

STATE OF NEW YORK

4593

2025-2026 Regular Sessions

IN ASSEMBLY

February 4, 2025

Introduced by M. of A. FALL -- read once and referred to the Committee on Health

AN ACT to amend the public health law, in relation to the sale, manufacture, and distribution of vapor products

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Subdivisions 3 and 4 of section 1399-cc of the public
2 health law, subdivision 3 as amended by chapter 100 of the laws of 2019
3 and subdivision 4 as amended by chapter 542 of the laws of 2014, are
4 amended to read as follows:

5 3. Sale of tobacco products, herbal cigarettes, liquid nicotine,
6 shisha or electronic cigarettes in such places, [~~other than~~] including
7 by a vending machine, shall be made only to an individual who demon-
8 strates, through (a) a valid driver's license or non-driver's identifi-
9 cation card issued by the commissioner of motor vehicles, the federal
10 government, any United States territory, commonwealth or possession, the
11 District of Columbia, a state government within the United States or a
12 provincial government of the dominion of Canada, or (b) a valid passport
13 issued by the United States government or any other country, or (c) an
14 identification card issued by the armed forces of the United States,
15 indicating that the individual is at least twenty-one years of age. Such
16 identification need not be required of any individual who reasonably
17 appears to be at least twenty-five years of age, provided, however, that
18 such appearance shall not constitute a defense in any proceeding alleg-
19 ing the sale of a tobacco product, herbal cigarettes, liquid nicotine,
20 shisha or electronic cigarettes to an individual under twenty-one years
21 of age.

22 4. (a) Any person operating a place of business wherein tobacco
23 products, herbal cigarettes, liquid nicotine, shisha or electronic ciga-
24 rettes are sold or offered for sale [~~may~~] shall perform a transaction
25 scan as a precondition for such purchases.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 (b) In any instance where the information deciphered by the trans-
2 action scan fails to match the information printed on the driver's
3 license or non-driver identification card, or if the transaction scan
4 indicates that the information is false or fraudulent, the attempted
5 transaction shall be denied.

6 (c) In any proceeding pursuant to section thirteen hundred ninety-
7 nine-ee of this article, it shall be an affirmative defense that such
8 person had produced a driver's license or non-driver identification card
9 apparently issued by a governmental entity, successfully completed that
10 transaction scan, and that the tobacco product, herbal cigarettes or
11 liquid nicotine had been sold, delivered or given to such person in
12 reasonable reliance upon such identification and transaction scan. In
13 evaluating the applicability of such affirmative defense the commission-
14 er shall take into consideration any written policy adopted and imple-
15 mented by the seller to effectuate the provisions of this chapter. Use
16 of a transaction scan shall not excuse any person operating a place of
17 business wherein tobacco products, herbal cigarettes, liquid nicotine,
18 shisha or electronic cigarettes are sold, or the agent or employee of
19 such person, from the exercise of reasonable diligence otherwise
20 required by this chapter. Notwithstanding the above provisions, any such
21 affirmative defense shall not be applicable in any civil or criminal
22 proceeding, or in any other forum.

23 § 2. Section 1399-dd of the public health law, as amended by chapter
24 448 of the laws of 2012 and subdivision (d) as amended by chapter 100 of
25 the laws of 2019, is amended to read as follows:

26 § 1399-dd. Sale of tobacco products, herbal cigarettes or electronic
27 cigarettes in vending machines. No person, firm, partnership, company or
28 corporation shall operate a vending machine which dispenses tobacco
29 products, herbal cigarettes or electronic cigarettes unless such machine
30 is located: (a) in a bar as defined in subdivision one of section thir-
31 teen hundred ninety-nine-n of this chapter, or the bar area of a food
32 service establishment with a valid, on-premises full liquor license; (b)
33 in a private club; (c) in a tobacco business as defined in subdivision
34 eight of section thirteen hundred ninety-nine-aa of this article; or (d)
35 in a place of employment which has an insignificant portion of its regu-
36 lar workforce comprised of people under the age of twenty-one years and
37 only in such locations that are not accessible to the general public;
38 provided, however, that in such locations the vending machine is located
39 in plain view and under the direct supervision and control of the person
40 in charge of the location or [~~his or her~~] such person's designated agent
41 or employee; and provided further, that in such locations the vending
42 machine shall not be operable until the person in charge of such
43 location or such person's designated agent or employee has verified that
44 the person seeking to operate such vending machine is over twenty-one
45 years of age in accordance with the provisions of subdivisions three and
46 four of section thirteen hundred ninety-nine-cc of this article.

47 § 3. Section 1399-ll of the public health law, as amended by section 3
48 of part EE of chapter 56 of the laws of 2020, is amended by adding three
49 new subdivisions 1-b, 1-c and 1-d to read as follows:

50 1-b. (a) The commissioner shall establish a vapor product distributor
51 permit to be issued to persons engaged in the business of shipping or
52 causing to be shipped any vapor products intended or reasonably expected
53 to be used with or for the consumption of nicotine to any person in this
54 state. An application for a vapor product distributor permit shall
55 include:

1 (i) the name, telephone number, and primary business address of the
2 applicant;

3 (ii) the name, telephone number, and address of any of the applicant's
4 distribution facilities in this state;

5 (iii) the name, telephone number, title, and address of any person
6 responsible for any of the applicant's distribution facilities in this
7 state;

8 (iv) written consent allowing the division of state police to conduct
9 a state or national criminal history background check on any person
10 listed on the application;

11 (v) a non-refundable initial application fee to be determined by the
12 commissioner; and

13 (vi) any other information the commissioner shall deem relevant and
14 appropriate.

15 (b) Every person who is engaged in the business of shipping or causing
16 to be shipped any vapor products intended or reasonably expected to be
17 used with or for the consumption of nicotine to any person in this state
18 shall first obtain a vapor product distributor permit from the commis-
19 sioner.

20 (c) A vapor product distributor permit shall be valid for one calendar
21 year from the date of issuance unless earlier suspended or revoked. Upon
22 the expiration of the term stated on the vapor product distributor
23 permit, such permit shall be null and void. A vapor product distributor
24 permit shall not be assignable or transferable and shall be destroyed
25 immediately upon the holder of such permit ceasing to do business as
26 specified in such permit.

27 (d) The department shall publish and maintain on its website a list of
28 all holders of a vapor product distributor permit.

29 1-c. (a) The commissioner shall establish a vapor product manufacturer
30 permit to be issued to persons engaged in the business of manufacturing
31 any vapor products intended or reasonably expected to be used with or
32 for the consumption of nicotine to any person in this state. An applica-
33 tion for a vapor product manufacturer permit shall include:

34 (i) the name, telephone number, and primary business address of the
35 applicant;

36 (ii) the name, telephone number, and address of any of the applicant's
37 manufacturing facilities in this state;

38 (iii) the name, telephone number, title, and address of any person
39 responsible for any of the applicant's manufacturing facilities in this
40 state;

41 (iv) verification that the applicant's facilities in this state comply
42 with applicable tobacco products good manufacturing practices promulgat-
43 ed under 21 U.S.C. § 387f(e) of the federal Food, Drug, and Cosmetic
44 Act;

45 (v) verification that the manufacturer is in compliance with the
46 applicable ingredient listing required by 21 U.S.C. § 387d(a)(1) of the
47 federal Food, Drug, and Cosmetic Act, and article seventeen of this
48 chapter;

49 (vi) written consent allowing the division of state police to conduct
50 a state or national criminal history background check on any person
51 listed on the application;

52 (vii) a non-refundable initial application fee to be determined by the
53 commissioner; and

54 (viii) any other information the commissioner shall deem relevant and
55 appropriate.

1 (b) Every person who is engaged in the business of manufacturing any
2 vapor products intended or reasonably expected to be used with or for
3 the consumption of nicotine to any person in this state shall first
4 obtain a vapor product manufacturer permit from the commissioner.

5 (c) A vapor product manufacturer permit shall be valid for five calen-
6 dar years from the date of issuance unless earlier suspended or revoked.
7 Upon the expiration of the term stated on the vapor product manufacturer
8 permit, such permit shall be null and void. A vapor product manufacturer
9 permit shall not be assignable or transferable and shall be destroyed
10 immediately upon the holder of such permit ceasing to do business as
11 specified in such permit.

12 (d) The department shall publish and maintain on its website a list of
13 all holders of a vapor product manufacturer permit.

14 1-d. It shall be unlawful for a vapor products dealer under article
15 twenty-eight-C of the tax law to purchase vapor products from anyone
16 other than a holder of a vapor product distributor permit issued pursu-
17 ant to subdivision one-b, or a holder of a vapor product manufacturer
18 permit issued pursuant to subdivision one-c of this section.

19 § 4. The section heading and subdivision 5 of section 1399-11 of the
20 public health law, as amended by section 3 of part EE of chapter 56 of
21 the laws of 2020, are amended to read as follows:

22 § 1399-11. Unlawful shipment [~~or~~], transport, or manufacture of ciga-
23 rettes and vapor products.

24 5. Any person who violates the provisions of subdivision one, subdivi-
25 sion one-a, paragraph (b) of subdivision one-b, paragraph (b) of subdivi-
26 sion one-c, subdivision one-d, or subdivision two of this section
27 shall be guilty of a class A misdemeanor and for a second or subsequent
28 violation shall be guilty of a class E felony. In addition to the crimi-
29 nal penalty, any person who violates the provisions of subdivision one,
30 subdivision one-a, paragraph (b) of subdivision one-b, paragraph (b) of
31 subdivision one-c, subdivision one-d, or subdivision two or three of
32 this section shall be subject to a civil penalty not to exceed the
33 greater of (a) five thousand dollars for each such violation; (b) one
34 hundred dollars for each pack of cigarettes shipped, caused to be
35 shipped or transported in violation of such subdivision; or (c) one
36 hundred dollars for each vapor product intended or reasonably expected
37 to be used with or for the consumption of nicotine shipped, caused to be
38 shipped or transported in violation of such subdivision or paragraph.

39 § 5. Section 1399-aa of the public health law is amended by adding a
40 new subdivision 19 to read as follows:

41 19. "Illicit vapor product" means any vapor product that:

42 (a) was not manufactured, prepared, compounded, or processed by a
43 person or entity registered with the U.S. Food and Drug Administration
44 pursuant to 21 U.S.C. § 387e;

45 (b) is not manufactured by the manufacturer indicated on the product
46 packaging, label, or container; or

47 (c) is not on the state's vapor product registry pursuant to section
48 thirteen hundred ninety-nine-kk-one of this article.

49 § 6. The public health law is amended by adding a new section
50 1399-dd-2 to read as follows:

51 § 1399-dd-2. Sale of illicit vapor products. 1. It shall be unlawful
52 for any person knowingly, directly or indirectly, to manufacture,
53 distribute, sell, barter, or furnish in this state any illicit vapor
54 product.

55 2. Any person who violates the provisions of subdivision one of this
56 section shall be guilty of a class A misdemeanor for a first violation,

1 and for a second or subsequent violation shall be guilty of a class E
2 felony.

3 § 7. The public health law is amended by adding a new section
4 1399-kk-1 to read as follows:

5 § 1399-kk-1. Vapor product directory. 1. Beginning January first, two
6 thousand twenty-six, every manufacturer of a vapor product that is sold
7 or intended to be sold in this state, whether directly or through a
8 distributor, or vapor products dealer, shall execute and deliver an
9 attestation under the penalty of perjury to the attorney general certi-
10 fying that, as of the date of such attestation:

11 (a) such vapor product was on the United States' markets as of August
12 eighth, two thousand eighteen, and such manufacturer has applied for a
13 marketing order for such vapor product by submitting a Premarket Tobacco
14 Product Application to the U.S. Food and Drug Administration on or
15 before September ninth, two thousand twenty-two; or

16 (b) such manufacturer has received a marketing order or other authori-
17 zation under 21 U.S.C. § 387j for such vapor product from the U.S. Food
18 and Drug Administration.

19 2. Every manufacturer of a vapor product that is sold or intended to
20 be sold in this state, whether directly or through a distributor, or
21 vapor products dealer, shall notify the attorney general within thirty
22 days of any material change to an attestation submitted pursuant to
23 subdivision one of this section, including if the U.S. Food and Drug
24 Administration has issued a market order or other authorization, issued
25 a no marketing order, or has ordered such manufacturer to remove such
26 vapor product, either temporarily or permanently, from the U.S. market.

27 3. The attorney general shall develop a vapor product directory list-
28 ing all manufacturers that have provided attestations in compliance with
29 subdivision one of this section, and all vapor products that are listed
30 in such attestations. The attorney general shall publish and maintain
31 such vapor product directory on its website.

32 4. It shall be unlawful for any person knowingly, directly or indi-
33 rectly, to manufacture, distribute, sell, barter, or furnish in this
34 state any vapor product that is not included in the vapor product direc-
35 tory established pursuant to this section.

36 § 8. This act shall take effect on the one hundred eightieth day after
37 it shall have become a law.