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2023-2024 Regular Sessions

IN ASSEMBLY

March 20, 2023

- Introduced by M. of A. REYES, KELLES, BRONSON, SILLITTI, STECK, L. ROSENTHAL, DE LOS SANTOS, AUBRY, PAULIN, GLICK, COLTON, STIRPE, CRUZ, SIMONE, EPSTEIN, GIBBS, BURGOS, TAYLOR, RAGA, WEPRIN, JEAN-PIERRE, SIMON, TAPIA, CLARK, GONZALEZ-ROJAS, MITAYNES, BRABENEC, SMITH, ALVAREZ, WALLACE, THIELE, LEVENBERG -- read once and referred to the Committee on Labor -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -recommitted to the Committee on Labor in accordance with Assembly Rule 3, sec. 2 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -- again reported from said committee with amendments, ordered reprinted as amended and recommitted to said committee
- AN ACT to amend the labor law, in relation to enacting the New York state fashion workers act

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. The labor law is amended by adding a new article 36 to read 1 2 as follows: 3 ARTICLE 36 4 NEW YORK STATE FASHION WORKERS ACT 5 Section 1030. Short title. б 1031. Definitions. 7 1032. Registration required. 1033. Registration process. 8 9 1034. Duties of model management companies. 10 1035. Prohibitions on model management companies. 11 1036. Power of attorney. 12 1037. Duties of clients. 1038. Prohibitions on clients. 13 14 1039. Violations, penalties and procedures. 15 1040. Other legal requirements.

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD02078-07-4

§ 1030. Short title. This article shall be known and may be cited as 1 2 the "New York state fashion workers act". 3 § 1031. Definitions. As used in this article: 4 1. "Client" means a retail store, a manufacturer, a clothing designer, 5 an advertising agency, a photographer, a publishing company or any other 6 such person or entity that receives modeling services from a model, 7 directly or through intermediaries. 8 2. "Model" means an individual, regardless of the individual's status 9 as an independent contractor or employee, who performs modeling services 10 for a client or consents in writing to the transfer of their legal right 11 to the use of their name, portrait, picture, image, or digital replica 12 for advertising purposes or for the purposes of trade, directly to a client or who provides showroom, parts, or fit modeling services. The 13 14 term "model" shall include influencers, content creators, performing 15 artists and other persons who perform modeling services. 3. "Model management company" means any person or entity, other than a 16 17 person or entity licensed as an employment agency under article eleven of the general business law, that: 18 (a) is in the business of managing models participating in enter-19 20 tainments, exhibitions or performances; 21 (b) procures or attempts to procure, for a fee, employment or engage-22 ments for persons seeking employment or engagements as models; or (c) renders vocational guidance or counselling services to models for 23 24 a fee. 4. "Modeling services" means the appearance by a model in photographic 25 sessions or the engagement of a model in live runway, live, filmed, or 26 27 taped performances, including on social media platforms, requiring the model to pose, provide an example or standard of artistic expression or 28 to be a representation to show the construction or appearance of some 29 30 thing or place for purposes of display or advertising, including the provisions of castings, fittings, photoshoots, showroom, parts or fit 31 modeling services. "Modeling services" includes the use of a digital 32 <u>replica.</u> 33 34 5. "Exclusive representation" means an agreement, or a clause contained in an agreement, entered into between a model management 35 36 company and a model that restricts such model from performing work for another party not subject to such agreement for a specified period of 37 38 time or in a specified geographical area, that is similar to such 39 model's work for the model management company. 40 6. "Department" means the department of labor and "commissioner" means the commissioner of labor, except that a city with a population of one 41 42 million or more may, by local law, designate a city agency to enforce 43 the provisions of this article within the jurisdiction of such city, in 44 which case "department" shall refer to the agency designated by such 45 local law and "commissioner" shall refer to the head of such agency. 46 "Deal memo" means a plain language written summary in a language 7. 47 the model sufficiently understands of the key terms of any employment, engagement, entertainment, exhibition, or performance, including but not 48 49 limited to the scope of work, rate of pay, payment term, usages, 50 incurred expenses, and expectations of the model. 8. "Digital replica" means a significant, computer-generated or arti-51 52 ficial intelligence-enhanced representation of a model's likeness, including but not limited to, their face, body, or voice, which substan-53 tially replicates or replaces the model's appearance or performance, 54 excluding routine photographic edits such as color correction, minor 55 56 retouching, or other standard post-production modifications.

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§ 1032. Registration required. A model management company shall not engage in business from offices in this state or enter into any arrangement with a person for the purpose of providing model management company services to persons in this state unless the model management company is registered under this article. No person shall use the name or title "modeling agency", "model management company", or otherwise represent that it is registered under this article unless the entity or person is registered under this article. A model management company that does not comply with the provisions of this article shall not be a registered model management company in this state. § 1033. Registration process. 1. Except as otherwise provided in this section, each model management company required to be registered under this article shall provide the department with information required by the department on forms that the department specifies. At a minimum, model management companies shall provide the following information: (a) all names under which it conducts business; (b) the address of the principal place of business of the model management company and the address of each office it maintains in New York state; (c) the model management company's taxpayer or employer identification number; (d) a list by jurisdiction of each name under which the model management company has operated in the preceding five years, including any alternative names, names of predecessors and, if known, successor busi-<u>ness entities; and</u> (e) in the event the model management company or the ultimate parent of a model management group is a privately or closely held company, the model management company or model management group shall file a list of all persons or entities that beneficially own a five percent or greater interest in the model management company at the time of application and a list of persons who formerly beneficially owned a five percent or greater interest in the model management company or its predecessors in the preceding five years. In the event the model management company or the ultimate parent of a model management group is a publicly traded company, the model management company or model management group shall file a list of all persons or entities that beneficially own a fifty percent or greater interest in the model management company or the ultimate parent of the model management group at the time of application. 2. Each model management company operating within this state shall complete its initial registration within one year after the effective date of this article. 3. Within two years of the initial registration or any renewal regis-

42 43 tration, each registrant shall renew its registration by notifying the 44 department of any changes in the information previously provided pursu-45 ant to this section. 46 4. Upon application for registration, a model management company or 47 model management group with more than five employees that either work 48 from a location in this state or perform work relating to models in this state shall deposit with the department a surety bond in the sum of 49 50 fifty thousand dollars. 51 5. Every person licensed under the provisions of this article to carry 52 on the business of a model management company or model management group

53 <u>shall pay to the commissioner a license fee in accordance with the</u> 54 <u>following schedule before such license is issued. The minimum fee for</u> 55 <u>said license shall be five hundred dollars, and for a model management</u> 56 <u>company or model management group operating with more than four place-</u>

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1	ment employees, seven hundred dollars, provided, however, that if the
2	license is to run less than one year, the fee shall be two hundred fifty
3	dollars and three hundred fifty dollars respectively, and if the license
4	is to run less than six months, the fee shall be one hundred twenty-five
5	dollars and one hundred seventy-five dollars respectively. For the
б	purpose of determining the license fee which a model management company
7	or model management group shall pay, the applicant for such license
8	shall state in the application to the commissioner the average number of
9	placement employees employed by the applicant's model management company
10	or model management group during the preceding calendar year; or, in the
11	event that the applicant has not previously conducted a model management
12	company or model management group under the provisions of this article,
13	he or she shall state the average number of placement employees which he
14	or she reasonably expects will be employed by the model management
15	company or model management group during the calendar year in which the
16	license is issued. If the application for a license is denied or with-
17	drawn, one-half of the license fee provided herein shall be returned to
18	the applicant.
19	6. Two or more model management companies that are majority owned by
20	the same ultimate parent, entity or persons may be registered as a model
21	management group. A model management group may satisfy any reporting and
22	financial requirements of this article on a consolidated basis. As a
23	condition of registration as a model management group, each company that
24	is a member of the group shall guarantee payment of all financial obli-
25	gations of each other member.
26	7. A model management company shall be exempt from the registration
27	requirements specified in this section if such model management company:
28	(a) submits a properly executed request for registration and exemption
29	on a form provided by the department;
30	(b) is domiciled outside this state and is licensed or registered as a
31	model management company in another state that has the same or greater
32	requirements as this article; and
33	(c) does not maintain an office in this state or solicit in any manner
34	clients located or domiciled within this state.
35	8. The registration and exemption of a model management company under
36	subdivision seven of this section shall be valid for two years.
37	9. The department shall maintain a list of model management companies
38	registered under this article and shall issue a certificate of registra-
39	tion to each model management company duly registered.
40	10. The department may prescribe forms necessary to promote the effi-
41	cient administration of this section.
42	§ 1034. Duties of model management companies. A model management
43	company shall:
44	1. be deemed to have a fiduciary duty to the models they represent and
45	shall be required to act in good faith, with the utmost honesty and
46	integrity, in the best interests of the models. This fiduciary duty
47	shall encompass all aspects of the model management company's represen-
48	tation, including, but not limited to, negotiations, contracts, finan-
49	cial management, and the protection of the models' legal and financial
50	rights;
51	2. conduct due diligence to ensure that any employment or engagement
52	booked through the model management company does not pose an unreason-
53	able risk of danger to the model. An unreasonable risk of danger shall
54	include, but not be limited to, failing to establish and communicate a
55	zero tolerance policy for abuse, harassment, or any other form of inap-
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56 propriate behavior;

1	3. use its best efforts to procure employment, engagements, enter-
2	tainments, exhibitions or performances for a fee for models signed to
3	the model management company;
4	4. ensure that any employment, engagement, entertainment, exhibition
5	or performance which requires nudity or other sexually explicit material
б	shall comply with the requirements of subdivision three of section
7	fifty-two-c of the civil rights law, as added by chapter three hundred
8	four of the laws of two thousand twenty;
9	5. provide models with physical or digital copies of the final agree-
10	ments the model management company has negotiated with clients and deal
11	memos memorializing such agreements, at least twenty-four hours prior to
12	the commencement of a model's services pertaining to each agreement, in
13	a language the model sufficiently understands;
14	6. clearly specify all items that may be initially paid for by the
15	model management company but will ultimately be deducted from the
16	compensation due to the model at the time of payment or settlement,
17	together with an itemized recitation as to how each item is to be
18	computed, provided such charges are not otherwise prohibited by this
19	article. On a quarterly basis, a model shall also be given copies of any
20	and all documentation held by or available to the model management
21	company necessary to determine the validity of each charge;
22	7. disclose any financial relationship, contractual or otherwise,
23	that may exist between the model management company and the client,
24	other than the agreement relating specifically to modeling services;
25	8. notify former models in writing, including email, if the model
26	management company collects royalties due to a model whom the management
27	<u>company no longer represents;</u>
28	9. post a physical copy of the model management company's certificate
29	of registration in a conspicuous place in the office of the model
30 31	management company and a digital copy on the model management company's
32	website; 10. include, in clear and legible type, the registration number of the
33	model management company in any advertisement, including social media
34	profiles for the model management company, for the purpose of the solic-
35	itation of models for the model management company and in any contract
36	with a model or client;
37	11. submit to the department a form or forms of contract to be
38	utilized by such model management company in entering into written
39	contracts with models for the employment or engagement of the services
40	of such model management company by such models, and secure the approval
41	of the department thereof, provided the department shall not withhold
42	approval unless such proposed form of contract is unfair, unjust and
43	oppressive to the model; and
44	12. obtain clear written consent for the creation or use of a model's
45	digital replica, detailing the scope, purpose, rate of pay, and duration
46	of such use. This consent must be obtained separately from the represen-
47	tation agreement.
48	§ 1035. Prohibitions on model management companies. A model management
49	<u>company shall not:</u>
50	1. require or collect any fee or deposit from a model upon the signing
51	of, or as a condition to entering into, any contract or agreement
52	between the model management company and the model;
53	2. charge more than the daily fair market rate for accommodation for
54	the model;
55	3. book any accommodation, payment of which shall be provided or reim-

56 bursed by the model in any way, without providing a written disclosure

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1	of the rate charged for the accommodation to the model in advance of
2	such model's stay at the accommodation;
3	4. deduct or offset from a model's payment or compensation any fee or
4	expense other than the agreed upon commission as set forth in the
5	contract and any items advanced pursuant to subdivision six of section
б	one thousand thirty-four of this article. Such prohibited fees and
7	expenses include but are not limited to website fees, accommodation
8	fees, delivery fees, and interest on payment of the model's earnings;
9	5. advance the cost of travel without informed written consent from
10	the model;
11	6. require a model to sign a model management company contract that
12	contains a term greater than three years;
13	7. require a model to sign a model management company contract that
14	renews without the model's affirmative written consent;
15	8. impose a commission fee greater than twenty percent of the model's
16	payment or compensation;
17	9. take any retaliatory action against any model who files or attempts
18	to file a complaint pursuant to this article or declines or discontinues
19	participation in any casting or booking on account of reasonable, good
20	faith concerns regarding an actual or potential violation of this arti-
21	<u>cle; or</u>
22	10. engage in discrimination or harassment of any kind against a model
23	because of any protected status covered under paragraph (a) of subdivi-
24	sion one of section two hundred ninety-six of the executive law; or
25	11. create, alter, or manipulate a model's digital replica using arti-
26	ficial intelligence without clear, conspicuous and separate written
27	consent from the model.
28	§ 1036. Power of attorney. 1. Any power of attorney agreement between
29	a model management company and a model shall:
30	(a) be presented as an optional component of the model management
31	company's representation agreement to which the model can opt in or out;
32	(b) not be presented as a necessary condition of entering into an
33	agreement with the model management company;
34	(c) be subject to termination by the model at any time and for any
35	reason;
36	(d) not violate the provisions of subdivision one of section one thou-
37	sand thirty-four of this article; and extend only to matters directly
38	related to the provision of modeling services, with the exclusion of the
39	use of the model's digital replica.
40	2. Any power of attorney agreement that violates this section shall be
41	<u>considered void as a matter of public policy.</u>
42	<u>§ 1037. Duties of clients. A client shall:</u>
43	1. compensate models at an hourly rate at least fifty percent higher
44	than the contracted hourly rate for any employment, engagement, enter-
45	tainment, exhibition or performance that exceeds eight hours in any
46	twenty-four hour period;
47	2. provide at least one thirty minute meal break for any employment,
48	engagement, entertainment, exhibition or performance that exceeds eight
49	hours in any twenty-four hour period;
50	3. only offer an employment or engagement to a model that does not
51	pose an unreasonable risk of danger to the model. An unreasonable risk
52	of danger shall include, but not be limited to, failure to establish and
53	communicate a zero tolerance policy for abuse, harassment, or any other
54	form of inappropriate behavior;
55	4. ensure that any employment, engagement, entertainment, exhibition
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56 or performance which requires nudity or other sexually explicit material

shall comply with the requirements of subdivision three of section 1 fifty-two-c of the civil rights law, as added by chapter three hundred 2 3 four of the laws of two thousand twenty; 4 5. allow the model to be accompanied by their agent, manager, chaper-5 one, or other representative to any employment, engagement, enter-6 tainment, exhibition or performance; 7 6. provide adequate levels of liability insurance to cover and safe-8 guard the health and safety of models; and 9 7. obtain clear and conspicuous prior written consent for any creation 10 or use of a model's digital replica, detailing the scope, purpose, rate 11 of pay, and duration of such use. 12 § 1038. Prohibitions on clients. A client shall not: 13 1. engage in discrimination or harassment of any kind against a model 14 because of any protected status covered under paragraph (a) of subdivi-15 sion one of section two hundred ninety-six of the executive law; or 2. create, alter, or manipulate a model's digital replica using arti-16 ficial intelligence without clear and conspicuous prior written consent 17 18 from the model. § 1039. Violations, penalties and procedures. 1. Any model management 19 20 company or person purporting to be a model management company who has 21 failed to comply with the registration requirements of section one thou-22 sand thirty-two of this article shall be deemed to have violated this 23 <u>article.</u> 2. Any model management company or person purporting to be a model 24 25 management company who has failed to comply within the time specified by law with an order issued by the commissioner to comply with the regis-26 27 tration requirements of section one thousand thirty-two of this article shall be deemed to have violated this article. 28 3. Any client who enters into an agreement with a model management 29 30 company or person purporting to be a model management company, who is required to register, but whom the client knows or should have known has 31 32 failed to register, failed to renew its registration or had its regis-33 tration revoked by the commissioner shall be deemed to have violated 34 this article. 4. (a) The commissioner may impose a civil penalty upon a model 35 36 management company, a person purporting to be a model management company, and all persons or entities that own a five percent or greater 37 interest in the model management company, that have been deemed to have 38 violated this article, for no more than three thousand dollars for the 39 initial violation, and for no more than five thousand dollars for a 40 second or subsequent violation. 41 42 (b) The commissioner may impose a civil penalty upon any client 43 described in subdivision three of this section that has been deemed to 44 have violated this article, for no more than three thousand dollars for 45 the initial violation, and for no more than five thousand dollars for a second or subsequent violation. 46 47 (c) The order imposing such civil penalty may be served personally or 48 by certified mail at the last known mailing address of the person being served. Such order shall be in writing and shall describe the nature of 49 the violation, including reference to the provisions of subdivisions 50 one, two and three of this section alleged to have been violated. 51 52 5. An order issued under this section shall be final and not subject to review by any court or agency unless a review is had pursuant to 53 section one hundred one of this chapter. Provided that no proceeding for 54 administrative or judicial review as provided in this chapter shall then 55 be pending and the time for initiation of such proceeding shall have 56

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expired, the commissioner may file with the county clerk of the county 1 where the person against whom the penalty has been imposed has a place 2 of business the order of the commissioner or the decision of the indus-3 4 trial board of appeals containing the amount of the civil penalty. The 5 filing of such order or decision shall have the full force and effect of 6 a judgment duly docketed in the office of such clerk. The order or deci-7 sion may be enforced by and in the name of the commissioner in the same 8 manner, and with like effect, as that prescribed by the civil practice 9 law and rules for the enforcement of a money judgment. 10 6. If any model management company or person purporting to be a model 11 management company shall have failed to comply within twenty days of an 12 order by the commissioner to register or renew registration, the commissioner may seek to enjoin such unlawful activity, pursuant to the civil 13 14 practice law and rules. 15 7. A model may bring and maintain an action in a court of competent jurisdiction to enforce the provisions of this article. A model manage-16 17 ment company, person purporting to be a model management company, or client that violates this article shall be liable for actual damages to 18 any model that has suffered damages due to such violation, reasonable 19 20 attorneys' fees and costs, and, unless the employer proves a good faith 21 basis to believe that its actions were in compliance with the law, an 22 additional amount as liquidated damages in an amount of no more than one hundred percent of the total amount of actual damages, except such 23 liquidated damages may be up to three hundred percent if found that the 24 25 actions were willful. 8. The attorney general may bring and maintain an action in a court of 26 27 competent jurisdiction to enforce the provisions of this article when 28 the attorney general has determined there is reasonable cause to believe 29 that a model management company, person purporting to be a model manage-30 ment company, or client has engaged in repeated fraudulent or illegal acts or otherwise demonstrates persistent fraud or illegality in the 31 32 carrying on, conducting, or transacting of business. 33 9. (a) A model who is aggrieved by a violation of this article may 34 file a complaint with the commissioner within six years after the acts alleged to have violated this article occurred. The commissioner shall 35 36 prescribe the form of the complaint, which shall include, at a minimum: 37 (i) the name and mailing address of the model and of the person or entity alleged to have violated this article; 38 39 (ii) a statement detailing the terms of the model's contract, includ-40 ing a copy of such contract if available; 41 (iii) the model's occupation; 42 (iv) a statement detailing the alleged violations of this article; and 43 (v) a signed affirmation that all facts alleged in the complaint are 44 true. 45 (b) (i) Within twenty days of receiving a complaint alleging a 46 violation of this article, the commissioner shall send the person or 47 entity named in the complaint a written notice of complaint. The commissioner shall send such notice by certified mail and shall bear the 48 49 cost of sending such notice. (ii) The notice required by this paragraph shall: 50 (1) inform the person or entity named in the complaint that a 51 52 complaint has been filed alleging violations of this article; (2) detail the remedies available to a model for violations of said 53 54 article by the person or entity named in the complaint;

55 (3) include a copy of the complaint; and

1	(4) inform the person or entity named in the complaint that failure to
2	respond to the complaint will create a rebuttable presumption in any
3	civil action commenced pursuant to this article that such person or
4	entity committed the violations alleged in the complaint.
5	(c) Within twenty days of receiving the notice of complaint, the
б	person or entity identified in the complaint shall send the commissioner
7	one of the following:
8	(i) a written statement that the model has been paid in full and proof
9	<u>of such payment; or</u>
10	(ii) a written statement that the model has not been paid in full and
11	the reasons for the failure to provide such payment.
12	(d) (i) Within twenty days of receiving the written response, the
13	commissioner shall send the model a copy of:
14	(1) the response;
15	(2) any enclosures submitted to the commissioner with the response;
16	(3) materials informing the model that the model may bring an action
17	in a court of competent jurisdiction; and
18	(4) any other information about the status of the complaint.
19	(ii) If the commissioner receives no response from the person or enti-
20	ty alleged to have violated this article to the notice of complaint
21	within the time provided by this subdivision, the commissioner shall
22	mail a notice of non-response to both the model and the person or entity
23	named in the complaint by regular mail and shall include with such
24	notice proof that the commissioner previously mailed the notice of
25	complaint to the person or entity named in the complaint by certified
26	mail. Upon satisfying the requirements of this paragraph, the commis-
27	sioner may close the case.
28	§ 1040. Other legal requirements. Nothing in this article shall dimin-
29	ish the rights, privileges, wages, working conditions or remedies of any
30	employee under any applicable collective bargaining agreement.
31	§ 2. This act shall take effect on the one hundred eightieth day after
32	it shall have become a law. Effective immediately, the addition, amend-
33	ment and/or repeal of any rule or regulation necessary for the implemen-
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34 tation of this act on its effective date are authorized to be made and 35 completed on or before such effective date.