

STATE OF NEW YORK

11104

IN ASSEMBLY

April 24, 2026

Introduced by M. of A. SANTABARBARA -- read once and referred to the
Committee on Transportation

AN ACT to amend the vehicle and traffic law and the public officers law,
in relation to establishing a school speed zone camera demonstration
program in the town of Rotterdam; and providing for the repeal of such
provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assem-
bly, do enact as follows:

1 Section 1. The vehicle and traffic law is amended by adding a new
2 section 1180-i to read as follows:

3 § 1180-i. Owner liability for failure of operator to comply with
4 certain posted maximum speed limits; town of Rotterdam. (a) 1. Notwith-
5 standing any other provision of law, the town of Rotterdam is hereby
6 authorized to establish a demonstration program imposing monetary
7 liability on the owner of a vehicle for failure of an operator thereof
8 to comply with posted maximum speed limits in a school speed zone within
9 such town (i) when a school speed limit is in effect as provided in
10 paragraphs one and two of subdivision (c) of section eleven hundred
11 eighty of this article or (ii) when other speed limits are in effect as
12 provided in subdivision (b), (d), (f) or (g) of section eleven hundred
13 eighty of this article during the following times: (A) on school days
14 during school hours and one hour before and one hour after the school
15 day, and (B) a period during student activities at the school and up to
16 thirty minutes immediately before and up to thirty minutes immediately
17 after such student activities. Such demonstration program shall empower
18 the town of Rotterdam to install photo speed violation monitoring
19 systems within no more than ten school speed zones within such town and
20 to operate such systems within such zones (iii) when a school speed
21 limit is in effect as provided in paragraphs one and two of subdivision
22 (c) of section eleven hundred eighty of this article or (iv) when other
23 speed limits are in effect as provided in subdivision (b), (d), (f) or
24 (g) of section eleven hundred eighty of this article during the follow-
25 ing times: (A) on school days during school hours and one hour before
26 and one hour after the school day, and (B) a period during student

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

LBD15408-02-6

1 activities at the school and up to thirty minutes immediately before and
2 up to thirty minutes immediately after such student activities. In
3 selecting a school speed zone in which to install and operate a photo
4 speed violation monitoring system, the town shall consider criteria
5 including, but not limited to, the speed data, crash history, and the
6 roadway geometry applicable to such school speed zone.

7 2. No photo speed violation monitoring system shall be used in a
8 school speed zone unless (i) on the day it is to be used it has success-
9 fully passed a self-test of its functions; and (ii) it has undergone an
10 annual calibration check performed pursuant to paragraph four of this
11 subdivision. The town shall install signs giving notice that a photo
12 speed violation monitoring system is in use to be mounted on advance
13 warning signs notifying motor vehicle operators of such upcoming school
14 speed zone and/or on speed limit signs applicable within such school
15 speed zone, in conformance with standards established in the MUTCD.

16 3. Operators of photo speed violation monitoring systems shall have
17 completed training in the procedures for setting up, testing, and oper-
18 ating such systems. Each such operator shall complete and sign a daily
19 set-up log for each such system that such operator operates that (i)
20 states the date and time when, and the location where, the system was
21 set up that day, and (ii) states that such operator successfully
22 performed, and the system passed, the self-tests of such system before
23 producing a recorded image that day. The town shall retain each such
24 daily log until the later of the date on which the photo speed violation
25 monitoring system to which it applies has been permanently removed from
26 use or the final resolution of all cases involving notices of liability
27 issued based on photographs, microphotographs, videotape or other
28 recorded images produced by such system.

29 4. Each photo speed violation monitoring system shall undergo an annu-
30 al calibration check performed by an independent calibration laboratory
31 which shall issue a signed certificate of calibration. The town shall
32 keep each such annual certificate of calibration on file until the final
33 resolution of all cases involving a notice of liability issued during
34 such year which were based on photographs, microphotographs, videotape
35 or other recorded images produced by such photo speed violation monitor-
36 ing system.

37 5. (i) Such demonstration program shall utilize necessary technologies
38 to ensure, to the extent practicable, that photographs, microphoto-
39 graphs, videotape or other recorded images produced by such photo speed
40 violation monitoring systems shall not include images that identify the
41 driver, the passengers, or the contents of the vehicle. Provided,
42 however, that no notice of liability issued pursuant to this section
43 shall be dismissed solely because such a photograph, microphotograph,
44 videotape or other recorded image allows for the identification of the
45 driver, the passengers, or the contents of vehicles where the town shows
46 that it made reasonable efforts to comply with the provisions of this
47 paragraph in such case.

48 (ii) Photographs, microphotographs, videotape or any other recorded
49 image from a photo speed violation monitoring system shall be for the
50 exclusive use of the town for the purpose of the adjudication of liabil-
51 ity imposed pursuant to this section and of the owner receiving a notice
52 of liability pursuant to this section, and shall be destroyed by the
53 town upon the final resolution of the notice of liability to which such
54 photographs, microphotographs, videotape or other recorded images
55 relate, or one year following the date of issuance of such notice of
56 liability, whichever is later. Notwithstanding the provisions of any

1 other law, rule or regulation to the contrary, photographs, microphoto-
2 graphs, videotape or any other recorded image from a photo speed
3 violation monitoring system shall not be open to the public, nor subject
4 to civil or criminal process or discovery, nor used by any court or
5 administrative or adjudicatory body in any action or proceeding therein
6 except that which is necessary for the adjudication of a notice of
7 liability issued pursuant to this section, and no public entity or
8 employee, officer or agent thereof shall disclose such information,
9 except that such photographs, microphotographs, videotape or any other
10 recorded images from such systems:

11 (A) shall be available for inspection and copying and use by the motor
12 vehicle owner and operator for so long as such photographs, microphoto-
13 graphs, videotape or other recorded images are required to be maintained
14 or are maintained by such public entity, employee, officer or agent; and

15 (B) (1) shall be furnished when described in a search warrant issued
16 by a court authorized to issue such a search warrant pursuant to article
17 six hundred ninety of the criminal procedure law or a federal court
18 authorized to issue such a search warrant under federal law, where such
19 search warrant states that there is reasonable cause to believe such
20 information constitutes evidence of, or tends to demonstrate that, a
21 misdemeanor or felony offense was committed in this state or another
22 state, or that a particular person participated in the commission of a
23 misdemeanor or felony offense in this state or another state, provided,
24 however, that if such offense was against the laws of another state, the
25 court shall only issue a warrant if the conduct comprising such offense
26 would, if occurring in this state, constitute a misdemeanor or felony
27 against the laws of this state; and

28 (2) shall be furnished in response to a subpoena duces tecum signed by
29 a judge of competent jurisdiction and issued pursuant to article six
30 hundred ten of the criminal procedure law or a judge or magistrate of a
31 federal court authorized to issue such a subpoena duces tecum under
32 federal law, where the judge finds and the subpoena states that there is
33 reasonable cause to believe such information is relevant and material to
34 the prosecution, or the defense, or the investigation by an authorized
35 law enforcement official, of the alleged commission of a misdemeanor or
36 felony in this state or another state, provided, however, that if such
37 offense was against the laws of another state, such judge or magistrate
38 shall only issue such subpoena if the conduct comprising such offense
39 would, if occurring in this state, constitute a misdemeanor or felony in
40 this state; and

41 (3) may, if lawfully obtained pursuant to this clause and clause (A)
42 of this subparagraph and otherwise admissible, be used in such criminal
43 action or proceeding.

44 (b) If the town of Rotterdam establishes a demonstration program
45 pursuant to subdivision (a) of this section, the owner of a vehicle
46 shall be liable for a penalty imposed pursuant to this section if such
47 vehicle was used or operated with the permission of the owner, express
48 or implied, within a school speed zone in violation of subdivision (c)
49 or during the times authorized pursuant to subdivision (a) of this
50 section in violation of subdivision (b), (d), (f) or (g) of section
51 eleven hundred eighty of this article, such vehicle was traveling at a
52 speed of more than ten miles per hour above the posted speed limit in
53 effect within such school speed zone, and such violation is evidenced by
54 information obtained from a photo speed violation monitoring system;
55 provided however that no owner of a vehicle shall be liable for a penal-
56 ty imposed pursuant to this section where the operator of such vehicle

1 has been convicted of the underlying violation of subdivision (b), (c),
2 (d), (f) or (g) of section eleven hundred eighty of this article.

3 (c) For purposes of this section, the following terms shall have the
4 following meanings:

5 1. "manual on uniform traffic control devices" or "MUTCD" shall mean
6 the manual and specifications for a uniform system of traffic control
7 devices maintained by the commissioner of transportation pursuant to
8 section sixteen hundred eighty of this chapter;

9 2. "owner" shall have the meaning provided in article two-B of this
10 chapter;

11 3. "photo speed violation monitoring system" shall mean a vehicle
12 sensor installed to work in conjunction with a speed measuring device
13 which automatically produces two or more photographs, two or more micro-
14 photographs, a videotape or other recorded images of each vehicle at the
15 time it is used or operated in a school speed zone in violation of
16 subdivision (b), (c), (d), (f) or (g) of section eleven hundred eighty
17 of this article in accordance with the provisions of this section; and

18 4. "school speed zone" shall mean a distance not to exceed one thou-
19 sand three hundred twenty feet on a highway passing a school building,
20 entrance or exit of a school abutting on the highway.

21 (d) A certificate, sworn to or affirmed by a technician employed by
22 the town of Rotterdam, or a facsimile thereof, based upon inspection of
23 photographs, microphotographs, videotape or other recorded images
24 produced by a photo speed violation monitoring system, shall be prima
25 facie evidence of the facts contained therein. Any photographs, micro-
26 photographs, videotape or other recorded images evidencing such a
27 violation shall include at least two date and time stamped images of the
28 rear of the motor vehicle that include the same stationary object near
29 the motor vehicle and shall be available for inspection reasonably in
30 advance of and at any proceeding to adjudicate the liability for such
31 violation pursuant to this section.

32 (e) An owner liable for a violation of subdivision (b), (c), (d), (f)
33 or (g) of section eleven hundred eighty of this article pursuant to a
34 demonstration program established pursuant to this section shall be
35 liable for monetary penalties in accordance with a schedule of fines and
36 penalties to be promulgated by the parking violations bureau of the town
37 of Rotterdam, or by such other agency authorized by such town to promul-
38 gate such a schedule. The liability of the owner pursuant to this
39 section shall not exceed fifty dollars for each violation; provided,
40 however, that such parking violations bureau, or such other authorized
41 agency, may provide for an additional penalty not in excess of twenty-
42 five dollars for each violation for the failure to respond to a notice
43 of liability within the prescribed time period.

44 (f) An imposition of liability under the demonstration program estab-
45 lished pursuant to this section shall not be deemed a conviction as an
46 operator and shall not be made part of the operating record of the
47 person upon whom such liability is imposed nor shall it be used for
48 insurance purposes in the provision of motor vehicle insurance coverage.

49 (g) 1. A notice of liability shall be sent by first class mail to each
50 person alleged to be liable as an owner for a violation of subdivision
51 (b), (c), (d), (f) or (g) of section eleven hundred eighty of this arti-
52 cle pursuant to this section, within fourteen business days if such
53 owner is a resident of this state and within forty-five business days if
54 such owner is a non-resident. Personal delivery on the owner shall not
55 be required. A manual or automatic record of mailing prepared in the

1 ordinary course of business shall be prima facie evidence of the facts
2 contained therein.

3 2. A notice of liability shall contain the name and address of the
4 person alleged to be liable as an owner for a violation of subdivision
5 (b), (c), (d), (f) or (g) of section eleven hundred eighty of this arti-
6 cle pursuant to this section, the registration number of the vehicle
7 involved in such violation, the location where such violation took
8 place, the date and time of such violation, the identification number of
9 the camera which recorded the violation or other document locator
10 number, at least two date and time stamped images of the rear of the
11 motor vehicle that include the same stationary object near the motor
12 vehicle, and the certificate charging the liability.

13 3. The notice of liability shall contain information advising the
14 person charged of the manner and the time in which such person may
15 contest the liability alleged in the notice. Such notice of liability
16 shall also contain a prominent warning to advise the person charged that
17 failure to contest in the manner and time provided shall be deemed an
18 admission of liability and that a default judgment may be entered there-
19 on.

20 4. The notice of liability shall be prepared and mailed by the town of
21 Rotterdam, or by any other entity authorized by the town to prepare and
22 mail such notice of liability.

23 (h) Adjudication of the liability imposed upon owners of this section
24 shall be by the town of Rotterdam parking violations bureau, or by any
25 other agency authorized by such town to adjudicate the liability of such
26 matters.

27 (i) If an owner receives a notice of liability pursuant to this
28 section for any time period during which the vehicle or the number plate
29 or plates of such vehicle was reported to the police department as
30 having been stolen, it shall be a valid defense to an allegation of
31 liability for a violation of subdivision (b), (c), (d), (f) or (g) of
32 section eleven hundred eighty of this article pursuant to this section
33 that the vehicle or the number plate or plates of such vehicle had been
34 reported to the police as stolen prior to the time the violation
35 occurred and had not been recovered by such time. For purposes of
36 asserting the defense provided by this subdivision, it shall be suffi-
37 cient that a certified copy of the police report on the stolen vehicle
38 or number plate or plates of such vehicle be sent by first class mail to
39 the town of Rotterdam parking violations bureau or by any other entity
40 authorized by the town to prepare and mail such notice of liability.

41 (j) 1. An owner who is a lessor of a vehicle to which a notice of
42 liability was issued pursuant to subdivision (g) of this section shall
43 not be liable for the violation of subdivision (b), (c), (d), (f) or (g)
44 of section eleven hundred eighty of this article pursuant to this
45 section, provided that:

46 (i) prior to the violation, the lessor has filed with such parking
47 violations bureau, or other authorized agency, in accordance with the
48 provisions of section two hundred thirty-nine of this chapter; and

49 (ii) within thirty-seven days after receiving notice from such bureau,
50 or other authorized agency, of the date and time of a liability, togeth-
51 er with the other information contained in the original notice of
52 liability, the lessor submits to such bureau, or other authorized agen-
53 cy, the correct name and address of the lessee of the vehicle identified
54 in the notice of liability at the time of such violation, together with
55 such other additional information contained in the rental, lease or
56 other contract document, as may be reasonably required by such bureau,

1 or other authorized agency, pursuant to regulations that may be promul-
2 gated for such purpose.

3 2. Failure to comply with subparagraph (ii) of paragraph one of this
4 subdivision shall render the owner liable for the penalty prescribed in
5 this section.

6 3. Where the lessor complies with the provisions of paragraph one of
7 this subdivision, the lessee of such vehicle on the date of such
8 violation shall be deemed to be the owner of such vehicle for purposes
9 of this section, shall be subject to liability for such violation pursu-
10 ant to this section and shall be sent a notice of liability pursuant to
11 subdivision (g) of this section.

12 (k) 1. If the owner liable for a violation of subdivision (c) or (d)
13 of section eleven hundred eighty of this article pursuant to this
14 section was not the operator of the vehicle at the time of the
15 violation, the owner may maintain an action for indemnification against
16 the operator.

17 2. Notwithstanding any other provision of this section, no owner of a
18 vehicle shall be subject to a monetary fine imposed pursuant to this
19 section if the operator of such vehicle was operating such vehicle with-
20 out the consent of the owner at the time such operator operated such
21 vehicle in violation of subdivision (b), (c), (d), (f) or (g) of section
22 eleven hundred eighty of this article. For purposes of this subdivision
23 there shall be a presumption that the operator of such vehicle was oper-
24 ating such vehicle with the consent of the owner at the time such opera-
25 tor operated such vehicle in violation of subdivision (b), (c), (d), (f)
26 or (g) of section eleven hundred eighty of this article.

27 (l) Nothing in this section shall be construed to limit the liability
28 of an operator of a vehicle for any violation of subdivision (c) or (d)
29 of section eleven hundred eighty of this article.

30 (m) If the town adopts a demonstration program pursuant to subdivision
31 (a) of this section it shall conduct a study and submit an annual report
32 on the results of the use of photo devices to the governor, the tempo-
33 rary president of the senate and the speaker of the assembly on or
34 before the first day of June next succeeding the effective date of this
35 section and on the same date in each succeeding year in which the demon-
36 stration program is operable. Such report shall include:

37 1. the locations where and dates when photo speed violation monitoring
38 systems were used;

39 2. the aggregate number, type and severity of crashes, fatalities,
40 injuries and property damage reported within all school speed zones
41 within the town, to the extent the information is maintained by the
42 department of motor vehicles of this state;

43 3. the aggregate number, type and severity of crashes, fatalities,
44 injuries and property damage reported within school speed zones where
45 photo speed violation monitoring systems were used, to the extent the
46 information is maintained by the department of motor vehicles of this
47 state;

48 4. the number of violations recorded within all school speed zones
49 within the town, in the aggregate on a daily, weekly and monthly basis;

50 5. the number of violations recorded within each school speed zone
51 where a photo speed violation monitoring system is used, in the aggre-
52 gate on a daily, weekly and monthly basis;

53 6. the number of violations recorded within all school speed zones
54 within the town that were:

55 (i) more than ten but not more than twenty miles per hour over the
56 posted speed limit;

1 (ii) more than twenty but not more than thirty miles per hour over the
2 posted speed limit;

3 (iii) more than thirty but not more than forty miles per hour over the
4 posted speed limit; and

5 (iv) more than forty miles per hour over the posted speed limit;

6 7. the number of violations recorded within each school speed zone
7 where a photo speed violation monitoring system is used that were:

8 (i) more than ten but not more than twenty miles per hour over the
9 posted speed limit;

10 (ii) more than twenty but not more than thirty miles per hour over the
11 posted speed limit;

12 (iii) more than thirty but not more than forty miles per hour over the
13 posted speed limit; and

14 (iv) more than forty miles per hour over the posted speed limit;

15 8. the total number of notices of liability issued for violations
16 recorded by such systems;

17 9. the number of fines and total amount of fines paid after the first
18 notice of liability issued for violations recorded by such systems;

19 10. the number of violations adjudicated and the results of such adju-
20 dications including breakdowns of dispositions made for violations
21 recorded by such systems;

22 11. the total amount of revenue realized by the town in connection
23 with the program;

24 12. the expenses incurred by the town in connection with the program;
25 and

26 13. the quality of the adjudication process and its results.

27 (n) It shall be a defense to any prosecution for a violation of subdi-
28 vision (b), (c), (d), (f) or (g) of section eleven hundred eighty of
29 this article pursuant to this section that such photo speed violation
30 monitoring system was malfunctioning at the time of the alleged
31 violation.

32 § 2. Subdivision 2 of section 87 of the public officers law is amended
33 by adding a new paragraph (w) to read as follows:

34 (w) are photographs, microphotographs, videotape or other recorded
35 images prepared under the authority of section eleven hundred eighty-i
36 of the vehicle and traffic law.

37 § 3. The purchase or lease of equipment for a demonstration program
38 established pursuant to section 1180-i of the vehicle and traffic law,
39 as added by section one of this act, shall be subject to the provisions
40 of section 103 of the general municipal law.

41 § 4. This act shall take effect on the thirtieth day after it shall
42 have become a law and shall expire December 31, 2031, when upon such
43 date the provisions of this act shall be deemed repealed. Effective
44 immediately, the addition, amendment and/or repeal of any rule or regu-
45 lation necessary for the implementation of this act on its effective
46 date are authorized to be made and completed on or before such effective
47 date.