

# STATE OF NEW YORK

2098

2023-2024 Regular Sessions

## IN SENATE

January 18, 2023

Introduced by Sen. HARCKHAM -- read twice and ordered printed, and when printed to be committed to the Committee on Local Government

AN ACT to amend the real property tax law, in relation to an energy-related public utility mass real property central assessment program

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Paragraph (a) of subdivision 2 of section 200-a of the real  
2 property tax law, as separately amended by section 2 of part J of chap-  
3 ter 57 and chapter 475 of the laws of 2013, is amended to read as  
4 follows:

5 (a) The power to determine the final special franchise value, special  
6 franchise assessment, railroad ceiling, state equalization rate or any  
7 other equalization product established pursuant to this chapter for  
8 which a complaint has been filed, as provided by sections four hundred  
9 eighty-nine-o, four hundred eighty-nine-ll, four hundred ninety-nine-  
10 pppp, four hundred ninety-nine-ttttt, six hundred fourteen, twelve  
11 hundred ten, twelve hundred fifty-three, and twelve hundred sixty-three  
12 of this chapter;

13 § 2. Paragraph (a) of subdivision 2 of section 200-a of the real prop-  
14 erty tax law, as amended by section 2 of part J of chapter 57 of the  
15 laws of 2013, is amended to read as follows:

16 (a) The power to determine the final special franchise value, special  
17 franchise assessment, railroad ceiling, state equalization rate or any  
18 other equalization product established pursuant to this chapter for  
19 which a complaint has been filed, as provided by sections four hundred  
20 eighty-nine-o, four hundred eighty-nine-ll, four hundred ninety-nine-  
21 ttttt, six hundred fourteen, twelve hundred ten, twelve hundred fifty-  
22 three, and twelve hundred sixty-three of this chapter;

23 § 3. Article 4 of the real property tax law is amended by adding a new  
24 title 7 to read as follows:

### TITLE 7

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD04117-01-3

ENERGY-RELATED PUBLIC UTILITY MASS REAL PROPERTY CENTRAL  
ASSESSMENT PROGRAM

Section 499-lllll. Definitions.

499-mmmmm. Annual fee.

499-nnnnn. Assessment of local energy-related public utility  
mass real property.

499-ooooo. Assessment ceiling.

499-ppppp. Local energy-related public utility mass real prop-  
erty value.

499-qqqqq. Equitable ratio of assessment.

499-rrrrr. Equalization rate.

499-sssss. Tentative determination of assessment ceiling;  
notice, complaints and hearing.

499-ttttt. Final determination of assessment ceiling; certif-  
icate.

499-uuuuu. Application of assessment ceiling; computation of  
exemption.

499-vvvvv. Reports to commissioner.

499-wwwww. Inspection of accounts and property of public utili-  
ties.

§ 499-lllll. Definitions. When used in this title:

1. "Local energy-related public utility mass real property" means  
energy-related public utility mass real property.

2. "Local assessing jurisdiction" means the town, city, village or  
county assessing unit that establishes the assessment rolls for such  
town, city, village or county.

3. "Energy-related public utility mass real property" means real prop-  
erty that is: (a) owned by an electric corporation, gas corporation,  
combination gas and electric corporation, or steam corporation as such  
terms are defined in section two of the public service law, and (b) used  
in the storage, transmission and distribution of electricity, gas, or  
steam including conduits, cables, lines, wires, poles, mains, pipes,  
substations, tanks, supports and enclosures for electrical conductors  
located on, above and below real property. Such term shall include all  
property described in paragraph (e) of subdivision twelve of section one  
hundred two of this chapter. Special franchise property as described in  
subdivision seventeen of section one hundred two of this chapter and all  
property described in paragraphs (a) and (b) and subparagraphs (A), (B),  
(C) and (D) of paragraph (i) of subdivision twelve of section one  
hundred two of this chapter shall not be considered energy-related  
public utility mass real property for purposes of this title.

4. "Taxation" means an ad valorem levy or special assessment for which  
energy-related public utility mass real property is otherwise liable  
pursuant to this chapter.

§ 499-mmmmm. Annual fee. Any costs and expenses incurred by the  
commissioner under the energy-related public utility mass real property  
central assessment pilot program shall be paid from the collection of an  
annual charge upon the owners of such local energy-related public utili-  
ty mass real property. The commissioner shall provide by rule for compu-  
tation of such charge through the apportionment of these costs and  
expenses to owners of local energy-related public utility mass real  
property in relation to the total full value of the local energy-related  
public utility mass real property eligible for an assessment ceiling  
pursuant to this title. Prior to collecting payment of such charges, the  
commissioner shall annually provide a detailed report to each owner of  
local energy-related public utility mass real property identifying costs

1 related to the establishment of assessment ceilings, including, but not  
2 limited to, expenditures, revenue sources and any allocations. The  
3 charges established pursuant to this section shall be subject to the  
4 approval of the director of the budget. Each owner of local energy-re-  
5 lated public utility mass real property shall be authorized to challenge  
6 any such charges pursuant to article seventy-eight of the civil practice  
7 law and rules. All fees collected by the commissioner under this section  
8 shall be retained by the department for the purposes outlined herein.

9 § 499-nnnnn. Assessment of local energy-related public utility mass  
10 real property. Subject to the provisions of section four hundred nine-  
11 ty-nine-uuuuu of this title, the assessor in each city, town and village  
12 and in each county having a department of assessment shall annually  
13 assess all local energy-related public utility mass real property situ-  
14 ated in such city, town, village or county, as the case may be. Where a  
15 village has enacted a local law as provided in subdivision three of  
16 section fourteen hundred two of this chapter, the town or county asses-  
17 sor shall apportion that part of the assessment of local energy-related  
18 public utility mass real property in the town or county to the village  
19 for village tax purposes.

20 § 499-ooooo. Assessment ceiling. 1. To determine the extent to which  
21 local energy-related public utility mass real property shall be exempt  
22 under this title, an assessment ceiling for the local energy-related  
23 public utility mass real property shall be established annually by the  
24 commissioner as follows:

25 (a) Determine: (i) the local energy-related public utility mass real  
26 property value in accordance with the provisions of section four hundred  
27 ninety-nine-qqqqq of this title; and (ii) the equalization rate factor  
28 for the local energy-related public utility mass real property in  
29 accordance with the provisions of section four hundred ninety-nine-rrrrr  
30 of this title.

31 (b) Multiply the local energy-related public utility mass real proper-  
32 ty value by the equalization rate factor.

33 The result shall be the assessment ceiling.

34 2. The valuation date for all local energy-related public utility mass  
35 real property shall be January first of the year preceding the year in  
36 which the assessment roll on which such property is to be assessed,  
37 completed and filed in the office of the city or town clerk. The taxa-  
38 ble status for all local energy-related public utility mass real proper-  
39 ty shall be based upon its condition and ownership as of the taxable  
40 status date applicable to the assessment roll on which it is to appear.

41 3. For assessment rolls with taxable status dates in the years two  
42 thousand twenty-eight, two thousand twenty-nine, two thousand thirty  
43 and two thousand thirty-one, the commissioner shall establish no assessment  
44 ceiling that is below the lower limit or above the upper limit specified  
45 in this subdivision, except that the commissioner may establish assess-  
46 ment ceilings below such lower limit or above such upper limit to take  
47 into account any change in level of assessment and/or to take into  
48 account any additions or retirements to energy-related public utility  
49 mass real property or litigation affecting the value or taxable status  
50 of the local energy-related public utility mass real property initiated  
51 prior to the effective date of this title.

52 (a) For assessment rolls with taxable status dates in two thousand  
53 twenty-six, the assessment ceiling shall not be less than ninety percent  
54 or more than one hundred ten percent of the assessment of such local  
55 energy-related public utility mass real property appearing on the munic-

1 ipal assessment roll with a taxable status date occurring in the year  
2 two thousand twenty-five.

3 (b) For assessment rolls with taxable status dates in two thousand  
4 twenty-nine, the assessment ceiling shall not be less than seventy-five  
5 percent or more than one hundred twenty-five percent of the assessment  
6 of such local energy-related public utility mass real property appearing  
7 on the municipal assessment roll with a taxable status date occurring in  
8 the year two thousand twenty-four.

9 (c) For assessment rolls with taxable status dates in two thousand  
10 thirty, the assessment ceiling shall not be less than fifty percent or  
11 more than one hundred fifty percent of the assessment of such local  
12 energy-related public utility mass real property appearing on the munic-  
13 ipal assessment roll with a taxable status date occurring in the year  
14 two thousand twenty-five.

15 (d) For assessment rolls with taxable status dates in two thousand  
16 thirty-one, the assessment ceiling shall not be less than twenty-five  
17 percent or more than one hundred seventy-five percent of the assessment  
18 of such local energy-related public utility mass real property appearing  
19 on the municipal assessment roll with a taxable status date occurring in  
20 the year two thousand twenty-five.

21 § 499-ppppp. Local energy-related public utility mass real property  
22 value. The commissioner shall compute the local energy-related public  
23 utility mass real property value as follows:

24 1. The local reproduction cost of the energy-related public utility  
25 mass real property of each energy-related public utility mass real prop-  
26 erty owner in every assessing unit is the cost of reproduction, less  
27 depreciation of that energy-related public utility mass real property.

28 2. In ascertaining depreciation of property under this section,  
29 consideration may be given to the age, physical condition, average  
30 service lives of assets and other relevant factors.

31 3. Adjustments for economic or functional obsolescence shall only be  
32 made upon application by an energy-related public utility mass real  
33 property owner. Every such application shall be submitted with the annu-  
34 al report required by section four hundred ninety-nine-vvvvv of this  
35 title.

36 § 499-qqqqq. Equitable ratio of assessment. The commissioner and any  
37 assessing authority shall be prohibited from assessing local energy-re-  
38 lated public utility mass real property at a value that has a higher  
39 ratio to the full value of the local energy-related public utility mass  
40 real property than the ratio of assessed value of other real property in  
41 the same assessment class and jurisdiction to its full value, as  
42 provided in section three hundred five of this chapter.

43 § 499-rrrrr. Equalization rate. In determining assessment ceilings,  
44 the commissioner shall apply the final state equalization rate for the  
45 assessment roll of the local assessing jurisdiction for which the ceil-  
46 ing is established. If that final rate is not available, the commission-  
47 er shall apply the most recent final state equalization rate for the  
48 local assessing jurisdiction, except that if a special equalization rate  
49 has been established as provided in title two of article twelve of this  
50 chapter, such rate shall be applied. In the case of a special assessing  
51 unit as defined in section eighteen hundred one of this chapter, the  
52 equalization rate to be applied shall be the applicable class equaliza-  
53 tion rate.

54 § 499-sssss. Tentative determination of assessment ceiling; notice,  
55 complaints and hearing. 1. Each year the commissioner shall make a  
56 tentative determination of an assessment ceiling for all local energy-

1 related public utility mass real property. Thereafter, the commissioner  
2 shall give notice, in writing or electronically, to each assessing unit  
3 and each owner of local energy-related public utility mass real property  
4 for which such tentative determination of an assessment ceiling shall  
5 have been made, specifying the amount of such ceiling, and making avail-  
6 able for inspection and copying the computations used to establish the  
7 tentative assessment ceiling amount pursuant to the public officers law,  
8 and setting forth the time and place where the commissioner or his or  
9 her designee will meet to hear any complaint concerning such tentative  
10 determination. Such notice shall be sent electronically and served in  
11 writing at least forty-five days prior to the date specified for such  
12 hearing.

13 2. A tentative assessment ceiling may be challenged before the commis-  
14 sioner as follows:

15 (a) An owner of local energy-related public utility mass real property  
16 or the local assessing jurisdiction objecting to a tentative ceiling  
17 must serve a complaint upon the commissioner, in writing, and a copy  
18 thereof upon the assessing unit or owner of local energy-related public  
19 utility mass real property, as the case may be, at least ten days before  
20 the date specified for the hearing. The complaint shall specify the  
21 objections to such tentative determination. Service may be made either  
22 in person or by mail.

23 (b) On or before the date specified for the hearing, an affidavit of  
24 service shall be filed with the commissioner stating that service has  
25 been made in accordance with the provisions of this section.

26 3. The commissioner or his or her designee shall meet at the time and  
27 place specified in such notice set forth in subdivision one of this  
28 section to hear complaints in relation to the tentative determination of  
29 the assessment ceiling. The provisions of section five hundred twelve of  
30 this chapter shall apply so far as may be practicable to a hearing under  
31 this section.

32 § 499-ttttt. Final determination of assessment ceiling; certificate.  
33 1. After the hearing provided in section four hundred ninety-nine-sssss  
34 of this title, the commissioner shall finally determine the assessment  
35 ceiling for the local energy-related public utility mass real property  
36 of each local energy-related public utility mass real property owner  
37 situated in each assessing unit.

38 2. Notwithstanding that a complaint may not have been filed with  
39 respect to a tentative determination of an assessment ceiling, the  
40 commissioner shall give effect to any special equalization rate estab-  
41 lished pursuant to section twelve hundred twenty-four of this chapter or  
42 the final state equalization rate for the assessment roll for which the  
43 ceiling is established as provided in section four hundred ninety-nine-  
44 rrrrr of this title prior to the date for the final determination of the  
45 assessment ceiling.

46 3. No later than ten days before the last date prescribed by law for  
47 the levy of taxes, the commissioner shall file a certificate setting  
48 forth each assessment ceiling as finally determined with the assessor of  
49 the appropriate assessing unit or the town or county assessor who  
50 prepares a copy of the applicable part of the town or county assessment  
51 roll for village tax purposes as provided in subdivision three of  
52 section fourteen hundred two of this chapter. The commissioner shall, at  
53 the same time, transmit to each owner of local energy-related public  
54 utility mass real property for which such ceiling has been determined a  
55 duplicate copy of such certificate.



1 4. Any final determination of an assessment ceiling by the commission-  
2 er pursuant to subdivision one of this section shall be subject to judi-  
3 cial challenge by an owner of local energy-related public utility mass  
4 real property or a local assessing jurisdiction in a proceeding under  
5 article seven of this chapter; provided however, the time to commence  
6 such proceeding shall be within sixty days of the issuance of the final  
7 assessment ceiling certificate and all questions of fact and law shall  
8 be determined de novo. Any judicial proceeding shall be commenced in the  
9 supreme court in the county of Albany. Nothing in this section shall  
10 preclude a challenge of the assessed value established by a local  
11 assessing jurisdiction with respect to local energy-related public util-  
12 ity mass real property as otherwise provided in article seven of this  
13 chapter. In any proceeding challenging an assessed value established by  
14 a local assessing jurisdiction for local energy-related public utility  
15 mass real property, the final certified assessment ceiling established  
16 pursuant to subdivision one of this section shall not be considered by  
17 the court.

18 § 499-uuuuu. Application of assessment ceiling; computation of  
19 exemption. 1. Upon receipt of a certificate setting forth the final  
20 certified assessment ceiling for local energy-related public utility  
21 mass real property, the assessor shall compare the assessed valuations  
22 attributable to the local energy-related public utility mass real prop-  
23 erty for each owner of local energy-related public utility mass real  
24 property included in the assessment ceiling. Where the owner of the  
25 local energy-related public utility mass real property reports informa-  
26 tion by specific property identification to the commissioner or the  
27 local assessing jurisdiction has implemented a system by the commission-  
28 er standardizing the identity of energy-related public utility mass real  
29 property on assessment rolls, such certified assessment ceilings shall  
30 be provided by the commissioner, as set forth on the local assessing  
31 jurisdiction's assessment rolls. Where the assessed valuation does not  
32 exceed the final certified assessment ceiling, as set forth in the  
33 certificate for the local energy-related public utility mass real prop-  
34 erty, the assessor need not make any adjustment in such assessed valu-  
35 ation. Provided, however, the assessed valuation exceeds the final  
36 certified assessment ceiling, as set forth in the certificate, such  
37 local energy-related public utility mass real property shall be exempt  
38 from taxation to the extent of such excess and the assessor shall forth-  
39 with reduce the assessments of such local energy-related public utility  
40 mass real property, so that the taxable assessed valuation of such prop-  
41 erty shall not exceed the certified assessment ceiling. All certificates  
42 of assessment ceilings shall be attached to the assessment roll or filed  
43 therewith as provided in article fifteen-C of this chapter.

44 2. The assessor is hereby authorized and directed to make the  
45 reductions, if any, provided for in this section on the assessment roll  
46 of the local assessing jurisdiction in which the local energy-related  
47 public utility mass real property is located, notwithstanding the fact  
48 that he or she may receive the certificate of the assessment ceiling  
49 after the final completion, verification and filing of such assessment  
50 roll. Other local officers, including school authorities, applying such  
51 final assessment roll, are hereby authorized and directed, on the basis  
52 of information which shall be provided by the assessor, to make the  
53 reductions provided for in this section on their respective tax rolls  
54 prior to levy of tax or, if received after the tax rolls have been  
55 established, to correct any tax levy of local energy-related public  
56 utility mass real property to reflect such reduction. If the reduction

1 is made after the tax levy and payment of same by the owner of local  
2 energy-related public utility mass real property, then such owner of  
3 local energy-related public utility mass real property shall be entitled  
4 to a refund in accordance with section seven hundred twenty-six of this  
5 chapter.

6 3. In assessing units for which he or she is required by law to  
7 prepare an assessment roll, the assessor of a county having a county  
8 department of assessment shall perform all the acts prescribed for an  
9 assessor by this title. Where a village has enacted a local law as  
10 provided in subdivision three of section fourteen hundred two of this  
11 chapter, the assessor of the town or county who prepares a copy of this  
12 applicable part of the town or county assessment roll for village tax  
13 purposes shall also perform the acts prescribed for assessors by this  
14 title on behalf of the village.

15 § 499-vvvvv. Reports to commissioner. 1. The commissioner may require  
16 from an owner of a local energy-related public utility mass real prop-  
17 erty an annual report that shall include such information and data that is  
18 prescribed in regulation by the commissioner and is reasonable and  
19 necessarily related to the establishment of a ceiling assessment by the  
20 commissioner for the local energy-related public utility mass real prop-  
21 erty, and which shall be in the same format and substance as required  
22 for special franchise property pursuant to article six of this chapter.  
23 Such reports shall be the same for similarly situated local energy-re-  
24 lated public utility mass real property owners.

25 2. Every report required by or pursuant to this section shall be made  
26 by a person authorized to prepare such reports and having knowledge of  
27 the contents thereof, or who is authorized to obtain such information.  
28 The commissioner may prepare and require the use of forms for making  
29 such reports.

30 3. Any owner of local energy-related public utility mass real property  
31 failing to file the annual report pursuant to this section within the  
32 time specified by the commissioner shall not be entitled to judicial  
33 review of an assessment ceiling that would have been the subject of such  
34 report as provided in this title and shall be subject to a fine of one  
35 hundred dollars for each day until such report is filed in accordance  
36 with this section; provided, however, such fine shall not be applied as  
37 a tax lien; and provided, further, such owner of local energy-related  
38 public utility mass real property shall not be subject to any other fine  
39 or penalty for a violation of this section.

40 4. In addition to the provisions of subdivision three of this section,  
41 if an owner of local energy-related public utility mass real property  
42 fails to furnish a report required by this section within the required  
43 timeframe, the commissioner may commence a special proceeding in supreme  
44 court to compel such owner to furnish such report.

45 5. If an owner of local energy-related public utility mass real prop-  
46 erty fails to submit an annual report as required by this section, the  
47 assessment ceiling on the next annual assessment roll shall be calcu-  
48 lated using the best information available to the commissioner.

49 6. If an owner of local energy-related public utility mass real prop-  
50 erty makes reasonable efforts to file an annual report, such owner shall  
51 not be subject to any charge or fine pursuant to this section.

52 § 499-wwwww. Inspection of accounts and property of public utilities.  
53 1. The commissioner shall, upon reasonable prior notice, have access at  
54 reasonable times to reasonable disclosure of accounts and records estab-  
55 lished and maintained by a local energy-related public utility mass real

1 property owner relating to its local energy-related public utility mass  
2 real property.

3 2. The commissioner shall, at reasonable times in the normal business  
4 operations of the local energy-related public utility mass real property  
5 owner, and with prior notice and appointment, and not otherwise limited  
6 by federal law or regulations, have access to inspect locations where  
7 the local energy-related public utility mass real property is situated.

8 § 4. (a) On or before January 1, 2031 and biennially thereafter, the  
9 commissioner of taxation and finance, in consultation with owners of  
10 energy-related public utility mass real property, shall examine and  
11 evaluate whether energy-related public utility mass real property  
12 continues to constitute a "specialty" and, if not, such commissioner  
13 shall examine and evaluate alternative valuation methodologies to the  
14 reproduction cost less depreciation methodology to compute the value of  
15 local energy-related public utility mass real property, including, but  
16 not limited to, the three valuation methodologies (income, sales compar-  
17 ison and cost approaches), with reconciliation in accordance with  
18 nationally recognized professional appraisal practice standards.

19 (b) The commissioner of taxation and finance shall report to the  
20 governor, the temporary president of the senate and the speaker of the  
21 assembly his or her findings and recommendations, including any amend-  
22 ment of statute or regulation, related to the examination and evaluation  
23 pursuant to subdivision (a) of this section, no later than December  
24 thirty-first of the second year of such biennial period.

25 § 5. This act shall take effect on January 1, 2025 and shall apply to  
26 assessment rolls with taxable status dates occurring on or after the  
27 year 2028; provided, however, that the amendments to paragraph (a) of  
28 subdivision 2 of section 200-a of the real property tax law made by  
29 section one of this act shall not affect the expiration and reversion of  
30 such section pursuant to section 4 of chapter 475 of the laws of 2013,  
31 as amended, when upon such date the provisions of section two of this  
32 act shall take effect.