STATE OF NEW YORK

3192

2023-2024 Regular Sessions

IN SENATE

January 30, 2023

Introduced by Sens. RAMOS, BRISPORT, BROUK, CLEARE, GIANARIS, GOUNARDES, JACKSON, LIU, MAYER, RIVERA, SALAZAR, SERRANO -- read twice and ordered printed, and when printed to be committed to the Committee on Finance

AN ACT to amend the labor law, in relation to establishing the unemployment bridge program; to amend the state finance law, in relation to establishing the unemployment bridge program fund; and making an appropriation therefor (Part A); and to amend the tax law, in relation to enacting the "Digital Ad Tax Act (DATA)" (Part B)

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. This act enacts into law major components of legislation relating to the use of funds of the state. Each component is wholly contained within a Part identified as Parts A and B. The effective date for each particular provision contained within such Part is set forth in the last section of such Part. Any provision in any section contained within a Part, including the effective date of the Part, which makes a reference to a section "of this act", when used in connection with that particular component, shall be deemed to mean and refer to the corresponding section of the Part in which it is found. Section three of this act sets forth the general effective date of this act.

11 PART A

- 12 Section 1. This act shall be known and may be cited as the "unemploy-13 ment bridge program act".
- 14 § 2. The labor law is amended by adding a new section 591-b to read as 15 follows:
- § 591-b. Unemployment bridge program. 1. Definitions. As used in this section, the following terms shall have the following meanings:

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

LBD07631-01-3

1

3 4

5

6

7

8

9

10

16 17

18

19 20

21 22

23

24 25

26 27

28

29

30

31

32

33

34

35 36

37

38 39

40

(a) "Total unemployment" means a month in which the applicant has no employment earnings for at least three of the four full calendar weeks 2 in that month. "Total unemployment" shall also include an individual who has earned less than four hundred dollars in a month subsequent to an initial month of total unemployment.

- (b) "Partial unemployment" means a month in which earnings are sixty percent less than an applicant's average monthly earnings during the prior taxable year, or, if the applicant did not have earnings in the prior taxable year, the average monthly earnings in the current year prior to the loss of work-related earnings.
- (c) "Non-payroll check" means a personal check, check issued from a 11 12 business's bank account, or other check that does not indicate the hours worked, pay rate, deductions, or tax withholdings or otherwise comply 13 14 with the requirements of section one hundred ninety-five of this chap-15 ter.
 - (d) "Domestic worker" shall have the same meaning as defined in subdivision sixteen of section two of this chapter.
 - (e) "Landscaping worker" means a person engaging in commercial landscaping services primarily involving the care and maintenance of yards, gardens, or other outdoor landscapes for clients, including private households. Such services include, but are not limited to, lawn care, gardening, and the pruning or removal of trees, shrubs, or plant waste.
 - (f) "Day laborer" means an individual who provides labor or employment that is occasional or irregular for which an individual is employed for not longer than the time period required to complete the assignment for which the individual is hired and in which wage payments are made directly to the day laborer or indirectly by the day labor service agency or the third-party employer for work undertaken by a day laborer. Day labor does not include labor or employment of a professional or clerical nature.
 - (g) "Street vendor" means a person who sells food or merchandise from a food truck, pushcart, stand, display, pedal-driven cart, wagon, showcase, rack, other nonmotorized conveyance, or from one's person, upon a public street, sidewalk or other pedestrian path.
 - (h) "Construction worker" means an individual employed to provide construction labor or services.
 - (i) "Construction" means constructing, reconstructing, altering, maintaining, moving, rehabilitating, repairing, renovating or demolition of any building, structure, or improvement, or relating to the excavation of or other development or improvement to land.
- (j) "Construction labor provider" means a person who employs and 41 42 supplies a covered construction worker to a third-party client for the 43 performance of construction work or manual labor for a construction 44 project of such client on a site in the city, in exchange for compensation from such third-party client, provided that the completion of 45 46 such project is directed by such client or such client's contractor and 47 not such person. The term "construction labor provider" does not mean: (i) an employment agency or an employee fee paid employment agency, as 48 defined in article eleven of the general business law; or (ii) a profes-49 sional employer organization, as defined in article thirty-one of this 50 chapter; or (iii) a construction subcontractor that is responsible for 51 52 and performs any of the following: (1) performing construction work on a 53 project in accordance with a written contract for a defined scope of 54 construction work at a fixed price; (2) obtaining necessary licenses to perform construction services under the entity's name; (3) exclusively 55 controlling the subcontractor's workers, including having hiring and 56

firing authority and direction of methods and means of construction work performed on the construction project; (4) paying wages and fringe bene-3 fits to workers by the subcontractor and not any other person or entity, 4 and maintaining required employment and payroll records by the subcon-5 tractor; (5) purchasing the majority of materials, supplies and tools for construction work performed by the subcontractor on the project; and 7 (6) maintaining workers' compensation and unemployment insurance coverage for periods preceding, during and succeeding the term of the 8 construction project for the type and scope of construction work 9 10 performed by the subcontractor on the project; or (iv) a website, mobile 11 application, or other internet service.

- (k) "Home improvement contractor" means any person, other than a bona fide employee of the owner, who owns, operates, maintains, conducts, controls or transacts a home improvement business and who undertakes or offers to undertake or agrees to perform any home improvement or solicits any contract therefor, whether or not such person is licensed or subject to licensing requirements, and whether or not such person is a prime contractor or subcontractor with respect to the owner.
- (1) "Home improvement" means the construction, repair, replacement, 19 20 remodeling, alteration, conversion, rehabilitation, renovation, modern-21 ization, improvement, or addition to any land or building, or that 22 portion thereof which is used or designed to be used as a residence or dwelling place and shall include but not be limited to the construction, 23 erection, replacement, or improvement of driveways, swimming pools, 24 25 terraces, patios, landscaping, fences, porches, garages, fallout shelters, basements, and other improvements to structures or upon land which 26 27 is adjacent to a dwelling house. "Home improvement" shall not include: 28 (i) the construction of a new home or building or work done by a 29 contractor in compliance with a guarantee of completion of a new build-30 ing project; (ii) the sale of goods or materials by a seller who neither 31 arranges to perform nor performs directly or indirectly any work or labor in connection with the installation of or application of the goods 32 33 or materials; (iii) residences owned by or controlled by the state or 34 any municipal subdivision thereof; or (iv) painting or decorating of a 35 building, residence, home or apartment, when not incidental or related 36 to home improvement work as herein defined. Without regard to the extent 37 of affixation, "home improvement" shall also include the installation of central heating or air conditioning systems, central vacuum cleaning 38 39 systems, storm windows, awnings, and communication systems.
 - (m) "Contractor" means any person or salesperson, other than a bona fide employee of the owner, who owns, operates, maintains, conducts, controls or transacts a home improvement business and who undertakes or offers to undertake or agrees to perform any home improvement or solicits any contract therefor, whether or not such person is licensed or subject to the licensing requirements of this section, and whether or not such person is a prime contractor or subcontractor with respect to the owner.
- 48 <u>(n) "Professional services" means work performed in a bona fide</u>
 49 <u>professional capacity in any of the following fields:</u>
- 50 <u>(i) writing;</u>

12

13 14

15

16 17

18

40

41

42 43

44

45 46

47

- (ii) graphic design;
- 52 (iii) webpage and digital design;
- 53 <u>(iv) animation, illustration, industrial product design, interior</u> 54 design, or fashion design;
- 55 (v) fine art;
- 56 <u>(vi) photography; or</u>

3

4

5

6

7

8

9

10

11

15

16

17

18 19

20

21

22

23

24 25

26

27

28

29

30

31 32

33

34

35

36

39

40

41 42

43

44

46

47

48

49

(vii) journalism, freelance digital media work, videography, or 1 2 audio/podcast production.

- (o) "Unemployment bridge program navigator" means a non-profit organization that is certified by the department to help guide applicants in understanding and applying for the unemployment bridge program or unemployment insurance benefits.
 - (p) "Program year" is the twelve-month period beginning April first.
- 2. The department is hereby authorized, empowered and mandated to establish and operate an unemployment bridge program as authorized pursuant to this section. Such program shall be established by April first, two thousand twenty-four.
- 12 3. For the purposes of this section, the term "unemployment bridge 13 program" means a program under which assistance is available to appli-14 cants who reside in the state and:
 - (a) have not received unemployment insurance benefits as described in this article, including benefits payable to federal civilian employees and to ex-servicemen and servicewomen pursuant to Chapter 85 of the United States Code, benefits authorized to be used for the self-employment assistance program pursuant to the Federal-State Extended Unemployment Compensation Act of 1970 in the twelve-month period directly prior to their application for the unemployment bridge program; or any other benefits distributed to New Yorkers through the federal unemployment account; or
 - (b) received in error payments from the sources in paragraph (a) of this subdivision and such payments were recovered or are recoverable by the administering agency; and
 - (c) are covered employees for the purposes of the unemployment bridge program. For the purposes of this subdivision, "covered employees" mean persons who:
 - (i) have performed services of employment pursuant to section five hundred eleven of this article and are ineligible for benefits under this article because of provisions related to subdivision nine of section five hundred ninety of this title or because they are deemed unavailable to work due to a lack of work authorization; or
 - (ii) have performed any of the following services of employment as defined by section five hundred eleven of this article:
- 37 (1) domestic workers who are employed by a family or individual house-38 hold; or
 - (2) day laborers; or
 - (3) workers employed to provide construction, landscaping, or groundskeeping labor or services and hired by a construction labor provider, a private household or home improvement contractor, provided that:
- (A) they were paid in cash or paid with a personal check or non-pay-45 <u>roll check; and</u>
 - (B) their wages were not reported to the tax commission by an "employer, " as defined under section five hundred twelve of this article and as required by paragraph four of subsection (a) of section six hundred seventy-four of the tax law; and
- 50 (C) they did not receive a wage statement from such "employer" as required under section one hundred ninety-five of this chapter; and 51
- 52 (D) they did not receive an internal revenue service form 1099-nec for non-employment services for compensation earned during the most recent 53 taxable year from such employer, or performed services that are custom-54 arily recorded through a form 1099-nec; 55

S. 3192 5

3 4

5

6

7

8

12

13

18

19 20

21

2223

24

25

26 27

28 29

30

31 32

33

34

35 36

37

38 39

40 41

1 (iii) is a bona fide self-employed worker, regardless of citizenship 2 or immigration status;

- (1) For the purposes of this subparagraph, "bona fide self-employed worker" means:
- (A) the individual is free from control and direction in performing the job, both under his or her contract and in fact, and
- (B) the service is performed outside the usual course of business for which the service is performed, and
- 9 (C) the individual is customarily engaged in an independently estab-10 lished trade, occupation, profession, or business that is similar to the 11 labor or service at issue;
 - (2) For the purposes of this subparagraph, street vendors shall be considered to be bona fide self-employed workers;
- (3) For the purposes of this subparagraph, workers providing professional services shall be considered to be bona fide self-employed workers if they satisfy subclauses (A) and (B) of clause one of this subparagraph, even if their work does not satisfy such subclauses;
 - (iv) were released from post-arraignment incarceration or detention or from immigration detention after being detained in post-arraignment incarceration or detention or from immigration detention, or a combination thereof, for a combined period of at least one year during the prior twenty-four calendar months, including those who have been released from prison on parole supervision or post-release supervision; or
 - (v) were released from post-arraignment incarceration or detention or from immigration detention, or a combination thereof for a combined period of less than one year during the previous twenty-four months, including those who have been released from prison on parole supervision or post-release supervision; or
 - (d) suffered a loss of work-related earnings leading to a period of total or partial unemployment during the prior calendar month, provided, however, that in the case of a person described in subparagraph (iv) or (v) of paragraph (c) of this subdivision, such person shall be eligible if they have been released from post-arraignment incarceration or detention or immigration detention, including those who have been released from prison on parole supervision or post-release supervision, in the prior twelve calendar months; and provided, further, that in the case of partial unemployment, the state shall accept alternative evidence to pay statements, such as but not limited to messages from employers, written schedules and affidavits from employees that they are now only working part-time hours;
- (e) prior to suffering the loss of work-related earnings, had worked 42 43 in at least three of the previous twelve months and had earned at least 44 four thousand fifty dollars in gross earnings; provided, however, that 45 in the case of a worker described in subparagraph (iii) of paragraph (c) 46 of this subdivision such earnings shall be calculated on a net basis, 47 and that in the case of a worker described in subparagraph (v) of para-48 graph (c) of this subdivision, such earnings will be calculated from the twelve months preceding the start of any period, of the applicant's 49 choosing, of incarceration or detention from the prior twenty-four 50 months; and that in the case of a person described in subparagraph (iv) 51 52 of paragraph (c) of this subdivision, such person shall be eligible if they have been released from post-arraignment incarceration or detention 53 or immigration detention, including those who have been released from 54 prison on parole supervision or post-release supervision, in the prior 55 56 twelve calendar months;

S. 3192 6

(f) whose reason for loss of work-related earnings would not have been disqualifying under section five hundred ninety-three of this title; provided that for the purposes of this paragraph any individual who loses employment due to any issue related to work authorization status shall not be subject to a disqualification for benefits; and provided further that for the purposes of this paragraph any individual who is a street vendor and loses employment due to, but not limited to, the following circumstances shall not be subject to a disqualification for benefits:

- (i) loss of merchandise or vending equipment due to robbery, assault, flooding, or fire, in which case the applicant can establish this loss through notarized testimony of the applicant or through a letter from a charitable organization registered with the charities bureau of the New York state office of the attorney general or through a police report;
 - (ii) prevented from working due to inclement weather;
- 16 <u>(iii) loss of general vendor license, mobile food vendor license, or</u>
 17 <u>permit, whether such license is issued to the applicant or rented by the</u>
 18 <u>applicant, for reason other than misconduct; or</u>
 - (iv) loss of regular business location due to obstruction for reasons including construction, streetscape redesign, or any physical obstruction that prevents the vendor from conducting business;
 - (g) who are capable of work or who are ready, willing and able to work, regardless of citizenship or immigration status, in their usual employment or in any other for which they are reasonably fitted by training and experience;
 - (h) whose principal place of residence is in New York state;
- 27 <u>(i) provide suitable documentation pursuant to subdivision four of</u> 28 <u>this section;</u>
 - (j) have earned no more than fifty-six thousand three hundred nine-ty-three dollars in the prior taxable year; provided, however, that such amount shall be updated on the next January first after the effective date of this section and set as the median annual employment earnings for a full-time worker living in the state as calculated by the United States census bureau, and updated on each January first thereafter; and
 - (k) no state or local public benefit program shall require an applicant or recipient to apply for the unemployment bridge program as a condition of eliqibility.
 - 4. All documents submitted by an applicant to establish identity and residency shall be: (i) certified by the issuing agency; (ii) unexpired unless specifically noted; (iii) in English, or accompanied by an English language translation; and (iv) not mutilated or damaged. Applicants shall not be required to prove that they are lawfully present in the United States. Applicants shall certify, in a form and manner the commissioner of labor shall prescribe. For the purposes of paragraph (i) of subdivision three of this section, "suitable documentation" means the following:
 - (a) For the purposes of establishing residency, an applicant shall be required to produce one or more of the following items, each of which shall show the applicant's name and current residential address located within New York state:
- 51 <u>(i) a non-expired New York state driver's license issued by the</u> 52 department of motor vehicles;
- 53 <u>(ii) a non-expired New York state non-driver identification card</u> 54 <u>issued by the department of motor vehicles;</u>
- 55 <u>(iii) a non-expired New York state learner's permit issued by the</u> 56 <u>department of motor vehicles;</u>

(iv) a non-expired IDNYC identification card or other municipal iden-1 2 tification card;

- (v) a state or federal tax filing or return, with a filing date not more than twelve months prior to the date of application for benefits under this program;
- (vi) a document issued by an agency, authority, board or commission of New York state, a government agency or authority of a political subdivision within New York state, including a school district, the department of corrections and community supervision, any local or municipal depart-10 ment of corrections located within New York state, or an agency of the federal government, including a prison, immigration detention facility, 12 or immigration enforcement agency, with a date of not more than twelve months prior to the date of application for benefits under this program; 13 (vii) a social security statement letter or benefit verification 15 letter, with a date of not more than twelve months prior to the date of
- application for benefits under this program; or 16 (viii) any of the following documents, containing the name and New 17 York state address of the applicant, provided that the date is no more 18 than twelve months before the date of application for benefits under 19 20 this program:
- 21 (1) a utility bill, including a bill from a mobile service provider, a 22 receipt from a check cashing, or money transfer establishment that indicates address of the applicant; 23
 - (2) a bank or credit card statement;
- (3) a letter addressed to the applicant from the New York city housing 25 26 authority;
- 27 (4) a letter addressed to the applicant from a homeless shelter indi-28 cating that the applicant currently resides at the homeless shelter;
- (5) a current lease or sublease, mortgage payment, or property tax 29 30 statement;
 - (6) a pay stub;

3

4

5

6

7

8

9

11

14

24

31

32

33

- (7) an employment offer letter or notice of pay that documents employer provided housing located in the state, including seasonal housing;
- 34 (8) a statement, bill, or record from a health institution or insurance company (including health insurance, homeowner's insurance, 35 36 renter's insurance, life insurance, or automobile insurance);
- 37 (9) a jury summons, court order, or other document from a state, federal, or local court or administrative law forum within New York 38 39 state;
- (10) a letter from a domestic violence residential care program, or a 40 government agency, non-profit organization, or religious institution 41 that provides services to domestic violence survivors; 42
- 43 (11) a letter addressed to the applicant from a non-profit organiza-44 tion or religious institution that provides services to homeless indi-45 <u>viduals;</u>
- 46 (12) a letter attesting to the residency of an applicant issued by a 47 charitable organization registered with the charities bureau of the New 48 York state office of the attorney general and that provided services to the applicant in the ordinary course of business of such charitable 49 50 organization;
- 51 (13) a letter attesting the residency of an applicant signed and nota-52 rized by a co-habitant of the same residence; or
 - (14) any other document the commissioner deems acceptable.
- 54 (b) For the purposes of establishing identity, an applicant shall be 55 required to produce one or more of the following items to establish at 56 least four points of proof of identity:

1 (i) For four points:

2

3

4

5

6

7

23

25

26 27

28

29

31

35

- (1) a New York state driver's license or learner's permit, issued by the department of motor vehicles, which may be expired by not more than two years;
- (2) a New York state non-driver identification card issued by the department of motor vehicles, which may be expired by not more than two years;
- 8 (3) a United States or foreign passport, which may be expired by not 9 more than two years;
- 10 (4) a United States military ID card issued to active, reserve, and 11 retired military personnel only, which may be expired by not more than 12 two years;
- (5) a United States employment authorization with photo, which may be 13 14 expired by not more than two years;
- 15 (6) an inpatient photo identification card issued by the New York state office of mental health; 16
- 17 (7) a federal document with photo, issued by the Department of Homeland Security or an agency of the Department of Homeland Security, 18 including Immigration and Customs Enforcement, and the United States 19 20 Citizenship and Immigration Services, including but not limited to Form 21 I-94 or I-766 (United States employment authorization document), which 22 may be expired by not more than two years;
- (8) a photo identification card, issued by an agency, authority, board, or commission of New York state, a government agency or authority 24 of a political subdivision within New York state, including a school district, the department of corrections and community supervision, any local or municipal department of corrections located within New York state, or an agency of the federal government, including a prison, immigration detention facility, or immigration enforcement agency, which may 30 be expired by not more than two years; provided, however, that identification cards that are marked "not for identification purposes" or simi-32 lar language shall not be considered for four points; or
- 33 (9) a New York city department of buildings site safety training iden-34 tification card with photo.
 - (ii) For three points:
- 36 (1) a photo identification card, issued by an agency, authority, 37 board, or commission of New York state, a government agency or authority of a political subdivision within New York state, including a school 38 district, the department of corrections and community supervision, any 39 local or municipal department of corrections located within New York 40 41 state, or an agency of the federal government, including a prison, immi-42 gration detention facility, or immigration enforcement agency, that is 43 marked "not for identification purposes" or similar language and which may be expired by not more than two years; 44
- 45 (2) a photo identification card issued by an educational institution, 46 including a university, college, or post-secondary school, subject to 47 the regulation of the state education department or board of regents;
- 48 (3) a New York city health and hospitals patient card issued by a 49 hospital and medical clinic;
- 50 (4) a photo identification card issued by a charitable organization 51 registered with the charities bureau of the New York state office of the 52 attorney general relating to eligibility for services or participation in the programs administered by the charitable organization in the ordi-53 54 nary course of such charitable organization;
 - (5) a photo identification card issued by a labor organization; or

1 (6) an identification card issued by the United States Department of
2 Labor Occupational Health and Safety Administration (OSHA) Training
3 Institute Education Center for completion of a ten or thirty hour worker
4 safety awareness training.

(iii) For two points:

5

6

19

20

21

26

- (1) an NYC Care membership card;
- 7 (2) a federal document issued by the Department of Homeland Security
 8 or an agency of the Department of Homeland Security, including Immi9 gration and Customs Enforcement, and the United States Citizenship and
 10 Immigration Services, including Form I-200, I-862, I-205, I-220A,
 11 I-220B, I-385, I-797, I-797A, or I-797D, that does not include a photo;
- 12 (3) a foreign driver's license with a photo, which may be expired by 13 not more than two years;
- 14 (4) a foreign issued identification card, including, but not limited 15 to, a consular identification card or any other photo identification 16 card issued by another country to its citizens;
- 17 <u>(5) a United States individual taxpayer identification number assign-</u>
 18 <u>ment letter;</u>
 - (6) a marriage certificate;
 - (7) a divorce decree;
 - (8) a birth certificate issued by a foreign country;
- 22 <u>(9) a Direct Express Debit Mastercard provided by the United States</u>
 23 <u>treasury; or</u>
- 24 <u>(10) a social security statement letter or benefit verification</u> 25 <u>letter.</u>
 - (iv) For one point:
- 27 <u>(1) a non-expired New York city department of parks and recreation</u>
 28 <u>membership card;</u>
- 29 <u>(2) a diploma, transcript, or other course certificate from a high</u> 30 <u>school, college, or university in the United States;</u>
- 31 (3) a photo identification card issued by an employer or entity asso-32 ciated with an employer, including photo identification cards required 33 to access secure facilities and buildings; or
- 34 <u>(4) a written employment offer, pay stubs, or notice of pay document</u> 35 <u>provided to the applicant by an employer.</u>
- 36 (v) The commissioner may accept any other document the commissioner
 37 deems relevant and adequate to establish the identity of the applicant
 38 and may assign a reasonable point value for such document.
- 39 (c) Each applicant shall be required to complete and submit a ques-40 tionnaire attesting that in the twelve months directly prior to the date of application for benefits under this program the applicant worked in 41 42 at least three calendar months, earned at least four thousand fifty 43 dollars in gross wages or four thousand fifty dollars in net self-em-44 ployment earnings, and lost their job through no fault of their own; provided, however, that in the case of a person described in subpara-45 46 graph (iv) of paragraph (c) of subdivision three of this section, such 47 person shall be eligible if they have been released from post-arraignment incarceration or detention or immigration detention in the prior 48 twelve calendar months, including those who have been released from 49 50 prison on parole supervision or post-release supervision. The applicant shall additionally submit the following documentation to establish four 51 52 points or more of proof of work history:
 - (i) For four points:
- 54 <u>(1) wage statements, as set forth in section one hundred ninety-five</u>
 55 <u>of this chapter, or, where the employer has failed to provide the appli-</u>
 56 <u>cant with accurate wage statements meeting the requirements of section</u>

one hundred ninety-five of this chapter, non-payroll checks paid by the employer or employer's agent to the applicant or other records showing payments from an app-based employer to the applicant. Such statements or other records shall demonstrate at least four thousand fifty dollars in gross wages or earnings, and payment of wages in at least three calendar months within the twelve-month period directly prior to the date of application for benefits under this program;

- (2) a letter from an employer, or a client of the applicant or their employer, attesting that the applicant earned at least four thousand fifty dollars in gross wages or earnings and worked in at least three months in the twelve months directly prior to when the applicant becomes unemployed or partially unemployed. Such letter shall include:
- (A) the employer's mailing address and the address of the site, within New York state, at which the applicant was employed;
- (B) the employer's New York state unemployment insurance account number or federal employment identification number; or
- (C) contact information, including a phone number, for a representative of such employer who can verify the contents of the letter;
- (3) a letter attesting to the applicant's employment history issued by a charitable organization registered with the charities bureau of the New York state office of the attorney general or other entity designated by the commissioner and based on direct knowledge that the applicant earned at least four thousand fifty dollars in gross wages or earnings and worked in at least three calendar months in the twelve months directly prior to when the applicant became unemployed or partially unemployed, acquired in the course of conducting intake, interviews, or other standard processes related to the provision of job-related direct services to the applicant; or
- (4) a complaint, charge, or equivalent document filed with a local, state, or federal agency or court, and acknowledged by such entity, alleging that the applicant worked in New York state, or operated as an independent contractor, in at least three calendar months and earned at least four thousand fifty dollars in gross wages or earnings in the twelve-month period directly prior to the date the applicant certifies that he or she became eligible for benefits.
 - (ii) For three points:
- (1) a federal tax return for the tax year immediately prior to the year in which the applicant became unemployed or partially unemployed, with proof of filing with the internal revenue service using a social security number or valid United States individual taxpayer identification number;
- (2) a state tax return for the tax year immediately prior to the year in which the applicant became unemployed or partially unemployed, filed with the department of taxation and finance using a social security number or valid United States individual taxpayer identification number;
- 46 (3) a form W-2 or 1099 form demonstrating four thousand fifty dollars
 47 or more in gross wages or earnings for the tax year immediately prior to
 48 the year in which the applicant became unemployed or partially unem49 ployed; or
- (4) a New York state and local sales tax and use return for the year or quarter immediately prior to the year or quarter in which the applicant became unemployed or partially unemployed, filed with the department of taxation and finance using a valid certificate of authority.
- 54 <u>(iii) For two points:</u>
- 55 <u>(1) evidence, such as statements issued by a financial institution,</u> 56 <u>showing regular direct deposits made by the employer to the applicant,</u>

or regular deposits of cash earnings or checks made by the applicant to the applicant's bank account, or transfers from an entity or from an unrelated individual (in each case that is not determined to not be an employer) to the applicant;

- (2) receipts from a check cashing establishment or transaction logs from a payment app, of regular direct deposits, deposits, or transfers from an entity or from an unrelated individual (in each case that is not determined to not be an employer) to the applicant;
 - (3) an employer issued identification badge;
- 10 (4) emails, text messages, social media posts or messages, or other
 11 written communications relating to delivery order sheets, work invoices,
 12 point of sale receipts, work schedules, sign-in sheets, timesheets,
 13 directions or instructions from employers or other written communi14 cations between an applicant and an employer or hiring party establish15 ing the existence of a work relationship;
 - (5) documents or materials issued by an employer to an employee, including any materials containing the employer's mailing address, the employer's New York state unemployment insurance account number or federal employment identification number, and contact information, including a phone number, from a representative of such employer;
 - (6) receipts or records showing a consecutive pattern of commuting to and from a work location, such as toll records, parking receipts, or public transportation records;
 - (7) complaints with, by or about a street vendor or other independent contractor made to a local, state or federal agency or court regarding actions that affected their ability to work;
 - (8) notarized testimony from third parties such as co-workers, employers' customers, or clients;
 - (9) notarized testimony from applicant describing work performed in the twelve-month period prior to the date of application;
 - (10) evidence of business activity including, but not limited to, evidence of ownership of inventory for sale, point of sale reports; written or printed receipts, electronic payment records; messages confirming transactions; rental or lease payments, invoices or orders, contracts or agreements; mobile food vending licenses or other vendor licenses issued by a locality in the state; New York state sales tax certificates of authority; publications, advertisements or social media posts regarding the business;
 - (11) certifications by community-based organizations with expertise in low-wage work, attesting to work performed; or
 - (12) application for an individual taxpayer identification number.
 - (iv) The commissioner may, by regulation, establish alternative documents that sufficiently demonstrate an applicant's qualification for the program, provided that such additional documents shall clearly demonstrate that the applicant was employed in at least three calendar months and earned at least four thousand fifty dollars in the twelve-month period prior to the date the applicant certifies that he or she became eliqible for benefits pursuant to this section.
- (v) Where an applicant has not received sufficient documentation of
 their work hours, wages, or other employment records in order to meet
 the four points required pursuant to this paragraph, the commissioner
 shall conduct a credibility interview to determine whether the applicant's questionnaire and/or documentation submitted reasonably demonstrates that they meet the work-related eligibility requirements of this
 program. The commissioner may establish procedures for credibility

3

4

5

6

7

8

9

11

15

16 17

18 19

20

21

22

23

24 25

26 27

28

29 30

31 32

33

34

35

36

37

40

41 42

43

44

45

46 47

48

interviews in cases when documents used to meet the four point eligibility need additional verification or clarification. 2

- (vi) In the case of an applicant who is a person described in subparagraph (iv) of paragraph (c) of subdivision three of this section, such person shall not be required to submit documentation showing proof of work history.
- 5. The department shall establish application procedures which shall include, but not be limited to:
- (a) creating a user-friendly, and language-accessible website for 10 application to the program. Web-based content including websites and applications shall be compliant with Web Content Accessibility Guide-12 lines (WCAG) WCAG 2.0 Level AA and implement Web Accessibility Initiative Accessible Rich Internet Applications Suite (WAI-ARIA) 1.0 where 13 14 applicable for dynamic web content. The department shall provide translation of the website and application forms on the website in the twelve most common non-English languages spoken by individuals with limited-English proficiency in the state of New York;
 - (b) establishing, in collaboration with the director of the budget, an unemployment bridge program navigator grant for nonprofit agencies to conduct outreach to underserved communities and assist applicants in applying for the program. Such navigator grant shall be established by January first, two thousand twenty-four;
 - (c) requiring that all applications for the program shall be processed within twenty-one days of the receipt of a completed application. The department shall provide a response to each applicant on whether such applicant is eliqible for the program, unless the local jurisdiction is facing extenuating circumstances;
 - (d) processes for reviewing applications that have been rejected, either in whole or in part. Reviews shall be conducted in a manner specified by the commissioner. Such processes shall require the commissioner to provide a detailed explanation of the reason for denial to any applicant whose application has been denied;
 - (e) providing all notices to the applicant in the applicant's primary language, as indicated in their initial application;
 - (f) issuing a written notice of determination to the applicant within five calendar days of reaching a determination of the applicant's eligibility for benefits under this program; and
- (g) establishing procedures for denials and appeals which, at a mini-38 39 mum, provide that:
 - (i) when an application is denied, the department shall include in the notice of determination a specific explanation as to the reason for the denial and detailed instructions as to what documentation or documented justification is needed to reverse the determination;
 - (ii) the department may create an appeal form in the twelve most common non-English languages spoken by individuals with limited-English proficiency in the state of New York. Such form shall be included with the notice of determination and shall be in the applicant's primary language, as indicated in their initial application;
- 49 (iii) an applicant may file an appeal within sixty days after receipt of the notice of determination required pursuant to paragraph (f) of 50 51 this subdivision;
- 52 (iv) an applicant may submit the appeals form provided by the department pursuant to this paragraph, in addition to any additional informa-53 tion or documentation required to support the applicant's position in 54 filing their appeal; 55

(v) the department shall notify the applicant in writing of the determination on the appeal or of the need for additional information and the date by which the information must be provided. Such notification shall be provided to the applicant within thirty days from the date the department receives the appeal and shall provide the applicant with at least twenty-one days' notice to provide additional information to the department; and

- (vi) the department shall notify the applicant in writing of its final determination on the appeal within thirty days following the receipt of any additional information or following expiration of the period for providing such information.
- 12 <u>6. (a) Persons eligible to receive funding shall be given the option</u>
 13 <u>to receive such funds via prepaid ATM card or direct deposit into a bank</u>
 14 <u>account of their designation.</u>
- 15 (b) (i) If an applicant elects to receive funds via prepaid ATM card, 16 such card:
 - (A) shall be sent to the address the applicant provided to the department. If the applicant receives funding for more than one month, such funds shall be sent to the same debit card; and
 - (B) shall be limited to two pin-based withdrawals per month. Retail transactions, online transactions, and teller desk withdrawals shall be unlimited. There shall be no limit for cash withdrawals made at the teller desk on such cards.
 - (ii) The department, in conjunction with the department of financial services, shall issue guidance to banks regarding acceptable identification documents to be accepted for withdrawals. Such documentation shall mirror the documentation to prove eligibility under this program to the maximum extent possible.
- 29 <u>(iii) The department shall ensure that any fees associated with using</u> 30 <u>the ATM card are not excessively high.</u>
 - (c) If an applicant chooses to receive funding via direct deposit:
 - (i) the applicant shall submit bank information while filling out the application or by submitting a bank account pursuant to regulations promulgated by the department.
 - (ii) the department shall conduct a review to ensure that the necessary anti-fraud provisions for bank account direct deposits exist. The department shall have the right to restrict direct deposit payments if such payments violate requisite anti-fraud provisions.
 - (d) The disbursement of funds shall be accompanied by a document from the department or the department of taxation and finance, that explains that such funds count as income or wage replacement and are subject to the payment of taxes. Such form shall also include information related to the state tax rate.
 - (e) (i) The department, in coordination with the administrator of the fund, shall promulgate rules and regulations necessary to create an efficient and effective dispute process for charges a recipient of funds under this program claims to be fraudulent. Such regulations shall require a provision that a bank disbursing funds via ATM cards shall be obligated to notify the recipient, by telephone call or email, when: (1) a fraudulent charges claim has been received; (2) when more information is needed; (3) when there is any status update; and (4) when the case has been resolved and what the determination is.
- (ii) To the extent practicable under state and federal law, as it relates to claims of fraud by a recipient of funds under this program, banks shall accept a signed and notarized attestation from a community based organization confirming such fraud in lieu of police reports. The

5 6

7

8

9

10

11

12

13 14

15

16

17

28

29

30

31

32

35 36

37

38 39

40

41 42

46

47

48

49

50

51

department shall promptly communicate all information regarding the disbursement of funds and any applicable fraud warnings to an applicant, 3 in such applicant's preferred language as chosen in the original appli-4 cation.

- 7. Any person who applies for benefits under this chapter or who requests documentation or evidence to support an application for benefits under this chapter shall not be subject to retaliation, as that term is used in paragraph (a) of subdivision one of section two hundred fifteen of this chapter, for engaging in any of these activities. For the purposes of this subdivision, retaliation shall include deliberately misinforming a person or dissuading a person from applying for benefits under this article. Violations of this subdivision shall be deemed to be violations of paragraph (a) of subdivision one of section two hundred fifteen of this chapter and the civil penalties and remedies of paragraph (b) of subdivision one and paragraphs (a) and (b) of subdivision two of section two hundred fifteen of this chapter shall be applicable to this subdivision.
- 8. At the time of their application, each applicant shall be given the 18 option to report their employer or previous employer to the department 19 20 in order to initiate a labor dispute regarding wage theft, misclassi-21 fication, retaliation, or other violations of the labor law. At the 22 close of each calendar year, the department shall provide the application documents, with any identifying information of individual appli-23 cants redacted, but including the names of any employer of an applicant, 24 25 to a liaison of the department's division responsible for the enforcement of the New York state construction industry fair play act pursuant 26 27 to article twenty-five-B of this chapter if:
 - (a) the employer, at the close of the year, employs ten or more employees; or
 - (b) employees of the employer performed construction work of a construction site in New York city which was required by code to be overseen by a certified site safety manager; and
- 33 (c) the applicant is a covered employee for the purpose of the unem-34 ployment bridge program, defined for these purposes as a person:
 - (i) who was paid in cash or paid with a personal check or non-payroll check; and
 - (ii) whose wages were not reported to the tax commission by an "employer," as defined under section five hundred twelve of this article and as required by paragraph four of subsection (a) of section six hundred seventy-four of the tax law; and
 - (iii) who did not receive a wage statement from that employer as required under section one hundred ninety-five of this chapter; or
- 43 (iv) who received an internal revenue service Form 1099-NEC and who 44 performed construction work which would be considered non-exempt work 45 under the New York state construction industry fair play act.
- (d) The department shall investigate potential violations of the New York state construction industry fair play act and as applicable assess civil penalties and prosecute violating employers. In order to protect worker confidentiality, the department shall conduct broad audits of multiple employers, to the extent possible. The redacted applications provided under this section shall not be a public record and shall be 52 subject to the limitations on disclosure, redisclosure, release, dissem-53 ination, or other publication in subdivision eleven of this section.
- 54 9. All unemployment bridge program payments made pursuant to this 55 section shall be subject to the appropriation of funds therefor.

(a) Eligible applicants shall be eligible to receive up to six monthly unemployment bridge program payments per program year. Such payments shall be made to eligible applicants who certify that they are totally or partially unemployed in the prior month and that they are available for work, as required pursuant to subdivision three of this section. If all monies in the unemployment bridge program fund are exhausted prior to the end of an eligible applicant's six months of eligibility, the state shall be responsible for replenishing the funds needed to provide workers the funds they are owed pursuant to this section.

- (b) The allowance payable to totally unemployed eligible applicants shall be in the amount of: (i) for the year two thousand twenty-three, one thousand two hundred dollars per month; (ii) for January first, two thousand twenty-four and thereafter, the benefit payment shall increase from one thousand two hundred dollars per month at a rate equal to the annual percentage change in the state's average weekly wage as determined by quarter four data from the previous year's United States Bureau of Labor Statistics.
- 18 (c) The allowance payable to partially unemployed eligible applicants
 19 shall be in the amount of:
 - (i) for the year two thousand twenty-three, eight hundred dollars per month;
 - (ii) for January first, two thousand twenty-four and thereafter, the benefit payment shall increase from eight hundred dollars per month at a rate equal to the annual percentage change in the state's average weekly wage as determined by quarter four data from the previous year's United States Bureau of Labor Statistics;
 - (d) Eligible applicants may receive initial and subsequent payments retroactively to their first month of partial or total unemployment; provided, however, that no more than three months of retroactive payments may be made at one time. Subsequent payments shall be contingent upon the availability of funds.
- 32 (e) For the purposes of this subdivision, "subsequent payment" means a
 33 payment which is made after the first month an applicant is eligible for
 34 a payment from the unemployment bridge program.
 - (f) No more than twenty-five percent of the total funds appropriated shall be paid to workers eligible pursuant to subparagraph (iii) of paragraph (c) of subdivision three of this section.
 - (g) Twenty-five percent of the total funds appropriated for the program shall be reserved for individuals receiving their initial payments made after October first of the program year.
 - (h) (i) Individuals that have received an initial payment during the prior program year can continue to apply for and receive subsequent payments in the following year, subject to the availability of funds.
 - (ii) Individuals that apply for benefits in the prior program year but were not eligible because all funds were appropriated when they applied can receive up to six payments retroactive to their initial application in the following year.
 - (iii) No more than twenty-five percent of the total funds appropriated shall be paid to workers eligible pursuant to this paragraph.
 - 10. (a) Unemployment bridge program navigators shall assist applicants applying for unemployment bridge benefits as follows:
- 52 <u>(i) The navigator shall assist the potential applicant in the gather-</u>
 53 <u>ing of required documentation of residency, identity and work history to</u>
 54 <u>satisfy the requirements of subdivision four of this section;</u>
- 55 <u>(ii) Target underserved populations, as identified by the department,</u>
 56 <u>to expand opportunities for employment through reemployment services,</u>

3 4

5

6

7

8

9 10

11

12

13

14

15

16 17

21

24 25

26 27

28

29

30

31 32

33 34

35 36

37

38 39

40

41

42

47

48

49

50 51

52

53

education or training opportunities, apprenticeships and other models that result in skill development and family-supporting careers; 2

- (iii) Assist individuals with procuring food, housing, and meeting other basic needs in order to help them persist in education and work; <u>and</u>
- (iv) Conduct outreach and provide individual assistance and education to individuals applying for and making ongoing claims pursuant to the unemployment bridge program and unemployment compensation benefits, including partial unemployment benefits and assistance for dislocated or marginalized workers and qualified entities. To be eligible to be certified by the department as an unemployment bridge program navigator, an entity shall:
- (A) demonstrate existing peer relationships with the target population the unemployment bridge program including immigrants, cash earners, persons with limited English proficiency, racial and ethnic minorities, persons with low literacy, persons with disabilities and others seeking to gain employment;
- (B) demonstrate the capability to carry out the duties of this section 18 including knowledge of eligibility requirements and the application 19 20 process for the unemployment bridge program;
- (C) comply with existing confidentiality standards to ensure the 22 privacy of all information collected from individuals receiving naviga-23 tor services; and
 - (D) provide services under this section without charge to the individuals receiving such services.
 - (b) The department shall establish standards for the awarding of contracts to qualified entities in accordance with this subdivision.
 - (c) (i) To support the maintenance of relationships between qualified entities and target populations as identified in paragraph (a) of subdivision three of this section and to ensure a high quality of service, the department shall award contracts to qualified entities for a duration of three years as long as the qualified entities satisfy performance standards set forth in the contracts.
 - (ii) The department shall give priority for navigator contracts to qualified entities that are a recognized source of support or advocacy for excluded workers, especially those as described in this subdivision, including but not limited to immigrants, cash earners, persons with limited English proficiency, racial and ethnic minorities, persons with low literacy, persons with disabilities and others seeking to gain employment. Navigator services provided by qualified entities that receive navigator contracts shall be coordinated with and supplement, not supplant, services provided by the department.
- 43 (iii) The department shall ensure that selected qualified entities do 44 not perform functions that must be performed by department staff, including following up on matters of individual eligibility and resolv-45 46 ing such matters.
 - (d) All navigator services provided under this subdivision shall be performed in a manner that is culturally and linquistically appropriate to the population served, immigrants, cash earners, persons with limited English proficiency, racial and ethnic minorities, persons with low literacy, persons with disabilities and others seeking to gain employment, while recognizing the varying levels of digital literacy and access to technology among individuals in need of services.
- 54 11. (a) (i) Except where necessary to comply with a lawful court 55 order, judicial warrant signed by a judge appointed pursuant to Article 56 III of the United States Constitution, subpoena for individual records

issued pursuant to the criminal procedure law or the civil practice law
and rules, or in accordance with this section, no record or portion
thereof relating to an applicant or worker who has filed an application
for benefits pursuant to this section shall be a public record and no
such record shall be disclosed, redisclosed, released, disseminated or
otherwise published or made available.

(ii) For purposes of this subdivision:

- (1) "record" means an application, a claim file, a file regarding a complaint or circumstances for which no application has been made, and/or any records maintained by the department in electronic databases in which individual applicants, recipients or workers are identifiable, or any other information relating to any person who has heretofore or hereafter filed an application for benefits pursuant to this section, including a copy or oral description of a record which is or was in the possession or custody of the department, its officers, members, employees or agents.
- (2) "person" means any natural person, corporation, association, partnership, or other public or private entity.
- (3) "individually identifiable information" means any data concerning any application, benefit or potential application or benefit that is linked to an identifiable worker or other natural person, including but not limited to a photo image, social security number, tax identification number, telephone number, place of birth, country of origin, place of employment, school or educational institution attended, source of income, status as a recipient of public benefits, customer identification number associated with a public utilities account, or medical or disability information.
- (b) Records which contain individually identifiable information may, unless otherwise prohibited by law, be disclosed to:
- (i) officers, members and employees of the department if such disclosure is necessary to the performance of their official duties pursuant to a purpose of the department required to be accomplished by statute or executive order or otherwise necessary to act upon an application for benefits submitted by the person who is the subject of the particular record;
- (ii) officers or employees of another governmental unit, or agent or contractors of another governmental unit at the request or direction of such governmental unit, if the information sought to be disclosed is necessary to act upon an application for benefits submitted by the person who is the subject of the particular record;
- (iii) a judicial or administrative officer or employee in connection with an administrative or judicial proceeding if the information sought to be disclosed is necessary to act upon an application for benefits submitted by the person who is the subject of the particular record; and (iv) a person engaged in bona fide statistical research, including but
- not limited to actuarial studies and health and safety investigations, which are authorized by statute or regulation of the department or other governmental agency. Individually identifiable information shall not be disclosed unless the researcher has entered into an agreement not to disclose any individually identifiable information which contains restrictions no less restrictive than the restrictions set forth in this section and which includes an agreement that any research findings shall not disclose individually identifiable information.
- (c) Notwithstanding the restrictions on disclosure set forth in para-55 graphs (a) and (b) of this subdivision, an applicant may authorize the 56 release, re-release or publication of his or her record to a specific

13

14 15

16 17

18

19

20 21

22

23

2425

26 27

28

29 30

31

32

33

34

35

36 37

38 39

40

41

42 43

44

45

person not otherwise authorized to receive such record, by submitting written authorization for such release to the department on a form 3 prescribed by the commissioner or by a notarized original authorization 4 specifically directing the department to release the applicant's records to such person; provided, however, that no such authorization directing 5 disclosure of records to a prospective employer shall be valid, nor 7 shall an authorization permitting disclosure of records in connection with assessing fitness or capability for employment be valid, and no 8 9 disclosure of records shall be made pursuant thereto. It shall be unlaw-10 ful for any person to consider for the purpose of assessing eligibility 11 for benefits, or as the basis for an employment-related action, an indi-12 vidual's failure to provide authorization under this paragraph.

- (d) For the purposes of this section, whenever disclosure of records is sought pursuant to a lawful court order, judicial warrant signed by a judge pursuant to Article III of the United States Constitution, or subpoena for individual records properly issued pursuant to the criminal procedure law or the civil practice law and rules or pursuant to this subdivision, such specifically sought records may be disclosed, and any such disclosure shall be limited only to such records as are necessary to fulfill the purpose of such disclosure.
- (e) The commissioner shall require any person or entity that receives or has access to records to certify that, before such receipt or access, such person or entity shall not:
- (i) use such records or information for civil immigration purposes; or (ii) disclose such records or information to any agency that primarily enforces immigration law or to any employee or agent of any such agency unless such disclosure is pursuant to a cooperative arrangement between city, state and federal agencies which arrangement does not enforce immigration law and which disclosure is limited to the specific records or information being sought pursuant to such arrangement. Violation of such certification shall be a class A misdemeanor. In addition to any records required to be kept pursuant to subdivision (c) of section 2721 of title 18 of the United States code, any person or entity certifying pursuant to this paragraph shall keep for a period of five years records of all uses and identifying each person or entity that primarily enforces immigration law that received department records or information from such certifying person or entity. Such records shall be maintained in a manner and form prescribed by the commissioner and shall be available for inspection by the commissioner or his or her designee upon his or her request.
- (iii) For purposes of this paragraph, the term "agency that primarily enforces immigration law" shall include, but not be limited to, the United States immigration and customs enforcement and United States customs and border protection, and any successor agencies having similar duties.
- 46 (iv) Failure to maintain records as required by this paragraph shall 47 be a class E felony.
- (f) Except as otherwise provided by this subdivision, any person who knowingly and willfully obtains records which contain individually identifiable information under false pretenses or otherwise violates this subdivision shall be quilty of a class E felony.
- (g) In addition to or in lieu of any criminal proceeding available
 pursuant to this subdivision, whenever there shall be a violation of
 this subdivision, application may be made by the attorney general in the
 name of the people of the state of New York to a court or justice having
 jurisdiction by a special proceeding to issue an injunction, and upon

notice to the defendant of not less than five days, to enjoin and restrain the continuance of such violations; and if it shall appear to the satisfaction of the court or justice that the defendant has, in fact, violated this subdivision, an injunction may be issued by such court or justice, enjoining and restraining any further violation, with-out requiring proof that any person has, in fact, been injured or damaged thereby. In any such proceeding, the court may make allowances to the attorney general as provided in paragraph six of subdivision (a) of section eighty-three hundred three of the civil practice law and rules, and direct restitution. Whenever the court shall determine that a violation of this subdivision has occurred, the court may impose a civil penalty of not more than five hundred dollars for the first violation, and not more than one thousand dollars for the second or subsequent violation within a three-year period. In connection with any such proposed application, the attorney general is authorized to take proof and make a determination of the relevant facts and to issue subpoenas in accordance with the civil practice law and rules.

- 12. Notwithstanding any law, rule, or regulation to the contrary, general operating funds required by the department shall not be reduced due to monies expended from or by the unemployment bridge program fund established pursuant to section ninety-five-l of the state finance law.
- § 3. The state finance law is amended by adding a new section 95-1 to read as follows:
- § 95-1. Unemployment bridge program fund. 1. There is hereby established in the joint custody of the commissioner of taxation and finance and the state comptroller a special fund to be known as the "unemployment bridge program fund".
- 2. Moneys in such fund shall consist of all moneys appropriated for the purposes of such fund and all moneys appropriated, credited or transferred thereto from any other fund or source pursuant to law. Any interest received by the comptroller on money on deposit in the fund shall be retained in and become part of the fund.
- 3. All moneys collected as contributions and interest relating to wage replacement to workers and families unable to access traditional worker wage insurance or assistance programs shall be deposited in a bank, trust company or industrial bank designated by the state comptroller. Moneys so deposited shall be credited immediately to the account of the unemployment bridge program fund and shall be used for the purposes set forth in section five hundred ninety-one-b of the labor law. Moneys in such fund may be invested by the state comptroller in accordance with the provisions of section ninety-eight of this article, and shall only be used for the purposes specified herein.
- 4. Moneys in the fund shall be used exclusively for the purpose of providing wage replacement to workers that do not qualify for unemployment insurance or other worker wage assistance programs and who have lost a major source of income due to lost work. The moneys shall be paid out of the fund on the audit and warrant of the state comptroller on vouchers certified or approved by such commissioner or his or her duly designated officer. Any balance in such fund shall not lapse at any time but shall remain continuously available for such purposes.
- 5. Moneys of the fund shall not be used in whole or in part for any purpose or in any manner which would (a) permit its substitution for, or a corresponding reduction in, federal funds that would be available in its absence to finance expenditures for the administration of this article; or (b) cause the appropriate agency of the United States government

to withhold any part of an administrative grant which would otherwise be 2 made.

4. The sum of five hundred million dollars (\$500,000,000) is hereby 3 appropriated from any moneys in the state treasury in the general fund 5 to the credit of the state purposes account for the unemployment bridge program fund in carrying out the provisions of this act, provided, 7 however, that fifteen per cent of the fund may be used for administrative program costs and expenses, and that the work required from such 9 costs shall be provided by employees who are part of a union. Such sum 10 shall be payable on the audit and warrant of the state comptroller on 11 vouchers certified or approved in the manner provided by law. No expend-12 iture shall be made from this appropriation until a certificate of approval of availability shall have been issued by the director of the 13 14 budget and filed with the state comptroller and a copy filed with the 15 chairman of the senate finance committee and the chairman of the assembly ways and means committee. Such certificate may be amended from time 16 17 to time by the director of the budget and a copy of each such amendment shall be filed with the state comptroller, the chairman of the senate 18 19 finance committee and the chairman of the assembly ways and means 20 committee.

21 § 5. This act shall take effect immediately.

22 PART B

Section 1. This act shall be known and may be cited as the "Digital Ad 23 24 Tax Act (DATA)".

25 The tax law is amended by adding a new article 15 to read as 26 follows:

27 ARTICLE 15 28 TAX ON DIGITAL ADS

29 Section 330. Definitions.

30

31

32

33

36

37

38

46

331. Imposition of tax.

332. Returns.

333. Tax payment.

334. Disposition of tax.

- 34 § 330. Definitions. As used in this article, the following terms shall 35 have the following meanings:
 - 1. The term "annual gross revenues" means income or revenue from all sources in New York state, before any expenses or taxes, computed according to generally accepted accounting principles.
- 39 2. The term "assessable base" means the annual gross revenues derived 40 from digital advertising services in the state.
- The term "digital advertising services" means advertisement 41 42 services on a digital interface, including advertisements in the form of 43 banner advertising, search engine advertising, interstitial advertising, 44 and other comparable advertising services, that use personal information 45 about the people such ads are being served to.
- 4. The term "digital interface" means any type of software, including a website, part of a website, or application, that a user is able to 47 48 access.
- 49 5. (a) The term "person" means an individual, receiver, trustee, quar-50 dian, personal representative, fiduciary, or representative of any kind 51 and any partnership, firm, association, corporation, or other entity.

4 5

6

7

8

9

11

15

16 17

18 19

20

21

22

23

24

25

26 27

35

36 37

40 41

42

43

44

45

46

47

48

49

1 (b) The term "person", unless expressly provided otherwise, shall not include a governmental entity or a unit or instrumentality of a govern-2 3 mental entity.

- 6. The term "user" means an individual or any other person who accesses a digital interface with a device.
- § 331. Imposition of tax. 1. There is hereby imposed and shall be paid a tax on the annual gross revenues any person derives from digital advertising services in the state.
- 2. The tax imposed pursuant to this section shall be apportioned to 10 the state by the apportionment factor determined pursuant to this section. The apportionment factor shall be a fraction, determined by 12 including only the receipts, net income, net gains, and other items described in this section that are included in the computation of the 13 14 taxpayer's business income for the taxable year. The numerator of the apportionment fraction shall be equal to the sum of all the amounts required to be included in the numerator pursuant to the provisions of this section and the denominator of the apportionment fraction shall be equal to the sum of all the amounts required to be included in the denominator pursuant to the provisions of this section.
 - 3. (a) The annual gross revenues of a person derived from digital advertising in the state shall be included in the numerator of the apportionment fraction. The annual gross revenues of a person derived from digital advertising in the United States shall be included in the denominator of the apportionment fraction.
 - (b) The commissioner shall adopt regulations to determine the amount of revenue derived from each state in which digital advertising services are provided.
- 4. The digital advertising gross revenues tax rate shall be: (a) two 28 and one-half percent of the assessable base for a person with global 29 30 annual gross revenues of one hundred million dollars through one billion 31 dollars;
- 32 (b) five percent of the assessable base for a person with global annu-33 al gross revenues of one billion one dollars through five billion 34 <u>dollars;</u>
 - (c) seven and one-half percent of the assessable base for a person with global annual gross revenues of five billion one dollars through fifteen billion dollars; and
- (d) ten percent of the assessable base for a person with global annual 38 39 gross revenues exceeding fifteen billion dollars.
 - § 332. Returns. 1. Each person that, in a calendar year, has annual gross revenues derived from digital advertising services in the state of at least one million dollars shall complete, under oath, and file with the commissioner a return, on or before April fifteenth of the year following the effective date of this article.
 - 2. (a) Each person that reasonably expects such person's annual gross revenues derived from digital advertising services in the state to exceed one million dollars shall complete, under oath, and file with the commissioner, a declaration of estimated tax, on or before April fifteenth of such year.
- 50 (b) Any person required to file a declaration of estimated tax for a taxable year pursuant to paragraph (a) of this subdivision, shall 51 52 complete and file with the commissioner a quarterly estimated tax return on or before June fifteenth, September fifteenth, and December fifteenth 53 54 of such year.
- 3. Any person required to file a return pursuant to this section shall 55 56 file with such return an attachment that states any information that the

S. 3192 22

4

5

7

9

10

11

20

21

22

23

24 25

26

27

28

29

30 31

commissioner requires to determine annual gross revenues derived from digital advertising services in the state.

- 4. Any person required to file a return under subdivision two of this section shall maintain records of digital advertising services provided in the state and the basis for the calculation of the digital advertising gross revenues tax owed.
- § 333. Tax payment. 1. Except as provided in subdivision two of this section, each person required to file a return under section three hundred thirty-two of this article shall pay the digital advertising gross revenues tax with the return that covers the period for which the tax is due.
- 2. Any person required to file estimated digital advertising gross
 revenues tax returns under paragraph (b) of subdivision two of section
 three hundred thirty-two of this article shall pay:
- 15 <u>(a) at least twenty-five percent of the estimated digital advertising</u>
 16 gross revenues tax shown on the declaration or amended declaration for a
 17 taxable year:
- 18 (i) with the declaration or amended declaration that covers the year;
 19 and
 - (ii) with each quarterly return for such year; and
 - (b) any unpaid digital advertising gross revenues tax for the year shown on the person's return that covers that year with the return.
 - § 334. Disposition of tax. 1. The tax collected or received under this section shall be deposited in the unemployment bridge program fund established under section ninety-five-l of the state finance law.
 - \S 3. The tax law is amended by adding a new section 1816 to read as follows:
 - § 1816. Digital ad tax. Any willful act or omission by any person which constitutes a violation of any provision of article fifteen of this chapter shall constitute a misdemeanor.
 - § 4. This act shall take effect immediately.
- 32 § 2. Severability clause. If any clause, sentence, paragraph, subdivi-33 sion, section or part of this act shall be adjudged by any court of 34 competent jurisdiction to be invalid, such judgment shall not affect, 35 impair, or invalidate the remainder thereof, but shall be confined in 36 its operation to the clause, sentence, paragraph, subdivision, section 37 or part thereof directly involved in the controversy in which such judgment shall have been rendered. It is hereby declared to be the intent of 39 the legislature that this act would have been enacted even if such 40 invalid provisions had not been included herein.
- 41 § 3. This act shall take effect immediately; provided, however, that 42 the applicable effective date of Parts A and B of this act shall be as 43 specifically set forth in the last section of such Parts.