

# STATE OF NEW YORK

155--A

2023-2024 Regular Sessions

## IN ASSEMBLY

(Prefiled)

January 4, 2023

Introduced by M. of A. SOLAGES, MITAYNES, EPSTEIN, TAYLOR, GIBBS, L. ROSENTHAL, WALKER, ANDERSON, REYES, CRUZ, MAMDANI, SIMON, JACKSON, KELLES, AUBRY, GONZALEZ-ROJAS, FORREST, GALLAGHER, JACOBSON, HYNDMAN, BURGOS, SHRESTHA, RAGA, MEEKS, BICHOTTE HERMELYN -- read once and referred to the Committee on Governmental Operations -- recommitted to the Committee on Governmental Operations in accordance with Assembly Rule 3, sec. 2 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the executive law, in relation to establishing application processing and review requirements for reprieves, commutations and pardons

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as  
2 the "Clemency Justice Act".  
3 § 2. Legislative findings and intent. The legislature hereby finds  
4 that families and communities are frequently torn apart due to the  
5 United States' overzealous legal system and immigration system, and that  
6 one of the predominant tools to mitigate this issue, executive clemency,  
7 is grossly underused. Between 2017-2020, the governor's office received  
8 6,405 clemency applications while only granting 81 pardons and 14 commu-  
9 tations. The legislature further finds that the clemency process is  
10 convoluted, unequal, and difficult to navigate with no way for appli-  
11 cants to check the status of their application or expedite it in case of  
12 an emergency. Meanwhile, an estimated 9,000 people, of which the over-  
13 whelming majority are people of color, are serving life sentences while  
14 an unprecedented pandemic ravages prisons and detention centers. A  
15 simpler, more holistic approach to granting clemency would begin to  
16 address the systemic injustices of the immigration and criminal legal  
17 systems.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

LBD00135-04-4

1 § 3. The executive law is amended by adding a new section 15-a to read  
2 as follows:

3 § 15-a. Process and requirements for considering applications and  
4 requests for reprieves, commutations and pardons. 1. Upon receipt of an  
5 application for a reprieve, commutation or pardon, the governor shall  
6 provide to the applicant:

7 a. a written notification that the application has been received;

8 b. a receipt number that the applicant can then use to check on his or  
9 her application status;

10 c. guidelines for supplementing the application with additional or  
11 updated information; and

12 d. an electronic or written notification when a decision is made on  
13 the application.

14 2. a. The application for a reprieve, commutation or pardon shall  
15 include a section allowing applicants to describe an urgent need for the  
16 reprieve, commutation or pardon. For the purposes of this section, an  
17 "urgent need" shall include, but not be limited to, a pending deporta-  
18 tion proceeding or final deportation order, humanitarian concerns,  
19 health issues and the aging status of the applicant.

20 b. Applicants are permitted to update an application to indicate  
21 urgent need due to changed circumstances following the initial  
22 submission of the application.

23 3. The governor shall issue a decision on applications indicating  
24 urgent need within ninety days from the date the application is  
25 received. All other applications shall be granted or denied, or contin-  
26 ued within one year from the date that the application is received. All  
27 applicants shall receive written notification of any such action taken  
28 on the application. Continued applications shall be left open to allow  
29 applicants to submit further supporting materials according to guide-  
30 lines provided to the applicant by the governor.

31 § 4. Section 17 of the executive law, as added by chapter 545 of the  
32 laws of 1971, is amended to read as follows:

33 § 17. Governor to [~~communicate annually to legislature, reprieves,~~  
34 ~~commutations and pardons. He must annually communicate to the legisla-~~  
35 ~~ture, each case of reprieve, commutation or pardon, stating the name of~~  
36 ~~the convict, the crime of which he was convicted, the sentence and its~~  
37 ~~date, and the date of the commutation, pardon or reprieve] submit  
38 reports to the legislature on a quarterly basis regarding reprieves,  
39 commutations and pardons. 1. The governor shall submit a report to the  
40 legislature on a quarterly basis regarding reprieves, commutations and  
41 pardons.~~

42 2. Such report shall include:

43 a. The number of applications for reprieves, commutations and pardons  
44 submitted pursuant to section fifteen-a of this article; and

45 b. If a reprieve, commutation or pardon was granted: (i) the date of  
46 the commutation, pardon or reprieve; and (ii) the age, gender, race and  
47 ethnicity of the approved applicant; or

48 c. If a reprieve, commutation or pardon was denied, the age, gender,  
49 race and ethnicity of the denied applicant.

50 3. Such reports shall not include any personally identifiable informa-  
51 tion about applicants.

52 4. The reports required by this section shall be published on a  
53 publicly accessible website.

54 § 5. This act shall take effect on the sixtieth day after it shall  
55 have become a law and shall apply to applications for reprieves, commu-  
56 tations and pardons received before, on or after the effective date of

1 this act. Effective immediately, the addition, amendment and/or repeal  
2 of any rule or regulation necessary for the implementation of this act  
3 on its effective date are authorized to be made on or before such date.