

# STATE OF NEW YORK

4451

2023-2024 Regular Sessions

## IN SENATE

February 8, 2023

Introduced by Sen. KRUEGER -- read twice and ordered printed, and when printed to be committed to the Committee on Crime Victims, Crime and Correction

AN ACT to amend the correction law, in relation to risk assessment instruments for sex offenders

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Subdivision 3 of section 168-d of the correction law, as  
2 amended by chapter 11 of the laws of 2002, is amended to read as  
3 follows:  
4 3. For sex offenders released on probation or discharged upon payment  
5 of a fine, conditional discharge or unconditional discharge, it shall be  
6 the duty of the court applying the guidelines and risk assessment  
7 instrument established in subdivision five of section one hundred  
8 sixty-eight-1 of this article to determine the level of notification  
9 pursuant to subdivision six of section one hundred sixty-eight-1 of this  
10 article and whether such sex offender shall be designated a sexual pred-  
11 ator, sexually violent offender, or predicate sex offender as defined in  
12 subdivision seven of section one hundred sixty-eight-a of this article.  
13 At least fifteen days prior to the determination proceeding, the  
14 district attorney shall provide to the court and the sex offender a  
15 written statement setting forth the determinations sought by the  
16 district attorney together with the reasons for seeking such determi-  
17 nations. The court shall allow the sex offender to appear and be heard.  
18 The state shall appear by the district attorney, or his or her designee,  
19 who shall bear the burden of proving the facts supporting the determi-  
20 nations sought by clear and convincing evidence. Where there is a  
21 dispute between the parties concerning the determinations, the court  
22 shall adjourn the hearing as necessary to permit the sex offender or the  
23 district attorney to obtain materials relevant to the determinations  
24 from any state or local facility, hospital, institution, office, agency,

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 department or division. Such materials may be obtained by subpoena if  
2 not voluntarily provided to the requesting party. In making the determi-  
3 nations, the court shall review any victim's statement and any relevant  
4 materials and evidence submitted by the sex offender and the district  
5 attorney and the court may consider reliable hearsay evidence submitted  
6 by either party provided that it is relevant to the determinations.  
7 Facts previously proven at trial or elicited at the time of entry of a  
8 plea of guilty shall be deemed established by clear and convincing  
9 evidence and shall not be relitigated. The court shall render an order  
10 setting forth its determinations and the findings of fact and conclu-  
11 sions of law on which the determinations are based. A copy of the order  
12 shall be submitted by the court to the division. Upon application of  
13 either party, the court shall seal any portion of the court file or  
14 record which contains material that is confidential under any state or  
15 federal statute. Either party may appeal as of right from the order  
16 pursuant to the provisions of articles fifty-five, fifty-six and fifty-  
17 seven of the civil practice law and rules. Where counsel has been  
18 assigned to represent the sex offender upon the ground that the sex  
19 offender is financially unable to retain counsel, that assignment shall  
20 be continued throughout the pendency of the appeal, and the person may  
21 appeal as a poor person pursuant to article eighteen-B of the county  
22 law.

23 § 2. Subdivision 2 of section 168-k of the correction law, as amended  
24 by chapter 684 of the laws of 2005, is amended to read as follows:

25 2. The division shall advise the board that the sex offender has  
26 established residence in this state. The board shall determine whether  
27 the sex offender is required to register with the division. If it is  
28 determined that the sex offender is required to register, the division  
29 shall notify the sex offender of his or her duty to register under this  
30 article and shall require the sex offender to sign a form as may be  
31 required by the division acknowledging that the duty to register and the  
32 procedure for registration has been explained to the sex offender. The  
33 division shall obtain on such form the address where the sex offender  
34 expects to reside within the state and the sex offender shall retain one  
35 copy of the form and send two copies to the division which shall provide  
36 the information to the law enforcement agency having jurisdiction where  
37 the sex offender expects to reside within this state. No later than  
38 thirty days prior to the board making a recommendation, the sex offender  
39 shall be notified that his or her case is under review and that he or  
40 she is permitted to submit to the board any information relevant to the  
41 review. After reviewing any information obtained, and applying the  
42 guidelines and risk assessment instrument established in subdivision  
43 five of section one hundred sixty-eight-1 of this article, the board  
44 shall within sixty calendar days make a recommendation regarding the  
45 level of notification pursuant to subdivision six of section one hundred  
46 sixty-eight-1 of this article and whether such sex offender shall be  
47 designated a sexual predator, sexually violent offender, or predicate  
48 sex offender as defined in subdivision seven of section one hundred  
49 sixty-eight-a of this article. This recommendation shall be confiden-  
50 tial and shall not be available for public inspection. It shall be  
51 submitted by the board to the county court or supreme court and to the  
52 district attorney in the county of residence of the sex offender and to  
53 the sex offender. It shall be the duty of the county court or supreme  
54 court in the county of residence of the sex offender, applying the  
55 guidelines and risk assessment instrument established in subdivision  
56 five of section one hundred sixty-eight-1 of this article, to determine

1 the level of notification pursuant to subdivision six of section one  
2 hundred sixty-eight-1 of this article and whether such sex offender  
3 shall be designated a sexual predator, sexually violent offender, or  
4 predicate sex offender as defined in subdivision seven of section one  
5 hundred sixty-eight-a of this article. At least thirty days prior to the  
6 determination proceeding, such court shall notify the district attorney  
7 and the sex offender, in writing, of the date of the determination  
8 proceeding and the court shall also provide the district attorney and  
9 sex offender with a copy of the recommendation received from the board  
10 and any statement of the reasons for the recommendation received from  
11 the board. This notice shall include the following statement or a  
12 substantially similar statement: "This proceeding is being held to  
13 determine whether you will be classified as a level 3 offender (risk of  
14 repeat offense is high), a level 2 offender (risk of repeat offense is  
15 moderate), or a level 1 offender (risk of repeat offense is low), or  
16 whether you will be designated as a sexual predator, a sexually violent  
17 offender or a predicate sex offender, which will determine how long you  
18 must register as a sex offender and how much information can be provided  
19 to the public concerning your registration. If you fail to appear at  
20 this proceeding, without sufficient excuse, it shall be held in your  
21 absence. Failure to appear may result in a longer period of registration  
22 or a higher level of community notification because you are not present  
23 to offer evidence or contest evidence offered by the district attorney."  
24 The court shall also advise the sex offender that he or she has a right  
25 to a hearing prior to the court's determination, that he or she has the  
26 right to be represented by counsel at the hearing and that counsel will  
27 be appointed if he or she is financially unable to retain counsel. A  
28 returnable form shall be enclosed in the court's notice to the sex  
29 offender on which the sex offender may apply for assignment of counsel.  
30 If the sex offender applies for assignment of counsel and the court  
31 finds that the offender is financially unable to retain counsel, the  
32 court shall assign counsel to represent the sex offender pursuant to  
33 article eighteen-B of the county law. If the district attorney seeks a  
34 determination that differs from the recommendation submitted by the  
35 board, at least ten days prior to the determination proceeding the  
36 district attorney shall provide to the court and the sex offender a  
37 statement setting forth the determinations sought by the district attor-  
38 ney together with the reasons for seeking such determinations. The court  
39 shall allow the sex offender to appear and be heard. The state shall  
40 appear by the district attorney, or his or her designee, who shall bear  
41 the burden of proving the facts supporting the determinations sought by  
42 clear and convincing evidence. It shall be the duty of the court apply-  
43 ing the guidelines and risk assessment instrument established in subdi-  
44 vision five of section one hundred sixty-eight-1 of this article to  
45 determine the level of notification pursuant to subdivision six of  
46 section one hundred sixty-eight-1 of this article and whether such sex  
47 offender shall be designated a sexual predator, sexually violent offen-  
48 der, or predicate sex offender as defined in subdivision seven of  
49 section one hundred sixty-eight-a of this article. Where there is a  
50 dispute between the parties concerning the determinations, the court  
51 shall adjourn the hearing as necessary to permit the sex offender or the  
52 district attorney to obtain materials relevant to the determinations  
53 from the state board of examiners of sex offenders or any state or local  
54 facility, hospital, institution, office, agency, department or division.  
55 Such materials may be obtained by subpoena if not voluntarily provided  
56 to the requesting party. In making the determinations the court shall

1 review any victim's statement and any relevant materials and evidence  
2 submitted by the sex offender and the district attorney and the recom-  
3 mendation and any material submitted by the board, and may consider  
4 reliable hearsay evidence submitted by either party, provided that it is  
5 relevant to the determinations. If available, facts proven at trial or  
6 elicited at the time of a plea of guilty shall be deemed established by  
7 clear and convincing evidence and shall not be relitigated. The court  
8 shall render an order setting forth its determinations and the findings  
9 of fact and conclusions of law on which the determinations are based. A  
10 copy of the order shall be submitted by the court to the division. Upon  
11 application of either party, the court shall seal any portion of the  
12 court file or record which contains material that is confidential under  
13 any state or federal statute. Either party may appeal as of right from  
14 the order pursuant to the provisions of articles fifty-five, fifty-six  
15 and fifty-seven of the civil practice law and rules. Where counsel has  
16 been assigned to represent the sex offender upon the ground that the sex  
17 offender is financially unable to retain counsel, that assignment shall  
18 be continued throughout the pendency of the appeal, and the person may  
19 appeal as a poor person pursuant to article eighteen-B of the county  
20 law.

21 § 3. Subdivision 5 and the opening paragraph of subdivision 6 of  
22 section 168-1 of the correction law, subdivision 5 as added by chapter  
23 192 of the laws of 1995, subparagraph (i) of paragraph (a) of subdivi-  
24 sion 5 and the opening paragraph of subdivision 6 as amended by chapter  
25 11 of the laws of 2002, are amended and a new subdivision 5-a is added  
26 to read as follows:

27 5. The board shall develop guidelines and procedures and use a vali-  
28 dated risk assessment instrument to assess the risk of a repeat offense  
29 by such sex offender and the threat posed to the public safety. Such  
30 risk assessment instrument shall be periodically subjected to empirical  
31 re-validation. Such guidelines shall [~~be based upon,~~] incorporate  
32 factors found to be predictive of risk of re-offense, including but not  
33 limited to, the following:

34 (a) criminal history factors indicative of high risk of repeat  
35 offense, including:

36 (i) whether the sex offender has a mental abnormality or personality  
37 disorder that makes him or her likely to engage in predatory sexually  
38 violent offenses;

39 (ii) whether the sex offender's conduct was found to be characterized  
40 by repetitive and compulsive behavior, associated with drugs or alcohol;

41 (iii) whether the sex offender served the maximum term;

42 (iv) whether the sex offender committed the felony sex offense against  
43 a child;

44 (v) the age of the sex offender at the time of the commission of the  
45 first sex offense;

46 (b) other criminal history factors to be considered in determining  
47 risk, including:

48 (i) the relationship between such sex offender and the victim;

49 (ii) whether the offense involved the use of a weapon, violence or  
50 infliction of serious bodily injury;

51 (iii) the number, date and nature of prior offenses;

52 (c) conditions of release that minimize risk [~~of~~] of re-offense,  
53 including but not limited to whether the sex offender is under super-  
54 vision; receiving counseling, therapy or treatment; or residing in a  
55 home situation that provides guidance and supervision;

- 1 (d) physical conditions that minimize risk of re-offense, including  
2 but not limited to advanced age or debilitating illness;  
3 (e) whether psychological or psychiatric profiles indicate a risk of  
4 recidivism;  
5 (f) the sex offender's response to treatment;  
6 (g) recent behavior, including behavior while confined;  
7 (h) recent threats or gestures against persons or expressions of  
8 intent to commit additional offenses; and  
9 (i) review of any victim impact statement.

10 5-a. (a) The board in consultation with the department and the divi-  
11 sion of criminal justice services shall maintain a statewide database of  
12 sex offender recidivism statistics.

13 (b) The board in consultation with the department and the division of  
14 criminal justice services shall conduct a periodic retroactive study at  
15 least every five years to determine the predictive value of the risk  
16 assessment instrument used to assign risk of repeat offense levels to  
17 sex offenders pursuant to subdivision six of this section. After each  
18 such study the board shall prepare a detailed report to the governor and  
19 legislature determining the predictive value of the risk assessment  
20 instrument and the predictive value of each factor considered in the  
21 overall risk assessment when applied to the statewide database main-  
22 tained pursuant to paragraph (a) of this subdivision. The report shall  
23 include recommended changes to the guidelines and risk assessment  
24 instrument to enhance their predictive capabilities for the purpose of  
25 periodic revalidation of such guidelines and risk assessment instrument  
26 pursuant to subdivision five of this section. The first such study shall  
27 be completed within two years of the effective date of this subdivision.

28 Applying these guidelines and the validated risk assessment  
29 instrument, the board shall within sixty calendar days prior to the  
30 discharge, parole, release to post-release supervision or release of a  
31 sex offender make a recommendation which shall be confidential and shall  
32 not be available for public inspection, to the sentencing court as to  
33 whether such sex offender warrants the designation of sexual predator,  
34 sexually violent offender, or predicate sex offender as defined in  
35 subdivision seven of section one hundred sixty-eight-a of this article.  
36 In addition, the guidelines and such instrument shall be applied by the  
37 board to make a recommendation to the sentencing court which shall be  
38 confidential and shall not be available for public inspection, providing  
39 for one of the following three levels of notification depending upon the  
40 degree of the risk of re-offense by the sex offender.

41 § 4. Subdivisions 1 and 2 of section 168-n of the correction law,  
42 subdivision 1 as amended by chapter 11 of the laws of 2002 and subdivi-  
43 sion 2 as amended by chapter 453 of the laws of 1999, are amended to  
44 read as follows:

45 1. A determination that an offender is a sexual predator, sexually  
46 violent offender, or predicate sex offender as defined in subdivision  
47 seven of section one hundred sixty-eight-a of this article shall be made  
48 prior to the discharge, parole, release to post-release supervision or  
49 release of such offender by the sentencing court applying the guidelines  
50 and risk assessment instrument established in subdivision five of  
51 section one hundred sixty-eight-1 of this article after receiving a  
52 recommendation from the board pursuant to section one hundred sixty-  
53 eight-1 of this article.

54 2. In addition, applying the guidelines and risk assessment instrument  
55 established in subdivision five of section one hundred sixty-eight-1 of  
56 this article, the sentencing court shall also make a determination with

1 respect to the level of notification, after receiving a recommendation  
2 from the board pursuant to section one hundred sixty-eight-1 of this  
3 article. Both determinations of the sentencing court shall be made thir-  
4 ty calendar days prior to discharge, parole or release.  
5 § 5. This act shall take effect on the one hundred eightieth day after  
6 it shall have become a law.