

# STATE OF NEW YORK

10455

## IN ASSEMBLY

March 6, 2026

Introduced by M. of A. KELLES -- read once and referred to the Committee on Transportation

AN ACT to amend the vehicle and traffic law, in relation to adjudications and owner liability for a violation of traffic-control signal indications in the city of Ithaca; to amend the public officers law, in relation to accessing records; and providing for the repeal of such provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The vehicle and traffic law is amended by adding a new  
2 section 1111-j to read as follows:

3 § 1111-j. Owner liability for failure of operator to comply with  
4 traffic-control indications; city of Ithaca. (a) 1. Notwithstanding any  
5 other provision of law, the city of Ithaca is hereby authorized and  
6 empowered to adopt and amend a local law or ordinance establishing a  
7 demonstration program imposing monetary liability on the owner of a  
8 vehicle for failure of an operator thereof to comply with traffic-con-  
9 trol indications in such city in accordance with the provisions of this  
10 section. Such demonstration program shall empower such city to install  
11 and operate traffic-control signal photo violation-monitoring devices at  
12 no more than twelve intersections within such city at any one time.

13 2. Such demonstration program shall utilize necessary technologies to  
14 ensure, to the extent practicable, that photographs produced by such  
15 traffic-control signal photo violation-monitoring systems shall not  
16 include images that identify the driver, the passengers, or the contents  
17 of the vehicle. Provided, however, that no notice of liability issued  
18 pursuant to this section shall be dismissed solely because a photograph  
19 or photographs allow for the identification of the contents of a vehi-  
20 cle, provided that such city has made a reasonable effort to comply with  
21 the provisions of this paragraph.

22 (b) In any such city which has adopted a local law or ordinance pursu-  
23 ant to subdivision (a) of this section, the owner of a vehicle shall be  
24 liable for a penalty imposed pursuant to this section if such vehicle  
25 was used or operated with the permission of the owner, express or

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD14127-01-5

1 implied, in violation of subdivision (d) of section eleven hundred eleven  
2 of this article, and such violation is evidenced by information  
3 obtained from a traffic-control signal photo violation-monitoring  
4 system; provided however that no owner of a vehicle shall be liable for  
5 a penalty imposed pursuant to this section where the operator of such  
6 vehicle has been convicted of the underlying violation of subdivision  
7 (d) of section eleven hundred eleven of this article.

8 (c) For purposes of this section, "owner" shall have the meaning  
9 provided in article two-B of this chapter. For purposes of this section,  
10 "traffic-control signal photo violation-monitoring system" shall mean a  
11 vehicle sensor installed to work in conjunction with a traffic-control  
12 signal which automatically produces two or more photographs, two or more  
13 microphotographs, a videotape or other recorded images of each vehicle  
14 at the time it is used or operated in violation of subdivision (d) of  
15 section eleven hundred eleven of this article.

16 (d) A certificate, sworn to or affirmed by a technician employed by  
17 the city of Ithaca in which the charged violation occurred, or a facsim-  
18 ile thereof, based upon inspection of photographs, microphotographs,  
19 videotape or other recorded images produced by a traffic-control signal  
20 photo violation-monitoring system, shall be prima facie evidence of the  
21 facts contained therein. Any photographs, microphotographs, videotape or  
22 other recorded images evidencing such a violation shall be available for  
23 inspection in any proceeding to adjudicate the liability for such  
24 violation pursuant to a local law or ordinance adopted pursuant to this  
25 section.

26 (e) An owner liable for a violation of subdivision (d) of section  
27 eleven hundred eleven of this article pursuant to a local law or ordi-  
28 nance adopted pursuant to this section shall be liable for monetary  
29 penalties in accordance with a schedule of fines and penalties to be set  
30 forth in such local law or ordinance, except that if such city by local  
31 law has authorized the adjudication of such owner liability by a parking  
32 violations bureau, such schedule shall be promulgated by such bureau.  
33 The liability of the owner pursuant to this section shall not exceed  
34 fifty dollars for each violation; provided, however, that such local law  
35 or ordinance may provide for an additional penalty not in excess of  
36 twenty-five dollars for each violation for the failure to respond to a  
37 notice of liability within the prescribed time period.

38 (f) An imposition of liability under a local law or ordinance adopted  
39 pursuant to this section shall not be deemed a conviction as an operator  
40 and shall not be made part of the operating record of the person upon  
41 whom such liability is imposed nor shall it be used for insurance  
42 purposes in the provision of motor vehicle insurance coverage.

43 (g) 1. A notice of liability shall be sent by first class mail to each  
44 person alleged to be liable as an owner for a violation of subdivision  
45 (d) of section eleven hundred eleven of this article pursuant to this  
46 section. Personal delivery on the owner shall not be required. A manual  
47 or automatic record of mailing prepared in the ordinary course of busi-  
48 ness shall be prima facie evidence of the facts contained therein.

49 2. A notice of liability shall contain the name and address of the  
50 person alleged to be liable as an owner for a violation of subdivision  
51 (d) of section eleven hundred eleven of this article pursuant to this  
52 section, the registration number of the vehicle involved in such  
53 violation, the location where such violation took place, the date and  
54 time of such violation and the identification number of the camera which  
55 recorded the violation or other document locator number.

1 3. The notice of liability shall contain information advising the  
2 person charged of the manner and the time in which such person may  
3 contest the liability alleged in the notice. Such notice of liability  
4 shall also contain a warning to advise the persons charged that failure  
5 to contest in the manner and time provided shall be deemed an admission  
6 of liability and that a default judgment may be entered thereon.

7 4. The notice of liability shall be prepared and mailed by the city of  
8 Ithaca, or by any other entity authorized by such city to prepare and  
9 mail such notification of violation.

10 (h) Adjudication of the liability imposed upon owners by this section  
11 shall be by a traffic violations bureau established pursuant to section  
12 three hundred seventy of the general municipal law or, if there be none,  
13 by the court having jurisdiction over traffic infractions, except that  
14 if such city has established an administrative tribunal to hear and  
15 determine complaints of traffic infractions constituting parking, stand-  
16 ing or stopping violations such city may, by local law, authorize such  
17 adjudication by such tribunal.

18 (i) If an owner receives a notice of liability pursuant to this  
19 section for any time period during which the vehicle was reported to the  
20 police department as having been stolen, it shall be a valid defense to  
21 an allegation of liability for a violation of subdivision (d) of section  
22 eleven hundred eleven of this article pursuant to this section that the  
23 vehicle had been reported to the police as stolen prior to the time the  
24 violation occurred and had not been recovered by such time. For purposes  
25 of asserting the defense provided by this subdivision it shall be suffi-  
26 cient that a certified copy of the police report on the stolen vehicle  
27 be sent by first class mail to the traffic violations bureau, court  
28 having jurisdiction or parking violations bureau.

29 (j) 1. In such city where the adjudication of liability imposed upon  
30 owners pursuant to this section is by a traffic violations bureau or a  
31 court having jurisdiction, an owner who is a lessor of a vehicle to  
32 which a notice of liability was issued pursuant to subdivision (g) of  
33 this section shall not be liable for the violation of subdivision (d) of  
34 section eleven hundred eleven of this article, provided that such owner  
35 sends to the traffic violations bureau or court having jurisdiction a  
36 copy of the rental, lease or other such contract document covering such  
37 vehicle on the date of the violation, with the name and address of the  
38 lessee clearly legible, within thirty-seven days after receiving notice  
39 from the bureau or court of the date and time of such violation, togeth-  
40 er with the other information contained in the original notice of  
41 liability. Failure to send such information within such thirty-seven day  
42 time period shall render the owner liable for the penalty prescribed by  
43 this section. Where the lessor complies with the provisions of this  
44 paragraph, the lessee of such vehicle on the date of such violation  
45 shall be deemed to be the owner of such vehicle for purposes of this  
46 section, shall be subject to liability for the violation of subdivision  
47 (d) of section eleven hundred eleven of this article pursuant to this  
48 section and shall be sent a notice of liability pursuant to subdivision  
49 (g) of this section.

50 2. (i) In such city which, by local law, has authorized the adjudi-  
51 cation of liability imposed upon owners by this section by a parking  
52 violations bureau, an owner who is a lessor of a vehicle to which a  
53 notice of liability was issued pursuant to subdivision (g) of this  
54 section shall not be liable for the violation of subdivision (d) of  
55 section eleven hundred eleven of this article, provided that:

1 (A) prior to the violation, the lessor has filed with the bureau in  
2 accordance with the provisions of section two hundred thirty-nine of  
3 this chapter; and

4 (B) within thirty-seven days after receiving notice from the bureau of  
5 the date and time of a liability, together with the other information  
6 contained in the original notice of liability, the lessor submits to the  
7 bureau the correct name and address of the lessee of the vehicle identi-  
8 fied in the notice of liability at the time of such violation, together  
9 with such other additional information contained in the rental, lease or  
10 other contract document, as may be reasonably required by the bureau  
11 pursuant to regulations that may be promulgated for such purpose.

12 (ii) Failure to comply with clause (B) of subparagraph (i) of this  
13 paragraph shall render the owner liable for the penalty prescribed in  
14 this section.

15 (iii) Where the lessor complies with the provisions of this paragraph,  
16 the lessee of such vehicle on the date of such violation shall be deemed  
17 to be the owner of such vehicle for purposes of this section, shall be  
18 subject to liability for such violation pursuant to this section and  
19 shall be sent a notice of liability pursuant to subdivision (g) of this  
20 section.

21 (k) 1. If the owner liable for a violation of subdivision (d) of  
22 section eleven hundred eleven of this article pursuant to this section  
23 was not the operator of the vehicle at the time of the violation, the  
24 owner may maintain an action for indemnification against the operator.

25 2. Notwithstanding any other provision of this section, no owner of a  
26 vehicle shall be subject to a monetary fine imposed pursuant to this  
27 section if the operator of such vehicle was operating such vehicle with-  
28 out the consent of the owner at the time such operator failed to obey a  
29 traffic-control indication. For purposes of this subdivision there shall  
30 be a presumption that the operator of such vehicle was operating such  
31 vehicle with the consent of the owner at the time such operator failed  
32 to obey a traffic-control indication.

33 (l) Nothing in this section shall be construed to limit the liability  
34 of an operator of a vehicle for any violation of subdivision (d) of  
35 section eleven hundred eleven of this article.

36 (m) Any city that adopts a demonstration program pursuant to subdivi-  
37 sion (a) of this section shall submit an annual report detailing the  
38 results of the use of such traffic-control signal photo violation-moni-  
39 toring system to the governor, the temporary president of the senate and  
40 the speaker of the assembly on or before the first day of June next  
41 succeeding the effective date of this section and on the same date in  
42 each succeeding year in which the demonstration program is operable.  
43 Such report shall include, but not be limited to:

44 1. a description of the locations where traffic-control signal photo  
45 violation-monitoring systems were used;

46 2. the aggregate number, type and severity of accidents reported at  
47 intersections where a traffic-control signal photo violation-monitoring  
48 system is used for the three years preceding the installation of such  
49 system, to the extent the information is maintained by the department;

50 3. the aggregate number, type and severity of accidents reported at  
51 intersections where a traffic-control signal photo violation-monitoring  
52 system is used for the reporting year, as well as for each year that the  
53 traffic-control signal photo violation-monitoring system has been opera-  
54 tional, to the extent the information is maintained by the department;

55 4. the number of events and number of violations recorded at each  
56 intersection where a traffic-control signal photo violation-monitoring

1 system is used and in the aggregate on a daily, weekly and monthly  
2 basis;

3 5. the number of notices of liability issued for violations recorded  
4 by such system at each intersection where a traffic-control signal photo  
5 violation-monitoring system is used;

6 6. the number of fines imposed and total amount of fines paid after  
7 first notice of liability issued for violations recorded by such  
8 systems;

9 7. the number and percentage of violations adjudicated and results of  
10 such adjudications including breakdowns of dispositions made for  
11 violations recorded by such systems;

12 8. the total amount of revenue realized by such city from such adjudi-  
13 cations including a breakdown of revenue realized by such city for each  
14 year since deployment of its traffic-control signal photo violation-mon-  
15 itoring system;

16 9. expenses incurred by such city in connection with the program; and

17 10. quality of the adjudication process and its results.

18 (n) It shall be a defense to any prosecution for a violation of subdi-  
19 vision (d) of section eleven hundred eleven of this article pursuant to  
20 a local law or ordinance adopted pursuant to this section that such  
21 traffic-control indications were malfunctioning at the time of the  
22 alleged violation.

23 § 2. Subdivision 2 of section 87 of the public officers law is amended  
24 by adding a new paragraph (w) to read as follows:

25 (w) are photographs, microphotographs, videotape or other recorded  
26 images prepared under authority of section eleven hundred eleven-j of  
27 the vehicle and traffic law.

28 § 3. The purchase or lease of equipment for a demonstration program  
29 established pursuant to section 1111-j of the vehicle and traffic law  
30 shall be subject to the provisions of section 103 of the general municipi-  
31 pal law.

32 § 4. This act shall take effect on the thirtieth day after it shall  
33 have become a law and shall expire December 1, 2030, when upon such date  
34 the provisions of this act shall be deemed repealed; provided, however,  
35 that any such local law as may be enacted pursuant to section one of  
36 this act shall remain in full force and effect only until December 1,  
37 2030. Effective immediately, the addition, amendment and/or repeal of  
38 any rule or regulation necessary for the implementation of this act on  
39 its effective date are authorized to be made and completed on or before  
40 such effective date.