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Cal. No. 1064

2023-2024 Regular Sessions

IN SENATE

April 18, 2023

- Introduced by Sens. RAMOS, GRIFFO, SKOUFIS -- read twice and ordered printed, and when printed to be committed to the Committee on Insurance -- reported favorably from said committee and committed to the Committee on Labor -- reported favorably from said committee, ordered to first and second report, ordered to a third reading, passed by Senate and delivered to the Assembly, recalled, vote reconsidered, restored to third reading, amended and ordered reprinted, retaining its place in the order of third reading
- AN ACT to amend the insurance law, the workers' compensation law, the volunteer firefighters' benefit law, the volunteer ambulance workers' benefit law, and the general municipal law, in relation to deductibles offered by public group self-insurers

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. The opening paragraph of section 3443 of the insurance law, 1 2 as added by chapter 924 of the laws of 1990, is amended to read as 3 follows: An insurer issuing a workers' compensation and employers' liability 4 5 insurance policy, [and a group self-insurer for municipal corporations 6 as defined in subdivision three-a of section fifty of the workers! 7 compensation law, may offer, as part of the policy or by endorsement, 8 deductibles optional to the policyholder for benefits payable under the policy, subject to approval by the superintendent and subject to under-9 writing by the insurer, consistent with the following standards or 10 11 factors: 12 § 2. Subparagraph (a) of paragraph 2 of subdivision 3-a of section 50 13 of the workers' compensation law, as amended by section 4 of part G of 14 chapter 57 of the laws of 2011, is amended and a new subparagraph (a-1) 15 is added to read as follows: 16 (a) Any group consisting exclusively of such employers may adopt a 17 plan for self-insurance, as a group, for the payment of compensation

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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under this chapter to their employees, except that no new groups may 1 2 adopt such a plan, and no group not composed solely of public entities 3 set forth in <u>subparagraph (a-1) of this</u> paragraph [a of subdivision four 4 of this section] may insure any liabilities for any employers on and 5 after January first, two thousand twelve, except as provided for in б paragraph ten of this subdivision. Under such plan the group shall 7 assume the liability of all the employers within the group and pay all 8 compensation for which the said employers are liable under this chapter, 9 except that in the case of [municipal corporations] public group self-10 insurers as [herein] defined in subparagraph (a-1) of this paragraph no 11 proof of financial ability or deposit of securities or cash need be made 12 in compliance with this subdivision. The group qualifying under this 13 subdivision shall be known as a group self-insurer and the employers 14 participating therein and covered thereby shall be known as members. 15 (a-1) Any group consisting exclusively of public corporations as 16 defined in section sixty-six of the general construction law, county 17 self-insurance plans established under article five of this chapter, boards of cooperative educational services and consortia established by 18 boards of cooperative educational services, and any other entity defined 19 20 as a public entity under paragraph fifty-one of subsection (a) of 21 section one hundred seven of the insurance law except the state of New 22 York, may adopt a plan for self-insurance, as a group, for the payment 23 of compensation under this chapter to their employees. Such a group shall be known as a "public group self-insurer". A county self-insurance 24 25 plan established under article five of this chapter is not itself a 26 public group self-insurer and is not itself subject to the requirements 27 of this section, but may join a public group self-insurer and, if it 28 does so, shall assume all of the obligations of its participants to the public group self-insurer. A public group self-insurer shall comply 29 with all of the requirements of this subdivision, including any obli-30 31 gations imposed upon a group administrator, but is not required to 32 secure the services of a group administrator or obtain a license author-33 izing it to act as a group self-insurer administrator, to furnish satis-34 factory proof to the chair of its financial ability to pay compen-35 sation from its revenues, their source and assurance of continuance, 36 to pay a license fee, or to deposit securities, post a bond or provide 37 other security, except as specifically provided in this subdivision. 38 § 3. Subdivision 3-a of section 50 of the workers' compensation law is 39 amended by adding a new paragraph 3-a to read as follows: 40 (3-a) If the chair determines that a public group self-insurer has become insolvent, the chair shall pay the compensation and benefits that 41 42 would otherwise have been required to be paid by the members of the 43 public group self-insurer from administration expenses as provided in 44 section one hundred fifty-one of this chapter upon audit and warrant of 45 the comptroller and upon vouchers approved by the chair, which payments 46 shall be considered expenses of administration. For purposes of this 47 paragraph, a public group self-insurer is insolvent when the value of 48 the public group self-insurer's assets is less than the total costs of 49 the workers' compensation liabilities that it is anticipated the public group self-insurer will be required to pay within the succeeding six 50 months or that the compensation and benefits provided by this chapter 51 52 may be unpaid by reason of the default of a public group self-insurer. 53 Upon the insolvency of a public group self-insurer, each member shall 54 assume responsibility for the continued administration and payment of all claims against it, provided however that the public group self-in-55 56 surer shall, within thirty days, turn its assets over to the chair and

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the chair shall assume the administration and cost of the claims of the 1 public group self-insurer for a period not to exceed one year. During 2 3 the period of chair administration of claims, each member of the public 4 group self-insurer shall secure the services of a licensed claims admin-5 istrator and the chair shall segregate the claims obligations of the 6 insolvent public group self-insurer by member, and, if necessary segre-7 gate an adequate claim reserve for any claims of defunct or insolvent 8 members of the insolvent public group self-insurer. Not later than one 9 year from the assumption of the administration of the claims of the 10 public group self-insurer, each member of the insolvent public group 11 self-insurer shall resume administration of its own claims and the chair 12 shall return to each member whatever pro rata share of the public group self-insurer's assets remain after the period of chair administration. 13 14 The chair shall be reimbursed for any payment made under this paragraph 15 by the public group self-insurer itself and, if the public group selfinsurer is unable to reimburse the chair fully for payments made by the 16 17 chair, then by the member of the public group self-insurer against which the claim is asserted. Further, nothing herein shall preclude the chair 18 from directing that an underfunded public group self-insurer levy an 19 20 assessment on its members as part of a plan for achieving fully funded 21 status which may include a deficit assessment on members of such group 22 self-insurer which shall be subject to approval or modification by the chair. No member shall be liable for any obligations of the public group 23 24 self-insurer or any obligations of any member of the public group self-25 insurer. The chair shall require any member that has pending claims but has failed to secure the services of a licensed claims administrator to 26 27 resume administration of the claims to pay to the chair any expenses the 28 chair incurs in administering and paying those claims. § 4. Paragraph (g) of subdivision 3-e of section 50 of the workers' 29 compensation law, as added by chapter 729 of the laws of 1993, is 30 31 amended and a new paragraph (h) is added to read as follows: 32 (g) The state insurance fund $[\tau]$ and any other insurer [or any group]33 self-insurer for municipal corporations as defined in subdivision three-a of this section] may, at its option, offer a deductible in an 34 35 amount specified in paragraph (c) of this subdivision to any policyhold-36 who is not otherwise eligible for a deductible under this subdivier 37 sion. A public group self-insurer may offer a deductible in accordance with paragraph (h) of this subdivision. 38 39 (h) A public group self-insurer which has been providing workers' 40 compensation and employers' liability coverage for not less than five years and is operated as a self-administered not-for-profit corporation 41 42 governed by a board not less than two-thirds of the members of which are 43 representatives of members of the public group self-insurer, and all of 44 the officers of which are representatives of members of the public group 45 self-insurer may, upon a determination by the chair that the methodology 46 used by the public group self-insurer in creating its deductible rating 47 plan is supported by an actuarial analysis prepared by an independent, 48 qualified actuary who is a member of the casualty actuarial society that 49 clearly identifies the actuary's rate assumptions, and subject to under-50 writing by the public group self-insurer, offer as part of the policy or by endorsement, deductibles optional to the member, not subject to the 51 52 foregoing monetary limits, consistent with the following: 53 (1) claimants' rights are properly protected, and claimants' benefits 54 are paid without regard to any such deductible; 55 (2) appropriate premium reductions reflect the type and level of any 56 deductible approved by the chair and selected by the member;

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1	(3) premium reductions for deductibles are determined before applica-
2	tion of any experience modification, premium surcharge, or premium
3	discount;
4	(4) recognition is given to member's characteristics, including size,
5	financial capabilities, nature of activities, and number of employees;
6	(5) if the member selects a deductible, the member is liable to the
7	public group self-insurer for the deductible amount in regard to bene-
8	fits paid for compensable claims;
9	(6) the public group self-insurer pays all of the deductible amount,
10	applicable to a compensable claim, to the person or provider entitled to
11	benefits and then seeks reimbursement from the member for the applicable
12	deductible amount;
13	(7) a failure by the member to reimburse deductible amounts to the
14	public group self-insurer is treated in the same manner as nonpayment of
15	the member's contribution;
16	(8) the public group self-insurer shall be fully-funded as defined in
17	subparagraph (b) of paragraph two of subdivision three-a of this section
18	and if, after offering deductible policies, the public group self-insur-
19	er ceases to be fully funded as so defined, the public group self-insur-
20	er may not permit any new member to elect the deductible option until
21	the public group self-insurer becomes fully funded;
22	(9) the public group self-insurer may add no more than seven new
23	deductible members in any one contribution year;
24 25	(10) the aggregate contributions for all new members selecting the
25 26	deductible option in any one year may not exceed ten percent of the total contributions of all of the public group self-insurer's members
27	for the immediately prior year;
28	(11) if the member was self-insured prior to joining the public group self-insurer, the member's deductible amount during the member's first
29	year of membership in the public group self-insurer may not exceed the
30 31	amount of the member's reinsurance retention level immediately before
32	joining the public group self-insurer;
33	(12) each member which has elected the deductible option shall: (i)
34	maintain in a dedicated account held by the public group self-insurer an
35	amount actuarially determined to be sufficient to pay the portion of
36	each compensation claim that is within the deductible amount for the
37	succeeding three months; and (ii) maintain in its own dedicated reserve
38	account or in its own undesignated fund balance, the actuarially-deter-
39	mined amount that the member will be required to pay for all of the
40	member's claims below the deductible amount; and
41	(13) the public group self-insurer shall provide to all members of the
42	public group self-insurer an annual statement identifying the contrib-
43	utions provided by and the reserves attributable to the members which
44	have elected a deductible and must provide to each member of the public
45	group self-insurer which has elected the deductible option an annual
46	actuarial analysis of the member's open claims, stating the amounts the
47	public group self-insurer anticipates that the member will be required
48	to pay for the life of each claim.
49	§ 5. Section 70 of the workers' compensation law, as added by chapter
50	849 of the laws of 1955, is amended to read as follows:
51	§ 70. Excess or catastrophe insurance; public group self-insurance
52	plans. 1. The committee or administrator, subject to the approval of
53	the board of supervisors, may on behalf of the plan purchase excess or
54	catastrophe insurance. The cost of such insurance shall be an adminis-
55	trative expense of the plan.

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 2. The committee or administrator, subject to the approxel of the board of supervisors, may on behalf of the juan join a public group self-insurer established under subdivision three-a of section fifty of this chapter. Notwithstanding any other provision of this chapter, when the committee or administrator contracts on behalf of the plan to join a public group self-insurer: a. the public group self-insurer, the county and each participant shall remain liable in the manner provided in the plan for claims made prior to the date on which the plan joins the public group self-insurer; and b. the committee or administrator shall establish, before the plan joins the public group self-insurer and all subulity thereafter, by which to apportion among the participants in the plan the cost of its membership in the public group self-insurer and all claims made after the date on which the plan blan the public group self-insurer and all claims made after the date on which the plan blan blan the public group self-insurer and balf of all plan participants. 8 6. Subdivision 9 of section 30 of the volunteer firefighters' beneate fit law, as amended by chapter 61 of the laws of 1989, is amended to read as follows: 9. Insurance authorized to be purchased pursuant to subdivision eight of this section may be secured from the state fund or any stock corporation, mutual corporation or reciprocal insurer authorized to thave elected to be a self-insurer unless it is a participant in a county plan fit of the workers' compensation in the state. If such insurance as provided in subdivision shalt be the of all or the workers' compensation have the chair of the workers' compensation have and notice of such election trop were compared to the section sity three of section fity of the workers' compensation baard antotic of the workers' compensation baard antotice of the division theread section such the provisions of such		
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33 ers' compensation law. Every such self-insurer shall file with the chair 34 of the workers' compensation board a notice of such election prescribed 35 in form by such chair. For failure to file such notice within ten days 36 after such election is made, the treasurer or other fiscal officer of 37 such political subdivision shall be liable to pay to the chair of the 38 workers' compensation board the sum of one hundred dollars as a penalty, 39 to be transferred to the state treasury. A notice of election to be a 40 self-insurer for compensation and benefits to volunteer firefighters 41 under the provisions of the workers' compensation law and the general 42 municipal law in effect prior to March first, nineteen hundred fifty- 43 seven, which was filed prior to such date pursuant to the provisions of 44 subdivision four of section fifty of the workers' compensation law as in 45 effect prior to such date shall be deemed to be a notice of election 46 filed under this section unless the chair of the workers' compensation 47 board is notified to the contrary. The provisions of subdivision five 48 of section fifty of the workers' compensation law shall be applicable to 49 such self-insurers. 50 § 7. Subdivision 8 of section 30 of the volunteer ambulance workers' 51 benefit law, as amended by chapter 61 of the laws of 1989, is amended to 52 read as follows: 53 8. Insurance authorized to be purchased pursuant to subdivision seven 45 of this section may be secured from the state fund or any stock corpo- 55 ration, mutual corporation, group self-insurers or reciprocal insurer		
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If such insurance is not secured, the political subdivision 1 state. liable shall be deemed to have elected to be a self-insurer unless it is 2 3 a participant in a county plan of self-insurance or its liability for 4 benefits under this chapter is covered by a town's participation in a 5 county plan of self-insurance as provided in subdivision nine of section 6 sixty-three of the workers' compensation law or is a participant in a 7 public group self-insurance plan established under subdivision three-a 8 of section fifty of the workers' compensation law. Every such self-in-9 surer shall file with the chair of the workers' compensation board a 10 notice of such election prescribed in form by such chair. For failure to 11 file such notice within ten days after such election is made, the treas-12 urer or other fiscal officer of such political subdivision shall be liable to pay to the chair of the workers' compensation board the sum of 13 14 one hundred dollars as a penalty, to be transferred to the state treas-15 ury. A notice of election to be a self-insurer for compensation and 16 benefits to volunteer ambulance workers under the provisions of the 17 workers' compensation law and the general municipal law in effect prior to March first, in the year of enactment of this chapter, which was 18 19 filed prior to such date pursuant to the provisions of subdivision four 20 of section fifty of the workers' compensation law as in effect prior to 21 such date shall be deemed to be a notice of election filed under this 22 section unless the chair of the workers' compensation board is notified 23 to the contrary. The provisions of subdivision five of section fifty of 24 the workers' compensation law shall be applicable to such self-insurers. 25 § 8. Paragraph b of subdivision 2 of section 119-0 of the general 26 municipal law, as amended by chapter 681 of the laws of 1961, is amended 27 to read as follows: 28 b. The manner of employing, engaging, compensating, transferring or 29 discharging necessary personnel, subject, however, to the provisions of 30 the civil service law where applicable; the making of employer's 31 contributions for retirement, social security, health insurance, [work-32 men's] workers' compensation, volunteer firefighter and volunteer ambu-33 lance worker benefits, including participation in a public group self-34 insurer, and other similar benefits; the approval of attendances at 35 conventions, conferences and schools for public officials and the 36 approval and payment of travel and other expenses incurred in the 37 performance of official duties; the bonding of designated officers and 38 employees; the filing of oaths of office and resignations consistent 39 with general laws applicable thereto; provisions that for specific 40 purposes designated officers or employees of the joint service or a joint water, sewage or drainage project shall be deemed those of a spec-41 42 ified participating corporation or district; and provisions that person-43 nel assigned to a joint service or a joint water, sewage or drainage

44 project shall possess the same powers, duties, immunities and privileges 45 they would ordinarily possess (1) if they performed their duties only in 46 the corporation or district by which they are employed or (2) if they 47 were employed by the corporation or district in which they are required 48 to perform their duties.

49 § 9. This act shall take effect immediately.