

STATE OF NEW YORK

8607

IN SENATE

February 21, 2024

Introduced by Sen. HINCHEY -- read twice and ordered printed, and when printed to be committed to the Committee on Transportation

AN ACT to amend the vehicle and traffic law and the public officers law, in relation to establishing a school speed zone camera demonstration program in the city of Kingston; and providing for the repeal of such provisions upon expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The vehicle and traffic law is amended by adding a new
2 section 1180-g to read as follows:

3 § 1180-g. Owner liability for failure of operator to comply with
4 certain posted maximum speed limits. (a) 1. Notwithstanding any other
5 provision of law, the city of Kingston is hereby authorized to establish
6 a demonstration program imposing monetary liability on the owner of a
7 vehicle for failure of an operator thereof to comply with posted maximum
8 speed limits in a school speed zone within such city (i) when a school
9 speed limit is in effect as provided in paragraphs one and two of subdivi-
10 vision (c) of section eleven hundred eighty of this article or (ii) when
11 other speed limits are in effect as provided in subdivision (b), (d),
12 (f) or (g) of section eleven hundred eighty of this article during the
13 following times: (A) on school days during school hours and one hour
14 before and one hour after the school day, and (B) a period during
15 student activities at the school and up to thirty minutes immediately
16 before and up to thirty minutes immediately after such student activ-
17 ities. Such demonstration program shall empower the city of Kingston to
18 install photo speed violation monitoring systems within no more than
19 twenty school speed zones within such city at any one time and to oper-
20 ate such systems within such zones (iii) when a school speed limit is in
21 effect as provided in paragraphs one and two of subdivision (c) of
22 section eleven hundred eighty of this article or (iv) when other speed
23 limits are in effect as provided in subdivision (b), (d), (f) or (g) of
24 section eleven hundred eighty of this article during the following
25 times: (A) on school days during school hours and one hour before and
26 one hour after the school day, and (B) a period during student activ-

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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ities at the school and up to thirty minutes immediately before and up to thirty minutes immediately after such student activities. In selecting a school speed zone in which to install and operate a photo speed violation monitoring system, the city shall consider criteria including, but not limited to, the speed data, crash history, and the roadway geometry applicable to such school speed zone.

2. No photo speed violation monitoring system shall be used in a school speed zone unless (i) on the day it is to be used it has successfully passed a self-test of its functions; and (ii) it has undergone an annual calibration check performed pursuant to paragraph four of this subdivision. The city shall install signs giving notice that a photo speed violation monitoring system is in use to be mounted on advance warning signs notifying motor vehicle operators of such upcoming school speed zone and/or on speed limit signs applicable within such school speed zone, in conformance with standards established in the MUTCD.

3. Operators of photo speed violation monitoring systems shall have completed training in the procedures for setting up, testing, and operating such systems. Each such operator shall complete and sign a daily set-up log for each such system that he or she operates that (i) states the date and time when, and the location where, the system was set up that day, and (ii) states that such operator successfully performed, and the system passed, the self-tests of such system before producing a recorded image that day. The city shall retain each such daily log until the later of the date on which the photo speed violation monitoring system to which it applies has been permanently removed from use or the final resolution of all cases involving notices of liability issued based on photographs, microphotographs, videotape or other recorded images produced by such system.

4. Each photo speed violation monitoring system shall undergo an annual calibration check performed by an independent calibration laboratory which shall issue a signed certificate of calibration. The city shall keep each such annual certificate of calibration on file until the final resolution of all cases involving a notice of liability issued during such year which were based on photographs, microphotographs, videotape or other recorded images produced by such photo speed violation monitoring system.

5. (i) Such demonstration program shall utilize necessary technologies to ensure, to the extent practicable, that photographs, microphotographs, videotape or other recorded images produced by such photo speed violation monitoring systems shall not include images that identify the driver, the passengers, or the contents of the vehicle. Provided, however, that no notice of liability issued pursuant to this section shall be dismissed solely because such a photograph, microphotograph, videotape or other recorded image allows for the identification of the driver, the passengers, or the contents of vehicles where the city shows that it made reasonable efforts to comply with the provisions of this paragraph in such case.

(ii) Photographs, microphotographs, videotape or any other recorded image from a photo speed violation monitoring system shall be for the exclusive use of the city for the purpose of the adjudication of liability imposed pursuant to this section and of the owner receiving a notice of liability pursuant to this section, and shall be destroyed by the city upon the final resolution of the notice of liability to which such photographs, microphotographs, videotape or other recorded images relate, or one year following the date of issuance of such notice of liability, whichever is later. Notwithstanding the provisions of any

1 other law, rule or regulation to the contrary, photographs, microphoto-
2 graphs, videotape or any other recorded image from a photo speed
3 violation monitoring system shall not be open to the public, nor subject
4 to civil or criminal process or discovery, nor used by any court or
5 administrative or adjudicatory body in any action or proceeding therein
6 except that which is necessary for the adjudication of a notice of
7 liability issued pursuant to this section, and no public entity or
8 employee, officer or agent thereof shall disclose such information,
9 except that such photographs, microphotographs, videotape or any other
10 recorded images from such systems:

11 (A) shall be available for inspection and copying and use by the motor
12 vehicle owner and operator for so long as such photographs, microphoto-
13 graphs, videotape or other recorded images are required to be maintained
14 or are maintained by such public entity, employee, officer or agent; and

15 (B) (1) shall be furnished when described in a search warrant issued
16 by a court authorized to issue such a search warrant pursuant to article
17 six hundred ninety of the criminal procedure law or a federal court
18 authorized to issue such a search warrant under federal law, where such
19 search warrant states that there is reasonable cause to believe such
20 information constitutes evidence of, or tends to demonstrate that, a
21 misdemeanor or felony offense was committed in this state or another
22 state, or that a particular person participated in the commission of a
23 misdemeanor or felony offense in this state or another state, provided,
24 however, that if such offense was against the laws of another state, the
25 court shall only issue a warrant if the conduct comprising such offense
26 would, if occurring in this state, constitute a misdemeanor or felony
27 against the laws of this state; and

28 (2) shall be furnished in response to a subpoena duces tecum signed by
29 a judge of competent jurisdiction and issued pursuant to article six
30 hundred ten of the criminal procedure law or a judge or magistrate of a
31 federal court authorized to issue such a subpoena duces tecum under
32 federal law, where the judge finds and the subpoena states that there is
33 reasonable cause to believe such information is relevant and material to
34 the prosecution, or the defense, or the investigation by an authorized
35 law enforcement official, of the alleged commission of a misdemeanor or
36 felony in this state or another state, provided, however, that if such
37 offense was against the laws of another state, such judge or magistrate
38 shall only issue such subpoena if the conduct comprising such offense
39 would, if occurring in this state, constitute a misdemeanor or felony in
40 this state; and

41 (3) may, if lawfully obtained pursuant to this clause and clause (A)
42 of this subparagraph and otherwise admissible, be used in such criminal
43 action or proceeding.

44 (b) If the city of Kingston establishes a demonstration program pursu-
45 ant to subdivision (a) of this section, the owner of a vehicle shall be
46 liable for a penalty imposed pursuant to this section if such vehicle
47 was used or operated with the permission of the owner, express or
48 implied, within a school speed zone in violation of subdivision (c) or
49 during the times authorized pursuant to subdivision (a) of this section
50 in violation of subdivision (b), (d), (f) or (g) of section eleven
51 hundred eighty of this article, such vehicle was traveling at a speed of
52 more than ten miles per hour above the posted speed limit in effect
53 within such school speed zone, and such violation is evidenced by infor-
54 mation obtained from a photo speed violation monitoring system; provided
55 however that no owner of a vehicle shall be liable for a penalty imposed
56 pursuant to this section where the operator of such vehicle has been

1 convicted of the underlying violation of subdivision (b), (c), (d), (f)
2 or (g) of section eleven hundred eighty of this article.

3 (c) For purposes of this section, the following terms shall have the
4 following meanings:

5 1. "manual on uniform traffic control devices" or "MUTCD" shall mean
6 the manual and specifications for a uniform system of traffic control
7 devices maintained by the commissioner of transportation pursuant to
8 section sixteen hundred eighty of this chapter;

9 2. "owner" shall have the meaning provided in article two-B of this
10 chapter;

11 3. "photo speed violation monitoring system" shall mean a vehicle
12 sensor installed to work in conjunction with a speed measuring device
13 which automatically produces two or more photographs, two or more micro-
14 photographs, a videotape or other recorded images of each vehicle at the
15 time it is used or operated in a school speed zone in violation of
16 subdivision (b), (c), (d), (f) or (g) of section eleven hundred eighty
17 of this article in accordance with the provisions of this section; and

18 4. "school speed zone" shall mean a distance not to exceed one thou-
19 sand three hundred twenty feet on a highway passing a school building,
20 entrance or exit of a school abutting on the highway.

21 (d) A certificate, sworn to or affirmed by a technician employed by
22 the city of Kingston, or a facsimile thereof, based upon inspection of
23 photographs, microphotographs, videotape or other recorded images
24 produced by a photo speed violation monitoring system, shall be prima
25 facie evidence of the facts contained therein. Any photographs, micro-
26 photographs, videotape or other recorded images evidencing such a
27 violation shall include at least two date and time stamped images of the
28 rear of the motor vehicle that include the same stationary object near
29 the motor vehicle and shall be available for inspection reasonably in
30 advance of and at any proceeding to adjudicate the liability for such
31 violation pursuant to this section.

32 (e) An owner liable for a violation of subdivision (b), (c), (d), (f)
33 or (g) of section eleven hundred eighty of this article pursuant to a
34 demonstration program established pursuant to this section shall be
35 liable for monetary penalties in accordance with a schedule of fines and
36 penalties to be promulgated by the parking violations bureau of the city
37 of Kingston. The liability of the owner pursuant to this section shall
38 not exceed fifty dollars for each violation; provided, however, that
39 such parking violations bureau may provide for an additional penalty not
40 in excess of twenty-five dollars for each violation for the failure to
41 respond to a notice of liability within the prescribed time period.

42 (f) An imposition of liability under the demonstration program estab-
43 lished pursuant to this section shall not be deemed a conviction as an
44 operator and shall not be made part of the operating record of the
45 person upon whom such liability is imposed nor shall it be used for
46 insurance purposes in the provision of motor vehicle insurance coverage.

47 (g) 1. A notice of liability shall be sent by first class mail to each
48 person alleged to be liable as an owner for a violation of subdivision
49 (b), (c), (d), (f) or (g) of section eleven hundred eighty of this arti-
50 cle pursuant to this section, within fourteen business days if such
51 owner is a resident of this state and within forty-five business days if
52 such owner is a non-resident. Personal delivery on the owner shall not
53 be required. A manual or automatic record of mailing prepared in the
54 ordinary course of business shall be prima facie evidence of the facts
55 contained therein.

1 2. A notice of liability shall contain the name and address of the
2 person alleged to be liable as an owner for a violation of subdivision
3 (b), (c), (d), (f) or (g) of section eleven hundred eighty of this arti-
4 cle pursuant to this section, the registration number of the vehicle
5 involved in such violation, the location where such violation took
6 place, the date and time of such violation, the identification number of
7 the camera which recorded the violation or other document locator
8 number, at least two date and time stamped images of the rear of the
9 motor vehicle that include the same stationary object near the motor
10 vehicle, and the certificate charging the liability.

11 3. The notice of liability shall contain information advising the
12 person charged of the manner and the time in which he or she may contest
13 the liability alleged in the notice. Such notice of liability shall also
14 contain a prominent warning to advise the person charged that failure to
15 contest in the manner and time provided shall be deemed an admission of
16 liability and that a default judgment may be entered thereon.

17 4. The notice of liability shall be prepared and mailed by the city of
18 Kingston, or by any other entity authorized by the city to prepare and
19 mail such notice of liability.

20 (h) Adjudication of the liability imposed upon owners of this section
21 shall be by the city of Kingston parking violations bureau.

22 (i) If an owner receives a notice of liability pursuant to this
23 section for any time period during which the vehicle or the number plate
24 or plates of such vehicle was reported to the police department as
25 having been stolen, it shall be a valid defense to an allegation of
26 liability for a violation of subdivision (b), (c), (d), (f) or (g) of
27 section eleven hundred eighty of this article pursuant to this section
28 that the vehicle or the number plate or plates of such vehicle had been
29 reported to the police as stolen prior to the time the violation
30 occurred and had not been recovered by such time. For purposes of
31 asserting the defense provided by this subdivision, it shall be suffi-
32 cient that a certified copy of the police report on the stolen vehicle
33 or number plate or plates of such vehicle be sent by first class mail to
34 the city of Kingston parking violations bureau or by any other entity
35 authorized by the city to prepare and mail such notice of liability.

36 (j) Adjudication of the liability imposed upon owners of this section
37 shall be by the city of Kingston parking violations bureau.

38 (k) 1. An owner who is a lessor of a vehicle to which a notice of
39 liability was issued pursuant to subdivision (g) of this section shall
40 not be liable for the violation of subdivision (b), (c), (d), (f) or (g)
41 of section eleven hundred eighty of this article pursuant to this
42 section, provided that:

43 (i) prior to the violation, the lessor has filed with such parking
44 violations bureau in accordance with the provisions of section two
45 hundred thirty-nine of this chapter; and

46 (ii) within thirty-seven days after receiving notice from such bureau
47 of the date and time of a liability, together with the other information
48 contained in the original notice of liability, the lessor submits to
49 such bureau the correct name and address of the lessee of the vehicle
50 identified in the notice of liability at the time of such violation,
51 together with such other additional information contained in the rental,
52 lease or other contract document, as may be reasonably required by such
53 bureau pursuant to regulations that may be promulgated for such purpose.

54 2. Failure to comply with subparagraph (ii) of paragraph one of this
55 subdivision shall render the owner liable for the penalty prescribed in
56 this section.

3. Where the lessor complies with the provisions of paragraph one of this subdivision, the lessee of such vehicle on the date of such violation shall be deemed to be the owner of such vehicle for purposes of this section, shall be subject to liability for such violation pursuant to this section and shall be sent a notice of liability pursuant to subdivision (g) of this section.

(l) 1. If the owner liable for a violation of subdivision (c) or (d) of section eleven hundred eighty of this article pursuant to this section was not the operator of the vehicle at the time of the violation, the owner may maintain an action for indemnification against the operator.

2. Notwithstanding any other provision of this section, no owner of a vehicle shall be subject to a monetary fine imposed pursuant to this section if the operator of such vehicle was operating such vehicle without the consent of the owner at the time such operator operated such vehicle in violation of subdivision (b), (c), (d), (f) or (g) of section eleven hundred eighty of this article. For purposes of this subdivision there shall be a presumption that the operator of such vehicle was operating such vehicle with the consent of the owner at the time such operator operated such vehicle in violation of subdivision (b), (c), (d), (f) or (g) of section eleven hundred eighty of this article.

(m) Nothing in this section shall be construed to limit the liability of an operator of a vehicle for any violation of subdivision (c) or (d) of section eleven hundred eighty of this article.

(n) If the city adopts a demonstration program pursuant to subdivision (a) of this section it shall conduct a study and submit an annual report on the results of the use of photo devices to the governor, the temporary president of the senate and the speaker of the assembly on or before the first day of June next succeeding the effective date of this section and on the same date in each succeeding year in which the demonstration program is operable. Such report shall include:

1. the locations where and dates when photo speed violation monitoring systems were used;

2. the aggregate number, type and severity of crashes, fatalities, injuries and property damage reported within all school speed zones within the city, to the extent the information is maintained by the department of motor vehicles of this state;

3. the aggregate number, type and severity of crashes, fatalities, injuries and property damage reported within school speed zones where photo speed violation monitoring systems were used, to the extent the information is maintained by the department of motor vehicles of this state;

4. the number of violations recorded within all school speed zones within the city, in the aggregate on a daily, weekly and monthly basis;

5. the number of violations recorded within each school speed zone where a photo speed violation monitoring system is used, in the aggregate on a daily, weekly and monthly basis;

6. the number of violations recorded within all school speed zones within the city that were:

(i) more than ten but not more than twenty miles per hour over the posted speed limit;

(ii) more than twenty but not more than thirty miles per hour over the posted speed limit;

(iii) more than thirty but not more than forty miles per hour over the posted speed limit; and

(iv) more than forty miles per hour over the posted speed limit;

1 7. the number of violations recorded within each school speed zone
2 where a photo speed violation monitoring system is used that were:

3 (i) more than ten but not more than twenty miles per hour over the
4 posted speed limit;

5 (ii) more than twenty but not more than thirty miles per hour over the
6 posted speed limit;

7 (iii) more than thirty but not more than forty miles per hour over the
8 posted speed limit; and

9 (iv) more than forty miles per hour over the posted speed limit;

10 8. the total number of notices of liability issued for violations
11 recorded by such systems;

12 9. the number of fines and total amount of fines paid after the first
13 notice of liability issued for violations recorded by such systems;

14 10. the number of violations adjudicated and the results of such adju-
15 dications including breakdowns of dispositions made for violations
16 recorded by such systems;

17 11. the total amount of revenue realized by the city in connection
18 with the program;

19 12. the expenses incurred by the city in connection with the program;
20 and

21 13. the quality of the adjudication process and its results.

22 (o) It shall be a defense to any prosecution for a violation of subdi-
23 vision (b), (c), (d), (f) or (g) of section eleven hundred eighty of
24 this article pursuant to this section that such photo speed violation
25 monitoring system was malfunctioning at the time of the alleged
26 violation.

27 § 2. Subdivision 2 of section 87 of the public officers law is amended
28 by adding a new paragraph (t) to read as follows:

29 (t) are photographs, microphotographs, videotape or other recorded
30 images prepared under the authority of section eleven hundred eighty-g
31 of the vehicle and traffic law.

32 § 3. The purchase or lease of equipment for a demonstration program
33 established pursuant to section 1180-g of the vehicle and traffic law,
34 as added by section one of this act, shall be subject to the provisions
35 of section 103 of the general municipal law.

36 § 4. This act shall take effect on the thirtieth day after it shall
37 have become a law and shall expire December 31, 2029, when upon such
38 date the provisions of this act shall be deemed repealed. Effective
39 immediately, the addition, amendment and/or repeal of any rule or regu-
40 lation necessary for the implementation of this act on its effective
41 date are authorized to be made and completed on or before such effective
42 date.