

# STATE OF NEW YORK

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6747--A

2023-2024 Regular Sessions

## IN SENATE

May 8, 2023

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Introduced by Sens. MYRIE, BRISPORT, CLEARE, GONZALEZ, MAY, PARKER, RIVERA, SALAZAR -- read twice and ordered printed, and when printed to be committed to the Committee on Crime Victims, Crime and Correction -- recommitted to the Committee on Crime Victims, Crime and Correction in accordance with Senate Rule 6, sec. 8 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the correction law, in relation to establishing a New York state prison labor board to ensure that all labor programs comply with the requirements of the labor law and are for the purpose of promoting successful rehabilitation, reentry and reintegration into the community and not for the purpose of earnings or cost-savings which inure to the benefit of the state or any private individual or corporation, prohibiting the department of corrections and community supervision from unfairly attaching, garnishing or disbursing the funds of incarcerated individuals where such individuals have not requested disbursement, and requiring that all interest accumulated on incarcerated individuals' funds be credited to such individual's accounts; and to repeal sections 184, 185 and 186 of the correction law relating thereto; to amend the state finance law and the legislative law, in relation to eliminating the preferred status of the department of corrections and community supervision regarding commodities and services furnished by the correctional industries program; and to repeal certain provisions of the state finance law relating to such preferred status

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

- 1 Section 1. Short Title. This act shall be known and may be cited as
- 2 the "fairness and opportunity for incarcerated workers act".
- 3 § 2. Legislative findings and intent. The legislature hereby declares
- 4 that:

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

LBD00136-03-4

1 1. The current system of prison labor in New York is an outgrowth of  
2 the legacy of slavery and has been allowed to continue in our state  
3 because of the exception created in the 13th Amendment which abolished  
4 slavery "except as punishment for a crime."

5 2. The history of prison labor in New York can be traced back to  
6 Auburn Prison, where a cruel and dehumanizing system of forced labor was  
7 established 200 years ago with the goal of creating a self-sustaining  
8 prison system.

9 3. Today, incarcerated individuals are forced to work under threat of  
10 punishment; hourly wages range from ten to sixty-five cents an hour and  
11 have not increased since 1993; work conditions are unsafe and have  
12 resulted in serious injury and even death; assigned work programs are  
13 insufficient to provide incarcerated individuals with the skills and  
14 training necessary for successful rehabilitation, reentry and reinte-  
15 gration into the community; and there currently exists no means by which  
16 incarcerated individuals can organize to work toward improving these  
17 conditions.

18 4. The labor of incarcerated individuals has been used to create  
19 millions of dollars of profits and cost-savings for the state.

20 5. The current system of prison labor is a violation of human rights  
21 and an affront to human dignity.

22 6. The Fairness and Opportunity for Incarcerated Workers Act will: end  
23 forced labor; provide for a minimum wage, healthy and safe working  
24 conditions, and the right to organize; and require that all work  
25 programs provide incarcerated individuals with the skills and training  
26 necessary for successful rehabilitation, reentry, and reintegration into  
27 the community. The act also establishes a labor board to ensure that  
28 these requirements are met; provides a means of redress if labor laws  
29 are violated; and eliminates Corcraft's preferred vendor status.

30 § 3. Section 2 of the correction law is amended by adding two new  
31 subdivisions 35 and 36 to read as follows:

32 35. "Labor program" means any job or work whereby the department  
33 employs, assigns or permits an incarcerated individual to provide  
34 services in any correctional facility, jail, reformatory or other insti-  
35 tution in the state and for which the minimum wage established by arti-  
36 cle nineteen of the labor law would have been due but for such individ-  
37 ual's condition of incarceration. Labor programs shall include, but not  
38 be limited to, Corcraft prison industry jobs, facility needs jobs,  
39 kitchen, laundry, library, groundskeeping and other in-house prison  
40 operation and upkeep work, and any other work whereby the labor of an  
41 incarcerated individual is contracted, let, farmed out, given or sold to  
42 the state, any subdivision thereof, or any public, nonprofit or private  
43 entity, shareholder or individual.

44 36. "Labor board" means the prison labor board established pursuant to  
45 section 200-a of this chapter.

46 § 4. Section 116 of the correction law, as amended by chapter 322 of  
47 the laws of 2021, is amended to read as follows:

48 § 116. [~~incarcerated~~] Incarcerated individuals' funds. The warden or  
49 superintendent of each of the institutions within the jurisdiction of  
50 the department of corrections and community supervision shall deposit at  
51 least once in each week to [~~his or her~~] such warden or superintendent's  
52 credit as such warden, or superintendent, in such bank or banks as may  
53 be designated by the comptroller, all the moneys received by [~~him or~~  
54 ~~her~~] such warden or superintendent as such warden, or superintendent, as  
55 incarcerated individuals' funds, and send to the comptroller and also to  
56 the commissioner monthly, a statement showing the amount so received and

1 deposited. Such statement of deposits shall be certified by the proper  
2 officer of the bank receiving such deposit or deposits. The warden, or  
3 superintendent, shall also verify by ~~[his or her]~~ such warden or super-  
4 intendent's affidavit that the sum so deposited is all the money  
5 received by ~~[him or her]~~ such warden or superintendent as incarcerated  
6 individuals' funds during the month. Any bank in which such deposits  
7 shall be made shall, before receiving any such deposits, file a bond  
8 with the comptroller of the state, subject to ~~[his or her]~~ such comp-  
9 troller's approval, for such sum as ~~[he or she]~~ such comptroller shall  
10 deem necessary. Upon a certificate of approval issued by the director of  
11 the budget, ~~[pursuant to the provisions of section fifty three of the~~  
12 ~~state finance law,~~ the amount of interest, if any, heretofore accrued  
13 and hereafter to accrue on moneys so deposited, heretofore and hereafter  
14 credited to the warden, or superintendent, by the bank from time to  
15 time, shall be ~~[available for expenditure by the warden, or superinten-~~  
16 ~~dent, subject to the direction of the commissioner, for welfare work~~  
17 ~~among the incarcerated individuals in his or her custody. The withdrawal~~  
18 ~~of moneys so deposited by such warden, or superintendent, as incarcerat-~~  
19 ~~ed individuals' funds, including any interest so credited, shall be~~  
20 ~~subject to his or her check]~~ designated as incarcerated individual's  
21 funds. Each warden, or superintendent, shall each month provide the  
22 comptroller and also the commissioner with a record of all withdrawals  
23 from incarcerated individuals' funds. As used in this section, the term  
24 "incarcerated individuals' funds" means the funds in the possession of  
25 the incarcerated individual at the time of ~~[his or her]~~ such incarcerat-  
26 ed individual's admission into the institution, funds earned by ~~[him or~~  
27 ~~her]~~ such incarcerated individual as provided in section one hundred  
28 eighty-seven of this chapter, interest accrued on such funds, and any  
29 other funds received by ~~[him or her]~~ such incarcerated individual or on  
30 ~~[his or her]~~ such incarcerated individual's behalf and deposited with  
31 such warden or superintendent in accordance with the rules and regu-  
32 lations of the commissioner. ~~[Whenever the total unencumbered value of~~  
33 ~~funds in an incarcerated individual's account exceeds ten thousand~~  
34 ~~dollars, the superintendent shall give written notice to the office of~~  
35 ~~victim services.]~~

36 § 5. The correction law is amended by adding a new section 200-a to  
37 read as follows:

38 § 200-a. Prison labor board; organization, functions, powers and  
39 duties. 1. There is hereby established within the department a prison  
40 labor board which, for the purposes of this section, shall be referred  
41 to as the "labor board".

42 2. The labor board shall be comprised of the following members:

43 (a) the commissioner or their designee;

44 (b) the deputy commissioner for programs or their designee;

45 (c) the commissioner of the department of labor or their designee;

46 (d) the commissioner of the division of human rights or their desig-  
47 nee;

48 (e) one formerly incarcerated individual who shall be appointed by the  
49 governor;

50 (f) one formerly incarcerated individual who shall be appointed by the  
51 chairperson of the assembly committee on correction;

52 (g) one formerly incarcerated individual who shall be appointed by the  
53 chairperson of the senate committee on crime victims, crime and  
54 correction;

55 (h) three currently incarcerated individuals from the three correc-  
56 tional facilities with the largest prison populations and where Corcraft

1 industry is in operation. Such individuals shall be appointed by their  
2 facility's inmate liaison committee and shall serve terms as defined by  
3 this section;

4 (i) one currently incarcerated individual from a women's correctional  
5 facility. Such individual shall be appointed by her facility's inmate  
6 liaison committee and shall serve a term as defined by this section;

7 (j) two members of nonprofit reentry programs for incarcerated indi-  
8 viduals, one of which serves formerly incarcerated individuals in New  
9 York city and one of which serves formerly incarcerated individuals  
10 statewide; and

11 (k) two members representing organized labor who shall be appointed by  
12 the commissioner of the department of labor.

13 3. The commissioner or their designee and the commissioner of the  
14 department of labor or their designee shall serve as co-chairpersons of  
15 the labor board.

16 4. All individuals appointed to the labor board shall have direct  
17 experience with or demonstrated knowledge of prison labor programs,  
18 vocational and occupational training, or community reentry and reinte-  
19 gration programs.

20 5. All members of the labor board shall be equal voting members.

21 6. All members of the labor board shall serve two years after initial  
22 appointment. After their initial terms, all members shall serve four-  
23 year terms.

24 7. Any member chosen to fill in a vacancy created, other than by expi-  
25 ration of term, shall be appointed for the unexpired term of the member  
26 whom such chosen member is to succeed. Vacancies caused by the expira-  
27 tion of term or otherwise shall be filled in the same manner as original  
28 appointments.

29 8. The labor board members shall continue in office until the expira-  
30 tion of their terms and until their successors are appointed.

31 9. No labor board member shall be appointed to the labor board for  
32 more than four consecutive terms.

33 10. Appointments to the labor board shall be made within ninety days  
34 of the effective date of this section.

35 11. All nongovernmental labor board members shall be reimbursed for  
36 reasonable and necessary expenses related to their official duties as  
37 members of the labor board.

38 12. The labor board and each member thereof shall have, but not be  
39 limited to the following functions, duties, and powers:

40 (a) to ensure that all labor programs are for the purpose of rehabili-  
41 tation and community reentry and reintegration, and not for the purpose  
42 of creating profits or cost-savings which inure to the benefit of the  
43 state, any subdivision thereof, the department of corrections and commu-  
44 nity supervision, any public or nonprofit entity, or any private entity,  
45 shareholder, or individual;

46 (b) to develop and implement:

47 (i) uniform rules, regulations, standards, processes, and best prac-  
48 tices that all labor programs shall meet; and

49 (ii) uniform rules and regulations that govern the responsibilities of  
50 the department and the labor board in designing, implementing, approv-  
51 ing, and monitoring labor programs;

52 (c) to approve existing labor programs that meet the requirements of  
53 this chapter, to make recommendations for labor programs that are not  
54 approved, and to design and implement new labor programs;

55 (d) to ensure that labor programs are made available to all incarcer-  
56 ated individuals in an equitable and non-discriminatory manner, and to

1 prohibit the extraction of any form of payment or benefit as a condition  
2 of labor program assignment or duties; and

3 (e) to investigate or take such other action as shall be deemed neces-  
4 sary or proper with respect to any labor program that does not comply  
5 with the requirements of this article.

6 13. Within one year of the enactment of this section, but no later  
7 than December thirty-first, two thousand twenty-five, and annually ther-  
8 eafter, the labor board shall report to the governor, the temporary  
9 president of the senate, and the speaker of the assembly the following  
10 information for each correctional facility:

11 (a) all activities undertaken by the labor board including approvals,  
12 disapprovals, and investigations of current labor programs, and activ-  
13 ities related to the creation of new labor programs;

14 (b) a description of the purpose of each labor program, including the  
15 skills required to perform the labor and the training or education  
16 offered to attain such skills;

17 (c) the wage rate assigned to each type of labor program including  
18 variations within the wage rate based on seniority, skills, or other  
19 criteria;

20 (d) the physical and environmental hazards that exist for each type of  
21 labor program;

22 (e) a datafile consisting of every incarcerated individual participat-  
23 ing in a labor program in which each individual is de-identified but is  
24 assigned an ID unique to such datafile, which shall include the follow-  
25 ing information for each individual for each pay period during the past  
26 year:

27 (i) for each incarcerated individual, the wages received by such  
28 incarcerated individual with an indication of any amounts that were  
29 garnished or attached by the court or the department;

30 (ii) for each incarcerated individual, the total number of hours  
31 worked and hourly wage rate assigned to the labor program;

32 (iii) the race, ethnicity, gender, and age for each incarcerated indi-  
33 vidual participating in a labor program;

34 (iv) any injuries reported by an incarcerated individual while partic-  
35 ipating in a labor program, including a description of the injury  
36 received, or exacerbation of an existing injury, the specific labor  
37 program in which the injury was received, the treatment administered,  
38 and outcome of such treatment; and

39 (v) any reports regarding an incarcerated individual's refusal to work  
40 or threatened refusal to work, reasons for such work refusal, and the  
41 consequences imposed including, but not limited to, placement on  
42 keeplock status, negative behavior reports, fines, or loss of family  
43 visitation or other privileges.

44 (f) recommendations for further study to measure the success of the  
45 labor program regarding rehabilitation, reentry, and reintegration into  
46 the community.

47 § 6. Section 154 of the correction law, as added by chapter 788 of the  
48 laws of 1968, subdivision 4 as amended by section 3 of part F of chapter  
49 62 of the laws of 2003, is amended to read as follows:

50 § 154. Disposition of ~~Earnings~~ earnings. The earnings of ~~[a prison-~~  
51 ~~er]~~ an incarcerated individual participating in a work release program,  
52 less any payroll deductions required or authorized by law, shall be  
53 deposited with the department in a trust fund account. Such earnings  
54 shall not be subject to attachment or garnishment in the hands of the  
55 department. The commissioner is authorized ~~[to provide for disbursements~~  
56 ~~from the trust fund account for any or all of the following purposes:~~

~~1. Such costs incident to the prisoner's confinement as the commissioner deems appropriate and reasonable.~~

~~2. Such costs related to the prisoner's work release program as the commissioner deems appropriate and reasonable.~~

~~3. Support of the prisoner's dependents.~~

~~4. Payment of court fines, mandatory surcharge, sex offender registration fee, DNA databank fee, restitution or reparation, or forfeitures]~~  
and shall approve requests by incarcerated individuals for the disbursement of their earnings for commissary purchases, aid to dependents, or any other lawful purposes. The balance of such earnings, if any, after disbursements for any of the foregoing purposes shall be paid [~~to the prisoner~~] by check issued by the department and payable to the incarcerated individual upon termination of [~~his~~] such incarcerated individual's imprisonment.

§ 7. Subdivision 1 of section 170 of the correction law, as amended by chapter 322 of the laws of 2021, is amended to read as follows:

1. The commissioner shall not, nor shall any other authority whatsoever, make any contract by which the labor or time of any incarcerated individual in any state or local correctional facility in this state, or the product or profit of [~~his or her~~] such incarcerated individual's work, shall be contracted, let, farmed out, given or sold to [~~any person, firm, association or corporation, except that the incarcerated individuals in said correctional institutions may work for, and the products of their labor may be disposed of to, the state or any political subdivision thereof, any public institution owned or managed and controlled by the state, or any political subdivision thereof, provided that no incarcerated individual shall be employed or assigned to engage in any activity that involves obtaining access to, collecting or processing social security account numbers of other individuals~~] the state, any subdivision thereof, the department, or any public, nonprofit or private entity, shareholder, or individual unless such labor program is in compliance with the requirements of this chapter.

§ 8. Section 171 of the correction law, as amended by chapter 364 of the laws of 1983, the section heading and subdivision 1 as amended by chapter 322 of the laws of 2021, is amended to read as follows:

§ 171. [~~Incarcerated individuals to be employed, products of labor of incarcerated individuals~~] Terms and conditions of labor programs. 1. The commissioner and the superintendents and officials of all penitentiaries in the state may not cause incarcerated individuals in the state correctional facilities and such penitentiaries [~~who are physically capable thereof~~] to be employed for [~~not to exceed~~] more than eight hours of each day other than Sundays and public holidays. Notwithstanding any other provision of this section, however, the commissioner and superintendents of state correctional facilities may employ incarcerated individuals on a volunteer basis on Sundays and public holidays in specialized areas of the facility, including kitchen areas, vehicular garages, rubbish pickup and grounds maintenance, providing, however, that incarcerated individuals so employed shall be allowed an alternative free day within the normal work week.

2. [~~Such labor~~] Labor programs shall be [~~either~~] for the purpose of [~~the production of supplies for said institutions, or for the state, or any political subdivision thereof, or for any public institution owned or managed and controlled by the state, or any political subdivision thereof, or for the purpose of industrial training and instruction, or partly for one, and partly for the other of such purposes~~] promoting successful rehabilitation, reentry and reintegration into the community,

1 and not for the purpose of creating profits or cost-savings which inure  
2 to the benefit of the state, any subdivision thereof, the department, or  
3 any public or nonprofit entity, private entity, shareholder or individ-  
4 ual.

5 3. All labor programs shall comply with the following terms and condi-  
6 tions:

7 (a) No incarcerated individual shall be compelled, threatened, induced  
8 or coerced to provide labor against such incarcerated individual's will  
9 by means of actual or threatened force, punishment, sexual harm, or by  
10 any other means reasonably likely to cause the incarcerated individual  
11 to believe that, if they do not provide such labor, that they or another  
12 person would suffer physical, emotional or mental harm, or other adverse  
13 consequences;

14 (b) The wages paid to incarcerated individuals shall not be less than  
15 the minimum wage established by article nineteen of the labor law;

16 (c) All health and safety protections required to be provided to  
17 employees under federal and state labor law shall be provided to incar-  
18 cerated individuals engaged in labor programs;

19 (d) All incarcerated individuals shall have the right to organize and  
20 collectively bargain; and

21 (e) All incarcerated individuals shall be afforded an equal opportu-  
22 nity to participate in labor programs and the commissioner, the super-  
23 intendents and officials of all correctional facilities, jails, reforma-  
24 tories and other institutions shall make all efforts to ensure that  
25 assignments are distributed equitably and work is provided to all who  
26 request it.

27 4. No incarcerated individual shall be discriminated against in a  
28 labor program because of their age, race, creed, color, national origin,  
29 sexual orientation, gender identity or expression, military status, sex,  
30 disability, predisposing genetic characteristics, familial status, mari-  
31 tal status, or status as a victim of domestic violence.

32 5. The department shall not take any retaliatory action against an  
33 incarcerated individual, whether or not within the scope of the individ-  
34 ual's labor program duties, because such individual does any of the  
35 following:

36 (a) discloses, or threatens to disclose to a supervisor or to a public  
37 body an activity, policy, or practice of the department that the incar-  
38 cerated individual reasonably believes is in violation of law, rule, or  
39 regulation, or that the incarcerated individual reasonably believes  
40 poses a substantial and specific danger to the public health or safety;

41 (b) provides information to, or testifies before, any public body  
42 conducting an investigation, hearing, or inquiry into any such activity,  
43 policy or practice by the department; or

44 (c) objects to, or refuses to participate in, any such activity, poli-  
45 cy, or practice.

46 6. In no event shall an incarcerated individual be employed in an  
47 establishment which has a labor dispute.

48 7. The department of labor shall exercise the same supervision over  
49 conditions of employment for incarcerated individuals participating in  
50 labor programs as such department does over conditions of employment for  
51 non-incarcerated individuals.

52 8. Any incarcerated individual alleging a violation of subdivision  
53 three, four, or five of this section against any correctional facility,  
54 jail, reformatory, or other institution in the state shall have a cause  
55 of action in the court of appropriate jurisdiction for damages and  
56 injunctive relief and such other remedies as may be appropriate.

1 9. Any incarcerated individual alleging a violation of subdivision  
2 three, four or five of this section against any officer or employee of  
3 any correctional facility, jail, reformatory, or other institution in  
4 the state shall, within ten years after the acts alleged to have  
5 violated this section, have a cause of action for damages, including  
6 punitive damages, injunctive relief, and such other remedies as may be  
7 appropriate together with all reasonable attorney's fees and costs.

8 10. The immunity granted pursuant to subdivision one of section twenty-  
9 four of this chapter shall not extend to actions brought pursuant to  
10 subdivision three, four, or five of this section and any action  
11 commenced under this section may be brought in any court of competent  
12 jurisdiction, including the supreme court.

13 11. A violation of any of the provisions of subdivision three, four,  
14 or five of this section by any officer or employee of any correctional  
15 facility, jail, reformatory, or other institution in the state shall  
16 constitute sufficient cause for the removal of such employee by the duly  
17 constituted authority having jurisdiction.

18 § 9. Subdivision 3 of section 177 of the correction law, as amended by  
19 chapter 322 of the laws of 2021, is amended to read as follows:

20 3. However, for the purpose of distributing, marketing or sale of the  
21 whole or any part of the product of any correctional facility in the  
22 state, other than by said state correctional facilities, to the state or  
23 to any political subdivisions thereof or to any public institutions  
24 owned or managed and controlled by the state, or by any political subdivi-  
25 sions thereof, or to any public corporation, authority, or eleemosy-  
26 nary association funded in whole or in part by any federal, state or  
27 local funds, the sheriff of any such local correctional facility and the  
28 commissioner of corrections and community supervision may enter into a  
29 contract or contracts which may determine the kinds and qualities of  
30 articles to be produced by such institution and the method of distrib-  
31 ution and sale thereof by the commissioner of corrections and community  
32 supervision or under [~~his or her~~] such commissioner's direction, either  
33 in separate lots or in combination with the products of other such  
34 institutions and with the products produced by incarcerated individuals  
35 in state correctional facilities. Such contracts may fix and determine  
36 any and all terms and conditions for the disposition of such products  
37 and the disposition of proceeds of sale thereof and any and all other  
38 terms and conditions as may be agreed upon, not inconsistent with the  
39 constitution or this chapter. However, no such contract shall be for a  
40 period of more than one year and any prices fixed by such contract shall  
41 be [~~the prices established pursuant to section one hundred eighty-six of~~  
42 ~~this article for like articles or shall be~~] approved by the [~~department~~  
43 ~~of corrections and community supervision~~] labor board and the director  
44 of the budget on presentation to them of a copy of such contract or  
45 proposed contract, and provided further that any distribution or diver-  
46 sification of industries provided for by such contract shall be in  
47 accordance with the rules and regulations established by the department  
48 of corrections and community supervision or shall be approved by such  
49 department on presentation to it of a copy of such contract or proposed  
50 contract.

51 § 10. Section 178 of the correction law, as amended by chapter 322 of  
52 the laws of 2021, is amended to read as follows:

53 § 178. Participation in work release and other community activities.  
54 Nothing contained in this article shall be construed or applied so as to  
55 prohibit private employment of incarcerated individuals in the community  
56 under a work release program, or a residential treatment facility

1 program [~~formulated pursuant to any provision~~] provided such employment  
2 complies with the requirements of this chapter.

3 § 11. Subdivisions 1 and 2 of section 183 of the correction law,  
4 subdivision 1 as amended by section 26 of subpart A of part C of chapter  
5 62 of the laws of 2011 and subdivision 2 as added by chapter 464 of the  
6 laws of 1981, are amended to read as follows:

7 1. It shall be the duty of the commissioner to distribute, among the  
8 correctional institutions under [~~his~~] such commissioner's jurisdiction,  
9 the labor and industries assigned to said institutions, due regard being  
10 had to the location and convenience of the prisons, and of the other  
11 institutions to be supplied, the machinery now therein and the number of  
12 [~~prisoners~~] incarcerated individuals, in order to secure the best  
13 service and distribution of the labor, and to employ the [~~prisoners, so~~  
14 ~~far as practicable,~~] incarcerated individuals in occupations in which  
15 they will be most likely to obtain employment after their discharge from  
16 imprisonment. The commissioner shall change or dispose of the present  
17 plants and machinery in said institutions now used in industries which  
18 shall be discontinued, and which can not be used in the industries here-  
19 after to be carried on in said prisons, due effort to be made by full  
20 notice to probable purchasers, in case of sales of industries or machin-  
21 ery, to obtain the best price possible for the property sold, and good  
22 will of the business to be discontinued.

23 2. The commissioner shall submit reports, quarterly, to the labor  
24 board, the senate finance committee, the assembly ways and means commit-  
25 tee, and the director of the budget, regarding industries under [~~his~~]  
26 such commissioner's jurisdiction. Such reports shall include, but not  
27 be limited to, the following:

28 (a) all materials, machinery or other property procured, and the cost  
29 thereof;

30 (b) all other expenditures and the nature thereof;

31 (c) all receipts and the nature thereof;

32 (d) all inventory on hand at the opening and closing of the quarter;

33 and

34 (e) recommendations regarding the continuance of the program.

35 § 12. Sections 184, 185 and 186 of the correction law are REPEALED.

36 § 13. Section 187 of the correction law, as amended by chapter 322 of  
37 the laws of 2021, is amended to read as follows:

38 § 187. Earnings of incarcerated individuals. 1. Every incarcerated  
39 individual confined in a [~~state~~] correctional facility, [~~subject to the~~  
40 ~~rules and regulations of the department of corrections and community~~  
41 ~~supervision, and every incarcerated individual confined in a local~~  
42 ~~correctional facility, in the discretion of the sheriff thereof, may~~]  
43 jail, reformatory, or other institution in the state shall receive  
44 compensation for work performed during [~~his or her~~] such incarcerated  
45 individual's imprisonment. Such compensation shall be graded by the  
46 [~~department of corrections and community supervision~~] labor board, with  
47 regard to incarcerated individuals [~~employed in prison industries~~]  
48 participating in labor programs, based upon the work performed by such  
49 [~~prisoners for prisoners confined in state correctional facilities, and~~  
50 ~~by the sheriffs in all local correctional facilities for incarcerated~~  
51 ~~individuals confined therein~~] incarcerated individual.

52 2. The [~~department of corrections and community supervision~~] labor  
53 board shall adopt rules, subject to the approval of the director of the  
54 budget, for establishing in all of the state correctional facilities a  
55 system of compensation for the incarcerated individuals confined there-  
56 in. Such rules shall provide for the payment of compensation to each

1 incarcerated individual[~~, who~~] and shall meet the requirements estab-  
2 lished by [~~the department of corrections and community supervision,~~  
3 ~~based upon the work performed by such incarcerated individuals~~] this  
4 chapter.

5 3. The [~~department~~] labor board shall prepare graded wage schedules  
6 for incarcerated individuals, which schedules shall be based upon clas-  
7 sifications according to the value of work performed by each and in no  
8 instance shall be lower than the minimum wage established by article  
9 nineteen of the labor law. Such schedules [~~need not~~] shall be uniform in  
10 all institutions. [~~The rules of the department shall also provide for~~  
11 ~~the establishment of a credit system for each incarcerated individual~~  
12 ~~and the manner in which such earnings shall be paid to the incarcerated~~  
13 ~~individual or [his or her]~~ such incarcerated individual's dependents or  
14 held in trust for [~~him or her~~] such incarcerated individual until [~~his~~  
15 ~~or her~~] such incarcerated individual's release.

16 4. Any compensation paid to an incarcerated individual under this  
17 article shall be based on the work performed by such incarcerated indi-  
18 vidual. Compensation may be paid from moneys appropriated to the depart-  
19 ment and available to facilities for nonpersonal service.]

20 § 14. Section 189 of the correction law, as amended by chapter 3 of  
21 the laws of 1995, is amended to read as follows:

22 § 189. Disposition of moneys paid to [~~prisoner~~] incarcerated individ-  
23 ual for [~~his~~] such incarcerated individual's labor. [~~1-~~] The earnings,  
24 including any accrued interest, of an incarcerated individual partic-  
25 ipating in a labor program shall be held by the department in a trust  
26 fund account. Such earnings shall not be subject to attachment or  
27 garnishment in the hands of the department. The amount of such [~~compen-~~  
28 ~~sation~~] earnings to the credit of any [~~prisoner~~] incarcerated individual  
29 may be drawn by the [~~prisoner~~] incarcerated individual during [~~his~~] such  
30 incarcerated individual's imprisonment[~~, only upon approval of the~~  
31 ~~commissioner to~~] for aid to dependent relatives [~~of such prisoner~~],  
32 commissary purchases, or for [~~such~~] any other [~~purposes as the commis-~~  
33 ~~sioner may approve. Such disbursement to aid a dependent relative of a~~  
34 ~~prisoner may be made without the consent of such prisoner upon the~~  
35 ~~certificate of the commissioner of social services, or other officer~~  
36 ~~performing the duties of a commissioner of welfare, of the community in~~  
37 ~~which such dependent is located~~] lawful purpose. Any balance to the  
38 credit of any [~~prisoner~~] incarcerated individual at the time of [~~his~~]  
39 such incarcerated individual's conditional release as provided by this  
40 chapter shall be subject to the draft of the [~~prisoner in such amounts~~  
41 ~~and at such times as the commissioner shall approve~~] incarcerated indi-  
42 vidual; provided, however, that at the date of absolute discharge of any  
43 [~~prisoner~~] incarcerated individual the balance as aforesaid shall be  
44 paid to such [~~prisoner~~] incarcerated individual.

45 § 15. Section 189 of the correction law, as amended by chapter 738 of  
46 the laws of 1942, is amended to read as follows:

47 § 189. Disposition of moneys paid to [~~prisoner~~] incarcerated individ-  
48 ual for [~~his~~] such incarcerated individual's labor. The earnings,  
49 including any accrued interest, of an incarcerated individual partic-  
50 ipating in a labor program shall be held by the department in a trust  
51 fund account. Such earnings shall not be subject to attachment or  
52 garnishment in the hands of the department. The amount of such [~~compen-~~  
53 ~~sation~~] earnings to the credit of any [~~prisoner~~] incarcerated individual  
54 may be drawn by the [~~prisoner~~] incarcerated individual during [~~his~~] such  
55 incarcerated individual's imprisonment[~~, only upon approval of the~~  
56 ~~commissioner to~~] for aid to dependent relatives [~~of such prisoner~~],

1 commissary purchases, or for [~~such~~] any other [~~purposes as the commis-~~  
2 ~~sioner may approve. Such disbursement to aid a dependent relative of a~~  
3 ~~prisoner may be made without the consent of such prisoner upon the~~  
4 ~~certificate of the commissioner of welfare, or other officer performing~~  
5 ~~the duties of a commissioner of welfare, of the community in which such~~  
6 ~~dependent is located] lawful purpose. Any balance to the credit of any  
7 [~~prisoner~~] incarcerated individual at the time of [~~his~~] such incarcerat-  
8 ed individual's conditional release as provided by this chapter shall be  
9 subject to the draft of the [~~prisoner in such amounts and at such times~~  
10 ~~as the commissioner shall approve] incarcerated individual; provided,  
11 however, that at the date of absolute discharge of any [~~prisoner~~] incar-  
12 cerated individual the balance as aforesaid shall be paid to such [~~pris-~~  
13 ~~oner~~] incarcerated individual.~~~~

14 § 16. Section 190 of the correction law, as amended by section 23 of  
15 subpart B of part C of chapter 62 of the laws of 2011, is amended to  
16 read as follows:

17 § 190. Monthly statement of receipts and expenditures for industries.  
18 The warden of each of the state prisons shall, on the first of each  
19 month, make a full detailed statement of all materials, machinery or  
20 other property procured, and of the cost thereof, and of the expendi-  
21 tures made during the last preceding month for manufacturing purposes,  
22 together with a statement of all materials then on hand to be manufac-  
23 tured, or in process of manufacture, or manufactured, and of machinery,  
24 fixtures or other appurtenances for the purpose of carrying on the labor  
25 of the [~~prisoners~~] incarcerated individual, and the amount and kinds of  
26 work done, and the earnings realized, and the total amount of moneys  
27 coming into [~~his or her~~] such incarcerated individual's hands as such  
28 warden during such last preceding month as the proceeds of the labor of  
29 the [~~prisoners~~] incarcerated individuals at such prison, which statement  
30 shall be verified by the oath of such warden to be just and true, and  
31 shall be by [~~him or her~~] such warden forwarded to the department and the  
32 labor board.

33 § 17. Subdivisions 2, 3, 4, and 6 of section 200 of the correction  
34 law, subdivisions 2, 3, and 4 as amended by chapter 322 of the laws of  
35 2021, and subdivision 6 as added by chapter 536 of the laws of 1974, are  
36 amended to read as follows:

37 2. In lieu of the system of labor in correctional institutions estab-  
38 lished by this article, the [~~commissioner may~~] labor board shall, in  
39 order to facilitate an incarcerated individual's eventual reintegration  
40 into society, establish for the incarcerated individuals in one or more  
41 state correctional institutions a system of educational, career and  
42 industrial training programs, and of incentive allowances for each such  
43 program. Educational, career and industrial training programs shall not  
44 include any job or work that is part of a labor program as defined by  
45 subdivision thirty-five of section two of this chapter.

46 3. For each institution wherein such system is established the  
47 [~~commissioner~~] labor board shall prepare, and may at times revise, grad-  
48 ed incentive allowance schedules for the incarcerated individuals within  
49 each such program based upon the levels of performance and achievement  
50 by an incarcerated individual in a program to which [~~he or she~~] such  
51 incarcerated individual has been assigned. Upon the approval of the  
52 director of the budget such schedules or revisions thereof may be  
53 promulgated.

54 4. The [~~commissioner~~] labor board shall also provide for the estab-  
55 lishment of a credit system for each incarcerated individual and the  
56 manner in which incentive allowances shall be paid to the incarcerated

individual or ~~[his or her]~~ such incarcerated individual's dependents or held in trust for ~~[him or her]~~ such incarcerated individual until ~~[his or her]~~ such incarcerated individual's release. The amount of incentive allowed to the credit of any incarcerated individual shall be disposed of as provided by section one hundred eighty-nine of this article.

6. ~~[Except as otherwise provided by this section, those provisions of law dealing with labor in state correctional institutions shall apply to industrial training in state correctional institutions including the disposition of services rendered and products produced incidental to such industrial training.]~~ All health and safety protections required to be provided to employees under federal and state labor law shall be provided to incarcerated individuals engaged in educational, career and industrial training programs.

§ 18. Paragraph a of subdivision 2 of section 162 of the state finance law is REPEALED and paragraphs b, c, d, e, and f are relettered paragraphs a, b, c, d, and e.

§ 19. Subdivision 3 of section 162 of the state finance law, as added by chapter 83 of the laws of 1995, paragraphs a and b as amended by section 164 of subpart B of part C of chapter 62 of the laws of 2011, is amended to read as follows:

3. Public list of services and commodities provided by preferred sources.

a. By December thirty-first, nineteen hundred ninety-five, the commissioner, in consultation with the commissioners of ~~[corrections and community supervision,]~~ the office of children and family services, the office of temporary and disability assistance, mental health and education, shall prepare a list of all commodities and services that are available and are being provided as of said date, for purchase by state agencies, public benefit corporations or political subdivisions from those entities accorded preference or priority status under this section. Such list may include references to catalogs and other descriptive literature which are available directly from any provider accorded preferred status under this section. The commissioner shall make this list available to prospective vendors, state agencies, public benefit corporations, political subdivisions and other interested parties. Thereafter, new or substantially different commodities or services may only be made available by preferred sources for purchase by more than one state agency, public benefit corporation or political subdivision after addition to said list.

b. After January first, nineteen hundred ninety-six, upon the application of ~~[the commissioner of corrections and community supervision,]~~ the commissioner of the office of children and family services, the office of temporary and disability assistance, the commissioner of mental health or the commissioner of education, or a non-profit-making facilitating agency designated by one of the said commissioners pursuant to paragraph e of subdivision ~~[six]~~ five of this section, the state procurement council may recommend that the commissioner: (i) add commodities or services to, or (ii) in order to insure that such list reflects current production and/or availability of commodities and services, delete at the request of a preferred source, commodities or services from, the list established by paragraph a of this subdivision. The council may make a non-binding recommendation to the relevant preferred source to delete a commodity or service from such list. Additions may be made only for new services or commodities, or for services or commodities that are substantially different from those reflected on said list for that provider. The decision to recommend the addition of services or

1 commodities shall be based upon a review of relevant factors as deter-  
2 mined by the council including costs and benefits to be derived from  
3 such addition and shall include an analysis by the office of general  
4 services conducted pursuant to subdivision ~~[six]~~ five of this section.  
5 Unless the state procurement council shall make a recommendation to the  
6 commissioner on any such application within one hundred twenty days of  
7 receipt thereof, such application shall be deemed recommended. In the  
8 event that the state procurement council shall deny any such applica-  
9 tion, the commissioner or non-profit-making agency which submitted such  
10 application may, within thirty days of such denial, appeal such denial  
11 to the commissioner of general services who shall review all materials  
12 submitted to the state procurement council with respect to such applica-  
13 tion and who may request such further information or material as is  
14 deemed necessary. Within sixty days of receipt of all information or  
15 materials deemed necessary, the commissioner shall render a written  
16 final decision on the application which shall be binding upon the appli-  
17 cant and upon the state procurement council.

18 c. The list maintained by the office of general services pursuant to  
19 paragraph a of this subdivision shall be revised as necessary to reflect  
20 the additions and deletions of commodities and services approved by the  
21 state procurement council.

22 § 20. Subparagraph (iii) of paragraph a of subdivision 4 of section  
23 162 of the state finance law is REPEALED.

24 § 21. Subparagraphs (i) and (ii) of paragraph a, subparagraphs (i),  
25 (ii) and (iii) of paragraph b and paragraph c of subdivision 4 of  
26 section 162 of the state finance law, subparagraph (i) of paragraph a as  
27 amended by section 164 of subpart B of part C of chapter 62 of the laws  
28 of 2011, subparagraph (ii) of paragraph a as amended by chapter 91 of  
29 the laws of 2023, subparagraphs (i) and (ii) of paragraph b and para-  
30 graph c as added by chapter 83 of the laws of 1995, and subparagraph  
31 (iii) of paragraph b of subdivision 4 as amended by chapter 430 of the  
32 laws of 1997, are amended to read as follows:

33 (i) When commodities are available, in the form, function and utility  
34 required by a state agency, public authority, commission, public benefit  
35 corporation or political subdivision, said commodities must be purchased  
36 first from ~~[the correctional industries program of the department of~~  
37 ~~corrections and community supervision]~~ approved charitable non-profit-  
38 making agencies for the blind;

39 (ii) When commodities are available, in the form, function and utility  
40 required by, a state agency or political subdivision or public benefit  
41 corporation having their own purchasing agency, and such commodities are  
42 not available pursuant to subparagraph (i) of this paragraph, said  
43 commodities shall then be purchased from ~~[approved charitable non-pro-~~  
44 ~~fit-making agencies for the blind]~~ a qualified non-profit-making agency  
45 for other severely disabled persons, a qualified special employment  
46 program for mentally ill persons, or a qualified veterans' workshop,  
47 provided, however, the preferred source shall perform fifty percent or  
48 more of the work;

49 (i) state agencies or political subdivisions or public benefit corpo-  
50 rations having their own purchasing agency shall make reasonable efforts  
51 to provide a notification describing their requirements to those  
52 preferred sources, or to the facilitating entity identified in paragraph  
53 e of subdivision ~~[six]~~ five of this section, which provide the required  
54 services as indicated on the official public list maintained by the  
55 office of general services pursuant to subdivision three of this  
56 section;

(ii) if, within ten days of the notification required by subparagraph (i) of this paragraph, one or more preferred sources or facilitating entities identified in paragraph e of subdivision ~~[six]~~ five of this section submit a notice of intent to provide the service in the form, function and utility required, said service shall be purchased in accordance with this section. If more than one preferred source or facilitating entity identified in paragraph e of subdivision ~~[six]~~ five of this section submits notification of intent and meets the requirements, costs shall be the determining factor for purchase among the preferred sources;

(iii) if, within ten days of the notification required by subparagraph (i) of this paragraph, no preferred source or facilitating entity identified in paragraph e of subdivision ~~[six]~~ five of this section indicates intent to provide the service, then the service shall be procured in accordance with section one hundred sixty-three of this article. If, after such period, a preferred source elects to bid on the service, award shall be made in accordance with section one hundred sixty-three of this article or as otherwise provided by law.

c. For the purposes of commodities and services produced by special employment programs operated by facilities approved or operated by the office of mental health, facilities within the office of mental health shall be exempt from the requirements of subparagraph (i) of paragraph a of this subdivision. When such requirements of the office of mental health cannot be met pursuant to subparagraph (ii) ~~[or (iii)]~~ of paragraph a of this subdivision, or paragraph b of this subdivision, the office of mental health may purchase commodities and services which are competitive in price and comparable in quality to those which could otherwise be obtained in accordance with this article, from special employment programs operated by facilities within the office of mental health or other programs approved by the office of mental health.

§ 22. Subparagraph (ii) of paragraph a of subdivision 4 of section 162 of the state finance law, as added by chapter 83 of the laws of 1995, is amended to read as follows:

(ii) When commodities are available, in the form, function and utility required by, a state agency or political subdivision or public benefit corporation having their own purchasing agency, and such commodities are not available pursuant to subparagraph (i) of this paragraph, said commodities shall then be purchased from ~~[approved charitable non-profit-making agencies for the blind]~~ a qualified non-profit-making agency for other severely disabled persons, a qualified special employment program for mentally ill persons, or a qualified veterans' workshop provided, however, the preferred source shall perform fifty percent or more of the work;

§ 23. Subdivision 5 of section 162 of the state finance law is REPEALED and subdivisions 6, 7, 8, and 9 are renumbered subdivisions 5, 6, 7 and 8.

§ 24. The opening paragraph and paragraph a of subdivision 5 of section 162 of the state finance law, as amended by chapter 565 of the laws of 2022 and as renumbered by section twenty-three of this act, is amended to read as follows:

Prices charged by agencies for the blind, other disabled and veterans' entity, and the department of corrections and community supervision.

a. ~~[Except with respect to the correctional industries program of the department of corrections and community supervision, it]~~ It shall be the duty of the commissioner to determine, and from time to time review, the prices of all commodities and to approve the price of all services

1 provided by the department of corrections and community supervision and  
2 preferred sources as specified in this section offered to state agen-  
3 cies, political subdivisions or public benefit corporations having their  
4 own purchasing office. The commissioner's price review and approval  
5 shall not be required for any purchases below one hundred thousand  
6 dollars.

7 § 25. Subparagraph 9 of paragraph a of subdivision 3 of section 139-j  
8 of the state finance law, as amended by chapter 265 of the laws of 2013,  
9 is amended to read as follows:

10 (9) Any communications relating to a governmental procurement made  
11 under section one hundred sixty-two of the state finance law undertaken  
12 by (i) the non-profit-making agencies appointed pursuant to paragraph e  
13 of subdivision ~~[six]~~ five of section one hundred sixty-two of the state  
14 finance law by the commissioner of the office of children and family  
15 services, the commission for the blind, or the commissioner of educa-  
16 tion, and (ii) the qualified charitable non-profit-making agencies for  
17 the blind, and qualified charitable non-profit-making agencies for other  
18 severely disabled persons as identified in subdivision two of section  
19 one hundred sixty-two of this chapter; provided, however, that any  
20 communications which attempt to influence the issuance or terms of the  
21 specifications that serve as the basis for bid documents, requests for  
22 proposals, invitations for bids, or solicitations of proposals, or any  
23 other method for soliciting a response from offerers intending to result  
24 in a procurement contract with a state agency, the state legislature,  
25 the unified court system, a municipal agency or local legislative body  
26 shall not be exempt from the provisions of this paragraph; provided,  
27 however, that nothing in this subdivision shall be construed as recog-  
28 nizing or creating any new rights, duties or responsibilities or abro-  
29 gating any existing rights, duties or responsibilities of any govern-  
30 mental entity as it pertains to implementation and enforcement of  
31 article eleven of this chapter or any other provision of law dealing  
32 with the governmental procurement process, and that nothing in this  
33 subdivision shall be interpreted to limit the authority of a govern-  
34 mental entity involved in a government procurement by exercise of an  
35 oversight function from providing information to offerers regarding the  
36 status of the review, oversight, or approval of a governmental procure-  
37 ment that has been submitted to or is under review by that governmental  
38 entity;

39 § 26. Subparagraph (G) of the second undesignated paragraph of subdi-  
40 vision (c) of section 1-c of the legislative law, as amended by chapter  
41 265 of the laws of 2013, is amended to read as follows:

42 (G) Any activity relating to governmental procurements made under  
43 section one hundred sixty-two of the state finance law undertaken by (i)  
44 the non-profit-making agencies appointed pursuant to paragraph e of  
45 subdivision ~~[six]~~ five of section one hundred sixty-two of the state  
46 finance law by the commissioner of the office of children and family  
47 services, the commission for the blind, or the commissioner of educa-  
48 tion, and (ii) the qualified charitable non-profit-making agencies for  
49 the blind, and qualified charitable non-profit-making agencies for other  
50 severely disabled persons as identified in subdivision two of section  
51 one hundred sixty-two of the state finance law; provided, however, that  
52 any attempt to influence the issuance or terms of the specifications  
53 that serve as the basis for bid documents, requests for proposals, invi-  
54 tations for bids, or solicitations of proposals, or any other method for  
55 soliciting a response from offerers intending to result in a procurement  
56 contract with a state agency, the state legislature, the unified court

1 system, a municipal agency or local legislative body shall not be exempt  
2 from the definition of "lobbying" or "lobbying activities" under this  
3 subparagraph;

4 § 27. Severability clause. If any clause, sentence, paragraph, subdivi-  
5 sion, section or part of this act shall be adjudged by any court of  
6 competent jurisdiction to be invalid, such judgment shall not affect,  
7 impair, or invalidate the remainder thereof, but shall be confined in  
8 its operation to the clause, sentence, paragraph, subdivision, section  
9 or part thereof directly involved in the controversy in which such judg-  
10 ment shall have been rendered. It is hereby declared to be the intent of  
11 the legislature that this act would have been enacted even if such  
12 invalid provisions had not been included herein.

13 § 28. This act shall take effect immediately; provided, however, that  
14 the amendments to section 189 of the correction law made by section  
15 fourteen of this act shall be subject to the expiration and reversion of  
16 such section pursuant to subdivision h of section 74 of chapter 3 of the  
17 laws of 1995, as amended, when upon such date the provisions of section  
18 fifteen of this act shall take effect; provided further, however that  
19 the relettering of paragraphs d, e and f of subdivision 2 of section 162  
20 of the state finance law made by section eighteen of this act shall not  
21 affect the expiration of such paragraphs and shall expire therewith;  
22 provided further, however, that the amendments to subparagraph (ii) of  
23 paragraph a of subdivision 4 of section 162 of the state finance law  
24 made by section twenty-one of this act shall be subject to the expira-  
25 tion and reversion of such subparagraph pursuant to section 2 of chapter  
26 91 of the laws of 2023, as amended, when upon such date the provisions  
27 of section twenty-two of this act shall take effect; provided further,  
28 that the amendments to section 139-j of the state finance law made by  
29 section twenty-five of this act shall not affect the repeal of such  
30 section and shall be deemed repealed therewith.