STATE OF NEW YORK

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8844

IN SENATE

April 22, 2022

Introduced by Sen. REICHLIN-MELNICK -- read twice and ordered printed, and when printed to be committed to the Committee on Procurement and Contracts

AN ACT in relation to amending state construction and commodity contracts to provide equitable relief to contractors who sustained unanticipated expenses by reason of construction materials price escalation; and providing for the repeal of such provisions upon the expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Declaration of policy and statement of purpose. It being in 2 the vital interest of the general public that public works in the state of New York be administered efficiently and at a reasonable and equita-4 ble cost; and, the unforeseen emergency of unanticipated escalation in construction materials prices having imposed substantial inequity upon contractors who have heretofore been awarded contracts after public bidding; and, such inequity having threatened the ability of contractors 7 to fulfill contracts so awarded; and, in order to perpetuate the benefits derived by the general public from the existing system of public 10 bidding, and to assure the continuance of the orderly performance of contracts heretofore awarded as a result of such public bidding; and, it 11 12 being in the best interest to provide equitable relief to those contrac-13 tors who, having been awarded public contracts, have sustained damage by 14 reason of such construction materials price escalation, this act is 15 hereby enacted.

§ 2. Whenever the terms and conditions of a construction contract 17 awarded by the state of New York or a public benefit corporation based upon bids submitted prior to April 1, 2020 but only for which materials 18 were purchased or invoiced after March 1, 2020, require a contractor to 20 furnish materials in such contract pertaining to such construction mate-21 rials may be adjusted upon a determination made by the officer of the 22 department, board, agency or public benefit corporation that awarded 23 such contract that there has been an increase in the cost of acquisition 24 by the contractor, subcontractor or supplier of materials of such mate-

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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S. 8844 2

rials in excess of five percent, determined as of the time of the award. Such a determination shall be based upon the available evidence, including but not limited to, an appropriate nationally recognized economic index published by the United States department of labor or other appro-5 priate organization. In the case of any state department or agency any such increase in contract price shall be subject to the approval of the 7 state comptroller. Any contractor, subcontractor or supplier of materials who receives an increase in the cost of construction materials shall 9 also be subject to a downward adjustment in construction materials pric-10 for subsequent de-escalation which may result in a price being lower 11 than the original bid price. Any contractor requesting an adjustment 12 shall make application in writing submitting documentary evidence to the office of the department, board, agency or public benefit corporation 13 14 that awarded the contract establishing such increase in accordance with 15 requirements of the department, board, agency or public benefit corporation, which evidence shall be subject to public inspection during 16 17 regular business hours. Any subsequent decrease or de-escalation shall be made upon a determination by the officer of the department, board, 18 19 agency or public benefit corporation that awarded such contract that there has been a subsequent decrease in the cost of acquisition of such 20 21 construction materials by the contractor, subcontractor or supplier of 22 materials. Such a determination shall be based upon the available 23 evidence, including but not limited to, an appropriate nationally recognized economic index published by the United States department of labor 24 25 other appropriate organization. Upon the agreement of the parties, 26 the contract may be amended in writing to reflect the increased or 27 decreased cost of acquisition of such materials insofar as it exceeds 28 five percent thereof and such contract amendment shall state the amount of adjustment and the basis therefor, but in no event shall direct labor 29 30 costs, additional profit or overhead be part of such adjustment. To the 31 extent a construction contract is subject to approval by the state comp-32 troller, and as to the form and manner of execution, by the attorney general, every such contract amendment shall be subject to the approval 34 of the state comptroller, and as to form and manner of execution, by the 35 attorney general. No adjustment shall be granted in an amount which, 36 together with any other sum obligated under the contract, shall exceed 37 the money appropriated or otherwise lawfully available for the project. 38 § 3. (a) The commissioner of general services in contracting for 39 commodities is authorized, with the approval of the state comptroller, to terminate or suspend for a part of its term any state contract award 40 41 for the purchase of commodities upon written application for such termi-42 nation or suspension by the vendor, where extraordinary and unforeseen 43 general market conditions have caused increases in the vendor's costs 44 for construction materials or other physical elements consisting of construction materials to be sold under the contract, where the contract 45 46

covers materials which were purchased or invoiced after March 1, 47 and the commissioner of general services determines upon evidence 48 furnished by the vendor as required and deemed to be sufficient by the commissioner that as the direct and sole result of such increases during 49 the term of the contract, which exceed five percent of the contractor's 50 51 aggregate acquisition costs determined as of the time of the award, 52 contractor has incurred or will incur an actual net loss on such 53 contract from the estimated sales made under the contract and the contractor would continue to incur such net losses unless the contract is suspended or terminated. Such a determination shall be based upon the 55 available evidence, including but not limited to, an appropriate

S. 8844 3

nationally recognized economic index published by the United States department of labor or other appropriate organization.

- (b) The commissioner of general services is further authorized, following the determination made pursuant to the provisions of subdivi-4 5 sion (a) of this section that the contractor has incurred or will incur an actual net loss on such contract from the sales made under the 7 contract, to grant an increase or increases in the prices of the commodities specified by the contract, in amounts necessary to prevent further 9 net losses to the contractor on such contract from deliveries to be made 10 thereafter under the contract, as compensation for and not exceeding 11 increases of the contractor's acquisition costs during the contract term. Any such increase in contract prices shall be subject to the 12 approval of the state comptroller. Any contractor who receives an 13 14 increase in the price of the commodities shall also be subject to a 15 downward adjustment in the price of the commodities for subsequent de-escalation which may result in a price being lower than the original 16 17 bid price. Any subsequent decrease or de-escalation shall be made upon a determination by the officer of the department, board, agency or public 18 benefit corporation that awarded such contract that there has been a subsequent decrease in the cost of acquisition of such construction 19 20 21 materials by the contractor, subcontractor or supplier of materials. 22 Such a determination shall be based upon the available evidence, includ-23 ing but not limited to, an appropriate nationally recognized economic index published by the United States department of labor or other appro-24 25 priate organization.
- 26 (c) All records, books and documents of the contractor which are 27 related or useful to the determinations made by the commissioner of 28 general services and to the approval of the state comptroller hereunder 29 shall be subject to audit and examination by the state comptroller.
- 30 § 4. This act shall take effect immediately and shall expire and be 31 deemed repealed June 30, 2023.