

# STATE OF NEW YORK

1175--A

2021-2022 Regular Sessions

## IN SENATE

January 7, 2021

Introduced by Sens. RAMOS, JACKSON -- read twice and ordered printed, and when printed to be committed to the Committee on Cities 2 -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee

AN ACT to amend the general city law, in relation to the regulation of street vendors in cities with a population of one million or more

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The general city law is amended by adding a new section  
2 18-e to read as follows:

3 § 18-e. Street vendors. 1. For the purposes of this section, the  
4 following definitions apply:

5 a. "Street vendor" means a person who sells food or merchandise from a  
6 food truck, pushcart, stand, display, pedal-driven cart, wagon, show-  
7 case, rack, other nonmotorized conveyance, or from one's person, upon a  
8 public street, sidewalk or other pedestrian path.

9 b. "Local legislative body" means the legislative body of a city with  
10 a population of one million or more.

11 2. a. A local legislative body shall not regulate street vendors  
12 except in accordance with subdivision three, four or five of this  
13 section.

14 b. Nothing in this section shall be construed to affect the applica-  
15 bility of any laws, rules, or regulations pertaining to food safety to a  
16 street vendor who sells food.

17 c. Nothing in this section shall be construed to require a local  
18 legislative body to adopt a new program to regulate street vendors if  
19 the local legislative body has established an existing program that  
20 substantially complies with the requirements of this section.

21 3. a. A local legislative body may adopt a program to regulate street  
22 vendors in compliance with this section.

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 b. A local legislative body's street vending program shall comply with  
2 all of the following standards:

3 (i) A local legislative body shall not require a street vendor to  
4 operate within specific parts of the public right-of-way, except when  
5 such restriction is directly related to objective health, safety, or  
6 welfare concerns.

7 (ii) (A) A local legislative body shall not prohibit a street vendor  
8 from selling food or merchandise in a park owned or operated by the  
9 city, except the local legislative body may prohibit stationary street  
10 vendors from vending in the park only if the operator of the park has  
11 signed an agreement for concessions that exclusively permits the sale of  
12 food or merchandise by the concessionaire.

13 (B) Notwithstanding clause (A) of this subparagraph, a local legisla-  
14 tive body may adopt additional requirements regulating the time, place,  
15 and manner of street vending in a park owned or operated by the city if  
16 the requirements are any of the following:

17 (1) Directly related to objective health, safety, or welfare concerns;

18 (2) Necessary to ensure the public's use and enjoyment of natural  
19 resources and recreational opportunities; or

20 (3) Necessary to prevent an undue concentration of commercial activity  
21 that unreasonably interferes with the scenic and natural character of  
22 the park.

23 (iii) A local legislative body shall not require a street vendor to  
24 first obtain the consent or approval of any nongovernmental entity or  
25 individual before he or she can sell food or merchandise.

26 (iv) (A) A local legislative body shall not restrict street vendors to  
27 operate only in a designated neighborhood or area, except when that  
28 restriction is directly related to objective health, safety, or welfare  
29 concerns.

30 (B) Notwithstanding clause (A) of this subparagraph, a local legisla-  
31 tive body may not prohibit stationary or roaming street vendors in areas  
32 that are zoned exclusively residential.

33 (v) A local legislative body shall not restrict the overall number of  
34 street vendors permitted to operate within the jurisdiction of the local  
35 legislative body.

36 c. A local legislative body may, by law, ordinance or resolution,  
37 adopt additional requirements regulating the time, place, and manner of  
38 street vending if the requirements are directly related to objective  
39 health, safety, or welfare concerns, including, but not limited to, any  
40 of the following:

41 (i) Limitations on hours of operation that are not unduly restrictive.  
42 In nonresidential areas, any limitations on the hours of operation for  
43 street vending shall not be more restrictive than any limitations on  
44 hours of operation imposed on other businesses or uses on the same  
45 street;

46 (ii) Requirements to maintain sanitary conditions;

47 (iii) Requirements necessary to ensure compliance with the federal  
48 Americans with Disabilities Act of 1990 (Public Law 101-336) and other  
49 disability access standards;

50 (iv) Requiring the street vendor to obtain from the local legislative  
51 body a permit for street vending or a valid business license, provided  
52 that the local legislative body issuing the permit or business license  
53 accepts a New York driver's license or identification number, an indi-  
54 vidual taxpayer identification number, or a municipal identification  
55 number in lieu of a social security number if the local legislative body  
56 otherwise requires a social security number for the issuance of a permit

1 or business license, and that the number collected shall not be avail-  
2 able to the public for inspection, is confidential, and shall not be  
3 disclosed except as required to administer the permit or licensure  
4 program or comply with a state law or state or federal court order;

5 (v) Requiring the street vendor to possess a valid seller's permit or  
6 license;

7 (vi) Requiring additional licenses from other state or local agencies  
8 to the extent required by law;

9 (vii) Requiring compliance with other generally applicable laws; or

10 (viii) Requiring a street vendor to submit information on his or her  
11 operations, including, but not limited to, any of the following:

12 (A) The name and current mailing address of the street vendor;

13 (B) A description of the merchandise offered for sale or exchange;

14 (C) A certification by the vendor that to his or her knowledge and  
15 belief, the information contained on the form is true;

16 (D) The New York state tax number, if any, of the street vendor; or

17 (E) If the street vendor is an agent of an individual, company, part-  
18 nership, or corporation, the name and business address of the principal.

19 d. Notwithstanding paragraph b of this subdivision, a local legisla-  
20 tive body may restrict or prohibit street vendors within the immediate  
21 vicinity of an area designated for a temporary special permit issued by  
22 the local legislative body, provided that any notice, business inter-  
23 ruption mitigation, or other rights provided to affected businesses or  
24 property owners under the local legislative body's temporary special  
25 permit are also provided to any street vendors specifically permitted to  
26 operate in the area, if applicable. For the purposes of this paragraph,  
27 a temporary special permit is a permit issued by the local legislative  
28 body for the temporary use of, or encroachment on, the street, sidewalk,  
29 or other public area, including, but not limited to an encroachment  
30 permit, special event permit, or temporary event permit, for purposes  
31 including, but not limited to, filming, parades, or outdoor concerts. A  
32 prohibition of street vendors pursuant to this paragraph shall only be  
33 effective for the limited duration of the temporary special permit.

34 e. For the purposes of this section, perceived community animus or  
35 economic competition shall not constitute an objective health, safety,  
36 or welfare concern.

37 4. All enforcement and inspection of this section shall be carried out  
38 by the commissioner of the health of a city with a population of one  
39 million or more, the commissioner of health or health officer of a coun-  
40 ty or any county health director having all the powers and duties  
41 prescribed in section three hundred fifty-two of the public health law.  
42 The health commissioner may designate the director of environmental  
43 health of such district as an additional person authorized to enforce  
44 and perform inspections pursuant to this section.

45 5. a. (i) A violation of a local legislative body's street vending  
46 program that complies with subdivision three of this section is punisha-  
47 ble only by the following:

48 (A) A fine not exceeding one hundred dollars for a first violation.

49 (B) A fine not exceeding two hundred dollars for a second violation  
50 within one year of the first violation.

51 (C) A fine not exceeding three hundred dollars for each additional  
52 violation within one year of the first violation.

53 (ii) A local legislative body may rescind a permit issued to a street  
54 vendor for the term of that permit upon serious repeated and persistent  
55 violations of any of the requirements of subdivision three of this

1 section, and after notice and an opportunity for a hearing has been  
2 provided by the permit-issuing official.

3 (iii) (A) If a local legislative body requires a sidewalk vendor to  
4 obtain a street vending permit from the local legislative body, vending  
5 without a street vending permit may be punishable by the following in  
6 lieu of the fines set forth in subparagraph (i) of this paragraph:

7 (1) A fine not exceeding two hundred dollars for a first violation.

8 (2) A fine not exceeding three hundred dollars for a second violation  
9 within one year of the first violation.

10 (3) A fine not exceeding four hundred dollars for each additional  
11 violation within one year of the first violation.

12 (B) Upon proof of a valid permit issued by the local legislative body,  
13 the fines set forth in this paragraph shall be reduced to the fines set  
14 forth in subparagraph (i) of this paragraph, respectively.

15 b. The proceeds of a fine assessed pursuant to paragraph a of this  
16 subdivision shall be deposited in the general fund of the local legisla-  
17 tive body.

18 c. Failure to pay a fine pursuant to paragraph a of this subdivision  
19 shall not be punishable as an infraction or misdemeanor. Additional  
20 fines, fees, assessments, or any other financial conditions beyond those  
21 authorized in paragraph a of this subdivision shall not be assessed.

22 d. (i) A violation of a local legislative body's street vending  
23 program that complies with subdivision three of this section, or a  
24 violation of any rules or regulations adopted prior to the effective  
25 date of this section, that regulate or prohibit street vendors in the  
26 jurisdiction of a local legislative body, shall not be punishable as an  
27 infraction or misdemeanor, and the person alleged to have violated any  
28 such provisions shall not be subject to arrest except when permitted  
29 under law.

30 (ii) Notwithstanding any other law to the contrary, subparagraph (i)  
31 of this paragraph shall apply to all pending criminal prosecutions under  
32 any law, ordinance or resolution regulating or prohibiting street  
33 vendors. Any such criminal prosecutions that have not reached final  
34 judgment shall be dismissed.

35 e. A local legislative body that has not adopted rules or regulations  
36 by law, ordinance or resolution that comply with subdivision two of this  
37 section shall not cite, fine, or prosecute a street vendor for a  
38 violation of any law, rule or regulation that is inconsistent with the  
39 standards described in paragraph b of subdivision three of this section.

40 f. (i) When assessing a fine pursuant to paragraph a of this subdivi-  
41 sion, the adjudicator shall take into consideration the person's ability  
42 to pay the fine. The local legislative body shall provide the person  
43 with notice of his or her right to request an ability-to-pay determi-  
44 nation and shall make available instructions or other materials for  
45 requesting an ability-to-pay determination. The person may request an  
46 ability-to-pay determination at adjudication or while the judgment  
47 remains unpaid, including when a case is delinquent or has been referred  
48 to a comprehensive collection program.

49 (ii) The local legislative body may allow the person to complete  
50 community service in lieu of paying the total fine, may waive or reduce  
51 the fine, or may offer an alternative disposition.

52 g. (i) A person who is currently serving, or who completed, a  
53 sentence, or who is subject to a fine, for a conviction of a misdemeanor  
54 or infraction for street vending, whether by trial or by open or negoti-  
55 ated plea, who would not have been guilty of such offense under this  
56 section had this section been in effect at the time of the offense, may

1 petition for dismissal of the sentence, fine, or conviction before the  
2 trial court that entered the judgment of conviction in his or her case.

3 (ii) Upon receiving a petition under subparagraph (i) of this para-  
4 graph, the court shall presume the petitioner satisfies the criteria in  
5 subparagraph (i) of this paragraph unless the party opposing the peti-  
6 tion proves by clear and convincing evidence that the petitioner does  
7 not satisfy the criteria. If the petitioner satisfies the criteria in  
8 subparagraph (i) of this paragraph, the court shall grant the petition  
9 to dismiss the sentence or fine, if applicable, and dismiss and seal the  
10 conviction, because the sentence, fine, and conviction are legally  
11 invalid.

12 (iii) Unless requested by the petitioner, no hearing is necessary to  
13 grant or deny a petition filed under subparagraph (i) of this paragraph.

14 (iv) If the court that originally sentenced or imposed a fine on the  
15 petitioner is not available, the presiding judge shall designate another  
16 judge to rule on the petition.

17 (v) Nothing in this paragraph is intended to diminish or abrogate any  
18 rights or remedies otherwise available to the petitioner.

19 (vi) Nothing in this paragraph or related provisions is intended to  
20 diminish or abrogate the finality of judgments in any case not falling  
21 within the purview of this section.

22 § 2. This act shall take effect immediately.