

# STATE OF NEW YORK

219

2025-2026 Regular Sessions

## IN SENATE

(Prefiled)

January 8, 2025

Introduced by Sens. GALLIVAN, BORRELLO -- read twice and ordered printed, and when printed to be committed to the Committee on Insurance

AN ACT to amend the financial services law, the tax law and the public health law, in relation to enacting the health care tax reform act

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "health care tax reform act".

3 § 2. Legislative findings. The Legislature hereby finds that:

4 (a) The affordability of health care and health insurance is extremely  
5 important in ensuring that the maximum number of New York State resi-  
6 dents can obtain high quality affordable health care;

7 (b) Health care and health insurance are currently subject to several  
8 taxes that directly and indirectly increase the cost of health insurance  
9 coverage, including an annual flat tax on all privately insured people  
10 in New York State called the covered lives assessment that raises the  
11 costs to health plans by \$1.1 Billion, a 9.63% sales tax surcharge on  
12 certain hospital based health services that costs consumers \$3.6  
13 Billion, a 1.75% flat tax on all commercial health insurance policies  
14 that costs consumers \$350 Million, and a gross receipts tax on insurance  
15 companies called a section 206 assessment that costs health plans \$149  
16 Million a year;

17 (c) Collectively, the taxes on health care and health insurance cost  
18 consumers a total of over \$5 Billion in 2018, which exceeds the total  
19 amount of taxes paid by corporations through the franchise taxes and  
20 exceeds all other types of taxes except for personal income taxes and  
21 general sales taxes; and

22 (d) The taxes on health care and health insurance are fundamentally  
23 regressive taxes because the taxes are unrelated to a consumer's wealth  
24 or ability to pay, directly impact hospitalization costs at a time when

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 consumers are facing some of their greatest health care challenges,  
2 directly increase the cost of health insurance, and are counterproduc-  
3 tive to the public policy objective of making health insurance as  
4 affordable as possible.

5 § 3. Section 206 of the financial services law is amended by adding a  
6 new subsection (g) to read as follows:

7 (g) For the fiscal year commencing on April first, two thousand twenty-  
8 five, the commissioner shall only collect eighty per centum of any  
9 assessments collected pursuant to this section in the fiscal year  
10 commencing on April first, two thousand twenty-six, and provided  
11 further, however, that for the fiscal year commencing on April first,  
12 two thousand twenty-eight, the commissioner shall only collect sixty per  
13 centum of any assessments collected pursuant to this section in the  
14 fiscal year commencing on April first, two thousand twenty-six, and  
15 provided further, however, that for the fiscal year commencing on April  
16 first, two thousand twenty-nine, the commissioner shall only collect  
17 forty per centum of any assessments collected pursuant to this section  
18 in the fiscal year commencing on April first, two thousand twenty-six,  
19 and provided further, however, that for the fiscal year commencing on  
20 April first, two thousand thirty, the commissioner shall only collect  
21 twenty per centum of any assessments collected pursuant to this section  
22 in the fiscal year commencing on April first, two thousand twenty-six,  
23 and provided further, however, that for the fiscal year commencing on  
24 April first, two thousand thirty-one, no such assessment under this  
25 section shall be collected.

26 § 4. Section 1502-a of the tax law, as amended by section 2 of part  
27 B-1 of chapter 57 of the laws of 2009 and as further amended by section  
28 104 of part A of chapter 62 of the laws of 2011, is amended to read as  
29 follows:

30 § 1502-a. Tax on non-life insurance corporations. (a) In lieu of the  
31 tax imposed by section fifteen hundred one of this article, every domes-  
32 tic insurance corporation, every foreign insurance corporation and every  
33 [~~alien~~] noncitizen insurance corporation, other than such corporations  
34 transacting the business of life insurance, (1) authorized to transact  
35 business in this state under a certificate of authority from the super-  
36 intendent of financial services[~~7~~] or (2) that is a risk retention group  
37 as defined in subsection (n) of section five thousand nine hundred two  
38 of the insurance law, [~~or (3) that is a health maintenance organization~~  
39 ~~required to obtain a certificate of authority under article forty-four~~  
40 ~~of the public health law,~~] shall, for the privilege of exercising corpo-  
41 rate franchises or for carrying on business in a corporate or organized  
42 capacity within this state, and in addition to any other taxes imposed  
43 for such privilege, pay a tax on all gross direct premiums, less return  
44 premiums thereon, written on risks located or resident in this state.  
45 The tax imposed by this section shall be computed in the manner set  
46 forth in subdivision (a) of section fifteen hundred ten of this article  
47 as such subdivision applied to taxable years beginning before January  
48 first, two thousand three, except that the rate of tax imposed by this  
49 section shall be [~~one and seventy-five hundredths percent on all gross~~  
50 ~~direct premiums, less return premiums thereon, for accident and health~~  
51 ~~insurance contracts, including contracts with health maintenance organ-~~  
52 ~~izations for health services, and~~] two percent on all [~~other~~] such  
53 premiums except accident and health insurance contracts, including  
54 contracts with health maintenance organizations for health services.

55 (b) In lieu of the tax imposed by section fifteen hundred one of this  
56 article, every domestic insurance corporation, every foreign insurance

1 corporation and every noncitizen insurance corporation, other than such  
2 corporations transacting the business of life insurance that is a health  
3 maintenance organization required to obtain a certificate of authority  
4 under article forty-four of the public health law, shall, for the privi-  
5 lege of exercising corporate franchises or for carrying on business in a  
6 corporate or organized capacity within this state, and in addition to  
7 any other taxes imposed for such privilege, pay a tax on all gross  
8 direct premiums, less return premiums thereon, written on risks located  
9 or resident in this state. The tax imposed by this section shall be  
10 computed in the manner set forth in subdivision (a) of section fifteen  
11 hundred ten of this article as such subdivision applied to taxable years  
12 beginning before January first, two thousand three, except that the rate  
13 of tax imposed by this section shall be one and seventy-five hundredths  
14 percent on all gross direct premiums, less return premiums thereon, for  
15 accident and health insurance contracts, including contracts with health  
16 maintenance organizations for health services, provided, however, that  
17 for the taxable year beginning January first, two thousand twenty-seven,  
18 the percentage shall be one and four tenths percent, and provided  
19 further, however, that for the taxable year beginning January first, two  
20 thousand twenty-eight, the percentage shall be one and five hundredths  
21 percent, and provided further, however, that for the taxable year begin-  
22 ning January first, two thousand twenty-nine, the percentage shall be  
23 seven tenths of one percent, and provided further, however, that for the  
24 taxable year beginning January first, two thousand thirty, the percent-  
25 age shall be thirty-seven hundredths of one percent, and provided  
26 further, however, that for the taxable years beginning on and after  
27 January first, two thousand thirty-one, no such tax shall be imposed.

28 (c) All the other provisions in section fifteen hundred ten of this  
29 article as amended from time to time, other than subdivision (b) of such  
30 section, shall apply to the tax imposed by this section. In no event  
31 shall the tax imposed under this section be less than two hundred fifty  
32 dollars.

33 § 5. Subdivision 2 of section 2807-j of the public health law, as  
34 amended by section 41 of part B of chapter 58 of the laws of 2005 and  
35 paragraphs (b), (c), (d), and (e) as amended by section 50 of part B of  
36 chapter 58 of the laws of 2009, is amended to read as follows:

37 2. (a) The total percentage allowance for any period during the period  
38 January first, nineteen hundred ninety-seven through December thirty-  
39 first, nineteen hundred ninety-nine and on and after January first, two  
40 thousand, for a designated provider of services applicable to a payor  
41 shall be determined in accordance with this subdivision and applied to  
42 net patient service revenues.

43 (b) The total percentage allowance for each payor, other than govern-  
44 mental agencies, or health maintenance organizations for services  
45 provided to subscribers eligible for medical assistance pursuant to  
46 title eleven of article five of the social services law, or approved  
47 organizations for services provided to subscribers eligible for the  
48 family health plus program pursuant to title eleven-D of article five of  
49 the social services law, and other than payments for a patient that has  
50 no third-party coverage in whole or in part for services provided by a  
51 designated provider of services, shall be:

52 (i) the sum of (A) eight and eighteen-hundredths percent, provided,  
53 however, that for services provided on and after July first, two thou-  
54 sand three, the percentage shall be eight and eighty-five hundredths  
55 percent, and further provided that for services provided on and after  
56 January first, two thousand six, the percentage shall be eight and nine-

1 ty-five hundredths percent, and further provided that for services  
2 provided on and after April first, two thousand nine, the percentage  
3 shall be nine and sixty-three hundredths percent, and further provided  
4 that for services provided on and after April first, two thousand twen-  
5 ty-six, the percentage shall be twenty-two and sixty-one hundredths  
6 percent, and further provided that for services provided on and after  
7 April first, two thousand twenty-seven, the percentage shall be sixteen  
8 and ninety-six hundredths percent, and further provided that for  
9 services provided on and after April first, two thousand twenty-eight,  
10 the percentage shall be eleven and thirty-one hundredths percent, and  
11 further provided that for services provided on and after April first,  
12 two thousand twenty-nine, the percentage shall be five and sixty-five  
13 hundredths percent, and further provided that for services provided on  
14 and after April first, two thousand thirty, the percentage shall be zero  
15 percent, plus (B) twenty-four percent, provided, however, that for  
16 services provided on and after July first, two thousand three, the  
17 percentage shall be twenty-five and ninety-seven hundredths percent, and  
18 further provided that for services provided on and after January first,  
19 two thousand six, the percentage shall be twenty-six and twenty-six  
20 hundredths percent, and further provided that for services provided on  
21 and after April first, two thousand nine, the percentage shall be twen-  
22 ty-eight and twenty-seven hundredths percent, and further provided that  
23 for services provided on and after April first, two thousand twenty-six,  
24 the percentage shall be twenty-two and sixty-one hundredths percent, and  
25 further provided that for services provided on and after April first,  
26 two thousand twenty-seven, the percentage shall be sixteen and ninety-  
27 six hundredths percent, and further provided that for services provided  
28 on and after April first, two thousand twenty-eight, the percentage  
29 shall be eleven and thirty-one hundredths percent, and further provided  
30 that for services provided on and after April first, two thousand twen-  
31 ty-nine, the percentage shall be five and sixty-five hundredths percent,  
32 and further provided that for services provided on and after April  
33 first, two thousand thirty, the percentage shall be zero percent, and  
34 plus (C) for a specified third-party payor as defined in subdivision  
35 one-a of section twenty-eight hundred seven-s of this article the  
36 percentage allowance applicable for a general hospital for inpatient  
37 hospital services pursuant to subdivision two of section twenty-eight  
38 hundred seven-s of this article;

39 (ii) unless (A) an election in accordance with paragraph (a) of subdi-  
40 vision five of this section to pay the allowance directly to the commis-  
41 sioner or the commissioner's designee is in effect for a third-party  
42 payor, and in addition (B) for a specified third-party payor an election  
43 to pay the assessment in accordance with section twenty-eight hundred  
44 seven-t of this article is in effect.

45 (c) If an election in accordance with subdivision five of this section  
46 is in effect for a third-party payor and in addition in accordance with  
47 section twenty-eight hundred seven-t of this article for a specified  
48 third-party payor, the total percentage allowance factor shall be  
49 reduced to eight and eighteen-hundredths percent, provided, however,  
50 that for services provided on and after July first, two thousand three  
51 the total percentage allowance factor shall be reduced to eight and  
52 eighty-five hundredths percent, and further provided that for services  
53 provided on and after January first, two thousand six, the total  
54 percentage allowance factor shall be reduced to eight and ninety-five  
55 hundredths percent, and further provided that for services provided on  
56 and after April first, two thousand nine, the total percentage allowance

1 factor shall be reduced to nine and sixty-three hundredths percent and  
2 further provided that for services provided on and after April first,  
3 two thousand twenty-six, the percentage shall be seven and seventy-one  
4 hundredths percent, and further provided that for services provided on  
5 and after April first, two thousand twenty-seven, the percentage shall  
6 be five and seventy-nine hundredths percent, and further provided that  
7 for services provided on and after April first, two thousand twenty-  
8 eight, the percentage shall be three and eighty-six hundredths percent,  
9 and further provided that for services provided on and after April  
10 first, two thousand twenty-nine, the percentage shall be one and nine-  
11 ty-three hundredths percent, and further provided that for services  
12 provided on and after April first, two thousand thirty, the percentage  
13 shall be zero percent.

14 (d) The total percentage allowance for payments by governmental agen-  
15 cies, as determined in accordance with paragraphs (a) and (a-1) of  
16 subdivision one of section twenty-eight hundred seven-c of this article  
17 as in effect on December thirty-first, nineteen hundred ninety-six, or  
18 health maintenance organizations for services provided to subscribers  
19 eligible for medical assistance pursuant to title eleven of article five  
20 of the social services law, or approved organizations for services  
21 provided to subscribers eligible for the family health plus program  
22 pursuant to title eleven-D of article five of the social services law,  
23 shall be five and [~~ninety-eight hundredths~~] ninety-eight hundredths  
24 percent, provided, however, that for services provided on and after July  
25 first, two thousand three the total percentage allowance shall be six  
26 and forty-seven hundredths percent, and further provided that for  
27 services provided on and after January first, two thousand six, the  
28 total percentage allowance shall be six and fifty-four hundredths  
29 percent, and further provided that for services provided on and after  
30 April first, two thousand nine, the total percentage allowance shall be  
31 seven and four hundredths percent and further provided that for services  
32 provided on and after April first, two thousand twenty-six, the percent-  
33 age shall be five and sixty-three hundredths percent, and further  
34 provided that for services provided on and after April first, two thou-  
35 sand twenty-seven, the percentage shall be four and twenty-two  
36 hundredths percent, and further provided that for services provided on  
37 and after April first, two thousand twenty-eight, the percentage shall  
38 be two and eighty-two hundredths percent, and further provided that for  
39 services provided on and after April first, two thousand twenty-nine,  
40 the percentage shall be one and forty-one hundredths percent, and  
41 further provided that for services provided on and after April first,  
42 two thousand thirty, the percentage shall be zero percent.

43 (e) The total percentage allowance for payments for services provided  
44 by designated providers of services for which there is no third-party  
45 coverage in whole or in part shall be eight and eighteen-hundredths  
46 percent, provided, however, that for services provided on and after July  
47 first, two thousand three the total percentage allowance shall be eight  
48 and eighty-five hundredths percent, and further provided that for  
49 services provided on and after January first, two thousand six, the  
50 total percentage allowance shall be eight and ninety-five hundredths  
51 percent, and further provided that for services provided on and after  
52 April first, two thousand nine, the total percentage allowance shall be  
53 nine and sixty-three hundredths percent and further provided that for  
54 services provided on and after April first, two thousand twenty-six, the  
55 percentage shall be seven and seventy-one hundredths percent, and  
56 further provided that for services provided on and after April first,

1 two thousand twenty-seven, the percentage shall be five and seventy-nine  
2 hundredths percent, and further provided that for services provided on  
3 and after April first, two thousand twenty-eight, the percentage shall  
4 be three and eighty-six hundredths percent, and further provided that  
5 for services provided on and after April first, two thousand twenty-  
6 nine, the percentage shall be one and ninety-three hundredths percent,  
7 and further provided that for services provided on and after April  
8 first, two thousand thirty, the percentage shall be zero percent. This  
9 paragraph shall not apply to patient deductibles and coinsurance  
10 amounts.

11 (f) The total percentage allowance for patient deductibles and coinsu-  
12 rance amounts shall be the same percentage allowance applicable to  
13 payments by the primary third-party payor covering the patient in each  
14 case determined in accordance with paragraphs (a), (b) and (c) of this  
15 subdivision.

16 (g) The total percentage allowance for secondary third-party payors  
17 under coordination of benefits principles shall be the same percentage  
18 allowance applicable to payments by the primary third-party payor in the  
19 case determined in accordance with paragraphs (a), (b) and (c) of this  
20 subdivision.

21 § 6. Subdivision 2 of section 2807-s of the public health law, as  
22 added by chapter 639 of the laws of 1996, subparagraph (ii) of paragraph  
23 (b) as amended by chapter 1 of the laws of 1999, paragraph (c) as  
24 amended by section 15 of part A-3 of chapter 62 of the laws of 2003,  
25 subparagraph (ii) of paragraph (c) as amended and subparagraph (iii) of  
26 paragraph (c) as added by section 31 of part B of chapter 58 of the laws  
27 of 2005, and subparagraph (iv) of paragraph (c) as added by section 21  
28 of part A of chapter 58 of the laws of 2007, is amended to read as  
29 follows:

30 2. (a) The regional percentage allowance for any period during the  
31 period January first, nineteen hundred ninety-seven through December  
32 thirty-first, nineteen hundred ninety-nine for all general hospitals in  
33 the region applicable to a specified third-party payor, and applicable  
34 to related patient coinsurance and deductible amounts and to secondary  
35 third-party payors under coordination of benefits principles, shall be  
36 the following, and shall be applied to inpatient hospital net patient  
37 service revenues:

38 (b) the result expressed as a percentage of:

39 (i) for each region, the amount allocated to the region in accordance  
40 with subdivision six of this section, divided by

41 (ii) the total estimated nineteen hundred ninety-six general hospital  
42 inpatient revenue of all general hospitals in the region, excluding (A)  
43 an estimate of revenue from services provided to beneficiaries of title  
44 XVIII of the federal social security act (medicare), (B) an estimate of  
45 revenue from services provided to patients eligible for payments by  
46 governmental agencies, patients eligible for payments pursuant to the  
47 comprehensive motor vehicle insurance reparations act, the workers'  
48 compensation law, the volunteer firefighters' benefit law, and the  
49 volunteer ambulance workers' benefit law, and self-pay patients, (C)  
50 from general hospitals providing graduate medical education in the  
51 aggregate an amount equal to the amount specified in subparagraph (i) of  
52 this subdivision, other than the components of such amount allocable to  
53 payors specified in clause (B) of this subparagraph, and (D) an estimate  
54 of revenue reductions related to negotiated reimbursement in nineteen  
55 hundred ninety-seven with specified third-party payors which shall be a  
56 uniform statewide percentage estimated reduction.

1 (c) (i) The regional percentage allowance for the periods January  
2 first, two thousand through June thirtieth, two thousand three, for all  
3 general hospitals in the region applicable to specified third-party  
4 payors, and applicable to related patient coinsurance and deductible  
5 amounts, shall be the same regional percentage allowance calculated  
6 pursuant to paragraph (b) of this subdivision for the period January  
7 first, nineteen hundred ninety-nine through December thirty-first, nine-  
8 teen hundred ninety-nine.

9 (ii) The regional percentage allowance for the periods July first, two  
10 thousand three through December thirty-first, two thousand five, for all  
11 general hospitals in the region applicable to specified third-party  
12 payors, and applicable to related patient coinsurance and deductible  
13 amounts, shall be the same regional percentage allowance calculated  
14 pursuant to paragraph (b) of this subdivision for the period January  
15 first, nineteen hundred ninety-nine through December thirty-first, nine-  
16 teen hundred ninety-nine multiplied by one hundred eight and nineteen  
17 hundredths percent.

18 (iii) The regional percentage allowance for the periods January first,  
19 two thousand six through June thirtieth, two thousand seven, for all  
20 general hospitals in the region applicable to specified third-party  
21 payors, and applicable to related patient coinsurance and deductible  
22 amounts, shall be the same regional percentage allowance calculated  
23 pursuant to subparagraph (ii) of this paragraph for the period January  
24 first, two thousand five through December thirty-first, two thousand  
25 five multiplied by one hundred one and thirteen hundredths percent.

26 (iv) The regional percentage allowance for periods [~~on and after~~ July  
27 first, two thousand seven through March thirtieth, two thousand twenty-  
28 six, for all general hospitals in the region applicable to specified  
29 third-party payors, and applicable to related patient coinsurance and  
30 deductible amounts, shall be the same regional percentage allowance  
31 calculated pursuant to subparagraph (iii) of this paragraph for the  
32 period January first, two thousand six through June thirtieth, two thou-  
33 sand seven.

34 (v) The regional percentage allowance for periods April first, two  
35 thousand twenty-six through March thirtieth, two thousand twenty-seven,  
36 for all general hospitals in the region applicable to specified third-  
37 party payors, and applicable to related patient coinsurance and deduct-  
38 ible amounts, shall be the same regional percentage allowance calculated  
39 pursuant to paragraph (b) of this subdivision for the period January  
40 first, nineteen hundred ninety-nine through December thirty-first, nine-  
41 teen hundred ninety-nine multiplied by ninety-seven and seventy-one  
42 hundredths percent.

43 (vi) The regional percentage allowance for periods April first, two  
44 thousand twenty-seven through March thirtieth, two thousand twenty-  
45 eight, for all general hospitals in the region applicable to specified  
46 third-party payors, and applicable to related patient coinsurance and  
47 deductible amounts, shall be the same regional percentage allowance  
48 calculated pursuant to paragraph (b) of this subdivision for the period  
49 January first, nineteen hundred ninety-nine through December thirty-  
50 first, nineteen hundred ninety-nine multiplied by seventy-three and  
51 twenty-nine hundredths percent.

52 (vii) The regional percentage allowance for periods April first, two  
53 thousand twenty-eight through March thirtieth, two thousand twenty-nine,  
54 for all general hospitals in the region applicable to specified third-  
55 party payors, and applicable to related patient coinsurance and deduct-  
56 ible amounts, shall be the same regional percentage allowance calculated

1 pursuant to paragraph (b) of this subdivision for the period January  
2 first, nineteen hundred ninety-nine through December thirty-first, nine-  
3 teen hundred ninety-nine multiplied by forty-eight and eighty-six  
4 hundredths percent.

5 (viii) The regional percentage allowance for periods April first, two  
6 thousand twenty-nine through March thirtieth, two thousand thirty, for  
7 all general hospitals in the region applicable to specified third-party  
8 payors, and applicable to related patient coinsurance and deductible  
9 amounts, shall be the same regional percentage allowance calculated  
10 pursuant to paragraph (b) of this subdivision for the period January  
11 first, nineteen hundred ninety-nine through December thirty-first, nine-  
12 teen hundred ninety-nine multiplied by twenty-four and forty-three  
13 hundredths percent.

14 § 7. This act shall take effect immediately; provided, however, that  
15 the amendments to section 2807-j of the public health law made by  
16 section five of this act shall not affect the expiration of such section  
17 and shall be deemed to expire therewith; provided further, however, that  
18 the amendments to section 2807-s of the public health law made by  
19 section six of this act shall not affect the expiration of such section  
20 and shall be deemed to expire therewith.