

STATE OF NEW YORK

6212--A

2023-2024 Regular Sessions

IN SENATE

April 3, 2023

Introduced by Sen. ROLISON -- read twice and ordered printed, and when printed to be committed to the Committee on Finance -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the executive law, in relation to directing the division of criminal justice services to establish the safer communities grant program; and making an appropriation therefor

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 835 of the executive law is amended by adding five
2 new subdivisions 11, 12, 13, 14 and 15 to read as follows:

3 11. "Clearance by arrest", with respect to an offense reported to a
4 law enforcement agency, means the law enforcement agency has arrested
5 not less than one person for the offense, charged said person with the
6 commission of the offense and referred said person for prosecution for
7 the offense; or has cited an individual under the age of eighteen to
8 appear in juvenile court or before another juvenile authority with
9 respect to the offense, regardless of whether a physical arrest
10 occurred.

11 12. "Clearance by exception", with respect to an offense reported to a
12 law enforcement agency, means the law enforcement agency has identified
13 not less than one person suspected of the offense, and with respect to
14 the suspect, has gathered enough evidence to support an arrest of the
15 suspect, make a charge against the suspect; and refer the suspect for
16 prosecution; identified the exact location of the suspect so that the
17 suspect could be taken into custody immediately; and encountered a
18 circumstance outside the control of the law enforcement agency that
19 prohibits the agency from arresting the suspect, charging the suspect,
20 or referring the suspect for prosecution, including the death of the
21 suspect, the refusal of the victim to cooperate with the prosecution
22 after the suspect has been identified, or the denial of extradition

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 because the suspect committed an offense in another jurisdiction and is
2 being prosecuted for that offense.

3 13. "Clearance rate", with respect to a law enforcement agency, means
4 the number of offenses cleared by the law enforcement agency, including
5 through clearance by arrest and clearance by exception, divided by the
6 total number of offenses reported to the law enforcement agency.

7 14. "Eligible entity" means a Tribal or municipal law enforcement
8 agency or prosecuting office, or a group of Tribal law enforcement agen-
9 cies or Tribal prosecuting offices.

10 15. "Program" means the grant program established under section eight
11 hundred forty-five-e of this article.

12 § 2. The executive law is amended by adding a new section 845-e to
13 read as follows:

14 § 845-e. Safer communities grant program. 1. As used in this section,
15 "specified offenses" includes homicides, rapes, sexual assaults, kidnap-
16 pings and non-fatal shootings.

17 2. Not later than one hundred eighty days after the effective date of
18 this section, the division shall establish the safer communities grant
19 program to award grants to eligible entities for investigative and/or
20 prosecutorial activities with the specific objective of improving clear-
21 ance rates for cases involving one or more specified offenses. Grants
22 shall be in such amounts as determined appropriate by the division on a
23 case-by-case basis.

24 3. An eligible entity seeking a grant under the program shall submit
25 to the division an application at such time and in such manner as deter-
26 mined by the division containing or accompanied by:

27 (a) such information as the division may reasonably require; and

28 (b) a description of each eligible project, as described in subdivi-
29 sion five of this section, that the grant will fund.

30 4. The division, in selecting a recipient of a grant under the
31 program, shall consider the specific plan and activities proposed by the
32 applicant to improve clearance rates for specified offenses. Eligible
33 applicants that do not receive funding through the Gun Involved Violence
34 Elimination (GIVE) Initiative administered by the division of criminal
35 justice services shall be given priority in the allocation of safer
36 communities grant program awards.

37 5. A grant recipient shall use the grant for activities with the
38 specific objective of improving clearance rates for cases involving
39 specified offenses, including:

40 (a) ensuring the retention of detectives who are assigned to investi-
41 gate the specified offense or offenses as of the date of receipt of the
42 grant;

43 (b) hiring and training additional detectives who will be dedicated to
44 investigating specified offenses;

45 (c) developing policies, procedures, and training to improve the abil-
46 ity of detectives to effectively investigate and solve cases involving
47 specified offenses, including implementing best practices relating to:

48 (i) improving internal agency cooperation, organizational oversight
49 and accountability, and supervision of investigations;

50 (ii) developing specific goals and performance metrics for both inves-
51 tigators and investigative units;

52 (iii) establishing or improving relationships with the communities the
53 agency serves; and

54 (iv) collaboration with and among other law enforcement agencies and
55 criminal justice organizations;

1 (d) training personnel to address the needs of victims and family
2 members of victims of specified offenses or collaborating with trained
3 victim advocates and specialists to better meet victims' needs;

4 (e) acquiring, upgrading, or replacing investigative, evidence proc-
5 essing, or forensic testing technology or equipment;

6 (f) development and implementation of policies that safeguard civil
7 rights and civil liberties during the collection, processing, and foren-
8 sic testing of evidence;

9 (g) hiring or training personnel for collection, processing, and
10 forensic testing of evidence;

11 (h) hiring and training of personnel to analyze violent crime and the
12 temporal and geographic trends among specified offenses;

13 (i) retaining experts to conduct a detailed analysis of homicides and
14 shootings using Gun Violence Problem Analysis (commonly known as "GVPA")
15 or a similar research methodology;

16 (j) ensuring victims have appropriate access to emergency food, hous-
17 ing, clothing, travel, and transportation;

18 (k) developing competitive and evidence-based programs to improve
19 homicide and non-fatal shooting clearance rates;

20 (l) developing best practices for improving access to and acceptance
21 of victim services, including victim services that promote medical and
22 psychological wellness, ongoing counseling, legal advice, and financial
23 compensation;

24 (m) training investigators and detectives in trauma-informed interview
25 techniques;

26 (n) establishing programs to support officers who experience stress or
27 trauma as a result of responding to or investigating shootings or other
28 violent crime incidents; and/or

29 (o) ensuring language and disability access supports are provided to
30 victims, survivors, and their families so that victims can exercise
31 their rights and participate in the criminal justice process.

32 6. A grant made under the program shall not exceed one hundred percent
33 of the cost of the proposed activity if the grant is awarded on or
34 before March thirty-first, two thousand thirty-four or fifty percent of
35 the cost of the proposed activity if the grant is awarded after March
36 thirty-first, two thousand thirty-four.

37 7. Not later than one year after receiving a grant under the program,
38 and each year thereafter during which the activity funded by the grant
39 is carried out, a grant recipient shall submit to the division a report
40 on the activities carried out using the grant, including, if applicable:
41 the number of homicide and non-fatal shooting detectives hired by the
42 grant recipient; the number of evidence-processing personnel hired by
43 the grant recipient; a description of any training that is provided to
44 existing (as of the date on which the grant was awarded) or newly hired
45 homicide and non-fatal shooting detectives and designed to assist in the
46 solving of crimes and improve clearance rates; any new evidence-process-
47 ing technology or equipment purchased or any upgrades made to existing
48 (as of the date on which the grant was awarded) evidence technology or
49 equipment, and the associated cost; any assessments of evidence-process-
50 ing technology or equipment purchased with grant funds to determine
51 whether such technology or equipment satisfies the objectives of the use
52 of the technology or equipment in increasing clearance rates, and any
53 policies in place to govern the use of the technology or equipment; the
54 internal policies and oversight used to ensure that any technology
55 purchased through the grant for the purposes of improving clearance
56 rates does not violate the civil rights and civil liberties of individ-

1 uals; data regarding clearance rates for homicides, rapes, other aggra-
2 vated felonies, and non-fatal shootings, including the rate of clear-
3 ances by arrest and clearances by exception, and crime trends from
4 within each jurisdiction in which the grant recipient carried out activ-
5 ities supported by the grant; whether the grant recipient has provided
6 grant funds to any victim services organizations, and if so, which
7 organizations; the demographic information for victims of homicides,
8 rapes, other aggravated felonies, and non-fatal shootings, and the
9 length and outcomes of each investigation, including whether the inves-
10 tigation was cleared by arrest or exception; the demographic information
11 for each victim or family member of a victim who received victim-related
12 services provided by the grant recipient; and identification of the
13 services most used by victims and their families and identification of
14 additional services needed.

15 8. No later than two years after the effective date of this section,
16 and every two years thereafter, the division of criminal justice
17 services shall conduct an evaluation of the practices deployed by grant
18 recipients to identify policies and procedures that have successfully
19 improved clearance rates for homicides, rapes, sexual assaults, kidnap-
20 pings, and non-fatal shootings; and the efficacy of any services
21 provided to victims and family members of victims of homicides, rapes,
22 sexual assaults, kidnappings, and non-fatal shootings. Not later than
23 thirty days after completion of an evaluation the division shall submit
24 to the temporary president of the senate and speaker of the assembly a
25 report including the results of the evaluation and information reported
26 by each grant recipient under subdivision seven of this section.

27 § 3. The sum of thirty million dollars (\$30,000,000) is hereby appro-
28 priated to the division for each of fiscal years 2024 through 2034 out
29 of any moneys in the state treasury in the general fund to the credit of
30 the local assistance account, not otherwise appropriated, and made imme-
31 diately available, for the purpose of establishing safer communities
32 grant program to award grants to eligible entities for activities with
33 the specific objective of improving clearance rates for homicides,
34 rapes, sexual assaults, kidnappings, and non-fatal shootings.

35 § 4. This act shall take effect on the ninetieth day after it shall
36 have become a law. Effective immediately, the addition, amendment and/or
37 repeal of any rule or regulation necessary for the implementation of
38 this act on its effective date are authorized to be made and completed
39 on or before such effective date.