

# STATE OF NEW YORK

984

2025-2026 Regular Sessions

## IN SENATE

(Prefiled)

January 8, 2025

Introduced by Sen. BROUK -- read twice and ordered printed, and when printed to be committed to the Committee on Health

AN ACT to amend the public health law, the tax law and the state finance law, in relation to establishing the "first responder epinephrine preparedness initiative (EPI) act"

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. This act shall be known and may be cited as the "first  
2 responder epinephrine preparedness initiative (EPI) act".

3 § 2. The public health law is amended by adding a new section 3000-g  
4 to read as follows:

5 § 3000-g. First responder epinephrine access program. 1. Definitions.  
6 As used in this section the following terms shall have the following  
7 meanings:

8 (a) "Eligible entity" means any entity designated as such by subpara-  
9 graph (i), (v), (vi), or (vii) of paragraph (a) of subdivision one of  
10 section three thousand-c of this article, or that is otherwise desig-  
11 nated as such by the commissioner.

12 (b) "Epinephrine auto-injector device" means a single-use device used  
13 for the automatic injection of a premeasured dose of epinephrine into  
14 the human body for the purpose of emergency treatment of a person  
15 appearing to experience anaphylactic symptoms approved by the food and  
16 drug administration.

17 (c) "Health care practitioner" means a health care practitioner  
18 licensed, certified, or authorized to practice under title eight of the  
19 education law, who is authorized thereby to administer drugs, and who is  
20 acting within the scope of their practice.

21 (d) "Syringe epinephrine kit" means a kit containing the materials  
22 used to provide an intramuscular injection of epinephrine for the

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 purpose of emergency treatment of a person appearing to experience  
2 anaphylactic symptoms.

3 (e) "Participating entities" means any eligible entities including an  
4 ambulance service; voluntary ambulance service or advanced life support  
5 first response service employing emergency medical technicians, or  
6 advanced emergency medical technicians, or volunteer emergency medical  
7 technicians; governmental agencies employing certified first responders;  
8 police departments employing police or peace officers; and fire depart-  
9 ments employing firefighters or volunteer firefighters.

10 (f) "Program" means the first responder epinephrine access program  
11 established pursuant to subdivision two of this section.

12 (g) "Relevant employee" means an employee, volunteer, contractor, or  
13 any other designee of an eligible entity who is designated or approved  
14 by such eligible entity to provide or assist in the provision of first  
15 aid or emergency treatment in the course of their duties.

16 2. First responder epinephrine access program. (a) The commissioner is  
17 hereby directed to establish the first responder epinephrine access  
18 program. Under such program, eligible entities under subdivision three  
19 of this section shall be required to:

20 (i) train relevant employees of such entities in the use of epineph-  
21 rine auto-injectors consistent with paragraph (c) of subdivision two of  
22 section three thousand-c of this article, and/or in the use of syringe  
23 epinephrine kits according to standards designated by the commissioner;  
24 and

25 (ii) equip relevant employees with epinephrine auto-injectors and/or  
26 syringe epinephrine kits for the purpose of rendering aid to individuals  
27 appearing to experience anaphylactic symptoms.

28 (b) The commissioner may identify any other training or equipment  
29 necessary for participating in the program, provided however that enti-  
30 ties participating in the program shall receive sufficient funding to  
31 train and equip relevant employees accordingly.

32 (c) No employee of a participating entity shall use an epinephrine  
33 auto-injector or syringe epinephrine kit provided through the program  
34 unless such employee has first participated in the training outlined  
35 under subparagraph (i) of paragraph (a) of this subdivision, except  
36 where directed in a specific instance to use a syringe epinephrine kit  
37 by a health care practitioner.

38 3. Participation. Participation in the program by eligible entities  
39 shall be required, unless the commissioner grants an eligible entity a  
40 waiver as described in subdivision ten of this section.

41 4. Protection from liability. Use of an epinephrine auto-injector  
42 device or a syringe epinephrine kit pursuant to this section shall be  
43 considered first aid or emergency treatment for the purpose of any stat-  
44 ute relating to liability.

45 5. Exclusion. Notwithstanding any other provision of law, no for-pro-  
46 fit entity shall be eligible for participation in the program.

47 6. Reporting by participating entities. (a) Each participating entity  
48 shall submit data from the past twelve months to the commissioner on or  
49 before October first of each year containing:

50 (i) the number of epinephrine auto-injectors and syringe epinephrine  
51 kits that were received through the program and subsequently used in the  
52 course of official duties;

53 (ii) the number of epinephrine auto-injectors and/or syringe epineph-  
54 rine kits received through the program which were subsequently lost,  
55 rendered unusable, or expired;

1 (iii) the number of employees who received training in the use of  
2 epinephrine auto-injectors and/or syringe epinephrine kits pursuant to  
3 this section, and the number of such employees who used an epinephrine  
4 auto-injector and/or syringe epinephrine kit in the course of their  
5 official duties;

6 (iv) the actual or estimated incurred costs of training and equipping  
7 such entity's relevant employees pursuant to subdivision two of this  
8 section, provided however that the report shall identify whether such  
9 costs are actual or estimated;

10 (v) the actual or estimated incurred cost of complying with any addi-  
11 tional rules or regulations issued pursuant to subdivision seven of this  
12 section, provided however that the report shall identify whether such  
13 costs are actual or estimated; and

14 (vi) other relevant information as deemed necessary by the commis-  
15 er.

16 (b) Each year the commissioner shall review the data reported by  
17 participating entities pursuant to this subdivision, along with any  
18 other relevant data, to determine:

19 (i) the amount of funding needed to cover the cost of training, equip-  
20 ment, and compliance costs pursuant to this subdivision; and

21 (ii) statutory or regulatory changes which the commissioner deter-  
22 mines, in their professional judgement, are likely to improve health  
23 outcomes for New Yorkers, increase the efficiency of the program, or  
24 otherwise meet the goals of the state and its political subdivisions,  
25 eligible entities participating in the program, and/or the general  
26 public.

27 (c) The commissioner shall compile and publish a report containing  
28 their findings no later than December first of each year.

29 7. The commissioner may promulgate additional rules or regulations as  
30 deemed necessary for the program, provided however that any rules or  
31 regulations which impose a cost upon participating entities shall be  
32 contingent upon the provision of funding sufficient to cover the cost of  
33 compliance.

34 8. Any eligible entity which is participating in the program and has  
35 received funding pursuant to this section shall not use such funding  
36 except in accordance with this section.

37 9. Funding. The commissioner shall be authorized to use funds  
38 collected according to section two hundred six of this chapter and held  
39 in the municipal epinephrine bulk purchase program to assist eligible  
40 entities in purchasing epinephrine auto-injector devices and/or syringe  
41 epinephrine kits.

42 10. Waiver. (a) Participation in the program by an eligible entity may  
43 be waived by the commissioner upon an application made by such eligible  
44 entity. Such application shall include a request for waiver, and reasons  
45 to support such request. Waivers shall only be granted based upon a  
46 showing of impracticability to fund the program based on the eligible  
47 entity's budget.

48 (b) Such request for waiver shall be made annually, and the commis-  
49 sioner shall re-consider such request annually.

50 § 3. Section 206 of the public health law is amended by adding a new  
51 subdivision 32 to read as follows:

52 32. The commissioner shall be authorized to approve and implement a  
53 municipal epinephrine bulk purchase program designed to assist munici-  
54 palities to make bulk purchase of epinephrine for use by entities  
55 participating in the first responder epinephrine access program under  
56 section three thousand-g of this chapter.

1 § 4. The tax law is amended by adding a new section 209-R to read as  
2 follows:

3 § 209-R. Gift for municipal epinephrine bulk purchases. A taxpayer in  
4 any taxable year may elect to contribute to the support of the municipal  
5 epinephrine bulk purchase fund established pursuant to section ninety-  
6 seven-uuuu of the state finance law. Such contribution shall be in any  
7 whole dollar amount and shall not reduce the amount of the state tax  
8 owed by such taxpayer. The commissioner shall include space on the  
9 corporate income tax return to enable a taxpayer to make such contrib-  
10 ution. Notwithstanding any other provision of law, all revenues  
11 collected pursuant to this section shall be credited to the municipal  
12 epinephrine bulk purchase fund established pursuant to section ninety-  
13 seven-uuuu of the state finance law, and shall be used only for those  
14 purposes enumerated in section ninety-seven-uuuu of the state finance  
15 law.

16 § 5. The tax law is amended by adding a new section 630-m to read as  
17 follows:

18 § 630-m. Gift for municipal epinephrine bulk purchases. An individual  
19 in any taxable year may elect to contribute to the municipal epinephrine  
20 bulk purchase fund established pursuant to section ninety-seven-uuuu of  
21 the state finance law. Such contribution shall be in any whole dollar  
22 amount and shall not reduce the amount of state tax owed by such indi-  
23 vidual. The commissioner shall include space on the personal income tax  
24 return to enable a taxpayer to make such contribution. Notwithstanding  
25 any other provision of law, all revenues collected pursuant to this  
26 section shall be credited to the municipal epinephrine bulk purchase  
27 fund established pursuant to section ninety-seven-uuuu of the state  
28 finance law and used only for those purposes enumerated in section nine-  
29 ty-seven-uuuu of the state finance law.

30 § 6. The state finance law is amended by adding a new section 97-uuuu  
31 to read as follows:

32 § 97-uuuu. Municipal epinephrine bulk purchase fund. 1. There is here-  
33 by established in the joint custody of the commissioner of taxation and  
34 finance and the comptroller, a special fund to be known as the "muni-  
35 cial epinephrine bulk purchase fund".

36 2. Such fund shall consist of all revenues received by the department  
37 of taxation and finance, pursuant to the provisions of section two  
38 hundred nine-R and section six hundred thirty-m of the tax law, and all  
39 other moneys appropriated, credited or transferred thereto from any  
40 other fund or source pursuant to law. Nothing contained in this section  
41 shall prevent the state from receiving grants, gifts or bequests for the  
42 purposes of the fund as defined in this section and depositing them into  
43 the fund according to law.

44 3. Monies of the fund shall be expended to provide price reductions  
45 for municipalities purchasing epinephrine for the first responder  
46 epinephrine access program established by the commissioner of health  
47 pursuant to section three thousand-g of the public health law, within  
48 such municipalities pursuant to the municipal epinephrine bulk purchase  
49 program established by the commissioner of health pursuant to subdivi-  
50 sion thirty-two of section two hundred six of the public health law.

51 4. Monies shall be payable from the fund on the audit and warrant of  
52 the comptroller on vouchers approved and certified by the commissioner  
53 of health.

54 5. To the extent practicable, the commissioner of health shall ensure  
55 that all monies received during a fiscal year are expended prior to the  
56 end of that fiscal year.

1 6. On or before the first day of February each year, the commissioner  
2 of health shall provide a written report to the temporary president of  
3 the senate, speaker of the assembly, chair of the senate finance commit-  
4 tee, chair of the assembly ways and means committee, chair of the senate  
5 committee on health, chair of the assembly health committee, state comp-  
6 troller and the public. Such report shall include how the monies of the  
7 fund were utilized during the preceding calendar year, and shall  
8 include: (a) the amount of money disbursed from the fund and the award  
9 process used for such disbursements; (b) recipients of awards from the  
10 fund; (c) the amount awarded to each recipient; (d) the purposes for  
11 which such awards were granted; and (e) a summary financial plan for  
12 such monies which shall include estimates of all receipts and all  
13 disbursements for the current and succeeding fiscal years, along with  
14 the actual results from the prior fiscal year.

15 § 7. This act shall take effect on the ninetieth day after it shall  
16 have become a law. Effective immediately, the addition, amendment and/or  
17 repeal of any rule or regulation necessary for the implementation of  
18 this act on its effective date are authorized to be made and completed  
19 on or before such effective date.