STATE OF NEW YORK

5749

2021-2022 Regular Sessions

IN SENATE

March 17, 2021

Introduced by Sen. MYRIE -- read twice and ordered printed, and when printed to be committed to the Committee on Codes

AN ACT to amend the criminal procedure law and the penal law, in relation to granting certain individuals youthful offender status; to add a new category of individuals eligible for young adult offender status and first offender status; and to repeal certain provisions of the criminal procedure law relating thereto

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Section 720.10 of the criminal procedure law, as added by chapter 981 of the laws of 1971, subdivision 1 as amended by chapter 411 of the laws of 1979, subdivision 2 as amended by chapter 416 of the laws of 1986, paragraph (a) of subdivision 2 as amended by chapter 316 of the laws of 2006, subdivision 3 as amended by chapter 264 of the laws of 2003, and subdivisions 4, 5 and 6 as renumbered by chapter 481 of the laws of 1978, is amended to read as follows:

- 8 § 720.10 Youthful offender procedure; definition of terms.
- 9 As used in this article, the following terms have the following mean-10 ings:
- 11 1. ["Youth"] "Eligible youth" means a person charged with a crime 12 alleged to have been committed when he <u>or she</u> was at least sixteen years 13 old and less than nineteen years old or a person charged with being a 14 juvenile offender as defined in subdivision forty-two of section 1.20 of 15 this chapter.
- 16 2. ["Eligible youth" means a youth who is eligible to be found a
 17 youthful offender. Every youth is so eligible unless:
- 18 (a) the conviction to be replaced by a youthful offender finding is
 19 for (i) a class A-I or class A-II felony, or (ii) an armed felony as
 20 defined in subdivision forty-one of section 1.20, except as provided in
 21 subdivision three, or (iii) rape in the first degree, criminal sexual

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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act in the first degree, or aggravated sexual abuse, except as provided in subdivision three, or

- (b) such youth has previously been convicted and sentenced for a felo-
- (c) such youth has previously been adjudicated a youthful offender following conviction of a felony or has been adjudicated on or after September first, nineteen hundred seventy-eight a juvenile delinquent who committed a designated felony act as defined in the family court act.
- 3. Notwithstanding the provisions of subdivision two of this section, a youth who has been convicted of an armed felony offense or of rape in the first degree, criminal sexual act in the first degree, or aggravated sexual abuse is an eligible youth if the court determines that one or 14 more of the following factors exist: (i) mitigating circumstances that 15 bear directly upon the manner in which the crime was committed; or (ii) where the defendant was not the sole participant in the crime, the defendant's participation was relatively minor although not so minor as to constitute a defense to the prosecution. Where the court determines that the eligible youth is a youthful offender, the court shall make a statement on the record of the reasons for its determination, a transcript of which shall be forwarded to the state division of criminal justice services, to be kept in accordance with the provisions of subdivision three of section eight hundred thirty-seven-a of the executive law.
 - 4.] "Youthful offender finding" means a finding, substituted for the conviction of an eligible youth, pursuant to a determination that the eligible youth is a youthful offender.
 - [5-] 3. "Youthful offender sentence" means the sentence imposed upon a youthful offender finding.
 - [6-] 4. "Youthful offender adjudication". A youthful offender adjudication is comprised of a youthful offender finding and the youthful offender sentence imposed thereon and is completed by imposition and entry of the youthful offender sentence.
 - § 2. Subdivisions 3 and 4 of section 720.15 of the criminal procedure law are REPEALED.
 - § 3. Subdivision 1 of section 720.20 of the criminal procedure law, as amended by chapter 652 of the laws of 1974, is amended to read as follows:
 - 1. Upon conviction of an eligible youth, the court must order a presentence investigation of the defendant. After receipt of a written report of the investigation and at the time of pronouncing sentence the court must determine whether or not the eligible youth is a youthful offender. Such determination shall be in accordance with the following criteria:
 - (a) If the eligible youth is charged with a violation or a misdemeanor offense, a class D or E felony offense, a class C felony as described in subdivision one of section 160.10 of the penal law or any offense contained in article two hundred twenty of the penal law, the court shall find that he or she is a youthful offender.
- (b) In all other cases, if in the opinion of the court the interest of 51 justice would be served by relieving the eligible youth from the onus of 52 a criminal record and the attendant collateral consequences of that 53 permanent criminal record and by not imposing an indeterminate term of 54 imprisonment of more than four years, the court may, in its discretion, find the eligible youth is a youthful offender[+ and

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(b) Where the conviction is had in a local criminal court and the eligible youth had not prior to commencement of trial or entry of a plea of guilty been convicted of a crime or found a youthful offender, the court must find he is a youthful offender.

- (c) There shall be a presumption to grant youthful offender status to an eligible youth. The district attorney may challenge this presumption by filing a motion with the court, with at least seven days' notice to the eligible youth and his or her attorney, showing by clear and convincing evidence that the interests of justice require the court not to grant youthful offender status.
- § 4. Subparagraph (i) of paragraph (b) of subdivision 3 of section 220.30 of the criminal procedure law, as amended by chapter 410 of the laws of 1979, is amended to read as follows:
- (i) A plea of guilty, whether to the entire indictment or to part of the indictment for any crime other than a class A felony, may not be accepted on the condition that it constitutes a complete disposition of one or more other indictments against the defendant wherein is charged a class A-I felony as defined in article two hundred twenty of the penal law or the attempt to commit any such class A-I felony, except that an eligible youth, as defined in subdivision [two] one of section 720.10, may plea to a class B felony, upon consent of the district attorney, for purposes of adjudication as a youthful offender.
- § 5. The criminal procedure law is amended by adding a new article 721 to read as follows:

ARTICLE 721 YOUNG ADULT STATUS

Section 721.10 Young adult status procedure; definition of terms.

721.15 Young adult status procedure; sealing of accusatory instrument; privacy of proceedings; preliminary instructions to jury.

- 721.20 Young adult status determination; when and how made; procedure thereupon.
- 721.30 Young adult adjudication; post-judgment motions and appeal.
- 721.35 Young adult adjudication; effect thereof; records.
- § 721.10 Young adult status procedure; definition of terms.
- As used in this article, the following terms have the following meanings:
- 1. "Eligible young adult" means a person charged with a crime or offense alleged to have been committed when he or she was at least nineteen years old and less than twenty-five years old.
- 2. "Young adult finding" means a finding, substituted for the conviction of an eligible young adult, pursuant to a determination that the eliqible young adult shall be granted young adult status.
- 3. "Young adult sentence" means the sentence imposed upon a young
- 4. "Young adult adjudication" means an adjudication comprised of a young adult finding and the young adult sentence imposed thereon and is completed by imposition and entry of the young adult sentence.
- § 721.15 Young adult status procedure; sealing of accusatory instrument; privacy of proceedings; preliminary instructions to jury.
- When an accusatory instrument against an apparently eligible young 53 adult is filed with a court, it shall be filed as a sealed instrument, though only with respect to the public.

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2. When a young adult is initially arraigned upon an accusatory instrument, such arraignment and all proceedings in the action thereafter may, in the discretion of the court and with the consent of the accused, be conducted in private.

§ 721.20 Young adult status determination; when and how made; procedure thereupon.

Upon conviction of an eligible young adult, the court must order a pre-sentence investigation of the defendant. After receipt of a written report of the investigation and at the time of pronouncing sentence the court must determine whether or not the eliqible youth shall receive young adult status. Such determination shall be in accordance with the following criteria:

- 13 1. If the eligible young adult is charged with a violation or a misde-14 meanor offense, the court shall find that he or she is a young adult 15 offender;
- 16 2. In all other cases, if in the opinion of the court the interest of 17 justice would be served by relieving the eligible young adult from the onus of a criminal record and the attendant collateral consequences of 18 19 that permanent criminal record and by not imposing an indeterminate term 20 of imprisonment of more than ten years, the court may, in its 21 discretion, find the eliqible young adult is a young adult offender; and
 - 3. There shall be a presumption to grant young adult status to an eligible young adult, unless the district attorney upon motion with not less than seven days' notice to such person or his or her attorney demonstrates to the satisfaction of the court that the interest of justice require otherwise.

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27 § 721.30 Young adult adjudication; post-judgment motions and appeal.

The provisions of this chapter, governing the making and determination 28 29 of post-judgment motions and the taking and determination of appeals in 30 criminal cases, apply to post judgment motions and appeals with respect to young adult adjudications wherever such provisions can reasonably be 31 32 so applied.

- 33 § 721.35 Young adult adjudication; effect thereof; records.
 - 1. A young adult adjudication is not a judgment of conviction for a crime or any other offense, and does not operate as a disqualification of any person so adjudged to hold public office or public employment or to receive any license granted by public authority but shall be deemed a conviction only for the purposes of transfer of supervision and custody pursuant to section two hundred fifty-nine-m of the executive law.
- 2. Except where specifically required or permitted by statute or upon 40 specific authorization of the court, upon receipt of notification of a 41 42 young adult adjudication:
 - (a) every photograph of such young adult and photographic plate or proof, and all palmprints and fingerprints taken or made of such young adult pursuant to the provisions of this article in regard to the action or proceeding terminated, and all duplicates and copies thereof, except a digital fingerprint image where authorized pursuant to paragraph (d) of this subdivision, shall forthwith be, at the discretion of the recipient agency, either destroyed or returned to such young adult, or to the attorney who represented the young adult at the time of the termination of the action or proceeding, at the address given by such person or attorney during the action or proceeding, by the division of criminal justice services and by any police;
- 54 (b) any police department or law enforcement agency, including the division of criminal justice services, which transmitted or otherwise 55 forwarded to any agency of the United States or of any other state or of

any other jurisdiction outside the state of New York copies of any such photographs, photographic plates or proofs, palmprints and fingerprints, shall formally request in writing that all such copies be destroyed or returned to the police department or law enforcement agency which transmitted or forwarded them, and upon such return such department or agency shall, at its discretion, either destroy or return them as provided under this subdivision;

- (c) all official records and papers relating to the arrest or prosecution, including all duplicates and copies thereof, on file with the division of criminal justice services, police agency, or prosecutor's office shall be sealed and not made available to any person or public or private agency;
- (d) the records referred to in paragraph (b) of this subdivision shall be made available to the young adult accused or to such young adult's designated agent, and shall be made available to (i) a prosecutor in any proceeding in which the accused has moved for an order pursuant to section 170.56 or 210.46 of this chapter, or (ii) a law enforcement agency upon ex parte motion in any superior court, or in any district court, city court or the criminal court of the city of New York provided that such court sealed the record, if such agency demonstrates to the satisfaction of the court that justice requires that such records be made available to it, or (iii) any state or local officer or agency with responsibility for the issuance of licenses to possess guns, when the accused has made application for such a license, or (iv) the New York state department of corrections and community supervision when the accused is under parole supervision as a result of conditional release or parole release granted by the New York state board of parole and the arrest which is the subject of the inquiry is one which occurred while the accused was under such supervision, or (v) the probation department responsible for supervision of the accused when the arrest which is the subject of the inquiry is one which occurred while the accused was under such supervision;
 - (e) at no time shall such notification be used for any purpose other than those specified in this subdivision, provided, however, that information regarding an order of protection or temporary order of protection issued pursuant to section 530.12 of this part or a warrant issued in connection therewith may be maintained on the statewide automated order of protection and warrant registry established pursuant to section two hundred twenty-one-a of the executive law during the period that such order of protection or temporary order of protection is in full force and effect or during which such warrant may be executed. Such confidential information may be made available pursuant to law only for purposes of adjudicating or enforcing such order of protection or temporary order of protection; and
 - (f) where fingerprints subject to the provisions of this section have been received by the division of criminal justice services and have been filed by the division as digital images, such images may be retained, provided that a fingerprint card of the individual is on file with the division which was not sealed pursuant to this section or section 160.50 of this chapter.
- 51 § 6. The criminal procedure law is amended by adding a new section 52 440.48 to read as follows:
 - § 440.48 Resentencing; youthful offender.
- 1. Any person under the age of twenty-five at the time the crime was
 55 committed who was convicted of a misdemeanor or violation offense who
 56 would have been considered an "eligible youth" pursuant to subdivision

 one of section 720.10 of this chapter and an "eligible young adult" pursuant to subdivision one of section 721.10 of this chapter after the effective date of this section shall have their conviction automatically replaced with a youthful offender adjudication or young adult offender adjudication within six months of such date. The division of criminal justice services shall establish standards to ensure that such process occurs automatically for all persons prior to such six month deadline.

- 2. Any person under the age of twenty-five at the time the crime was committed who would have been considered an "eligible youth" pursuant to subdivision one of section 720.10 of this chapter and an "eligible young adult" pursuant to subdivision one of section 721.10 of this chapter after the effective date of this section, upon notice to the appropriate district attorney, may petition to be resentenced to a youthful offender adjudication or young adult offender adjudication in accordance with articles seven hundred twenty and seven hundred twenty-one of this chapter in the court which imposed such sentence. Even if a person is eligible for automatic youthful offender adjudication or young adult offender adjudication sealing pursuant to subdivision one of this section, such person may still petition the court for resentencing prior to the six month period described in subdivision one of this section.
- 3. The court shall consider the factors outlined in subdivision one of section 720.20 and subdivision one of section 721.20 of this chapter in determining whether or not a person who would have been an eligible youth may or shall be granted youthful offender status or young adult offender status for the prior conviction.
- (a) In cases where granting youthful offender status or young adult offender status is discretionary and not required by paragraph (a) of subdivision one of section 720.20 or paragraph (a) of subdivision one of section 721.20 of this chapter, the court shall also consider any additional evidence presented by the person seeking resentencing, including:
- (i) the amount of time that has elapsed since the petitioner's last conviction;
- (ii) the character of the petitioner, including any measures that he or she has taken towards rehabilitation, such as participating in treatment programs, work, or schooling, and participating in community service or other volunteer programs;
- (iii) the circumstances and seriousness of the offense for which the petitioner is seeking relief;
- (iv) the impact of sealing the petitioner's record upon his or her rehabilitation and upon his or her successful and productive reentry and reintegration into society; and
- (v) the impact of collateral consequences of the conviction on the defendant and his or her family.
- (b) The district attorney may challenge the presumption to grant youthful offender status pursuant to paragraph (c) of subdivision one of section 720.20 and paragraph (c) of subdivision one of section 721.20 of this chapter.
- § 7. The criminal procedure law is amended by adding a new article 726 to read as follows:

ARTICLE 726

FIRST OFFENDER STATUS

52 <u>Section 726.10 First offender status procedure; definition of terms.</u>

726.20 First offender status determination; when and how made; procedure thereupon.

726.30 First offender adjudication; post-judgment motions and appeal.

1 726.35 First offender adjudication; effect thereof; records.

- 2 § 726.10 First offender status procedure; definition of terms.
- 3 As used in this article, the following terms shall have the following 4 meanings:
 - 1. "Eligible first offender" means any person who stands charged with a felony or misdemeanor offense alleged to have been committed when he or she was aged twenty-five years or older unless:
- 8 <u>(a) Such offender has been previously convicted and sentenced for a</u> 9 <u>felony, or</u>
 - (b) Such offender has been previously adjudicated a youthful offender following conviction for a felony or has been adjudicated a young adult offender following a conviction for a felony.
 - 2. "First offender finding" means a finding, substituted for the conviction of an eligible first offender, pursuant to a determination that the eligible first offender shall be granted first offender status.
 - 3. "First offender sentence" means the sentence imposed upon a first offender finding.
 - 4. "First offender adjudication" means an adjudication comprised of a first offender finding and the first offender sentence imposed thereon and is completed by imposition and entry of the first offender sentence.

 § 726.20 First offender status determination; when and how made; procedure thereupon.
 - 1. Upon conviction of an eligible first offender, the court must order a pre-sentence investigation of the defendant. After receipt of a written report of the investigation and at the time of pronouncing sentence the court must determine whether or not the eligible defendant shall receive first offender status. Such determination shall be in accordance with the following criteria:
 - (a) If the eligible first offender is charged with a violation or a misdemeanor offense, the court shall find that he or she is a first offender;
 - (b) In all other cases, if in the opinion of the court the interest of justice would be served by relieving the eligible offender from the onus of a criminal record and the attendant collateral consequences of that permanent criminal record, the court may, in its discretion, find the eligible offender is a first offender; and
 - (c) There shall be a presumption to grant first offender status to an eligible first offender, unless the district attorney upon motion with not less than seven days' notice to such person or his or her attorney demonstrates to the satisfaction of the court that the interest of justice require otherwise.
- 2. When an authorized court determines, pursuant to subdivision one of this section, that the defendant is an eligible first offender, the following sentences may be imposed:
- 45 (a) An authorized prison sentence pursuant to article seventy of the 46 penal law;
 - (b) An authorized sentence of probation, conditional discharge, or unconditional discharge pursuant to article sixty-five of the penal law; or
- 50 (c) Any other authorized disposition pursuant to article sixty of the 51 penal law.
- 52 § 726.30 First offender adjudication; post-judgment motions and appeal.
- 53 The provisions of this chapter, governing the making and determination 54 of post-judgment motions and the taking and determination of appeals in 55 criminal cases, apply to post judgment motions and appeals with respect

1 to first offender adjudications wherever such provisions can reasonably
2 be so applied.

- § 726.35 First offender adjudication; effect thereof; records.
- 1. A first offender adjudication is not a judgment of conviction for a crime or any other offense, and does not operate as a disqualification of any person so adjudged to hold public office or public employment or to receive any license granted by public authority but shall be deemed a conviction only for the purposes of transfer of supervision and custody pursuant to section two hundred fifty-nine-m of the executive law.
- 2. Except where specifically required or permitted by statute or upon specific authorization of the court, upon receipt of notification of a first offender adjudication:
 - (a) every photograph of such offender and photographic plate or proof, and all palmprints and fingerprints taken or made of such first offender pursuant to the provisions of this article in regard to the action or proceeding terminated, and all duplicates and copies thereof, except a digital fingerprint image where authorized pursuant to paragraph (e) of this subdivision, shall forthwith be, at the discretion of the recipient agency, either destroyed or returned to such first offender, or to the attorney who represented the first offender at the time of the termination of the action or proceeding, at the address given by such person or attorney during the action or proceeding, by the division of criminal justice services and by any police department or law enforcement agency having any such photograph, photographic plate or proof, palmprints or fingerprints in its possession or under its control;
 - (b) any police department or law enforcement agency, including the division of criminal justice services, which transmitted or otherwise forwarded to any agency of the United States or of any other state or of any other jurisdiction outside the state of New York copies of any such photographs, photographic plates or proofs, palmprints and fingerprints, shall formally request in writing that all such copies be destroyed or returned to the police department or law enforcement agency which transmitted or forwarded them, and upon such return such department or agency shall, at its discretion, either destroy or return them as provided under this subdivision;
- (c) all official records and papers relating to the arrest or prosecution, including all duplicates and copies thereof, on file with the division of criminal justice services, police agency, or prosecutor's office shall be sealed and not made available to any person or public or private agency;
- (d) the records referred to in paragraph (c) of this subdivision shall be made available to the accused first offender or to such first offender's designated agent, and shall be made available to (i) a prosecutor in any proceeding in which the accused has moved for an order pursuant to section 170.56 or 210.46 of this chapter, or (ii) a law enforcement agency upon ex parte motion in any superior court, or in any district court, city court or the criminal court of the city of New York provided that such court sealed the record, if such agency demonstrates to the satisfaction of the court that justice requires that such records be made available to it, or (iii) any state or local officer or agency with responsibility for the issuance of licenses to possess guns, when the accused has made application for such a license, or (iv) the New York state department of corrections and community supervision when the accused is under parole supervision as a result of conditional release or parole release granted by the New York state board of parole and the arrest which is the subject of the inquiry is one which occurred while

 the accused was under such supervision, or (v) the probation department responsible for supervision of the accused when the arrest which is the subject of the inquiry is one which occurred while the accused was under such supervision;

- (e) at no time shall such notification be used for any purpose other than those specified in this subdivision, provided, however, that information regarding an order of protection or temporary order of protection issued pursuant to section 530.12 of this part or a warrant issued in connection therewith may be maintained on the statewide automated order of protection and warrant registry established pursuant to section two hundred twenty-one-a of the executive law during the period that such order of protection or temporary order of protection is in full force and effect or during which such warrant may be executed. Such confidential information may be made available pursuant to law only for purposes of adjudicating or enforcing such order of protection or temporary order of protection; and
- (f) where fingerprints subject to the provisions of this section have been received by the division of criminal justice services and have been filed by the division as digital images, such images may be retained, provided that a fingerprint card of the individual is on file with the division which was not sealed pursuant to this section or section 160.50 of this chapter.
- § 8. Subdivision 2 of section 60.00 of the penal law, as added by chapter 481 of the laws of 1978, is amended to read as follows:
- 2. The sole provision of this article that shall apply in the case of an offense committed by a juvenile offender [is] or a defendant adjudicated a youthful offender or young adult in section 60.10 of this article and no other provisions of this article shall be deemed or construed to apply in any such case.
- § 9. Subdivision 1 of section 60.02 of the penal law, as amended by chapter 471 of the laws of 1980, is amended to read as follows:
- (1) If the sentence is to be imposed upon a youthful offender finding which has been substituted for a conviction of an offense other than a felony, the court must impose a sentence authorized for the offense for which the youthful offender finding was substituted[, except that if the youthful offender finding was entered pursuant to paragraph (b) of subdivision one of section 720.20 of the criminal procedure law, the court must not impose a definite or intermittent sentence of imprisonment with a term of more than six months]; or
- § 10. Subdivision 4 of section 80.00 of the penal law, as amended by chapter 338 of the laws of 1989, is amended to read as follows:
- 4. Exception. The provisions of this section shall not apply to a corporation, or eligible youth as defined in section 720.10 of the criminal procedure law.
- § 11. Subdivision 6 of section 80.05 of the penal law is amended to read as follows:
- 6. Exception. The provisions of this section shall not apply to a corporation, or eligible youth as defined in section 720.10 of the criminal procedure law.
- 50 § 12. This act shall take effect on the first of November next 51 succeeding the date on which it shall have become a law and shall apply 52 to any criminal case pending on such effective date.