

# STATE OF NEW YORK

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5467--A

2023-2024 Regular Sessions

## IN SENATE

March 6, 2023

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Introduced by Sens. GOUNARDES, KENNEDY, LANZA -- read twice and ordered printed, and when printed to be committed to the Committee on Civil Service and Pensions -- recommitted to the Committee on Civil Service and Pensions in accordance with Senate Rule 6, sec. 8 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the retirement and social security law, in relation to primary social security retirement benefits for police/fire members who are members of the New York city fire department pension fund

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Section 505 of the retirement and social security law, as  
2 amended by chapter 18 of the laws of 2012, is amended to read as  
3 follows:

4 § 505. Service retirement benefits; police/fire members, New York city  
5 uniformed correction/sanitation revised plan members and investigator  
6 revised plan members. a. The normal service retirement benefit for  
7 police/fire members, New York city uniformed correction/sanitation  
8 revised plan members and investigator revised plan members at normal  
9 retirement age shall be a pension equal to fifty percent of final aver-  
10 age salary, less fifty percent of the primary social security retirement  
11 benefit commencing at age sixty-two, as provided in section five hundred  
12 eleven of this article, provided, however, that the computation of the  
13 normal service retirement benefit of members of the New York city fire  
14 department pension fund, shall not be reduced by the primary social  
15 security retirement benefit commencing at age sixty-two as provided in  
16 section five hundred eleven of this article.

17 b. The early service retirement benefit for police/fire members, New  
18 York city uniformed correction/sanitation revised plan members and  
19 investigator revised plan members shall be a pension equal to two and  
20 one-tenths percent of final average salary times years of credited

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 service at the completion of twenty years of service or upon attainment  
2 of age sixty-two, increased by one-third of one percent of final average  
3 salary for each month of service in excess of twenty years, but not in  
4 excess of fifty percent of final average salary, less fifty percent of  
5 the primary social security retirement benefit commencing at age sixty-  
6 two as provided in section five hundred eleven of this article,  
7 provided, however, that New York city police/fire revised plan members,  
8 New York city uniformed correction/sanitation revised plan members and  
9 investigator revised plan members shall not be eligible to retire for  
10 service prior to the attainment of twenty years of credited service, and  
11 provided further that the early service retirement benefit of members of  
12 the New York city fire department pension fund shall not be reduced by  
13 the primary social security retirement benefit commencing at age sixty-  
14 two as provided by section five hundred eleven of this article.

15 c. A police/fire member, a New York city uniformed  
16 correction/sanitation revised plan member or an investigator revised  
17 plan member who retires with twenty-two years of credited service or  
18 less may become eligible for annual escalation of the service retirement  
19 benefit if [~~he elects~~] they elect to have the payment of [~~his~~] their  
20 benefit commence on the date [~~he~~] they would have completed twenty-two  
21 years and one month or more of service. In such event, the service  
22 retirement benefit shall equal two percent of final average salary for  
23 each year of credited service, less fifty percent of the primary social  
24 security retirement benefit commencing at age sixty-two as provided in  
25 section five hundred eleven of this article, provided, however, that the  
26 service retirement benefit of members of the New York city fire depart-  
27 ment pension fund shall not be reduced by the primary social security  
28 retirement benefit commencing at age sixty-two as provided by section  
29 five hundred eleven of this article.

30 § 2. Section 511 of the retirement and social security law is amended  
31 by adding a new subdivision h to read as follows:

32 h. Notwithstanding any provision of law to the contrary, this section  
33 shall not apply to members of the New York city fire department pension  
34 fund who receive a service retirement benefit pursuant to section five  
35 hundred five of this article or a deferred vested benefit pursuant to  
36 section five hundred sixteen of this article.

37 § 3. Subdivision c of section 516 of the retirement and social securi-  
38 ty law, as amended by chapter 18 of the laws of 2012, is amended to read  
39 as follows:

40 c. The deferred vested benefit of police/fire members, New York city  
41 police/fire revised plan members, New York city uniformed  
42 correction/sanitation revised plan members or investigator revised plan  
43 members shall be a pension commencing at early retirement age equal to  
44 two and one-tenths percent of final average salary times years of cred-  
45 ited service, less fifty percent of the primary social security retire-  
46 ment benefit commencing at age sixty-two, as provided in section five  
47 hundred eleven of this article, provided however that the deferred vest-  
48 ed benefit of members of the New York city fire department pension fund  
49 and revised plan members who are members of the New York city fire  
50 department pension fund shall not be reduced by the primary social secu-  
51 rity retirement benefit commencing at age sixty-two as provided by  
52 section five hundred eleven of this article. A police/fire member, a New  
53 York city police/fire revised plan member, a New York city uniformed  
54 correction/sanitation revised plan member or investigator revised plan  
55 member may elect to receive [~~his~~] their vested benefit commencing at  
56 early retirement age or age fifty-five. If the vested benefit commences

before early retirement age, the benefit shall be reduced by one-fifteenth for each year, if any, that the member's early retirement age is in excess of age sixty, and by one-thirtieth for each additional year by which the vested benefit commences prior to early retirement age. If such vested benefit is deferred until after such member's normal retirement age, the benefit shall be computed and subject to annual escalation in the same manner as provided for an early retirement benefit pursuant to subdivision c of section five hundred five of this article.

§ 4. Notwithstanding the provisions of section 13-379 of the administrative code of the city of New York, the provisions of this act shall apply to chapter three of title thirteen of the administrative code of the city of New York.

§ 5. This act shall take effect immediately.

FISCAL NOTE.--Pursuant to Legislative Law, Section 50:

SUMMARY: This proposed legislation would amend Sections of the Retirement and Social Security Law (RSSL) to eliminate the offset equal to 50% of the primary social security benefit in the service, early service, and vested retirement benefits for Tier 3 members of the New York City Fire Pension Fund (FIRE).

EXPECTED INCREASE (DECREASE) IN EMPLOYER CONTRIBUTIONS  
by Fiscal Year for the first 25 years (\$ in Millions)

Year	FIRE
2025	8.3
2026	9.0
2027	9.8
2028	10.6
2029	11.5
2030	12.4
2031	13.4
2032	14.4
2033	15.4
2034	16.5
2035	17.6
2036	18.7
2037	19.9
2038	21.1
2039	22.3
2040	23.5
2041	24.8
2042	26.0
2043	24.5
2044	25.7
2045	26.9
2046	28.1
2047	29.2
2048	30.4
2049	31.5

Employer Contribution impact beyond Fiscal Year 2049 is not shown.  
Projected contributions include future new hires that may be impacted.

The entire increase in employer contributions will be allocated to New York City.

EXPECTED INCREASE (DECREASE) IN ACTUARIAL LIABILITIES  
as of June 30, 2023 (\$ in Millions)

Present Value (PV)	FIRE
PV of Benefits:	117.4
PV of Employee Contributions:	0.0
PV of Employer Contributions:	117.4
Unfunded Accrued Liabilities:	26.5

AMORTIZATION OF UNFUNDED ACCRUED LIABILITY

	FIRE
Number of Payments:	18
Fiscal Year of Last Payment:	2042
Amortization Payment:	2.7 M

Unfunded Accrued Liability increases were amortized over the expected remaining working lifetime of those impacted by the benefit changes using level dollar payments.

CENSUS DATA: The estimates presented herein are based on preliminary census data collected as of June 30, 2023. The census data for the impacted population is summarized below.

	FIRE
Active Members	
- Number Count:	5,030
- Average Age:	33.5
- Average Service:	5.5
- Average Salary:	112,400
Term. Vested Members	
- Number Count:	9
- Average Age:	37.6

IMPACT ON MEMBER BENEFITS: Currently, Tier 3 normal service retirement, early service retirement, and vested retirement benefits are subject to an offset equal to 50% of the primary social security benefit as defined in RSSL Section 511 beginning at age 62.

Under the proposed legislation, the offset for such benefits would be eliminated for FIRE members, resulting in an increase in benefits.

ASSUMPTIONS AND METHODS: The estimates presented herein have been calculated based on the Revised 2021 Actuarial Assumptions and Methods of the impacted retirement systems. In addition:

\* New entrants were assumed to replace exiting members so that total payroll increases by 3% each year for impacted groups. New entrant demographics were developed based on data for recent new hires and actuarial judgement.

RISK AND UNCERTAINTY: The costs presented in this Fiscal Note depend highly on the actuarial assumptions, methods, and models used, demographics of the impacted population and other factors such as investment, contribution, and other risks. If actual experience deviates from actuarial assumptions, the actual costs could differ from those presented herein. Quantifying these risks is beyond the scope of this Fiscal Note.

This Fiscal Note is intended to measure pension-related impacts and does not include other potential costs (e.g., administrative and Other Postemployment Benefits).

This Fiscal Note does not include cost analyses relating to provisions contained in RSSL Section 500(c).

STATEMENT OF ACTUARIAL OPINION: Marek Tyszkiewicz and Gregory Zelikovsky are members of the Society of Actuaries and the American Academy of Actuaries. We are members of NYCERS but do not believe it impairs our objectivity and we meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion contained herein. To the best of our knowledge, the results contained herein have been prepared in accordance with generally accepted actuarial principles and procedures and with the Actuarial Standards of Practice issued by the Actuarial Standards Board.

FISCAL NOTE IDENTIFICATION: This Fiscal Note 2024-03 dated January 26, 2024 was prepared by the Chief Actuary for the New York City Retirement Systems and Pension Funds. This estimate is intended for use only during the 2024 Legislative Session.