

STATE OF NEW YORK

8257--B

2025-2026 Regular Sessions

IN ASSEMBLY

May 5, 2025

Introduced by M. of A. R. CARROLL -- read once and referred to the Committee on Election Law -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the election law and the education law, in relation to overseas military voters and special federal voters

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Paragraph (d) of subdivision 2 of section 8-400 of the
2 election law, as amended by chapter 481 of the laws of 2023, is amended
3 to read as follows:

4 (d) The board of elections shall mail an absentee ballot to every
5 qualified voter otherwise eligible for such a ballot, who requests such
6 an absentee ballot from such board of elections in writing in a letter,
7 telefax indicating the address, phone number and the telefax number from
8 which the writing is sent, or other written instrument, or email, or an
9 electronic application submitted by the voter through the electronic
10 absentee ballot application transmittal system established by the state
11 board of elections, which is signed by the voter and received by the
12 board of elections not later than the tenth day before the election for
13 which the ballot is first requested and which states the address where
14 the voter is registered and the address to which the ballot is to be
15 mailed[~~, provided, however, a military voter may request a military
16 ballot or voter registration application or an absentee ballot applica-
17 tion in a letter as provided in subdivision three of section 10-106 of
18 this chapter, and provided further, a special federal voter may request
19 a special federal ballot or voter registration application or an absen-
20 tee ballot application in a letter as provided in paragraph d of subdivi-
21 sion one of section 11-202 of this chapter. The board of elections~~

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 ~~shall enclose with such ballot a form of application for absentee ballot~~
2 ~~if the applicant is registered with such board of elections~~].

3 § 2. Subdivision 2 of section 8-408 of the election law is amended by
4 adding a new paragraph (e) to read as follows:

5 (e) Military voters and special federal voters shall be able to apply
6 for military and special federal ballots using the electronic absentee
7 ballot application transmittal system or any other electronic means,
8 including email or fax. The state board of elections shall ensure the
9 electronic absentee ballot application transmittal system shall be capa-
10 ble of capturing such additional information as may be necessary to
11 determine a voter's eligibility, pursuant to article ten and title two
12 of article eleven of this chapter, and such other information as may be
13 needed. Notwithstanding any other provision of law to the contrary, any
14 application submitted by electronic portal, email or fax, if otherwise
15 valid, shall not require a subsequent or redundant additional paper
16 version of such registration or application to be also submitted in
17 order to be fully effective and valid.

18 § 3. Paragraph (d) of subdivision 2 of section 8-700 of the election
19 law, as added by chapter 481 of the laws of 2023, is amended to read as
20 follows:

21 (d) The board of elections shall mail an early mail ballot to every
22 registered voter otherwise eligible for such a ballot, who requests such
23 an early mail ballot from such board of elections in writing in a
24 letter, telefax indicating the address, phone number and the telefax
25 number from which the writing is sent or other written instrument, email
26 or through an electronic application submitted by the voter through the
27 electronic early mail ballot application transmittal system established
28 by the state board of elections, which is signed by the voter and
29 received by the board of elections not later than the tenth day before
30 the election for which the ballot is first requested and which states
31 the address where the voter is registered and the address to which the
32 ballot is to be mailed.

33 § 4. Section 10-104 of the election law is amended to read as follows:

34 § 10-104. Military voters; right to vote. A military voter of this
35 state shall be entitled to vote as fully as if [~~he~~] they were present at
36 [~~his~~] their polling place and to register and vote in the manner herein-
37 after provided [~~except that the provisions of this article for absentee~~
38 ~~voting in primary elections shall not apply to the party positions of~~
39 ~~members of the ward, town, city or county committee~~].

40 § 5. Subdivisions 1, 4, and 11 of section 10-106 of the election law,
41 subdivision 1 as amended by chapter 434 of the laws of 1984 and subdivi-
42 sions 4 and 11 as amended by chapter 104 of the laws of 2010, are
43 amended to read as follows:

44 1. On or before the [~~thirty-fifth~~] tenth day preceding an election the
45 names and addresses of all military voters who have filed applications
46 for military ballots by such day and who were not already registered
47 shall be registered by the board of elections in the election district
48 of residence of such military voter as hereinafter provided. Such
49 registration and application for a military ballot shall be filed in
50 person, or by mail, or by electronic portal, or by email, or by fax.
51 Notwithstanding any other provision of law to the contrary, any regis-
52 tration or application submitted by electronic portal, email or fax
53 shall not require a subsequent or redundant additional paper version of
54 such registration or application to be also submitted in order to be
55 fully effective and valid.

1 4. Not earlier than the ninetieth or later than the seventy-fifth day
2 before each general or primary election, each county or city board of
3 elections shall send, in accordance with the preferred method of trans-
4 mission designated by the voter pursuant to section 10-107 of this arti-
5 cle, to each person who is registered as a military voter and to every
6 other military voter in such county or city for whom it has a military
7 address, an application for a military ballot for such general election
8 in a form prescribed by the state board of elections, which shall
9 include a place for such military voter to enroll in a party, and shall
10 include the return address of such board of elections.

11 11. A board of elections may send to any spouse, parent, or adult
12 child, brother or sister of a military voter serving inside or outside
13 of the continental limits of the United States, an application for a
14 military ballot, in a form prescribed by the state board of elections.
15 Such application shall be on a postcard addressed to the appropriate
16 board of elections and shall include the statement "I understand that
17 this application will be accepted for all purposes as the equivalent of
18 an affidavit and, if it contains a material false statement, shall
19 subject me to the same penalties as if I had been duly sworn". Such
20 application may be signed by the spouse, parent or adult child, brother
21 or sister of such military voter. Upon receipt of such an application
22 from such a relative of a military voter, the board of elections shall
23 mail a military ballot to such military voter [~~together with an applica-
24 tion for a military ballot and instructions that such application must
25 be completed and returned together with the envelope containing the
26 military ballot. No ballot sent to a military voter upon the application
27 of a relative of such military voter shall be cast or canvassed unless a
28 completed application for military ballot signed by such military voter
29 is returned within the time limits for the receipt of the military
30 ballot itself~~].

31 § 6. Subdivision 2 of section 10-107 of the election law, as added by
32 chapter 104 of the laws of 2010, is amended to read as follows:

33 2. Irrespective of the preferred method of transmission designated by
34 a military voter, a military voter's original completed [~~voter registra-
35 tion application, military ballot application and~~] military ballot must
36 be returned by mail or in person [~~notwithstanding that a prior copy was
37 sent to the board of elections by facsimile transmission or electronic
38 mail~~]. A completed military ballot application submitted through the
39 electronic absentee ballot application transmittal system established
40 under section 8-408 of this chapter or by email or by fax shall be an
41 original application and no conforming paper submission, including but
42 not limited to a federal post card application form, shall be required
43 to be submitted to either the state board of elections or any county
44 board of elections.

45 § 7. Paragraph (a) of subdivision 1 of section 10-108 of the election
46 law, as amended by chapter 164 of the laws of 2022, is amended to read
47 as follows:

48 (a) Ballots for military voters shall be mailed or otherwise distrib-
49 uted by the board of elections, in accordance with the preferred method
50 of transmission designated by the voter pursuant to section 10-107 of
51 this article, as soon as practicable but in any event not later than
52 forty-six days before a primary or general election; twenty-five days
53 before a New York city community school board district or city of
54 Buffalo school district election; fourteen days before a village
55 election conducted by the board of elections; forty-five days before a
56 special election; and twenty-three days before a special election held

1 pursuant to paragraph b of subdivision three of section forty-two of the
2 public officers law. A voter who submits a military ballot application
3 shall be entitled to a military ballot thereafter for each subsequent
4 election [~~through and including the next two regularly scheduled general~~
5 ~~elections held in even numbered years, including any run-offs which may~~
6 ~~occur~~] unless the voter's registration is cancelled or placed in inac-
7 tive status, the voter ceases to meet the qualifications to vote a mili-
8 tary ballot, or the voter requests otherwise, whichever occurs first;
9 provided, however, such application shall not be valid for any election
10 held within seven days after its receipt. Ballots shall also be mailed
11 to any qualified military voter who is already registered and who
12 requests such military ballot from such board of elections in a letter,
13 which is signed by the voter and received by the board of elections not
14 later than the seventh day before the election for which the ballot is
15 requested and which states the address where the voter is registered and
16 the address to which the ballot is to be mailed. [~~The board of elections~~
17 ~~shall enclose with such ballot a form of application for military~~
18 ~~ballot.~~] In the case of a primary election, the board shall deliver only
19 the ballot of the party with which the military voter is enrolled
20 according to the military voter's registration records. In the event a
21 primary election is uncontested in the military voter's election
22 district for all offices or positions [~~except the party position of~~
23 ~~member of the ward, town, city or county committee~~], no ballot shall be
24 delivered to such military voter for such election; and the military
25 voter shall be advised of the reason why [~~he or she~~] they will not
26 receive a ballot.

27 § 8. Subdivision 2 of section 10-109 of the election law, as amended
28 by chapter 200 of the laws of 1996, is amended to read as follows:

29 2. If any ballot, application form or other mail sent to a military
30 voter at [~~his~~] their military address by the board of elections is
31 returned by the post office as undeliverable, the board of elections
32 shall ascertain whether the military voter is residing at the address
33 given on [~~his~~] their registration records as [~~his~~] their permanent
34 address. If [~~he~~] such military voter is residing at such address, the
35 board shall not send [~~him~~] them any further military ballots unless [~~he~~]
36 such military voter applies for them in the regular way, giving a new
37 military address. If such military voter is not residing at such perma-
38 nent address, the board of elections shall send a confirmation notice to
39 such military voter at [~~his~~] their last military address pursuant to the
40 provisions of section 5-712 of this chapter and shall place the regis-
41 tration of such voter in inactive status. However, if such a voter noti-
42 fies the board of elections that [~~he has~~] they have moved to a new mili-
43 tary address, the board shall restore the registration of such voter to
44 active status in the manner prescribed by section 5-213 of this chapter
45 and the voter shall continue to receive a ballot for elections in which
46 the voter is entitled to vote pursuant to paragraph (a) of subdivision
47 one of section 10-108 of this article.

48 § 9. Paragraphs a and b of subdivision 1 of section 11-202 of the
49 election law, paragraph a as amended by chapter 113 of the laws of 2023
50 and paragraph b as amended by chapter 262 of the laws of 2003, are
51 amended to read as follows:

52 a. A person, who, pursuant to this title, is qualified to vote as a
53 special federal voter may, by application received by the state board of
54 elections or any local board of elections on or before the tenth day
55 next preceding any election in which such person would be entitled to
56 vote [~~or the last day of local registration for such election, whichever~~

1 ~~is later,~~ apply to the board of elections of the county in which they
2 resided [~~in person or by personal application by mail for registration~~
3 ~~and enrollment as a special federal voter~~]. Such registration and
4 application for a special federal ballot shall be filed in person, or by
5 mail, or by electronic portal, or by email, or by fax. Notwithstanding
6 any other provision of law to the contrary, any registration or applica-
7 tion submitted by electronic portal, email or fax shall not require a
8 subsequent or redundant additional paper version of such registration or
9 application to be also submitted in order to be fully effective and
10 valid. An application for registration and enrollment pursuant to this
11 article shall be treated as an application for a special federal ballot
12 for every election in which the applicant would be eligible to vote
13 [~~which is held through and including the next two regularly scheduled~~
14 ~~general elections held in even numbered years, including any run-offs~~
15 ~~which may occur~~] and shall remain in effect unless the special federal
16 voter's registration is cancelled or inactivated, the voter ceases to
17 meet the qualifications to vote as a special federal voter, or the voter
18 requests otherwise, whichever occurs first.

19 b. A person who, pursuant to the provisions of this title, is already
20 registered as a special federal voter, may, by application received by
21 the state board of elections or any local board of elections, apply to
22 the board of elections of the county in which [~~he is~~] they are so regis-
23 tered [~~in person or by mail~~] by any means provided for by this chapter
24 for a special federal ballot. Such an application shall entitle such a
25 voter to receive a ballot for every election in which such voter is
26 entitled to vote [~~which is held through and including the next two regu-~~
27 ~~larly scheduled general elections held in even numbered years, including~~
28 ~~any run-offs which may occur~~] and shall remain in effect unless the
29 special federal voter's registration is cancelled or placed in inactive
30 status, the voter ceases to meet the qualifications to vote as a special
31 federal voter, or the voter requests otherwise, whichever occurs first,
32 provided, however, such application shall not apply to any election held
33 on or before the seventh day after receipt of such application.

34 § 10. Subdivision 2 of section 11-203 of the election law, as added by
35 chapter 104 of the laws of 2010, is amended to read as follows:

36 2. Irrespective of the preferred method of transmission designated by
37 a special federal voter, a special federal voter's [~~original completed~~
38 ~~voter registration application, special federal ballot application and~~]
39 special federal ballot must be returned by mail or in person [~~notwith-~~
40 ~~standing that a prior copy was sent to the board of elections by facsim-~~
41 ~~ile transmission or electronic mail~~]. A completed special federal voter
42 ballot application submitted through the electronic absentee ballot
43 application transmittal system established under section 8-408 of this
44 chapter or by email or by fax shall be an original application and no
45 conforming paper submission, including but not limited to a federal
46 postcard application form, shall be required to be submitted to either
47 the state board of elections or any county board of elections.

48 § 11. Subdivisions 1 and 2 of section 11-208 of the election law, as
49 amended by chapter 200 of the laws of 1996, are amended to read as
50 follows:

51 1. Voters registered pursuant to this title shall be eligible to vote
52 in every election in which special federal voters are eligible to vote
53 which is held on or after the [~~thirtieth~~] tenth day after receipt of
54 their applications for such registration.

55 2. If any ballot, application form or other mail sent to a special
56 federal voter at [~~his~~] their address outside the United States by such

1 board is returned by the post office as undeliverable, the board of
2 elections shall send a confirmation notice to such special federal voter
3 at such address pursuant to the provisions of section 5-712 of this
4 chapter and shall place the registration of such voter in inactive
5 status. If the board of elections subsequently receives notice of a new
6 address outside the United States for such voter, or notice that the
7 voter is still at the same address outside the United States, the board
8 shall restore the registration of such voter to active status in the
9 manner prescribed by section 5-213 of this chapter and the voter shall
10 continue to receive a ballot for elections in which the voter is enti-
11 tled to vote pursuant to paragraph b of subdivision one of section
12 11-202 of this article.

13 § 12. Subdivisions 1 and 2 of section 11-210 of the election law, as
14 amended by chapter 262 of the laws of 2003, are amended to read as
15 follows:

16 1. Not earlier than [~~sixty~~] ninety or later than [~~forty~~] seventy-five
17 days before each general or primary election in which special federal
18 voters are eligible to vote, the board of elections shall mail to each
19 voter who is eligible to vote in such election and who was registered
20 pursuant to this title for the previous election at which such voters
21 were eligible to vote, the application for a special federal ballot
22 provided for by this title; provided, however, the board of elections
23 shall not send such an application to any person who [~~has applied for a~~
24 ~~ballot and who~~] is already entitled to receive a ballot for such
25 election provided, however, the board of elections shall not send such
26 an application to any person who is already entitled to receive a ballot
27 for such election.

28 2. If a special election for representative in congress is called by
29 proclamation of the governor, such an application shall be mailed to
30 each voter registered pursuant to this title, who is eligible to vote in
31 such special election, not later than three days after the issuance of
32 the proclamation for such special election; provided, however, the board
33 of elections shall not send such an application to any person who [~~has~~
34 ~~applied for a ballot and who~~] is already entitled to receive a ballot
35 for such election.

36 § 13. Section 305 of the education law is amended by adding a new
37 subdivision 63 to read as follows:

38 63. The commissioner shall require institutions of higher education to
39 provide all enrolled students which are participating in classes or
40 educational experiences while in another country during a primary or
41 general election with an electronic form for a federal postcard applica-
42 tion or a link to such a form or application with clear direction on how
43 to vote from another country at least one week prior to the start of
44 such classes or educational experiences in another country.

45 § 14. This act shall take effect on the thirtieth day after it shall
46 have become a law. Effective immediately, the addition, amendment and/or
47 repeal of any rule or regulation necessary for the implementation of
48 this act on its effective date are authorized to be made and completed
49 on or before such effective date.