

# STATE OF NEW YORK

3486

2025-2026 Regular Sessions

## IN SENATE

January 27, 2025

Introduced by Sens. HINCHEY, ADDABBO, BROUK, FERNANDEZ, GONZALEZ, GOUNARDES, HARCKHAM, HOYLMAN-SIGAL, JACKSON, KAVANAGH, KRUEGER, LIU, MAY, MYRIE, RIVERA, SALAZAR, SEPULVEDA, WEBB -- read twice and ordered printed, and when printed to be committed to the Committee on Health

AN ACT to amend the public health law and the insurance law, in relation to providing information to patients and the public on hospital rule-based exclusions

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Legislative findings. The legislature finds that since 2003  
2 more than 40 community hospitals in New York state have closed.  
3 The legislature additionally finds that as a result of hospital  
4 consolidation, large health care systems now control more than 70  
5 percent of acute hospital beds in the state and that these systems some-  
6 times remove categories of care from local hospitals, leaving patients  
7 in regions of the state without access to particular types of care,  
8 including some types of emergency care.  
9 The legislature further finds that patients do not have the ability to  
10 determine whether health care facilities in their area provide the care  
11 they seek, because information about how facility restrictions impact  
12 options for care is too difficult to obtain.  
13 The legislature also finds that denials and poor access to care can  
14 lead to serious adverse health impacts that jeopardize individuals'  
15 lives and wellbeing and that New York needs to understand health care  
16 gaps and their impact statewide.  
17 Finally, the legislature finds that some denials of care violate state  
18 and federal law.  
19 § 2. The public health law is amended by adding a new section 2803-bb  
20 to read as follows:  
21 § 2803-bb. Hospital rule-based exclusions. 1. As used in this  
22 section, "hospital rule-based exclusions" means any criteria, rules, or

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD04973-02-5

1 policies, whether written or unwritten, formally adopted or drafted,  
2 endorsed by the general hospital or followed from an external source,  
3 that restrict a general hospital from providing types of care that the  
4 general hospital is licensed to provide or that restrict the provision  
5 of care to categories of patients on the basis of any characteristic  
6 protected under section two hundred ninety-six of the executive law that  
7 the general hospital is licensed to provide. "Hospital rule-based  
8 exclusions" shall include, but not be limited to, objections under  
9 section twenty-nine hundred eighty-four or twenty-nine hundred ninety-  
10 four-n of this chapter. "Hospital rule-based exclusions" shall not  
11 include restrictions based on lack of equipment, available bed space in  
12 the facility, or insurance denial.

13 2. (a) The commissioner shall collect from each general hospital a  
14 list of its hospital rule-based exclusions on an annual basis. Each  
15 general hospital shall furnish a list of hospital rule-based exclusions  
16 to the department, immediately upon request.

17 (b) The commissioner shall publish on the department's website a  
18 current list of all of the general hospitals with hospital rule-based  
19 exclusions and the hospital rule-based exclusions for each general  
20 hospital not later than six months after the effective date of this  
21 section. The commissioner shall update this list on an annual basis. The  
22 commissioner, in consultation with experts in health care access,  
23 patient advocacy, types of health care that are frequently inaccessible,  
24 and hospital administration shall promulgate rules and regulations  
25 creating standardized language for this list to ensure that it is readi-  
26 ly understandable to patients, prospective patients, and members of the  
27 public.

28 (c) Within one year of the effective date of this section and every  
29 five years thereafter, the commissioner shall submit a report to the  
30 temporary president of the senate and the speaker of the assembly  
31 regarding hospital rule-based exclusions in the state and the impact of  
32 such hospital rule-based exclusions on patients' ability to access qual-  
33 ity, comprehensive, affordable care near their residences and whether  
34 and how access to care varies by community, as well as by race, gender,  
35 ethnicity, sexual orientation, gender identity or gender expression, and  
36 socioeconomic status, across the state. The report shall be made public-  
37 ly available on the department's website.

38 (d) The commissioner may promulgate rules and regulations as may be  
39 necessary and proper to carry out effectively the provisions of this  
40 section.

41 § 3. Subdivision 1 of section 2803 of the public health law is amended  
42 by adding a new paragraph (m) to read as follows:

43 (m) The statement regarding patient rights and responsibilities,  
44 required pursuant to paragraph (g) of this subdivision, shall include an  
45 explanation of hospital rule-based exclusions and a link to the section  
46 of the department's website required in paragraph (b) of subdivision two  
47 of section twenty-eight hundred three-bb of this article. Each general  
48 hospital's website shall prominently link to the department's website  
49 required in paragraph (b) of subdivision two of section twenty-eight  
50 hundred three-bb of this article. The commissioner may promulgate rules  
51 and regulations as may be necessary and proper to carry out effectively  
52 the provisions of this paragraph.

53 § 4. Subsection (a) of section 3217-a of the insurance law is amended  
54 by adding a new paragraph 22 to read as follows:

55 (22)(A) an explanation of hospital rule-based exclusions and the fact  
56 that some general hospitals may have hospital rule-based exclusions,

1 along with a link to the website required pursuant to subdivision two of  
2 section twenty-eight hundred three-bb of the public health law.

3 (B) for the purposes of this paragraph, "hospital rule-based exclu-  
4 sions" shall have the same meaning as in section twenty-eight hundred  
5 three-bb of the public health law.

6 § 5. Subsection (a) of section 4324 of the insurance law is amended by  
7 adding a new paragraph 23 to read as follows:

8 (23)(A) an explanation of hospital rule-based exclusions and the fact  
9 that some general hospitals may have hospital rule-based exclusions,  
10 along with a link to the website required pursuant to subdivision two of  
11 section twenty-eight hundred three-bb of the public health law.

12 (B) for the purposes of this paragraph, "hospital rule-based exclu-  
13 sions" shall have the same meaning as in section twenty-eight hundred  
14 three-bb of the public health law.

15 § 6. Subdivision 1 of section 4408 of the public health law is amended  
16 by adding a new paragraph (w) to read as follows:

17 (w) (i) An explanation of hospital rule-based exclusions and the fact  
18 that some general hospitals may have hospital rule-based exclusions,  
19 along with a link to the website required pursuant to subdivision two of  
20 section twenty-eight hundred three-bb of this chapter.

21 (ii) For the purposes of this paragraph, "hospital rule-based exclu-  
22 sions" shall have the same meaning as in section twenty-eight hundred  
23 three-bb of this chapter.

24 § 7. Nothing in this act shall be construed to permit or authorize  
25 denials of care or discrimination in the provision of health care or  
26 health insurance. Compliance with this act does not reduce or limit any  
27 liability for general hospitals in connection with hospital rule-based  
28 exclusions, including violations of state or federal law.

29 § 8. Severability clause. If any provision of this act, or any appli-  
30 cation of any provision of this act, is held to be invalid, or ruled to  
31 violate or be inconsistent with any applicable federal law or regu-  
32 lation, that shall not affect the validity or effectiveness of any other  
33 provision of this act, or of any other application of any provision of  
34 this act. It is hereby declared to be the intent of the legislature  
35 that this act would have been enacted even if such invalid provisions  
36 had not been included herein.

37 § 9. This act shall take effect eighteen months after it shall have  
38 become a law. Effective immediately, the addition, amendment and/or  
39 repeal of any rule or regulation necessary for the implementation of  
40 this act on its effective date are authorized to be made and completed  
41 on or before such effective date.