

STATE OF NEW YORK

5880--A

2023-2024 Regular Sessions

IN ASSEMBLY

March 23, 2023

Introduced by M. of A. DAVILA -- read once and referred to the Committee on Social Services -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the social services law, in relation to establishing the New York healthy incentive program (Part A); to amend the social services law, in relation to automating SNAP and the New York healthy incentive program (Part B); and to amend the social services law, in relation to establishing the New York healthy incentive program outreach program (Part C)

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. This act enacts into law major components of legislation
2 which are necessary to implement the New York healthy incentive program.
3 Each component is wholly contained within a Part identified as Parts A
4 through C. The effective date for each particular provision contained
5 within such Part is set forth in the last section of such Part. Any
6 provision in any section contained within a Part, including the effec-
7 tive date of the Part, which makes a reference to a section "of this
8 act", when used in connection with that particular component, shall be
9 deemed to mean and refer to the corresponding section of the Part in
10 which it is found. Section three of this act sets forth the general
11 effective date of this act.

12 PART A

13 Section 1. The social services law is amended by adding a new section
14 95-b to read as follows:

15 § 95-b. New York healthy incentive program (NYHIP). 1. Legislative
16 findings. The legislature hereby finds and declares that healthy food
17 incentive programs provide significant health, educational, social, and
18 economic benefits to the general public, especially for those individ-

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 uals who have historically been excluded from access to fresh produce;
2 in food deserts where access to healthy and affordable food is limited
3 or where there are no grocery stores; and local farmers who struggle to
4 compete with imported goods and produce. Furthermore, it is the artic-
5 ulated public policy of this state to promote and foster growth in the
6 number of farm to consumer entities accepting supplemental nutrition
7 assistance benefits and participate in the healthy food incentive
8 program. The healthy food incentive program provides earned dollars for
9 supplemental nutrition assistance program recipients to spend on local
10 healthy food that is fresh and nutritious for those who may be unable to
11 readily afford or have easy access to fresh fruits and vegetables for
12 themselves or their families; promotes healthier individual lifestyles
13 by incentivizing better eating habits; fosters the retention and expan-
14 sion of farm to consumer entities, particularly in food insecure envi-
15 ronments; engenders a closer relationship between communities and local
16 farmers; increases capacity for local farms; and stimulates local econo-
17 mies. It is therefore the intent of the legislature and the purpose of
18 this section to create a state operated healthy food incentive program,
19 known as the New York healthy incentive program (NYHIP), for all SNAP
20 recipients and local economies across the state.

21 2. Definitions. a. "Farm to consumer entities" shall mean any sort of
22 enterprise that allows local farmers to sell their produce and other
23 products directly to the consumer, such as farmers markets, co-ops,
24 locally sourced community owned grocery stores, and community supported
25 agriculture, as determined by the commissioner with input from the
26 commissioner of agriculture and markets.

27 b. "Local" or "locally" shall mean located within the state of New
28 York, however, if neighboring states create their own healthy incentive
29 programs the department may make agreements of reciprocity to allow SNAP
30 beneficiaries to earn dollar rewards for the purchase of healthy foods
31 from such neighboring state and may place a boundary limitation based on
32 distance from state lines.

33 c. "Local healthy food" shall mean any agricultural product that
34 provides nutritional support to humans such as produce, dairy, meat and
35 processed foods that must consist of ingredients that are grown and
36 cultivated in the state of New York, but may be processed elsewhere. For
37 the purposes of this paragraph, "processed foods" shall mean any raw
38 agricultural commodities that have been milled, cut, chopped, heated,
39 pasteurized, blanched, cooked, canned, frozen, dried, dehydrated, or
40 mixed, and shall consist of at least seventy-five percent of local
41 ingredients.

42 d. "Similarly situated entities" shall mean stores of any size that
43 have agreed to and signed a memorandum of understanding detailing how
44 they will prioritize sourcing produce and other healthy foods locally,
45 agree to goal metrics to increase their ability to locally source, and
46 meet those metrics to maintain their healthy food incentive program
47 participation. For the purposes of this paragraph, "stores" shall mean
48 any not farm to consumer produce retailer that is currently authorized
49 as an electronic benefit transfer retailer, such as grocery stores,
50 corner stores, bodegas, food marts, food stores, convenience stores, or
51 markets.

52 e. "SNAP card" or "SNAP benefit card" shall mean any electronic method
53 in which the supplemental nutrition assistance program is administered
54 to beneficiaries on a credit or debit card, including through the elec-
55 tronic benefit transfer system described in section twenty-one-a of this
56 chapter.

1 3. Department powers and duties to promulgate program. a. The depart-
2 ment is directed to apply for any necessary grant or waiver to partic-
3 ipate in the Gus Schumacher Nutrition Incentive Program or similar grant
4 administered by the United States Department of Agriculture and the
5 National Institute of Food and Agriculture for approval, and to act for
6 the state in any negotiations relative to the submission and approval of
7 such plan, waiver, or grant, and shall make such arrangements and take
8 such action, not inconsistent with law, as may be required to obtain and
9 retain such approval, to implement such plan, waiver, or grant and to
10 secure for the state the benefits available.

11 b. The department shall actively search for, find and apply for grants
12 and other streams of funding to promulgate this section and fund this
13 program.

14 c. The department shall promulgate rules and regulations and take all
15 other actions necessary for the effective creation and implementation of
16 NYHIP, providing earned dollars for SNAP beneficiaries to spend on local
17 healthy food that is fresh and nutritious, in accordance with this
18 section. Nothing in this section shall prohibit or limit the commis-
19 sioner's ability to expand access to the NYHIP to all New Yorkers, so
20 long as it continues to prioritize the earned dollars used to buy local-
21 ly grown healthy foods. Nothing in this section shall prohibit or limit
22 the department from including New York grown and certified foods, as
23 created by section one hundred fifty-six-h of the agriculture and
24 markets law, from being included in NYHIP. NYHIP shall include the
25 following:

26 i. A fixed earned dollar amount for the purchase of fresh locally
27 grown healthy foods using SNAP;

28 ii. Automation of earned dollar amounts on SNAP cards;

29 iii. Automation of SNAP benefit cards so SNAP beneficiaries are able
30 to participate in local community supported agriculture subscriptions
31 and earn NYHIP dollars;

32 iv. Ensuring NYHIP is available at all farm to consumer entities and
33 similarly situated entities by encouraging them to participate;

34 v. Connecting farm to consumer entities and similarly situated enti-
35 ties with the necessary resources and technology to participate in
36 NYHIP;

37 vi. Regular updates and maintenance of the mobile application and
38 website; and

39 vii. Creation and maintenance of a NYHIP outreach program to ensure
40 all SNAP beneficiaries are aware of the opportunity to participate in
41 such program.

42 d. The department may contract with outside entities to effect the
43 implementation and promulgation of NYHIP and shall give greater weight
44 to entities that manage healthy incentive programs in the state when
45 determining contract award.

46 e. The department shall establish a grant program, for farmers, farm-
47 ers markets, and community-supported agriculture partnerships, in
48 attaining any technology needed to take payment from SNAP beneficiaries
49 and participate in NYHIP. The department, in consultation with the
50 department of agriculture and markets, shall establish an outreach
51 program for farmers, farmers markets, and community-supported agricul-
52 ture partnerships to be informed of NYHIP and the availability of the
53 technological grant described above.

54 4. NYHIP mobile application, website and interactive map. a. i. The
55 department shall establish a mobile application and website to promote
56 NYHIP and locations available to SNAP recipients across the state and

1 promote farm to consumer entities that take SNAP. The mobile application
2 and website shall include, but is not limited to:

3 A. Name, location, hours of operation, contact information, and hyper-
4 links, as available, to all farm to consumer entities that sell locally
5 grown healthy food and accept SNAP benefits; and

6 B. Name, location, hours of operation, contact information, and hyper-
7 links, as available, to all farmers markets, mobile markets, community
8 supported agriculture, or similarly situated entities that sell locally
9 grown healthy food that are participants of NYHIP.

10 ii. The mobile application and website should have an interactive map
11 where a user may find farm to consumer entities that take SNAP and are
12 NYHIP participants. This information should also be searchable by
13 town/city, county, region or any other criteria the commissioner deems
14 relevant.

15 iii. The mobile application and website should make clear distinctions
16 between farm to consumer entities that just take SNAP and those that are
17 participants of NYHIP.

18 b. Each commissioner of social services shall provide information
19 regarding NYHIP on their website and hyperlinks to this interactive
20 website and where to download the mobile application on the SNAP pages
21 of all social services websites.

22 c. The department shall establish procedures for farm to consumer
23 entities that accept SNAP benefits and NYHIP to provide the updated
24 information detailed above for the mobile application and website. In
25 developing such procedures, the department shall provide a system in
26 which the information required in the mobile application and website is
27 updated monthly and continuous maintenance is provided.

28 d. The department shall promulgate rules and regulations and take all
29 other actions necessary for the effective implementation of this
30 section. Nothing in this section shall prohibit or limit the depart-
31 ment's ability to expand access to the NYHIP incentive program map to
32 all New Yorkers.

33 § 2. This act shall take effect immediately.

34 PART B

35 Section 1. Section 95 of the social services law is amended by adding
36 a new subdivision 12 to read as follows:

37 12. (a) The office shall promptly seek any necessary approvals from
38 the United States department of agriculture food and nutrition service
39 (USDA) to automate the use of SNAP benefit cards to streamline the proc-
40 ess for potential and current recipients to participate in locally grown
41 fresh food subscription services, such as community supported agricul-
42 ture partnerships, by conducting an automatic deduction on a weekly
43 basis. The office shall also create an automation process for the New
44 York healthy incentive program (NYHIP) as prescribed in section ninety-
45 five-b of this title, by allowing the state to add the accrued incen-
46 tives directly to a SNAP card. Once the office receives the waiver, the
47 office shall work with the USDA and NYHIP to ensure that any incentives
48 accrued are used by SNAP beneficiaries to purchase local food that is
49 fresh and nutritious for those who may be unable to readily afford or
50 have easy access to fresh fruits and vegetables for themselves or their
51 families. The office shall promptly seek any necessary approvals from
52 the USDA in order to maximize availability of the NYHIP purchasing
53 options throughout the state.

1 (b) The office shall ensure SNAP beneficiaries and locally grown fresh
2 food subscription services, such as community supported agriculture
3 partnerships, are held harmless under situations in which SNAP benefi-
4 ciaries lose benefits during their subscription contract. The office shall
5 honor the entirety of the subscription service contract at the expense
6 of the state.

7 (c) Within one hundred eighty days after the effective date of this
8 subdivision, the office shall apply for a waiver or any other necessary
9 measure to the USDA to automate the use of SNAP in the state to stream-
10 line NYHIP and increase access to locally grown CSA subscriptions.

11 (d) For the purposes of this subdivision, "community supported agri-
12 culture partnerships" or "CSA" shall mean a system that connects farmers
13 and consumers by allowing the consumer to invest in farmers by subscrib-
14 ing to a harvest of a certain farm or group of farms, usually done by
15 crop season but may be year round.

16 § 2. This act shall take effect immediately.

17 PART C

18 Section 1. The social services law is amended by adding a new section
19 95-c to read as follows:

20 § 95-c. New York healthy incentive program (NYHIP) outreach program.

21 1. In accordance with federal requirements and to the extent that
22 federal matching funds are available, the department shall develop and
23 implement an outreach plan to inform low-income households potentially
24 eligible to receive food stamps and participate in NYHIP to encourage
25 the participation of eligible households that wish to participate.

26 2. In developing and implementing such a plan the department and its
27 local districts are authorized and empowered, subject to the approval of
28 the director of the budget and provided that federal aid is available
29 therefor, to enter into contractual agreements with public and/or
30 private organizations to develop and implement local, regional, and
31 statewide outreach programs.

32 3. Each commissioner of social services shall develop and submit to
33 the department on an annual basis for its approval, a local outreach
34 plan governing the use of local social services personnel and services
35 provided by federally funded and other agencies and organizations to
36 inform potentially eligible households of the availability and benefits
37 of NYHIP and to encourage and facilitate the participation of eligible
38 households. The department shall provide commissioners of social
39 services with technical assistance as needed to carry out the provisions
40 of this subdivision.

41 4. As part of each local outreach plan, social services officials
42 shall take all steps necessary to maintain a supply of information leaf-
43 lets in public buildings, including but not limited to local unemploy-
44 ment insurance and employment services offices of the department of
45 labor, institutions and facilities under the supervision or control of
46 the department of health, food stores, union halls, community centers,
47 entities participating in NYHIP, and local agencies providing services
48 to the elderly to help ensure that eligible persons are informed of the
49 supplemental nutrition assistance program and NYHIP. Additionally, as
50 part of the local outreach plan, social services officials shall ensure
51 that every new supplemental nutrition assistance program applicant
52 receives information on NYHIP upon submission of an application and
53 shall provide such information in the home language of the applicant
54 pursuant to any federal and state laws, rules and regulations.

1 5. The department shall periodically distribute to all newspapers, and
2 to television and radio stations throughout the state, public service
3 announcements describing NYHIP, including the NYHIP interactive map and
4 website, and shall promptly inform such media of significant changes in
5 the program affecting eligibility requirements and/or the amount of
6 NYHIP earnings.

7 6. The department shall establish procedures in cooperation with the
8 industrial commissioner of the department of labor to ensure that infor-
9 mational leaflets about NYHIP are sent to each local employment services
10 office for distribution pursuant to section five hundred forty of the
11 labor law. Each leaflet shall include, but not be limited to: the phone
12 number for the New York state food stamp hotline; how to access the
13 NYHIP website and interactive map; how SNAP beneficiaries earn NYHIP
14 benefits buying local healthy foods; estimated maximum income eligibil-
15 ity levels by household size for participation in SNAP; and the avail-
16 ability of local social services departments to provide additional
17 information about NYHIP.

18 7. In accordance with applicable federal and state laws, rules and
19 regulations, the department shall make available appropriate translated
20 materials so that potentially eligible non-English speaking individuals
21 may be informed about NYHIP.

22 8. The department shall promulgate rules and regulations and take all
23 other actions necessary for the effective implementation of this
24 section.

25 § 2. This act shall take effect immediately.

26 § 2. Severability clause. If any clause, sentence, paragraph, subdivi-
27 sion, section or part of this act shall be adjudged by any court of
28 competent jurisdiction to be invalid, such judgment shall not affect,
29 impair, or invalidate the remainder thereof, but shall be confined in
30 its operation to the clause, sentence, paragraph, subdivision, section
31 or part thereof directly involved in the controversy in which such judg-
32 ment shall have been rendered. It is hereby declared to be the intent of
33 the legislature that this act would have been enacted even if such
34 invalid provisions had not been included herein.

35 § 3. This act shall take effect immediately provided, however, that
36 the applicable effective date of Parts A through C of this act shall be
37 as specifically set forth in the last section of such Parts.