

# STATE OF NEW YORK

896

2025-2026 Regular Sessions

## IN ASSEMBLY

(Prefiled)

January 8, 2025

Introduced by M. of A. KIM, SEAWRIGHT, JACOBSON, SIMON, GONZALEZ-ROJAS, DAVILA, DeSTEFANO, DURSO, LEE -- read once and referred to the Committee on Judiciary

AN ACT to amend the public health law and the state finance law, in relation to enacting the Justice for Nursing Home Victims act; to amend the public health law and the civil practice law and rules, in relation to the responsibilities of nursing homes during pandemics; making an appropriation therefor; and providing for the repeal of such provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "Justice for Nursing Home Victims act".

3 § 2. The public health law is amended by adding a new section 2808-g  
4 to read as follows:

5 § 2808-g. Nursing home resident COVID-19 compensation program. 1.  
6 Definitions. The following terms as used in this section shall have the  
7 following meanings, unless the context otherwise requires:

8 (a) "claimant" means an individual filing a claim for compensation  
9 under this section and who is a statutory beneficiary of an eligible  
10 nursing home resident.

11 (b) "collateral source" means all collateral sources, including life  
12 insurance, pension funds, death benefit programs, and payments by feder-  
13 al, state, or local governments related to injury or death as a result  
14 of having COVID-19.

15 (c) "eligible nursing home resident" means a decedent who was a resi-  
16 dent of a nursing home located in the state and COVID-19 caused or  
17 contributed to such resident's death, as documented on such resident's  
18 death certificate, or as certified by a physician, nurse practitioner,  
19 or physician's assistant currently in good standing in any state or the

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD00957-02-5

1 District of Columbia, or a physician, nurse practitioner, or physician's  
2 assistant authorized to practice in New York by executive order during  
3 the declared COVID-19 state of emergency who determines with a reason-  
4 able degree of medical certainty that COVID-19 caused or contributed to  
5 the resident's death. Eligible nursing home resident shall include any  
6 temporary resident of a nursing home who is receiving subacute rehabil-  
7 itation care or temporary rehabilitation care.

8 (d) "the declared COVID-19 state of emergency" shall refer to the  
9 period of the state of emergency declared by executive order two hundred  
10 two on March seventh, two thousand twenty in response to the outbreak of  
11 the novel coronavirus.

12 2. Compensation program. The department shall establish and maintain a  
13 nursing home resident COVID-19 compensation program to provide full  
14 compensation to any eligible nursing home resident or their statutory  
15 beneficiary.

16 3. Administration. (a) The commissioner shall establish a committee to  
17 administer the nursing home resident COVID-19 compensation program. Such  
18 committee shall:

19 (i) administer the compensation program established pursuant to this  
20 section;

21 (ii) promulgate all procedural and substantive rules for the adminis-  
22 tration of this section; and

23 (iii) employ and supervise hearing officers and other administrative  
24 personnel to perform the duties established pursuant to this section.

25 (b) The commissioner shall appoint a chair and no more than two vice-  
26 chairs. The commissioner shall fix the annual salary of the chair. The  
27 chair shall be reimbursed for all expenses actually and necessarily  
28 incurred by the chair in the performance of the chair's duties here-  
29 under, within the amount made available by appropriation therefor. The  
30 other members of the committee shall receive no compensation for their  
31 services but shall be reimbursed for all expenses actually and necessar-  
32 ily incurred by them in the performance of their duties hereunder within  
33 the amount made available by appropriation therefor.

34 (c) The committee shall establish a subcommittee, to be known as the  
35 eligibility committee. The eligibility committee shall be composed of  
36 seven members. Five members shall be appointed jointly by the temporary  
37 president of the senate and the speaker of the assembly of which at  
38 least two shall be mental health professionals and at least one shall be  
39 an infectious disease clinician, and two members shall be appointed by  
40 the governor. The eligibility committee, in consultation with the chair,  
41 shall determine in accordance with subdivision four of this section, the  
42 requirements needing to be met to be eligible for compensation under  
43 this section and hear and decide appeals brought pursuant to subdivision  
44 four of this section.

45 4. Determination of eligibility for compensation. (a) A claimant shall  
46 file a claim for compensation under this section with the committee. The  
47 claim shall be on the form developed pursuant to paragraph (b) of this  
48 subdivision and shall state the factual basis for eligibility for  
49 compensation and the amount of compensation sought.

50 (b) The committee shall develop a claim form that claimants shall use  
51 when submitting claims under paragraph (a) of this subdivision. The  
52 chair shall ensure that such form can be filed electronically, if deter-  
53 mined to be practicable. Such form developed shall request:

54 (i) information from the claimant confirming the eligible nursing home  
55 resident's death as a result of contracting COVID-19 in a nursing home;

1 (ii) information regarding collateral sources of compensation the  
2 claimant has received or is entitled to receive as a result of such  
3 eligible nursing home resident's death; and

4 (iii) information from the claimant confirming they are a statutory  
5 beneficiary of the deceased eligible nursing home resident.

6 (c) The committee shall review a claim submitted pursuant to this  
7 subdivision and, with respect to a resident of the nursing home deter-  
8 mined if such resident is an eligible individual, and the amount of  
9 compensation to which the claimant is entitled to under this section.

10 (d) No later than one hundred twenty days after that date on which a  
11 claim is filed under paragraph (a) of this subdivision, the chair shall  
12 complete a review, make a determination, and provide written notice to  
13 the claimant, with respect to the matters that were the subject of the  
14 claim under review. Such a determination shall be final and not subject  
15 to judicial review, except that a claimant may appeal the chair's deter-  
16 mination to the eligibility committee established under paragraph (c) of  
17 subdivision three of this section.

18 (e) The amount of the compensation awarded under this section in the  
19 case of a claimant shall be:

20 (i) a death benefit of two hundred fifty thousand dollars paid to the  
21 estate of the eligible nursing home resident; and

22 (ii) an additional death benefit of one hundred thousand dollars paid  
23 to the spouse and each dependent of the eligible nursing home resident.

24 (f) A claimant who files an appeal pursuant to paragraph (d) of this  
25 subdivision shall have the right to be represented by an attorney; the  
26 right to present evidence, including the presentation of witnesses and  
27 documents; and any other due process rights determined appropriate by  
28 the chair.

29 (g) The chair shall not include amounts for punitive damages in any  
30 compensation paid under a claim pursuant to this section.

31 (h) The chair shall, with respect to each claimant, award the full  
32 amount of the compensation determined pursuant to paragraph (e) of this  
33 subdivision and shall not impose a cap on the total amount of such  
34 compensation.

35 (i) A resident shall be determined to be an eligible nursing home  
36 resident for purposes of this section if the chair determines that such  
37 claimant, during the COVID-19 emergency period, was a resident of a New  
38 York state nursing home facility who died as a result of having COVID-  
39 19. A claimant shall be determined to be eligible to receive compen-  
40 sation under this program if they are a representative acting on behalf  
41 of a deceased eligible nursing home resident and are a statutory benefi-  
42 ciary of such resident.

43 (j) No more than one claim shall be submitted pursuant to this section  
44 with respect to compensation arising from the death of an eligi-  
45 ble nursing home resident.

46 5. Payments to eligible individuals. (a) No later than twenty days  
47 after the date on which a determination is made by the chair regarding  
48 the amount of compensation due to a claimant under this section, the  
49 commissioner of taxation and finance shall authorize payment to such  
50 claimant of the amount determined from the nursing home resident COVID-  
51 19 compensation fund established pursuant to section ninety-eight-e of  
52 the state finance law.

53 6. Regulations. No later than ninety days after the effective date of  
54 this section, the committee, in consultation with the commissioner,  
55 shall promulgate rules and regulations to carry out the provisions of  
56 this section, including rules and regulations with respect to:

1 (a) forms to be used in submitting claims under this section;  
2 (b) the information to be included in such forms;  
3 (c) procedures for hearing and the presentation of evidence;  
4 (d) procedures to assist an individual in filing and pursuing claims  
5 under this section; and  
6 (e) other matters determined appropriate by the commissioner.

7 7. Right of subrogation. The state shall have the right of subrogation  
8 with respect to any claim paid by the commissioner of taxation and  
9 finance pursuant to this section.

10 § 3. Article 21 of the public health law is amended by adding a new  
11 title 9 to read as follows:

12 TITLE IX

13 RESPONSIBILITIES OF NURSING HOME DURING PANDEMICS

14 Section 2187. Definitions.

15 2188. Responsibilities of nursing home during pandemics.

16 § 2187. Definitions. The following words and phrases when used in this  
17 article shall have, unless the context clearly indicates otherwise, the  
18 meanings given to them in this section:

19 1. "Public health emergency" means any declared state of emergency  
20 made in response to an outbreak of an infectious disease and shall  
21 include the novel coronavirus outbreak, COVID-19.

22 2. "Nursing home" shall have the same meaning as defined in section  
23 twenty-eight hundred one of this chapter and shall include adult homes,  
24 enriched housing programs, assisted living residences and residential  
25 health care facilities as defined in such section.

26 3. "Resident" means a resident of a nursing home located in the state  
27 and an infectious disease caused or contributed to such resident's  
28 death, as documented on such resident's death certificate, or as certi-  
29 fied by a physician, nurse practitioner, or physician's assistant  
30 currently in good standing in any state or the District of Columbia, or  
31 a physician, nurse practitioner, or physician's assistant authorized to  
32 practice in New York by executive order during the declared public  
33 health emergency who determines with a reasonable degree of medical  
34 certainty that the infectious disease caused or contributed to the resi-  
35 dent's death. Resident shall include any temporary resident of a nurs-  
36 ing home who is receiving subacute rehabilitation care or temporary  
37 rehabilitation care.

38 4. "Domestic partner" shall have the same meaning as contained in  
39 section twenty-nine hundred ninety-four-a of this chapter.

40 § 2188. Responsibilities of nursing home during pandemics. 1.  
41 Notwithstanding any law, rule, executive order, or regulation to the  
42 contrary, during a public health emergency every nursing home shall:

43 (a) comply with all state and federal statutes and regulations, execu-  
44 tive orders and centers for disease control and prevention guidelines  
45 issued in response to such public health emergency; and

46 (b) follow all basic infection control protocols and guidelines relat-  
47 ing to proper infection prevention and control.

48 2. In an action to recover damages from a nursing home for the wrong-  
49 ful death of a resident during a public health emergency, proof that a  
50 nursing home failed to comply with any of the following as they relate  
51 to the public health emergency shall be presumed to be negligence and  
52 the cause of the resident contracting the infectious disease:

53 (a) state or federal statutes or regulations;

54 (b) executive orders;

55 (c) centers for disease control and prevention guidelines; or

1 (d) basic infection control practices, relating to proper infection  
2 prevention and control practices.

3 3. The presumption established by this article shall only be rebutted  
4 by credible and reliable evidence which establishes that the resident's  
5 own conduct was the sole proximate cause of the resident contracting  
6 such disease.

7 4. In addition to any other lawful element of damages that may be  
8 recoverable by reason of the death of the resident, the resident's  
9 surviving grandparents, parents, siblings, spouse, domestic partner,  
10 children and grandchildren shall be entitled to recover damages for  
11 their respective non-pecuniary injuries, including: grief or anguish  
12 caused by the resident's death, and for any disorder caused by such  
13 grief or anguish, loss of love, society, protection, comfort, companion-  
14 ship, and consortium resulting from the resident's death; and loss of  
15 nurture, guidance, counsel, advice, training, and education resulting  
16 from the resident's death. Any such claim for non-pecuniary injuries  
17 shall be brought by the residents' personal representative.

18 5. Any agreement purporting to limit the liability of a nursing home  
19 for damages or purporting to limit the remedies of the resident or those  
20 seeking damages pursuant to this article is contrary to the public poli-  
21 cy of this state and absolutely void.

22 6. Notwithstanding any provision of law to the contrary, all civil  
23 claims or causes of action brought by any person for damages against a  
24 nursing home for personal injuries or the death of a resident during the  
25 novel coronavirus outbreak, COVID-19, including an action pursuant to  
26 section twenty-eight hundred one-d of this chapter, may be commenced  
27 within two years after the effective date of this title.

28 § 4. The state finance law is amended by adding a new section 98-e to  
29 read as follows:

30 § 98-e. Nursing home resident COVID-19 compensation fund. 1. There is  
31 hereby established in the joint custody of the commissioner of taxation  
32 and finance and the comptroller a fund to be known as the "nursing home  
33 resident COVID-19 compensation fund".

34 2. The sources of funds shall consist of all moneys collected there-  
35 for, or moneys credited, appropriated or transferred thereto from the  
36 general fund, any other fund or source pursuant to law or any other  
37 moneys made available for the purposes of the fund. Nothing contained in  
38 this section shall prevent the state from receiving grants, gifts or  
39 bequests for the purposes of the fund as defined in this section and  
40 depositing them into the fund according to law.

41 3. Moneys within the nursing home resident COVID-19 compensation fund  
42 shall be made available to the commissioner of public health for the  
43 administration of the nursing home resident COVID-19 compensation  
44 program pursuant to section twenty-eight hundred eight-g of the public  
45 health law.

46 4. Moneys shall be payable from the fund on the audit and warrant of  
47 the comptroller on vouchers approved and certified by the commissioner  
48 of public health.

49 § 5. The civil practice law and rules is amended by adding a new  
50 section 217-b to read as follows:

51 § 217-b. Action to recover damages for personal injury or death of a  
52 resident at a nursing home during the COVID-19 state of emergency. 1.  
53 The following words and phrases when used in this section shall have,  
54 unless the context clearly indicates otherwise, the meanings given to  
55 them in this section:

1 (a) "Nursing home" shall have the same meaning as defined in section  
2 twenty-eight hundred one of the public health law and shall include  
3 adult homes, enriched housing programs, assisted living residences and  
4 residential health care facilities as defined in such section.

5 (b) "Resident" means a decedent who was a resident of a nursing home  
6 located in the state and COVID-19 caused or contributed to such resi-  
7 dent's death, as documented on such resident's death certificate, or as  
8 certified by a physician, nurse practitioner, or physician's assistant  
9 currently in good standing in any state or the District of Columbia, or  
10 a physician, nurse practitioner, or physician's assistant authorized to  
11 practice in New York by executive order during the declared COVID-19  
12 state of emergency who determines with a reasonable degree of medical  
13 certainty that COVID-19 caused or contributed to the resident's death.  
14 Resident shall include any temporary resident of a nursing home who is  
15 receiving subacute rehabilitation care or temporary rehabilitation care.

16 (c) "The novel coronavirus pandemic (COVID-19)" shall refer to the  
17 period of the state of emergency declared by executive order two hundred  
18 two on March seventh, two thousand twenty in response to the outbreak of  
19 the novel coronavirus.

20 2. Notwithstanding any provision of law to the contrary, all civil  
21 claims or causes of action brought by any person for damages against a  
22 nursing home for personal injuries or the death of a resident during  
23 COVID-19, including an action pursuant to section twenty-eight hundred  
24 one-d of the public health law, may be commenced within two years after  
25 the effective date of this section.

26 § 6. The sum of four billion dollars (\$4,000,000,000) is hereby appro-  
27 priated to the nursing home resident COVID-19 compensation fund out of  
28 any moneys in the state treasury in the general fund to the credit of  
29 the state purposes account, not otherwise appropriated, and made imme-  
30 diately available, for the purpose of carrying out the provisions of  
31 this act. Such moneys shall be payable on the audit and warrant of the  
32 comptroller on vouchers certified or approved by the commissioner of  
33 health in the manner prescribed by law.

34 § 7. This act shall take effect immediately and shall expire and be  
35 deemed repealed January 1, 2039.