

# STATE OF NEW YORK

3177

2025-2026 Regular Sessions

## IN SENATE

January 24, 2025

Introduced by Sen. SANDERS -- read twice and ordered printed, and when printed to be committed to the Committee on Banks

AN ACT to amend the banking law and the administrative code of the city of New York, in relation to regulating commercial finance licensing

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Article 9-A of the banking law is renumbered article 9-B  
2 and a new article 9-A is added to read as follows:

### ARTICLE IX-A

#### COMMERCIAL FINANCE LICENSING

#### Section 363. Doing business without license prohibited.

6 363-a. Definitions.

7 363-b. Exemptions.

8 363-c. Application for license.

9 363-d. Conditions for issuance of a license.

10 363-e. Locations; change of address.

11 363-f. Changes in control.

12 363-g. Grounds for suspension or revocation.

13 363-h. Examinations.

14 363-i. Books and records.

15 363-j. Advertising.

16 363-k. Prohibited practices of licensees.

17 363-l. Penalties.

18 363-m. Regulations.

19 363-n. Severability.

20 § 363. Doing business without license prohibited. 1. No person or  
21 other entity shall engage in the business of making or soliciting  
22 commercial financing products to businesses located in New York state  
23 except as authorized by this article and without first obtaining a  
24 license from the superintendent.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 2. For the purposes of this article, a person or entity shall be  
2 considered as engaging in the business of making commercial financing  
3 products to businesses located in New York state if it solicits or  
4 consummates commercial financing products to any business or commercial  
5 enterprise located in New York state.

6 § 363-a. Definitions. For purposes of this article:

7 1. "commercial financing product" means any advance of funds to a  
8 commercial or business enterprise made for the purpose of assisting the  
9 business with its capital needs, including but not limited to:

10 (a) loans or lines of credit made to a business or commercial enter-  
11 prise in a principal amount of five hundred thousand dollars or less,  
12 whether secured or unsecured;

13 (b) purchase transactions where an entity purchases accounts, receiv-  
14 ables, intangibles, revenue or other actual or perceived assets of the  
15 business if any single payment or advance of the purchase price for the  
16 purchased accounts, receivables, intangibles, revenue or other actual or  
17 perceived assets of the business is in the amount of five hundred thou-  
18 sand dollars or less; or

19 (c) any leasing transaction where any funds are provided to the busi-  
20 ness or commercial enterprise by the leasing business or any affiliate  
21 of the leasing business in the amount of five hundred thousand dollars  
22 or less; and

23 2. "making or soliciting" means (a) providing commercial financing  
24 products to small businesses; (b) marketing commercial financing  
25 products for providers of commercial financing products; (c) receiving  
26 any compensation from a provider of commercial financing products based  
27 on the value of the commercial financing product provided in exchange  
28 for a referral of small business or its owner; and (d) any entity that  
29 partners with federal or state banking organization in which the federal  
30 or state banking organization originates the commercial financing prod-  
31 uct and the entity acquires a participation or syndication interest, in  
32 part or whole, of the commercial financing product and the (i) entity  
33 receives compensation for marketing or servicing the transaction from  
34 the federal or state banking organization, or collects any payments due  
35 under the commercial financing product; or (ii) provides any indemnity  
36 or loss protection to the federal or state banking organization for  
37 losses the federal or state banking organization may incur as a result  
38 of performance of the commercial financing product.

39 § 363-b. Exemptions. The following shall be exempt from the provisions  
40 of this article:

41 1. any person who makes or solicits five or fewer commercial financing  
42 products within any twelve month period;

43 2. any banking organization, as defined in subdivision eleven of  
44 section two of this chapter;

45 3. any federal credit union;

46 4. any insurance company;

47 5. any person if and to the extent that such person is lending money  
48 and licensed in accordance with, and as authorized by, any other appli-  
49 cable law of the state of New York; provided, however, such exemption  
50 shall apply only to those transactions subject to requirements under  
51 article nine-B of this chapter and such exemption shall not apply to  
52 transactions subject to the provisions of this article that are not  
53 expressly regulated by article nine-B of this chapter; or

54 6. any transaction that is intended to be a purchase of the ownership,  
55 in whole or part, of a business or commercial enterprise.

1 § 363-c. Application for license. 1. An application for a license  
2 shall be in writing, under oath, and in the form prescribed by the  
3 superintendent and shall contain such information as the superintendent  
4 may require by regulation. The application shall set forth all of the  
5 locations at which the applicant seeks to conduct business pursuant to  
6 this article. At the time of making the application for a license, the  
7 applicant shall pay to the superintendent a fee as prescribed by regu-  
8 lation for each proposed location for investigating the application.

9 2. In connection with an application for a license, the applicant  
10 shall submit an affidavit of financial solvency noting such capitaliza-  
11 tion requirements and access to such credit as may be prescribed by the  
12 regulations promulgated by the superintendent.

13 3. The applicant shall also prove, in form satisfactory to the super-  
14 intendent, that the applicant has available for the operation of such  
15 business at the location or locations specified in the application  
16 liquid assets of at least fifty thousand dollars. This amount shall be  
17 maintained for the period within which the licensee is licensed.

18 4. If a person or entity holding a license seeks to open another  
19 location for the conduct of activities licensable under this article,  
20 the licensee shall first submit written notification of this fact to the  
21 superintendent. The notification shall contain the address of the new  
22 location and the license number. An investigation fee as prescribed in  
23 regulations shall be paid for each additional location. The additional  
24 location shall be authorized upon written approval by the superintendent  
25 or after ninety days have passed since the notification was provided and  
26 investigation fee was paid unless the superintendent denies the request  
27 for an additional location prior to the expiration of the ninety days.  
28 The superintendent may deny a request for an additional location if the  
29 new location by the licensee is not in the public interest, in which  
30 case, the superintendent shall send a written denial to the licensee.

31 § 363-d. Conditions for issuance of a license. Upon the filing of such  
32 application and the payment of such fees, if the superintendent shall  
33 find that the financial responsibility, experience, character, and  
34 general fitness of the applicant, and of the members thereof if the  
35 applicant be a partnership or association, and of the officers and  
36 directors thereof if the applicant be a corporation, are such as to  
37 command the confidence of the community and to warrant belief that the  
38 business will be operated honestly, fairly, and efficiently within the  
39 purposes of this article, and if the superintendent shall find that the  
40 applicant has available for the operation of such business at each spec-  
41 ified location liquid assets of at least fifty thousand dollars, the  
42 superintendent shall thereupon execute a license at the location or  
43 locations specified in the said application. The superintendent shall  
44 transmit one copy of such license or licenses to the applicant and file  
45 the same in the office of the department. Each such license shall remain  
46 in full force and effect until it is surrendered by the licensee or  
47 revoked or suspended as hereinafter provided; if the superintendent  
48 shall not so find, a license shall not be issued and the superintendent  
49 shall notify the applicant of the denial. If an application is denied or  
50 withdrawn the superintendent shall return to the applicant the sum paid  
51 by the applicant as a license fee, retaining the investigation fee to  
52 cover the costs of investigating such application. The superintendent  
53 shall approve or deny every application for a master license under this  
54 article within ninety days from the filing thereof with the applicable  
55 fees.

1 § 363-e. Locations; change of address. 1. A license shall state the  
2 address at which the business is to be conducted and shall state fully  
3 the name of the licensee, and if the licensee is a partnership or asso-  
4 ciation, the names of the members thereof, and if a corporation, the  
5 date and place of its incorporation. No license shall be transferable or  
6 assignable.

7 2. Every location used by the licensee to conduct business must be  
8 identified in the application and approved by the superintendent. After  
9 a license has been issued, any application for a change in address or  
10 new location must be submitted within forty-five days of such proposed  
11 change or addition. The licensee shall pay to the superintendent a fee  
12 as prescribed by regulation for each change or addition and shall  
13 provide any information which may be required regarding such new  
14 location. If the superintendent is not satisfied that such change or  
15 addition is in accordance with the purposes of this article, the super-  
16 intendent shall refuse such change of location or additional location  
17 and notify the licensee of such determination.

18 § 363-f. Changes in control. 1. It shall be unlawful except with the  
19 prior approval of the superintendent for any action to be taken which  
20 results in a change of control of the business of a licensee. Prior to  
21 any change of control, the person desirous of acquiring control of the  
22 business of a licensee shall make written application to the superinten-  
23 dent and pay an investigation fee as prescribed by regulation. The  
24 application shall contain such information as the superintendent, by  
25 rule or regulation, may prescribe as necessary or appropriate for the  
26 purpose of making the determination required by subdivision two of this  
27 section.

28 2. The superintendent shall approve or disapprove the proposed change  
29 of control of a licensee in accordance with the provisions of sections  
30 three hundred sixty-three-c and three hundred sixty-three-d of this  
31 article. The superintendent shall approve or disapprove the application  
32 in writing within ninety days after the date the application is filed  
33 with the superintendent.

34 3. For a period of six months from the date of qualification thereof  
35 and for such additional period of time as the superintendent may  
36 prescribe, in writing, the provisions of subdivisions one and two of  
37 this section shall not apply to a transfer of control by operation of  
38 law to the legal representative, as defined in subdivision four of this  
39 section, of one who has control of a licensee. Thereafter, such legal  
40 representative shall comply with the provisions of subdivisions one and  
41 two of this section.

42 4. The term "legal representative", for the purposes of this section,  
43 shall mean one duly appointed by a court of competent jurisdiction to  
44 act as executor, administrator, trustee, committee, conservator or  
45 receiver, including one who succeeds a legal representative and one  
46 acting in an ancillary capacity thereto in accordance with the  
47 provisions of such court appointment.

48 5. As used in this section: (a) the term "person" includes an individ-  
49 ual, partnership, corporation, association or any other organization;  
50 and (b) the term "control" means the possession, directly or indirectly,  
51 of the power to direct or cause the direction of the management and  
52 policies of a licensee, whether through the ownership of voting stock of  
53 such licensee, the ownership of voting stock of any person which  
54 possesses such power or otherwise. Control shall be presumed to exist if  
55 any person, directly or indirectly, owns, controls or holds with power  
56 to vote ten per centum or more of the voting stock of any licensee or of

1 any person which owns, controls or holds with power to vote ten per  
2 centum or more of the voting stock of any licensee, but no person shall  
3 be deemed to control a licensee solely by reason of being an officer or  
4 director of such licensee or person. The superintendent may in such  
5 superintendent's discretion, upon the application of a licensee or any  
6 person who, directly or indirectly, owns, controls or holds with power  
7 to vote or seeks to own, control or hold with power to vote any voting  
8 stock of such licensee, determine whether or not the ownership, control  
9 or holding of such voting stock constitutes or would constitute control  
10 of such licensee for purposes of this section.

11 § 363-g. Grounds for suspension or revocation. 1. The superintendent  
12 may suspend or revoke any license issued under this article if the  
13 superintendent shall find that:

14 (a) the licensee has failed to pay any sum of money lawfully demanded  
15 by the superintendent or to comply with any demand, ruling, or require-  
16 ment of the superintendent within a reasonable period of time;

17 (b) the licensee has violated any provisions of this article; or

18 (c) any fact or condition exists which, if it had existed at the time  
19 of the original application for such license, clearly would have  
20 warranted the superintendent in refusing originally to issue such  
21 license.

22 2. The superintendent may on good cause shown, without notice or hear-  
23 ing, suspend any license for a period not exceeding thirty days, pending  
24 investigation.

25 3. Any licensee may surrender any license by delivering to the super-  
26 intendent written notice that the licensee thereby surrenders such  
27 license, but such surrender shall not affect such licensee's civil or  
28 criminal liability for acts committed prior to such surrender.

29 4. No revocation or suspension or surrender of any license shall  
30 impair or affect the obligation of any pre-existing lawful contract  
31 between the licensee and any borrower.

32 5. Every license issued pursuant to this article shall remain in force  
33 and effect until it shall have been surrendered, revoked, or suspended  
34 in accordance with the provisions of this article, but the superinten-  
35 dent shall have authority to reinstate suspended licenses or to issue  
36 new licenses to a licensee whose license or licenses shall have been  
37 revoked if no fact or condition then exists which clearly would have  
38 warranted the superintendent in refusing originally to issue such  
39 license under this article.

40 6. Whenever the superintendent shall revoke or suspend a license  
41 issued pursuant to this article, the superintendent shall execute a  
42 written order to that effect. The superintendent shall file one copy of  
43 such order in the office of the department and serve a copy upon the  
44 licensee, such order may be reviewed in the manner provided by article  
45 seventy-eight of the civil practice law and rules. Such special proceed-  
46 ing for review as authorized by this section must be commenced within  
47 thirty days from the date of such order of suspension or revocation.

48 § 363-h. Examinations. For the purpose of discovering violations of  
49 this article or securing information lawfully required under this arti-  
50 cle, the superintendent may at any time, and as often as may be deter-  
51 mined, either personally or by a person duly designated by the super-  
52 intendent, investigate the business and examine the books, accounts,  
53 records, and files used therein of every licensee in connection with the  
54 activity covered under this article. For that purpose the superintendent  
55 and duly designated representatives shall have free access to the  
56 offices and place of business, books, accounts, papers, records, files,

1 safes and vaults of all such licensees. The superintendent shall have  
2 authority to require the attendance of and to examine under oath all  
3 persons whose testimony may be required relative to such business.

4 § 363-i. Books and records. 1. The licensee shall keep and use in its  
5 business such books, accounts, and records as will enable the super-  
6 intendent to determine whether such licensee is complying with the  
7 provisions of this article and with the rules and regulations lawfully  
8 made by the superintendent pursuant to this article. Every licensee  
9 shall preserve such books, accounts, and records for at least two years  
10 after the last payment on any account was made or two years after an  
11 account is written off as a loss. Preservation of photographic repro-  
12 duction thereof or records in photographic form, including an optical  
13 disk storage system and the use of electronic data processing equipment  
14 that provides comparable records to those otherwise required and which  
15 are available for examination upon request shall constitute compliance  
16 with the requirements of this section.

17 2. Each licensee shall annually on or before the first day of April  
18 file a report with the superintendent giving such information as the  
19 superintendent may require concerning the business and operations during  
20 the preceding calendar year of each licensed place of business conducted  
21 by such licensee within the state under authority of this article. Such  
22 report shall be subscribed and affirmed as true by the licensee under  
23 the penalties of perjury and shall be in the form prescribed by the  
24 superintendent who shall make and publish annually a consolidated state-  
25 ment of condition showing the combined assets and liabilities of all  
26 licensed lenders. Such consolidated statement of condition shall be  
27 based upon the information contained in such reports. In addition to  
28 annual reports, the superintendent may require such additional regular  
29 or special reports as may be deemed necessary to the proper supervision  
30 of licensees under this article. Such additional reports shall be in the  
31 form prescribed by the superintendent and shall be subscribed and  
32 affirmed as true under the penalties of perjury.

33 § 363-j. Advertising. 1. No licensee shall advertise, print, display,  
34 publish, distribute, or broadcast or cause or permit to be advertised,  
35 printed, displayed, published, distributed, or broadcasted, in any  
36 manner whatsoever any statement or representation with regard to the  
37 rates, terms, costs or conditions for a commercial financing product  
38 which is false, misleading or deceptive.

39 2. No licensee shall make, directly or indirectly, orally or in writ-  
40 ing, by any method, practice or device, any representation that it is  
41 licensed under this article, except a representation that such licensee  
42 is licensed as a licensed commercial financing provider by the depart-  
43 ment.

44 3. No licensee shall transact any business subject to this article  
45 under any other name or at any other place of business than that named  
46 in the license, except as may be authorized by the superintendent.

47 § 363-k. Prohibited practices of licensees. 1. No licensee shall take  
48 any confession of judgment or any power of attorney running to themself  
49 or to any third person to confess judgment or to appear for the borrower  
50 in a judicial proceeding.

51 2. No licensee shall take any instrument in which blanks are left to  
52 be filled in after execution.

53 § 363-l. Penalties. 1. Any commercial financing product made by a  
54 person not licensed under this article, and not exempt, to a business or  
55 commercial enterprise located in this state shall be void, and the  
56 provider shall have no right to collect or receive any principal, inter-

1 est, fees or charges whatsoever. No action to enforce a transaction made  
2 in violation of this subdivision may be maintained.

3 2. Any person or other entity including the officers, directors,  
4 agents, and employees thereof, which shall violate or participate in the  
5 violation of any of the provisions of section three hundred sixty-three  
6 of this article shall be guilty of a misdemeanor.

7 § 363-m. Regulations. The superintendent is hereby authorized and  
8 empowered to make such general rules and regulations, and such specific  
9 rulings, demands, and findings as may be necessary for the proper  
10 conduct of the business authorized and licensed under and for the  
11 enforcement of this article, in addition hereto and not inconsistent  
12 herewith.

13 § 363-n. Severability. If any provision of this article or the appli-  
14 cation thereof to any person or circumstances is held to be invalid,  
15 such invalidity shall not affect other provisions or applications of  
16 this article which can be given effect without the invalid provision or  
17 application, and to this end the provisions of this article are severa-  
18 ble.

19 § 2. Paragraph 5 of subdivision a of section 10-136 of the administra-  
20 tive code of the city of New York, as added by local law number 80 of  
21 the city of New York for the year 1996, is amended to read as follows:

22 (5) "Check cashing business" shall mean any person duly licensed by  
23 the superintendent of banks to engage in the business of cashing checks,  
24 drafts or money orders for consideration pursuant to the provisions of  
25 article [~~9-A~~] 9-B of the banking law.

26 § 3. Subdivision (a) of section 22 of the banking law, as amended by  
27 chapter 553 of the laws of 2007, is amended to read as follows:

28 (a) Notwithstanding any other provision of law, every applicant for a  
29 license, authorization or registration under articles nine, nine-A,  
30 nine-B, eleven-B, twelve-B, twelve-C, twelve-D, twelve-E and thirteen-B  
31 of this chapter and every applicant filing an application to acquire  
32 control of any licensee or registrant, as the case may be, under such  
33 articles shall submit simultaneously with an application, [~~his or her~~]  
34 such applicant's fingerprints in such form and in such manner as speci-  
35 fied by the division of criminal justice services, but in any event, no  
36 less than two digit imprints. The superintendent shall submit such fing-  
37 erprints to the division of criminal justice services for the purpose of  
38 conducting a criminal history search and returning a report thereon in  
39 accordance with the procedures and requirements established by the divi-  
40 sion pursuant to the provisions of article thirty-five of the executive  
41 law, which shall include the payment of the prescribed processing fees.  
42 The superintendent shall request that the division submit such finger-  
43 prints to the federal bureau of investigation, together with the proc-  
44 essing fees prescribed by such bureau, for the purpose of conducting a  
45 criminal history search and returning a report thereon. An applicant  
46 shall not be required to submit [~~his or her~~] such applicant's finger-  
47 prints as required by this subdivision if such applicant (i) is already  
48 subject to regulation by the department and the applicant has submitted  
49 such fingerprints to the department, such fingerprints have been submit-  
50 ted to the division of criminal justice services for the purpose of  
51 conducting a criminal history search, and a report of such search has  
52 been received by the department from such division; or (ii) is subject  
53 to regulation by a federal bank regulatory agency and has submitted such  
54 fingerprints to such agency which has had a criminal history search  
55 conducted of such individual and has shared such information or its  
56 determination resulting from such search with the department; or (iii)

1 is an officer or stockholder of a corporation whose common or preferred  
2 stock is registered on a national securities exchange, as provided in an  
3 act of congress of the United States entitled the "Securities Exchange  
4 Act of 1934", approved June sixth, nineteen hundred thirty-four, as  
5 amended, or such other exchange or market system as the superintendent  
6 shall approve by regulation, and has submitted such fingerprints to such  
7 exchange or market system which has had a criminal history search  
8 conducted of such individual and has shared such information or its  
9 determination resulting from such search with the department; provided,  
10 however, that the superintendent may subsequently require such applicant  
11 to submit [~~his or her~~] such applicant's fingerprints if the superinten-  
12 dent has a reasonable basis for updating the information or determi-  
13 nation resulting from the report of the criminal history search  
14 conducted at the request of such federal banking agency, exchange or  
15 market system.

16 § 4. Subdivision 2 of section 635 of the banking law, as amended by  
17 chapter 146 of the laws of 2003, is amended to read as follows:

18 2. "License" when used in this article means any license duly issued  
19 by the superintendent pursuant to the provisions of article nine,  
20 nine-A, nine-B, eleven-B, twelve-B, twelve-C, twelve-D or thirteen-B of  
21 this chapter or any registration certificate issued by the superinten-  
22 dent pursuant to the provisions of article twelve-D of this chapter.

23 § 5. Subdivision 1 of section 652-b of the banking law, as added by  
24 chapter 374 of the laws of 1979, is amended to read as follows:

25 1. It shall be unlawful for any transmitter of money or its officers,  
26 affiliates or subsidiaries to enter into an agreement with a check cash-  
27 er, licensed pursuant to the provisions of article [~~nine-A~~] nine-B of  
28 this chapter, whereby credit is extended to the check casher at the same  
29 time as, and on the condition that, the transmitter of money enters into  
30 an agreement with the check casher whereby the check casher will (1)  
31 sell only the New York instruments or New York traveler's checks of the  
32 transmitter of money or (2) agree to the exclusive use of any of the  
33 other services of the transmitter of money. This section shall not  
34 apply to the issuance by a transmitter of money of a guarantee of any  
35 indebtedness of a check casher licensed pursuant to the provisions of  
36 article [~~nine-A~~] nine-B of this chapter.

37 § 6. This act shall take effect on the one hundred eightieth day after  
38 it shall have become a law. Effective immediately, the addition, amend-  
39 ment and/or repeal of any rule or regulation necessary for the implemen-  
40 tation of this act on its effective date are authorized to be made and  
41 completed on or before such effective date.