

# STATE OF NEW YORK

9295

2025-2026 Regular Sessions

## IN ASSEMBLY

December 10, 2025

Introduced by M. of A. LAVINE -- read once and referred to the Committee on Aging

AN ACT to amend the elder law and the state finance law, in relation to establishing the statewide initiative of not-for-profit guardians

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "New York state good guardianship act".

3 § 2. Legislative intent and findings. The Legislature finds that arti-  
4 cle 81 of the New York state mental hygiene law mandates assignment of a  
5 guardian when an individual is deemed to be incapacitated and unable to  
6 manage their own affairs. At present, this mandate is not adequately  
7 funded by New York state. This has led to a dearth of reputable guardi-  
8 anship resources, leaving judges constrained when attempting to fulfill  
9 their legal mandate, risking harm for individuals in dire need of care,  
10 and increasing the cost burden on our social safety net.

11 Guardianship involves essential management of financial resources,  
12 coordination of health care, and ensuring basic daily needs such as  
13 cooking, cleaning and shopping are met. When an individual has signif-  
14 icant financial resources, identifying a paid guardian is a viable  
15 option. However, the reality is that most people assigned a guardian  
16 cannot afford to pay for this high-level of care. This is where communi-  
17 ty-based not-for-profit organizations step in to serve. Reputable not-  
18 for-profits organizations take a multidisciplinary approach to care and  
19 tailor a plan to an individual's needs, at no charge or for minimal  
20 fees.

21 Due to the high level of need and lack of an adequate funding stream,  
22 not-for-profit groups are unable to take on more cases without sacrific-  
23 ing quality of care. Some districts lack a not-for-profit guardianship  
24 services provider altogether. These factors put a strain on municipal  
25 and county budgets when local departments of social services must step

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 in as the guardian of last resort, as they too do not have adequate  
2 resources to keep pace with demand. Moreover, the lack of appropriate  
3 assignments of guardians has led to a significant cost burden on our  
4 social safety net, particularly avoidable hospitalizations and care  
5 through Medicaid and shelter stays. This gap in quality guardians has  
6 also allowed a third rail of actors to enter the market: unscrupulous  
7 and unchecked for-profit entities who collect fees while neglecting  
8 those in their care.

9 To address this issue, the Legislature proposes to establish a state-  
10 wide initiative of not-for-profit guardians program that leverages the  
11 expertise and capacity of existing, reputable not-for-profit organiza-  
12 tions to provide comprehensive, multidisciplinary guardianship services.  
13 This initiative will help grow well-established guardianship programs,  
14 create new programs, and promote alternatives to guardianships where  
15 appropriate to ensure that the entire state has access to these  
16 services. Understanding the magnitude of serving as a guardian, this  
17 legislation will ensure proper oversight, accountability, and service  
18 delivery while addressing the needs of individuals who cannot care for  
19 themselves due to age, disability, or other conditions. Taking these  
20 steps will also help eliminate bad actors from the guardianship market  
21 while providing significant Medicaid and social welfare savings to the  
22 state. Lastly, the enactment of this legislation is consistent with the  
23 recommendations of the adopted New York State Master Plan on Aging,  
24 which supports a fifteen-million-dollar investment in guardianship  
25 services.

26 § 3. The elder law is amended by adding a new section 226 to read as  
27 follows:

28 § 226. Statewide initiative of not-for-profit guardians. 1. There  
29 shall hereby be established within the office a program to be referred  
30 to as the "statewide initiative of not-for-profit guardians". Such  
31 initiative shall exist to:

32 (a) serve as guardian for any individual over the age of eighteen  
33 eligible under article eighty-one of the mental hygiene law for whom an  
34 appointing judge is unable to find a guardian, whether a suitable family  
35 member or friend or an attorney from part thirty-six of the rules of the  
36 chief judge, to serve;

37 (b) operate a free public helpline to provide guidance, resources, and  
38 referrals for any individual or entity navigating guardianship pursuant  
39 to article eighty-one of the mental hygiene law and/or seeking alterna-  
40 tive services;

41 (c) build statewide capacity and training opportunities to establish  
42 new programs within existing not-for-profit agencies; and

43 (d) collect, analyze, and report on data related to guardianship cases  
44 referred to them.

45 2. (a) To participate in the initiative established pursuant to this  
46 section and be eligible for funding, an entity shall:

47 (i) be organized as a tax-exempt entity pursuant to section 501(c)(3)  
48 of the Internal Revenue Code or recognized as a not-for-profit entity in  
49 good standing with the charities bureau of the office of the attorney  
50 general; and

51 (ii) have experience in providing guardianship services or demonstrate  
52 sufficient capacity to provide guardianship services as determined by  
53 the office.

54 (b) Entities participating in the initiative shall fulfill guardian-  
55 ship duties as provided for in sections 81.20, 81.21, and 81.22 of the  
56 mental hygiene law.

1 3. (a) The director shall submit a request for proposals from not-for-  
2 profit entities as described herein for the purpose of administering  
3 statewide initiative of not-for-profit guardians. The entity chosen to  
4 administer such initiative shall enter into a contract with the state  
5 for a term of five years, which may be renewed subject to the approval  
6 of the director.

7 (b) The administrative entity chosen by the director shall review  
8 plans submitted for approval and funding of guardianship services and  
9 award grants for such services. In awarding grants, the entity shall use  
10 best efforts to provide statewide distribution of funding.

11 (c) Funding for the statewide initiative of not-for-profit guardians  
12 shall be from the statewide initiative of not-for-profit guardians fund  
13 established pursuant to section ninety-nine-tt of the state finance law.

14 4. (a) Participating not-for-profit organizations shall collect and  
15 report to the administrative entity chosen by the director anonymized  
16 data on guardianship cases, including demographic information, types of  
17 services provided, duration of guardianship, and client outcomes.

18 (b) The administrative entity chosen by the director shall compile the  
19 data outlined in paragraph (a) of this subdivision and produce an annual  
20 report summarizing the performance and effectiveness of the statewide  
21 initiative of not-for-profit guardians. Such report shall be submitted  
22 annually on or before January first, two thousand twenty-seven, and each  
23 year thereafter, to the governor, speaker of the assembly, and temporary  
24 president of the senate.

25 § 4. The state finance law is amended by adding a new section 99-tt to  
26 read as follows:

27 § 99-tt. Statewide initiative of not-for-profit guardians fund. 1.  
28 There is hereby established in the joint custody of the comptroller, the  
29 commissioner of taxation and finance, and the commissioner of health, a  
30 fund, to be known as the "statewide initiative of not-for-profit guardi-  
31 ans fund".

32 2. Such fund shall consist of all moneys appropriated thereto from any  
33 other fund or source pursuant to law. Nothing contained in this section  
34 shall prevent the state from receiving grants, gifts or bequests for the  
35 purposes of the fund as defined in this section and depositing them into  
36 the fund according to law.

37 3. Moneys of the fund shall be made available to the administrative  
38 entity chosen by the director of the office for the aging pursuant to  
39 section two hundred twenty-six of the elder law to fund the statewide  
40 initiative of not-for-profit guardians established by such section.

41 § 5. Severability. If any clause, sentence, paragraph, section or part  
42 of this act shall be adjudged by any court of competent jurisdiction to  
43 be invalid and after exhaustion of all further judicial review, the  
44 judgment shall not affect, impair or invalidate the remainder thereof,  
45 but shall be confined in its operation to the clause, sentence, para-  
46 graph, section or part of this act directly involved in the controversy  
47 in which the judgment shall have been rendered.

48 § 6. This act shall take effect immediately.