

# STATE OF NEW YORK

3589

2025-2026 Regular Sessions

## IN ASSEMBLY

January 28, 2025

Introduced by M. of A. R. CARROLL, JONES, JACOBSON, ZACCARO, SEPTIMO, DINOWITZ, LEVENBERG, BENEDETTO, CONRAD, BRONSON, BUTTENSCHON, GONZALEZ-ROJAS, LUNSFORD, LAVINE, SIMON, McMAHON, STERN, SAYEGH, WOERNER, WEPRIN -- read once and referred to the Committee on Libraries and Education Technology

AN ACT to amend the education law, in relation to protecting library access to electronic literary materials

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The education law is amended by adding a new section 286 to  
2 read as follows:

3 § 286. Access to electronic books and digital audiobooks. 1. For the  
4 purposes of this section, the following terms shall have the following  
5 meanings:

6 a. "Digital audiobook" means a published work that is in the form of a  
7 voice recording (narrated) and is released as a digital audio file;

8 b. "Electronic book" means a published work that is in written form  
9 and is released as a digital text file;

10 c. "Electronic literary materials" means digital audiobooks and/or  
11 electronic books;

12 d. "Libraries" includes:

13 (1) public libraries;

14 (2) public elementary school or secondary school libraries;

15 (3) tribal libraries;

16 (4) academic libraries;

17 (5) research libraries; and

18 (6) archives;

19 e. "Publisher" means one whose business is the manufacture, promulga-  
20 tion, license, and/or sale of books, audiobooks, journals, magazines,  
21 newspapers, or other literary productions including those in the form of  
22 electronic literary materials;

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 f. "Aggregator" means one whose business is the licensing of access to  
2 electronic literary material collections that include electronic liter-  
3 ary material from multiple publishers;

4 g. "Literary monograph" means a literary work that is published in one  
5 volume or a finite number of volumes;

6 h. "Technological protection measures" means any technology that  
7 enhances the secure loaning and/or circulation by a library of elec-  
8 tronic literary materials;

9 i. "Borrower" means a person or organization, including another  
10 library, to whom the library loans media of any sort;

11 j. "Virtually" means transmitted to receiving parties via the internet  
12 in such a way that the transmission appears in front of the receiving  
13 parties on a computer, tablet, smart phone, or electronic device;

14 k. "Loan" means create and transmit to a borrower a copy of electronic  
15 literary material and delete it at the end of the loan period;

16 l. "Loan period" means the time between the transmission of electronic  
17 literary material to a borrower and the copies' deletion, as determined  
18 by any individual library.

19 2. a. Any contract offered by a publisher to a library located in the  
20 state for the purposes of licensing electronic literary material to the  
21 public shall be governed by the laws of this state.

22 b. Any contract to purchase or license electronic literary materials  
23 that includes a prohibited provision as enumerated in subdivision three  
24 of this section is unconscionable pursuant to section 2-302 of the  
25 uniform commercial code in violation of public policy in this state and  
26 is deemed unenforceable and void. Any waiver of the provisions of this  
27 section is contrary to public policy and shall be deemed unenforceable  
28 and void.

29 c. The prohibited provisions as enumerated in subdivision three of  
30 this section shall only apply to licensing agreements governing the use  
31 of literary monographs.

32 d. The prohibited provisions as enumerated in subdivision three of  
33 this section shall not apply to licensing agreements between libraries  
34 and aggregators.

35 3. A contract between a library and a publisher to purchase or license  
36 electronic literary material shall not contain any provision that:

37 a. precludes, limits, or restricts the library from performing their  
38 core missions, including any provision that:

39 (1) precludes, limits, or restricts the library from licensing elec-  
40 tronic literary materials;

41 (2) bars the library from loaning electronic literary materials to  
42 borrowers;

43 (3) restricts or limits the library's right to loan the electronic  
44 literary materials to borrowers using technological protection measures;

45 (4) restricts or limits the use of technological protection measures  
46 for loaning the work to borrowers;

47 (5) restricts or limits the library's right to make non-public preser-  
48 vation copies of the electronic literary materials;

49 (6) restricts or limits the library's right to loan electronic liter-  
50 ary materials via interlibrary loan systems; or

51 (7) restricts or limits the library's ability to virtually recite text  
52 and display artwork of any materials to library patrons such that the  
53 materials would not have the same educational utility as when recited or  
54 displayed at a library facility.

1 b. restricts the number of licenses for electronic literary materials  
2 that the library may acquire after the same item is made available to  
3 the public;

4 c. requires the library to acquire a license for any electronic liter-  
5 ary material at a price greater than that charged to the public for the  
6 same item;

7 d. restricts the library's right to determine loan periods for  
8 licensed electronic literary materials;

9 e. restricts the total number of times the library may loan any  
10 licensed electronic literary materials over the course of any license  
11 agreement;

12 f. restricts the duration of any licensing agreements;

13 g. restricts the library from disclosing any terms of its license  
14 agreements to other libraries; or

15 h. requires the library to violate the law protecting the confiden-  
16 tiality of a patron's library records pursuant to section forty-five  
17 hundred nine of the civil practice law and rules.

18 4. a. Any contract to purchase or license electronic literary materi-  
19 als that includes a prohibited provision listed in subdivision three of  
20 this section shall constitute an unfair and deceptive act pursuant to  
21 section three hundred forty-nine of the general business law, and any  
22 remedy provided pursuant to article twenty-two-A of the general business  
23 law shall be available for the enforcement of this section.

24 b. Any publisher may seek the opinion of the attorney general for  
25 guidance on how to comply with the provisions of this section.

26 c. Actions for relief pursuant to this section may be brought by  
27 libraries, library officers, or borrowers or shall be brought by the  
28 attorney general.

29 d. Any publisher that violates any provision of this section shall be  
30 subject to an injunction and liable for a civil penalty of not more than  
31 two thousand five hundred dollars for each violation or seven thousand  
32 five hundred dollars for each intentional violation, to be imposed by  
33 the court.

34 § 2. Severability. If any clause, sentence, paragraph, subdivision,  
35 section, or part of this act shall be adjudged by any court of competent  
36 jurisdiction to be invalid, such judgment shall not affect, impair, or  
37 invalidate the remainder thereof, but shall be confined in its operation  
38 to the clause, sentence, paragraph, subdivision, section, or part there-  
39 of directly involved in the controversy in which such judgment shall  
40 have been rendered. It is hereby declared to be the intent of the legis-  
41 lature that this act would have been enacted even if such invalid  
42 provisions had not been included herein.

43 § 3. This act shall take effect immediately.