

# STATE OF NEW YORK

2747

2025-2026 Regular Sessions

## IN ASSEMBLY

January 22, 2025

Introduced by M. of A. BRONSON, TAYLOR, ROZIC, CRUZ, GLICK, ROSENTHAL, SIMONE, BORES, GONZALEZ-ROJAS, SEAWRIGHT, BENEDETTO, REYES, WEPRIN, BRABENEC, RAGA, SLATER, BRAUNSTEIN, DINOWITZ, DURSO, STECK, RA, EPSTEIN, RAJKUMAR, GIBBS, TAPIA, HYNDMAN, BERGER, LEE, BURDICK, JACOBSON, K. BROWN, BENDETT, REILLY, McDONOUGH, PHEFFER AMATO, MIKULIN, WALSH, SANTABARBARA, STERN, OTIS -- read once and referred to the Committee on Labor

AN ACT to amend the labor law, in relation to inclusion of certain off-site custom fabrication as public work for the purposes of payment of prevailing wage; and providing for the repeal of certain provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Legislative findings and intent. The legislature finds and  
2 declares that the prevailing wage law was established to provide fair  
3 and equitable working conditions, wages and supplementary benefits for  
4 persons employed on public works construction projects.  
5 The legislature further finds and declares that there are growing  
6 number of instances where custom fabricated materials are fabricated off  
7 the public work job site either to meet the unique specifications of the  
8 project subject to a public work contract or for the contractor's  
9 convenience or to evade the wage requirements imposed by the prevailing  
10 wage law.  
11 The legislature further finds and declares that in many instances the  
12 prevailing wage is not paid to persons involved in off-site fabrication  
13 of materials which are used specifically for public works projects to  
14 the detriment of the workers at the site and the local economy where the  
15 public work is situated.  
16 The legislature further finds and declares that, in effect, various  
17 custom fabricated materials on local public works construction projects  
18 are being entirely outsourced to workers at a location or locations away

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD00331-01-5

1 from the project site or in foreign jurisdictions, thereby intentionally  
2 evading the payment of the prevailing wage and benefit package by elimi-  
3 nating the employment of workers at the site of the project to the  
4 detriment of those workers and the local economy.

5 It is the intent of the legislature that construction and fabrication  
6 done off the public work site for specific use only in public work  
7 projects be compensated at the prevailing wage rate.

8 § 2. Subdivision 3 of section 220 of the labor law is amended by  
9 adding a new paragraph (f) to read as follows:

10 (f) (i) For the purposes of this subdivision contractors or subcon-  
11 tractors engaged in custom fabrication shall not be regarded as material  
12 suppliers. For the purposes of this subdivision, a legal day's work for  
13 which the prevailing rate of wages for the New York county in which the  
14 public works project is situated shall be paid to laborers, workers and  
15 mechanics shall include custom fabrication regardless of whether the  
16 custom fabrication occurs on-site, off-site or in another jurisdiction  
17 outside the state. It shall be a condition of the contract concerning  
18 all such custom fabrication work that the contractor or employer awarded  
19 the public work contract, except where the project includes federal  
20 funding that triggers federal rules for wage requirements, and any  
21 subcontractor thereto shall covenant to pay the on-site prevailing wage  
22 required for workers at the site of the public work project to those  
23 workers performing the custom fabrication where a contract for custom  
24 fabrication exceeds two hundred fifty thousand dollars or for contracts  
25 where the cumulative annual total of contracts performed by the custom  
26 fabricator has exceeded five hundred thousand dollars. In addition,  
27 custom fabricators who choose to perform a public works contract exceed-  
28 ing two hundred fifty thousand dollars or who exceed five hundred thou-  
29 sand dollars in public works contracts in total in a single year shall  
30 be required to pay the on-site prevailing wage to those workers perform-  
31 ing custom fabrication for subsequent public works contracts, regardless  
32 of the amount, thereafter for at least one year and shall register with  
33 the department under section two hundred twenty-i of this article and  
34 remain registered for at least one year in order to qualify to perform  
35 future custom fabrication with regard to public works projects. Each  
36 contractor or subcontractor who employs workers off-site for the custom  
37 fabrication work related to a public work project shall maintain certi-  
38 fied payrolls for those workers and provide such payrolls, with original  
39 certifications, to the department at least once every thirty days. For  
40 the purposes of this subdivision the term "custom fabrication" shall  
41 include, but not be limited to, the fabrication of exterior or interior  
42 wall panel systems, the fabrication of woodwork, cases, cabinets or  
43 counters and the fabrication of electrical, plumbing, heating, cooling,  
44 ventilation or exhaust duct systems including the drafting of technical  
45 drawings and plans, and mechanical insulation solely and specifically  
46 designed and engineered for installation in the construction, repair or  
47 renovation of a building which is the subject of a contract to which the  
48 state, a department of the state, a board or officer in the state, a  
49 municipal corporation, a public benefit corporation or a commission  
50 appointed pursuant to law is a party.

51 (ii) The department of jurisdiction, as defined in subdivision three-a  
52 of this section and including any entity to whom such department of  
53 jurisdiction delegates their authority, shall be required to report to  
54 the fiscal officer the intention to contract for custom, off-site fabri-  
55 cation of any materials on all contracts, regardless of the amount,  
56 which may include the employment of laborers, workers or mechanics in

1 the application to the fiscal officer for the approval of such contract.  
2 The department of jurisdiction's report shall state the name and address  
3 of the off-site, custom fabricator, identify the custom materials that  
4 are being fabricated off-site and the quantity thereof, the estimated  
5 and actual cost of the off-site fabrication, including the transporta-  
6 tion of the materials to the site of the work and the estimated number  
7 of workers employed to complete the custom fabrication at the off-site  
8 location. Upon receipt of the department of jurisdiction's report, the  
9 fiscal officer shall make available said report to the public through  
10 its website and, similarly, maintain and publish on its website all data  
11 specified herein for each custom fabricator.

12 (iii) The fiscal officer shall produce an annual report on the econom-  
13 ic impact to the state businesses and residents due to off-site fabri-  
14 cation.

15 § 3. This act shall take effect on the sixtieth day after it shall  
16 have become a law and shall apply only to those contracts put out to bid  
17 on or after such effective date; provided, however, that subparagraph  
18 (i) of paragraph (f) of subdivision 3 of section 220 of the labor law,  
19 as added by section two of this act, shall expire and be deemed repealed  
20 upon the ruling of a court of competent jurisdiction that the require-  
21 ments of such subparagraph are unenforceable on fabricators located  
22 outside the state; provided, further, that the commissioner of labor  
23 shall notify the legislative bill drafting commission upon the occur-  
24 rence of such a court ruling in order that the commission may maintain  
25 an accurate and timely effective data base of the official text of the  
26 laws of the state of New York in furtherance of effectuating the  
27 provisions of section 44 of the legislative law and section 70-b of the  
28 public officers law.