

# STATE OF NEW YORK

5931

2023-2024 Regular Sessions

## IN SENATE

March 22, 2023

Introduced by Sen. BORRELLO -- read twice and ordered printed, and when printed to be committed to the Committee on Judiciary

AN ACT to amend the general obligations law, in relation to the duty to keep premises safe for certain uses and enacting the "equine activity safety code act"

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 9-103 of the general obligations law, as amended by  
2 chapter 408 of the laws of 1979, paragraph a of subdivision 1 as separately  
3 amended by chapters 141 and 286 of the laws of 1984 and paragraph  
4 c of subdivision 1 as added by chapter 174 of the laws of 1980, is  
5 amended to read as follows:

6 § 9-103. No duty to keep premises safe for certain uses; responsibility  
7 for acts of such users. 1. The legislature reaffirms the purpose of  
8 this section which is to encourage property owners to make land and  
9 water areas available to the public for recreational or conservation  
10 purposes by limiting their potential liability exposure toward persons  
11 entering thereon for such purposes. Its provisions should be construed  
12 to accomplish those objectives.

13 1-a. Definitions. As used in this section:

14 a. "Lands used in agricultural production" means land as defined in  
15 subdivision four of section three hundred one of the agriculture and  
16 markets law, except that the parcel of land may be less than ten acres  
17 and still qualify.

18 b. "Owner, lessee, or occupant" means any person entitled to the  
19 exclusive or non-exclusive use or possession of the premises, including  
20 holders of conservation and trail easements.

21 c. "Undeveloped premises" means property existing in its naturally  
22 occurring state, without structures, improvements or manmade objects  
23 constructed, situated or placed on the property by the owner, lessee,  
24 occupant or other persons. If property contains both undeveloped and

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 developed areas, the owner, lessee or occupant owes no duty to keep the  
2 undeveloped portion of the premises safe for entry or use by others for  
3 recreational purposes, but nothing in this section affects or alters the  
4 liability of such owner, lessee or occupant to others who enter upon the  
5 developed portion of the premises. Undeveloped land may include a  
6 cleared path if it is not paved and the path shall not cease to be  
7 "undeveloped" because its creation or maintenance requires minor alter-  
8 ation of landscape. Land does not cease to be "undeveloped" if the only  
9 manmade alteration is the planting and maintenance of flora, including  
10 trees, shrubs, flowers, or grass.

11 2. Except as provided in subdivision [~~two~~] three of this section,

12 a. an owner, lessee or occupant of undeveloped premises or of land  
13 used in agricultural production, whether or not posted as provided in  
14 section 11-2111 of the environmental conservation law, and whether or  
15 not a farm, owes no duty to keep the premises safe for entry or use by  
16 others for any recreational use, including but not limited to hunting,  
17 fishing, organized gleaning as defined in section seventy-one-y of the  
18 agriculture and markets law, canoeing, boating, trapping, hiking, cross-  
19 country skiing, tobogganing, sledding, speleological activities, horse-  
20 back riding, bicycle riding, hang gliding, motorized vehicle operation  
21 for recreational purposes, snowmobile operation, cutting or gathering of  
22 wood for non-commercial purposes or training of dogs, or to give warning  
23 of any hazardous condition or use of or structure or activity on such  
24 premises to persons entering for such purposes;

25 b. an owner, lessee or occupant of premises who gives permission to  
26 another to pursue any such activities upon such premises does not there-  
27 by (1) extend any assurance that the premises are safe for such purpose,  
28 or (2) constitute the person to whom permission is granted an invitee to  
29 whom a duty of care is owed, or (3) assume responsibility for or incur  
30 liability for any injury to person or property caused by any act of  
31 persons to whom the permission is granted.

32 c. an owner, lessee or occupant of a farm, as defined in section six  
33 hundred seventy-one of the labor law, whether or not posted as provided  
34 in section 11-2111 of the environmental conservation law, owes no duty  
35 to keep such farm safe for entry or use by a person who enters or  
36 remains in or upon such farm without consent or privilege, or to give  
37 warning of any hazardous condition or use of or structure or activity on  
38 such farm to persons so entering or remaining. This shall not be inter-  
39 preted, or construed, as a limit on liability for acts of gross negli-  
40 gence in addition to those other acts referred to in subdivision [~~two~~]  
41 three of this section.

42 [~~2-~~] 3. This section does not limit the liability which would other-  
43 wise exist:

44 a. for willful or malicious failure to guard, or to warn against, a  
45 dangerous condition, use, structure or activity; or

46 b. for injury suffered in any case where permission to pursue any of  
47 the activities enumerated in this section was granted for a consider-  
48 ation other than the consideration, if any, paid to said landowner by  
49 the state or federal government, or permission to train dogs was granted  
50 for a consideration other than that provided for in section 11-0925 of  
51 the environmental conservation law; or

52 c. for injury caused, by acts of persons to whom permission to pursue  
53 any of the activities enumerated in this section was granted, to other  
54 persons as to whom the person granting permission, or the owner, lessee  
55 or occupant of the premises, owed a duty to keep the premises safe or to  
56 warn of danger.

1 ~~[3-]~~ 4. Nothing in this section creates a duty of care or ground of  
2 liability for injury to person or property.

3 5. No cause of action shall arise against the owner, tenant or lessee  
4 of land or premises for injuries to any person, other than an employee  
5 or contractor of the owner, tenant or lessee, who is on the land or  
6 premises for the purpose of picking and purchasing agricultural or farm  
7 products at a farm or "u-pick" operation, unless the person's injuries  
8 were caused by a condition which involved an unreasonable risk of harm  
9 and all of the following apply:

10 a. The owner, tenant or lessee knew, had reason to know of, or reason-  
11 ably should have known of the condition or risk.

12 b. The owner, tenant or lessee failed to exercise reasonable care to  
13 make the condition safe, or to warn the person of the condition or risk.

14 § 2. The general obligations law is amended by adding a new article  
15 18-D to read as follows:

16 ARTICLE 18-D

17 EQUINE ACTIVITY SAFETY CODE

18 Section 18-501. Short title.

19 18-502. Definitions.

20 18-503. Liability of persons involved in equine activities.

21 18-504. Limitation of liability.

22 18-505. Posting and notification.

23 § 18-501. Short title. This article shall be known and may be cited as  
24 the "equine activity safety code act".

25 § 18-502. Definitions. For the purposes of this article, the following  
26 words or phrases shall be defined as follows:

27 1. "Engages in an equine activity" means riding, training, assisting  
28 in veterinary treatment of, driving, or being a passenger upon an  
29 equine, whether mounted or unmounted, visiting or touring or utilizing  
30 an equine facility as part of an organized event or activity, or any  
31 person assisting a participant or show management. The term "engages in  
32 an equine activity" does not include being a spectator at an equine  
33 activity, except in cases where the spectator places himself in an unau-  
34 thorized area or in immediate proximity to the equine activity.

35 2. "Equine" means a horse, pony, mule or donkey.

36 3. "Equine activity" means:

37 (a) Equine shows, fairs, competitions, performances or parades that  
38 involve any or all breeds of equines and any of the equine disciplines,  
39 including, but not limited to dressage, hunter and jumper horse shows,  
40 grand prix jumping, three-day events, combined training, rodeos, riding,  
41 driving, pulling, cutting, polo, steeplechasing, English and western  
42 performance riding, endurance trail riding, gymkhana games, and hunting.

43 (b) Equine training or teaching activities or both.

44 (c) The boarding of equines; including normal daily care thereof.

45 (d) Riding, inspecting or evaluating by a purchaser or an agent an  
46 equine belonging to another, whether or not the owner has received some  
47 monetary consideration or other thing of value for the use of the equine  
48 or is permitting a prospective purchaser of the equine to ride, inspect  
49 or evaluate the equine.

50 (e) Rides, trips, hunts or other equine activities of any type however  
51 informal or impromptu that are sponsored by an equine activity sponsor.

52 (f) Placing or replacing horseshoes or hoof trimming on an equine.

53 (g) Providing or assisting in veterinary treatment of an equine.

54 4. "Equine activity sponsor" means an individual, group, club, part-  
55 nership, limited liability company or corporation, whether or not the  
56 sponsor is operating for profit or nonprofit, which sponsors, organizes

1 or provides the facilities for, an equine activity, including but not  
2 limited to: pony clubs, 4-H clubs, hunt clubs, riding clubs, school and  
3 college-sponsored classes, programs and activities, therapeutic riding  
4 programs, stable and farm owners and operators, instructors, and promo-  
5 ters of equine facilities, including but not limited to farms, stables,  
6 clubhouses, pony ride strings, fairs, and arenas at which the activity  
7 is held.

8 5. "Equine professional" means a person engaged for compensation:

9 (a) In instructing a participant or renting to a participant an equine  
10 for the purpose of riding, driving or being a passenger upon the equine;

11 (b) In renting equipment or tack to a participant;

12 (c) To provide daily care of horses boarded at an equine facility; or

13 (d) To train an equine.

14 6. "Inherent risks of equine activities" means those dangers or condi-  
15 tions which are an integral part of equine activities, including but not  
16 limited to:

17 (a) The propensity of equines to behave in ways that may result in  
18 injury, harm or death to persons on or around them;

19 (b) The unpredictability of an equine's reaction to such things as  
20 sounds, sudden movement, and unfamiliar objects, persons or other  
21 animals;

22 (c) Certain hazards such as surface and subsurface conditions includ-  
23 ing, but not limited to, rocks, forest growth, debris, branches, trees,  
24 roots, stumps or other natural objects;

25 (d) Collisions with other equines or objects; and

26 (e) The potential of a participant to act in a negligent manner that  
27 may contribute to injury to the participant or others, such as failing  
28 to maintain control over the animal or not acting within his or her  
29 ability.

30 7. "Participant" means any person, whether amateur or professional,  
31 who engages in an equine activity, whether or not a fee is paid to  
32 participate in the equine activity.

33 § 18-503. Liability of persons involved in equine activities. 1.  
34 Nothing in section 18-504 of this article shall prevent or limit the  
35 liability of an equine activity sponsor or an equine professional, if  
36 the equine activity sponsor or equine professional:

37 (a) (1) Provided the equipment or tack, and knew or should have known  
38 that the equipment or tack was faulty, and such equipment or tack was  
39 faulty to the extent that it did cause the injury; or

40 (2) Provided the equine and failed to make reasonable and prudent  
41 efforts to determine the ability of the participant to engage safely in  
42 the equine activity, and determine the ability of the participant to  
43 safely manage the particular equine based on the participant's represen-  
44 tations of his ability;

45 (b) Owns, leases, rents, has authorized use of or is otherwise in  
46 lawful possession and control of the land, or facilities upon which the  
47 participant sustained injuries because of a dangerous latent condition  
48 which was known or should have been known to the equine activity sponsor  
49 or equine professional and for which warning signs, pursuant to section  
50 18-505 of this article have not been conspicuously posted;

51 (c) Commits an act or omission that constitutes willful or wanton  
52 disregard for the safety of the participant, and that act or omission  
53 caused the injury;

54 (d) Intentionally injures the participant.

1 2. This section shall not apply to the horse racing activity author-  
2 ized pursuant to article two, three or four of the racing, pari-mutuel  
3 wagering and breeding law.

4 § 18-504. Limitation of liability. 1. Except as provided in subdivi-  
5 sion two of section 18-503 of this article, an equine activity sponsor,  
6 an equine professional or any other person, which shall include a limit-  
7 ed liability company, corporation or partnership, shall not be liable  
8 for an injury to or the death of a participant resulting from the inher-  
9 ent risks of equine activities and, except as provided in subdivision  
10 two of section 18-503 of this article, no participant nor participant's  
11 representative shall make any claim against, maintain an action against  
12 or recover from an equine activity sponsor, an equine professional or  
13 any other person for injury, loss, damage or death of the participant  
14 resulting from any of the inherent risks of equine activities.

15 2. Nothing in this article shall limit the application of the  
16 provisions of section 9-103 of this chapter.

17 § 18-505. Posting and notification. 1. Every equine professional  
18 shall post and maintain signs which contain the warning notice specified  
19 in subdivision two of this section. Such signs shall be placed in a  
20 clearly visible location in the proximity of the equine activity. The  
21 warning notice specified in subdivision two of this section shall appear  
22 on the sign in black letters, with each letter to be a minimum of one  
23 inch in height. Every written contract entered into by an equine profes-  
24 sional for the providing of professional services, instruction, or the  
25 rental of equipment or tack or an equine to a participant, whether or  
26 not the contract involves equine activities on or off the location or  
27 site of the equine professional's business, shall contain in clearly  
28 readable print the warning notice specified in subdivision two of this  
29 section.

30 2. The signs and contracts described in subdivision one of this  
31 section shall contain the following warning notice:

32 WARNING

33 Under New York Law, an equine professional or equine activity sponsor  
34 is not liable for an injury to, or the death of, a participant in equine  
35 activities resulting from the inherent risks of equine activities,  
36 pursuant to section 18-504 of the General Obligations Law.

37 § 3. This act shall take effect immediately; provided, however, that  
38 the provisions of section two of this act shall take effect on the nine-  
39 tieth day after it shall have become a law; and provided further, that  
40 the provisions of this act shall apply only to causes of action  
41 commenced on or after the effective date of each applicable section.