## 9473--A

## IN SENATE

June 1, 2022

- Introduced by Sen. REICHLIN-MELNICK -- read twice and ordered printed, and when printed to be committed to the Committee on Local Government -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee
- AN ACT to amend the town law, in relation to authorizing the town of Orangetown, county of Rockland to establish community preservation funds; to amend the tax law, in relation to authorizing the town of Orangetown to impose a real estate transfer tax with revenues therefrom to be deposited in said community preservation fund; and providing for the repeal of certain provisions upon expiration thereof

## The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1	Section 1. The town law is amended by adding a new section 64-1 to
2	read as follows:
3	<u>§ 64-1. Town of Orangetown preservation funds. 1. As used in this</u>
4	section, the following words and terms shall have the following mean-
5	ings:
6	(a) "Town" means the town of Orangetown.
7	(b) "Community preservation" shall mean and include any of the
8	purposes outlined in subdivision five of this section.
9	(c) "Board" means the advisory board required pursuant to subdivision
10	six of this section.
11	(d) "Fund" means the community preservation fund created pursuant to
12	subdivision two of this section.
13	(e) "Tax" shall mean the real estate transfer tax imposed pursuant to
14	section fourteen hundred thirty-nine-bbb of the tax law or, if the
15	context clearly indicates, shall mean the real estate transfer tax
16	imposed pursuant to article thirty-one of the tax law.
17	2. The town board of the town of Orangetown is authorized to establish
18	by local law a community preservation fund pursuant to the provisions of
19	this section. Deposits into the fund may include revenues of the local
20	government from whatever source and shall include, at a minimum, all
21	revenues from a tax imposed upon the transfer of real property interests
22	in such town pursuant to article thirty-one-A-four of the tax law. The
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EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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1	fund shall also be authorized to accept gifts of any such interests in
2	land or of funds. Interest accrued by monies deposited into the fund
3	shall be credited to the fund. In no event shall monies deposited in the
4	fund be transferred to any other account. Nothing contained in this
5	section shall be construed to prevent the financing in whole or in part,
6	pursuant to the local finance law, of any acquisition authorized pursu-
7	ant to this section. Monies from the fund may be utilized to repay any
8	indebtedness or obligations incurred pursuant to the local finance law
9	consistent with effectuating the purposes of this section.
10	3. The purposes of the fund shall be exclusively: (a) to implement a
11	plan for the preservation of community character as required by this
12	section, (b) to acquire interests or rights in real property for the
13	preservation of community character within the town including villages
14	therein in accordance with such plan and in cooperation with willing
15	sellers, (c) to establish a bank pursuant to a transfer of development
16	rights program consistent with section two hundred sixty-one-a of this
17	chapter, and (d) to provide a management and stewardship program for
18	such interests and rights consistent with subdivision ten of this
19 20	section and in accordance with such plan designed to preserve community character. Not more than ten percent of the fund shall be utilized for
20 21	the management and stewardship program.
22	4. If the implementation of the community preservation project plan,
23	adopted by the town board, as provided in subdivision seven of this
24	section, has been completed, and funds are no longer needed for the
25	purposes outlined in this subdivision, then any remaining monies in the
26	fund shall be applied to reduce any bonded indebtedness or obligations
27	incurred to effectuate the purposes of this section.
28	5. Preservation of community character shall involve one or more of
29	the following:
30	(a) preservation of open space;
31	(b) establishment of parks, nature preserves, or recreation areas;
32	(c) preservation of land which is predominantly viable agricultural
33	land, as defined in subdivision seven of section three hundred one of
34	
	the agriculture and markets law, or unique and irreplaceable agricul-
35	the agriculture and markets law, or unique and irreplaceable agricul- tural land, as defined in subdivision six of section three hundred one
35 36	
	tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value;
36 37 38	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands;</pre>
36 37 38 39	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands; (f) preservation of aquifer recharge areas;</pre>
36 37 38 39 40	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands; (f) preservation of aquifer recharge areas; (g) preservation of undeveloped beach-lands or shoreline;</pre>
36 37 38 39 40 41	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands; (f) preservation of aquifer recharge areas; (g) preservation of undeveloped beach-lands or shoreline; (h) establishment of wildlife refuges for the purpose of maintaining</pre>
36 37 38 39 40 41 42	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands; (f) preservation of aquifer recharge areas; (g) preservation of undeveloped beach-lands or shoreline; (h) establishment of wildlife refuges for the purpose of maintaining native animal species diversity, including the protection of habitat</pre>
36 37 38 39 40 41 42 43	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands; (f) preservation of aquifer recharge areas; (g) preservation of undeveloped beach-lands or shoreline; (h) establishment of wildlife refuges for the purpose of maintaining native animal species diversity, including the protection of habitat essential to the recovery of rare, threatened or endangered species;</pre>
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36 37 38 39 40 41 42 43 44 45 46 47 489 50 51	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands; (f) preservation of aquifer recharge areas; (g) preservation of undeveloped beach-lands or shoreline; (h) establishment of wildlife refuges for the purpose of maintaining native animal species diversity, including the protection of habitat essential to the recovery of rare, threatened or endangered species; (i) preservation of unique or threatened ecological areas; (j) preservation of rivers and river areas in a natural, free-flowing condition; (k) preservation of forested land; (l) preservation of public access to lands for public use including stream rights and waterways; (m) preservation of historic places and properties listed on the New York state register of historic places and/or protected under a munici- </pre>
36 37 38 39 40 41 42 43 44 45 46 47 489 50 51 52	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands; (f) preservation of aquifer recharge areas; (g) preservation of undeveloped beach-lands or shoreline; (h) establishment of wildlife refuges for the purpose of maintaining native animal species diversity, including the protection of habitat essential to the recovery of rare, threatened or endangered species; (i) preservation of unique or threatened ecological areas; (j) preservation of rivers and river areas in a natural, free-flowing condition; (k) preservation of forested land; (l) preservation of public access to lands for public use including stream rights and waterways; (m) preservation of historic places and properties listed on the New York state register of historic places and/or protected under a munici- pal historic preservation ordinance or law; and</pre>
36 37 38 40 41 42 43 445 46 47 489 511 522 53	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands; (f) preservation of aquifer recharge areas; (g) preservation of undeveloped beach-lands or shoreline; (h) establishment of wildlife refuges for the purpose of maintaining native animal species diversity, including the protection of habitat essential to the recovery of rare, threatened or endangered species; (i) preservation of rivers and river areas in a natural, free-flowing condition; (k) preservation of forested land; (l) preservation of public access to lands for public use including stream rights and waterways; (m) preservation of historic places and properties listed on the New York state register of historic places and/or protected under a munici- pal historic preservation or dinance or law; and (n) undertaking any of the purposes of this subdivision in furtherance</pre>
36 37 38 39 40 41 42 43 44 45 46 47 48 49 50 51 52	<pre>tural land, as defined in subdivision six of section three hundred one of the agriculture and markets law; (d) preservation of lands of exceptional scenic value; (e) preservation of freshwater marshes or other wetlands; (f) preservation of aquifer recharge areas; (g) preservation of undeveloped beach-lands or shoreline; (h) establishment of wildlife refuges for the purpose of maintaining native animal species diversity, including the protection of habitat essential to the recovery of rare, threatened or endangered species; (i) preservation of unique or threatened ecological areas; (j) preservation of rivers and river areas in a natural, free-flowing condition; (k) preservation of forested land; (l) preservation of public access to lands for public use including stream rights and waterways; (m) preservation of historic places and properties listed on the New York state register of historic places and/or protected under a munici- pal historic preservation ordinance or law; and</pre>

proposed acquisitions of interests in real property using monies from 1 the fund. Such board shall consist of five or seven legal residents of 2 3 the municipality who shall serve without compensation. No member of the 4 local legislative body shall serve on the board. A majority of the 5 members of the board shall have demonstrated experience with conserva-6 tion or land preservation activities. The board shall act in an advisory 7 capacity to the town board. At least one member of the board shall be an active farmer. Board members' terms shall be staggered. 8

9 7. The town board which has established a community preservation fund 10 shall, by local law, adopt a community preservation project plan. Such 11 plan shall list every project which the town plans to undertake pursuant 12 to the community preservation fund. Such plan shall provide for a detailed evaluation of all available land use alternatives to protect 13 community character, including but not limited to: (a) fee simple acqui-14 15 sition, (b) zoning regulations, including density reductions, cluster development, and site plan and design requirements, (c) transfer of 16 17 development rights, (d) the purchase of development rights, and (e) scenic and conservation easements. Said evaluation shall be as specific 18 as practicable as to each parcel selected for inclusion in such plan. 19 20 Such plan shall establish the priorities for preservation, and shall 21 include the preservation of farmland as its highest priority. Funds from 22 the community preservation fund may only be expended for projects which have been included in such plan. Such plan shall be updated not less 23 than once every five years, but in no event until at least three years 24 25 after the adoption of the original plan. A copy of such plan shall be filed with the town clerk, the commissioner of environmental conserva-26 27 tion, the commissioner of agriculture and markets and the commissioner 28 of the office of parks, recreation and historic preservation. Such plan 29 shall be completed at least sixty days before the submission of the 30 mandatory referendum required by section fourteen hundred thirty-nine-31 bbb of the tax law. If at the time of referendum, the town shall have in 32 place an adopted open space plan, such plan shall be deemed sufficient 33 to waive the preservation plan requirements of this subdivision. Any 34 monies expended from the community preservation plan shall, however be consistent with the purposes outlined in subdivisions three and five of 35 36 this section and with the open space plan for a period not to exceed 37 twelve months.

38 8. The town board which has established a community preservation fund 39 pursuant to this section may study and consider establishing a transfer of development rights program to protect community character as provided 40 for by section two hundred sixty-one-a of this chapter. All provisions 41 42 of such section two hundred sixty-one-a shall be complied with. If at 43 any time during the life of the community preservation fund a transfer 44 of development rights program is established, the town may utilize 45 monies from the community preservation fund in order to create and fund 46 a central bank of the transfer of development rights program. If at any 47 time during the life of the community preservation fund, a transfer of development rights program is repealed by the town, all monies from the 48 49 central bank shall be returned to the community preservation fund. 50 9. No interests or rights in real property shall be acquired pursuant

50 5. No interests of fights in fear property shall be acquired pursuant 51 to this section until a public hearing is held as required by section 52 two hundred forty-seven of the general municipal law; provided, however, 53 that nothing herein shall prevent the town board from entering into a 54 conditional purchase agreement before a public hearing is held. Any 55 resolution of the town board approving an acquisition of rights or 56 interest in real property pursuant to this section, shall find that

1	acquisition was the best alternative for the protection of community
2	character of all the reasonable alternatives available to the town.
3	10. Rights or interest in real property acquired pursuant to this
4	section shall be administered and managed in a manner which (a) allows
5	public use and enjoyment in a manner compatible with the natural,
6	scenic, historic and open space character of such lands; (b) preserves
7	the native biological diversity of such lands; (c) with regard to open
8	spaces, limits improvements to enhancing access for passive use of such
9	lands such as nature trails, boardwalks, bicycle paths, and peripheral
10	parking areas provided that such improvements do not degrade the ecolog-
11	ical value of the land or threaten essential wildlife habitat; and (d)
12	preserves cultural property consistent with accepted standards for
13	historic preservation. Notwithstanding any other provision of this
14	subdivision there shall be no right to public use and enjoyment of land
15	used in conjunction with a farm operation as defined by subdivision
16	eleven of section three hundred one of the agriculture and markets law.
17	In furthering the purposes of this section, the town may enter into
18	agreements with corporations organized under the not-for-profit corpo-
19	ration law and engage in land trust activities to manage lands including
20	less than fee interests acquired pursuant to the provisions of this
21	section, provided that any such agreement shall contain a provision that
22	such corporation shall keep the lands accessible to the public unless
23	such corporation shall demonstrate to the satisfaction of the town that
24	public accessibility would be detrimental to the lands or any natural
25	resources associated therewith.
26	11. Rights or interests in real property acquired with monies from
27	such fund shall not be sold, leased, exchanged, donated, or otherwise
28	disposed of or used for other than the purposes permitted by this
29	section without the express authority of an act of the state legisla-
30	ture, which shall provide for the substitution of other lands of equal
31	environmental value and fair market value and reasonably equivalent
32	usefulness and location to those to be discontinued, sold or disposed
33	of, and such other requirements as shall be approved by the state legis-
34	lature. Any conservation easements, created under title three of article
35	forty-nine of the environmental conservation law, which are acquired
36	with monies from such fund may only be modified or extinguished as
37	provided in section 49-0307 of such law. Nothing in this section shall
38	preclude the town, by local law, from establishing additional
39	restrictions to the alienation of lands acquired pursuant to this
40	section. This subdivision shall not apply to the sale of development
41	rights by the town acquired pursuant to this section, where said sale is
42	made by a central bank created by the town, pursuant to a transfer of
43	development rights program established by the town pursuant to section
44	two hundred sixty-one-a of this chapter, provided, however that (a) the
45	lands from which said development rights were acquired shall remain
46	preserved in perpetuity by a permanent conservation easement or other
	instrument that similarly preserves the community character referenced
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48	in subdivision five of this section, and (b) the proceeds from such sale
49	shall be deposited in the community preservation fund.
50	§ 2. The tax law is amended by adding a new article 31-A-4 to read as
51	follows:
52	ARTICLE 31-A-4
53	TAX ON REAL ESTATE TRANSFERS IN THE TOWN OF ORANGETOWN
54	Section 1439-aaa. Definitions.
55	1439-bbb. Imposition of tax.
56	1439-ccc. Payment of tax.

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1	1439-ddd. Liability for tax.
2	1439-eee. Exemptions.
3	1439-fff. Credit.
4	1439-ggg. Cooperative housing corporation transfers.
5	1439-hhh. Designation of agents.
6	1439-iii. Liability of recording officer.
7	<u>1439-jjj. Refunds.</u>
8	1439-kkk. Deposit and disposition of revenue.
9	1439-111. Judicial review.
10	1439-mmm. Apportionment.
11	1439-nnn. Miscellaneous.
12	1439-000. Returns to be secret.
13	1439-ppp. Foreclosure proceedings.
14	§ 1439-aaa. Definitions. When used in this article, unless otherwise
15	expressly stated, the following words and terms shall have the following
16	meanings:
17	1. "Person" means an individual, partnership, limited liability compa-
18	ny, society, association, joint stock company, corporation, estate,
19	receiver, trustee, assignee, referee or any other person acting in a
20	fiduciary or representative capacity, whether appointed by a court or
21	otherwise, any combination of individuals, and any other form of unin-
22	corporated enterprise owned or conducted by two or more persons.
23	2. "Controlling interest" means (a) in the case of a corporation,
24	either fifty percent or more of the total combined voting power of all
25	classes of stock of such corporation, or fifty percent or more of the
26	capital, profits or beneficial interest in such voting stock of such
27	corporation, and (b) in the case of a partnership, association, trust or
28	other entity, fifty percent or more of the capital, profits or benefi-
29	cial interest in such partnership, association, trust or other entity.
30	<u>3. "Real property" means every estate or right, legal or equitable,</u>
31	present or future, vested or contingent, in lands, tenements or heredi-
32	taments, including buildings, structures and other improvements thereon,
33	which are located in whole or in part within the town of Orangetown. It
34	shall not include rights to sepulture.
35	4. "Consideration" means the price actually paid or required to be
36	paid for the real property or interest therein, including payment for an
37	option or contract to purchase real property, whether or not expressed
38	in the deed and whether paid or required to be paid by money, property,
39	or any other thing of value. It shall include the cancellation or
40	discharge of an indebtedness or obligation. It shall also include the
41	amount of any mortgage, purchase money mortgage, lien or other encum-
42	brance, whether or not the underlying indebtedness is assumed or taken
43	<u>subject to.</u>
44	(a) In the case of a creation of a leasehold interest or the granting
45	of an option with use and occupancy of real property, consideration
46	shall include, but not be limited to, the value of the rental and other
47	payments attributable to the use and occupancy of the real property or
48	interest therein, the value of any amount paid for an option to purchase
49	or renew and the value of rental or other payments attributable to the
50	exercise of any option to renew.
51	(b) In the case of a creation of a subleasehold interest, consider-
52	ation shall include, but not be limited to, the value of the sublease
53	rental payments attributable to the use and occupancy of the real prop-
54	erty, the value of any amount paid for an option to renew and the value
55	of rental or other payments attributable to the exercise of any option

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1	to renew less the value of the remaining prime lease rental payments
2	required to be made.
3	(c) In the case of a controlling interest in any entity that owns real
4	property, consideration shall mean the fair market value of the real
5	property or interest therein, apportioned based on the percentage of the
6	ownership interest transferred or acquired in the entity.
7	(d) In the case of an assignment or surrender of a leasehold interest
8	or the assignment or surrender of an option or contract to purchase real
9	property, consideration shall not include the value of the remaining
10	rental payments required to be made pursuant to the terms of such lease
11	or the amount to be paid for the real property pursuant to the terms of
12	the option or contract being assigned or surrendered.
13	(e) In the case of (1) the original conveyance of shares of stock in a
14	cooperative housing corporation in connection with the grant or transfer
15	of a proprietary leasehold by the cooperative corporation or cooperative
16	plan sponsor, and (2) the subsequent conveyance by the owner thereof of
17	such stock in a cooperative housing corporation in connection with the
18	grant or transfer of a proprietary leasehold for a cooperative unit
19	other than an individual residential unit, consideration shall include a
20	proportionate share of the unpaid principal of any mortgage on the real
21	property of the cooperative housing corporation comprising the cooper-
22	ative dwelling or dwellings. Such share shall be determined by multi-
23	plying the total unpaid principal of the mortgage by a fraction, the
24	numerator of which shall be the number of shares of stock being conveyed
25	in the cooperative housing corporation in connection with the grant or
26	transfer of a proprietary leasehold and the denominator of which shall
20 27	
	be the total number of shares of stock in the cooperative housing corpo-
28	ration.
29	5. "Conveyance" means the transfer or transfers of any interest in real property by any method, including but not limited to, sale,
30 21	exchange, assignment, surrender, mortgage foreclosure, transfer in lieu
31	of foreclosure, option, trust indenture, taking by eminent domain,
32	
33 24	conveyance upon liquidation or by a receiver, or transfer or acquisition
34 25	of a controlling interest in any entity with an interest in real proper-
35	ty. Transfer of an interest in real property shall include the creation
36	of a leasehold or sublease only where (a) the sum of the term of the
37	lease or sublease and any options for renewal exceeds forty-nine years,
38	(b) substantial capital improvements are or may be made by or for the
39	benefit of the lessee or sublessee, and (c) the lease or sublease is for
40	substantially all of the premises constituting the real property.
41	Notwithstanding the foregoing, conveyance of real property shall not
42	include a conveyance made pursuant to devise, bequest or inheritance;
43	the creation, modification, extension, spreading, severance, consol-
44	idation, assignment, transfer, release or satisfaction of a mortgage; a
45	mortgage subordination agreement, a mortgage severance agreement, an
46	instrument given to perfect or correct a recorded mortgage; or a release
47	of lien of tax pursuant to this chapter or the internal revenue code.
48	6. "Interest in the real property" includes title in fee, a leasehold
49	interest, a beneficial interest, an encumbrance, development rights, air
50	space and air rights, or any other interest with the right to use or
51	occupancy of real property or the right to receive rents, profits or
52	other income derived from real property. It shall also include an option
53	or contract to purchase real property. It shall not include a right of
54	first refusal to purchase real property.
55	7. "Grantor" means the person making the conveyance of real property
56	or interest therein. Where the conveyance consists of a transfer or an

<pre>3 erty or a shareholder or partner transferring sto 4 interest, respectively. 5 8. "Grantee" means the person who obtains real p 5 therein as a result of a conveyance. 9. "Fund" means a community preservation fund or section sixty-four-l of the town law. 10. "Recording officer" means the county clerk of 11. "Town" means the town of Orangetown, county of 12. "Treasurer" means the treasurer of the county of 13. "Town supervisor" means the treasurer of the county of 14. town. 14. "Tax" shall mean the real estate transfer tax i 15 section fourteen hundred thirty-nine-bbb of this 16 context clearly indicates, shall mean the real est 16 imposed pursuant to article thirty-one of this chapted 17 indicates that the property" means property 18 least final assessment roll, as reported on the tr 19 indicates that the property is a one, two or three 19 rural residential property that has been new 10 vacant land; or 11 (c) the transfer report form indicates that the propert 12 tal condominum. 13 1439-bbb. Imposition of tax. Notwithstanding any 14 aw to the contrary, the town of Orangetown, acti 14 board, is hereby authorized and empowered to adopt a 15 in section fourteen hundred thirty-nine-eee of thi 16 cla law shall fix the rate of such tax. Provided, 17 local law shall fix the rate of such tax. Provided, 18 local law inposing, repealing or reimposing such tax 19 a mandatory referendum pursuant to section twenty-thr 10 home rule law. Notwithstanding the foregoing, prior 10 local law inposing such fund and may be used solel 21 of such fund. Such local law shall apply to any conv 22 or after the first day of a month to be designated by 23 shall be deposited in such fund and may be used solel 24 of such fund. Such local law shall apply to converse. 25 after the first day of a month to be designated by 26 which is not less than sixty days after the enactment 27 but the date of execution of such contract. payme 28 shall be deposited in such fund and may be used solel 29 officer acti</pre>	1	acquisition of a controlling interest in an entity with an interest in
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1	is required to be paid. Such treasurer or recording officer shall
2	endorse upon each deed or instrument effecting a conveyance a receipt
3	for the amount of the tax so paid.
4	2. A return shall be required to be filed with such treasurer or
5	recording officer for purposes of the real estate transfer tax imposed
6	pursuant to this article at the same time as a return is required to be
7	filed for purposes of the real estate transfer tax imposed by article
8	thirty-one of this chapter. The treasurer shall prescribe the form of
9	return, the information which it shall contain, and the documentation
10	that shall accompany the return. Said form shall be identical to the
11	real estate transfer tax return required to be filed pursuant to section
12	fourteen hundred nine of this chapter, except that the treasurer shall
13	adapt said form to reflect the provisions in this chapter that are
14	inconsistent, different, or in addition to the provisions of article
15	thirty-one of this chapter. The real estate transfer tax returns
16	required to be filed pursuant to this section shall be preserved for
17	three years and thereafter until such treasurer or recording officer
18	orders them to be destroyed.
19	3. The recording officer shall not record an instrument effecting a
20	conveyance unless the return required by this section has been filed and
21	the tax imposed pursuant to this article shall have been paid as
22	required in this section.
23	§ 1439-ddd. Liability for tax. 1. The real estate transfer tax shall
24	be paid by the grantee. If the grantee has failed to pay the tax imposed
25	pursuant to this article or if the grantee is exempt from such tax, the
26	grantor shall have the duty to pay the tax. Where the grantor has the
27	duty to pay the tax because the grantee has failed to pay the tax, such
28	tax shall be the joint and several liability of the grantee and the
29	grantor.
30	2. For the purpose of the proper administration of this article and to
31	prevent evasion of the tax hereby imposed, it shall be presumed that all
32	conveyances are subject to the tax. Where the consideration includes
33	property other than money, it shall be presumed that the consideration
34	is the fair market value of the real property or interest therein. These
35	presumptions shall prevail until the contrary is proven, and the burden
36	of proving the contrary shall be on the person liable for payment of the
37	tax.
38 39	§ 1439-eee. Exemptions. 1. The following shall be exempt from the payment of the real estate transfer tax imposed by this article:
	(a) The state of New York, or any of its agencies, instrumentalities,
40	political subdivisions, or public corporations (including a public
41	corporation created pursuant to an agreement or compact with another
42	state or the Dominion of Canada); and
43 44	(b) The United Nations, the United States of America or any of its
45	agencies or instrumentalities.
46	2. The tax shall not apply to any of the following conveyances:
40 47	(a) Conveyances to the United Nations, the United States of America,
	the state of New York, or any of their instrumentalities, agencies or
48 40	political subdivisions (or any public corporation, including a public
49 50	corporation created pursuant to agreement or compact with another state
50 51	or the Dominion of Canada);
51 52	(b) Conveyances which are or were used to secure a debt or other obli-
52 53	<u>ation;</u>
53 54	(c) Conveyances which, without additional consideration, confirm,
55	correct, modify or supplement a deed previously recorded;
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1	(d) Conveyances of real property without consideration and otherwise
2	than in connection with a sale, including deeds conveying realty as bona
3	<u>fide gifts;</u>
4	(e) Conveyances given in connection with a tax sale;
5	(f) Conveyances to effectuate a mere change of identity or form of
б	ownership or organization where there is no change in beneficial owner-
7	ship, other than conveyances to a cooperative housing corporation of the
8	real property comprising the cooperative dwelling or dwellings;
9	(g) Conveyances which consist of a deed of partition;
10	(h) Conveyances given pursuant to the federal bankruptcy act;
11	(i) Conveyances of real property which consist of the execution of a
12	contract to sell real property without the use or occupancy of such
13	property or the granting of an option to purchase real property without
14	the use or occupancy of such property;
15	(j) Conveyances of real property or a portion or portions of real
16	property that are the subject of one or more of the following develop-
17	ment restrictions:
18	(1) agricultural, conservation, scenic, or an open space easement,
19	(2) covenants or restrictions prohibiting development where the prop-
20	erty or portion of property being conveyed has had its development
21	rights permanently removed,
22	(3) a purchase of development rights agreement where the property or
23	portion of property being conveyed has had its development rights perma-
24	nently removed,
25	(4) a transfer of development rights agreement, where the property
26	being conveyed has had its development rights removed,
27	(5) real property subject to any locally adopted land preservation
28	agreement, provided said exemption is included in the local law imposing
29	the tax authorized by this article;
30	(k) Conveyances of real property, where the property is viable agri-
31	cultural land as defined in subdivision seven of section three hundred
32	one of the agriculture and markets law and the entire property to be
33	conveyed is to be made subject to one of the development restrictions
34	provided for in subparagraph two of paragraph (j) of this subdivision
35	provided that said development restriction precludes the conversion of
36	the property to a non-agricultural use for at least eight years from the
37	date of transfer, and said development restriction is evidenced by an
38	easement, agreement, or other suitable instrument which is to be
39	conveyed to the town simultaneously with the conveyance of the real
40	property; or
41	(1) Conveyances of real property for open space, parks, or historic
42	preservation purposes to any not-for-profit tax exempt corporation oper-
43	ated for conservation, environmental, or historic preservation purposes.
44	3. An exemption of four hundred thousand dollars shall be allowed on
45	the consideration of the conveyance of improved real property or an
46	interest therein, and an exemption of one hundred thousand dollars shall
47	be allowed on the consideration of the conveyance of unimproved real
48	property.
49	§ 1439-fff. Credit. A grantee shall be allowed a credit against the
50	tax due on a conveyance of real property to the extent tax was paid by
51	such grantee on a prior creation of a leasehold of all or a portion of
52	the same real property or on the granting of an option or contract to
53	purchase all or a portion of the same real property by such grantee.
54	Such credit shall be computed by multiplying the tax paid on the
55	creation of the leasehold or on the granting of the option or contract
56	by a fraction, the numerator of which is the value of the consideration

used to compute such tax paid which is not yet due to such grantor on
 the date of the subsequent conveyance (and which such grantor will not
 be entitled to receive after such date), and the denominator of which is
 the total value of the consideration used to compute such tax paid.

5 § 1439-ggg. Cooperative housing corporation transfers. 1. Notwithб standing the definition of "controlling interest" contained in subdivi-7 sion two of section fourteen hundred thirty-nine-aaa of this article or 8 anything to the contrary contained in subdivision five of section four-9 teen hundred thirty-nine-aaa of this article, the tax imposed pursuant 10 to this article shall apply to (a) the original conveyance of shares of 11 stock in a cooperative housing corporation in connection with the grant 12 or transfer of a proprietary leasehold by the cooperative corporation or cooperative plan sponsor, and (b) the subsequent conveyance of such 13 14 stock in a cooperative housing corporation in connection with the grant 15 or transfer of a proprietary leasehold by the owner thereof. With 16 respect to any such subsequent conveyance where the property is an indi-17 vidual residential unit, the consideration for the interest conveyed shall exclude the value of any liens on certificates of stock or other 18 evidences of an ownership interest in and a proprietary lease from a 19 20 corporation or partnership formed for the purpose of cooperative ownership of residential interest in real estate remaining thereon at the 21 22 time of conveyance. In determining the tax on a conveyance described in paragraph (a) of this subdivision, a credit shall be allowed for a 23 proportionate part of the amount of any tax paid upon the conveyance to 24 25 the cooperative housing corporation of the real property comprising the cooperative dwelling or dwellings to the extent that such conveyance 26 27 effectuated a mere change of identity or form of ownership of such prop-28 erty and not a change in the beneficial ownership of such property. The amount of the credit shall be determined by multiplying the amount of 29 30 tax paid upon the conveyance to the cooperative housing corporation by a 31 percentage representing the extent to which such conveyance effectuated 32 a mere change of identity or form of ownership and not a change in the beneficial ownership of such property, and then multiplying the result-33 34 ing product by a fraction, the numerator of which shall be the number of 35 shares of stock conveyed in a transaction described in paragraph (a) of 36 this subdivision, and the denominator of which shall be the total number 37 of shares of stock of the cooperative housing corporation (including any stock held by the corporation). In no event, however, shall such credit 38 39 reduce the tax, on a conveyance described in paragraph (a) of this 40 subdivision, below zero, nor shall any such credit be allowed for a tax paid more than twenty-four months prior to the date on which occurs the 41 42 first in a series of conveyances of shares of stock in an offering of 43 cooperative housing corporation shares described in paragraph (a) of 44 this subdivision.

45 2. Every cooperative housing corporation shall be required to file an 46 information return with the treasurer by July fifteenth of each year 47 covering the preceding period of January first through June thirtieth and by January fifteenth of each year covering the preceding period of 48 49 July first through December thirty-first. The return shall contain such 50 information regarding the conveyance of shares of stock in the cooperative housing corporation as the treasurer may deem necessary, includ-51 52 ing, but not limited to, the names, addresses and employee identifica-53 tion numbers or social security numbers of the grantor and the grantee, the number of shares conveyed, the date of the conveyance and the 54 consideration paid for such conveyance. 55

§ 1439-hhh. Designation of agents. The treasurer is authorized to 1 2 designate the recording officer to act as his or her agent for purposes collecting the tax authorized by this article. The treasurer shall 3 of 4 provide for the manner in which such person may be designated as his or 5 her agent subject to such terms and conditions as the treasurer shall 6 prescribe. The real estate transfer tax shall be paid to such agent as 7 provided in section fourteen hundred thirty-nine-ccc of this article. 8 <u>§ 1439-iii. Liability of recording officer. A recording officer shall</u> 9 not be liable for any inaccuracy in the amount of tax imposed pursuant 10 to this article that he or she shall collect so long as he or she shall 11 compute and collect such tax on the amount of consideration or the value 12 of the interest conveyed as such amounts are provided to him or her by the person paying the tax. 13 14 § 1439-jjj. Refunds. Whenever the treasurer shall determine that any 15 moneys received under the provisions of the local law enacted pursuant 16 to this article were paid in error, he or she may cause such moneys to 17 be refunded pursuant to such requirements as he or she may prescribe, provided that any application for such refund is filed with the treasur-18 er within two years from the date the erroneous payment was made. 19 20 <u>§ 1439-kkk. Deposit and disposition of revenue. 1. All taxes, penal-</u> ties and interest imposed by the town under the authority of section 21 fourteen hundred thirty-nine-bbb of this article, which are collected by 22 the treasurer or his or her agents, shall be deposited in a single trust 23 fund for the town and shall be kept in trust and separate and apart from 24 25 all other monies in possession of the treasurer. Moneys in such fund shall be deposited and secured in the manner provided by section ten of 26 27 the general municipal law. Pending expenditure from such fund, moneys 28 therein may be invested in the manner provided in section eleven of the general municipal law. Any interest earned or capital gain realized on 29 30 the moneys so deposited or invested shall accrue to and become part of 31 such fund. 32 2. The treasurer shall retain such amount as he or she may determine 33 to be necessary for refunds with respect to the tax imposed by the town, 34 under the authority of section fourteen hundred thirty-nine-bbb of this 35 article, out of which the treasurer shall pay any refunds of such taxes 36 to those taxpayers entitled to a refund pursuant to the provisions of 37 this article. 3. The treasurer, after reserving such refunds, shall on or before the 38 39 twelfth day of each month pay to the town supervisor the taxes, penalties and interest imposed by the town under the authority of section 40 fourteen hundred thirty-nine-bbb of this article, collected by the trea-41 42 surer, pursuant to this article during the next preceding calendar month. The amount so payable shall be certified to the town supervisor 43 44 by the treasurer, who shall not be held liable for any inaccuracy in such certification. Provided, however, any such certification may be 45 46 based on such information as may be available to the treasurer at the 47 time such certification must be made under this section. Where the 48 amount so paid over to the town in any such distribution is more or less 49 than the amount due to the town, the amount of the overpayment or underpayment shall be certified to the town supervisor by the treasurer, who 50 shall not be held liable for any inaccuracy in such certification. The 51 52 amount of the overpayment or underpayment shall be so certified to the town supervisor as soon after the discovery of the overpayment or under-53 payment as reasonably possible and subsequent payments and distributions 54 by the treasurer to the town shall be adjusted by subtracting the amount 55 56 of any such overpayment from or by adding the amount of any such under-

payment to such number of subsequent payments and distributions as the 1 2 treasurer and town supervisor shall consider reasonable in view of the overpayment or underpayment and all other facts and circumstances. 3 4 4. All monies received from the treasurer shall be deposited in the 5 fund of the town, pursuant to section sixty-four-1 of the town law. б § 1439-111. Judicial review. 1. Any final determination of the amount 7 of any tax payable under section fourteen hundred thirty-nine-ccc of this article shall be reviewable for error, illegality or unconstitu-8 9 tionality or any other reason whatsoever by a proceeding under article 10 seventy-eight of the civil practice law and rules if application therefor is made to the supreme court within four months after the giving of 11 12 the notice of such final determination, provided, however, that any such proceeding under article seventy-eight of the civil practice law and 13 14 rules shall not be instituted unless (a) the amount of any tax sought to 15 be reviewed, with such interest and penalties thereon as may be provided for by local law shall be first deposited and there is filed an under-16 17 taking, issued by a surety company authorized to transact business in this state and approved by the state superintendent of financial 18 services as to solvency and responsibility, in such amount as a justice 19 20 of the supreme court shall approve to the effect that if such proceeding 21 be dismissed or the tax confirmed the petitioner will pay all costs and 22 charges which may accrue in the prosecution of such proceeding or (b) at the option of the petitioner, such undertaking may be in a sum suffi-23 cient to cover the taxes, interest and penalties stated in such determi-24 nation, plus the costs and charges which may accrue against it in the 25 prosecution of the proceeding, in which event the petitioner shall not 26 27 be required to pay such taxes, interest or penalties as a condition 28 precedent to the application. 29 2. Where any tax imposed hereunder shall have been erroneously, ille-30 gally or unconstitutionally assessed or collected and application for 31 the refund or revision thereof duly made to the proper fiscal officer or 32 officers, and such officer or officers shall have made a determination 33 denying such refund or revision, such determination shall be reviewable 34 by a proceeding under article seventy-eight of the civil practice law and rules; provided, however, that (a) such proceeding is instituted 35 36 within four months after the giving of the notice of such denial, (b) a 37 final determination of tax due was not previously made, and (c) an undertaking is filed with the proper fiscal officer or officers in such 38 39 amount and with such sureties as a justice of the supreme court shall 40 approve to the effect that if such proceeding be dismissed or the tax confirmed, the petitioner will pay all costs and charges which may 41 42 accrue in the prosecution of such proceeding. 43 § 1439-mmm. Apportionment. A local law adopted by the town of Orange-44 town, pursuant to this article, shall provide for a method of apportion-45 ment for determining the amount of tax due whenever the real property or 46 interest therein is situated within and without the town. 47 § 1439-nnn. Miscellaneous. A local law adopted by the town of Orangetown, pursuant to this article, may contain such other provisions as the 48 town deems necessary for the proper administration of the tax imposed 49 pursuant to this article, including provisions concerning the determi-50 nation of tax, the imposition of interest on underpayments and overpay-51 52 ments and the imposition of civil penalties. Such provisions shall be 53 identical to the corresponding provisions of the real estate transfer 54 tax imposed by article thirty-one of this chapter, so far as such 55 provisions can be made applicable to the tax imposed pursuant to this 56 article.

1439-000. Returns to be secret. 1. Except in accordance with proper 1 8 judicial order or as otherwise provided by law, it shall be unlawful for 2 3 the treasurer or any officer or employee of the county or town, includ-4 ing any person engaged or retained on an independent contract basis, to 5 divulge or make known in any manner the particulars set forth or 6 disclosed in any return required under a local law enacted pursuant to 7 this article. However, that nothing in this section shall prohibit the 8 recording officer from making a notation on an instrument effecting a 9 conveyance indicating the amount of tax paid. No recorded instrument 10 effecting a conveyance shall be considered a return for purposes of this 11 section. 12 2. The officers charged with the custody of such returns shall not be required to produce any of them or evidence of anything contained in 13 14 them in any action or proceeding in any court, except on behalf of the 15 county or town in any action or proceeding involving the collection of a tax due under a local law enacted pursuant to this article to which such 16 17 county or town is a party, or a claimant, or on behalf of any party to any action or proceeding under the provisions of a local law enacted 18 pursuant to this article when the returns or facts shown thereby are 19 20 directly involved in such action or proceeding, in any of which events 21 the court may require the production of, and may admit in evidence, so 22 much of said returns or of the facts shown thereby, as are pertinent to 23 the action or proceeding and no more. 3. Nothing herein shall be construed to prohibit the delivery to a 24 25 grantor or grantee of an instrument effecting a conveyance or the duly authorized representative of a grantor or grantee of a certified copy of 26 27 any return filed in connection with such instrument or to prohibit the 28 publication of statistics so classified as to prevent the identification of particular returns and the items thereof, or the inspection by the 29 30 legal representatives of such county or town of the return of any 31 taxpayer who shall bring action to set aside or review the tax based 32 thereon. 33 4. Any officer or employee of such county or town who willfully 34 violates the provisions of this section shall be dismissed from office 35 and be incapable of holding any public office in this state for a period 36 of five years thereafter. 37 <u>§ 1439-ppp. Foreclosure proceedings. Where the conveyance consists of</u> a transfer of property made as a result of an order of the court in a 38 39 foreclosure proceeding ordering the sale of such property, the referee 40 or sheriff effectuating such transfer shall not be liable for any interest or penalties that are authorized pursuant to this article or article 41 42 thirty-seven of this chapter. § 3. Severability. If any provision of this act or the application 43 thereof shall for any reason be adjudged by any court of competent 44 jurisdiction to be invalid, such judgment shall not affect, impair, or 45 46 invalidate the remainder of this act, but shall be confined in its oper-47 ation to the provision thereof directly involved in the controversy in 48 which such judgment shall have been rendered. 49 § 4. This act shall take effect immediately; provided, however, that

50 section two of this act shall take effect immediately, provided, however, that 51 shall have become a law and shall expire December 31, 2041 when upon 52 such date the provisions of such section shall be deemed repealed.