

STATE OF NEW YORK

186

2025-2026 Regular Sessions

IN SENATE

(Prefiled)

January 8, 2025

Introduced by Sen. HOYLMAN-SIGAL -- read twice and ordered printed, and when printed to be committed to the Committee on Insurance

AN ACT to amend the insurance law and the financial services law, in relation to establishing the climate protection insurance act

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The insurance law is amended by adding a new article 92 to
2 read as follows:

ARTICLE 92

CLIMATE PROTECTION INSURANCE ACT

Section 9201. Definitions.

6 9202. Implementing climate leadership and community protection
7 act targets for insurers.

8 9203. Reporting.

9 § 9201. Definitions. In this article, unless the context or subject
10 matter otherwise requires:

11 (a) "New fossil fuel project" means a project designed to facilitate
12 the production of fossil fuels in excess of what is in development as of
13 the effective date of this article, including production of new coal
14 infrastructure, power plants, or mines. "New fossil fuel project" also
15 includes projects that would support exploring new oil and gas fields or
16 otherwise expanding oil and gas reserves. Examples of such projects
17 include, but are not limited to, new wells, pipelines, terminals or gas
18 power plants.

19 (b) "Department" means the department of financial services.

20 (c) "Superintendent" means the superintendent of the department of
21 financial services.

22 (d) "Precautionary principle" means an approach taken to regulation
23 which mandates that when activities under consideration may lead to
24 unacceptably serious or irreversible harm that is scientifically plausi-

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

LBD00753-01-5

1 ble but uncertain, actions shall be taken to avoid or diminish that
2 harm.

3 (e) "Guidance" means the department guidance for New York domestic
4 insurers on managing the financial risks from climate change issued by
5 the department of financial services.

6 § 9202. Implementing climate leadership and community protection act
7 targets for insurers. (a) The department shall:

8 (1) Integrate the precautionary principle into its regulation and
9 supervision of insurers by:

10 (A) incorporating measures to anticipate, prevent, or minimize the
11 effects of climate risk and its adverse effects; and

12 (B) implementing cost-effective measures to address the climate risk
13 exposure of insurers, even in the absence of full economic or scientific
14 certainty; and

15 (2) Align insurer investment and underwriting activities with
16 science-based climate mitigation targets consistent with the emissions
17 limits set in section 75-0107 of the environmental conservation law by
18 prohibiting underwriting for any new fossil fuel project and directing
19 insurers to phase out existing underwriting for exploration, extraction,
20 processing, exporting, transporting, and any other significant action
21 with respect to oil, natural gas, coal, or any byproduct thereof.

22 (b) Within twelve months of the effective date of this article, the
23 superintendent shall develop and implement criteria for certain insurers
24 doing business in this state, as determined by the superintendent pursu-
25 ant to subsection (f) of this section, to submit annually to the super-
26 intendent a report disclosing:

27 (1) Such insurer's investments in:

28 (A) any company that derives ten percent or more of revenue from
29 exploration, extraction, processing, exporting, transporting, and any
30 other significant action with respect to oil, natural gas, coal, or any
31 byproduct thereof;

32 (B) any project intended to facilitate or expand exploration,
33 extraction, processing, exporting, transporting, and any other signif-
34 icant action with respect to oil, natural gas, coal, or any byproduct
35 thereof; and

36 (C) any project intended to construct any infrastructure related to
37 projects under subparagraph (B) of this paragraph, such as wells, pipe-
38 lines, terminals or refineries;

39 (2) The financed emissions from all of the insurer's investments in
40 the previous reporting year;

41 (3) Information concerning such insurer's gross premium underwriting
42 for:

43 (A) any company that derives ten percent or more of revenue from
44 exploration, extraction, processing, exporting, transporting, and any
45 other significant action with respect to oil, natural gas, coal, or any
46 byproduct thereof;

47 (B) any project intended to facilitate or expand exploration,
48 extraction, processing, exporting, transporting, and any other signif-
49 icant action with respect to oil, natural gas, coal, or any byproduct
50 thereof; and

51 (C) any project intended to construct any infrastructure related
52 projects under subparagraph (B) of this paragraph, such as wells, pipe-
53 lines, terminals or refineries;

54 (4) The insured emissions from all of the insurer's underwriting in
55 the previous reporting year;

1 (5) Aggregated data on homeowners and renters premiums, claims, deduc-
2 tibles and overall insurance exposures, at a census-tract level, in a
3 manner that does not risk public disclosure of personally identifiable
4 information of policyholders; and

5 (6) Any other information the department deems necessary to effec-
6 tively implement and enforce any rule or regulation promulgated pursuant
7 to this article.

8 (c) The criteria developed by the superintendent pursuant to
9 subsection (b) of this section shall enable the superintendent to post
10 the information reported to the superintendent pursuant to subsection
11 (d) of this section on the department's website.

12 (d) Within twelve months of the effective date of this article, and
13 annually thereafter, such insurers doing business in this state, as
14 determined by the superintendent subject to subsection (f) of this
15 section, shall submit a report to the superintendent disclosing the
16 information set forth in subsection (b) of this section for the preced-
17 ing calendar year.

18 (e) Within three months of receiving the report required pursuant to
19 subsection (b) of this section, and annually thereafter, the superinten-
20 dent shall compile and post the information in such report on the
21 department's website.

22 (f) The superintendent may engage the services of attorneys, actuar-
23 ies, accountants and other experts not otherwise a part of the super-
24 intendent's staff, at the reporting insurer's expense, as shall be
25 reasonably necessary to assist in the review of such insurer's filing
26 under subsection (c) of this section. All persons so engaged shall be
27 under the direction and control of the superintendent and shall act in a
28 purely advisory capacity.

29 (g) The superintendent shall subject an insurer to the requirements of
30 this section if:

31 (1) The insurer reports over one hundred million dollars on its annual
32 schedule T filing with the National Association of Insurance Superinten-
33 dents; or

34 (2) The insurer's activities or investments may expose such insurer to
35 a heightened level of risk from the physical or transition effects of
36 climate change; or

37 (3) The superintendent otherwise determines that disclosure would be
38 in the public interest.

39 (h) The superintendent shall review and update the guidance at least
40 once every two years and shall update the guidance to reflect develop-
41 ments elsewhere in the world, with the intent of incorporating emerging
42 best practices and ensuring the smooth functioning of New York insurance
43 markets.

44 (i) The superintendent may adopt such regulations as the superinten-
45 dent deems necessary to carry out the purposes of this article.

46 (j) Within five years of the effective date of this article, the
47 superintendent shall require any insurer to divest from:

48 (1) any company that derives ten percent or more of revenue from
49 exploration, extraction, processing, exporting, transporting, and any
50 other significant action with respect to oil, natural gas, coal, or any
51 byproduct thereof;

52 (2) any project intended to facilitate or expand exploration,
53 extraction, processing, exporting, transporting, and any other signif-
54 icant action with respect to oil, natural gas, coal, or any byproduct
55 thereof; and

1 (3) any project intended to construct any infrastructure related to
 2 projects under paragraph two of this subsection, such as wells, pipe-
 3 lines, terminals or refineries.

4 § 9203. Reporting. (a) Within twelve months of the effective date of
 5 this article, and once every two years thereafter, the superintendent
 6 shall submit a report to the legislature and the governor. The report
 7 shall also be made available to the public and posted on the depart-
 8 ment's website. The report shall disclose, for the preceding two calen-
 9 dar years, the department's:

10 (1) Efforts to implement the provisions of section nine thousand two
 11 hundred two of this article;

12 (2) Regulatory and supervisory actions taken, if any, to bolster the
 13 resilience of insurers to the physical impacts of climate change;

14 (3) Regulatory and supervisory actions planned, if any, to bolster the
 15 resilience of insurers to the physical impacts of climate change;

16 (4) The effects, if any, that the insurers' efforts to address climate
 17 risk have had on the affordability and availability of insurance for low
 18 income communities, communities of color and other traditionally under-
 19 served communities in the state, including communities vulnerable to
 20 bluelining as defined in paragraph fifty-six of subsection (a) of
 21 section one hundred seven of this chapter.

22 (b) Such report shall also summarize available information regarding:

23 (1) insurer and insurance market readiness for climate change and the
 24 energy transition;

25 (2) major sources of climate risk faced by New York insurers;

26 (3) any gaps related to climate risk that the department intends to
 27 address; and

28 (4) any legislative action that must be taken in order to allow the
 29 department to address climate risk.

30 § 2. Subsections (k) and (l) of section 102 of the financial services
 31 law are amended and a new subsection (m) is added to read as follows:

32 (k) To promote the reduction and elimination of fraud, criminal abuse
 33 and unethical conduct by, and with respect to, banking, insurance and
 34 other financial services institutions and their customers; [~~and~~]

35 (l) To educate and protect users of banking, insurance, and financial
 36 services products and services through the provision of timely and
 37 understandable information[~~+~~]; and

38 (m) To identify, supervise, regulate and manage exposure to risk in
 39 New York's banking, insurance and financial services industries, includ-
 40 ing risks related to climate change.

41 § 3. Subsection (a) of section 107 of the insurance law is amended by
 42 adding a new paragraph 56 to read as follows:

43 (56) "Community vulnerable to bluelining" means a census tract that
 44 meets the following:

45 (A) qualifies as a low-to-moderate income community under the criteria
 46 of the state's community reinvestment act or under the criteria defined
 47 in section two thousand three hundred fifty-five of this chapter or
 48 qualifies as a disadvantaged community as defined in section 75-0101 of
 49 the environmental conservation law and qualifies as a high climate risk
 50 community based either on the federal emergency management agency's risk
 51 index or other criteria defined in section two thousand three hundred
 52 fifty-five of this chapter; or

53 (B) qualifies based on other criteria developed by the department
 54 pursuant to section two thousand three hundred fifty-five of this chap-
 55 ter.

1 § 4. The insurance law is amended by adding two new sections 2354 and
2 2355 to read as follows:

3 § 2354. Protecting communities from bluelining. (a) The superintendent
4 shall have the authority to place a moratorium on non-renewals in under-
5 served communities that have been affected by a climate disaster in the
6 last year.

7 (b) No insurer shall refuse to issue or renew or shall cancel a policy
8 of property and casualty insurance based solely on the insured residing
9 in an area that is designated as a community vulnerable to bluelining
10 pursuant to paragraph fifty-six of subsection (a) of section one hundred
11 seven or section two thousand three hundred fifty-five of this chapter.
12 Such prohibition shall not preclude an insurer from refusing to issue or
13 renew or from canceling such policies based on sound underwriting and
14 actuarial principles reasonably related to actual or anticipated loss
15 experience subject to the applicable provisions of this section and of
16 section three thousand four hundred twenty-five of this chapter.

17 (c) No insurer shall refuse to issue or renew or shall cancel a policy
18 of property and casualty insurance based solely on the insured's source
19 of income, including the use of housing vouchers.

20 § 2355. Identification of communities vulnerable to bluelining. (a) In
21 addition to those communities which qualify as communities vulnerable to
22 bluelining pursuant to paragraph fifty-six of subsection (a) of section
23 one hundred seven of this chapter, the department shall establish crite-
24 ria and a process to identify new communities vulnerable to bluelining.

25 (1) Such criteria shall identify communities vulnerable to bluelining
26 based on geographic, public health, environmental hazard, and socioeco-
27 nomical criteria, which shall include, but are not limited to:

28 (A) areas burdened by cumulative environmental pollution and other
29 hazards that can lead to negative public health effects;

30 (B) areas with concentrations of people that are of low income, high
31 unemployment, high rent burden, low levels of home ownership, low levels
32 of educational attainment, or members of groups that have historically
33 experienced discrimination on the basis of race or ethnicity;

34 (C) areas vulnerable to the impacts of climate change such as flood-
35 ing, storm surges, and urban heat island effects; and

36 (D) any additional criteria that the department may identify.

37 (2) Before finalizing the criteria for identifying communities vulner-
38 able to bluelining pursuant to paragraph one of this subsection, the
39 department shall publish draft criteria and a draft list of communities
40 vulnerable to bluelining and make such information available on its
41 website.

42 (b) The department shall annually review the criteria, process, and
43 methods used to identify communities vulnerable to bluelining and shall
44 modify such methods to incorporate new data and scientific findings.

45 (c) The department shall regularly review the identities of communi-
46 ties vulnerable to bluelining and modify such identities as needed.

47 § 5. Subsection (d) of section 3425 of the insurance law is amended by
48 adding a new paragraph 4 to read as follows:

49 (4) With respect to cancellation of policies in communities vulnerable
50 to bluelining pursuant to paragraph fifty-six of subsection (a) of
51 section one hundred seven or section two thousand three hundred fifty-
52 five of this chapter, in addition to the requirements contained in para-
53 graph one of this subsection, unless the insurer, at least one year in
54 advance of the end of the policy period, mails or delivers to the named
55 insured, at the address shown in the policy, a written notice of its
56 intention not to renew a covered policy, or to condition its renewal

1 upon change of limits or elimination of any coverages, the named insured
2 shall be entitled to renew the policy upon timely payment of the premium
3 billed to the insured for the renewal.

4 § 6. The insurance law is amended by adding a new section 215 to read
5 as follows:

6 § 215. Rating and affordability improvement study. (a) The department
7 shall conduct a study on methods for keeping property and casualty
8 insurance lines affordable for communities vulnerable to bluelining,
9 including the consideration of homeowner mitigation in premium discounts
10 and non-renewal and cancellations decisions, assistance programs for
11 low-income policyholders similar to those proposed for the national
12 flood insurance program, and a tax on homeowners insurance lines that
13 declines into a rebate based on income.

14 (b) Within twelve months of the effective date of this section, the
15 department shall issue a report on their findings which shall provide
16 recommendations for regulatory and legislative actions relating to
17 affordable insurance lines in communities vulnerable to bluelining.

18 § 7. This act shall take effect immediately.