

STATE OF NEW YORK

4970

2025-2026 Regular Sessions

IN SENATE

February 14, 2025

Introduced by Sens. BAILEY, ADDABBO, FERNANDEZ, JACKSON, PARKER, RAMOS, SKOUFIS -- read twice and ordered printed, and when printed to be committed to the Committee on Finance

AN ACT to amend the executive law and the state finance law, in relation to establishing the New York children's COVID-19 fund program

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The executive law is amended by adding a new article 19-J
2 to read as follows:

ARTICLE 19-J

NEW YORK COVID-19 CHILDREN'S FUND PROGRAM

Section 535. Definitions.

535-a. New York COVID-19 children's fund program board.

535-b. New York COVID-19 children's fund program.

§ 535. Definitions. As used in this article, the following terms shall have the following meanings:

10 1. "Board" shall mean the New York COVID-19 children's fund program
11 board established pursuant to section five hundred thirty-five-a of this
12 article.

13 2. "Program" shall mean the New York COVID-19 children's fund program
14 established pursuant to section five hundred thirty-five-b of this arti-
15 cle.

16 3. "Fund" shall mean the New York COVID-19 children's fund established
17 pursuant to section seventy-eight-c of the state finance law.

18 4. "Eligible child" shall mean any child who is a minor resident of
19 New York who is under eighteen years of age, has not emancipated from
20 their parent, custodian, or legal guardian, and meets one of the follow-
21 ing qualifications: (i) they reside in New York and their parent, custo-
22 dian, legal guardian, or related adult household member, died during the
23 federally declared COVID-19 public health emergency and the cause of
24 death is listed as COVID-19 on their death certificate or they died as a

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 consequence of having long-term COVID-19 and (ii) the eligible child's
2 family household has an annual household income of less than five
3 hundred percent of the federal poverty level.

4 5. "Household income" shall mean the sum of the adjusted gross incomes
5 of the eligible child's birth parents. Such gross income amounts shall
6 be calculated based on information from the most recent taxable year
7 available as provided and certified by the department of taxation and
8 finance.

9 6. "Qualified expenses" shall mean expenses for the education of the
10 account holder, ownership of a home by the account holder, and costs
11 associated with establishing or otherwise building a business.

12 § 535-a. New York COVID-19 children's fund program board. 1. (a) There
13 is hereby established the New York COVID-19 children's fund program
14 board to administer the New York COVID-19 children's fund program estab-
15 lished pursuant to section five hundred thirty-five-b of this article.
16 Such board shall consist of nine members, as follows: (i) the comp-
17 trroller, or their designee, who shall serve as the chair, (ii) the
18 commissioner of taxation and finance, or their designee, (iii) the
19 inspector general, or their designee, (iv) an individual with expertise
20 in poverty alleviation and the racial wealth gap appointed by the tempo-
21 rary president of the senate, (v) an individual with investment exper-
22 tise appointed by the speaker of the assembly, (vi) an individual with
23 expertise on financial empowerment and consumer protection appointed by
24 the governor, (vii) a public member who has experienced childhood pover-
25 ty appointed by the governor, and (viii) two additional nonvoting
26 members appointed by the governor.

27 (b) The comptroller shall, on behalf of the board, appoint an execu-
28 tive director, who shall not be a member of the board and who shall
29 serve at the pleasure of the comptroller. The comptroller shall deter-
30 mine the duties of the executive director and other staff, as appropri-
31 ate, and set their compensation. The board may authorize the executive
32 director to enter into contracts on behalf of the board or conduct any
33 business necessary for the efficient operation of the board.

34 (c) Members of the board appointed by the governor, the temporary
35 president of the senate, and the speaker of the assembly shall serve at
36 the pleasure of the appointing authority. All members of the board shall
37 serve without compensation. Members of the board shall be reimbursed for
38 necessary travel expenses incurred in connection with their board
39 duties. Board members and other staff of the board shall not do any of
40 the following:

41 (i) Directly or indirectly have any interest in the making of any
42 investment made for the program, or in the gains or profits accruing
43 from any investment made for the program;

44 (ii) Borrow any funds or deposits of the fund's trust accounts, or use
45 those funds or deposits in any manner, for themselves or as an agent or
46 partner of others; or

47 (iii) Become an endorser, surety, or obligor on investments by the
48 board.

49 (d) The board and staff, including any contracted administrators and
50 consultants, shall discharge their duties as fiduciaries with respect to
51 the fund's trust accounts solely in the interest of the program enrol-
52 lees as follows:

53 (i) For the exclusive purposes of providing benefits to program enrol-
54 lees and defraying reasonable expenses of administering the program; and

55 (ii) By investing with the care, skill, prudence, and diligence under
56 the circumstances then prevailing that a prudent person acting in a like

1 capacity and familiar with those matters would use in the conduct of an
2 enterprise of a like character and with like aims.

3 (e) The board, subject to its authority and fiduciary duty, shall
4 administer the program and the funds appropriated for the program in
5 alignment with the intent of the legislature to create opportunities,
6 economic autonomy, and hope, and to promote wealth and asset building
7 for an eligible child and eligible youth to address New York's record
8 levels of inequality.

9 (f) To achieve the functions specified in this section, the board
10 shall have the power and authority to do all of the following:

11 (i) Make and enter into contracts necessary for the administration of
12 the program;

13 (ii) Adopt a seal and change and amend it from time to time;

14 (iii) Cause moneys in the fund's trust accounts to be held and
15 invested and reinvested;

16 (iv) (1) Accept any grants, gifts, legislative appropriation, and
17 other moneys from the state, any unit of federal, state, or local
18 government, or any other person, firm, partnership, philanthropic enti-
19 ty, or corporation for deposit to the fund;

20 (2) The board shall provide a way for grants, gifts, appropriations or
21 other moneys to the fund to be made in any amount and with the ability
22 to have the funds targeted to specific subgroups, as defined by the
23 entity giving, granting, or appropriating the funds, provided that they
24 are not limited in such a way that would conflict with the intent of the
25 legislature in establishing the program;

26 (v) Make provisions for the payment of costs of administration and
27 operation of the program;

28 (vi) Employ staff;

29 (vii) Retain and contract with private financial institutions, other
30 financial and service providers, consultants, actuaries, counsel, audi-
31 tors, third-party administrators, and other professionals, as necessary;

32 (viii) Procure insurance against any loss in connection with the prop-
33 erty, assets, or activities of the trust;

34 (ix) Procure insurance indemnifying each member of the board from
35 personal loss or liability resulting from a member's action or inaction
36 as a member of the board;

37 (x) Cause expenses incurred to initiate, implement, maintain, and
38 administer the program to be paid from deposits to, or investment
39 returns or assets of, the program or arrangements established under the
40 program, to the extent permitted under state and federal law;

41 (xi) Carry out the duties and obligations of the program pursuant to
42 this chapter and exercise any and all other powers as appropriate for
43 the effectuation of the purposes, objectives, and provisions of this
44 chapter pertaining to the program; and

45 (xii) Adopt rules and regulations to implement the provisions of this
46 article.

47 § 535-b. New York COVID-19 children's fund program. 1. There is hereby
48 established the New York COVID-19 children's fund program to provide
49 assistance to children whose parent, custodian, legal guardian, or
50 related adult household member died as a result of contracting COVID-19,
51 regardless of immigration status of such children utilizing the monies
52 available in the New York COVID-19 children's fund established pursuant
53 to section seventy-eight-c of the state finance law.

54 2. (a) The program shall provide for the deposit of (i) one thousand
55 dollars into an individual trust account in the fund for each eligible
56 child within six months of receipt of an application to the program for

1 such child, and (ii) one thousand dollars each year thereafter of eligi-
2 bility. Monies within each trust account shall be invested in a manner
3 that generates a rate of return at least equal to the rate of return
4 earned on a thirty-year treasury bond. The board, in consultation with
5 the department of health, shall promulgate application forms to be
6 submitted to the comptroller to determine the eligibility of a child
7 whose parent, custodian, legal guardian, or related adult household
8 member died as a result of contracting COVID-19, regardless of the immi-
9 gration status of such child.

10 (b) Monies in each account shall be identified by a unique identifica-
11 tion number and may only be accessed by the eligible child for which the
12 account was originally created. In order to access such funds, the
13 eligible child shall be at least eighteen years old. Such monies shall
14 only be utilized for qualified expenses.

15 3. (a) Within one hundred twenty days of the effective date of this
16 section, the board shall convene an advisory workgroup to work in coor-
17 ordination with the board on the program design, including, but not limit-
18 ed to, data sharing with relevant governmental agencies and departments,
19 outreach to families of an eligible child and to eligible children
20 directly, and the process for program enrollment and continuous measure-
21 ment of outcomes of the individual trust accounts established pursuant
22 to subdivision two of this section.

23 (b) The advisory workgroup shall invite participation in the workgroup
24 from the following entities:

25 (i) Representatives from the office of children and family services,
26 the department of social services, the department of public health and
27 the department of corrections and community supervision; and

28 (ii) Community stakeholders with knowledge and experience in poverty
29 alleviation, youth development, access to banking for underbanked indi-
30 viduals, asset building, race-wealth gap, consumer protections, and
31 wealth coaching.

32 (c) The workgroup shall specifically focus on, but need not be limited
33 to, all of the following:

34 (i) Who is included as an "eligible child" under this article, includ-
35 ing the ability to include individuals without social security numbers
36 or individual tax identification numbers, the responsible agency for
37 determining eligibility, and estimates of likely program enrollees by
38 year;

39 (ii) Necessary available data and data sharing agreements needed
40 between government entities to meet the requirements of this article;

41 (iii) Application of appropriate privacy protections under state and
42 federal law in the identification of, and outreach to, an eligible
43 child;

44 (iv) Acceptable investment products, strategies, risk guidelines, and
45 management requirements to ensure a balance between safety of the prin-
46 cipal, liquidity, and expected yield or return for moneys of the fund;

47 (v) Actuarial estimates of the amount of investment per program enrol-
48 lee and the range of financial outcomes;

49 (vi) Effective outreach strategies to ensure accounts are established
50 for the maximum amount of children who may be an eligible child and
51 moneys are drawn down when available;

52 (vii) Determination of necessary administrative components, such as
53 information technology services, recordkeeping, and other services, as
54 well as the ability to use state agency resources or the need for third-
55 party administrators;

1 (viii) Additional areas determined as critical to the implementation
2 of the program, as identified during the course of the workgroup; and
3 (ix) Timelines for implementation of this article.

4 (d) The advisory workgroup may consult with additional experts, as
5 necessary, to inform their recommendations.

6 4. On or before the first of February next succeeding the effective
7 date of this section, the board shall submit a report to the comptroller
8 and the legislature, that includes, at a minimum, recommendations of the
9 board on all of the following:

10 (a) A detailed plan for implementing the program and establishing and
11 maintaining the individual trust accounts in the fund for an eligible
12 child that maximizes their participation and their autonomous wealth-
13 building capacity;

14 (b) The anticipated number of individual trust accounts to be opened
15 and initial deposit amounts;

16 (c) A description of the efforts to be used to solicit philanthropic
17 or nonstate moneys to support the program; and

18 (d) Further statutory and budget allocations.

19 § 2. The state finance law is amended by adding a new section 78-c to
20 read as follows:

21 § 78-c. New York COVID-19 children's fund. 1. There is hereby estab-
22 lished in the joint custody of the comptroller, the commissioner of
23 taxation and finance and the commissioner of health a fund to be known
24 as the New York COVID-19 children's fund. Such fund shall be utilized
25 for the purposes of the New York COVID-19 children's fund program pursu-
26 ant to the provisions of section five hundred thirty-five-b of the exec-
27 utive law.

28 2. The New York COVID-19 children's fund shall consist of moneys
29 transferred to the fund by the comptroller from the general fund and all
30 other moneys appropriated, credited, or transferred thereto from any
31 other fund or source pursuant to law. Nothing contained herein shall
32 prevent the state from receiving grants, gifts or bequests for the
33 purposes of the fund as defined in this section and depositing them into
34 the fund according to law.

35 3. (a) The comptroller may invest moneys in the fund that are not
36 required for current needs of the fund in the eligible securities pursu-
37 ant to the provisions of this chapter and subdivision two of section
38 five hundred thirty-five-b of the executive law.

39 (b) Notwithstanding any provision of law to the contrary, all interest
40 or other increment resulting from the investment or deposit of moneys of
41 the fund shall be deposited in the fund.

42 4. (a) Of the total moneys of the fund, five percent shall be avail-
43 able to administer the New York COVID-19 children's fund program, pursu-
44 ant to the provisions of section five hundred thirty-five-b of the exec-
45 utive law.

46 (b) The New York COVID-19 children's fund program board, established
47 pursuant to section five hundred thirty-five-a of the executive law,
48 shall submit a written annual expenditure plan detailing proposed uses
49 of funding to the division of the budget, the senate finance committee
50 and the assembly ways and means committee by October first of every
51 year. To the extent the board's administrative costs will or are
52 projected to exceed five percent, the board shall submit a written
53 request, in addition to the annual expenditure plan, for the release of
54 additional funding for administrative costs and the necessity to exceed
55 five percent to the division of the budget, the senate finance committee
56 and the assembly ways and means committee. The comptroller may provide

1 funds for administration of the program that exceed five percent, not
2 sooner than thirty days after notifying, in writing, the division of the
3 budget, the senate finance committee and the assembly ways and means
4 committee, or any lesser time determined by the director of the budget,
5 or the director's designee.

6 5. (a) All assets of the fund and moneys allocated to individual trust
7 accounts established pursuant to subdivision two of section five hundred
8 thirty-five-b of the executive law shall be considered to be owned by
9 the state until an eligible child withdraws or transfers money from
10 their individual trust account.

11 (b) To the extent allowed under federal law, because it shall be
12 considered an asset of the state until withdrawn or transferred by an
13 eligible child, all of the following apply to funds deposited and
14 investment returns accrued in an individual trust account of the fund:

15 (i) It is nontransferable to any person other than the eligible child,
16 and only as permitted pursuant to this chapter;

17 (ii) It shall not be pledged as collateral for any loan; and

18 (iii) It may be subject to a lien.

19 6. Monies of the fund shall be expended by the comptroller solely for
20 the purpose of administering the provisions of this section and the New
21 York COVID-19 children's fund program.

22 7. As used in this section, the term "eligible child" shall have the
23 same meaning as such term is defined in section five hundred thirty-five
24 of the executive law.

25 § 3. This act shall take effect on the one hundred twentieth day after
26 it shall have become a law. Effective immediately, the addition, amend-
27 ment and/or repeal of any rule or regulation necessary for the implemen-
28 tation of this act on its effective date are authorized to be made and
29 completed on or before such effective date.