STATE OF NEW YORK

6873

2023-2024 Regular Sessions

IN SENATE

May 12, 2023

Introduced by Sen. ORTT -- read twice and ordered printed, and when printed to be committed to the Committee on Higher Education

AN ACT to amend the education law, in relation to adopting the interstate nurse licensure compact (Part A); and to amend the education law, in relation to adopting the advanced practice registered nurse compact (Part B)

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. This act enacts into law components of legislation relating to enacting the interstate nurse licensure compact and the advanced practice registered nurse compact. Each component is wholly contained within a Part identified as Parts A through B. The effective date for each particular provision contained within such Part is set forth in the last section of such Part. Any provision in any section contained within a Part, including the effective date of the Part, which makes reference to a section "of this act", when used in connection with that particular component, shall be deemed to mean and refer to the corresponding section of the Part in which it is found. Section three of this act sets forth the general effective date of this act.

12 PART A

- 13 Section 1. The education law is amended by adding a new section 6912 14 to read as follows:
- 15 § 6912. Interstate nurse licensure compact. The interstate nurse
- 16 licensure compact is hereby enacted into law and entered into with all
- 17 jurisdictions legally joining therein in the form substantially as
- 18 **follows:**

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

LBD11345-01-3

INTERSTATE NURSE LICENSURE COMPACT 1 2 ARTICLE I.

Findings and declaration of purpose

a. The party states find that:

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- 5 1. The health and safety of the public are affected by the degree of 6 compliance with and the effectiveness of enforcement activities related 7 to state nurse licensure laws;
 - 2. Violations of nurse licensure and other laws regulating the practice of nursing may result in injury or harm to the public;
- 10 3. The expanded mobility of nurses and the use of advanced communi-11 cation technologies as part of our nation's health care delivery system 12 require greater coordination and cooperation among states in the areas of nurse licensure and regulation; 13
 - 4. New practice modalities and technology make compliance with individual state nurse licensure laws difficult and complex;
- 5. The current system of duplicative licensure for nurses practicing 16 17 in multiple states is cumbersome and redundant for both nurses and 18 states; and
- 6. Uniformity of nurse licensure requirements throughout the states 20 promotes public safety and public health benefits.
 - b. The general purposes of this compact are to:
- 22 1. Facilitate the states' responsibility to protect the public's 23 health and safety;
- 2. Ensure and encourage the cooperation of party states in the areas 24 25 of nurse licensure and regulation;
 - 3. Facilitate the exchange of information between party states in the areas of nurse regulation, investigation and adverse actions;
- 28 4. Promote compliance with the laws governing the practice of nursing 29 in each jurisdiction;
- 30 5. Invest all party states with the authority to hold a nurse account-31 able for meeting all state practice laws in the state in which the 32 patient is located at the time care is rendered through the mutual 33 recognition of party state licenses;
- 6. Decrease redundancies in the consideration and issuance of nurse 34 35 licenses; and
- 7. Provide opportunities for interstate practice by nurses who meet 36 37 uniform licensure requirements.

38 ARTICLE II. 39 **Definitions**

40 As used in this compact:

- 41 "adverse action" means any administrative, civil, equitable or criminal action permitted by a state's laws which is imposed by a 42 43 licensing board or other authority against a nurse, including actions 44 against an individual's license or multistate licensure privilege such 45 as revocation, suspension, probation, monitoring of the licensee, limi-46 tation on the licensee's practice, or any other encumbrance on licensure affecting a nurse's authorization to practice, including issuance of a 47 48 cease and desist action.
- 49 b. "alternative program" means a non-disciplinary monitoring program 50 approved by a licensing board.
- c. "coordinated licensure information system" means an integrated 51 process for collecting, storing and sharing information on nurse licen-52 sure and enforcement activities related to nurse licensure laws that is 53

administered by a nonprofit organization composed of and controlled by 2 licensing boards.

- d. "current significant investigative information" means:
- 4 1. Investigative information that a licensing board, after a prelimi-5 nary inquiry that includes notification and an opportunity for the nurse to respond, if required by state law, has reason to believe is not 7 groundless and, if proved true, would indicate more than a minor infrac-8
- 9 2. Investigative information that indicates that the nurse represents 10 an immediate threat to public health and safety regardless of whether 11 the nurse has been notified and had an opportunity to respond.
- 12 e. "encumbrance" means a revocation or suspension of, or any limitation on, the full and unrestricted practice of nursing imposed by a 13 14 licensing board.
- 15 f. "home state" means the party state which is the nurse's primary state of residence. 16
- q. "licensing board" means a party state's regulatory body responsible 17 for issuing nurse licenses. 18
- h. "multistate license" means a license to practice as a registered or 19 20 a licensed practical/vocational nurse (lpn/vn) issued by a home state 21 licensing board that authorizes the licensed nurse to practice in all 22 party states under a multistate licensure privilege.
- i. "multistate licensure privilege" means a legal authorization asso-23 ciated with a multistate license permitting the practice of nursing as 24 25 either a registered nurse (rn) or lpn/vn in a remote state.
 - j. "nurse" means rn or lpn/vn, as those terms are defined by each party state's practice laws.
 - k. "party state" means any state that has adopted this compact.
 - 1. "remote state" means a party state, other than the home state.
- "single-state license" means a nurse license issued by a party 30 state that authorizes practice only within the issuing state and does 31 32 not include a multistate licensure privilege to practice in any other 33 party state.
- 34 n. "state" means a state, territory or possession of the United States 35 and the District of Columbia.
- 36 o. "state practice laws" means a party state's laws, rules and requ-37 lations that govern the practice of nursing, define the scope of nursing practice, and create the methods and grounds for imposing discipline. 38 39 "state practice laws" do not include requirements necessary to obtain and retain a license, except for qualifications or requirements of the 40

41 home state.

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42 ARTICLE III. 43 General provisions and jurisdiction

44 A multistate license to practice registered or licensed 45 practical/vocational nursing issued by a home state to a resident in that state will be recognized by each party state as authorizing a nurse 46 to practice as a registered nurse (rn) or as a licensed 47 practical/vocational nurse (lpn/vn), under a multistate licensure privi-48 49 lege, in each party state.

b. A state must implement procedures for considering the criminal history records of applicants for initial multistate license or licen-51 sure by endorsement. Such procedures shall include the submission of 52 fingerprints or other biometric-based information by applicants for the 53 54 purpose of obtaining an applicant's criminal history record information

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from the federal bureau of investigation and the agency responsible for retaining that state's criminal records.

- c. Each party state shall require the following for an applicant to obtain or retain a multistate license in the home state:
- 1. Meets the home state's qualifications for licensure or renewal of licensure, as well as, all other applicable state laws;
- 2. i. Has graduated or is eligible to graduate from a licensing boardapproved rn or lpn/vn prelicensure education program; or
- 9 ii. Has graduated from a foreign rn or lpn/vn prelicensure education 10 program that (a) has been approved by the authorized accrediting body in 11 the applicable country and (b) has been verified by an independent 12 credentials review agency to be comparable to a licensing board-approved prelicensure education program; 13
 - 3. Has, if a graduate of a foreign prelicensure education program not taught in english or if english is not the individual's native language, successfully passed an English proficiency examination that includes the components of reading, speaking, writing and listening;
- 4. Has successfully passed an nclex-rn or nclex-pn examination or 18 recognized predecessor, as applicable; 19
 - 5. Is eligible for or holds an active, unencumbered license;
 - 6. Has submitted, in connection with an application for initial licensure or licensure by endorsement, fingerprints or other biometric data for the purpose of obtaining criminal history record information from the federal bureau of investigation and the agency responsible for retaining that state's criminal records;
 - 7. Has not been convicted or found guilty, or has entered into an agreed disposition, of a felony offense under applicable state or federal criminal law;
- 8. Has not been convicted or found guilty, or has entered into an 30 agreed disposition, of a misdemeanor offense related to the practice of nursing as determined on a case-by-case basis;
 - 9. Is not currently enrolled in an alternative program;
- 33 10. Is subject to self-disclosure requirements regarding current 34 participation in an alternative program; and
 - 11. Has a valid united states social security number.
 - d. All party states shall be authorized, in accordance with existing state due process law, to take adverse action against a nurse's multistate licensure privilege such as revocation, suspension, probation or any other action that affects a nurse's authorization to practice under a multistate licensure privilege, including cease and desist actions. If a party state takes such action, it shall promptly notify the administrator of the coordinated licensure information system. The administrator of the coordinated licensure information system shall promptly notify the home state of any such actions by remote states.
 - e. A nurse practicing in a party state must comply with the state practice laws of the state in which the client is located at the time service is provided. The practice of nursing is not limited to patient care, but shall include all nursing practice as defined by the state practice laws of the party state in which the client is located. The practice of nursing in a party state under a multistate licensure privilege will subject a nurse to the jurisdiction of the licensing board, the courts and the laws of the party state in which the client is located at the time service is provided.
- 54 f. Individuals not residing in a party state shall continue to be able 55 to apply for a party state's single-state license as provided under the 56 laws of each party state. However, the single-state license granted to

these individuals will not be recognized as granting the privilege to practice nursing in any other party state. Nothing in this compact shall 3 affect the requirements established by a party state for the issuance of 4 a single-state license.

- 5 g. Any nurse holding a home state multistate license, on the effective 6 date of this compact, may retain and renew the multistate license issued 7 by the nurse's then-current home state, provided that:
- 8 1. A nurse, who changes primary state of residence after this 9 compact's effective date, must meet all applicable requirements of 10 subdivision c of this article to obtain a multistate license from a new 11 home state.
- 12 2. A nurse who fails to satisfy the multistate licensure requirements in subdivision c of this article. Due to a disqualifying event occur-13 14 ring after this compact's effective date shall be ineligible to retain 15 or renew a multistate license, and the nurse's multistate license shall 16 be revoked or deactivated in accordance with applicable rules adopted by 17 the interstate commission of nurse licensure compact administrators ("commission"). 18

19 ARTICLE IV. 20

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Applications for licensure in a party state

- Upon application for a multistate license, the licensing board in the issuing party state shall ascertain, through the coordinated licensure information system, whether the applicant has ever held, or is the holder of, a license issued by any other state, whether there are any encumbrances on any license or multistate licensure privilege held by the applicant, whether any adverse action has been taken against any license or multistate licensure privilege held by the applicant and whether the applicant is currently participating in an alternative program.
- 30 b. A nurse may hold a multistate license, issued by the home state, in 31 only one party state at a time.
- 32 c. If a nurse changes primary state of residence by moving between two 33 party states, the nurse must apply for licensure in the new home state, 34 and the multistate license issued by the prior home state will be deac-35 tivated in accordance with applicable rules adopted by the commission.
- 1. The nurse may apply for licensure in advance of a change in primary 36 37 state of residence.
- 2. A multistate license shall not be issued by the new home state until the nurse provides satisfactory evidence of a change in primary 39 40 state of residence to the new home state and satisfies all applicable 41 requirements to obtain a multistate license from the new home state.
- 42 d. If a nurse changes primary state of residence by moving from 43 party state to a non-party state, the multistate license issued by the 44 prior home state will convert to a single-state license, valid only in 45 the former home state.

46 ARTICLE V.

Additional authorities invested in party state licensing boards 47

- 48 a. In addition to the other powers conferred by state law, a licensing 49 board shall have the authority to:
- 50 1. Take adverse action against a nurse's multistate licensure privilege to practice within that party state. 51

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i. Only the home state shall have the power to take adverse action against a nurse's license issued by the home state.

- ii. For purposes of taking adverse action, the home state licensing board shall give the same priority and effect to reported conduct received from a remote state as it would if such conduct had occurred within the home state. In so doing, the home state shall apply its own state laws to determine appropriate action.
- 2. Issue cease and desist orders or impose an encumbrance on a nurse's authority to practice within that party state.
- 3. Complete any pending investigations of a nurse who changes primary state of residence during the course of such investigations. The licensing board shall also have the authority to take appropriate action(s) and shall promptly report the conclusions of such investigations to the administrator of the coordinated licensure information system. The administrator of the coordinated licensure information system shall promptly notify the new home state of any such actions.
- 4. Issue subpoenas for both hearings and investigations that require the attendance and testimony of witnesses, as well as, the production of evidence. Subpoenas issued by a licensing board in a party state for the attendance and testimony of witnesses or the production of evidence from another party state shall be enforced in the latter state by any court of competent jurisdiction, according to the practice and procedure of that court applicable to subpoenas issued in proceedings pending before it. The issuing authority shall pay any witness fees, travel expenses, mileage and other fees required by the service statutes of the state in which the witnesses or evidence are located.
- 5. Obtain and submit, for each nurse licensure applicant, fingerprint or other biometric-based information to the federal bureau of investigation for criminal background checks, receive the results of the federal bureau of investigation record search on criminal background checks and use the results in making licensure decisions.
- 32 <u>6. If otherwise permitted by state law, recover from the affected</u> 33 <u>nurse the costs of investigations and disposition of cases resulting</u> 34 <u>from any adverse action taken against that nurse.</u>
 - 7. Take adverse action based on the factual findings of the remote state, provided that the licensing board follows its own procedures for taking such adverse action.
- b. If adverse action is taken by the home state against a nurse's 38 39 multistate license, the nurse's multistate licensure privilege to practice in all other party states shall be deactivated until all encum-40 brances have been removed from the multistate license. All home state 41 42 disciplinary orders that impose adverse action against a nurse's multi-43 state license shall include a statement that the nurse's multistate 44 licensure privilege is deactivated in all party states during the 45 pendency of the order.
- c. Nothing in this compact shall override a party state's decision that participation in an alternative program may be used in lieu of adverse action. The home state licensing board shall deactivate the multistate licensure privilege under the multistate license of any nurse for the duration of the nurse's participation in an alternative program.

51 ARTICLE VI.

52 <u>Coordinated licensure information system and exchange of information</u>

53 <u>a. All party states shall participate in a coordinated licensure</u> 54 <u>information system of all licensed registered nurses (rns) and licensed</u>

practical/vocational nurses (lpns/vns). This system will include information on the licensure and disciplinary history of each nurse, as submitted by party states, to assist in the coordination of nurse licensure and enforcement efforts.

- b. The commission, in consultation with the administrator of the coordinated licensure information system, shall formulate necessary and proper procedures for the identification, collection and exchange of information under this compact.
- 9 <u>c. All licensing boards shall promptly report to the coordinated</u>
 10 <u>licensure information system any adverse action, any current significant</u>
 11 <u>investigative information, denials of applications (with the reasons for</u>
 12 <u>such denials) and nurse participation in alternative programs known to</u>
 13 <u>the licensing board regardless of whether such participation is deemed</u>
 14 <u>nonpublic or confidential under state law.</u>
 - d. Current significant investigative information and participation in nonpublic or confidential alternative programs shall be transmitted through the coordinated licensure information system only to party state licensing boards.
 - e. Notwithstanding any other provision of law, all party state licensing boards contributing information to the coordinated licensure information system may designate information that may not be shared with non-party states or disclosed to other entities or individuals without the express permission of the contributing state.
 - f. Any personally identifiable information obtained from the coordinated licensure information system by a party state licensing board shall not be shared with non-party states or disclosed to other entities or individuals except to the extent permitted by the laws of the party state contributing the information.
- g. Any information contributed to the coordinated licensure information system that is subsequently required to be expunded by the laws of the party state contributing that information shall also be expunded from the coordinated licensure information system.
- 33 <u>h. The compact administrator of each party state shall furnish a</u>
 34 <u>uniform data set to the compact administrator of each other party state,</u>
 35 <u>which shall include, at a minimum:</u>
 - Identifying information;
- 37 <u>2. Licensure data;</u>

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- 3. Information related to alternative program participation; and
- 4. Other information that may facilitate the administration of this compact, as determined by commission rules.
- i. The compact administrator of a party state shall provide all investigative documents and information requested by another party state.

43 ARTICLE VII.

44 <u>Establishment of the interstate commission of nurse licensure compact</u>
45 <u>administrators</u>

- 46 <u>a. The party states hereby create and establish a joint public entity</u>
 47 <u>known as the interstate commission of nurse licensure compact adminis-</u>
 48 <u>trators.</u>
 - 1. The commission is an instrumentality of the party states.
- 2. Venue is proper, and judicial proceedings by or against the commission shall be brought solely and exclusively, in a court of competent jurisdiction where the principal office of the commission is located. The commission may waive venue and jurisdictional defenses to the extent

it adopts or consents to participate in alternative dispute resolution 2 proceedings.

- 3. Nothing in this compact shall be construed to be a waiver of sovereign immunity.
 - b. Membership, voting and meetings.

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- 6 1. Each party state shall have and be limited to one administrator. 7 The head of the state licensing board or designee shall be the adminis-8 trator of this compact for each party state. Any administrator may be 9 removed or suspended from office as provided by the law of the state 10 from which the administrator is appointed. Any vacancy occurring in the 11 commission shall be filled in accordance with the laws of the party 12 state in which the vacancy exists.
 - 2. Each administrator shall be entitled to one (1) vote with regard to the promulgation of rules and creation of bylaws and shall otherwise have an opportunity to participate in the business and affairs of the commission. An administrator shall vote in person or by such other means as provided in the bylaws. The bylaws may provide for an administrator's participation in meetings by telephone or other means of communication.
- 3. The commission shall meet at least once during each calendar year. 20 Additional meetings shall be held as set forth in the bylaws or rules of the commission.
 - 4. All meetings shall be open to the public, and public notice of meetings shall be given in the same manner as required under the rulemaking provisions in article VIII of this compact.
 - 5. The commission may convene in a closed, nonpublic meeting if the commission must discuss:
- 27 i. Noncompliance of a party state with its obligations under this 28 compact;
- ii. The employment, compensation, discipline or other personnel 29 matters, practices or procedures related to specific employees or other 30 matters related to the commission's internal personnel practices and 31 32 procedures;
 - iii. Current, threatened or reasonably anticipated litigation;
- 34 iv. Negotiation of contracts for the purchase or sale of goods, 35 services or real estate;
- 36 v. Accusing any person of a crime or formally censuring any person;
 - vi. Disclosure of trade secrets or commercial or financial information that is privileged or confidential;
- 39 vii. Disclosure of information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy; 40
- viii. Disclosure of investigatory records compiled for law enforcement 41 42 purposes;
- 43 ix. Disclosure of information related to any reports prepared by or on 44 behalf of the commission for the purpose of investigation of compliance 45 with this compact; or
- 46 x. Matters specifically exempted from disclosure by federal or state 47 statute.
- 48 6. If a meeting, or portion of a meeting, is closed pursuant to this 49 provision, the commission's legal counsel or designee shall certify that the meeting may be closed and shall reference each relevant exempting 50 provision. The commission shall keep minutes that fully and clearly 51 52 describe all matters discussed in a meeting and shall provide a full and accurate summary of actions taken, and the reasons therefor, including a 53 description of the views expressed. All documents considered in 54 connection with an action shall be identified in such minutes. All 55 minutes and documents of a closed meeting shall remain under seal,

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subject to release by a majority vote of the commission or order of a court of competent jurisdiction.

- The commission shall, by a majority vote of the administrators, prescribe bylaws or rules to govern its conduct as may be necessary or appropriate to carry out the purposes and exercise the powers of this compact, including but not limited to:
 - 1. Establishing the fiscal year of the commission;
 - 2. Providing reasonable standards and procedures:
 - i. For the establishment and meetings of other committees; and
- 10 ii. Governing any general or specific delegation of any authority or 11 function of the commission;
 - 3. Providing reasonable procedures for calling and conducting meetings of the commission, ensuring reasonable advance notice of all meetings and providing an opportunity for attendance of such meetings by interested parties, with enumerated exceptions designed to protect the public's interest, the privacy of individuals, and proprietary information, including trade secrets. The commission may meet in closed session only after a majority of the administrators vote to close a meeting in whole or in part. As soon as practicable, the commission must make public a copy of the vote to close the meeting revealing the vote of each administrator, with no proxy votes allowed;
 - 4. Establishing the titles, duties and authority and reasonable procedures for the election of the officers of the commission;
 - 5. Providing reasonable standards and procedures for the establishment of the personnel policies and programs of the commission. Notwithstanding any civil service or other similar laws of any party state, the bylaws shall exclusively govern the personnel policies and programs of the commission; and
- 6. Providing a mechanism for winding up the operations of the commis-29 30 sion and the equitable disposition of any surplus funds that may exist after the termination of this compact after the payment or reserving of 31 32 all of its debts and obligations.
 - d. The commission shall publish its bylaws and rules, and any amendments thereto, in a convenient form on the website of the commission.
 - e. The commission shall maintain its financial records in accordance with the bylaws.
 - f. The commission shall meet and take such actions as are consistent with the provisions of this compact and the bylaws.
 - g. The commission shall have the following powers:
 - 1. To promulgate uniform rules to facilitate and coordinate implementation and administration of this compact. The rules shall have the force and effect of law and shall be binding in all party states;
- To bring and prosecute legal proceedings or actions in the name of 44 the commission, provided that the standing of any licensing board to sue or be sued under applicable law shall not be affected;
 - 3. To purchase and maintain insurance and bonds;
- 47 4. To borrow, accept or contract for services of personnel, including, 48 but not limited to, employees of a party state or nonprofit organiza-49 tions;
- 50 5. To cooperate with other organizations that administer state compacts related to the regulation of nursing, including but not limited 51 52 to sharing administrative or staff expenses, office space or other 53 resources;
- 54 6. To hire employees, elect or appoint officers, fix compensation, 55 define duties, grant such individuals appropriate authority to carry out 56 the purposes of this compact, and to establish the commission's person-

- 1 nel policies and programs relating to conflicts of interest, qualifica-2 tions of personnel and other related personnel matters;
 - 7. To accept any and all appropriate donations, grants and gifts of money, equipment, supplies, materials and services, and to receive, utilize and dispose of the same; provided that at all times the commission shall avoid any appearance of impropriety or conflict of interest;
 - 8. To lease, purchase, accept appropriate gifts or donations of, or otherwise to own, hold, improve or use, any property, whether real, personal or mixed; provided that at all times the commission shall avoid any appearance of impropriety;
- 9. To sell, convey, mortgage, pledge, lease, exchange, abandon or otherwise dispose of any property, whether real, personal or mixed;
 - 10. To establish a budget and make expenditures;
 - 11. To borrow money;

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- 15 12. To appoint committees, including advisory committees comprised of
 16 administrators, state nursing regulators, state legislators or their
 17 representatives, and consumer representatives, and other such interested
 18 persons;
- 19 <u>13. To provide and receive information from, and to cooperate with,</u>
 20 <u>law enforcement agencies;</u>
 - 14. To adopt and use an official seal; and
 - 15. To perform such other functions as may be necessary or appropriate to achieve the purposes of this compact consistent with the state regulation of nurse licensure and practice.
 - h. Financing of the commission.
 - 1. The commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization and ongoing activities.
- 2. The commission may also levy on and collect an annual assessment
 from each party state to cover the cost of its operations, activities
 and staff in its annual budget as approved each year. The aggregate
 annual assessment amount, if any, shall be allocated based upon a formula to be determined by the commission, which shall promulgate a rule
 that is binding upon all party states.
 - 3. The commission shall not incur obligations of any kind prior to securing the funds adequate to meet the same; nor shall the commission pledge the credit of any of the party states, except by, and with the authority of, such party state.
- 4. The commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the commission shall be subject to the audit and accounting procedures established under its bylaws. However, all receipts and disbursements of funds handled by the commission shall be audited yearly by a certified or licensed public accountant, and the report of the audit shall be included in and become part of the annual report of the commission.
 - i. Qualified immunity, defense and indemnification.
- 47 1. The administrators, officers, executive director, employees and 48 representatives of the commission shall be immune from suit and liability, either personally or in their official capacity, for any claim for 49 damage to or loss of property or personal injury or other civil liabil-50 ity caused by or arising out of any actual or alleged act, error or 51 52 omission that occurred, or that the person against whom the claim is made had a reasonable basis for believing occurred, within the scope of 53 commission employment, duties or responsibilities; provided that nothing 54 in this paragraph shall be construed to protect any such person from 55

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suit or liability for any damage, loss, injury or liability caused by the intentional, willful or wanton misconduct of that person.

- 2. The commission shall defend any administrator, officer, executive director, employee or representative of the commission in any civil action seeking to impose liability arising out of any actual or alleged act, error or omission that occurred within the scope of commission employment, duties or responsibilities, or that the person against whom the claim is made had a reasonable basis for believing occurred within the scope of commission employment, duties or responsibilities; provided that nothing herein shall be construed to prohibit that person from retaining his or her own counsel; and provided further that the actual or alleged act, error or omission did not result from that person's intentional, willful or wanton misconduct.
- 14 3. The commission shall indemnify and hold harmless any administrator, 15 officer, executive director, employee or representative of the commission for the amount of any settlement or judgment obtained against that 16 17 person arising out of any actual or alleged act, error or omission that occurred within the scope of commission employment, duties or responsi-18 bilities, or that such person had a reasonable basis for believing 19 20 occurred within the scope of commission employment, duties or responsi-21 bilities, provided that the actual or alleged act, error or omission did not result from the intentional, willful or wanton misconduct of that 22 23 person.

24 <u>ARTICLE VIII.</u> 25 <u>Rulemaking</u>

- a. The commission shall exercise its rulemaking powers pursuant to the criteria set forth in this article and the rules adopted thereunder.
 Rules and amendments shall become binding as of the date specified in each rule or amendment and shall have the same force and effect as provisions of this compact.
- 31 <u>b. Rules or amendments to the rules shall be adopted at a regular or</u> 32 <u>special meeting of the commission.</u>
- 33 c. Prior to promulgation and adoption of a final rule or rules by the
 34 commission, and at least sixty (60) days in advance of the meeting at
 35 which the rule will be considered and voted upon, the commission shall
 36 file a notice of proposed rulemaking:
 - 1. On the website of the commission; and
- 2. On the website of each licensing board or the publication in which each state would otherwise publish proposed rules.
 - d. The notice of proposed rulemaking shall include:
- 1. The proposed time, date and location of the meeting in which the rule will be considered and voted upon;
- 2. The text of the proposed rule or amendment, and the reason for the proposed rule;
- 45 <u>3. A request for comments on the proposed rule from any interested</u> 46 <u>person; and</u>
- 47 4. The manner in which interested persons may submit notice to the commission of their intention to attend the public hearing and any written comments.
- e. Prior to adoption of a proposed rule, the commission shall allow persons to submit written data, facts, opinions and arguments, which shall be made available to the public.
- 53 <u>f. The commission shall grant an opportunity for a public hearing</u> 54 <u>before it adopts a rule or amendment.</u>

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g. The commission shall publish the place, time and date of the sched-1 2 uled public hearing.

- 1. Hearings shall be conducted in a manner providing each person who wishes to comment a fair and reasonable opportunity to comment orally or in writing. All hearings will be recorded, and a copy will be made available upon request.
- 2. Nothing in this section shall be construed as requiring a separate hearing on each rule. Rules may be grouped for the convenience of the commission at hearings required by this section.
- 10 h. If no one appears at the public hearing, the commission may proceed 11 with promulgation of the proposed rule.
 - i. Following the scheduled hearing date, or by the close of business on the scheduled hearing date if the hearing was not held, the commission shall consider all written and oral comments received.
 - j. The commission shall, by majority vote of all administrators, take final action on the proposed rule and shall determine the effective date of the rule, if any, based on the rulemaking record and the full text of the rule.
 - k. Upon determination that an emergency exists, the commission may consider and adopt an emergency rule without prior notice, opportunity for comment or hearing, provided that the usual rulemaking procedures provided in this compact and in this section shall be retroactively applied to the rule as soon as reasonably possible, in no event later than ninety (90) days after the effective date of the rule. For the purposes of this provision, an emergency rule is one that must be adopted immediately in order to:
 - 1. Meet an imminent threat to public health, safety or welfare;
 - 2. Prevent a loss of commission or party state funds; or
 - 3. Meet a deadline for the promulgation of an administrative rule that is required by federal law or rule.
- 1. The commission may direct revisions to a previously adopted rule or 32 amendment for purposes of correcting typographical errors, errors in 33 format, errors in consistency or grammatical errors. Public notice of any revisions shall be posted on the website of the commission. The 34 revision shall be subject to challenge by any person for a period of thirty (30) days after posting. The revision may be challenged only on grounds that the revision results in a material change to a rule. A challenge shall be made in writing, and delivered to the commission, prior to the end of the notice period. If no challenge is made, the revision will take effect without further action. If the revision is 40 challenged, the revision may not take effect without the approval of the 41 42 commission.

43 ARTICLE IX.

Oversight, dispute resolution and enforcement

45 a. Oversight.

- 1. Each party state shall enforce this compact and take all actions necessary and appropriate to effectuate this compact's purposes and intent.
- 49 2. The commission shall be entitled to receive service of process in 50 any proceeding that may affect the powers, responsibilities or actions of the commission, and shall have standing to intervene in such a 51 proceeding for all purposes. Failure to provide service of process in 52 53 such proceeding to the commission shall render a judgment or order void

54 as to the commission, this compact or promulgated rules.

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- b. Default, technical assistance and termination.
- 1. If the commission determines that a party state has defaulted in the performance of its obligations or responsibilities under this compact or the promulgated rules, the commission shall:
- i. Provide written notice to the defaulting state and other party states of the nature of the default, the proposed means of curing the default or any other action to be taken by the commission; and
- ii. Provide remedial training and specific technical assistance regarding the default.
- 10 2. If a state in default fails to cure the default, the defaulting 11 state's membership in this compact may be terminated upon an affirmative 12 vote of a majority of the administrators, and all rights, privileges and benefits conferred by this compact may be terminated on the effective 13 date of termination. A cure of the default does not relieve the offend-14 15 ing state of obligations or liabilities incurred during the period of default. 16
 - 3. Termination of membership in this compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the commission to the governor of the defaulting state and to the executive officer of the defaulting state's licensing board and each of the party states.
 - 4. A state whose membership in this compact has been terminated is responsible for all assessments, obligations and liabilities incurred through the effective date of termination, including obligations that extend beyond the effective date of termination.
 - 5. The commission shall not bear any costs related to a state that is found to be in default or whose membership in this compact has been terminated unless agreed upon in writing between the commission and the <u>defaulting state.</u>
- 6. The defaulting state may appeal the action of the commission by petitioning the u.s. district court for the district of columbia or the 32 federal district in which the commission has its principal offices. The 33 prevailing party shall be awarded all costs of such litigation, includ-34 ing reasonable attorneys' fees.
 - c. Dispute resolution.
 - 1. Upon request by a party state, the commission shall attempt to resolve disputes related to the compact that arise among party states and between party and non-party states.
- 39 2. The commission shall promulgate a rule providing for both mediation 40 and binding dispute resolution for disputes, as appropriate.
 - 3. In the event the commission cannot resolve disputes among party states arising under this compact:
- 43 i. The party states may submit the issues in dispute to an arbitration 44 panel, which will be comprised of individuals appointed by the compact administrator in each of the affected party states and an individual 45 46 mutually agreed upon by the compact administrators of all the party 47 states involved in the dispute.
- 48 ii. The decision of a majority of the arbitrators shall be final and binding. 49
 - d. Enforcement.
 - 1. The commission, in the reasonable exercise of its discretion, shall enforce the provisions and rules of this compact.
- 2. By majority vote, the commission may initiate legal action in the 53 u.s. district court for the district of columbia or the federal district 54 in which the commission has its principal offices against a party state 55 56 that is in default to enforce compliance with the provisions of this

compact and its promulgated rules and bylaws. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all 3 costs of such litigation, including reasonable attorneys' fees.

3. The remedies herein shall not be the exclusive remedies of the commission. The commission may pursue any other remedies available under federal or state law.

8 ARTICLE X. 9

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Effective date, withdrawal and amendment

- a. This compact shall become effective and binding on the earlier of the date of legislative enactment of this compact into law by no less than twenty-six (26) states or December 31, 2018. All party states to this compact, that also were parties to the prior nurse licensure compact, superseded by this compact, ("prior compact"), shall be deemed to have withdrawn from said prior compact within six (6) months after the effective date of this compact.
- b. Each party state to this compact shall continue to recognize a 17 18 nurse's multistate licensure privilege to practice in that party state 19 issued under the prior compact until such party state has withdrawn from 20 the prior compact.
- c. Any party state may withdraw from this compact by enacting a stat-21 ute repealing the same. A party state's withdrawal shall not take effect 22 23 until six (6) months after enactment of the repealing statute.
 - d. A party state's withdrawal or termination shall not affect the continuing requirement of the withdrawing or terminated state's licensing board to report adverse actions and significant investigations occurring prior to the effective date of such withdrawal or termination.
 - e. Nothing contained in this compact shall be construed to invalidate or prevent any nurse licensure agreement or other cooperative arrangement between a party state and a non-party state that is made in accordance with the other provisions of this compact.
- 32 f. This compact may be amended by the party states. No amendment to this compact shall become effective and binding upon the party states 33 34 unless and until it is enacted into the laws of all party states.
- 35 g. Representatives of non-party states to this compact shall be invited to participate in the activities of the commission, on a nonvot-36 37 ing basis, prior to the adoption of this compact by all states.

38 ARTICLE XI.

39 Construction and severability

40 This compact shall be liberally construed so as to effectuate the 41 purposes thereof. The provisions of this compact shall be severable, and if any phrase, clause, sentence or provision of this compact is declared 42 43 to be contrary to the constitution of any party state or of the united 44 states, or if the applicability thereof to any government, agency, person or circumstance is held invalid, the validity of the remainder of 45 this compact and the applicability thereof to any government, agency, 46 person or circumstance shall not be affected thereby. If this compact 47 48 shall be held to be contrary to the constitution of any party state, 49 this compact shall remain in full force and effect as to the remaining party states and in full force and effect as to the party state affected as to all severable matters.

§ 2. This act shall take effect on the ninetieth day after it shall 2 have become a law. Effective immediately, the addition, amendment and/or repeal of any rule or regulation necessary for the implementation of this act on its effective date are authorized to be made and completed on or before such effective date.

6 PART B

7 Section 1. The education law is amended by adding a new section 6913 8 to read as follows:

9 § 6913. Advanced Practice Registered Nurse Compact. The advanced prac-10 tice registered nurse compact is hereby enacted into law and entered into with all jurisdictions legally joining therein in the form substan-11 12 tially as follows:

13 ARTICLE I. 14

Findings and Declaration of Purpose

a. The party states find that: 15

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- 1. The health and safety of the public are affected by the degree of compliance with APRN licensure requirements and the effectiveness of enforcement activities related to state APRN licensure laws;
- 2. Violations of APRN licensure and other laws regulating the practice 19 of nursing may result in injury or harm to the public; 20
- 21 3. The expanded mobility of APRNs and the use of advanced communication and intervention technologies as part of our nation's health care 22 23 delivery system require greater coordination and cooperation among states in the areas of APRN licensure and regulation; 24
 - 4. New practice modalities and technology make compliance with individual state APRN licensure laws difficult and complex;
 - 5. The current system of duplicative APRN licensure for APRNs practicing in multiple states is cumbersome and redundant for healthcare delivery systems, payors, state licensing boards, regulators and APRNs;
- 30 6. Uniformity of APRN licensure requirements throughout the states 31 promotes public safety and public health benefits as well as providing a 32 mechanism to increase access to care.
- 33 b. The general purposes of this Compact are to:
 - 1. Facilitate the states' responsibility to protect the public's health and safety;
 - 2. Ensure and encourage the cooperation of party states in the areas of APRN licensure and regulation, including promotion of uniform licensure requirements;
- 39 3. Facilitate the exchange of information between party states in the areas of APRN regulation, investigation and adverse actions; 40
- 41 4. Promote compliance with the laws governing APRN practice in each 42 jurisdiction;
- 43 5. Invest all party states with the authority to hold an APRN account-44 able for meeting all state practice laws in the state in which the 45 patient is located at the time care is rendered through the mutual 46 recognition of party state privileges to practice;
- 6. Decrease redundancies in the consideration and issuance of APRN 47 48 licenses; and
- 49 7. Provide opportunities for interstate practice by APRNs who meet 50 <u>uniform licensure requirements.</u>

1 ARTICLE II.
2 Definitions

As used in this Compact:

- a. "Advanced practice registered nurse" or "APRN" means a registered nurse who has gained additional specialized knowledge, skills and experience through a program of study recognized or defined by the Interstate Commission of APRN Compact Administrators ("commission"), and who is licensed to perform advanced nursing practice. An advanced practice registered nurse is licensed in an APRN role that is congruent with an APRN educational program, certification, and Commission rules.
- b. "Adverse action" means any administrative, civil, equitable or criminal action permitted by a state's laws which is imposed by a licensing board or other authority against an APRN, including actions against an individual's license or multistate licensure privilege such as revocation, suspension, probation, monitoring of the licensee, limitation on the licensee's practice, or any other encumbrance on licensure affecting an APRN's authorization to practice, including the issuance of a cease and desist action.
- c. "Alternative program" means a non-disciplinary monitoring program approved by a licensing board.
- d. "APRN licensure" means the regulatory mechanism used by a party state to grant legal authority to practice as an APRN.
- e. "APRN uniform licensure requirements" means the minimum uniform licensure, education and examination requirements set forth in subdivision b of article III of this compact.
- f. "Coordinated licensure information system" means an integrated process for collecting, storing and sharing information on APRN licensure and enforcement activities related to APRN licensure laws that is administered by a nonprofit organization composed of and controlled by licensing boards.
 - g. "Current significant investigatory information" means:
- 1. Investigative information that a licensing board, after a preliminary inquiry that includes notification and an opportunity for the APRN to respond, if required by state law, has reason to believe is not groundless and, if proved true, would indicate more than a minor infraction; or
- 2. Investigative information that indicates that the APRN represents an immediate threat to public health and safety regardless of whether the APRN has been notified and had an opportunity to respond.
 - h. "Encumbrance" means a revocation or suspension of, or any limitation on, the full and unrestricted practice of nursing imposed by a licensing board in connection with a disciplinary proceeding.
- 43 <u>i. "Home state" means the party state that is the APRN's primary state</u>
 44 <u>of residence.</u>
 - j. "Licensing board" means a party state's regulatory body responsible for regulating the practice of advanced practice registered nursing.
- 47 <u>k. "Multistate license" means an APRN license to practice as an APRN</u>
 48 <u>issued by a home state licensing board that authorizes the APRN to prac-</u>
 49 <u>tice as an APRN in all party states under a multistate licensure privi-</u>
 50 <u>lege, in the same role and population focus as the APRN is licensed in</u>
 51 the home state.
- 1. "Multistate licensure privilege" means a legal authorization associated with an APRN multistate license that permits an APRN to practice as an APRN in a remote state, in the same role and population focus as the APRN is licensed in the home state.

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- m. "Non-controlled prescription drug" means a device or drug that is not a controlled substance and is prohibited under state or federal law from being dispensed without a prescription. The term includes a device or drug that bears or is required to bear the legend "Caution: federal law prohibits dispensing without prescription" or "prescription only" or other legend that complies with federal law.
 - n. "Party state" means any state that has adopted this Compact.
- 8 <u>o. "Population focus" means one of the six population foci of</u>
 9 <u>family/individual across the lifespan, adult-gerontology, pediatrics,</u>
 10 <u>neonatal, women's health/gender-related and psych/mental health.</u>
- p. "Prescriptive authority" means the legal authority to prescribe medications and devices as defined by party state laws.
 - q. "Remote state" means a party state that is not the home state.
- r. "Role" means one of the four recognized roles of certified registered nurse anesthetists (CRNA), certified nurse-midwives (CNM), clinical nurse specialists (CNS) and certified nurse practitioners (CNP).
- s. "Single-state license" means an APRN license issued by a party

 state that authorizes practice only within the issuing state and does

 not include a multistate licensure privilege to practice in any other

 party state.
 - t. "State" means a state, territory or possession of the United States and the District of Columbia.
- u. "State practice laws" means a party state's laws, rules, and requlations that govern APRN practice, define the scope of advanced nursing
 practice and create the methods and grounds for imposing discipline
 except that prescriptive authority shall be treated in accordance with
 subdivisions f and g of Article III of this Compact. "State practice
 laws" does not include:
- 1. A party state's laws, rules, and regulations requiring supervision or collaboration with a healthcare professional, except for laws, rules, and regulations regarding prescribing controlled substances; and
- 32 <u>2. The requirements necessary to obtain and retain an APRN license,</u>
 33 <u>except for qualifications or requirements of the home state.</u>

34 <u>ARTICLE III.</u> 35 <u>General Provisions and Jurisdiction</u>

- a. A state must implement procedures for considering the criminal history records of applicants for initial APRN licensure or APRN licensure by endorsement. Such procedures shall include the submission of fingerprints or other biometric-based information by APRN applicants for the purpose of obtaining an applicant's criminal history record information from the Federal Bureau of Investigation and the agency responsible for retaining that state's criminal records.
- b. Each party state shall require an applicant to satisfy the following APRN uniform licensure requirements to obtain or retain a multistate license in the home state:
- 1. Meets the home state's qualifications for licensure or renewal of licensure, as well as, all other applicable state laws;
- 48 <u>2. i. Has completed an accredited graduate-level education program</u> 49 <u>that prepares the applicant for one of the four recognized roles and</u> 50 <u>population foci; or</u>
- 51 <u>ii. Has completed a foreign APRN education program for one of the four</u>
 52 <u>recognized roles and population foci that (a) has been approved by the</u>
 53 <u>authorized accrediting body in the applicable country and (b) has been</u>

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verified by an independent credentials review agency to be comparable to a licensing board-approved APRN education program; 2

- 3. Has, if a graduate of a foreign APRN education program not taught in English or if English is not the individual's native language, successfully passed an English proficiency examination that includes the components of reading, speaking, writing and listening;
- 4. Has successfully passed a national certification examination that measures APRN, role and population-focused competencies and maintains continued competence as evidenced by recertification in the role and population focus through the national certification program;
- 11 5. Holds an active, unencumbered license as a registered nurse and an 12 active, unencumbered authorization to practice as an APRN;
- 13 6. Has successfully passed an NCLEX-RN examination or recognized pred-14 ecessor, as applicable;
 - 7. Has practiced for at least 2,080 hours as an APRN in a role and population focus congruent with the applicant's education and training. For purposes of this section, practice shall not include hours obtained as part of enrollment in an APRN education program;
- 19 8. Has submitted, in connection with an application for initial licen-20 sure or licensure by endorsement, fingerprints or other biometric data 21 for the purpose of obtaining criminal history record information from the Federal Bureau of Investigation and the agency responsible for 22 retaining that state or, if applicable, foreign country's criminal 23 24 records;
 - 9. Has not been convicted or found guilty, or has entered into an agreed disposition, of a felony offense under applicable state, federal or foreign criminal law;
- 10. Has not been convicted or found quilty, or has entered into an agreed disposition, of a misdemeanor offense related to the practice of 30 nursing as determined by factors set forth in rules adopted by the 31 Commission;
 - 11. Is not currently enrolled in an alternative program;
- 33 12. Is subject to self-disclosure requirements regarding current 34 participation in an alternative program; and
 - 13. Has a valid United States Social Security number.
- 36 c. An APRN issued a multistate license shall be licensed in an 37 approved role and at least one approved population focus.
 - d. An APRN multistate license issued by a home state to a resident in that state will be recognized by each party state as authorizing the APRN to practice as an APRN in each party state, under a multistate licensure privilege, in the same role and population focus as the APRN is licensed in the home state.
- 43 e. Nothing in this Compact shall affect the requirements established 44 by a party state for the issuance of a single-state license, except that 45 an individual may apply for a single-state license, instead of a multistate license, even if otherwise qualified for the multistate license. 46 47 However, the failure of such an individual to affirmatively opt for a 48 single state license may result in the issuance of a multistate license.
- 49 f. Issuance of an APRN multistate license shall include prescriptive 50 authority for noncontrolled prescription drugs.
- g. For each state in which an APRN seeks authority to prescribe 51 52 controlled substances, the APRN shall satisfy all requirements imposed by such state in granting and/or renewing such authority. 53
- 54 h. An APRN issued a multistate license is authorized to assume respon-55 sibility and accountability for patient care independent of any supervisory or collaborative relationship. This authority may be exercised in 56

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the home state and in any remote state in which the APRN exercises a 2 multistate licensure privilege.

- i. All party states shall be authorized, in accordance with state due process laws, to take adverse action against an APRN's multistate licensure privilege such as revocation, suspension, probation or any other action that affects an APRN's authorization to practice under a multistate licensure privilege, including cease and desist actions. If a party state takes such action, it shall promptly notify the administrator of the coordinated licensure information system. The administrator of the coordinated licensure information system shall promptly notify the home state of any such actions by remote states.
- j. Except as otherwise expressly provided in this Compact, an APRN practicing in a party state must comply with the state practice laws of the state in which the client is located at the time service is provided. APRN practice is not limited to patient care, but shall include all advanced nursing practice as defined by the state practice laws of the party state in which the client is located. APRN practice in a party state under a multistate licensure privilege will subject the APRN to the jurisdiction of the licensing board, the courts, and the laws of the party state in which the client is located at the time service is provided.
- k. Except as otherwise expressly provided in this Compact, this Compact does not affect additional requirements imposed by states for advanced practice registered nursing. However, a multistate licensure privilege to practice registered nursing granted by a party state shall be recognized by other party states as satisfying any state law requirement for registered nurse licensure as a precondition for authorization to practice as an APRN in that state.
- 29 1. Individuals not residing in a party state shall continue to be able 30 to apply for a party state's single-state APRN license as provided under the laws of each party state. However, the single-state license granted 31 32 to these individuals will not be recognized as granting the privilege to 33 practice as an APRN in any other party state.

34 ARTICLE IV. 35

Applications for APRN Licensure in a Party State

- a. Upon application for an APRN multistate license, the licensing 37 board in the issuing party state shall ascertain, through the coordinated licensure information system, whether the applicant has ever held or is the holder of a licensed practical/vocational nursing license, a registered nursing license or an advanced practice registered nurse license issued by any other state, whether there are any encumbrances on any license or multistate licensure privilege held by the applicant, whether any adverse action has been taken against any license or multistate licensure privilege held by the applicant and whether the applicant is currently participating in an alternative program.
- b. An APRN may hold a multistate APRN license, issued by the home 46 47 state, in only one party state at a time.
- 48 c. If an APRN changes primary state of residence by moving between two party states, the APRN must apply for APRN licensure in the new home 49 50 state, and the multistate license issued by the prior home state shall 51 be deactivated in accordance with applicable Commission rules.
 - 1. The APRN may apply for licensure in advance of a change in primary state of residence.

2. A multistate APRN license shall not be issued by the new home state until the APRN provides satisfactory evidence of a change in primary state of residence to the new home state and satisfies all applicable requirements to obtain a multistate APRN license from the new home state.

d. If an APRN changes primary state of residence by moving from a party state to a non-party state, the APRN multistate license issued by the prior home state will convert to a single-state license, valid only in the former home state.

10 <u>ARTICLE V.</u>

11 Additional Authorities Invested in Party State Licensing Boards

- 12 <u>a. In addition to the other powers conferred by state law, a licensing</u>
 13 <u>board shall have the authority to:</u>
- 14 <u>1. Take adverse action against an APRN's multistate licensure privi-</u> 15 <u>lege to practice within that party state.</u>
- i. Only the home state shall have power to take adverse action against an APRN's license issued by the home state.
 - ii. For purposes of taking adverse action, the home state licensing board shall give the same priority and effect to reported conduct that occurred outside of the home state as it would if such conduct had occurred within the home state. In so doing, the home state shall apply its own state laws to determine appropriate action.
 - 2. Issue cease and desist orders or impose an encumbrance on an APRN's authority to practice within that party state.
 - 3. Complete any pending investigations of an APRN who changes primary state of residence during the course of such investigations. The licensing board shall also have the authority to take appropriate action(s) and shall promptly report the conclusions of such investigations to the administrator of the coordinated licensure information system. The administrator of the coordinated licensure information system shall promptly notify the new home state of any such actions.
 - 4. Issue subpoenas for both hearings and investigations that require the attendance and testimony of witnesses, as well as, the production of evidence. Subpoenas issued by a party state licensing board for the attendance and testimony of witnesses and/or the production of evidence from another party state shall be enforced in the latter state by any court of competent jurisdiction, according to that court's practice and procedure in considering subpoenas issued in its own proceedings. The issuing licensing board shall pay any witness fees, travel expenses, mileage and other fees required by the service statutes of the state in which the witnesses and/or evidence are located.
 - 5. Obtain and submit, for an APRN licensure applicant, fingerprints or other biometric-based information to the Federal Bureau of Investigation for criminal background checks, receive the results of the Federal Bureau of Investigation record search on criminal background checks and use the results in making licensure decisions.
 - 6. If otherwise permitted by state law, recover from the affected APRN the costs of investigations and disposition of cases resulting from any adverse action taken against that APRN.
- 50 7. Take adverse action based on the factual findings of another party
 51 state, provided that the licensing board follows its own procedures for
 52 taking such adverse action.
- 53 <u>b. If adverse action is taken by a home state against an APRN's multi-</u> 54 <u>state licensure</u>, the privilege to practice in all other party states

under a multistate licensure privilege shall be deactivated until all encumbrances have been removed from the APRN's multistate license. All home state disciplinary orders that impose adverse action against an 3 4 APRN's multistate license shall include a statement that the APRN's multistate licensure privilege is deactivated in all party states during 5 the pendency of the order.

c. Nothing in this Compact shall override a party state's decision that participation in an alternative program may be used in lieu of adverse action. The home state licensing board shall deactivate the multistate licensure privilege under the multistate license of any APRN for the duration of the APRN's participation in an alternative program.

12 ARTICLE VI.

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Coordinated Licensure Information System and Exchange of Information

- a. All party states shall participate in a coordinated licensure 14 15 information system of all APRNs, licensed registered nurses and licensed practical/vocational nurses. This system will include information on the 16 licensure and disciplinary history of each APRN, as submitted by party 17 18 states, to assist in the coordinated administration of APRN licensure 19 and enforcement efforts.
- 20 b. The Commission, in consultation with the administrator of the coordinated licensure information system, shall formulate necessary and 21 proper procedures for the identification, collection and exchange of 22 23 information under this Compact.
 - c. All licensing boards shall promptly report to the coordinated licensure information system any adverse action, any current significant investigative information, denials of applications (with the reasons for such denials) and APRN participation in alternative programs known to the licensing board regardless of whether such participation is deemed nonpublic and/or confidential under state law.
 - d. Notwithstanding any other provision of law, all party state licensing boards contributing information to the coordinated licensure information system may designate information that may not be shared with non-party states or disclosed to other entities or individuals without the express permission of the contributing state.
 - e. Any personally identifiable information obtained from the coordinated licensure information system by a party state licensing board shall not be shared with non-party states or disclosed to other entities or individuals except to the extent permitted by the laws of the party state contributing the information.
 - f. Any information contributed to the coordinated licensure information system that is subsequently required to be expunded by the laws of the party state contributing the information shall be removed from the coordinated licensure information system.
- g. The Compact administrator of each party state shall furnish a 45 uniform data set to the Compact administrator of each other party state, which shall include, at a minimum:
 - 1. Identifying information;
 - Licensure data;
- 3. Information related to alternative program participation informa-49 50 tion; and
- 4. Other information that may facilitate the administration of this 51 Compact, as determined by Commission rules. 52
- 53 h. The Compact administrator of a party state shall provide all inves-54 tigative documents and information requested by another party state.

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ARTICLE VII. 1

2 Establishment of the Interstate Commission of APRN Compact 3 Administrators

- a. The party states hereby create and establish a joint public agency known as the Interstate Commission of APRN Compact Administrators.
 - 1. The Commission is an instrumentality of the party states.
- 7 2. Venue is proper, and judicial proceedings by or against the Commis-8 sion shall be brought solely and exclusively, in a court of competent 9 jurisdiction where the principal office of the Commission is located. 10 The Commission may waive venue and jurisdictional defenses to the extent
- it adopts or consents to participate in alternative dispute resolution 11 12 proceedings.
- 13 3. Nothing in this Compact shall be construed to be a waiver of sover-14 eign immunity.
 - b. Membership, Voting and Meetings.
 - 1. Each party state shall have and be limited to one administrator. The head of the state licensing board or designee shall be the administrator of this Compact for each party state. Any administrator may be removed or suspended from office as provided by the law of the state from which the administrator is appointed. Any vacancy occurring in the Commission shall be filled in accordance with the laws of the party state in which the vacancy exists.
- 2. Each administrator shall be entitled to one (1) vote with regard to the promulgation of rules and creation of bylaws and shall otherwise 24 have an opportunity to participate in the business and affairs of the Commission. An administrator shall vote in person or by such other means as provided in the bylaws. The bylaws may provide for an administrator's participation in meetings by telephone or other means of communication. 28
- 29 3. The Commission shall meet at least once during each calendar year. 30 Additional meetings shall be held as set forth in the bylaws or rules of 31 the commission.
 - 4. All meetings shall be open to the public, and public notice of meetings shall be given in the same manner as required under the rulemaking provisions in Article VIII.
- 35 5. The Commission may convene in a closed, nonpublic meeting if the 36 Commission must discuss:
- 37 i. Noncompliance of a party state with its obligations under this 38 Compact;
 - ii. The employment, compensation, discipline or other personnel matters, practices or procedures related to specific employees or other matters related to the Commission's internal personnel practices and procedures;
 - iii. Current, threatened, or reasonably anticipated litigation;
- 44 iv. Negotiation of contracts for the purchase or sale of goods, 45 services or real estate;
 - v. Accusing any person of a crime or formally censuring any person;
- 47 vi. Disclosure of trade secrets or commercial or financial information 48 that is privileged or confidential;
- 49 vii. Disclosure of information of a personal nature where disclosure would constitute a clearly unwarranted invasion of personal privacy; 50
- 51 viii. Disclosure of investigatory records compiled for law enforcement 52 purposes;
- 53 ix. Disclosure of information related to any reports prepared by or on 54 behalf of the Commission for the purpose of investigation of compliance 55 with this Compact; or

1 x. Matters specifically exempted from disclosure by federal or state 2 statute.

- 6. If a meeting, or portion of a meeting, is closed pursuant to this provision, the Commission's legal counsel or designee shall certify that the meeting may be closed and shall reference each relevant exempting provision. The Commission shall keep minutes that fully and clearly describe all matters discussed in a meeting and shall provide a full and accurate summary of actions taken, and the reasons therefor, including a description of the views expressed. All documents considered in connection with an action shall be identified in such minutes. All minutes and documents of a closed meeting shall remain under seal, subject to release by a majority vote of the Commission or order of a court of competent jurisdiction.
- c. The Commission shall, by a majority vote of the administrators, prescribe bylaws or rules to govern its conduct as may be necessary or appropriate to carry out the purposes and exercise the powers of this Compact, including but not limited to:
 - 1. Establishing the fiscal year of the Commission;
 - 2. Providing reasonable standards and procedures:
 - i. For the establishment and meetings of other committees; and
- ii. Governing any general or specific delegation of any authority or function of the Commission;
 - 3. Providing reasonable procedures for calling and conducting meetings of the Commission, ensuring reasonable advance notice of all meetings and providing an opportunity for attendance of such meetings by interested parties, with enumerated exceptions designed to protect the public's interest, the privacy of individuals, and proprietary information, including trade secrets. The Commission may meet in closed session only after a majority of the administrators vote to close a meeting in whole or in part. As soon as practicable, the Commission must make public a copy of the vote to close the meeting revealing the vote of each administrator, with no proxy votes allowed;
- 4. Establishing the titles, duties and authority and reasonable procedures for the election of the officers of the Commission;
- 5. Providing reasonable standards and procedures for the establishment of the personnel policies and programs of the Commission. Notwithstanding any civil service or other similar laws of any party state, the bylaws shall exclusively govern the personnel policies and programs of the Commission;
- 6. Providing a mechanism for winding up the operations of the Commission and the equitable disposition of any surplus funds that may exist after the termination of this Compact after the payment and/or reserving of all of its debts and obligations;
- d. The Commission shall publish its bylaws and rules, and any amend-ments thereto, in a convenient form on the website of the Commission;
- e. The Commission shall maintain its financial records in accordance with the bylaws; and
- 48 <u>f. The Commission shall meet and take such actions as are consistent</u> 49 <u>with the provisions of this Compact and the bylaws.</u>
 - g. The Commission shall have the following powers:
- 51 <u>1. To promulgate uniform rules to facilitate and coordinate implemen-</u>
 52 <u>tation and administration of this Compact. The rules shall have the</u>
 53 <u>force and effect of law and shall be binding in all party states;</u>
- 2. To bring and prosecute legal proceedings or actions in the name of the Commission, provided that the standing of any licensing board to sue or be sued under applicable law shall not be affected;

- 3. To purchase and maintain insurance and bonds;
- 4. To borrow, accept or contract for services of personnel, including but not limited to employees of a party state or nonprofit organizations;
 - 5. To cooperate with other organizations that administer state compacts related to the regulation of nursing, including but not limited to sharing administrative or staff expenses, office space or other resources;
- 6. To hire employees, elect or appoint officers, fix compensation, define duties, grant such individuals appropriate authority to carry out the purposes of this Compact, and to establish the Commission's personnel policies and programs relating to conflicts of interest, qualifications of personnel and other related personnel matters;
- 7. To accept any and all appropriate donations, grants and gifts of
 money, equipment, supplies, materials and services, and to receive,
 utilize and dispose of the same; provided that at all times the Commission shall strive to avoid any appearance of impropriety and/or conflict
 of interest;
- 8. To lease, purchase, accept appropriate gifts or donations of, or otherwise to own, hold, improve or use, any property, whether real, personal or mixed; provided that at all times the Commission shall strive to avoid any appearance of impropriety;
- 9. To sell convey, mortgage, pledge, lease, exchange, abandon or otherwise dispose of any property, whether real, personal or mixed;
 - 10. To establish a budget and make expenditures;
- 26 <u>11. To borrow money;</u>

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- 27 12. To appoint committees, including advisory committees comprised of 28 administrators, state nursing regulators, state legislators or their 29 representatives, and consumer representatives, and other such interested 30 persons;
 - 13. To issue advisory opinions;
- 32 14. To provide and receive information from, and to cooperate with, 33 law enforcement agencies;
 - 15. To adopt and use an official seal; and
- 16. To perform such other functions as may be necessary or appropriate
 to achieve the purposes of this Compact consistent with the state regulation of APRN licensure and practice.
 - h. Financing of the Commission.
- 1. The Commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization and ongoing activities.
- 2. The Commission may also levy on and collect an annual assessment from each party state to cover the cost of its operations, activities and staff in its annual budget as approved each year. The aggregate annual assessment amount, if any, shall be allocated based upon a formula to be determined by the Commission, which shall promulgate a rule that is binding upon all party states.
- 48 3. The Commission shall not incur obligations of any kind prior to
 49 securing the funds adequate to meet the same; nor shall the Commission
 50 pledge the credit of any of the party states, except by, and with the
 51 authority of, such party state.
- 4. The Commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the Commission shall be subject to the audit and accounting procedures established under its bylaws. However, all receipts and disbursements of funds handled by the Commission shall by audited yearly by a certified or licensed public

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1 <u>accountant</u>, and the report of the audit shall be included in and become 2 <u>part of the annual report of the Commission</u>.

- i. Qualified Immunity, Defense, and Indemnification.
- 4 1. The administrators, officers, executive director, employees and 5 representatives of the Commission shall be immune from suit and liabil-6 ity, either personally or in their official capacity, for any claim for 7 damage to or loss of property or personal injury or other civil liability caused by or arising out of any actual or alleged act, error or 8 9 omission that occurred, or that the person against whom the claim is 10 made had a reasonable basis for believing occurred, within the scope of 11 commission employment, duties or responsibilities; provided that nothing 12 in this paragraph shall be construed to protect any such person from suit and/or liability for any damage, loss, injury or liability caused 13 14 by the intentional, willful or wanton misconduct of that person.
- 15 2. The Commission shall defend any administrator, officer, executive director, employee or representative of the Commission in any civil 16 17 action seeking to impose liability arising out of any actual or alleged act, error or omission that occurred within the scope of Commission 18 employment, duties or responsibilities, or that the person against whom 19 20 the claim is made had a reasonable basis for believing occurred within 21 the scope of Commission employment, duties or responsibilities; provided 22 that nothing herein shall be construed to prohibit that person from retaining his or her own counsel; and provided further that the actual 23 or alleged act, error or omission did not result from that person's 24 intentional, willful or wanton misconduct. 25
- 3. The Commission shall indemnify and hold harmless any administrator, 26 27 officer, executive director, employee or representative of the Commis-28 sion for the amount of any settlement or judgment obtained against that person arising out of any actual or alleged act, error or omission that 29 30 occurred within the scope of Commission employment, duties or responsi-31 bilities, or that such person had a reasonable basis for believing 32 occurred within the scope of Commission employment, duties or responsi-33 bilities, provided that the actual or alleged act, error or omission did 34 not result from the intentional, willful or wanton misconduct of that 35 person.

36 <u>ARTICLE VIII.</u> 37 <u>Rulemaking</u>

- a. The Commission shall exercise its rulemaking powers pursuant to the criteria set forth in this Article and the rules adopted thereunder.

 Rules and amendments shall become binding as of the date specified in each rule or amendment and shall have the same force and effect as provisions of this Compact.
- b. Rules or amendments to the rules shall be adopted at a regular or special meeting of the Commission.
- c. Prior to promulgation and adoption of a final rule or rules by the
 Commission, and at least sixty (60) days in advance of the meeting at
 which the rule will be considered and voted upon, the Commission shall
 file a notice of proposed rulemaking:
 - 1. On the website of the Commission; and
- 50 <u>2. On the website of each licensing board or the publication in which</u> 51 <u>each state would otherwise publish proposed rules.</u>
- 52 d. The notice of proposed rulemaking shall include:
- 53 <u>1. The proposed time, date and location of the meeting in which the</u> 54 <u>rule will be considered and voted upon;</u>

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2. The text of the proposed rule or amendment, and the reason for the 1 2 proposed rule;

- 3. A request for comments on the proposed rule from any interested person; and
- 4. The manner in which interested persons may submit notice to the Commission of their intention to attend the public hearing and any written comments.
- e. Prior to adoption of a proposed rule, the Commission shall allow persons to submit written data, facts, opinions and arguments, which shall be made available to the public.
- 11 f. The Commission shall grant an opportunity for a public hearing 12 before it adopts a rule or amendment.
- g. The Commission shall publish the place, time, and date of the sche-14 duled public hearing.
 - 1. Hearings shall be conducted in a manner providing each person who wishes to comment a fair and reasonable opportunity to comment orally or in writing. All hearings will be recorded, and a copy will be made available upon request.
 - 2. Nothing in this section shall be construed as requiring a separate hearing on each rule. Rules may be grouped for the convenience of the Commission at hearings required by this section.
 - h. If no one appears at the public hearing, the Commission may proceed with promulgation of the proposed rule.
 - i. Following the scheduled hearing date, or by the close of business on the scheduled hearing date if the hearing was not held, the Commission shall consider all written and oral comments received.
- j. The Commission shall, by majority vote of all administrators, take final action on the proposed rule and shall determine the effective date of the rule, if any, based on the rulemaking record and the full text of 30 the rule.
 - k. Upon determination that an emergency exists, the Commission may consider and adopt an emergency rule without prior notice, opportunity for comment, or hearing, provided that the usual rulemaking procedures provided in this Compact and in this section shall be retroactively applied to the rule as soon as reasonably possible, in no event later than ninety (90) days after the effective date of the rule. For the purposes of this provision, an emergency rule is one that must be adopted immediately in order to:
 - 1. Meet an imminent threat to public health, safety or welfare;
 - 2. Prevent a loss of Commission or party state funds; or
- 3. Meet a deadline for the promulgation of an administrative rule that 42 is established by federal law or rule.
- 43 1. The Commission may direct revisions to a previously adopted rule or 44 amendment for purposes of correcting typographical errors, errors in 45 format, errors in consistency or grammatical errors. Public notice of any revisions shall be posted on the website of the Commission. The 46 47 revision shall be subject to challenge by any person for a period of 48 thirty (30) days after posting. The revision may be challenged only on 49 grounds that the revision results in a material change to a rule. A challenge shall be made in writing, and delivered to the Commission, 50 prior to the end of the notice period. If no challenge is made, the 51 52 revision will take effect without further action. If the revision is 53 challenged, the revision may not take effect without the approval of the

54 <u>Commission</u>.

1 ARTICLE IX.

2 Oversight, Dispute Resolution and Enforcement

a. Oversight.

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- 1. Each party state shall enforce this Compact and take all actions necessary and appropriate to effectuate this Compact's purposes and intent.
- 7 2. The Commission shall be entitled to receive service of process in 8 any proceeding that may affect the powers, responsibilities or actions 9 of the Commission, and shall have standing to intervene in such a 10 proceeding for all purposes. Failure to provide service of process to the Commission shall render a judgment or order void as to the Commis-11 sion, this Compact or promulgated rules. 12
 - b. Default, Technical Assistance and Termination.
- 14 1. If the Commission determines that a party state has defaulted in the performance of its obligations or responsibilities under this 15 16 Compact or the promulgated rules, the Commission shall:
- i. Provide written notice to the defaulting state and other party 18 states of the nature of the default, the proposed means of curing the 19 default and/or any other action to be taken by the Commission; and
 - ii. Provide remedial training and specific technical assistance regarding the default.
 - 2. If a state in default fails to cure the default, the defaulting state's membership in this Compact may be terminated upon an affirmative vote of a majority of the administrators, and all rights, privileges and benefits conferred by this Compact may be terminated on the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of default.
- 3. Termination of membership in this Compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the Commission to 32 the governor of the defaulting state and to the executive officer of the defaulting state's licensing board, the defaulting state's licensing 33 34 board, and each of the party states.
 - 4. A state whose membership in this Compact has been terminated is responsible for all assessments, obligations and liabilities incurred through the effective date of termination, including obligations that extend beyond the effective date of termination.
 - 5. The Commission shall not bear any costs related to a state that is found to be in default or whose membership in this Compact has been terminated, unless agreed upon in writing between the Commission and the defaulting state.
 - 6. The defaulting state may appeal the action of the Commission by petitioning the U.S. District Court for the District of Columbia or the federal district in which the Commission has its principal offices. The prevailing party shall be awarded all costs of such litigation, including reasonable attorneys' fees.
 - c. Dispute Resolution.
- 49 1. Upon request by a party state, the Commission shall attempt to 50 resolve disputes related to the Compact that arise among party states 51 and between party and non-party states.
- 2. The Commission shall promulgate a rule providing for both mediation 52 53 and binding dispute resolution for disputes, as appropriate.
- 54 3. In the event the Commission cannot resolve disputes among party 55 states arising under this Compact:

- i. The party states may submit the issues in dispute to an arbitration panel, which will be comprised of individuals appointed by the Compact administrator in each of the affected party states and an individual mutually agreed upon by the Compact administrators of all the party states involved in the dispute.
- ii. The decision of a majority of the arbitrators shall be final and 7 binding.
 - d. Enforcement.

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- 9 1. The Commission, in the reasonable exercise of its discretion, shall 10 enforce the provisions and rules of this Compact.
- 2. By majority vote, the Commission may initiate legal action in the 12 United States District Court for the District of Columbia or the federal district in which the Commission has its principal offices against a 13 party state that is in default to enforce compliance with the provisions 14 15 of this Compact and its promulgated rules and bylaws. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of such litigation, including reasonable attorneys' fees. 18
- 3. The remedies herein shall not be the exclusive remedies of the 19 Commission. The Commission may pursue any other remedies available under 20 21 federal or state law.

22 ARTICLE X. 23

Effective Date, Withdrawal and Amendment

- a. This Compact shall come into limited effect at such time as this Compact has been enacted into law in seven (7) party states for the sole purpose of establishing and convening the Commission to adopt rules relating to its operation.
- b. Any state that joins this Compact subsequent to the Commission's 28 29 initial adoption of the APRN uniform licensure requirements shall be 30 subject to all rules that have been previously adopted by the Commis-31 sion.
- 32 c. Any party state may withdraw from this Compact by enacting a stat-33 ute repealing the same. A party state's withdrawal shall not take effect 34 until six (6) months after enactment of the repealing statute.
 - d. A party state's withdrawal or termination shall not affect the continuing requirement of the withdrawing or terminated state's licensing board to report adverse actions and significant investigations occurring prior to the effective date of such withdrawal or termination.
- e. Nothing contained in this Compact shall be construed to invalidate 39 40 or prevent any APRN licensure agreement or other cooperative arrangement 41 between a party state and a non-party state that does not conflict with 42 the provisions of this Compact.
- 43 This Compact may be amended by the party states. No amendment to 44 this Compact shall become effective and binding upon any party state 45 until it is enacted into the laws of all party states.
- 46 g. Representatives of non-party states to this Compact shall be invited to participate in the activities of the Commission, on a nonvot-47 ing basis, prior to the adoption of this Compact by all states. 48

49 ARTICLE XI. 50 Construction and Severability

51 This Compact shall be liberally construed so as to effectuate the 52 purposes thereof. The provisions of this Compact shall be severable, and

if any phrase, clause, sentence or provision of this Compact is declared to be contrary to the constitution of any party state or of the United States, or if the applicability thereof to any government, agency, person or circumstance is held invalid, the validity of the remainder of this Compact and the applicability thereof to any government, agency, person or circumstance shall not be affected thereby. If this Compact shall be held to be contrary to the constitution of any party state, this Compact shall remain in full force and effect as to the remaining party states and in full force and effect as to the party state affected as to all severable matters.

- § 2. This act shall take effect on the ninetieth day after it shall have become a law. Effective immediately, the addition, amendment and/or repeal of any rule or regulation necessary for the implementation of this act on its effective date are authorized to be made and completed on or before such effective date.
- § 2. Severability clause. If any clause, sentence, paragraph, subdivision, section or part of this act shall be adjudged by any court of competent jurisdiction to be invalid, such judgment shall not affect, impair, or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, subdivision, section or part thereof directly involved in the controversy in which such judgment shall have been rendered. It is hereby declared to be the intent of the legislature that this act would have been enacted even if such invalid provisions had not been included herein.
- 25 § 3. This act shall take effect immediately; provided, however, that 26 the applicable effective date of Parts A through B of this act shall be 27 as specifically set forth in the last section of such Parts.