detailed
        situation that our people are in, and it's
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        devastating. The one thing really caught me is
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        Carlyn, when you said the percentage was 800 and
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        what, 80 or something like that?
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                    MS. COWAN:
                                        For the unemployment
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        increase?
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                    SENATOR JACKSON:
                                                   Yeah.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 MS. COWAN: 900 percent increase in a month. 3 SENATOR JACKSON: Oh, my God. I mean, 900 percent. It's just insane to even think 5 about, that people are, you know, being laid off 6 and struggling, and in fact I was being at one 7 hearing and they were talking about the food 9 distribution lines and how many meals are given 10 out in Chinatown area, over 10,000 per day or something like that. And I mean compared to, you 11 know, like 1,000. It's just unimaginable that 12 13 we're in such dire situations, and that's why we have to take corrective action ourselves if the 14 federal government is not going to do it. 15 We just have to. I mean, and in anyone 16 17 if anyone does believe the situation, they should 18 hear all three of your testimonies and then they will know. And if they can't feel that in their 19 heart, let me tell you, if they can't feel that 20 21 in their heart, something's wrong. And those are the individuals that we must gets out of office, 22 23 because they basically have I guess a brick wall 24 in front of them that can't see it, can't hear

Thank you

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 it, and can't feel it. And I'm glad that I was able to stay for 3 the entire duration and to hear all of what you had to say, and obviously Jessica and some of us, 5 as you know, we did a fast for 24 hours and we 6 slept on the sidewalk, but that's no comparison 7 to the people that are struggling, struggling 9 every day just to try to make ends meet, to have 10 a decent meal. But let me thank you. You're doing God's work on behalf of the people of our great 11 city and state. Thank you. 12 13 ASSEMBLY MEMBER MCDONALD: 14 senator. From the Assembly we will go to my colleague, Yuh-Line Niou. 15

ASSEMBLY MEMBER YUH-LINE NIOU:

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Sorry about popping on and off. I couldn't figure it out for a second. But I just wanted to say thank you to everyone for testifying and, Deb, I know that workers here in Chinatown too, our [unintelligible] [08:05:48] workers are exactly the same situation that you're describing, and I just want to say thank you for your testimony.

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And I also wanted to thank our chairs

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 today because they're asking all the right questions, and so many moments where I was like, 3 I need to ask this, and they asked it already. So I just want to touch on a couple of 5 things today. I know that you were just talking, 6 so Chair Abinanti has mentioned minimum wage 7 increases, and then Carlyn you had talked about 9 how 900 percent increase in unemployment. I mean 10 minimum wage increases are great, but if you don't have a job, you know, the wages aren't 11 going to be there and it won't help and that's 12 13 why we need to talk about canceling rent and we need to talk about all of these things. 14 15 But I just wanted to say that the state made huge cuts to our social services. And I 16 17 wanted to ask you what are some of the impacts to the workers, to our social workers, et cetera, to 18 folks who are in our 501(C)3s who are actually 19 20 doing the actual footwork. And then on the flip 21 side what is happening to folks on the ground due to these cuts? Like what is happening to the 22

folks that you're working with?

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MS. COWAN: Yeah. So just quickly, the

Joint Hearing COVID Impact on Workforce, 8-13-20 stat about Asian-American unemployment increase is actually 6,900 percent. Like that is the scale of the crisis that we are talking about. And that's why yes, like we do need to increase minimum wage. We needed to continue increasing minimum wage for a long time, but that's not going to be nearly enough when people that are earning minimum wage are months behind on bills and many, many more people are unemployed.

We need to stop talking about handling this crisis in this measure or that measure. It needs to be this and that and that. It needs to be increasing the minimum wage and an excluded workers fund and canceling rent and mortgages and supporting small landlords and the New York Health Act and all of these other things, because otherwise we are just going to be stuck in perpetual relief and we're never actually going to get to the recovery phase of this crisis.

People are struggling too much and we are in too deep, and we see that in the social services sector every day. We deliver over 1,000 meals a day, and on top that of we distributed

Joint Hearing COVID Impact on Workforce, 8-13-20 over 100,000 pounds of food, and people are still going hungry every day. We are helping people try to avoid eviction. We're helping people figure out school and jobs and benefits and try to keep people from getting deported, and all of this is happening at the same time as like cuts are

happening to our programs.

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And our contracts don't fort PPE or supplies, our contracts aren't flexible enough to actually manage a crisis. They are so rigid that we have to figure out how to manage a crisis around them. And what this means is like staff are spending time instead of meeting people's material needs, trying to get PPE, trying to get it to be allowable within their contract, and we're also losing staff. And if that continues happening, not only is the scale of this crisis going to grow, as more and more social service workers end up in the unemployed pool, but we're also not going to have the community-based organizations that have been at the frontlines of this crisis the whole time because we're not going to be able to make it through.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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                    ASSEMBLY MEMBER MCDONALD:
                                                                    All rigi
3
        good.
                    ASSEMBLY MEMBER NIOU:
                                                              Thank you so
5
        much, Carlyn.
                                           If I could just add to that
                    MS. MORENO:
6
        very quickly. We just had this fight in New York
7
8
        City, right. Like we had to march and demand and
        ask that these frontline organizations that are
9
10
        the only ones that are able to reach invisiblized
        populations that are very difficult to, you know,
11
        due to language barriers, due to not
12
13
        understanding the system, [unintelligible]
        [08:09:32], that we stayed alive and afloat,
14
        right. We have to fight for our own existence in
15
        order to fight for the lives of our members.
16
                    And that is such an unfortunate and
17
        ironic twist considering the high needs of our
18
        members in this moment. And that's something that
19
20
        I would like to just spend my day serving our
21
        members and helping them thrive, not just survive
22
        and because there's a reason why even prior to
23
        the pandemic, this population was on the edge.
24
                    As undocumented workers in an anti-
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2
        immigrant, incredibly anti-immigrant political
3
        climate, with a healthcare system that does not
        meet most of their needs. There is layer upon
5
        layer. I just want to reiterate what Carlyn said
        in terms of like the solution, the actual
6
        recovery is not just one policy, right.
7
8
                   I do believe that an excluded workers
9
        fund is a fantastic way to start because it will
10
        address that inequity, that generational inequity
        of billionnaires who pay no taxes to a population
11
        that is barely surviving that pays taxes into the
12
13
        system and is [unintelligible] [08:10:50] --
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Thank you
14
15
        Diana, thank you very much Yuh-Line. Thank you,
        as well.
16
                   ASSEMBLY MEMBER NIOU:
17
                                                             Well, thank you
        and I want --
18
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Senator,
19
20
        back, back to you.
21
                   SENATOR RAMOS:
                                                Thank you. Up next, we
        have state Senator Gustavo Rivera, who we haven't
22
23
        heard from today.
24
                   SENATOR GUSTAVO RIVERA:
                                                                Although I'
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1
2
        been in meetings up and down.
3
                    SENATOR RAMOS:
                                                 You have, you have.
                    SENATOR RIVERA:
                                                 But I've been here for
4
        most of the thing.
5
6
                    ASSEMBLY MEMBER MCDONALD:
                                                                   Yes, you
7
        have.
8
                      SENATOR RIVERA:
                                                    A quick thing, it is
9
        very important, I'm very disappointed that -- I'm
10
        thankful for the assembly members in the minority
        who are still here. Thank you. I'm quite
11
        disappointed that there are no minority members
12
13
        from the Senate right now here. I'm not going to
        -- you've already been thanked enough. I'm going
14
        to do something different. I'm not going to
15
        devil's advocate. I'm going to play the devil.
16
17
        Any of you. We can't -- you're talking about
        taxing -- we can't tax our way out of this,
18
19
        right. Does anybody have a response? We can't tax
20
        our way out of this.
                    MS. AXT:
21
                                     That's completely ridiculous,
        of course.
22
23
                    SENATOR RIVERA:
                                                  What do you mean?
24
                    MS. AXT:
                                    Austerity politics have
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        already decimated the Department of Labor that's
3
        now supposed to be supporting unemployed workers
        across the board. It's already decimated our
        enforcement to support our workers in low wage
5
        jobs who are being exploited, even before COVID,
6
        right. So we have basically decimated the support
7
        systems that we now need and that are not
        available to us.
9
10
                   And now we're allowing the argument that
        they're going to be cut further so our folks
11
        cannot survive. The amassing of wealth, this idea
12
13
        that billionaires will somehow --
                   SENATOR RIVERA:
                                                But they'll leave.
14
        They'll leave!
15
                   MS. AXT:
16
                                    I recommend that everyone go
        look at the little things on the internet that
17
18
        demonstrate how much a billion dollars really is.
19
        Taxing billionaires' increase in wealth by eight
20
        percent, right, which is what Senator Ramos and
21
        Assembly Member De La Rosa's tax would do, eight
22
        percent on just the gains in wealth based on
        their assets, right, they won't even feel it.
23
24
                   SENATOR RIVERA:
                                                 But they'll leave. I
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        mean they've left before. Won't they leave? Okay.
3
        You know what? Moving on, moving on. You're
        talking about other places.
4
                    MS. AXT:
                                      Right, The evidence is that
5
        they don't leave. The evidence is that they don't
6
        leave. They won't even feel this.
7
8
                    SENATOR RIVERA:
                                                  Let's move on, let's
9
        move on. Listen. This housing thing, you're
10
        talking about the housing. That's problem solved.
        Didn't we solve that problem? We, it's an
11
        executive order. It's solved, right? It's solved.
12
13
        Oh, so it's solved? Nobody wants to respond to
        that?
14
                    MS. AXT:
                                      The which issue?
15
                    SENATOR RIVERA:
16
                                                  The housing issue.
17
        There is an executive order which actually makes
        sure that you can't get evicted, so the problem
18
        is solved, right?
19
20
                    MS. MORENO:
                                           I would point to the gap
21
        between law and enforcement, and I would point to
22
        the fact that many folks, especially in New York
23
        City, that participate in underground economy
24
        because they are undocumented because they're in
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 an informal work situation, they're also participating in an informal living situation in 3 which they don't know their rights, they don't understand how those laws apply to them and if 5 they do. So, whether our governor has an 6 executive order, that makes no difference in 7 their lived reality. That makes no difference in the fact that they're out of their home and all 9 10 their stuff is sitting outside of their home and their stuff is lost, right. 11 SENATOR RIVERA: Devil mask off. Cancel 12 13 rent. Tax billionaires, tax millionaires. Let's do this. They're not going to leave, they're not 14 go anywhere. Let's do this. We can't tax our with 15 16

rent. Tax billionaires, tax millionaires. Let's do this. They're not going to leave, they're not go anywhere. Let's do this. We can't tax our with a out of it? How about we lessen the blow on the people that are really hurting right now, it's completely crazy and ridiculous. Governor Cuomo, it is you, sir. You got your people watching still? It is you, sir. You are getting people to kicked out of their homes. You are making sure that billionaires and millionaires are treated completely different than the people who these folks represent. Shame on you, sir. Devil mask

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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 on. Oh, but they'll leave. I'm done. Thank you ASSEMBLY MEMBER MCDONALD: 3 senator. And we will move on. A little bit more passion next time would be appreciated. If we can 5 move on to our colleague Assembly Member Carmen 6 De La Rosa who will be finishing out the 7 8 Assembly's comments this evening. ASSEMBLY MEMBER DE LA ROSA: It's 9 10 hard to follow Gustavo Rivera and his devil and saints masks but I will do my best. First of all, 11 I want to thank the panel for your testimony. 12 13 We've been working really, really hard to bring to light the narratives of the people that you 14 15 all work every single day to represent. And I just want us to, for our colleagues who may be 16 17 watching, who do not share a part New York City, but have a vested interest in ensuring that the 18 19 solutions that we're proposing here understand that it benefits the constituencies that they 20 21 also represent. Can we talk a little bit about 22 the tax and the solutions that have been 23 presented and how they will help those 24 constituents who live outside of New York City as

Joint Hearing COVID Impact on Workforce, 8-13-20 well?

And I also want to dig a little deeper into the impact, as it has been felt by the families that you represent. What percentage of the families that you represent have lost loved ones in this time, and what does that mean for access to healthcare? What does that mean for staying in their homes? What does that mean as families get ready to go back to school? How can we kind of put all of this in a context where people understand that New York State has the ability and the authority to get this done, and why this is a critical moment for us to do it.

MS. COWAN: I mean, I think the key thing here is that this is a statewide issue and, yes, it looks different downstate than upstate, but New Yorkers across the state are facing the same problems of mass unemployment, lack of healthcare and inability to meet basics needs.

And we actually saw that the first city that has made any moves towards anything like cancelling rent is Utica, an upstate city, because they were seeing the urgent needs of their community

Joint Hearing COVID Impact on Workforce, 8-13-20 members.

And so this isn't just something that's a downstate issue. It's something that we see that is completely across the board, and we know that New York has the ability to do things like raise revenue. There's so many bill that are already existing that with literally the flick of a pen, we could completely change how we are handling this crisis from just kind of creating little band-aids here and there when like what we really need to be doing is actually dealing with this like the gigantic flood it is and is going to continue being as measures like the eviction moratorium expire.

As we're facing the end of that, as we're facing going back to school, as we're facing into the winter, this crisis is only going to grow and the measures that New York State already has that we just have to pass are the things that are actually going to begin to address this.

MS. AXT: Yeah, I would just add a quick glance at a little bit of data. The fiscal policy

Well, that

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 institute did a geographic breakdown of the exploited worker bailout fund and where it would 3 impact different regions. And like \$380 million in investment would go to Long Island, \$450 5 million to Hudson Valley, \$260 million to 6 northern and western New York, so it's definitely 7 not just a New York City issue, right, and those are obviously the concentration of folks who are 9 10 excluded from these benefits are also creating real crises and economic crises for the 11 communities in all of those geographies. That 12 13 needs to be addressed as well as the humanitarian aspect, of course, that we've been talking about. 14

ASSEMBLY MEMBER MCDONALD:

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concludes our commentary for this panel. I just want to take a moment of personal privilege as well. Many of you know I'm an upstate member. So these issues are in our area, but they're not as predominant as they are in the city. But I have to tell you, listening to your passion, to your comments, it reinforces why we need to work collectively to put some changes into effect. At the end of the day, regardless of what your

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        thoughts are, when people are being treated
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        unfairly, we need to level the playing field,
        plain and simple. So, thank you I sound like Dick
        Gottfried the other night. Here we are into our
5
        tenth hour of testimony and the best is just
6
        starting right towards the end. And senator, I
7
8
        turn over the next panel to you.
9
                   SENATOR RAMOS:
                                                Actually --
                                                                   Oh,
10
                   ASSEMBLY MEMBER MCDONALD:
                                                                       I'm
11
        sorry. Senate.
12
                   SENATOR RAMOS:
                                                Sorry, yes, we have one
13
        more questioner, and that is state Senator James
        Skoufis.
14
                   SENATOR SKOUFIS:
15
                                                   Thank you. And I
        apologize for jumping in here at the end and
16
17
        keeping you. But thanks for your testimony. I do
        want to echo a little bit of what John McDonald
18
19
        just said and that is those are outside the city,
20
        certainly we hear this perspective but I think
21
        not nearly as much as some of our colleagues in
22
        the five boroughs, and to hear it amplified by
23
        all of you I think is valuable for us outside of
24
        New York City. So I do appreciate it.
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Joint Hearing COVID Impact on Workforce, 8-13-20

Certainly you talked a lot about issues and proposals that are pending that are in the legislature. One of the most imminent of which is this issue of revenue, I'll say as a marginal member, I support raising revenue from those who can afford to sacrifice, as many others have including those families that you represent.

But I do want to hone in a little bit, Deborah, on something you opened with and something you touched on again maybe just in the last or second to last set of questions, and that is that we could talk about these things that are pending but there are some issues right now that the Department of Labor and others can help you all with without us passing any legislation, right.

And that is it sounds like there is a significant issue with, for example, lack of enforcement of wage theft. You mentioned that, and I think one or two other items that, quite frankly, it requires no new legislation, nothing new from the governor, no new directives. That is law as we speak on August 13th.

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 And so I guess if you can hone in a little bit on let's say, for example, that wage 3 theft issue, is the enforcement worse than it was pre-pandemic or has it always been this bad and I 5 it's sort of status quo and par for the course? I 6 would like to offer to you as chair of 7 investigations my office and I, however we can be 9 helpful, but something that again doesn't require 10 legislative action like this, if I can get endangered and be supportive and perhaps push 11 DOL, whether it's in my district or statewide or 12 13 whatever it might be, I really hate to hear something like that happen. So if you can 14 elaborate a little bit, please. 15 MS. AXT: Thank you so much. That's a 16 really important question. The answer is the 17 18 Department of Labor, before COVID needed to 19 quadruple its size to get back to the 1960s 20 staffing capacity that it had, right. So it has 21 basically been decimated in its ability to 22 enforce labor law over the course of recent

decade. As a result, the DOL for many years now

doesn't even attempt to investigate the full six

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        years of back wages that workers who have their
3
        wages stolen are entitled to. It only tries to
        investigate three years. So that's just one
5
        example of the ways that they have just kind of
        thrown up their hands. And I think it's largely
6
        because of staffing and an unwillingness by this
7
        administration to be honest about the fact that
9
        there's not really an intention to enforce our
10
        workers rights laws.
                   It has, I would say wage theft
11
        enforcement from what I can understand from our
12
13
        attorneys, and we usually are handling several
14
        hundred wage theft cases at any point in time,
15
        has come to a screeching halt, so cases are not
        moving at all at this moment.
16
17
                   SENATOR SKOUFIS:
                                                   So it's worse now than
        it was six months ago?
18
                   MS. AXT:
19
                                     Yes.
20
                   SENATOR SKOUFIS:
                                                   To be clear. Okay,
                                                                       got
21
        it. I'd love to continue this offline if you're
22
        interested.
23
                   MS. AXT:
                                     Yes, absolutely.
24
                   SENATOR RAMOS:
                                                If I may, I'd like to
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        add, Senator Skoufis, that this is why we
3
        recently passed the SWEAT bill.
                    SENATOR SKOUFIS:
                                                    Oh, I'm well aware,
5
        yeah.
                    SENATOR RAMOS:
                                                 Yeah, you may recall
6
        that the governor vetoed it last year, but the
7
8
        attorney general's office today came out in
9
        support of during their testimony so we're hoping
10
        that it gets signed this year. I mean it would
        actually -- and people don't realize this -- it
11
        would actually hopefully solve the issue that we
12
13
        have where wage theft happens in New York tote
        tune of $1 billion every year, according to the
14
15
        U.S. Department of labor.
                    SENATOR SKOUFIS:
                                                    Yeah, Deborah and
16
        whoever else, if you want to reach out and
17
        perhaps with some ideas where we can collaborate
18
        again if you're interested, I'll look out for
19
20
        that, thanks.
21
                    MS. AXK:
                                      Well we thank you, senator.
                    SENATOR RAMOS:
                                                 I can reach out with a
22
23
        bucket slip for my excluded workers bill, James.
24
        All right. Assemblyman McDonald, do we have the
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        next panel?
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                   ASSEMBLY MEMBER MCDONALD:
                                                                   We do har
        the next panel. This will be panel number 12. And
        joining us tonight will be Charlene Obernauer,
5
        the executive director of NYCOSH, Rebecca Miller
6
        who is deputy legislative and political director
7
        for CWA, and Maritza Silva Farrell, the executive
        director of Alliance for a Greater New York,
9
10
        ALIGN as they call it. So Charlene, you'll be
        first, Rebecca you'll be second, and Maritza,
11
        you'll be third.
12
13
                   MS. CHARLENE OBERNAUER, EXECUTIVE
        DIRECTOR, NEW YORK COMMITTEE FOR OCCUPATIONAL
14
        SAFETY AND HEALTH:
15
                                       Great. Can you all hear me?
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Go ahead
16
17
        Charlene. We're good to go.
                   MS. OBERNAUER:
                                                Okay. Great. So thanks
18
19
        to everyone, to our senators and assembly members
20
        and, of course, to our chairs for truly listening
21
        to every testimony today. I've been listening to
        and it's been amazing to hear how many questions
22
23
        and how engaged everyone is, especially as we get
24
        into the 7:00 o'clock hour, so thank you so much.
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Joint Hearing COVID Impact on Workforce, 8-13-20

Today in New York State, as many other people
have testified, workers are in crisis. Workers
are facing record numbers of unemployment and
workers are facing unprecedented health and

safety risks on the job. Essential workers have
been exposed to COVID-19 hazards since the crisis

8 emerged in New York State and many have gotten

9 sick. And the exact number, we don't really know

10 because there's not really tracking on this data.

But some workers have not quite chosen to go back

12 to work but gone to work out of necessity because

they don't really have any other choice. And in

doing so, they're exposing themselves and their

enforceable standards whatsoever.

15 families to health hazards.

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And one of the questions that came up, and as I said I've been listening all day as well, is about the question of OSHA and whether or not OSHA is effective enough to be able to deal with the safety and health problems that workers are facing on the job. And from our perspective, the agency is asleep at the wheel. They've issued guidance but there's no

Joint Hearing COVID Impact on Workforce, 8-13-20

And the standards that they do have not related to COVID but their already existing standards, they're also not enforcing and they're not doing inspections. I was disappointed to see that OSHA was not on the panel of speakers today because I think it would be really important to hear from them and to hear how they are approaching inspection in New York State. And so I'm going to give a couple of examples of why I have issues with OSHA's enforcement. So, for example, OSHA's inspection rate was higher before coronavirus was declares a national emergency, so the number of OSHA citations fell by over 17,000 between January 1, and May 22, 2020 when we compared it to the same period in 2019.

And even though OSHA's investigators are decreasing, workers complaints continue to rise. For example, and this isn't a New York State example, but it's an example of what's happening all over the country. This was from a local news report that I pulled when I was writing this testimony, on April 1st, a worker at Maid-Rite Specialty Food meat packing plant in Dunmore,

Joint Hearing COVID Impact on Workforce, 8-13-20

Pennsylvania filed a complaint with OSHA and the worker listed a number of COVID-related safety issues and went on to say half the plant is out sick, they hired more people and they're not taking care of the problem, I'm scared to go to work every day. I'm risking my live, right. So the person states clearly I'm risking my life. And OSHA didn't inspect the facility. They did not inspect the facility. They took, the related the worker's concern to Maid-Rite, to the company itself and OSHA took no further action.

This is just an example of how OSHA is responding when workers are saying that my life is in danger and I don't know what to do. But of course, this isn't about OSHA, right. This is about New York State and what New York State can do to improve worker safety.

So, first, and I know Ricky spoke about this earlier, but NYCOSH is joining its colleagues in labor and the community to call on New York State to pass legislation, New York HERO, which would create enforceable standards to protect workers from COVID-19. This would include

Joint Hearing COVID Impact on Workforce, 8-13-20 protocols on testing, face masks, PPE, social distancing, hand hygiene, disinfection and engineering control.

And I understand that some people may think this is not necessary, we heard from people earlier who said that OSHA is sufficient, which I could give hours and hours of testimony on why OSHA is not sufficient. But who do workers call when they experience health and safety violations on the job? We train 15,000 workers a year, and when workers ask me, who do I call, they can't call federal OSHA because no one's going to come. And when we train workers who ask these questions, we honestly and truthfully don't know where to send them because the guidance put forth is not enforceable.

Strong penalties and enforcement mechanisms would lead to increased compliance and lower COVID transmission rates. So, again, we don't know where to send workers, we don't see that they actually have a place to go. And workers are scared and they're afraid for their lives, they're afraid for the lives of their

Joint Hearing COVID Impact on Workforce, 8-13-20 families.

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The last thing I'll say is, speaking to the previous panel, I earlier mentioned when workers don't have economic stability they'll ultimately work in jobs that will exploit them and put them in unsafe working conditions. And we believe like Deb Axt from Make the Road testified and Diana from NICE testified, that one solution to protect undocumented workers who have been excluded from federal aid is to support the Excluded Workers Bailout Act, and that's something that we feel is important to protect health and safety. Because like I said, if workers, out of economic necessity, have to work, they're not going to feel protected. And I will say anyone who's spoken to workers who have to go to work, mostly undocumented workers right now, you will hear testimony after testimony of workers who are just not safe on the job. Their employers are not doing enough to protect them. And they're scared. They're scared to go to work feel they have to go to work because they can't makes ends meet.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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                   So anything that the legislature can do
3
        to make it easier on folks so they can make the
        decision to potentially not go to an unsafe work
        that might make them sick or make their family
5
        members sick, that would be really necessary. So
6
        that's it for me. Thanks to the Senate and
7
        Assembly for having me here. I appreciate the
9
        opportunity.
10
                   ASSEMBLY MEMBER MCDONALD:
                                                                  Thank you
        Charlene. Rebecca?
11
                   MS. REBECCA MILLER, DEPUTY LEGISLATIVE &
12
13
        POLITICAL DIRECTOR, COMMUNICATION WORKERS OF
        AMERICA DISTRICT 1:
14
                                         Good evening. My name is Bec
15
        Miller, I'm the New York State deputy legislative
        and political director for the Communications
16
17
        Workers of America District 1. I just want to
        thank all of you so much, as we get to the 7:00
18
19
        p.m. time, thank you so much for your engagement
20
        for your time here and for the opportunity to
21
        testify today at this important hearing. CWA
        District 1 represents thousands of essential
22
23
        workers who have been on the frontlines of the
        COVID-19 crisis in New York, including healthcare
24
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Joint Hearing COVID Impact on Workforce, 8-13-20 workers, telecommunication workers, New York City traffic agents and supervisors, board of election employees and all types of public servants in city and state government.

Sadly, we've lost quite a few members to COVID-19. Our members face extraordinary challenges and dangers going to work since the beginning of the pandemic. Luckily, they've had a union and CWA has been able to win better protections including extended paid leave, hazard pay, safety accommodations for many of our members. However, tens of thousands of essential workers have no union to fight for them.

Throughout this crisis, we've seen an outpouring of support for essential workers, but we need to turn the support and gratitude into bold, legislative change that meaningfully protects workers on the job and improves the lives of workers across New York State.

This testimony will touch on a few ways we can do that. The first I'd like to say is supporting New York HERO. So, as we reopen, we urgently need enforceable and health and safety

Joint Hearing COVID Impact on Workforce, 8-13-20 protections for all workers. I think we've heard that over and over today. So New York State must pass the New York HERO Act soon to be filed by Senator Gianaris and Assembly Member Karines Reyes.

We have stories upon stories of workers who are afraid to go to work, laughed at for requesting PPE, lied to about the level of disinfection even after numerous confirmed cases in their workplace threatened with retaliation when they were speaking out. While the union has been able to resolve many of these issues, we know that most don't have a union in New York State. And nobody should have to face these workplace conditions.

This legislation would require all employers to adopt enforceable health and safety standards to protect workers from exposure to the spread of COVID. A critical piece of this is worker health and safety committees. In a time where our labor agencies, as we just heard from Deb Axt in a conversation in the previous panel, at a time where we lack the resources to fully

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 investigate and enforce health and safety laws, 3 worker health and safety committees are a critical tool. Workers are the best, they're in 5 the best position to determine whether a workplace is safe or not. And if a workplace 6 isn't save, they now have legally protected tool 7 to work their employers to address these concerns 9 if this bill passes. OSHA has even lifted these 10 up as central to maintaining workplace health and safety. It's not a new concept, 14 states have 11 12 it.

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Lastly on this topic, while I want to say we desperately need this COVID-19 specific infectious disease standard, we should look towards next session and create a general airborne infectious disease standard to make sure that we're prepared for whatever's to come in the future.

The next topic I'd like to talk about is revenue, impending layoffs and cuts to necessary programs and services. While we know that we need assistance from the federal government, our state was in dire fiscal concerns prior to the

Joint Hearing COVID Impact on Workforce, 8-13-20 pandemic. Our state must raise revenue by asking the wealthiest among us to pay their fair share. This allows us to prevent cuts and invest in the health and future of our state and fund excluded workers.

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There are a slate of bills, I don't need to tell all of you. Ultra millionaires, tax billionaires, tax [unintelligible] [08:34:26] there's a lot of options that we must support and pass. This is life or death. And this has actually been particularly playing out already in the lives of the 15,000 health care workers that we represent. The financial toll of COVID on hospitals has been devastating. So in order to cut costs, they're cutting staffing. What this means is the concern of safe staffing, which our members have been dealing with for decades and which was exacerbated during the COVID crisis is now to an untenable level. We have a workforce exhausted, traumatized and now they're being forced to continue taking care of more patients than they should by health and safety standards and also for their own health.

Joint Hearing COVID Impact on Workforce, 8-13-20

So we need to do right by the healthcare heroes that we talk and that we clap for at 7:00 p.m., we need to do right by them. We need to do right by those in nursing homes and other health care facilities, we need to mandate safe staffing and the only way to do this is to raise revenue and fully staff our hospitals.

One other issue I'd like to talk about is with board of election. CWA represents Board of Election Workers Locacl 1183 and they conducted a primary during a pandemic. This took an extraordinary toll. As of the last count, three of our members in this bargaining unit have died, several have been on ventilator and more than a dozen diagnosed with the disease and under quarantine.

While CWA strongly supports measures to make voting easier and more accessible and safe, we also need to make sure that when this happens that we don't leave the workers who are doing that work behind. During the primary, more than ten times the number of absentee ballots were received than in recent elections, but the BOE

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        did not have ten times more staff, copy machines
3
        or the space to do social distancing. So as we
        move forward with implementing necessary election
        reforms, let's make sure that we also don't
5
        forget the workers who are implementing them. And
6
        with that, I will conclude with zero seconds
7
8
        left. Thank you so much for all your time.
                                                                    Thank yo
9
                    ASSEMBLY MEMBER MCDONALD:
10
        Maritza, bring it home.
                    MS. MARITZA SILVA-FARRELL, EXECUTIVE
11
        DIRECTOR, ALIGN: THE ALLIANCE FOR A GREATER NEW
12
13
        YORK:
                 Thank you so much again. My appreciation
        to all of you for staying here until 7:00
14
        o'clock, we're going to have dinner together.
15
        Thank you so, so much for all the work that you
16
17
        all are doing. So my name is Maritza Silva-
        Farrell. I am the executive director of ALIGN,
18
19
        the Alliance for a Greater New York. We are an
20
        organization that builds longstanding alliance of
21
        community and labor and environmental justice
22
        organizations.
23
                    Since the beginning of the pandemic,
24
        ALIGN has built the Essential Workers Table. My
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Joint Hearing COVID Impact on Workforce, 8-13-20 colleagues have mentioned about this coalition.

This is a statewide coalition composed of 87 labor unions, work organizations and other worker advocates to advance the rights of workers during the COVID-19 crisis.

To date, even months into a deadly pandemic, there are few enforceable occupational safety and health standard at the federal level or in New York to adequately protect frontline workers from infection, as my colleagues also have mentioned. Racial and gender injustice are at the heart of the lack of protections since the beginning of this pandemic.

Essential workers didn't stop working under unsafe conditions at the height of the crisis. And there are disproportionately black and Latinx workers who are least likely to work in jobs that allow them to work safely from home.

New York State can fix this injustice by enacting immediate and effective legislation to protect workers. New York HEROES was mentioned and that's what we're asking for. The stakes are too high for inaction. And we must mitigate the

Joint Hearing COVID Impact on Workforce, 8-13-20 devastating consequences that this disease will continue to have in our communities. As we heard today from many panelists, COVID continues to spread around the nation and New York must prepare for a second wave.

Effective legislation will require employers to adopt key health and safety standards that cover all workers in our state, including face masks and PPE requirements, social distancing and hand hygiene policies, and these infection protocols. In addition, these standards must enforceable with clear consequences and penalties for employers who fail to comply with the law.

Eurthermore, we believe that workers are experts in their own workplace and can play a key role in ensuring safety measures are followed by their employers. Through worker committees, workers will be empowered to raise concerns and report violations as Becca just mentioned.

Workers will be empowered and also I think, I believe that the legislation will allow for us to provide strong anti-retaliation protections for

Joint Hearing COVID Impact on Workforce, 8-13-20 workers who blow the whistle. We heard some of the comments earlier today as well and I'd like to make sure that happen happens.

I want to take a few moments to share what workers themselves are experiencing on the ground and emphasize the urgent need for action now. One private sanitation worker, Anthony Pena remembers a time when his coworker was forced to come to work despite him telling his employer by his compromised immune system. That coworker contracted COVID and died. And even after his tragedy, Mr. Pena states that there is still no safety measures in place and the truck and offices are still not properly cleaned and sanitized.

Evelyn Brown works at an assisted living facility and she contracted COVID twice and each time she feared of how her three-year-old daughter will be cared for. She worked without protective equipment and sometimes had to bring her own mask to work or wear garbage bags due to lack of gowns. The facility did not do deep cleaning and often ran out of soap. At Mrs.

Joint Hearing COVID Impact on Workforce, 8-13-20

Brown's facility, approximately 40 residents have died from COVID-19. More than 30 caregivers have tested positive and one housekeeper has died.

I also want to be clear that this is not just a workers' right issue. Workers infections lead to community spread and the lack of enforceable standards in workplaces exacerbates these public health emergencies. An outbreak, there's an example of an outbreak at Chaplain Valley Specialty, an apple manufacturing company in Oswego was linked to other clusters of positive COVID-19 cases in neighboring counties. I know the outbreak at Green Empire Farms yield 390 positive cases and was at one point the largest COVID-19 outbreak in upstate New York. Both of these instances could have been prevented.

So just guidelines are not enough to protect workers. The COVID-19 crisis is shining a light on the unsafe and abusive conditions workers have had to endure simply to support themselves and their families. For years, [unintelligible] [08:41:15] obsession with

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        efficiency have led to injury and even death. And
3
        now these employees are forced to work shoulder
        to shoulder with colleagues who may be infected
        with deadly virus.
5
                   New York cannot rely on these businesses
6
        to oversee themselves. Many businesses will not
7
8
        change their behavior unless there are
9
        consequences for their decisions. This pandemic
10
        is no exception. We cannot risk anymore lives in
        the interest of justice and protecting the public
11
        health. ALIGN and the New York Essential Workers
12
13
        call for immediate legislative action on this
        matter. We thank Senators Gianaris and Assembly
14
        Members Reyes for all the efforts that they're
15
        doing right now.
16
17
                   Additionally, I would like emphasize the
        importance of protecting essential workers and
18
19
        families that are excluded from current income
20
        relief.
21
                   ASSEMBLY MEMBER MCDONALD:
                                                                   We heed
22
        bring it home, okay?
23
                   MS. SILVA-FARRELL:
                                                      Yeah, I will say a
24
        couple things. Albany must step in to create an
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        excluded worker fund that would provide a flat
3
        rate emergency income benefit to major groups of
        workers who were mentioned earlier in the
        testimonies of my colleagues. That is how we will
5
        do right for the hard working people of New York.
6
        Thank you so much for the time and I appreciate
7
8
        the extra time you have given me.
                                                                   Thank you
9
                   ASSEMBLY MEMBER MCDONALD:
10
        Senator, there is no assembly members ready to
11
        speak, so to the Senate.
                                                Well, we do have Senator
12
                   SENATOR RAMOS:
13
        Skoufis with a few questions. Senator?
                   SENATOR SKOUFIS:
14
                                                   Thank you. And you
15
        said that as if you were upset with me for
        getting [unintelligible] [08:42:51].
16
17
                   SENATOR RAMOS:
                                                I am never upset with
        you. I am never upset with you, just pointing out
18
19
        you have been the consistent question asker.
                                                   Okay. The record shall
20
                   SENATOR SKOUFIS:
21
        reflect.
                                                That you're the
22
                   SENATOR RAMOS:
23
        consistent question asker of every panel, which
24
        is appreciated. And I'm just still waiting for
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 you to sign that [unintelligible] [08:43:05] slip. Love you, ask your questions. 3 SENATOR SKOUFIS: Okay. This question is for Becca. And I asked this of a previous panel 5 with NYSNA and PEF. Obviously, CWA is very 6 interested in safe staffing. The long, overdue 7 safe staffing study is supposed to be released 9 tomorrow. I'm wondering what sort of engagement 10 CWA had with the Department of Health? Did they do outreach? Were they bringing you to the table? 11 12 Also, what do you expect tomorrow, if you have 13 any sense of what this study might look like? And 14 connect it to all that. Can you speak to how much 15 of a priority, now we're on the other side of this pandemic, we're not completely through it, 16 we're on the other side. Over the past five 17 months looking back, how much of a priority is 18 this getting safe staffing across the finish line 19 20 ahead of the next pandemic or ahead of the next

second wave? Is this the top priority? Is this

top three for your members in terms of things

the greatest impact in protecting the public's

that we could do as a legislature that would have

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Joint Hearing COVID Impact on Workforce, 8-13-20

health the next time we have to go through this.

I know there are a few questions sort of packed into all of that.

MS. MILLER: Yeah, I will do my best to answer all of them. I would say certainly safe staffing. We've been fight for safe staffing for decades. It is consistently a labor, it's number one labor concern among our healthcare workers and it is absolutely a top priority. I think, listen, study after study for decades past by research institutions has shown safe staffing saves lives. And we have seen that time and time again. And COVID hit and it was proven yet even to the nth degree.

So I think the importance of safe staffing cannot be minimized. However, I would also say our hospitals are in a dire financial situation as so many institutions and businesses are. So it can't, we can't talk about safe staffing without talking about revenue. We need to raise revenue. We need to fully fund our hospitals. We've been expressing such gratitude towards our healthcare workers, yet our

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        healthcare workers are still working in terrible
3
        conditions. The number of COVID patients have
        gone down, but the patients that they're seeing
        is still very high and above state's
5
6
        recommendation.
                   So safe staffing is definitely a top
7
8
        priority. It is an essential thing for the health
9
        and safety of our state and for the people of New
        York but also for the health care workers who
10
        staff our healthcare facilities and in that
11
        conversation, we must explore raising revenue.
12
13
        The money is there, we need to put it towards the
14
        things that are critical.
                   SENATOR SKOUFIS:
15
                                                   Any expectation as to
        what's coming tomorrow?
16
17
                   MS. MILLER:
                                         Yes, I forgot about that
18
        one.
                   SENATOR SKOUFIS:
19
                                                   That's okay.
20
                   MS. MILLER:
                                          Yes. We, you know, we
21
        absolutely participated in the DOH's process. I
22
        have no idea what will come out tomorrow. We've
23
        been waiting patiently for the last eight months.
24
        This study was due in December of 2019. We are
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        excited to see what it says tomorrow. However, I
3
        would say that it would be surprising to me if
        they found anything other than what we've seen
        time and time again, safe staffing saves lives.
5
6
        We need it.
                   SENATOR SKOUFIS:
                                                   I guess we'll find out
7
8
        soon enough. Thank you.
                   ASSEMBLY MEMBER MCDONALD:
9
                                                                   Okav.
10
        Anything, anybody else? Oh, yes, Senate.
                   SENATOR RAMOS:
                                                Oh, Senator Jackson.
11
                   SENATOR JACKSON:
12
                                                   Thank you. Let me
13
        thank you for coming. If we were up in Albany or
        New York City, you would be in the hearing room
14
        you would have to wait. But all of you are either
15
        in your office or in your homes and that's a good
16
17
        thing. But I just have one question. And, Becca,
        you talked about it raising revenue, I would
18
        assume that your union is for us raising revenues
19
        on the wealthiest New Yorkers. And I ask that
20
21
        question of all the speakers, whether or not your
22
        organization that you're with or union, are you
23
        ready to help us raise revenue from the
24
        wealthiest New Yorkers?
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Joint Hearing COVID Impact on Workforce, 8-13-20
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                   MS. MILLER:
                                          Yeah, absolutely. Our union
3
        has been actively in this fight for many years.
        It is something our members feel very strongly
        about. We understand that we cannot have the
5
        society we all deserve to live in without an
6
        equal revenue raising scheme. We need to tax
7
        those among us who have profited the most and who
        are the wealthiest and we need to make sure that
9
10
        we have all the revenue we need to support the
        public programs and services that we all rely on,
11
        that make us a healthier stronger state, so 100
12
13
        percent CWA is there.
                   SENATOR JACKSON:
                                                   Maritza? Your
14
15
        organization.
                   MS. SILVA-FARRELL:
16
                                                      Yes, at ALIGN,
17
        think we are fully committed to this. This is a
18
        fight we have had similar to CWA, like for a
        really long time. There is a time in which we can
19
20
        actually generate revenues by getting
21
        billionaires to actually pay for their fair
        share, the time is now, so we're fully at ALILGN
22
23
        in support of this.
24
                   SENATOR JACKSON:
                                                   Charlene, if you know
```

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 and can speak for the organization. 3 MS. OBERNAUER: Yes, 100 percent. SENATOR JACKSON: Okay. I just want know. As you know, a lot of people cannot 5 necessarily speak for the organization, and I 6 just wanted to know what the organizations, 7 especially when we move towards, as you know, 9 approximately two weeks ago, our leaders, both 10 the Senate and the Assembly leaders basically came together and said that we should be looking 11 at raising revenues in order to make sure that we 12 13 address all the concerns that the panelists have brought up as far as safe staffing, as far as 14 15 funding, the agencies' funding, healthcare funding, education and this is not only for New 16 17 York City, this is for everywhere, small rural areas, suburban areas. 18 It's very important that we maintain the 19 20 quality of life that all of us are used to and 21 those that are suffering the most, we need to make sure that they can survive this pandemic 22 23 with us. So I thank you. Thank you, co-chairs. 24 ASSEMBLY MEMBER MCDONALD: Jo Anne :

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        from the Assembly.
3
                   ASSEMBLY MEMBER SIMON:
                                                              Thank you. Tha
        you very much. Thank you all for your testimony.
5
        It's just been terrific and we've learned so much
        throughout the day from all of the witnesses and
6
        you've been just great. I did want to ask a
7
8
        question of Ms. Obernauer about OSHA and that is
        that cited a statistic about a reduction in
9
10
        enforce I believe by 17,000 and what I didn't
        quite get was since when, if you could clarify
11
        that statistic because I'm not make sure got all
12
        of it. It's quite astounding to me that there has
13
        been that much of a drop off in OSHA enforcement
14
        over the years. I'm curious if you could tell me
15
        more about that.
16
17
                   MS. OBERNAUER:
                                                Sure. So, the statistic
        is that the number of OSHA citations that took
18
        place between January 1st and May 22nd of 2020
19
        was 17,000 less or 17,000 fewer when compared to
20
21
        the same period in 2019.
22
                   ASSEMBLY MEMBER SIMON:
                                                              That's
23
        incredible.
24
                   MS. OBERNAUER:
                                                Yeah.
                                Geneva Worldwide, Inc.
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Joint Hearing COVID Impact on Workforce, 8-13-20
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                                                             What, do you
2
                   ASSEMBLY MEMBER SIMON:
3
        attribute that to something in particular? It's
        not like it's -- we still have the same
        administration, in Washington? Is it because of a
5
        reduction in their own capacity during that time?
6
        Do you have any particular rationale for why you
7
        think that may have occurred?
9
                   MS. OBERNAUER:
                                                I think that they, like
10
        many other agencies, like many other
        organizations, started to do work from home and
11
        stopped actually going out in the field and doing
12
13
        inspections. So instead of what you would think
        is that they would be out there on the
14
        frontlines, they'd be doing inspections wherever
15
        inspections were needed. But in this case, it
16
17
        seems like the inspections actually slowed down
        significantly.
18
                   And we've been analyzing OSHA's response
19
20
        to this pandemic since it started and one of the
21
        most shocking things is just the number of
22
        citations they even have issued When Scalia
23
        testified in front of the U.S. Senate, he
24
        indicated that there -- this was in June, that
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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        they had only issued one fine to employers.
3
                   So their approach is very much trying to
        work with employers and kind of handhold them
5
        into following guidance, instead of actually
        following what the standard should actually be.
6
        And one really great read that I want to
7
        recommend is President Trumka of the National
9
        AFL-CIO wrote a letter to Scalia of OSHA and they
10
        actually had a correspondence, which is public.
        And it's really astounding just to see the
11
        different perspectives. You know, on the one
12
13
        side, President Trumka is saying that that
        enforcement has not been there, that it has just
14
        been totally weakened and OSHA is AWOL. And the
15
        other side, the head of OSHA essentially saying
16
17
        we rely on employers to follow the guidance, and
        that's really been the MO of this administration.
18
                   ASSEMBLY MEMBER SIMON:
                                                              Okay. Thank yo
19
20
        very much. I appreciate it.
21
                   MS. OBERNAUER:
                                                Thank you.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   Senator,
22
23
        you have any other members?
24
                   SENATOR RAMOS:
                                                I don't. I don't have
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 any other members with questions. Do you? ASSEMBLY MEMBER MCDONALD: I db not 3 want to thank our panelists. I want to mention one thing, personal privilege, Becca, you had 5 mentioned about safe staffing but also the fact 6 that our hospital are really under resourced as 7 well. And the two need to work together. And as 9 you might have heard from a few of our 10 colleagues, there's plenty of suggestions of how we can raise revenue, which you all support. 11 But there's also a recognition that we 12 13 need to keep in mind and I've been very clear on this. For decades the federal government has 14 refused to reimburse for its Medicare rates to 15 hospitals appropriately. Whereas this state 16 contributes billions and billions of dollars to 17 the U.S. economy through our federal taxes, we 18 19 get peanuts when this comes to medical services. 20 And that needs to be a larger part of this 21 discussion as well. So to all of you, we thank you for your contribution. 22 23 Unfortunately you're panel 12, you're

not lucky number 13, which is our finishing panel

24

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        this evening. We will now seat our last two
3
        speakers for the evening. No pressure. From the
        New York Civil Liberties Union, legislative
        attorney Lisa Zucker, and from the New York
5
        Chapter of the National Employment Lawyers
6
        Association, Margaret McIntyre. Lisa, you have
7
        the privilege of kicking us off or kicking this
9
        off and then Margaret has the privilege of
10
        closing it out.
                   MS. LISA ZUCKER, LEGISLATIVE ATTORNEY,
11
        NEW YORK CIVIL LIBERTIES UNION:
12
                                                             Okay.
13
                   ASSEMBLY MEMBER MCDONALD:
                                                                  Go ahead
                   MS. ZUCKER:
14
                                          Great. Thank you, all, so
15
        much. Good evening. I certainly never put good
        morning or good afternoon in my remarks, I knew
16
17
        it would be late. Thank you all for staying so
        late and for all your questioning and interest in
18
        this issue. My name is Lisa Zucker. I'm
19
20
        legislative attorney with the New York Civil
21
        Liberties Union, the NYCLU is the state affiliate
22
        of the ACLU. We are a not-for-profit, nonpartisan
23
        organization with eight offices throughout the
24
        state and over 180,000 members and supporters.
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Joint Hearing COVID Impact on Workforce, 8-13-20

As the last panel I will try to limit my
-- I will limit my remarks to what has not been
said already today. Believe it or not, there are
a couple of things that I would like to address.
One is the special needs of the agricultural
workforce and two is the need to strengthen and
expand emergency COVID paid sick leave.

But before I begin, I want to echo what Maritza said on the last panel. Although today's hearing is entitled the impact of COVID on the workforce, we are talking about so much more here than workers' rights. For every worker who toils in an environment where the risk of COVID is high, the impact on family members, friends, separate community risks that same infection. No one wants to go back to the dark days of April, but that is what we risk if we do not sufficiently protect our workers.

So, on to the special needs of agricultural workforce, there are an estimated 80,000 to 100,000 farm workers in New York who produce over \$5 billion of revenue for our state annually. The first reported infections among New

Joint Hearing COVID Impact on Workforce, 8-13-20

York farm workers began in April. The worst

outbreak so far was in May, when 171 workers at

the Green Empire Farms in Oneida became infected

with the virus. Since then, we have been seen

more outbreaks across the state. In late June,

there was another outbreak in an Oswego county

apple processer infected 82 of 179 workers.

In May of this year the governor issued guidance documents for the prevention and response of COVID-19 on farms. While helpful, as others have said today, we need more than guidance. We need a legal obligation. We need enforcement mechanisms. We need penalties and teeth, really, to make the bad -- not all employers are bad. The ones who follow the law -- follow the guidance, are not the one we're talking about. We're talking about the ones who aren't. That why we have laws most of the time.

We also need enforceable regulations for all employer-operated housing. This is a huge issue in the farm worker community. Too many farmers live in cramped, unsanitary housing with little or no ability to social distance. In fact,

Joint Hearing COVID Impact on Workforce, 8-13-20 the Empire Farm outbreak was traced not to the workplace but to the way that the workers, the farm workers lived, many of whom lived in employer housing.

Last year, this body led by Senator
Ramos, passed the historic Farm Labor Fair Labor
Practices Act, which does include a section on
housing and expands DOH's authority over the
certification and licensing of farm labor camps.
That provision takes effect in January. In
addition, there is, there may be some confusion
about whether the new provision applies to all
farm labor camps or just those that house migrant
workers. We need to clarify and fix that.

We also need to enact stronger quarantine and isolation requirements. Because farm workers are considered essential workers, they're permitted to work if they test positive and they remain asymptomatic. But they have to quarantine when they're not working. If you're working on a farm, in employer housing and you're quarantining with all the other workers there, you are spreading that infection.

Joint Hearing COVID Impact on Workforce, 8-13-20

Another issue that is unique for farm workers is there are 8,000 H2A visa holders, workers who are coming into our state as we speak. This is the high season for farm workers. These people are coming from states that have high infection rates. There need to be quarantine and isolation enforcement. We have heard stories where all the workers are just put together in one house when they all are not part of the same unit and they're just infecting each other and then they're going out into the workforce and they're infecting their co-workers.

I'm running out of time. I do want to address for two seconds expanded paid sick and family leave. Governor Cuomo in March signed the emergency legislation. We need what was done for health workers, I believe Senator Ramos asked the commissioner this question, if DOL could do for all workers what they did for health workers, which is to ensure a doctor's note is sufficient for an order of quarantine and isolation, that workers would be entitled to more than one paid sick leave period and we need to clarify that

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        paid sick leave is an emergency sick leave, is in
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        addition to our new permanent paid sick leave
        that is going to go in effect September 30th. I
        yield the floor, but I'm happy to answer
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6
        questions. Thank you.
                   ASSEMBLY MEMBER MCDONALD:
                                                                   We appre
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8
        your comments. Thank you. Margaret?
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                   MS. MARGARET MCINTYRE, ATTORNEY AT LAW,
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        NATIONAL EMPLOYMENT LAWYERS ASSOCIATION, NEW YORK
                     Good evening. My name is Margaret
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        CHAPTER:
        McIntyre. I'm a member of the legislative
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        committee of NELA New York, which is the New York
        affiliate of the National Employment Lawyers
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15
        Association. And we are a group of attorneys who
        represent employees who have been denied their
16
17
        rights. We deeply appreciate the work of all of
        you to put this hearing together and to include
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19
        our perspective here.
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                   And I'm going to try to not repeat
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        things said, too. But, because I am glad that
22
        labor law sections 740 has come up today, but it
23
        is impossible to talk about the health and safety
24
        issues in the workplace during COVID without
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addressing the fact that under New York law, it is legal for an employer to fire workers who complain about what they believe to be dangerous and unsafe working conditions. It is legal for, at a hospital to fire janitors who raise concerns about lack of gloves and masks. It is legal to fire retail workers who complain they are at risk because they lack plastic barricades or other PPE. It is legal to fire factory workers who complain that they are working side by side in what they believe to be inadequately sanitized facilities or a lack of social distancing.

And this is because of New York's whistleblower law, Labor Law 740. 740 only protects people who complain about conduct that is both an actual violation of a specific law, rule or regulation and the contact also has been to be a substantial threat to public health and safety. So, the law as it exists today fails to protect most workers.

And, you know, the country's response to the pandemic has led to a lot of confusion and constantly changing information about what kind

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 of workplace is safe. And, as we've heard today, 3 there are too few requirements that workplaces be kept safe, too many options for employees who are not working in safe environments. So, basically 5 in New York State, if a worker raises a concern 6 about a safety issue that is not actually a 7 provable violation of a law and her boss doesn't 9 like that, she's subject to termination. Workers 10 who speak up can get fired. Workers who don't speak up are left to work in potentially 11 12 dangerous situations.

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So, and because of the weak whistleblower law that we have, even essential workers, the ones, people that all of us depend upon are put in a double bind. Speak up and risk getting fired or remain silent and risk illness or death not only for themselves but for their families, their communities, our communities, all of us.

And as usual, the situation disproportionately affects low wage workers who are disproportionately people of color. And the more financially insecure a worker is, the

Joint Hearing COVID Impact on Workforce, 8-13-20 tighter the squeeze she's in when the workplace is unsafe. And I mean, it's just not tenable. It was bad enough before COVID, but it's not tenable with COVID.

Workers, all workers must have the right to speak out if they believe their workplaces to be unsafe and COVID presents a very real and serious threat to public safety and health, but it's a little trickier right now about whether there's any law, rule or regulation that's violated by these unsafe conditions and that's what has to change.

Since I have just a few more seconds, I would say first of all, amending section 740 of labor law would not cost the budget anything. So that's something to be considered. And it's just about, if nothing else, these people who have gone through so much suffering over the last few months, unemployment, sickness or maybe they've managed to avoid sickness, but they finally get back to work, but they can't say anything about an unsafe place or they could risk being fired?

We need to give employees more power in this

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        regard.
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                   And I'm glad SWEAT came up in the last
        couple of panels. That's also very important. If
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        workers have the ability to file a wage lien when
        they're not paid, they would have much better
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        chance of collecting on unpaid judgments for wage
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        and hour violations. Thanks.
                                                                   Thank you
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                   ASSEMBLY MEMBER MCDONALD:
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        our final two panelists for the evening. I'm
        looking to see if we have any comments on the
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        Assembly. I do see one, if you don't mind,
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        senator, if the Assembly goes first.
                   SENATOR RAMOS:
                                                Go ahead.
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                   ASSEMBLY MEMBER MCDONALD:
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                                                                   All right
        Anne Simon. Hmm, I wonder what she's going to
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        talk about?
                   ASSEMBLY MEMBER SIMON:
                                                              Gee, maybe
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        expanding 740? And whistleblower protections. I
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        did want to thank you, Margaret, for speaking
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        about that. You know you brought up the laws and
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        rules and regulations issue and whether or not
23
        that could be proven under the current 740. I
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        have a concern that the guidelines are so
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               256 West 38 t h Street, 10 t h Floor, New York, NY 10018
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Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 amorphous that establishing whether someone would -- whether a workplace is violating the rules 3 might not be as clear as it needs to be, even with an expanded 740. 5 Do you have any suggestions as to how we 6 might remedy that? A number of witnesses have 7 called for establishing very specific standards, 9 going through it industry by industry, for 10 example, and working between the Department of Labor and Department of Health. Is that something 11 that you would endorse? Do you have any other 12 13 approaches or proposals for that? MS. MCINTYRE: Well, you know, I can't 14 speak to specific rules or bills, pending bills 15 that NELA supports in terms of the safety 16 17 regulations. But I do want to emphasize this, 18 that probably the most important change to 19 section 740 is eliminating this requirement that some kind of conduct be both illegal and a threat 20 21 to public health or safety. Now, if it were just 22 the -- if the "and" were just changed to "or"

then people, and if this had, you know, if we had

this now, then people who are speaking out now or

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Joint Hearing COVID Impact on Workforce, 8-13-20
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        have been speaking out over the last few months
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        and having no recourse, that wouldn't be
        happening because the way the bills that are
        pending are proposing to change section 740 is to
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        eliminate that conjunctive requirement and make
        it so an employee is protected if he or she has a
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8
        reasonable good faith belief that the employer's
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        activity is either illegal or poses a substantial
10
        threat to public health or safety. So it's that
        "and" that has to go.
11
                                                               Thank you. I
12
                    ASSEMBLY MEMBER SIMON:
13
        appreciate that.
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Sehate?
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                    SENATOR RAMOS:
                                             I don't believe that we
15
        have anybody. I don't believe we have anybody
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17
        else.
                    ASSEMBLY MEMBER MCDONALD:
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                                                                    Weldo.
                                                 You do? Go right ahead.
19
                    SENATOR RAMOS:
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                    ASSEMBLY MEMBER MCDONALD:
                                                                    Yes, we
21
        from the other side of the aisle, our Ranker
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        Brian Manktelow. Brian?
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                    ASSEMBLY MEMBER MANKTELOW:
                                                                      Can y
24
        me okay?
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Joint Hearing COVID Impact on Workforce, 8-13-20

2 ASSEMBLY MEMBER MCDONALD:

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Yes we ca

## ASSEMBLY MEMBER MANKTELOW:

Thank '

Lisa, if you have a a few moments I would like to talk to you about the farm workers. My district 5 covers Wayne County, Cayuga County, and Oswego 6 County, the county where the apple packing plant 7 was. In Wayne County, just to give you a 9 positive, myself and Senator Helming met with 10 Wayne County apple producers, the Department of Health, other key individuals in the county who 11 12 were very proactive about two months ago, knowing 13 that Wayne County is the largest apple producing

So I had a chance to go out to the labor camp, go through the labor camps with the Department of Health, be there with the farmers, coming up with a plan, looking at where they're staying. And I believe that the farmers that we met with and are in Wayne County are doing everything they possibly can. I know that we've talked about 14-day quarantine once they get here, the workers, temperatures, masks and

county in the state, third largest in the country

knowing how many workers would be coming in.

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Joint Hearing COVID Impact on Workforce, 8-13-20
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2
        talking about where are we going to put a worker
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        if they do get COVID, so, just a positive thing.
                   We are in this area pushing it very hard
        because the safety of the workers are so
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        important, not only to them, but also for the
6
        making sure that the apples get harvested,
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        because we have six or seven weeks to make that
9
        happen. So we are being very proactive there. And
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        I want to assure that we're doing everything we
        can to make everything safe for everyone.
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                   SENATOR RAMOS:
                                                All right.
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                   ASSEMBLY MEMBER MCDONALD:
                                                                   Okaly.
                   SENATOR RAMOS:
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                                                We thank everyone for
15
        coming.
                   MS. ZUCKER:
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                                          I just wanted to say thank
        you. Thank you, assembly member ranker. I
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18
        appreciate that you're doing everything that you
        can and I'm sure that the workers are going to be
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        much safer for it. We just, you know, we think
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        that if we just have the chance for DOH to be a
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        little more proactive when we're licensing or
23
        certifying, maybe these issues won't arise or
24
        maybe won't arise in the future. But thank you
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Joint Hearing COVID Impact on Workforce, 8-13-20
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        for taking care of that and taking care of your
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        workers and your constituents.
                   ASSEMBLY MEMBER MANKTELOW:
                                                                     Yeah,
        pretty good working with DOH on this and the
5
        direction we're going. So we are very, very
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        proactive. Thank you, though.
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                   SENATOR RAMOS:
                                                All right.
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                   ASSEMBLY MEMBER MCDONALD:
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        look like there's any other questions. Senator,
        I'll start with you with closing comments.
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                   SENATOR RAMOS:
                                                Well, no, I just want to
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13
        thank you, first, John. You've been a great
        partner throughout the day. Thank you so much for
14
        working in lockstep with me on this. And of
15
        course, Senator Skoufis and Sanders who helped
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        co-chair today's hearing. I want to thank all of
17
        the folks who testified very bravely, especially
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        the workers. It's been quite difficult to hear
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        all of these stories of struggle and hardship,
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        but it's necessary to share those stories so that
        as state legislators, we can come up with
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23
        possible solutions and push for the needs and
24
        resources that we need at the state level.
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And

Joint Hearing COVID Impact on Workforce, 8-13-20

I do want to remind everybody that we've lost more than 20,000 people in New York State to the coronavirus. That is many times over from the number of people that we lost in 9/11 unfortunately, and we have seen how hard the fight for the Zadroga Act to protect our first responders has been. We need to learn that lesson and ensure that this does not become a similar situation or worse. I want to make sure that we're taking today's testimonies to heart and putting them into action, into progressive legislation that will protect our workers today and forever more.

So thank you all for participating today and I look forward to working very closely with you all.

## ASSEMBLY MEMBER MCDONALD:

of the Assembly, senator, it's been a pleasure to work with you and your colleagues. We have had a lot of great, meaningful, thoughtful testimony today. Sometimes, it might have been seemed repetitive, but the reality is it put a different picture on the issue, because I think we tend to

Joint Hearing COVID Impact on Workforce, 8-13-20 1 2 sometimes compartmentalize and there's many more individuals involved. I want to thank our ranker 3 of banking, Tom Abinanti, who joined us today well and Brian Manktelow, thank you. We've spent 5 believe it or not, 41 hours together in the last 6 three hearings and you've been a real trooper 7 through this. And of course, Jim, it's always 9 good to see you. I want to thank my colleagues in 10 the assembly that are still participating on both sides of the aisle. It's great they have been so 11 12 committed.

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And I want to mention something I mentioned about ten hours ago that I think needs to be reinforced. Although, sometimes the questions may have been a little bit limited, understand that there's dozens and dozens of staff, hard-working staff, who deserve a great shout out today, who have been taking copious notes. And I know I've already been sharing messages with the respective chairs on ideas and thoughts on what we need to do.

So with that, we want to bid you adieu. Thank you for tuning in to the New York State

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     Joint Hearing COVID Impact on Workforce, 8-13-20
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        legislature Zoom channel and with that, we'll say
3
        good night.
                    SENATOR RAMOS:
                                                  Yes, good night, and
4
        thank you to the central staff at the Senate and
5
6
        the Assembly, thank you very much.
7
                    ASSEMBLY MEMBER MCDONALD:
                                                                    Thank yo
8
                    SENATOR JACKSON:
                                                     Thank you, everyone.
9
                    SENATOR RAMOS:
                                                  Good-bye.
                     (The public hearing concluded at 8:15
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11
        p.m.)
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## CERTIFICATE OF ACCURACY

I, Ryan Manaloto, certify that the foregoing transcript of Joint Public Hearing on the Impact of COVID-19 in the Workforce on August 13, 2020 was prepared using the required transcription equipment and is a true and accurate record of the proceedings.

Certified By

\_\_\_\_\_

Date: August 28, 2020

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