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2023-2024 Regular Sessions

IN ASSEMBLY

March 10, 2023

- Introduced by M. of A. BARCLAY, McDONOUGH, BLANKENBUSH, DiPIETRO, NORRIS, HAWLEY, PALMESANO, BRABENEC, J. M. GIGLIO, SMULLEN, WALSH, MILLER, MANKTELOW, JENSEN, GALLAHAN, DeSTEFANO, LEMONDES, TAGUE --Multi-Sponsored by -- M. of A. ANGELINO, K. BROWN -- read once and referred to the Committee on Corporations, Authorities and Commissions
- AN ACT to amend the public authorities law and the transportation law, in relation to enacting the New York state thruway authority accountability act

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. This act shall be known and be may cited as the "New York state thruway authority accountability act". 2 § 2. Subdivision 1 of section 352 of the public authorities law, as 3 4 amended by chapter 766 of the laws of 2005, is amended to read as 5 follows: б 1. (a) A board to be known as "New York state thruway authority" is 7 hereby created. Such board shall be a body corporate and politic constituting a public corporation. It shall consist of seven members appointed 8 9 by the governor by and with the advice and consent of the senate. [The 10 members first appointed shall serve for terms ending three, six and nine 11 years, respectively from January first next succeeding their appoint-12 ment. Provided, however, that two board members first appointed on or 13 after the effective date of the chapter of the laws of two thousand five 14 which amended this subdivision shall serve an initial term of two years; provided further that two other board members first appointed on or 15 16 after the effective date of the chapter of the laws of two thousand five 17 which amended this subdivision shall serve an initial term of three 18 years. Their successors shall be appointed for terms of nine years each. 19 A member to be designated as chairman in his or her appointment as a 20 member shall be chairman of such board until his or her term as member 21 expires.] The commissioner of transportation shall be designated and

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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A. 5471

serve ex-officio as the chair of the board until the end of the term of 1 the governor by whom he or she was appointed and until his or her 2 successor is appointed and has qualified. The chairman and the other 3 4 members shall serve without additional salary or other compensation, but 5 shall be entitled to reimbursement for their actual and necessary 6 expenses incurred in the performance of their official duties. 7 (b) Notwithstanding any other provision of law or the provisions of 8 any appointment by the governor, the terms of all members serving as 9 such as of March thirty-first, two thousand twenty-three, or on the 10 effective date of this paragraph, whichever date is later, shall imme-11 diately terminate, except that such members shall continue to serve 12 until their successors are appointed and have qualified. (c) Any member appointed shall have experience in one or more of the 13 14 following areas: transportation, business management, finance, account-15 ing or management of large capital projects. (d) Two members of the board appointed on or after April first, two 16 17 thousand twenty-three, shall be appointed to terms of three years; two other members of the board shall be appointed to terms of four years; 18 and two members of the board shall be appointed to terms of five years, 19 20 provided, however, that such members shall continue to serve after the 21 end of their terms until their successors are appointed and have quali-22 fied, and provided further that notwithstanding the term to which any such member shall have been appointed such a continuation of the term of 23 a member shall not require confirmation by the senate. 24 25 § 3. Section 11 of the transportation law, as amended by chapter 460 26 of the laws of 1971, is amended to read as follows: 27 § 11. Department of transportation; commissioner. There shall be in 28 the state government a department of transportation. The head of the department shall be the commissioner of transportation, who shall be 29 appointed by the governor, by and with the advice and consent of the 30 senate, and hold office until the end of the term of the governor by 31 32 whom he was appointed and until his successor is appointed and has qual-33 ified. 34 The commissioner of transportation shall have sole charge of the 35 administration of the department and the New York state thruway authori-36 ty established pursuant to title nine of article two of the public 37 authorities law. The commissioner of transportation shall serve as a member and chair of the thruway authority board established pursuant to 38 39 section three hundred fifty-two of the public authorities law. 40 § 4. The transportation law is amended by adding a new section 23 to 41 read as follows: 42 § 23. New York state thruway authority administration and oversight. 43 1. The commissioner shall establish a plan to merge the operations of 44 the thruway authority with that of the department and consolidate 45 services where appropriate, provided that no employee of the authority or the department shall be terminated as a consequence of the merger. 46 47 The commissioner shall submit a report to the governor and legislature 48 within one hundred twenty days of the effective date of this section. 49 The report shall be submitted to the temporary president of the senate, the speaker of the assembly, the minority leader of the senate, the 50 minority leader of the assembly, the chair and ranking minority member 51 52 of the senate finance committee, the chair and ranking minority member 53 of the assembly ways and means committee, the chairs and ranking minority members of the senate and assembly corporations, authorities and 54 commissions committees, and the chairs and ranking minority members of 55

56 the senate and assembly transportation committees.

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A. 5471

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1	2. (a) The commissioner shall, within sixty days of the effective date
2	of this section, and every three years thereafter, contract with a
	certified public accounting firm for the provision of an independent,
3	
4	comprehensive, forensic audit of the thruway authority. Such audit shall
5	be performed in accordance with generally accepted government auditing
6	standards.
7	(b) The certified independent public accounting firm providing the
8	independent, comprehensive, forensic audit of the thruway authority
9	shall be prohibited from providing audit services if the lead or coordi-
10	nating audit partner, having primary responsibility for the audit, or
11	the audit partner responsible for reviewing the audit, has performed
12	audit services for the authority within any of the ten previous fiscal
13	years of the authority.
14	(c) The certified independent accounting firm performing the audit
15	pursuant to this section shall be prohibited from performing any non-au-
16	
	dit services for the authority contemporaneously with the audit.
17	(d) It shall be prohibited for the certified independent public
18	accounting firm to perform any audit service if the chief executive
19	officer, comptroller, chief financial officer, chief accounting officer
20	or any other person serving in an equivalent position in the authority
21	was an employee, consultant or independent contractor of that certified
22	independent public accounting firm and participated in any capacity in
23	the audit of the authority at any time in the past.
24	(e) The certified independent public accounting firm contracted to
25	perform the independent, comprehensive, forensic audit of the thruway
26	authority shall, within one year of the initiation of the contract,
27	report its findings, conclusions and recommendations to the governor,
28	the state comptroller, the temporary president of the senate, the speak-
29	er of the assembly, the minority leader of the senate, the minority
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30	leader of the assembly, the chair and ranking minority member of the
30 31	leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the
30 31 32	leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority
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30 31 32 33 34	leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of
30 31 32 33 34 35	leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees.
30 31 32 33 34 35 36	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section</pre>
30 31 32 33 34 35 36 37	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as</pre>
30 31 32 33 34 35 36 37 38	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows:</pre>
30 31 32 33 34 35 36 37 38 39	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows: § 360. Operation and maintenance. Operation and maintenance by the</pre>
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30 31 32 33 34 35 36 37 38 39 40 41	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows: § 360. Operation and maintenance. Operation and maintenance by the authority of any thruway section or connection or any part thereof or of a highway connection of which it has assumed jurisdiction shall be</pre>
30 31 32 33 34 35 36 37 38 39 40	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows: § 360. Operation and maintenance. Operation and maintenance by the authority of any thruway section or connection or any part thereof or of a highway connection of which it has assumed jurisdiction shall be performed (a) by the use of authority forces and equipment at the</pre>
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30 31 32 33 34 35 36 37 38 39 40 41 42 43	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows: § 360. Operation and maintenance. Operation and maintenance by the authority of any thruway section or connection or any part thereof or of a highway connection of which it has assumed jurisdiction shall be performed (a) by the use of authority forces and equipment at the expense of the authority or by agreement at the expense of the state or</pre>
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30 31 32 33 35 36 37 38 39 41 42 445 467 48 49	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows: § 360. Operation and maintenance. Operation and maintenance by the authority of any thruway section or connection or any part thereof or of a highway connection of which it has assumed jurisdiction shall be performed (a) by the use of authority forces and equipment at the expense of the authority or by agreement at the expense of the state or other parties; (b) by contract with municipalities or independent contractors; (c) at the request of the [authority] commissioner, by the [commissioner and his subordinates in the department of transportation as agents for,] authority and at the expense of the authority, or (d) by a combination of such methods. § 6. Section 363 of the public authorities law, as amended by chapter</pre>
30 31 32 33 35 36 37 38 39 41 42 43 445 467 489 50	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows: § 360. Operation and maintenance. Operation and maintenance by the authority of any thruway section or connection or any part thereof or of a highway connection of which it has assumed jurisdiction shall be performed (a) by the use of authority forces and equipment at the expense of the authority or by agreement at the expense of the state or other parties; (b) by contract with municipalities or independent contractors; (c) at the request of the [authority] commissioner, by the [commissioner and his subordinates in the department of transportation as agents for,] authority and at the expense of the authority, or (d) by a combination of such methods. § 6. Section 363 of the public authorities law, as amended by chapter 766 of the laws of 1992, is amended to read as follows:</pre>
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30 312 334 35 36 37 390 412 434 456 47 489 512 52	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows: § 360. Operation and maintenance. Operation and maintenance by the authority of any thruway section or connection or any part thereof or of a highway connection of which it has assumed jurisdiction shall be performed (a) by the use of authority forces and equipment at the expense of the authority or by agreement at the expense of the state or other parties; (b) by contract with municipalities or independent contractors; (c) at the request of the [authority] commissioner, by the [commissioner and his subordinates in the department of transportation as agents for,] authority and at the expense of the authority, or (d) by a combination of such methods. § 6. Section 363 of the public authorities law, as amended by chapter 766 of the laws of 1992, is amended to read as follows: § 363. Annual report. The authority shall submit to the governor, to the [legislature, to] speaker of the assembly, the temporary president</pre>
30 312 334 35 36 3739 412 434 456 4890 512 53	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows: § 360. Operation and maintenance. Operation and maintenance by the authority of any thruway section or connection or any part thereof or of a highway connection of which it has assumed jurisdiction shall be performed (a) by the use of authority forces and equipment at the expense of the authority or by agreement at the expense of the state or other parties; (b) by contract with municipalities or independent contractors; (c) at the request of the [authority] commissioner, by the [commissioner and his subordinates in the department of transportation as agents for,] authority and at the expense of the authority, or (d) by a combination of such methods. § 6. Section 363 of the public authorities law, as amended by chapter 766 of the laws of 1992, is amended to read as follows: § 363. Annual report. The authority shall submit to the governor, to the [legislature, te] speaker of the assembly, the temporary president of the senate, the minority leader of the senate, the minority leader of</pre>
30 312 334 35 3739 41234 45678901234 51235 51235	<pre>leader of the assembly, the chair and ranking minority member of the senate finance committee, the chair and ranking minority member of the assembly ways and means committee, the chairs and ranking minority members of the senate and the assembly corporations, authorities and commissions committees, and the chairs and ranking minority members of the senate and the assembly transportation committees. § 5. Section 360 of the public authorities law, as amended by section 8 of part TT of chapter 54 of the laws of 2016, is amended to read as follows: § 360. Operation and maintenance. Operation and maintenance by the authority of any thruway section or connection or any part thereof or of a highway connection of which it has assumed jurisdiction shall be performed (a) by the use of authority forces and equipment at the expense of the authority or by agreement at the expense of the state or other parties; (b) by contract with municipalities or independent contractors; (c) at the request of the [authority] commissioner, by the [commissioner and his subordinates in the department of transportation as agents for,] authority and at the expense of the authority, or (d) by a combination of such methods. § 6. Section 363 of the public authorities law, as amended by chapter 766 of the laws of 1992, is amended to read as follows: § 363. Annual report. The authority shall submit to the governor, to the [legislature, to] speaker of the assembly, the temporary president of the senate, the minority leader of the senate, the minority leader of the assembly, the senate finance committee, the assembly ways and means</pre>
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forth its [operations and] fiscal transactions during the preceding 1 calendar year with a statement of its financial condition as of the end 2 of such year and a statement of all receipts and expenditures during 3 such year. Such report shall include detailed information relating to 4 5 additional expenditures incurred by the authority as a result of the 6 amendments made to subdivision four of section three hundred fifty-nine 7 of this [chapter] title pursuant to the chapter of the laws of nineteen 8 hundred ninety-two which enacted this sentence.

9 § 7. Section 14 of the transportation law is amended by adding a new 10 subdivision 13-a to read as follows:

11 13-a. As part of the department's annual budget request, to include

12 any requests for thruway authority toll increases and justification for

13 <u>such increases.</u>

14 § 8. This act shall take effect immediately.