

# STATE OF NEW YORK

4651--A

2025-2026 Regular Sessions

## IN SENATE

February 10, 2025

Introduced by Sen. PARKER -- read twice and ordered printed, and when printed to be committed to the Committee on Environmental Conservation -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the environmental conservation law and the public authorities law, in relation to establishing an economy-wide cap and invest program to support greenhouse gas emissions reductions in the state

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Legislative findings and declaration. 1. Pursuant to arti-  
2 cle 75 of the environmental conservation law, as added by the Climate  
3 Leadership and Community Protection Act, the department of environmental  
4 conservation was required to promulgate regulations, by January 1, 2024,  
5 to ensure achievement of the statewide greenhouse gas emission limits,  
6 as defined and established therein. Among other requirements, the regu-  
7 lations promulgated by such department pursuant to section 75-0109 of  
8 the environmental conservation law must ensure that the aggregate emis-  
9 sions of greenhouse gases from greenhouse gas emission sources will not  
10 exceed the statewide greenhouse gas emissions limits established in  
11 section 75-0107 of the environmental conservation law; include legally  
12 enforceable emissions limits, performance standards, or measures or  
13 other requirements to control emissions from greenhouse gas emission  
14 sources; prioritize emissions and co-pollutant reductions in disadvan-  
15 tagged communities; do not result in a net increase in co-pollutant emis-  
16 sions or otherwise disproportionately burden disadvantaged communities;  
17 and reflect, in substantial part, the findings of the scoping plan  
18 prepared by the Climate Action Council pursuant to section 75-0103 of  
19 the environmental conservation law.

20 2. The scoping plan prepared by the Climate Action Council pursuant to  
21 section 75-0103 of the environmental conservation law recommends that

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD07281-03-5

1 the department of environmental conservation and the New York state  
2 energy research and development authority adopt an economy-wide cap and  
3 invest program to, among other purposes, ensure achievement of the  
4 statewide greenhouse gas limits, as defined and established in article  
5 75 of the environmental conservation law.

6 3. An economy-wide cap and invest program, established through regula-  
7 tion by the department of environmental conservation and the New York  
8 state energy research and development authority, would meet the require-  
9 ments of section 75-0109 of the environmental conservation law.

10 § 2. Subdivision 1 of section 75-0101 of the environmental conserva-  
11 tion law, as added by chapter 106 of the laws of 2019, is amended and  
12 fourteen new subdivisions 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26,  
13 27, 28 and 29 are added to read as follows:

14 1. "Allowance" means an authorization to emit, during a specified  
15 year, up to ~~[one-ton]~~ a fixed amount of carbon dioxide equivalent, as  
16 determined and issued by the department.

17 16. "Authority" means the New York state energy research and develop-  
18 ment authority.

19 17. "Cap and invest program" means an economy-wide program, as estab-  
20 lished through regulations adopted by the department and the authority,  
21 including, but not limited to, the following parameters: an annually  
22 declining "cap" or limit for the maximum amount of greenhouse gas emis-  
23 sions from all regulated sources in aggregate; an annual emissions cap  
24 that ensures that overall statewide greenhouse gas emissions are lower  
25 than the limits set forth in section 75-0107 of this article; a market-  
26 based, allowance-based system which creates and issues a certain number  
27 of allowances to persons, companies, organizations or other entities for  
28 sale by auction or by direct allocation; a requirement that the total  
29 number of allowances made available in a compliance period shall be less  
30 than the annual emissions cap; a design to prioritize emissions  
31 reductions in disadvantaged communities, as defined in section 75-0111  
32 of this article, and setting a lower cap for emissions within such  
33 communities and within a five-mile radius of such communities to achieve  
34 such priority.

35 18. "Commission" means the New York public service commission.

36 19. "Compliance obligation" means the requirement of a covered entity  
37 to submit allowances sufficient for all emissions with respect to a  
38 compliance period to the authority.

39 20. "Compliance period" means a one-year period during which a covered  
40 entity's carbon dioxide equivalent emissions shall not exceed the allow-  
41 ances obtained and submitted by such covered entity to the authority for  
42 such period.

43 21. "Covered source" means a greenhouse gas emissions source which is  
44 regulated to the cap and invest program, and subject to paragraph b of  
45 subdivision two of section 75-0109 of this article.

46 22. "Energy-intensive and trade-exposed facilities" or "EITEs" means  
47 businesses identified by the department pursuant to subdivision three of  
48 section 75-0121 of this article; provided that the department shall not  
49 include facilities that participate in and support proof-of-work crypto  
50 mining operations as energy-intensive and trade-exposed facilities or  
51 EITEs.

52 23. "First compliance period" means the compliance period beginning  
53 June first, two thousand twenty-six.

54 24. "Greenhouse gas emissions reduction account" means a general  
55 account to be established by the authority, into which the department  
56 shall allocate allowances.

1 25. "Link" or "linkage" means the establishment of a bilateral or  
2 multilateral non-binding agreement that connects two or more market-  
3 based programs designed to reduce carbon-dioxide equivalent emissions  
4 and which:

5 a. articulates a mutual understanding of how participating jurisdic-  
6 tions will collaborate to facilitate reductions of carbon-dioxide equiv-  
7 alent emissions;

8 b. authorizes processes for ensuring that the satisfaction of compli-  
9 ance obligations in one participating jurisdiction partially or fully  
10 satisfies, as appropriate, compliance obligations of regulated entities  
11 in other participating jurisdictions; and

12 c. otherwise provides for the coordination of activities to facilitate  
13 the operation of a joint market.

14 26. "Participating jurisdictions" means jurisdictions which are  
15 linked.

16 27. "Reserve allowance" means an allowance provided by the department  
17 pursuant to subdivision five of section 75-0121 of this article.

18 28. "Working group" means the climate justice working group.

19 29. "Best available technology" and "emissions mitigation" means tech-  
20 nologies and mitigation techniques currently being used anywhere in the  
21 world to reduce emissions and increase efficiency. Such technologies and  
22 mitigation techniques shall not include the use of alternate fuel  
23 combustion, or carbon capture and sequestration.

24 § 3. Subdivision 2 of section 75-0109 of the environmental conserva-  
25 tion law is amended by adding two new paragraphs e and f to read as  
26 follows:

27 e. Notwithstanding any other provision of law or regulation to the  
28 contrary, utilize software systems and/or electronic mechanisms to  
29 ensure adequate data collection and assess greenhouse gas emission  
30 source compliance with department regulations.

31 f. At the discretion of the department, require greenhouse gas emis-  
32 sion sources to submit compliance items electronically and maintain and  
33 utilize electronic signatures for verification purposes.

34 § 4. Section 75-0109 of the environmental conservation law is amended  
35 by adding five new subdivisions 5, 6, 7, 8 and 9 to read as follows:

36 5. No later than one year after the effective date of this section,  
37 the department shall set statewide greenhouse gas emissions limits for  
38 each compliance period for the purpose of determining interim progress  
39 in achieving the statewide greenhouse gas emissions limits set forth in  
40 section 75-0107 of this article. Such statewide greenhouse gas emissions  
41 limits shall be set by the department as interim greenhouse gas emis-  
42 sions reduction targets to inform decision-making regarding the need to  
43 reduce total allowable greenhouse gas emissions under the cap and invest  
44 program, and shall be reviewed annually. If, in the determination of the  
45 department, such statewide greenhouse gas emissions limits are set at a  
46 level which is insufficient to incentivize state greenhouse gas emis-  
47 sions reductions progress necessary to achieve the emissions reduction  
48 targets set forth in section 75-0107 of this article, the department  
49 shall immediately modify the statewide greenhouse gas emissions limits  
50 set pursuant to this subdivision to correct such insufficiency, begin-  
51 ning with the next compliance period.

52 6. No later than January first, two thousand twenty-six, the depart-  
53 ment shall assess and set site or facility specific caps for each  
54 stationary source emitter of greenhouse gas for each compliance period  
55 in disadvantaged communities for the purpose of determining interim  
56 progress in achieving the statewide greenhouse gas emissions limits set

1 forth in section 75-0107 of this article. Such site or facility specific  
2 caps on greenhouse gas emissions shall be set by the department as  
3 interim greenhouse gas emissions reduction targets to inform decision-  
4 making under the cap and invest program, and shall be reviewed annually.

5 7. No later than January first, two thousand twenty-six, the depart-  
6 ment shall assess and set site or facility specific caps for each  
7 stationary source emitter of greenhouse gas for each compliance period  
8 in disadvantaged communities for the purpose of determining interim  
9 progress in achieving the statewide greenhouse gas emissions limits set  
10 forth in section 75-0107 of this article. Such site or facility specific  
11 caps on greenhouse gas emissions shall be set by the department as  
12 interim greenhouse gas emission reduction targets to inform decision-  
13 making regarding the need to reduce total allowable greenhouse gas emis-  
14 sions under the cap and invest program and shall be reviewed annually.

15 8. No later than January first, two thousand twenty-six, the depart-  
16 ment shall set sector specific benchmarks and goals for the reduction of  
17 greenhouse gas emissions in each compliance period for the purpose of  
18 determining interim progress in achieving the statewide greenhouse gas  
19 emissions limits set forth in section 75-0107 of this article. Such  
20 sector specific goals on greenhouse gas emissions shall be set by the  
21 department as interim greenhouse gas emission reduction targets to  
22 inform decision-making regarding the need to reduce or eliminate total  
23 allowable greenhouse gas emissions under the cap and invest program,  
24 including measures to prioritize greenhouse gas emissions and co-pollu-  
25 tant reductions in disadvantaged communities, and shall be reviewed  
26 annually.

27 9. All revenue, interest, and penalties received under programs and  
28 regulations adopted pursuant to this article shall be deposited in the  
29 greenhouse gas emissions reduction account.

30 § 5. Subdivision 1 of section 75-0111 of the environmental conserva-  
31 tion law is amended by adding a new paragraph d to read as follows:

32 d. Working group members shall receive no compensation for their  
33 services but shall be reimbursed for actual and necessary expenses  
34 incurred in the performance of their duties.

35 § 6. Paragraphs a and b of subdivision 2 of section 75-0111 of the  
36 environmental conservation law, as added by chapter 106 of the laws of  
37 2019, are amended to read as follows:

38 a. The [~~council~~] working group shall hold at least six regional public  
39 hearings on the draft criteria and the draft list of disadvantaged  
40 communities, including three meetings in the upstate region and three  
41 meetings in the downstate region, and shall allow at least one hundred  
42 twenty days for the submission of public comment.

43 b. The [~~council~~] working group shall also ensure that there are mean-  
44 ingful opportunities for public comment for all segments of the popu-  
45 lation that will be impacted by the criteria, including persons living  
46 in areas that may be identified as disadvantaged communities under the  
47 proposed criteria.

48 § 7. Paragraph b of subdivision 2 of section 75-0119 of the environ-  
49 mental conservation law, as added by chapter 106 of the laws of 2019, is  
50 amended to read as follows:

51 b. An assessment of existing regulations [~~and~~], whether modifications  
52 are needed to ensure fulfillment of the statewide greenhouse gas emis-  
53 sions limits, and a description of any such modifications the department  
54 has made and intends to make pursuant to sections 75-0121 and 75-0125 of  
55 this article.

1 § 8. The environmental conservation law is amended by adding six new  
2 sections 75-0121, 75-0123, 75-0125, 75-0127, 75-0129 and 75-0131 to read  
3 as follows:

4 § 75-0121. Cap and invest program; allocation of allowances.

5 1. a. There is hereby created an economy-wide cap and invest program  
6 pursuant to the requirements of sections 75-0107 and 75-0109 of this  
7 article through emissions reductions methods adopted and implemented by  
8 the department and the authority. The department and the authority shall  
9 undertake such adoption and implementation so as to provide for the  
10 program to begin as of the start of the first compliance period. The cap  
11 and invest program shall be subject to public notice and comment,  
12 including at least five public hearings, and shall include substantial  
13 consultation with the climate justice working group and members of  
14 disadvantaged communities.

15 b. The cap and invest program shall provide for annually declining  
16 aggregate greenhouse gas emissions limits by setting a maximum allowable  
17 amount of greenhouse gas emissions from all covered sources in a given  
18 compliance period.

19 c. A certain number of allowances shall be created by the department  
20 to be transferred to the greenhouse gas emissions reduction account so  
21 as to be made available by the authority to the covered sources pursuant  
22 to this section and subdivision twenty-five of section eighteen hundred  
23 fifty-four of the public authorities law. The total number of allowances  
24 created and transferred so as to be made available by the authority for  
25 auction or sale in a given compliance period shall not exceed the cap  
26 for such compliance period.

27 d. All covered sources must register with the department in a form and  
28 manner to be prescribed by the department and shall be subject to such  
29 requirements as the department may establish by regulation to ensure  
30 compliance with this article.

31 e. In implementing the cap and invest program, the department shall  
32 prioritize greenhouse gas emissions and co-pollutant reductions in  
33 disadvantaged communities, including but not limited to, by establishing  
34 maximum allowable greenhouse gas limits for all individual sources  
35 located in or proximate to, or otherwise contributing to the pollution  
36 burden in, a disadvantaged community. Maximum allowable greenhouse gas  
37 emissions limits on individual sources shall decline at a rate which is  
38 proportional to the decline of the cap. Such emissions limits shall be  
39 sufficient to ensure that disadvantaged communities experience pollution  
40 reduction at rates exceeding the rates of pollution reduction in other  
41 communities as a result of the cap and invest program, and are not  
42 disproportionately negatively affected as a result of the cap and invest  
43 program pursuant to paragraph c of subdivision three of section 75-0109  
44 of this article, taking into account the characteristics of such commu-  
45 nities and such sources. The department may set emissions limits at a  
46 lower level for sources located in or proximate to, or otherwise  
47 contributing to the pollution burden in, a disadvantaged community than  
48 would otherwise be required under the cap and invest program.

49 f. The department shall provide for appropriate mechanisms to address  
50 covered sources for which regulation under the cap and invest program is  
51 preempted by federal law.

52 g. The department and the authority shall coordinate with the commis-  
53 sion to determine a timeline and related planning process for the  
54 retirement of fossil fuel generation facilities or their conversion to  
55 renewable energy facilities to ensure the emissions reductions necessary



1 to comply with the statewide greenhouse gas emissions limits established  
2 by section 75-0107 of this article.

3 2. The department shall transfer all allowances, as created and issued  
4 by the department pursuant to the cap and invest program established by  
5 subdivision one of this section, to the greenhouse gas emissions  
6 reduction account for auction, sale, or direct allocation thereof in the  
7 manner set forth in this article and in subdivision twenty-five of  
8 section eighteen hundred fifty-four of the public authorities law;  
9 provided, however, that the department shall not allocate permits for  
10 zero or de minimis cost.

11 3. a. No later than six months after the effective date of this  
12 section, the department shall adopt regulations that establish criteria  
13 and methods for determining energy intensity and trade exposure for the  
14 purpose of identifying facilities which may be significantly impacted by  
15 the cap and invest program such that they may be designated as EITEs in  
16 a manner which is consistent with the treatment of EITEs in the scoping  
17 plan, including appendix C thereof. The department shall ensure that  
18 any designated EITEs attempt strategies to proactively reduce the risk  
19 of leakage by relying on incentive-oriented approaches or technical  
20 support prior to approving any reduced cost allowances. The development  
21 of such regulations shall include at least three public hearings and  
22 other efforts to provide meaningful opportunities for public comment  
23 from all persons who will be impacted by the scoping plan, including but  
24 not limited to, persons working for EITEs and persons living in disad-  
25 vantaged communities. Such regulations shall be developed in compliance  
26 with the provisions of paragraph b of this subdivision.

27 b. Such regulations shall:

28 (i) identify a procedure for demonstrating that such facilities are  
29 using best available technology for control of greenhouse gas emissions  
30 and best available energy efficiency practices to reduce such emissions  
31 and incorporate co-pollutant reduction measures or mitigation require-  
32 ments for such facilities located in or proximate to disadvantaged  
33 communities; provided, however, that the term "best available technolo-  
34 gy" shall not include the use of alternate fuel combustion, or carbon  
35 capture and sequestration;

36 (ii) consider how program design can further mitigate the cost of  
37 reducing emissions for such facilities while providing an incentive to  
38 improve efficiency and reduce emissions; provided, however that such  
39 mitigation shall not include the use of alternate fuel combustion, or  
40 carbon capture and sequestration;

41 (iii) incorporate co-pollutant reduction measures or co-pollutant  
42 mitigation requirements for such facilities located in or proximate to,  
43 or otherwise contributing to the pollution burden in, a disadvantaged  
44 community;

45 (iv) ensure that actual emissions reductions by each emitter are in  
46 compliance with site or facility specific caps for facilities located in  
47 or proximate to, or otherwise contributing to the pollution burden in,  
48 disadvantaged communities; and

49 (v) provide for an application process for a facility to be designated  
50 by the department as an EITE, which such application shall include:

51 (A) such information as the department may request to establish wheth-  
52 er such facility satisfies the energy intensity and trade exposure  
53 criteria established pursuant to paragraph a of this subdivision;

54 (B) a description of the expected impact of the cap and invest program  
55 on such facility;

1 (C) such facility's plans to reduce emissions of greenhouse gases and  
2 co-pollutants; and

3 (D) contractual commitment on the part of the facility to avoid leak-  
4 age and continue to meet such economic development or economic mainte-  
5 nance requirements as determined to be appropriate by the department, in  
6 consultation with the authority and the department of economic develop-  
7 ment.

8 c. Upon a satisfactory showing by an EITE to the department that such  
9 EITE will be significantly negatively impacted by compliance with the  
10 cap and invest program so as to result in leakage, the department and  
11 the authority may, in a manner not inconsistent with any other provision  
12 of this article or the scoping plan, provide for allowances to initially  
13 be issued to eligible EITEs at reduced cost. The amount of such reduced  
14 cost shall be that amount which is necessary to prevent leakage with  
15 respect to the facility, as determined by the department, in consulta-  
16 tion with the authority and the department of economic development, as  
17 long as the EITE employs best available technology to reduce its emis-  
18 sions; provided, however, that the term "best available technology" will  
19 not include the use of alternate fuel combustion, or carbon capture and  
20 sequestration. For the first compliance period, any allowances issued  
21 to an EITE at reduced cost shall not represent more than the minimum  
22 amount of allowances necessary to authorize such EITE to emit an amount  
23 of carbon dioxide equivalent emissions equal to such EITE's average  
24 annual carbon dioxide equivalent emissions for the three years following  
25 the effective date of this section as determined by the department. Such  
26 amount shall be adjusted downward as necessary to account for the  
27 requirement that such EITE employ best available technology to reduce  
28 its emissions. In subsequent compliance periods, any allocation to EITEs  
29 of allowances at reduced cost shall decline in proportion to the  
30 reduction in total available allowances for a given compliance period in  
31 accordance with the cap for such compliance period. An EITE shall not  
32 be issued an allowance at reduced cost for an amount which is less than  
33 the amount paid by such EITE for a reduced cost allowance in the previ-  
34 ous compliance period.

35 d. EITEs shall not receive allowances at reduced cost after the tenth  
36 compliance period. The department shall cease the issuance of allowances  
37 to an EITE at reduced cost if it determines that:

38 (i) issuance of allowances at reduced cost to such EITE is no longer  
39 necessary to limit leakage;

40 (ii) such EITE is not employing best available technology to reduce  
41 emissions;

42 (iii) such EITE is located in or proximate to, or otherwise contribut-  
43 ing to the polluting burden in, a disadvantaged community, and such  
44 EITE's co-pollutant emissions have increased relative to the previous  
45 compliance period;

46 (iv) such EITE no longer qualifies as an EITE pursuant to paragraph b  
47 of this subdivision; or

48 (v) such EITE made material misstatements on its application for EITE  
49 designation, or materially violated (A) the terms of any approval of  
50 such application, (B) any agreement in respect thereof, or (C) any law,  
51 rule, or regulation adopted pursuant to this article or article nineteen  
52 of this chapter, including without limitation the individual source  
53 emissions limits set pursuant to paragraph e of subdivision one of this  
54 section.

55 e. If the actual greenhouse gas equivalent emissions of an EITE exceed  
56 the allowances issued to such EITE at reduced cost for that compliance

1 period, such EITE must acquire additional allowances at full price and  
2 submit such allowances as necessary to satisfy its compliance obligation  
3 during such compliance period.

4 f. If the department issues allowances to EITEs at reduced cost, the  
5 department shall:

6 (i) conduct regular audits of such EITEs to determine whether such  
7 EITEs continue to qualify as EITEs for purposes of receiving reduced  
8 cost allowances under this subdivision; and

9 (ii) regularly review the need to issue allowances to EITEs at reduced  
10 cost.

11 g. The department shall create an online public database on its  
12 website and report to the governor and the legislature at least every  
13 compliance period on the emissions and location of all EITEs at least  
14 once per compliance period.

15 h. Notwithstanding anything in this subdivision to the contrary, the  
16 total number of allowances issued at reduced cost for a compliance peri-  
17 od shall not exceed fifteen percent of the total allowances for such  
18 compliance period. To the extent that this paragraph limits the number  
19 of reduced cost allowances otherwise allocated to EITEs pursuant to this  
20 subdivision, allocations of reduced cost allowances shall be reduced as  
21 necessary, in a manner to be determined appropriate by the department,  
22 in consultation with the authority.

23 4. a. The department shall provide support to the authority for the  
24 auction or sale of allowances pursuant to subdivision twenty-five of  
25 section eighteen hundred fifty-four of the public authorities law.

26 b. No later than six months after the effective date of this section,  
27 the department, in consultation with the authority, shall adopt such  
28 rules and regulations as it deems necessary to govern the auction or  
29 sale of allowances, and may enter into such contracts as may be neces-  
30 sary or convenient for such purpose.

31 c. The department, in coordination with the authority, shall adopt  
32 such rules and regulations as it deems necessary to protect the confi-  
33 dentiality of purchasers of allowances, guard against bidder collusion  
34 and minimize the potential for market manipulation of the auction or  
35 sale of allowances.

36 5. The department may reserve a small portion of allowances under the  
37 cap for purposes of market stability and to incentivize additional emis-  
38 sions reductions so long as such allowances are not in addition to the  
39 total allowances under the cap. Such allowances may be transferred to  
40 the greenhouse gas emissions reduction account upon notice to the  
41 department by the authority at such times as is deemed necessary by the  
42 authority. Such reserve allowances may be auctioned or sold in a manner  
43 and at a time as determined to be appropriate by the authority. Such  
44 reserve allowances shall be auctioned or sold for a price which is equal  
45 to or greater than the maximum allowance price provided for in subdivi-  
46 sion two of section 75-0125 of this article. The sale of these allow-  
47 ances may be used for cost containment, provided that such sale does not  
48 violate any other section of this article or exceed the current annual  
49 cap.

50 § 75-0123. Use of allowances.

51 1. Allowances must be submitted to the department for the full amount  
52 of greenhouse gas emissions emitted during a given compliance period. If  
53 greenhouse gas emissions emitted during a given compliance period exceed  
54 allowances submitted for such compliance period, such shortfall shall be  
55 penalized pursuant to section 75-0129 of this article.



1 2. Any allowances not submitted at the end of the compliance period in  
2 which they are issued by the authority shall automatically expire one  
3 hundred eighty days after the end of such compliance period if not  
4 submitted prior to such date of expiration.

5 3. Allowances shall not be tradable, sellable, exchangeable, or other-  
6 wise transferable.

7 § 75-0125. Price of allowances.

8 1. In consultation with the authority, the department shall establish  
9 by regulation a minimum allowance price for each compliance period and a  
10 schedule for the amount by which the minimum allowance price shall  
11 increase every year. Except with respect to allowances provided at  
12 reduced cost to EITEs pursuant to subdivision three of section 75-0121  
13 of this article, allowances shall not be sold or auctioned at an amount  
14 lower than such minimum allowance price for the applicable compliance  
15 period.

16 2. In consultation with the authority, the department shall determine  
17 and establish a maximum allowance price for each compliance period and a  
18 schedule for the maximum price to increase by a predetermined amount  
19 every year at a rate which is greater than or equal to the rate of  
20 increase of the price floor set by the price floor increase schedule  
21 pursuant to subdivision one of this section. The price ceiling schedule  
22 must be set at a level sufficient to incentivize investments to achieve  
23 further greenhouse gas emission reductions beyond those enabled by the  
24 price ceiling for a given compliance period.

25 3. In consultation with the authority, the department shall increase  
26 the price floor and price ceiling for any given compliance period above  
27 the schedules of price increases set forth in subdivisions one and two  
28 of this section if necessary to ensure achievement of the emissions  
29 reductions necessary to comply with the statewide greenhouse gas emis-  
30 sions limits established by section 75-0107 of this article. The depart-  
31 ment shall assess whether such increases are necessary on at least an  
32 annual basis. In making such assessment, the department shall consider  
33 actual emissions reductions, progress towards achieving the statewide  
34 greenhouse gas emissions limits established by section 75-0107 of this  
35 article, and performance with respect to the statewide greenhouse gas  
36 emissions limits established pursuant to subdivision five of section  
37 75-0109 of this article.

38 4. a. The department shall make all determinations under this section  
39 with reference to the following considerations:

40 (i) the need for certainty in achieving the emissions reduction  
41 requirements set forth in section 75-0107 of this article and the state-  
42 wide greenhouse gas emissions limits established pursuant to section  
43 75-0109 of this article;

44 (ii) the social cost of carbon as determined pursuant to section  
45 75-0113 of this article;

46 (iii) other greenhouse gas pricing programs throughout the world, and  
47 the successes and failures of such programs with respect to the pricing  
48 of allowances;

49 (iv) the statewide greenhouse gas emissions report developed pursuant  
50 to section 75-0105 of this article;

51 (v) cost-of-living inflation, with reference to the United States  
52 bureau of labor statistics consumer price index or, if such index is not  
53 available, another appropriate index approved by the department; and

54 (vi) such other information as may be necessary or convenient to  
55 comply with the provisions of this section.

1 b. The department and the authority may seek and obtain such informa-  
2 tion as may be necessary or convenient for the determination of the  
3 pricing of allowances from other state or federal agencies or the feder-  
4 ally designated electric bulk system operator.

5 § 75-0127. Linkage with other jurisdictions.

6 1. The department shall determine an equitable and efficient manner to  
7 link the cap and invest program with the regional greenhouse gas initi-  
8 ative. Such linkage shall provide that any source subject to the  
9 regional greenhouse gas initiative and the cap and invest program shall  
10 receive interjurisdictional credit for greenhouse gas emissions  
11 reductions and amounts paid for allowances acquired under the respective  
12 programs through a reduction in the price of an allowance equivalent to  
13 the amount paid for an allowance for an equivalent amount of emissions  
14 in another participating jurisdiction. In determining such reduction in  
15 price, the department shall evaluate the relative cost of allowances  
16 with respect to emissions covered by the regional greenhouse gas initi-  
17 ative as compared to the cap and invest program, and make such determi-  
18 nation in a manner that results in an equal treatment of the cost of  
19 allowances relative to covered sources which are not subject to the  
20 regional greenhouse gas initiative. No source otherwise subject to the  
21 cap and invest program shall be excluded from the cap and invest program  
22 because it is subject to the regional greenhouse gas initiative.

23 2. a. The department may link the cap and invest program with one or  
24 more similar programs in jurisdictions other than the regional green-  
25 house gas initiative if it determines that:

26 (i) Such linkage will result in cap and invest program market bene-  
27 fits, reduce costs, and result in economic benefits to the people of the  
28 state without reducing the overall emissions reductions or slowing or  
29 reducing emissions reductions in disadvantaged communities; and

30 (ii) The department has:

31 (A) at least six months prior to any such linkage, released a plan for  
32 any proposed linkage which includes (1) a detailed explanation of the  
33 department's determinations with respect to this paragraph and para-  
34 graphs a, b, and c of subdivision three of this section, and (2) proc-  
35 esses for regular review and audit of such linkage;

36 (B) solicited public comment on such plan for a period of at least  
37 thirty days; and

38 (C) considered such public comments and, if appropriate, updated the  
39 plan in response to such public comments.

40 (D) if any analysis submitted as public comments shows that the link-  
41 age will raise emissions or increase unequal cumulative pollution  
42 burdens in disadvantaged communities, any such linkage shall be delayed  
43 for at least twelve months while the impact of such linkage shall be  
44 reassessed.

45 b. If any analysis of a plan for any proposed linkage submitted as  
46 public comments shows that the linkage will raise emissions or increase  
47 unequal cumulative pollution burdens in disadvantaged communities, then  
48 the linkage must be delayed for at least twelve months, and the impact  
49 of the linkage must be reassessed.

50 3. Any linkage shall provide assurance that:

51 a. It does not compromise, limit, or impinge upon the state's  
52 progress, ability, or likelihood of meeting or exceeding the require-  
53 ments of this article;

54 b. Credit for greenhouse gas emissions reductions under one program  
55 shall not reduce compliance obligations in the other jurisdictional

1 program more than an equivalent amount of greenhouse gas emissions  
2 reductions in such program; and

3 c. Such linkage will not result in increased co-pollutant emissions in  
4 disadvantaged communities.

5 4. If the department determines that linkage with another similar  
6 program pursuant to subdivision two of this section no longer meets  
7 the requirements set forth in paragraph a of such subdivision and para-  
8 graphs a, b, and c of subdivision three of this section, the department  
9 shall take immediate action to ensure compliance with such paragraphs.  
10 If such compliance is not achieved within one year of such determination  
11 of non-compliance, the department shall discontinue such linkage within  
12 one hundred eighty days thereafter.

13 5. Any linkage shall require approval of the legislature.

14 § 75-0129. Enforcement; penalties.

15 1. All covered entities are required to submit allowances in a timely  
16 manner to satisfy compliance obligations under this article and shall  
17 comply with all requirements for monitoring, reporting, holding, and  
18 transferring emission allowances pursuant to the cap and invest program  
19 established by section 75-0121 of this article and other provisions of  
20 this chapter.

21 2. Any person that violates the provisions of this article or an order  
22 issued under this article shall incur a penalty of up to twelve thousand  
23 five hundred dollars per day for each day that such violation continues.  
24 In the event of multiple violations, each violation shall be considered  
25 a separate offense.

26 3. All penalties collected under subdivisions two and seven of this  
27 section shall be credited to the New York climate action fund estab-  
28 lished pursuant to section ninety-nine-qq of the state finance law, and  
29 shall be subject to subdivisions twenty-seven, twenty-eight and twenty-  
30 nine of section eighteen hundred fifty-four of the public authorities  
31 law.

32 4. Any electric corporation, gas corporation, or combination gas and  
33 electric corporation, as such terms are defined in section two of the  
34 public service law, which pays a monetary penalty under this section  
35 must notify its customers in published form within three months of  
36 paying such monetary penalty.

37 5. In addition to the right conferred upon the department under subdi-  
38 vision two of this section, the attorney general shall have the right to  
39 seek the penalties set forth in subdivision two of this section in a  
40 civil action brought pursuant to subdivision twelve of section sixty-  
41 three of the executive law.

42 6. Nothing in this section shall relieve any person, private entity or  
43 public agency or entity of compliance with other applicable federal,  
44 state, or local laws or regulations or limit the existing authority of a  
45 state, municipal or county agency or entity of adopting, implementing,  
46 or enforcing greenhouse gas reduction measures including civil penalties  
47 under section 71-4003 of this chapter.

48 § 75-0131. Program review.

49 1. No later than two years after the effective date of this section  
50 and every two years thereafter, the department, in consultation with the  
51 authority, shall, after notice and provision for the opportunity to  
52 comment, issue a comprehensive review of the cap and invest program  
53 established pursuant to section 75-0121 of this article.

54 2. The review shall, at minimum, include:

55 a. Whether the state is on track to meet the statewide greenhouse gas  
56 emissions limits established in section 75-0107 of this article.

1 b. An assessment of existing regulations established in sections  
2 75-0121, 75-0123, 75-0125, 75-0127 and 75-0129 of this article and  
3 whether modifications are needed to ensure fulfillment of the statewide  
4 greenhouse gas emissions limits.

5 c. An overview of social benefits from the regulations or other meas-  
6 ures, including reductions in greenhouse gas emissions and co-pollu-  
7 tants, diversification of energy sources, and other benefits to the  
8 economy, environment, and public health.

9 d. An overview of compliance costs for regulated entities and for the  
10 department and other state agencies.

11 e. Whether regulations or other greenhouse gas reduction measures  
12 undertaken are equitable, minimize costs and maximize the total benefits  
13 to the state, and encourage early action.

14 f. Whether activities undertaken to comply with state regulations  
15 disproportionately burden disadvantaged communities as identified pursu-  
16 ant to section 75-0111 of this article.

17 g. An assessment of local benefits and impacts of any reductions in  
18 co-pollutants related to reductions in statewide and local greenhouse  
19 gas emissions.

20 h. Recommendations for future regulatory and policy action.

21 3. In preparing the review, the department shall, at a minimum,  
22 consult with the council and the climate justice working group estab-  
23 lished pursuant to section 75-0111 of this article.

24 4. The review shall be published and posted on the department's  
25 website.

26 § 9. Section 1854 of the public authorities law is amended by adding  
27 five new subdivisions 27, 28, 29, 30 and 31 to read as follows:

28 27. To conduct, foster, assist, evaluate, and support programs and  
29 services related to: greenhouse gas emissions or co-pollutant  
30 reductions; research, analysis and support of climate mitigation, adap-  
31 tation, and resilience; other measures as identified in the scoping plan  
32 developed pursuant to section 75-0103 of the environmental conservation  
33 law, including without limitation those measures identified relative to  
34 a just transition or workforce development; fossil fuel generation  
35 retirement planning; conversion of fossil fuel generation to renewable  
36 energy planning; or measures identified in the state energy plan devel-  
37 oped pursuant to article six of the energy law.

38 28. To establish, administer, implement, and support the greenhouse  
39 gas emissions reduction account as defined in section 75-0101 of the  
40 environmental conservation law, consistent with article seventy-five of  
41 the environmental conservation law, and pursuant to regulations adopted  
42 pursuant to such article and other existing authority, including by  
43 making allowances available from such account for auction or sale pursu-  
44 ant to the cap and invest program, as defined by section 75-0101 of the  
45 environmental conservation law. Such auction or sale shall be conducted  
46 on a quarterly basis and in a manner that, subject to the other require-  
47 ments of article seventy-five of the environmental conservation law and  
48 regulations adopted pursuant thereto, is efficient, transparent, and  
49 provides certainty for participants to the extent practicable, provided  
50 that with respect to reserve allowances as defined in section 75-0101 of  
51 the environmental conservation law, auctions need not be quarterly. The  
52 authority shall establish procedures to guard against the potential for  
53 market manipulation, including but not limited to bidder collusion or  
54 other improper release or disclosure of any bidding information. A  
55 violation of rules with respect to market manipulation shall be subject  
56 to a civil penalty of sixty thousand dollars per violation for a first

1 violation, and one hundred twenty thousand dollars for each subsequent  
2 violation, and any applicable criminal penalties. The authority shall  
3 develop rules and procedures in respect of all such requirements. The  
4 proceeds from the auction or sale of allowances and any penalties will  
5 be placed into a segregated authority funding account, established  
6 pursuant to section eighteen hundred fifty-nine of this title, and shall  
7 not be commingled with other authority funds. Except as otherwise set  
8 forth in this title, the authority may use a portion of such proceeds  
9 for administrative costs, auction or sale, design and support costs, and  
10 program design, implementation, and evaluation costs directly related to  
11 implementing the cap and invest program, provided that such amounts  
12 shall not exceed the greater of ten million dollars or one percent of  
13 such aggregate annual proceeds.

14 29. Within thirty days following receipt of proceeds collected from  
15 the auction or sale of allowances allocated by the department of envi-  
16 ronmental conservation to the authority pursuant to subdivision two of  
17 section 75-0121 of the environmental conservation law and regulations  
18 adopted by the department of environmental conservation pursuant to  
19 article seventy-five of the environmental conservation law and other  
20 existing authority, the authority shall transfer such funds from such  
21 segregated authority funding account to the New York climate action fund  
22 established pursuant to section ninety-nine-gg of the state finance law.

23 30. Within sixty days following the deposit of proceeds collected from  
24 the auction or sale of allowances as outlined in subdivision twenty-six  
25 of this section, the authority shall issue to the governor and the  
26 legislature, and post on its website, a detailed report which shall  
27 include, but is not limited to, the amount of revenue generated by the  
28 auction or sale of allowances under subdivision twenty-five of this  
29 section, the number of entities that purchased allowances, the number of  
30 entities that received reduced cost allowances, the number of allowances  
31 sold at reduced cost, and the amounts paid for reduced cost allowances.

32 31. The authority shall annually issue to the governor and the legis-  
33 lature, and post on its website, beginning the next fiscal year succeed-  
34 ing the first allocation of funds from the climate and community  
35 protection fund, a report detailing the use of such funds, including  
36 information regarding the programs to which such funds are appropriated,  
37 recipients of funds pursuant to such programs, and outcomes of such  
38 programmatic spending.

39 § 10. Any and all funds received pursuant to sections 75-0121,  
40 75-0123, 75-0125, 75-0127, and 75-0129 of the environmental conservation  
41 law or subdivisions 27, 28, 29, 30, and 31 of section 1854 of the public  
42 authorities law must be allocated pursuant to state law only to the New  
43 York Climate Action Fund, and the state comptroller and office of budget  
44 will ensure that no funds are used for any purpose not in compliance  
45 with and in furtherance of the goals in the Climate Leadership and  
46 Community Protection Act of 2019.

47 § 11. Severability. If any provision of this article is, for any  
48 reason, declared unconstitutional or invalid, in whole or in part, by  
49 any court of competent jurisdiction, such portion shall be deemed sever-  
50 able, and such unconstitutionality or invalidity shall not affect the  
51 validity of the remaining portions of this article, which remaining  
52 portions shall continue in full force and effect.

53 § 12. This act shall take effect immediately.