

# STATE OF NEW YORK

4519

2023-2024 Regular Sessions

## IN ASSEMBLY

February 16, 2023

Introduced by M. of A. ZEBROWSKI, McDONOUGH -- read once and referred to the Committee on Transportation

AN ACT to amend the vehicle and traffic law, in relation to saliva swabs and chemical tests in certain cases

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Subdivisions 1, 2 and 3 of section 1194 of the vehicle and  
2 traffic law, as added by chapter 47 of the laws of 1988, paragraph (a)  
3 of subdivision 2 as amended by chapter 196 of the laws of 1996, para-  
4 graphs (b) and (c) of subdivision 2 as amended by chapter 489 of the  
5 laws of 2017, clause (A) of subparagraph 1 and subparagraphs 2 and 3 of  
6 paragraph (b) and subparagraphs 1, 2, and 3 of paragraph (c) of subdivi-  
7 sion 2 as amended by chapter 27 of the laws of 2018, subparagraphs 1 and  
8 2 of paragraph (d) of subdivision 2 as amended by chapter 732 of the  
9 laws of 2006 and item (iii) of clause c of subparagraph 1 of paragraph  
10 (d) of subdivision 2 as amended by section 37 of part LL of chapter 56  
11 of the laws of 2010, are amended to read as follows:

12 1. Arrest and field testing. (a) Arrest. Notwithstanding the  
13 provisions of section 140.10 of the criminal procedure law, a police  
14 officer may, without a warrant, arrest a person, in case of a violation  
15 of subdivision one of section eleven hundred ninety-two of this article,  
16 if such violation is coupled with an accident or collision in which such  
17 person is involved, which in fact has been committed, though not in the  
18 police officer's presence, when the officer has reasonable cause to  
19 believe that the violation was committed by such person.

20 (b) Field testing. Every person operating a motor vehicle which has  
21 been involved in an accident or which is operated in violation of any of  
22 the provisions of this chapter shall, at the request of a police offi-  
23 cer, submit to a breath test and/or saliva swab to be administered by  
24 the police officer. If either such test indicates that such operator has  
25 consumed alcohol or is under the influence of a drug or drugs, or both,

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD06906-01-3

1 the police officer may request such operator to submit to a chemical  
2 test in the manner set forth in subdivision two of this section.

3 2. Chemical tests. (a) When authorized. Any person who operates a  
4 motor vehicle in this state shall be deemed to have given consent to a  
5 chemical test of one or more of the following: breath, blood, urine, or  
6 saliva, for the purpose of determining the alcoholic and/or drug content  
7 of the blood provided that such test is administered by or at the direc-  
8 tion of a police officer with respect to a chemical test of breath,  
9 urine or saliva or, with respect to a chemical test of blood, at the  
10 direction of a police officer:

11 (1) having reasonable grounds to believe such person to have been  
12 operating in violation of any subdivision of section eleven hundred  
13 ninety-two of this article and within two hours after such person has  
14 been placed under arrest for any such violation; or having reasonable  
15 grounds to believe such person to have been operating in violation of  
16 section eleven hundred ninety-two-a of this article and within two hours  
17 after the stop of such person for any such violation,

18 (2) within two hours after a breath test or saliva swab, as provided  
19 in paragraph (b) of subdivision one of this section, indicates [~~that~~]  
20 the consumption of alcohol [~~has been consumed~~] or drugs by such person  
21 and in accordance with the rules and regulations established by the  
22 police force of which the officer is a member;

23 (3) for the purposes of this paragraph, "reasonable grounds" to  
24 believe that a person has been operating a motor vehicle after having  
25 consumed alcohol in violation of section eleven hundred ninety-two-a of  
26 this article shall be determined by viewing the totality of circum-  
27 stances surrounding the incident which, when taken together, indicate  
28 that the operator was driving in violation of such subdivision. Such  
29 circumstances may include any visible or behavioral indication of alco-  
30 hol consumption by the operator, the existence of an open container  
31 containing or having contained an alcoholic beverage in or around the  
32 vehicle driven by the operator, or any other evidence surrounding the  
33 circumstances of the incident which indicates that the operator has been  
34 operating a motor vehicle after having consumed alcohol at the time of  
35 the incident; or

36 (4) notwithstanding any other provision of law to the contrary, no  
37 person under the age of twenty-one shall be arrested for an alleged  
38 violation of section eleven hundred ninety-two-a of this article.  
39 However, a person under the age of twenty-one for whom a chemical test  
40 is authorized pursuant to this paragraph may be temporarily detained by  
41 the police solely for the purpose of requesting or administering such  
42 chemical test whenever arrest without a warrant for a petty offense  
43 would be authorized in accordance with the provisions of section 140.10  
44 of the criminal procedure law or paragraph (a) of subdivision one of  
45 this section.

46 (b) Report of refusal to submit to a chemical test. (1) If: (A) such  
47 person having been placed under arrest; or (B) after a breath test indi-  
48 cates the presence of alcohol in the person's system; or (C) with regard  
49 to a person under the age of twenty-one, there are reasonable grounds to  
50 believe that such person has been operating a motor vehicle after having  
51 consumed alcohol in violation of section eleven hundred ninety-two-a of  
52 this article; and having thereafter been requested to submit to such  
53 chemical test and having been informed that the person's license or  
54 permit to drive and any non-resident operating privilege shall be imme-  
55 diately suspended and subsequently revoked, or, for operators under the  
56 age of twenty-one for whom there are reasonable grounds to believe that

1 such operator has been operating a motor vehicle after having consumed  
2 alcohol in violation of section eleven hundred ninety-two-a of this  
3 article, shall be revoked for refusal to submit to such chemical test or  
4 any portion thereof, whether or not the person is found guilty of the  
5 charge for which such person is arrested or detained, refuses to submit  
6 to such chemical test or any portion thereof, unless a court order has  
7 been granted pursuant to subdivision three of this section, the test  
8 shall not be given and a written report of such refusal shall be im-  
9 mediately made by the police officer before whom such refusal was made.  
10 Such report may be verified by having the report sworn to, or by affix-  
11 ing to such report a form notice that false statements made therein are  
12 punishable as a class A misdemeanor pursuant to section 210.45 of the  
13 penal law and such form notice together with the subscription of the  
14 deponent shall constitute a verification of the report.

15 (2) The report of the police officer shall set forth reasonable  
16 grounds to believe such arrested person or such detained person under  
17 the age of twenty-one had been driving in violation of any subdivision  
18 of section eleven hundred ninety-two or eleven hundred ninety-two-a of  
19 this article, that said person had refused to submit to such chemical  
20 test, and that no chemical test was administered pursuant to the  
21 requirements of subdivision three of this section. The report shall be  
22 presented to the court upon arraignment of an arrested person, provided,  
23 however, in the case of a person under the age of twenty-one, for whom a  
24 test was authorized pursuant to the provisions of subparagraph two or  
25 three of paragraph (a) of this subdivision, and who has not been placed  
26 under arrest for a violation of any of the provisions of section eleven  
27 hundred ninety-two of this article, such report shall be forwarded to  
28 the commissioner within forty-eight hours in a manner to be prescribed  
29 by the commissioner, and all subsequent proceedings with regard to  
30 refusal to submit to such chemical test by such person shall be as set  
31 forth in subdivision three of section eleven hundred ninety-four-a of  
32 this article.

33 (3) For persons placed under arrest for a violation of any subdivision  
34 of section eleven hundred ninety-two of this article, the license or  
35 permit to drive and any non-resident operating privilege shall, upon the  
36 basis of such written report, be temporarily suspended by the court  
37 without notice pending the determination of a hearing as provided in  
38 paragraph (c) of this subdivision. Copies of such report must be trans-  
39 mitted by the court to the commissioner and such transmittal may not be  
40 waived even with the consent of all the parties. Such report shall be  
41 forwarded to the commissioner within forty-eight hours of such arraign-  
42 ment.

43 (4) The court or the police officer, in the case of a person under the  
44 age of twenty-one alleged to be driving after having consumed alcohol,  
45 shall provide such person with a scheduled hearing date, a waiver form,  
46 and such other information as may be required by the commissioner. If a  
47 hearing, as provided for in paragraph (c) of this subdivision, or subdi-  
48 vision three of section eleven hundred ninety-four-a of this article, is  
49 waived by such person, the commissioner shall immediately revoke the  
50 license, permit, or non-resident operating privilege, as of the date of  
51 receipt of such waiver in accordance with the provisions of paragraph  
52 (d) of this subdivision.

53 (c) Hearings. Any person whose license or permit to drive or any non-  
54 resident driving privilege has been suspended pursuant to paragraph (b)  
55 of this subdivision is entitled to a hearing in accordance with a hear-  
56 ing schedule to be promulgated by the commissioner. If the department

1 fails to provide for such hearing fifteen days after the date of the  
2 arraignment of the arrested person, the license, permit to drive or  
3 non-resident operating privilege of such person shall be reinstated  
4 pending a hearing pursuant to this section. The hearing shall be limited  
5 to the following issues: (1) did the police officer have reasonable  
6 grounds to believe that such person had been driving in violation of any  
7 subdivision of section eleven hundred ninety-two of this article; (2)  
8 did the police officer make a lawful arrest of such person; (3) was such  
9 person given sufficient warning, in clear or unequivocal language, prior  
10 to such refusal that such refusal to submit to such chemical test or any  
11 portion thereof, would result in the immediate suspension and subsequent  
12 revocation of such person's license or operating privilege whether or  
13 not such person is found guilty of the charge for which the arrest was  
14 made; and (4) did such person refuse to submit to such chemical test or  
15 any portion thereof. If, after such hearing, the hearing officer, acting  
16 on behalf of the commissioner, finds on any one of said issues in the  
17 negative, the hearing officer shall immediately terminate any suspension  
18 arising from such refusal. If, after such hearing, the hearing officer,  
19 acting on behalf of the commissioner finds all of the issues in the  
20 affirmative, such officer shall immediately revoke the license or permit  
21 to drive or any non-resident operating privilege in accordance with the  
22 provisions of paragraph (d) of this subdivision. A person who has had a  
23 license or permit to drive or non-resident operating privilege suspended  
24 or revoked pursuant to this subdivision may appeal the findings of the  
25 hearing officer in accordance with the provisions of article three-A of  
26 this chapter. Any person may waive the right to a hearing under this  
27 section. Failure by such person to appear for the scheduled hearing  
28 shall constitute a waiver of such hearing, provided, however, that such  
29 person may petition the commissioner for a new hearing which shall be  
30 held as soon as practicable.

31 (d) Sanctions. (1) Revocations. a. Any license which has been revoked  
32 pursuant to paragraph (c) of this subdivision shall not be restored for  
33 at least one year after such revocation, nor thereafter, except in the  
34 discretion of the commissioner. However, no such license shall be  
35 restored for at least eighteen months after such revocation, nor there-  
36 after except in the discretion of the commissioner, in any case where  
37 the person has had a prior revocation resulting from refusal to submit  
38 to a chemical test, or has been convicted of or found to be in violation  
39 of any subdivision of section eleven hundred ninety-two or section elev-  
40 en hundred ninety-two-a of this article not arising out of the same  
41 incident, within the five years immediately preceding the date of such  
42 revocation; provided, however, a prior finding that a person under the  
43 age of twenty-one has refused to submit to a chemical test pursuant to  
44 subdivision three of section eleven hundred ninety-four-a of this arti-  
45 cle shall have the same effect as a prior finding of a refusal pursuant  
46 to this subdivision solely for the purpose of determining the length of  
47 any license suspension or revocation required to be imposed under any  
48 provision of this article, provided that the subsequent offense or  
49 refusal is committed or occurred prior to the expiration of the  
50 retention period for such prior refusal as set forth in paragraph (k) of  
51 subdivision one of section two hundred one of this chapter.

52 b. Any license which has been revoked pursuant to paragraph (c) of  
53 this subdivision or pursuant to subdivision three of section eleven  
54 hundred ninety-four-a of this article, where the holder was under the  
55 age of twenty-one years at the time of such refusal, shall not be  
56 restored for at least one year, nor thereafter, except in the discretion

1 of the commissioner. Where such person under the age of twenty-one years  
2 has a prior finding, conviction or youthful offender adjudication  
3 resulting from a violation of section eleven hundred ninety-two or  
4 section eleven hundred ninety-two-a of this article, not arising from  
5 the same incident, such license shall not be restored for at least one  
6 year or until such person reaches the age of twenty-one years, whichever  
7 is the greater period of time, nor thereafter, except in the discretion  
8 of the commissioner.

9 c. Any commercial driver's license which has been revoked pursuant to  
10 paragraph (c) of this subdivision based upon a finding of refusal to  
11 submit to a chemical test, where such finding occurs within or outside  
12 of this state, shall not be restored for at least eighteen months after  
13 such revocation, nor thereafter, except in the discretion of the commis-  
14 sioner, but shall not be restored for at least three years after such  
15 revocation, nor thereafter, except in the discretion of the commis-  
16 sioner, if the holder of such license was operating a commercial motor vehi-  
17 cle transporting hazardous materials at the time of such refusal. Howev-  
18 er, such person shall be permanently disqualified from operating a  
19 commercial motor vehicle in any case where the holder has a prior find-  
20 ing of refusal to submit to a chemical test pursuant to this section or  
21 has a prior conviction of any of the following offenses: any violation  
22 of section eleven hundred ninety-two of this article; any violation of  
23 subdivision one or two of section six hundred of this chapter; or has a  
24 prior conviction of any felony involving the use of a motor vehicle  
25 pursuant to paragraph (a) of subdivision one of section five hundred  
26 ten-a of this chapter. Provided that the commissioner may waive such  
27 permanent revocation after a period of ten years has expired from such  
28 revocation provided:

29 (i) that during such ten year period such person has not been found to  
30 have refused a chemical test pursuant to this section and has not been  
31 convicted of any one of the following offenses: any violation of section  
32 eleven hundred ninety-two of this article; refusal to submit to a chemi-  
33 cal test pursuant to this section; any violation of subdivision one or  
34 two of section six hundred of this chapter; or has a prior conviction of  
35 any felony involving the use of a motor vehicle pursuant to paragraph  
36 (a) of subdivision one of section five hundred ten-a of this chapter;

37 (ii) that such person provides acceptable documentation to the commis-  
38 sioner that such person is not in need of alcohol or drug treatment or  
39 has satisfactorily completed a prescribed course of such treatment; and

40 (iii) after such documentation is accepted, that such person is grant-  
41 ed a certificate of relief from disabilities or a certificate of good  
42 conduct pursuant to article twenty-three of the correction law by the  
43 court in which such person was last penalized.

44 d. Upon a third finding of refusal and/or conviction of any of the  
45 offenses which require a permanent commercial driver's license revoca-  
46 tion, such permanent revocation may not be waived by the commissioner  
47 under any circumstances.

48 (2) Civil penalties. Except as otherwise provided, any person whose  
49 license, permit to drive, or any non-resident operating privilege is  
50 revoked pursuant to the provisions of this section shall also be liable  
51 for a civil penalty in the amount of five hundred dollars except that if  
52 such revocation is a second or subsequent revocation pursuant to this  
53 section issued within a five year period, or such person has been  
54 convicted of a violation of any subdivision of section eleven hundred  
55 ninety-two of this article within the past five years not arising out of  
56 the same incident, the civil penalty shall be in the amount of seven

1 hundred fifty dollars. Any person whose license is revoked pursuant to  
2 the provisions of this section based upon a finding of refusal to submit  
3 to a chemical test while operating a commercial motor vehicle shall also  
4 be liable for a civil penalty of five hundred fifty dollars except that  
5 if such person has previously been found to have refused a chemical test  
6 pursuant to this section while operating a commercial motor vehicle or  
7 has a prior conviction of any of the following offenses while operating  
8 a commercial motor vehicle: any violation of section eleven hundred  
9 ninety-two of this article; any violation of subdivision two of section  
10 six hundred of this chapter; or has a prior conviction of any felony  
11 involving the use of a commercial motor vehicle pursuant to paragraph  
12 (a) of subdivision one of section five hundred ten-a of this chapter,  
13 then the civil penalty shall be seven hundred fifty dollars. No new  
14 driver's license or permit shall be issued, or non-resident operating  
15 privilege restored to such person unless such penalty has been paid. All  
16 penalties collected by the department pursuant to the provisions of this  
17 section shall be the property of the state and shall be paid into the  
18 general fund of the state treasury.

19 (3) Effect of rehabilitation program. No period of revocation arising  
20 out of this section may be set aside by the commissioner for the reason  
21 that such person was a participant in the alcohol and drug rehabili-  
22 tation program set forth in section eleven hundred ninety-six of this  
23 article.

24 (e) Regulations. The commissioner shall promulgate such rules and  
25 regulations as may be necessary to effectuate the provisions of subdivi-  
26 sions one and two of this section.

27 (f) Evidence. Evidence of a refusal to submit to such chemical test or  
28 any portion thereof shall be admissible in any trial, proceeding or  
29 hearing based upon a violation of the provisions of section eleven  
30 hundred ninety-two of this article but only upon a showing that the  
31 person was given sufficient warning, in clear and unequivocal language,  
32 of the effect of such refusal and that the person persisted in the  
33 refusal.

34 (g) Results. Upon the request of the person who was tested, the  
35 results of such test shall be made available to such person.

36 3. Compulsory chemical tests. (a) Court ordered chemical tests.  
37 Notwithstanding the provisions of subdivision two of this section, no  
38 person who operates a motor vehicle in this state may refuse to submit  
39 to a chemical test of one or more of the following: breath, blood, urine  
40 or saliva, for the purpose of determining the alcoholic and/or drug  
41 content of the blood when a court order for such chemical test has been  
42 issued in accordance with the provisions of this subdivision.

43 (b) When authorized. Upon refusal by any person to submit to a chemi-  
44 cal test or any portion thereof as described above, the test shall not  
45 be given unless a police officer or a district attorney, as defined in  
46 subdivision thirty-two of section 1.20 of the criminal procedure law,  
47 requests and obtains a court order to compel a person to submit to a  
48 chemical test to determine the alcoholic or drug content of the person's  
49 blood upon a finding of reasonable cause to believe that:

50 (1) such person was the operator of a motor vehicle and in the course  
51 of such operation a person other than the operator was killed or  
52 suffered serious physical injury as defined in section 10.00 of the  
53 penal law; and

54 (2) a. either such person operated the vehicle in violation of any  
55 subdivision of section eleven hundred ninety-two of this article, or

1 b. a breath test or saliva swab administered by a police officer in  
2 accordance with paragraph (b) of subdivision one of this section indi-  
3 cates [~~that~~] the consumption of alcohol [~~has been consumed~~] or drugs by  
4 such person; or a police officer trained and certified as a drug recog-  
5 nitition expert or a police officer who has completed training pursuant to  
6 the federal advanced roadside impaired driving enforcement program has  
7 reason to believe that such person is under the influence of drugs or  
8 the combined influence of drugs and alcohol; and

9 (3) such person has been placed under lawful arrest; and

10 (4) such person has refused to submit to a chemical test or any  
11 portion thereof, requested in accordance with the provisions of para-  
12 graph (a) of subdivision two of this section or is unable to give  
13 consent to such a test.

14 (c) Reasonable cause; definition. For the purpose of this subdivision  
15 "reasonable cause" shall be determined by viewing the totality of  
16 circumstances surrounding the incident which, when taken together, indi-  
17 cate that the operator was driving in violation of section eleven  
18 hundred ninety-two of this article. Such circumstances may include, but  
19 are not limited to: evidence that the operator was operating a motor  
20 vehicle in violation of any provision of this article or any other  
21 moving violation at the time of the incident; any visible indication of  
22 alcohol or drug consumption or impairment by the operator; the existence  
23 of drugs or drug paraphernalia; or an open container containing an alco-  
24 holic beverage in or around the vehicle driven by the operator; any  
25 other evidence surrounding the circumstances of the incident which indi-  
26 cates that the operator has been operating a motor vehicle while  
27 impaired by the consumption of alcohol or drugs or intoxicated at the  
28 time of the incident.

29 (d) Court order; procedure. (1) An application for a court order to  
30 compel submission to a chemical test or any portion thereof, may be made  
31 to any supreme court justice, county court judge or district court judge  
32 in the judicial district in which the incident occurred, or if the inci-  
33 dent occurred in the city of New York before any supreme court justice  
34 or judge of the criminal court of the city of New York. Such application  
35 may be communicated by telephone, radio or other means of electronic  
36 communication, or in person.

37 (2) The applicant must provide identification by name and title and  
38 must state the purpose of the communication. Upon being advised that an  
39 application for a court order to compel submission to a chemical test is  
40 being made, the court shall place under oath the applicant and any other  
41 person providing information in support of the application as provided  
42 in subparagraph three of this paragraph. After being sworn the applicant  
43 must state that the person from whom the chemical test was requested was  
44 the operator of a motor vehicle and in the course of such operation a  
45 person, other than the operator, has been killed or seriously injured  
46 and, based upon the totality of circumstances, there is reasonable cause  
47 to believe that such person was operating a motor vehicle in violation  
48 of any subdivision of section eleven hundred ninety-two of this article  
49 and, after being placed under lawful arrest such person refused to  
50 submit to a chemical test or any portion thereof, in accordance with the  
51 provisions of this section or is unable to give consent to such a test  
52 or any portion thereof. The applicant must make specific allegations of  
53 fact to support such statement. Any other person properly identified,  
54 may present sworn allegations of fact in support of the applicant's  
55 statement.

1 (3) Upon being advised that an oral application for a court order to  
2 compel a person to submit to a chemical test is being made, a judge or  
3 justice shall place under oath the applicant and any other person  
4 providing information in support of the application. Such oath or oaths  
5 and all of the remaining communication must be recorded, either by means  
6 of a voice recording device or verbatim stenographic or verbatim long-  
7 hand notes. If a voice recording device is used or a stenographic record  
8 made, the judge must have the record transcribed, certify to the accura-  
9 cy of the transcription and file the original record and transcription  
10 with the court within seventy-two hours of the issuance of the court  
11 order. If the longhand notes are taken, the judge shall subscribe a copy  
12 and file it with the court within twenty-four hours of the issuance of  
13 the order.

14 (4) If the court is satisfied that the requirements for the issuance  
15 of a court order pursuant to the provisions of paragraph (b) of this  
16 subdivision have been met, it may grant the application and issue an  
17 order requiring the accused to submit to a chemical test to determine  
18 the alcoholic and/or drug content of his blood and ordering the with-  
19 drawal of a blood sample in accordance with the provisions of paragraph  
20 (a) of subdivision four of this section. When a judge or justice deter-  
21 mines to issue an order to compel submission to a chemical test based on  
22 an oral application, the applicant therefor shall prepare the order in  
23 accordance with the instructions of the judge or justice. In all cases  
24 the order shall include the name of the issuing judge or justice, the  
25 name of the applicant, and the date and time it was issued. It must be  
26 signed by the judge or justice if issued in person, or by the applicant  
27 if issued orally.

28 (5) Any false statement by an applicant or any other person in support  
29 of an application for a court order shall subject such person to the  
30 offenses for perjury set forth in article two hundred ten of the penal  
31 law.

32 (6) The chief administrator of the courts shall establish a schedule  
33 to provide that a sufficient number of judges or justices will be avail-  
34 able in each judicial district to hear oral applications for court  
35 orders as permitted by this section.

36 (e) Administration of compulsory chemical test. An order issued pursu-  
37 ant to the provisions of this subdivision shall require that a chemical  
38 test to determine the alcoholic and/or drug content of the operator's  
39 blood must be administered. The provisions of paragraphs (a), (b) and  
40 (c) of subdivision four of this section shall be applicable to any chem-  
41 ical test administered pursuant to this section.

42 § 2. This act shall take effect on the first of November next succeed-  
43 ing the date on which it shall have become a law.