

# STATE OF NEW YORK

8907--A

## IN SENATE

March 26, 2024

Introduced by Sens. GONZALEZ, BAILEY, BRISPORT, GOUNARDES, HINCHEY, HOYLMAN-SIGAL, KRUEGER, SALAZAR, SKOUFIS, WEBB -- read twice and ordered printed, and when printed to be committed to the Committee on Health -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to direct the department of health complete a report on the impact of hospital closures on healthcare access in New York state

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

- 1 Section 1. Legislative findings. The legislature hereby finds:  
2 1. The serious public emergency regarding hospital closures across New  
3 York state continues to exist, and this emergency puts individuals at a  
4 heightened risk of death, illness, and economic hardship. These closures  
5 impact both public and private general hospitals or healthcare facili-  
6 ties owned by one or more hospital networks, full-service hospitals, and  
7 critical care units.  
8 2. The legislature finds and declares that in order to prevent death,  
9 hardship, and other negative health outcomes to New York state resi-  
10 dents, the provisions of this act are necessary to protect public  
11 health, safety, and general welfare. The following provisions are  
12 designed to strengthen the already established department of health's  
13 ongoing reporting efforts and ensure that the findings are presented  
14 clearly and are accessible to the general public and the legislature.  
15 The necessity in the public interest is hereby declared as a matter of  
16 legislative determination.  
17 § 2. 1. The department of health shall produce a report that examines  
18 the aggregate impact of the closure of general hospitals and hospital  
19 networks on healthcare access in this state. In producing such report  
20 the department of health shall meaningfully engage public health  
21 experts, labor representatives of the hospital workforce, community  
22 leaders and residents of New York state.  
23 (a) The report shall include statewide data on, including but not  
24 limited to:

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD15041-07-4

- 1 (i) the number of hospitals and hospital networks in each county or,  
2 where relevant, zip code;
- 3 (ii) the average number of total and available hospital beds in each  
4 county or, where relevant, zip code;
- 5 (iii) the number of acute care hospital beds per one thousand resi-  
6 dents by county or, where relevant, zip code;
- 7 (iv) the number of medicare and Medicaid recipients, and the percent-  
8 age of insured and uninsured patients served, by county or, where rele-  
9 vant, zip code;
- 10 (v) projected market shares of all hospitals and hospital networks in  
11 New York state;
- 12 (vi) the financial condition of the hospitals and hospital networks  
13 that have submitted a proposal to close to the department of health  
14 within the past year, which shall include, but not be limited to:
  - 15 (1) the financial viability of the services and units hospitals are  
16 proposing to terminate, transfer and merge; and
  - 17 (2) the financial impact hospitals and hospital networks will have if  
18 they continue to operate without closing or reducing or transferring  
19 services;
- 20 (vii) the travel times between hospitals that provide similar  
21 services, which shall include, but not be limited to, travel times for  
22 public transportation options;
- 23 (viii) the number and location of hospitals that have closed or  
24 reduced services in the previous five years, including but not limited  
25 to unit closures or reductions in patient capacity; and
- 26 (ix) regions where additional hospitals are currently needed based on  
27 public needs;
- 28 (x) the race, sex, gender, age, economic status, and disability status  
29 of patients served by each hospital and hospital network in the previous  
30 five years;
- 31 (xi) the payor mix of the patients served by each hospital for the  
32 previous five years, including but not limited to the number of medicare  
33 and Medicaid recipients, and the percentage of insured and uninsured  
34 patients served;
- 35 (xii) the number of staff currently employed at each hospital and  
36 hospital network, including but not limited to an itemized listing, by  
37 profession, of healthcare workers, as well as administrative and support  
38 workers;
- 39 (xiii) access to each hospital and hospital network by public or  
40 private transportation, including transportation sponsored by the hospi-  
41 tal and hospital network itself;
- 42 (xiv) the nature and scope of healthcare services currently provided  
43 in each hospital and hospital network; and
- 44 (xv) the change in service volume in each hospital and hospital  
45 network for the previous five years, which shall include, but not be  
46 limited to:
  - 47 (1) a thirty day average daily census of inpatient beds; and
  - 48 (2) a thirty day average wait time to be admitted from the emergency  
49 room.
- 50 (b) If the department of health does not have access to the data list-  
51 ed in paragraph (a) of this subdivision, the department shall collect  
52 such data or provide an explanation why it is unable to collect such  
53 data.
- 54 (c) The department of health shall produce a report on the findings of  
55 such study no later than April 1, 2025. Such report shall be provided in  
56 electronic format and shall be distributed to the temporary president of

1 the senate, the speaker of the assembly, the chair of the senate stand-  
2 ing committee on health, and the chair of the assembly health committee.  
3 The department of health shall publicly post the report on the depart-  
4 ment of health's website within one week of the distribution.

5 2. The report shall use the data collected to define and identify  
6 areas at risk of future hospital closures. These areas shall be desig-  
7 nated "distressed healthcare zones".

8 3. The department of health shall issue successive reports containing  
9 the information in paragraph (a) of subdivision one of this section  
10 every three years after the initial report. Each successive report shall  
11 update designations of distressed healthcare zones as the report  
12 mandates. Distressed healthcare zones shall be prioritized when allocat-  
13 ing healthcare spending and when issuing a certificate of need. Such  
14 findings shall be drafted in clear and concise language readily compre-  
15 hensible for members of the public in general.

16 § 3. This act shall take effect immediately. The commissioner of  
17 health and the public health and health planning council shall make  
18 regulations and take other actions reasonably necessary to implement  
19 this act.