

STATE OF NEW YORK

10631

IN SENATE

June 1, 2026

Introduced by Sen. KAVANAGH -- read twice and ordered printed, and when printed to be committed to the Committee on Rules

AN ACT in relation to directing the New York state energy and development authority to establish pilot programs addressing energy efficiency and weatherization

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. 1. The Legislature hereby finds that energy efficiency
2 programs are one of the most effective methods of conserving energy and
3 helping to avoid the need for costly electric plant upgrades.

4 2. The energy efficiency and weatherization utility program budgets
5 between 2026 and 2030 are expected to be an estimated \$3.8 billion. To
6 maximize the impact of these funds, energy efficiency and weatherization
7 programs must be used efficiently, and projects resulting from these
8 funds must be welcomed by the local community. Municipal involvement
9 will also help facilitate the coordinated development of larger-scale
10 residential energy efficiency and weatherization projects that result in
11 significant decreases in overall energy usage in local utilities, easing
12 the burden on the electric grid and helping to decrease the need for
13 future capital expenditures.

14 3. Given the wide range of energy efficiency and weatherization
15 programs and the variety of funding sources, ensuring that energy effi-
16 ciency and weatherization funds are spent as effectively and efficiently
17 as possible requires a careful review of existing federal, state and
18 utility-funded resources and the involvement of municipal governments to
19 leverage those resources and provide local knowledge.

20 4. To ensure these resources are used effectively, the legislature
21 finds it prudent to direct the New York state energy research and devel-
22 opment authority to coordinate activity between municipalities, the
23 public service commission and local utilities in the advancement of
24 large-scale municipal-level energy efficiency residential weatherization
25 pilot projects.

26 § 2. 1. (a) Within six months after the effective date of this act,
27 the New York State energy research and development authority, hereinaft-

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 er NYSERDA, shall issue a request for proposals to identify cities,
2 towns, or villages that are interested in participating in municipal-
3 level energy efficiency and weatherization pilot projects to help
4 decrease residential energy usage and reduce future capital costs for
5 utilities. Energy efficiency and weatherization shall include, but not
6 be limited to: application or installation of weatherstripping, caulking,
7 sealant and other materials around doors, windows, and other areas
8 of a building for the purpose of insulating or sealing openings in the
9 building envelope and within the building to mitigate energy loss; thermostat
10 upgrades; roof, chimney, fireplace and roof vent repair, insofar
11 as such repairs are necessary to mitigate energy loss or resolve energy-
12 system related health and safety issues; repair and replacement of
13 storm windows, permanent windows; addition of insulation to exterior
14 walls or ceilings; and other similar projects identified by NYSERDA as
15 promoting residential energy efficiency or weatherization.

16 (b) The goal of the pilot projects shall be to create easily replicated
17 large-scale energy efficiency and weatherization projects that can
18 be implemented in urban, suburban, and rural parts of the state that
19 result in savings to utility customers in such areas and help decrease
20 the local utility's projected capital expenses.

21 (c) When reviewing municipal responses to the request for proposal,
22 NYSERDA shall consider: (i) areas of municipalities within disadvantaged
23 communities as defined in article seventy-five of the environmental
24 conservation law; (ii) areas of municipalities with electric grid
25 constraints or a high concentration of leak prone pipes; (iii) areas of
26 municipalities with high concentrations of older residential buildings,
27 and residential buildings with poorly insulated building envelopes; and
28 (iv) the geographic proximity of buildings proposed to be part of the
29 pilot project.

30 2. (a) After reviewing the municipal responses, NYSERDA shall identify
31 three targeted pilot areas, focusing on the ability to replicate
32 projects elsewhere and the costs and benefits to ratepayers both in the
33 affected area and in the rest of the utility service territory.

34 (b) In each of the three identified targeted pilot areas, NYSERDA, in
35 consultation with the city, town, or village, shall: (i) conduct, or
36 have conducted, energy audits, including but not limited to identifying
37 air leaks, examining insulation, inspecting all heating and cooling
38 systems and ductwork, and inspecting electrical wiring and identifying
39 electrical capacity, using existing resources; (ii) outline the scope of
40 work to be conducted based on such audits, and the estimated cost of
41 such projects; (iii) complete, or have completed, such work first using
42 funding from existing weatherization or energy efficiency programs or
43 funding, including but not limited to, EmPower+, funding for green rehabilitation
44 projects, and programs administered by electric corporations,
45 gas corporations or combination electric and gas corporations; and (iv)
46 in the event that existing funding is not sufficient, request the public
47 service commission to initiate a proceeding to pay for necessary energy
48 efficiency and weatherization costs, not otherwise eligible to be paid
49 for by existing federal or state programs, or programs within the utility
50 service territories of the selected municipalities.

51 (c) Any such proceeding initiated pursuant to this subdivision
52 designed to pay for energy efficiency and weatherization costs not
53 covered by existing programs, shall only authorize the collection of
54 funds in an amount less than or equal to the amount saved by the municipal-
55 level energy effective residential weatherization pilot projects
56 resulting from estimated avoided utility capital investments or other

1 means. When evaluating the NYSERDA request, the public service commis-
2 sion shall ensure that any such request would not negatively impact the
3 safe and reliable operation of the local distribution system and would
4 not result in a net increase in costs to ratepayers.

5 3. The pilot projects shall be subject to the provisions of section
6 224-d of the labor law.

7 4. Following completion of the three pilot projects, NYSERDA shall
8 issue a report to be posted on its website, which shall include an
9 outline of the pilot projects, the outcomes of such projects, including
10 projected energy savings, a cost-benefit analysis of whether increasing
11 the number of residential participants increased beneficial outcomes,
12 and an evaluation related to implementing municipal-level energy effi-
13 ciency residential weatherization projects, as well as recommendations
14 for changes to existing programs, and actions to facilitate future
15 large-scale energy efficiency projects. Such report shall also detail
16 what costs of the pilot projects were covered by programs existing prior
17 to the effective date of this act and what costs were not covered by
18 such programs; and any other information deemed relevant by NYSERDA.

19 § 3. Within one year of the effective date of this act, the public
20 service commission shall initiate a proceeding to conduct a review of
21 the utilization, spending levels, and eligible items covered by existing
22 energy efficiency and weatherization programs available to residential
23 customers. Such review shall be completed within six months and include
24 all programs administered by utility corporations, state agencies, and
25 authorities. In the course of this review, the commission shall evaluate
26 the efficacy and adoption rates of such programs, the three pilot
27 programs enacted by NYSERDA pursuant to section one of this act, and
28 evaluate modifications to such programs to increase adoption rates while
29 balancing ratepayer costs. Additionally, in the course of this review
30 such commission shall evaluate the merits of consolidating utility and
31 state administered energy efficiency and weatherization programs and
32 whether consolidation would result in increased adoption rates.

33 § 4. This act shall take effect immediately.