6058

2021-2022 Regular Sessions

## IN ASSEMBLY

March 8, 2021

- Introduced by M. of A. GOTTFRIED, ABINANTI, ANDERSON, BARRETT, BARRON, BENEDETTO, BICHOTTE HERMELYN, BRONSON, BURDICK, CAHILL, CARROLL, CLARK, COLTON, COOK, CRUZ, CYMBROWITZ, DE LA ROSA, DICKENS, DILAN, DINOWITZ, ENGLEBRIGHT, EPSTEIN, FALL, FERNANDEZ, FRONTUS, GALLAGHER, GONZALEZ-ROJAS, HUNTER, HYNDMAN, JACKSON, JEAN-PIERRE, JOYNER, KELLES, KIM, LAVINE, LUNSFORD, LUPARDO, MAMDANI, MEEKS, MITAYNES, NIOU, PAULIN, PEOPLES-STOKES, PERRY, PHEFFER AMATO, PICHARDO, RAJKUMAR, RAMOS, REYES, RICHARDSON, J. RIVERA, RODRIGUEZ, L. ROSENTHAL, SAYEGH, SEAWRIGHT, SILLITTI, SIMON, SOLAGES, FORREST, STECK, STIRPE, TAYLOR, THIELE, VANEL, WALKER, WALLACE, WEPRIN, WILLIAMS -- Multi-Sponsored by -- M. of A. AUBRY, DAVILA, FAHY, GALEF, GLICK, GUNTHER, MAGNARELLI, O'DONNELL, PRETLOW, QUART, D. ROSENTHAL, ROZIC -- read once and referred to the Committee on Health
- AN ACT to amend the public health law and the state finance law, in relation to enacting the "New York health act" and establishing New York Health

## The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. Short title. This act shall be known and may be cited as 2 the "New York health act".

3 § 2. Legislative findings and intent. 1. The state constitution states: "The protection and promotion of the health of the inhabitants 4 5 of the state are matters of public concern and provision therefor shall be made by the state and by such of its subdivisions and in such manner, б 7 and by such means as the legislature shall from time to time determine." (Article XVII, §3.) The legislature finds and declares that all resi-8 9 dents of the state have the right to health care. While the federal 10 Affordable Care Act brought many improvements in health care and health coverage, it still leaves many New Yorkers without coverage or with 11 inadequate coverage. Millions of New Yorkers do not get the health care 12 13 they need or face financial obstacles and hardships to get it. That is

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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There is no plan other than the New York health act 1 not acceptable. 2 that will enable New York state to meet that need. New Yorkers - as 3 individuals, employers, and taxpayers - have experienced a rise in the 4 cost of health care and coverage in recent years, including rising 5 premiums, deductibles and co-pays, restricted provider networks and high б out-of-network charges. Many New Yorkers go without health care because they cannot afford it or suffer financial hardship to get it. 7 Busi-8 nesses have also experienced increases in the costs of health care bene-9 fits for their employees, and many employers are shifting a larger share 10 of the cost of coverage to their employees or dropping coverage entire-11 ly. Including long-term services and supports (LTSS) in New York Health is a major step forward for older adults, people with disabilities, and 12 13 their families. Older adults and people with disabilities often cannot 14 receive the services necessary to stay in the community or other LTSS. 15 Even when older adults and people with disabilities receive LTSS, espe-16 cially services in the community, it is often at the cost of unreason-17 able demands on unpaid family caregivers, depleting their own or family 18 resources, or impoverishing themselves to qualify for public coverage. 19 Health care providers are also affected by inadequate health coverage in 20 New York state. A large portion of hospitals, health centers and other 21 providers now experience substantial losses due to the provision of care that is uncompensated. Medicaid and Medicare often do not pay rates 22 are reasonably related to the cost of efficiently providing health 23 that care services and sufficient to assure an adequate and accessible supply 24 25 of health care services, as guaranteed under the New York Health Act. 26 Individuals often find that they are deprived of affordable care and 27 choice because of decisions by health plans guided by the plan's economic interests rather than the individual's health care needs. To address 28 29 the fiscal crisis facing the health care system and the state and to 30 assure New Yorkers can exercise their right to health care, affordable 31 and comprehensive health coverage must be provided. Pursuant to the 32 state constitution's charge to the legislature to provide for the health 33 of New Yorkers, this legislation is an enactment of state concern for 34 the purpose of establishing a comprehensive universal guaranteed health 35 care coverage program and a health care cost control system for the 36 benefit of all residents of the state of New York.

37 (a) It is the intent of the Legislature to create the New York 2. 38 Health program to provide a universal single payer health plan for every 39 New Yorker, funded by broad-based revenue based on ability to pay. The legislature intends that federal waivers and approvals be sought where 40 they will improve the administration of the New York Health program, but 41 42 the legislature intends that the program be implemented even in the 43 absence of such waivers or approvals. The state shall work to obtain waivers and other approvals relating to Medicaid, Child Health Plus, 44 45 Medicare, the Affordable Care Act, and any other appropriate federal 46 programs, under which federal funds and other subsidies that would 47 otherwise be paid to New York State, New Yorkers, and health care providers for health coverage that will be equaled or exceeded by New 48 York Health will be paid by the federal government to New York State and 49 deposited in the New York Health trust fund, or paid to health care 50 51 providers and individuals in combination with New York Health trust fund 52 payments, and for other program modifications (including elimination of 53 cost sharing and insurance premiums). Under such waivers and approvals, 54 health coverage under those programs will, to the maximum extent possi-55 ble, be replaced and merged into New York Health, which will operate as 56 a true single-payer program.

1 If any necessary waiver or approval is not obtained, the state (b) 2 shall use state plan amendments and seek waivers and approvals to maximize, and make as seamless as possible, the use of federally-matched 3 4 health programs and federal health programs in New York Health. Thus, 5 even where other programs such as Medicaid or Medicare may contribute to б paying for care, it is the goal of this legislation that the coverage will be delivered by New York Health and, as much as possible, 7 the multiple sources of funding will be pooled with other New York Health 8 9 funds and not be apparent to New York Health members or participating 10 providers.

11 (c) This program will promote movement away from fee-for-service 12 payment, which tends to reward quantity and requires excessive adminis-13 trative expense, and towards alternate payment methodologies, such as 14 global or capitated payments to providers or health care organizations, 15 that promote quality, efficiency, investment in primary and preventive 16 care, and innovation and integration in the organizing of health care.

17 (d) The program shall promote the use of clinical data to improve the 18 quality of health care and public health, consistent with protection of patient confidentiality. The program shall maximize patient autonomy in 19 20 choice of health care providers and health care decision making. Care 21 coordination within the program shall ensure management and coordination 22 among a patient's health care services, consistent with patient autonomy and person-centered service planning, rather than acting as a gatekeeper 23 24 to needed services.

(e) The program shall operate with care, skill, prudence, diligence,
and professionalism, and for the best interests primarily of the members
and health care providers.

3. This act does not create or relate to any employment benefit or employment benefit plan, nor does it require, prohibit, or limit the providing of any employment benefit or employment benefit plan.

31 4. In order to promote improved quality of, and access to, health care 32 services and promote improved clinical outcomes, it is the policy of the 33 state to encourage cooperative, collaborative and integrative arrange-34 ments among health care providers who might otherwise be competitors, 35 under the active supervision of the commissioner of health. It is the 36 intent of the state to supplant competition with such arrangements and 37 regulation only to the extent necessary to accomplish the purposes of 38 this act, and to provide state action immunity under the state and federal antitrust laws to health care providers, particularly with 39 40 respect to their relations with the single-payer New York Health plan 41 created by this act.

42 5. There have been numerous professional economic analyses of state 43 and national single-payer health proposals, including the New York 44 Health Act, by noted consulting firms and academic economists. They have 45 almost all come to similar conclusions of net savings in the cost of 46 health coverage and health care. These savings are driven by (a) elimi-47 nating the administrative bureaucracy costs, marketing, and profit of multiple health plans and replacing that with the dramatically lower 48 costs of running a single-payer system; (b) substantially reducing the 49 administrative costs borne by health care providers dealing with those 50 51 health plans; and (c) using the negotiating power of 20 million consum-52 ers to achieve lower drug prices. These savings will more than offset 53 costs primarily from (a) relieving patients of deductibles, co-pays, and 54 out-of-network charges; (b) covering the uninsured; (c) increasing provider payment rates above Medicare and Medicaid rates; and (d) 55 56 replacing uncompensated home health care with paid care. Unlike premiums

1 and out-of-pocket spending, the New York Health Act tax will be progressively graduated based on ability to pay. The vast majority of New 2 Yorkers today spend dramatically more in premiums, deductibles and other 3 4 out-of-pocket costs than they will in New York Health Act taxes. They 5 will have broader coverage (including long-term care), no restricted б provider networks or out-of-network charges, and no deductibles or 7 co-pays. 8 § 3. Article 50 and sections 5000, 5001, 5002 and 5003 of the public 9 health law are renumbered article 80 and sections 8000, 8001, 8002 and 10 8003, respectively, and a new article 51 is added to read as follows: 11 ARTICLE 51 12 NEW YORK HEALTH Section 5100. Definitions. 13 14 5101. Program created. 5102. Board of trustees. 15 16 5103. Eligibility and enrollment. 17 5104. Benefits. 5105. Health care providers; care coordination; payment method-18 19 <u>ologies.</u> 20 5106. Health care organizations. 21 5107. Program standards. 22 5108. Regulations. 5109. Provisions relating to federal health programs. 23 24 5110. Additional provisions. 25 5111. Regional advisory councils. 26 § 5100. Definitions. As used in this article, the following terms 27 shall have the following meanings, unless the context clearly requires 28 otherwise: 29 1. "Board" means the board of trustees of the New York Health program 30 created by section fifty-one hundred two of this article, and "trustee" 31 means a trustee of the board. 32 2. "Care coordination" means, but is not limited to, managing, refer-33 ring to, locating, coordinating, and monitoring health care services for 34 the member to assure that all medically necessary health care services 35 are made available to and are effectively used by the member in a timely 36 manner, consistent with patient autonomy. Care coordination does not 37 include a requirement for prior authorization for health care services 38 or for referral for a member to receive a health care service. 3. "Care coordinator" means an individual or entity approved to 39 provide care coordination under subdivision two of section fifty-one 40 41 hundred five of this article. 42 4. "Federally-matched public health program" means the medical assist-43 ance program under title eleven of article five of the social services 44 law, the basic health program under section three hundred sixty-nine-gg 45 of the social services law, and the child health plus program under 46 title one-A of article twenty-five of this chapter. 47 5. "Health care organization" means an entity that is approved by the commissioner under section fifty-one hundred six of this article to 48 49 provide health care services to members under the program. 6. "Health care provider" means any individual or entity legally 50 51 authorized to provide a health care service under Medicaid or Medicare or this article. "Health care professional" means a health care provider 52 53 that is an individual licensed, certified, registered or otherwise 54 authorized to practice under title eight of the education law to provide 55 such health care service, acting within his or her lawful scope of prac-56 <u>tice.</u>

1	7. "Health care service" means any health care service, including care
2	coordination, included as a benefit under the program.
3	8. "Implementation period" means the period under subdivision three of
4	section fifty-one hundred one of this article during which the program
5	will be subject to special eligibility and financing provisions until it
6	is fully implemented under that section.
7	9. "Medicaid" or "medical assistance" means title eleven of article
8	five of the social services law and the program thereunder. "Child
9	health plus" means title one-A of article twenty-five of this chapter
10	and the program thereunder. "Medicare" means title XVIII of the federal
11	social security act and the programs thereunder. "Affordable care act" means the federal patient protection and affordable care act, public law
12	
13	111-148, as amended by the health care and education reconciliation act
14	of 2010, public law 111-152, and as otherwise amended and any regu-
15	lations or guidance issued thereunder. "Basic health program" means
16	section three hundred sixty-nine-gg of the social services law and the
17	program thereunder.
18	10. "Member" means an individual who is enrolled in the program.
19	11. "New York Health", "New York Health program", and "program" mean
20	the New York Health program created by section fifty-one hundred one of
21	this article.
22	12. "New York Health trust fund" means the New York Health trust fund
23	established under section eighty-nine-j of the state finance law.
24	13. "Out-of-state health care service" means a health care service
25	provided to a member while the member is temporarily out of the state
26	and (a) it is medically necessary that the health care service be
27	provided while the member is out of the state, or (b) it is clinically
28	appropriate that the health care service be provided by a particular
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$\begin{array}{c} 2  9 \\ 3  3  1 \\ 3  2  3 \\ 3  3  5 \\ 3  3  5 \\ 3  3  3  5 \\ 3  3  9  0  1  2  3 \\ 4  4  4  4  5 \\ 4  4  4  9  0  1  2  3 \\ 5  5  3 \\ 5  5  3 \end{array}$	<pre>health care provider located out of the state rather than in the state. However, any health care service provided to a New York Health enrollee by a health care provider qualified under paragraph (a) of subdivision three of section fifty-one hundred five of this article that is located outside the state shall not be considered an out-of-state service and shall be covered as otherwise provided in this article. 14. "Participating provider" means any individual or entity that is a health care provider qualified under subdivision three of section fifty-one hundred five of this article that provides health care services to members under the program, or a health care organization. 15. "Person" means any individual or natural person, trust, partner- ship, association, unincorporated association, corporation, company, limited liability company, proprietorship, joint venture, firm, joint stock association, department, agency, authority, or other legal entity, whether for-profit, not-for-profit or governmental. 16. "Prescription and non-prescription drugs" means prescription drugs as defined in section two hundred seventy of this chapter, and non-pres- cription smoking cessation products or devices. 17. "Resident" means an individual whose primary place of abode is in the state or, in the case of an individual whose primary place of abode is not in the state, who is employed or self-employed full-time in the state, without regard to the individual's immigration status, as deter- mined according to regulations of the commissioner. Such regulations shall include a process for appealing denials of residency. § 5101. Program created. 1. The New York Health program is hereby</pre>

1 The commissioner shall, to the maximum extent possible, organize, 2. 2 administer and market the program and services as a single program under the name "New York Health" or such other name as the commissioner shall 3 4 determine, regardless of under which law or source the definition of a 5 benefit is found including (on a voluntary basis) retiree health beneб fits. In implementing this article, the commissioner shall avoid jeopardizing federal financial participation in these programs and shall 7 8 take care to promote public understanding and awareness of available 9 benefits and programs. 3. The commissioner shall determine when individuals may begin enroll-10 11 ing in the program. There shall be an implementation period, which shall begin on the date that individuals may begin enrolling in the program 12 13 and shall end as determined by the commissioner. Individuals may not 14 enroll in the New York Health program until the legislature has enacted the revenue proposal, as amended, and as the legislature shall further 15 16 provide. 17 4. An insurer authorized to provide coverage pursuant to the insurance law or a health maintenance organization certified under this chapter 18 19 may, if otherwise authorized, offer benefits that do not cover any 20 service for which coverage is offered to individuals under the program, 21 but may not offer benefits that cover any service for which coverage is offered to individuals under the program. Provided, however, that this 22 subdivision shall not prohibit (a) the offering of any benefits to or 23 for individuals, including their families, who are employed or self-em-24 25 ployed in the state but who are not residents of the state, or (b) the 26 offering of benefits during the implementation period to individuals who 27 enrolled or may enroll as members of the program, or (c) the offering of retiree health benefits. 28 29 5. A college, university or other institution of higher education in 30 the state may purchase coverage under the program for any student, or 31 student's dependent, who is not a resident of the state. 32 6. To the extent any provision of this chapter, the social services 33 law, the insurance law or the elder law: (a) is inconsistent with any provision of this article or the legisla-34 35 tive intent of the New York Health Act, this article shall apply and prevail, except where explicitly provided otherwise by this article; or 36 explicitly required by applicable federal law or regulations and 37 38 (b) is consistent with the provisions of this article and the legislative intent of the New York Health Act, the provision of that law shall 39 40 apply. 41 (a) (i) The program shall be deemed to be a health care plan for 7. 42 purposes of external appeal under article forty-nine of this chapter 43 (referred to in this subdivision as "article forty-nine"), subject to 44 this subdivision and any other applicable provision of this article. 45 (ii) An external appeal shall not require utilization review or an 46 adverse determination under title one of article forty-nine of this chapter. Any reference in article forty-nine to utilization review or a 47 universal review agent shall mean the program. Where the program makes 48 an adverse determination, an external appeal shall be automatic unless 49 50 specifically waived or withdrawn by the member or the member's designee. 51 Services, including services provided for a chronic condition, will continue unchanged until the outcome of the external appeal decision is 52 issued. Where an external appeal is initiated or pursued by the 53 54 patient's health care provider, the provider shall notify the member or the member's designee, and it shall be subject to the member's or 55 56 member's designee's right to waive or withdraw the external appeal. No

1	fee shall be required to be paid by any party to an external appeal,
2	including the member's health care provider.
3	(iii) Where an external appeal is denied, the external appeal agent
4	shall notify the member or the member's designee and, where appropriate,
5	the member's health care provider, within two business days of the
6	determination. The notice shall include a statement that the member,
7	member's designee or health care provider has the right to appeal the
8	determination to a fair hearing under this subdivision and seek judicial
	review.
9	
10	(iv) An enrollee may designate a person or entity, including, but not
11	limited to, the enrollee's family member, care coordinator, a health
12	care organization providing the service under review or appeal, or a
13	labor union or an entity affiliated with and designated by a labor union
14	of which the enrollee or enrollee's family member is a member, to serve
15	as the enrollee's designee for purposes of that article, if the person
16	or entity agrees to be the designee.
17	(b) (i) This paragraph applies where an external appeal is denied in
18	whole or in part; or the program denies coverage for a health care
19	service on any grounds other than under article forty-nine; or the
20	program makes any other determination as to a member or individual seek-
21	ing to become a member, contrary to the interest of the member or indi-
22	vidual (including but not limited to a denial of eligibility for lack of
23	residence).
24	(ii) The program shall notify the member or individual, member's
25	designee or health care provider, as appropriate, that the person has
26	the right to appeal the determination to a fair hearing under this
27	<u>subdivision or seek judicial review.</u>
28	(iii) The commissioner shall establish by regulation a process for
29	fair hearings under this subdivision. The process shall at a minimum
30	conform to the standards for fair hearings under section twenty-two of
31	the social services law.
32	(c) Article seventy-eight of the civil practice law and rules shall
33	apply to any matter under this article.
34	8. (a) No member shall be required to receive any health care service
35	through any entity organized, certified or operating under guidelines
36	under article forty-four of this chapter, or specified under section
37	three hundred sixty-four-j of the social services law, the insurance law
38	or the elder law. No such entity shall receive payment for health care
39	services (other than care coordination) from the program.
40	(b) However, this subdivision shall not preclude the use of a Medicare
41	managed care ("Medicare advantage") entity or other entity created by or
42	under the direction of the program where reasonably necessary to maxi-
43	mize federal financial participation or other federal financial support
44	under any federally-matched public health program, Medicare or the
45	Affordable Care Act. Any entity under this paragraph shall, to the maxi-
46	mum extent feasible, operate in the background, without burden on or
	interference with the member and health care provider, without depriving
47 40	the member or health care provider of any right or benefit under the
48 49	program and otherwise consistent with this article.
	9. The program shall include provisions for an appropriate reserve
50	
51	fund.
52	10. (a) This subdivision applies to every person who is a retiree of a
53	public employer, as defined in section two hundred one of the civil
54	service law, and any person who is a beneficiary of the retiree's public
55	employee retiree health benefit. Any reference to the retiree shall mean
56	and include any beneficiary of the retiree. This subdivision does not

1	create or increase any eligibility for any public employee retiree
2	health benefit that would not otherwise exist and does not diminish any
3	<u>public employee retiree health benefit.</u>
4	(b) This paragraph applies to the retiree while he or she is a resi-
5	dent of New York state. The retiree shall enroll in the program. If, by
6	the implementation date, the retiree has not enrolled in the program,
7	the appropriate public employee retiree health benefit program and the
8	commissioner shall enroll the retiree in the New York Health program. If
9	the retiree's public employee retiree health benefit includes any
10	service for which coverage is not offered under the New York Health
11	program, the retiree shall continue to receive that benefit from the
12	appropriate public employee retiree health benefit program.
13	(c) For every retiree, while he or she is not a resident of New York
14	state, the appropriate public employee retiree health benefit program
15	shall maintain the retiree's public employee retiree health benefit as
16	if this article had not been enacted.
17	§ 5102. Board of trustees. 1. The New York Health board of trustees is
18	hereby created in the department. The board of trustees shall, at the
19	request of the commissioner, consider any matter to effectuate the
20	provisions and purposes of this article, and may advise the commissioner
21	thereon; and it may, from time to time, submit to the commissioner any
22	recommendations to effectuate the provisions and purposes of this arti-
23	cle. The commissioner may propose regulations under this article and
24	amendments thereto for consideration by the board. The board of trustees
25	shall have no executive, administrative or appointive duties except as
26	otherwise provided by law. The board of trustees shall have power to
27	establish, and from time to time, amend regulations to effectuate the
28	provisions and purposes of this article, subject to approval by the
29	commissioner.
30	2. The board shall be composed of:
31	(a) the commissioner, the superintendent of financial services, and
32	the director of the budget, or their designees, as ex officio members:
33	(b) thirty-one trustees appointed by the governor;
34	(i) six of whom shall be representatives of health care consumer advo-
35	cacy organizations which have a statewide or regional constituency, who
36	have been involved in issues of interest to low- and moderate-income
37	individuals, older adults, and people with disabilities; at least three
38	of whom shall represent organizations led by consumers in those groups;
39	(ii) three of whom shall be representatives of professional organiza-
	tions representing physicians;
40 41	(iii) five of whom shall be representatives of professional organiza-
41 42	tions representing licensed or registered health care professionals
42 43	other than physicians;
44	(iv) three of whom shall be representatives of general hospitals, one
45	of whom shall be a representative of public general hospitals;
46	(v) one of whom shall be a representative of community health centers;
47	(vi) two of whom shall be representatives of rehabilitation or home
48	care providers;
49	(vii) two of whom shall be representatives of behavioral or mental
50	health or disability service providers;
51	(viii) two of whom shall be representatives of health care organiza-
52	tions;
53	(ix) three of whom shall be representatives of organized labor;
54	(x) two of whom shall have demonstrated expertise in health care
55	finance; and

1	(xi) two of whom shall be employers or representatives of employers
2	who pay the payroll tax under this article, or, prior to the tax becom-
3	ing effective, will pay the tax; and
4	(c) fourteen trustees appointed by the governor; five of whom to be
5	appointed on the recommendation of the speaker of the assembly; five of
6	whom to be appointed on the recommendation of the temporary president of
7	the senate; two of whom to be appointed on the recommendation of the
8	minority leader of the assembly; and two of whom to be appointed on the
9	recommendation of the minority leader of the senate.
10	3. (a) After the end of the implementation period, no person shall be
11	a trustee unless he or she is a member of the program.
12	(b) Each trustee shall serve at the pleasure of the appointing offi-
13	<u>cer, except the ex officio trustees.</u>
14	4. The chair of the board shall be appointed, and may be removed as
15	chair, by the governor from among the trustees. The board shall meet at
16	least four times each calendar year. Meetings shall be held upon the
17	call of the chair and as provided by the board. A majority of the
18	appointed trustees shall be a quorum of the board, and the affirmative
19	vote of a majority of the trustees voting, but not less than twelve,
20	shall be necessary for any action to be taken by the board. The board
21	may establish an executive committee to exercise any powers or duties of
22	the board as it may provide, and other committees to assist the board or
23	the executive committee. The chair of the board shall chair the execu-
24	tive committee and shall appoint the chair and members of all other
25	committees. The board of trustees may appoint one or more advisory
26	committees. Members of advisory committees need not be members of the
27	board of trustees.
28	5. Trustees shall serve without compensation but shall be reimbursed
29	for their necessary and actual expenses incurred while engaged in the
30	business of the board. However, the board may provide for compensation
31	in cases where a lack of compensation would limit the ability of a trus-
32	tee or represented organization to participate in board business.
33	<u>6. Notwithstanding any provision of law to the contrary, no officer or</u>
34 25	employee of the state or any local government shall forfeit or be deemed
35	to have forfeited his or her office or employment by reason of being a
36	trustee.
37	7. The board and its committees and advisory committees may request
38	and receive the assistance of the department and any other state or
39	local governmental entity in exercising its powers and duties.
40	8. No later than two years after the effective date of this article:
41	(a) The board shall develop proposals for: (i) incorporating retiree
42	health benefits into New York Health; (ii) accommodating employer reti-
43	ree health benefits for people who have been members of New York Health
44	but live as retirees out of the state; and (iii) accommodating employer
45	retiree health benefits for people who earned or accrued such benefits
46	while residing in the state prior to the implementation of New York
47	Health and live as retirees out of the state. The board shall present
48	its proposals to the governor and the legislature.
49	(b) The board shall develop a proposal for New York Health coverage of
50	health care services covered under the workers' compensation law,
51	including whether and how to continue funding for those services under
52	that law and whether and how to incorporate an element of experience
53	rating.
54	(c) The board shall develop a proposal for New York Health coverage,
55	for members, of health care services covered under paragraph one of
56	subsection (a) of section fifty-one hundred two of the insurance law

1	relating to motor vehicle insurance reparations, including whether and
2	how to continue funding for those services.
3	(d) The board shall develop a proposal for integration of federal
4	veterans health administration programs with New York Health coverage of
5	health care services; provided however that enrollment in or eligibility
6	for federal veterans health administration programs shall not affect a
7	resident's eligibility for New York Health coverage.
8	§ 5103. Eligibility and enrollment. 1. Every resident of the state
9	shall be eligible and entitled to enroll as a member under the program.
10	2. No individual shall be required to pay any premium or other charge
11	for enrolling in or being a member under the program.
12	3. A newborn child shall be enrolled as of the date of the child's
13	birth if enrollment is done prior to the child's birth or within sixty
14	days after the child's birth.
15	§ 5104. Benefits. 1. The program shall provide comprehensive health
16	coverage to every member, which shall include all health care services
17	required to be covered under any of the following, without regard to
18	whether the member would otherwise be eligible for or covered by the
19	program or source referred to:
20	(a) child health plus;
21	(b) Medicaid, including but not limited to services provided under
22	Medicaid waiver programs, including but not limited to those granted
23	under section 1915 of the federal social security act to persons with
24	traumatic brain injuries or qualifying for nursing home diversion and
25	transition services;
26	(c) Medicare;
27	(d) article forty-four of this chapter or article thirty-two or
28	forty-three of the insurance law;
29	(e) article eleven of the civil service law, as of the date one year
30	before the beginning of the implementation period;
31	(f) any cost incurred defined in paragraph one of subsection (a) of
31 32	(f) any cost incurred defined in paragraph one of subsection (a) of section fifty-one hundred two of the insurance law, provided that this
	section fifty-one hundred two of the insurance law, provided that this
32	
32 33	section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the
32 33 34	section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law;
32 33 34 35	section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the
32 33 34 35 36	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and</pre>
32 33 34 35 36 37	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin-</pre>
32 33 34 35 36 37 38	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any</pre>
32 33 34 35 36 37 38 39	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the</pre>
32 33 34 35 36 37 38 39 40	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without</pre>
32 33 34 35 36 37 38 39 40 41	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation.</pre>
32 33 34 35 36 37 38 39 40 41 42	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation. 2. No member shall be required to pay any premium, deductible, co-pay-</pre>
32 33 34 35 36 37 38 39 40 41 42 43	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation. 2. No member shall be required to pay any premium, deductible, co-pay- ment or co-insurance under the program.</pre>
32 33 34 35 36 37 38 39 40 41 42 43 44	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation. 2. No member shall be required to pay any premium, deductible, co-pay- ment or co-insurance under the program. 3. The program shall provide for payment under the program for:</pre>
32 33 34 35 36 37 38 39 40 41 42 43 44 45	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation. 2. No member shall be required to pay any premium, deductible, co-pay- ment or co-insurance under the program. 3. The program shall provide for payment under the program for: (a) emergency and temporary health care services provided to a member</pre>
32 33 34 35 36 37 38 39 40 41 422 43 445 46	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation. 2. No member shall be required to pay any premium, deductible, co-pay- ment or co-insurance under the program. 3. The program shall provide for payment under the program for: (a) emergency and temporary health care services provided to a member or individual entitled to become a member who has not had a reasonable</pre>
32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation. 2. No member shall be required to pay any premium, deductible, co-pay- ment or co-insurance under the program. 3. The program shall provide for payment under the program for: (a) emergency and temporary health care services provided to a member or individual entitled to become a member who has not had a reasonable opportunity to become a member or to enroll with a care coordinator; and</pre>
32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation. 2. No member shall be required to pay any premium, deductible, co-pay- ment or co-insurance under the program. 3. The program shall provide for payment under the program for: (a) emergency and temporary health care services provided to a member or individual entitled to become a member who has not had a reasonable opportunity to become a member or to enroll with a care coordinator; and (b) health care services provided in an emergency to an individual who</pre>
32 33 34 35 36 37 38 39 41 42 43 445 467 489 50 51	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law; (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation. 2. No member shall be required to pay any premium, deductible, co-pay- ment or co-insurance under the program. 3. The program shall provide for payment under the program for: (a) emergency and temporary health care services provided to a member or individual entitled to become a member who has not had a reasonable opportunity to become a member or to enroll with a care coordinator; and (b) health care services provided in an emergency to an individual who is entitled to become a member or enrolled with a care coordinator,</pre>
32 33 34 35 36 37 38 30 412 43 45 46 47 489 51 52	<pre>section fifty-one hundred two of the insurance law, provided that this coverage shall not replace coverage under article fifty-one of the insurance law: (g) any additional health care service authorized to be added to the program's benefits by the program; and (h) provided that where any state law or regulation related to any federally-matched public health program states that a benefit is contin- gent on federal financial participation, or words to that effect, the benefit shall be included under the New York Health program without regard to federal financial participation. 2. No member shall be required to pay any premium, deductible, co-pay- ment or co-insurance under the program. 3. The program shall provide for payment under the program for: (a) emergency and temporary health care services provided to a member or individual entitled to become a member who has not had a reasonable opportunity to become a member or to enroll with a care coordinator; and (b) health care services provided in an emergency to an individual who is entitled to become a member or enrolled with a care coordinator, regardless of having had an opportunity to do so. § 5105. Health care providers; care coordination; payment methodol- ogies. 1. Choice of health care provider. (a) Any health care provider</pre>
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11

1	(b) A member may choose to receive health care services under the
2	program from any participating provider, consistent with provisions of
3	this article relating to care coordination and health care organiza-
4	tions, the willingness or availability of the provider (subject to
5	provisions of this article relating to discrimination), and the appro-
б	<u>priate clinically-relevant circumstances.</u>
7	2. Care coordination. (a) A care coordinator may be an individual or
8	entity that is approved by the program that is:
9	(i) a health care practitioner who is: (A) the member's primary care
10	practitioner; (B) at the option of a female member, the member's provid-
11	er of primary gynecological care; or (C) at the option of a member who
12	has a chronic condition that requires specialty care, a specialist
13	health care practitioner who regularly and continually provides treat-
14	ment for that condition to the member;
15	(ii) an entity licensed under article twenty-eight of this chapter or
16	certified under article thirty-six of this chapter, or, with respect to
17	a member who receives chronic mental health care services, an entity
18	licensed under article thirty-one of the mental hygiene law or other
19	entity approved by the commissioner in consultation with the commission-
20	<u>er of mental health;</u>
21	<u>(iii) a health care organization;</u>
22	(iv) a labor union or an entity affiliated with and designated by a
23	labor union of which the enrollee or enrollee's family member is a
24	member, with respect to its members and their family members; provided
25	that this provision shall not preclude such an entity from becoming a
26	care coordinator under subparagraph (v) of this paragraph or a health
27	care organization under section fifty-one hundred six of this article;
28	or
29	(v) any not-for-profit or governmental entity approved by the program.
30	(b)(i) Every member shall enroll with a care coordinator that agrees
31	to provide care coordination to the member prior to receiving health
32	care services to be paid for under the program. Health care services
33	provided to a member shall not be subject to payment under the program
34	unless the member is enrolled with a care coordinator at the time the
35	health care service is provided.
36	(ii) This paragraph shall not apply to health care services provided
37	under subdivision three of section fifty-one hundred four of this arti-
38	<u>cle (certain emergency or temporary services).</u>
39	(iii) The member shall remain enrolled with that care coordinator
40	until the member becomes enrolled with a different care coordinator or
41	ceases to be a member. Members have the right to change their care coor-
42	dinator on terms at least as permissive as the provisions of section
43	three hundred sixty-four-j of the social services law relating to an
44	individual changing his or her primary care provider or managed care
45	provider.
46	(c) Care coordination shall be provided to the member by the member's
47	care coordinator. A care coordinator may employ or utilize the services
48	of other individuals or entities to assist in providing care coordi-
49	nation for the member, consistent with regulations of the commissioner.
50	(d) A health care organization may establish rules relating to care
51	coordination for members in the health care organization, different from
52	this subdivision but otherwise consistent with this article and other
53 E4	applicable laws.
54	(e) The commissioner shall develop and implement procedures and stand-
55	ards for an individual or entity to be approved to be a care coordinator
56	in the program, including but not limited to procedures and standards

relating to the revocation, suspension, limitation, or annulment of 1 approval on a determination that the individual or entity is not quali-2 3 fied or competent to be a care coordinator or has exhibited a course of 4 conduct which is either inconsistent with program standards and regu-5 lations or which exhibits an unwillingness to meet such standards and б regulations, or is a potential threat to the public health or safety. 7 Such procedures and standards shall not limit approval to be a care 8 coordinator in the program for criteria other than those under this 9 section and shall be consistent with good professional practice. In developing the procedures and standards, the commissioner shall: (i) 10 11 consider existing standards developed by national accrediting and professional organizations; and (ii) consult with national and local 12 organizations working on care coordination or similar models, including 13 14 health care practitioners, hospitals, clinics, birth centers, long-term supports and service providers, consumers and their representatives, and 15 16 labor organizations representing health care workers. When developing 17 and implementing standards of approval of care coordinators for individuals receiving chronic mental health care services, the commissioner 18 19 shall consult with the commissioner of mental health. An individual or 20 entity may not be a care coordinator unless the services included in 21 care coordination are within the individual's professional scope of 22 practice or the entity's legal authority. (f) To maintain approval under the program, a care coordinator must: 23 (i) renew its status at a frequency determined by the commissioner; and 24 25 (ii) provide data to the department as required by the commissioner to 26 enable the commissioner to evaluate the impact of care coordinators on quality, outcomes, cost, and patient and provider satisfaction. 27 (g) Nothing in this subdivision shall authorize any individual to 28 29 engage in any act in violation of title eight of the education law. 30 3. Health care providers. (a) The commissioner shall establish and maintain procedures and standards for health care providers to be quali-31 32 fied to participate in the program, including but not limited to proce-33 dures and standards relating to the revocation, suspension, limitation, or annulment of qualification to participate on a determination that the 34 35 health care provider is not qualified or competent to be a provider of 36 specific health care services or has exhibited a course of conduct which 37 is either inconsistent with program standards and regulations or which 38 exhibits an unwillingness to meet such standards and regulations, or is 39 a potential threat to the public health or safety. Such procedures and standards shall not limit health care provider participation in the 40 program for criteria other than those under this section and shall be 41 42 consistent with good professional practice. Such procedures and standards may be different for different types of health care providers and 43 health care professionals. The commissioner may require that health 44 45 care providers and health care professionals participate in Medicaid, 46 child health plus, or Medicare to qualify to participate in the program. 47 Any health care provider that is qualified to participate under Medicaid, child health plus or Medicare shall be deemed to be qualified to 48 49 participate in the program, and any health care provider's revocation, suspension, limitation, or annulment of qualification to participate in 50 51 any of those programs shall apply to the health care provider's qualification to participate in the program; provided that a health care 52 53 provider qualified under this sentence shall follow the procedures to 54 become qualified under the program by the end of the implementation 55 period.

1	(b) The commissioner shall establish and maintain procedures and stan-
2	dards for recognizing health care providers located out of the state for
3	purposes of providing coverage under the program for out-of-state health
4	care services.
5	(c) Procedures and standards under this subdivision shall include
б	provisions for expedited temporary qualification to participate in the
7	program for health care professionals who are (i) temporarily authorized
8	to practice in the state or (ii) are recently arrived in the state or
9	recently authorized to practice in the state.
10	4. Payment for health care services. (a) (i) The commissioner may
11	establish by regulation payment methodologies for health care services
12	and care coordination provided to members under the program by partic-
13	ipating providers, care coordinators, and health care organizations.
14	There may be a variety of different payment methodologies, including
15	those established on a demonstration basis.
16	(ii) All payment methodologies and rates under the program shall be
17	reasonable and reasonably related to the cost of efficiently providing
18	the health care service and assuring an adequate and accessible supply
19	of the health care service.
20	(iii) In determining such payment methodologies and rates, the commis-
	sioner shall consider factors including usual and customary rates imme-
21	
22	diately prior to the implementation of the program, reported in a bench-
23	marking database maintained by a nonprofit organization specified by the
24	superintendent of financial services, under section six hundred three of
25	the financial services law; the level of training, education, and expe-
26	rience of the health care provider or providers involved; and the scope
27	of services, complexity, and circumstances of care including geographic
28	factors. Until and unless other applicable payment methodologies are
29	established, health care services provided to members under the program
30	shall be paid for on a fee-for-service basis, except for care coordi-
31	nation.
32	(b) The program shall engage in good faith negotiations with health
33	care providers' representatives under title III of article forty-nine of
34	this chapter, including, but not limited to, in relation to rates of
35	payment and payment methodologies.
36	(c) (i) Prescription drugs eligible for reimbursement under this arti-
37	cle and dispensed by a pharmacy shall be provided and paid for under the
38	preferred drug program and the clinical drug review program under title
39	one of article two-A of this chapter, except as otherwise provided in
40	this paragraph. As used in this paragraph, "managed care provider"
41	means an entity under paragraph (b) of subdivision eight of section
42	fifty-one hundred one of this article that qualifies under the federal
43	Public Health Services Act (the "340B program").
44	(ii) Where the member is enrolled in a managed care provider and a
45	prescription for the member is made under section 340B of the federal
45 46	Public Health Service Act (the "340B program") and under a memorandum of
47	understanding relating to the 340B program between the New York Health
48	program and the relevant 340B program covered entity, the managed care
49	provider shall purchase, pay for and provide for the drugs under the
50	340B program. However, the prescription shall be subject to section two
51	hundred seventy-three (preferred drug program prior authorization) and
52	section two hundred seventy-four (clinical drug review program) of this
53	chapter.
54	(iii) The New York Health program shall enter into and maintain a
55	memorandum of understanding relating to the 340B program with each 340B

56 covered entity in the state that agrees to do so.

1	(iv) Where prescription drugs are not dispensed through a pharmacy,
2	payment shall be made as otherwise provided in this article, including
3	use of the 340B program as appropriate.
4	(d) Payment for health care services established under this article
5	shall be considered payment in full. A participating provider shall not
6	charge any rate in excess of the payment established under this article
7	for any health care service provided under the program and shall not
8	solicit or accept payment from any member or third party for any such
9	service except as provided under section fifty-one hundred nine of this
10	article. However, this paragraph shall not preclude the program from
11	acting as a primary or secondary payer in conjunction with another
12	third-party payer where permitted under section fifty-one hundred nine
13	of this article.
14	(e) The program may provide in payment methodologies for payment for
15	capital related expenses for specifically identified capital expendi-
16	tures incurred by not-for-profit or governmental entities certified
17	under article twenty-eight of this chapter. Any capital related expense
18	generated by a capital expenditure that requires or required approval
19	under article twenty-eight of this chapter must have received that
20	approval for the capital related expense to be paid for under the
21	program.
22	(f) Payment methodologies and rates shall include a distinct component
23	of reimbursement for direct and indirect graduate medical education as
24	defined, calculated and implemented pursuant to section twenty-eight
25	hundred seven-c of this chapter.
26	(q) The commissioner shall provide by regulation for payment method-
27	ologies and procedures for paying for out-of-state health care services.
28	5. Prior authorization. The program shall not require prior authori-
29	zation for any health care service in any manner more restrictive of
30	access to or payment for the service than would be required for the
31	service under Medicare Part A or Part B. Prior authorization for
32	prescription drugs provided by pharmacies under the program shall be
33	under title one of article two-A of this chapter.
34	§ 5106. Health care organizations. 1. A member may choose to enroll
35	with and receive health care services under the program from a health
36	care organization.
37	2. A health care organization shall be a not-for-profit or govern-
38	mental entity that is approved by the commissioner that is:
39	(a) an accountable care organization under article twenty-nine-E of
40	this chapter; or
41	(b) a labor union or an entity affiliated with and designated by a
42	labor union of which the enrollee or enrollee's family member is a
43	member (i) with respect to its members and their family members, and
44	(ii) if allowed by applicable law and approved by the commissioner, for
45	other members of the program.
46	3. A health care organization may be responsible for providing all or
47	part of the health care services to which its members are entitled under
48	the program, consistent with the terms of its approval by the commis-
49	sioner.
50	4. (a) The commissioner shall develop and implement procedures and
51	standards for an entity to be approved to be a health care organization
52	in the program, including but not limited to procedures and standards
53	relating to the revocation, suspension, limitation, or annulment of
54	approval on a determination that the entity is not competent to be a
55	health care organization or has exhibited a course of conduct which is
56	either inconsistent with program standards and regulations or which

exhibits an unwillingness to meet such standards and regulations, or is 1 a potential threat to the public health or safety. Such procedures and 2 3 standards shall not limit approval to be a health care organization in 4 the program for criteria other than those under this section and shall 5 be consistent with good professional practice. In developing the proceб dures and standards, the commissioner shall: (i) consider existing stan-7 dards developed by national accrediting and professional organizations; 8 and (ii) consult with national and local organizations working in the 9 field of health care organizations, including health care practitioners, 10 hospitals, clinics, birth centers, long-term supports and service 11 providers, consumers and their representatives and labor organizations representing health care workers. When developing and implementing stan-12 13 dards of approval of health care organizations, the commissioner shall 14 consult with the commissioner of mental health, the commissioner of developmental disabilities, the director of the state office for the 15 16 aging, the commissioner of the office of addiction services and 17 supports, and the commissioner of the division of human rights. 18 (b) To maintain approval under the program, a health care organization 19 must: (i) renew its status at a frequency determined by the commission-20 er; and (ii) provide data to the department as required by the commis-21 sioner to enable the commissioner to evaluate the health care organization in relation to quality of health care services, health care 22 outcomes, cost, and patient and provider satisfaction. 23 24 5. The commissioner shall make regulations relating to health care organizations consistent with and to ensure compliance with this arti-25 26 cle. 27 The provision of health care services directly or indirectly by a 6. health care organization through health care providers shall not be 28 29 considered the practice of a profession under title eight of the educa-30 tion law by the health care organization. 31 § 5107. Program standards. 1. The commissioner shall establish 32 requirements and standards for the program and for health care organiza-33 tions, care coordinators, and health care providers, consistent with 34 this article, including requirements and standards for, as applicable: 35 (a) the scope, quality and accessibility of health care services; 36 (b) relations between health care organizations or health care provid-37 ers and members; and 38 (c) relations between health care organizations and health care 39 providers, including (i) credentialing and participation in the health care organization; and (ii) terms, methods and rates of payment. 40 2. Requirements and standards under the program shall include, but not 41 42 be limited to, provisions to promote the following: 43 (a) simplification, transparency, uniformity, and fairness in health 44 care provider credentialing and participation in health care organiza-45 tion networks, referrals, payment procedures and rates, claims process-46 ing, and approval of health care services, as applicable; 47 (b) primary and preventive care, care coordination, efficient and effective health care services, quality assurance, coordination and 48 integration of health care services, including use of appropriate tech-49 nology, and promotion of public, environmental and occupational health; 50 51 (c) elimination of health care disparities; (d) non-discrimination with respect to members and health care provid-52 53 ers on the basis of race, ethnicity, national origin, religion, disability, age, sex, sexual orientation, gender identity or expression, or 54 economic circumstances; provided that health care services provided 55

1	under the program shall be appropriate to the patient's clinically-rele-
2	vant circumstances;
3	(e) accessibility of care coordination, health care organization
4	services and health care services, including accessibility for people
5	with disabilities and people with limited ability to speak or understand
6	English, and the providing of care coordination, health care organiza-
7	tion services and health care services in a culturally competent manner;
8	and
9	(f) especially in relation to long-term supports and services, the
10	maximization and prioritization of the most integrated community-based
11	supports and services.
12	3. Any participating provider or care coordinator that is organized as
13	a for-profit entity (other than a professional practice of one or more
14	health care professionals) shall be required to meet the same require-
15	ments and standards as entities organized as not-for-profit entities,
16	and payments under the program paid to such entities shall not be calcu-
17	lated to accommodate the generation of profit or revenue for dividends
18	or other return on investment or the payment of taxes that would not be
19	paid by a not-for-profit entity.
20	4. Every participating provider shall furnish to the program such
21	information to, and permit examination of its records by, the program,
22	as may be reasonably required for purposes of reviewing accessibility
23	and utilization of health care services, quality assurance, promoting
24	improved patient outcomes and cost containment, the making of payments,
25	and statistical or other studies of the operation of the program or for
26	protection and promotion of public, environmental and occupational
27	health.
28	5. In developing requirements and standards and making other policy
28 29	determinations under this article, the commissioner shall consult with
30	the commissioner of mental health, the commissioner of developmental
31	disabilities, the director of the state office for the aging, the
32	commissioner of the office of addiction services and supports, the
33	commissioner of the division of human rights, representatives of
34	members, health care providers, care coordinators, health care organiza-
35	tions employers, organized labor including representatives of health
	care workers, and other interested parties.
36 37	6. The program shall maintain the security and confidentiality of all
38	data and other information collected under the program when such data
39	would be normally considered confidential patient data. Aggregate data
40	of the program which is derived from confidential data but does not
40 41	violate patient confidentiality shall be public information including
41 42	for purposes of article six of the public officers law.
43	§ 5108. Regulations. The commissioner shall make regulations under
43 44	this article by approving regulations and amendments thereto, under
44 45	subdivision one of section fifty-one hundred two of this article. The
45 46	commissioner may make regulations or amendments thereto under this arti-
40 47	cle on an emergency basis under section two hundred two of the state
47 48	administrative procedure act, provided that such regulations or amend-
40 49	ments shall not become permanent unless adopted under subdivision one of
50 51	<u>section fifty-one hundred two of this article.</u> <u>§ 5109. Provisions relating to federal health programs. 1. The commis-</u>
51 52	sioner shall seek all federal waivers and other federal approvals and
5∠ 53	arrangements and submit state plan amendments necessary to operate the
53 54	program consistent with this article to the maximum extent possible. No
54 55	provision of this article and no action under the program shall diminish
55	provision of this artitle and no action under the program shall diminish

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1	any right or benefit the member would otherwise have under any federal-
2	<u>ly-matched program or Medicare.</u>
3	2. (a) The commissioner shall apply to the secretary of health and
4	human services or other appropriate federal official for all waivers of
5	requirements, and make other arrangements, under Medicare, any federal-
6	ly-matched public health program, the affordable care act, and any other
7	federal programs that provide federal funds for payment for health care
8	services, that are necessary to enable all New York Health members to
9	receive all benefits under the program through the program to enable the
10	state to implement this article and to receive and deposit all federal
11	payments under those programs (including funds that may be provided in
12	lieu of premium tax credits, cost-sharing subsidies, and small business
13	tax credits) in the state treasury to the credit of the New York Health
14	trust fund and to use those funds for the New York Health program and
15	other provisions under this article. To the extent possible, the commis-
16	sioner shall negotiate arrangements with the federal government in which
17	bulk or lump-sum federal payments are paid to New York Health in place
18	of federal spending or tax benefits for federally-matched health
19	programs or federal health programs. The commissioner shall take
20	actions under paragraph (b) of subdivision eight of section fifty-one
21	hundred one of this article as reasonably necessary.
22	(b) The commissioner may require members or applicants to be members
23	to provide information necessary for the program to comply with any
24	waiver or arrangement under this subdivision.
25	3. (a) The commissioner may take actions consistent with this article
26	to enable New York Health to administer Medicare in New York state, to
20 27	create a Medicare managed care plan ("Medicare Advantage") that would
28	operate consistent with this article, and to be a provider of drug
29	coverage under Medicare part D for eligible members of New York Health.
30	(b) The commissioner may waive or modify the applicability of
31	provisions of this section relating to any federally-matched public
32	health program or Medicare as necessary to implement any waiver or
33	arrangement under this section or to maximize the benefit to the New
34	York Health program under this section, provided that the commissioner,
35	in consultation with the director of the budget, shall determine that
36	such waiver or modification is in the best interests of the members
37	affected by the action and the state, and provided further that no
38	action under this paragraph shall diminish any right or benefit the
39	member would otherwise have under the program or any federally-matched
40	public health program or Medicare.
41	(c) The commissioner may apply for coverage under any federally-
42	matched public health program on behalf of any member and enroll the
43	member in the federally-matched public health program or Medicare if the
44	member is eligible for it. Enrollment in a federally-matched public
45	health program or Medicare shall not cause any member to lose any health
46	care service provided by the program or diminish any right or benefit
47	the member would otherwise have.
48	(d) The commissioner shall by regulation increase the income eligibil-
49	ity level, increase or eliminate the resource test for eligibility,
50	simplify any procedural or documentation requirement for enrollment, and
	increase the benefits for any federally-matched public health program,
51	
52	and for any program to reduce or eliminate an individual's coinsurance,
53	cost-sharing or premium obligations or increase an individual's eligi-
54	bility for any federal financial support related to Medicare or the
55	affordable care act notwithstanding any law or regulation to the contra-
56	ry. The commissioner may act under this paragraph upon a finding,

approved by the director of the budget, that the action (i) will help to 1 increase the number of members who are eligible for and enrolled in 2 3 federally-matched public health programs, or for any program to reduce or eliminate an individual's coinsurance, cost-sharing or premium obli-4 5 gations or increase an individual's eligibility for any federal finanб cial support related to Medicare or the affordable care act; (ii) will 7 not diminish any individual's access to any health care service, benefit 8 or right the individual would otherwise have; (iii) is in the interest 9 of the program; and (iv) does not require or has received any necessary 10 federal waivers or approvals to ensure federal financial participation. 11 (e) To enable the commissioner to apply for coverage or financial support under any federally-matched public health program, the Afforda-12 13 ble Care Act, or Medicare on behalf of any member and enroll the member 14 in any such program, including an entity under paragraph (b) of subdivision eight of section fifty-one hundred one of this article if the 15 16 member is eligible for it, the commissioner may require that every 17 member or applicant to be a member shall provide information to enable the commissioner to determine whether the applicant is eligible for such 18 19 program. The program shall make a reasonable effort to notify members 20 of their obligations under this paragraph. After a reasonable effort has 21 been made to contact the member, the member shall be notified in writing that he or she has sixty days to provide such required information. If 22 such information is not provided within the sixty day period, the 23 member's coverage under the program may be terminated. Upon the member's 24 25 satisfactory provision of the information, the member's coverage under 26 the program shall be reinstated retroactive to the date upon which the 27 coverage was terminated. 28 (f) To the extent necessary for purposes of this section, as a condi-29 tion of continued eligibility for health care services under the 30 program, a member who is eligible for benefits under Medicare shall 31 enroll in Medicare, including parts A, B and D. (q) The program shall provide premium assistance for all members 32 33 enrolling in a Medicare part D drug coverage under section 1860D of Title XVIII of the federal social security act limited to the low-income 34 35 benchmark premium amount established by the federal centers for Medicare and Medicaid services and any other amount which such agency establishes 36 37 under its de minimis premium policy, except that such payments made on 38 behalf of members enrolled in a Medicare advantage plan may exceed the 39 low-income benchmark premium amount if determined to be cost effective 40 to the program. 41 (h) If the commissioner has reasonable grounds to believe that a 42 member could be eligible for an income-related subsidy under section 43 1860D-14 of Title XVIII of the federal social security act, the member 44 shall provide, and authorize the program to obtain, any information or 45 documentation required to establish the member's eligibility for such 46 subsidy, provided that the commissioner shall attempt to obtain as much of the information and documentation as possible from records that are 47 48 available to him or her. 49 (i) The program shall make a reasonable effort to notify members of their obligations under this subdivision. After a reasonable effort has 50 51 been made to contact the member, the member shall be notified in writing 52 that he or she has sixty days to provide such required information. If 53 such information is not provided within the sixty day period, the 54 member's coverage under the program may be terminated. Upon the

55 member's satisfactory provision of the information, the member's cover-

1	age under the program shall be reinstated retroactive to the date upon
2	which the coverage was terminated.
3	§ 5110. Additional provisions. 1. The commissioner shall contract
4	with not-for-profit organizations to provide:
5	(a) consumer assistance to individuals with respect to selection and
б	changing selection of a care coordinator or health care organization,
7	enrolling, obtaining health care services, and other matters relating to
8	the program;
9	(b) health care provider assistance to health care providers providing
10	and seeking or considering whether to provide, health care services
11	under the program, with respect to participating in a health care organ-
12	ization and dealing with a health care organization; and
13	(c) care coordinator assistance to individuals and entities providing
14	and seeking or considering whether to provide, care coordination to
15	members.
16	2. The commissioner shall provide grants from funds in the New York
17	Health trust fund or otherwise appropriated for this purpose, to health
18	systems agencies under section twenty-nine hundred four-b of this chap-
19	ter to support the operation of such health systems agencies.
20	3. Retraining and re-employment of impacted employees. (a) As used in
21	this subdivision:
22	(i) "Third party payer" has its ordinary meaning and includes any
23	entity that provides or arranges reimbursement in whole or in part for
24	the purchase of health care services.
25	(ii) "Health care provider administrative employee" means an employee
26	of a health care provider primarily engaged in relations or dealings
27	with third party payers or seeking payment or reimbursement for health
28	care services from third party payers.
29	(iii) "Impacted employee" means an individual who, at any time from
30	the date this section becomes a law until two years after the end of the
31	implementation period, is employed by a third party payer or is a health
32	care provider administrative employee, and whose employment ends or is
	<u>care provider administrative emproyee, and whose emproyment ends or is</u>
	reasonably anticipated to end as a result of the implementation of the
33	reasonably anticipated to end as a result of the implementation of the New York Health program.
33 34	New York Health program.
33 34 35	<u>New York Health program.</u> (b) Within ninety days after this section shall become a law, the
33 34 35 36	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task
33 34 35 36 37	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential
33 34 35 36 37 38	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and
33 34 35 36 37 38 39	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in
33 34 35 36 37 38 39 40	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of
33 34 35 36 37 38 39 40 41	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor.
33 34 35 36 37 38 39 40 41 42	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide:
33 34 35 36 37 38 39 40 41 42 43	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and
33 34 35 36 37 38 39 40 41 42 43 44	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography:
33 34 35 36 37 38 39 40 41 42 43 44 45	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography; (ii) competency mapping and labor market analysis of impacted employee
33 34 35 36 37 38 39 40 41 42 43 44 45 46	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography: (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and
33 34 35 36 37 38 39 40 41 42 43 44 45 46 47	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography; (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and (iii) establishment of regional retraining and re-employment systems,
33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography: (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and (iii) establishment of regional retraining and re-employment systems, including but not limited to job boards, outplacement services, job
33 34 35 36 37 38 39 40 41 42 43 445 466 47 48 49	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography: (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and (iii) establishment of regional retraining and re-employment systems, including but not limited to job boards, outplacement services, job search services, career advisement services, and retraining advisement,
33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48 49 50	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography: (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and (iii) establishment of regional retraining and re-employment systems, including but not limited to job boards, outplacement services, job search services, career advisement services, and retraining advisement, to be coordinated with the regional advisory councils established under
33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48 49 51	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography: (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and (iii) establishment of regional retraining and re-employment systems, including but not limited to job boards, outplacement services, job search services, career advisement services, and retraining advisement, to be coordinated with the regional advisory councils established under section fifty-one hundred eleven of this article.
33 34 35 36 37 38 40 41 42 43 445 46 47 489 51 52	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography: (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and (iii) establishment of regional retraining and re-employment systems, including but not limited to job boards, outplacement services, job search services, career advisement services, and retraining advisement, to be coordinated with the regional advisory councils established under section fifty-one hundred eleven of this article. (c) (i) Three or more impacted employees, a recognized union of work-
33 34 35 36 37 39 41 42 43 445 46 47 489 51 52 53	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography: (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and (iii) establishment of regional retraining and re-employment systems, including but not limited to job boards, outplacement services, job search services, career advisement services, and retraining advisement, to be coordinated with the regional advisory councils established under section fifty-one hundred eleven of this article. (c) (i) Three or more impacted employees, a recognized union of workers including impacted employees, or an employer of impacted employees
33 34 35 36 37 39 41 423 445 45 445 45 512 53 54	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide:     (i) analysis of potential impacted employees by job title and geography:     (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and     (iii) establishment of regional retraining and re-employment systems, including but not limited to job boards, outplacement services, job search services, career advisement services, and retraining advisement, to be coordinated with the regional advisory councils established under section fifty-one hundred eleven of this article.     (c) (i) Three or more impacted employees, a recognized union of workers including impacted employees, or an employer of impacted employees may file a petition with the commissioner of labor to certify such
33 34 35 36 37 39 41 42 43 445 46 47 489 51 52 53	New York Health program. (b) Within ninety days after this section shall become a law, the commissioner of labor shall convene a retraining and re-employment task force including but not limited to: representatives of potential impacted employees, human resource departments of third party payers and health care providers, individuals with experience and expertise in retraining and re-employment programs relevant to the circumstances of impacted employees, and representatives of the commissioner of labor. The commissioner of labor and the task force shall review and provide: (i) analysis of potential impacted employees by job title and geography: (ii) competency mapping and labor market analysis of impacted employee occupations with job openings; and (iii) establishment of regional retraining and re-employment systems, including but not limited to job boards, outplacement services, job search services, career advisement services, and retraining advisement, to be coordinated with the regional advisory councils established under section fifty-one hundred eleven of this article. (c) (i) Three or more impacted employees, a recognized union of workers including impacted employees, or an employer of impacted employees

1 (A) up to two years of retraining at any training provider approved by 2 the commissioner of labor; and 3 (B) up to two years of unemployment benefits, provided that the 4 impacted employee is enrolled in a department of labor approved training 5 program, is actively seeking employment, and is not currently employed б full time; provided, however, that such impacted employee may maintain 7 unemployment benefits for up to two years even if he or she does not 8 meet the criteria set forth in this clause but is sixty-three years of 9 age or older at the time of loss of employment as an impacted employee. 10 (d) The commissioner shall provide funds from the New York Health 11 trust fund or otherwise appropriated for this purpose to the commissioner of labor for retraining and re-employment programs for impacted 12 13 employees under this subdivision. 14 (e) The commissioner of labor shall make regulations and take other actions reasonably necessary to implement this subdivision. This subdi-15 16 vision shall be implemented consistent with applicable law and regu-17 lations. 4. The commissioner shall, directly and through grants to not-for-pro-18 19 fit entities, conduct programs using data collected through the New York 20 Health program, to promote and protect the quality of health care 21 services, patient outcomes, and public, environmental and occupational health, including cooperation with other data collection and research 22 programs of the department, consistent with this article, the protection 23 of the security and confidentiality of individually identifiable patient 24 25 information, and otherwise applicable law. 26 5. Settlements and judgments. This subdivision applies where any 27 settlement, judgment or order in the course of litigation, or any contract or agreement made as an alternative to litigation, provides 28 29 that one party shall pay for health care coverage for another party who is entitled to enroll in the program. Any party to the settlement, judg-30 31 ment, order, contract or agreement may apply to an appropriate court for 32 modification of the judgment, order, contract or agreement. The modifi-33 cation may provide that the paying party, instead of paying for health 34 care coverage, shall pay all or part of the New York Health tax that is 35 owed by the other party, and may include other or further provisions. The modifications shall be appropriate, consistent with the program, and 36 in the interest of justice. As used in this subdivision, "New York 37 38 Health tax" means the tax or taxes enacted by the legislature as part of 39 the revenue proposal, as amended, to fund the program. § 5111. Regional advisory councils. 1. The New York Health regional 40 advisory councils (each referred to in this article as a "regional advi-41 42 sory council") are hereby created in the department. 43 2. There shall be a regional advisory council established in each of 44 the following regions: (a) Long Island, consisting of Nassau and Suffolk counties; 45 46 (b) New York City;

47 (c) Hudson Valley, consisting of Delaware, Dutchess, Orange, Putnam,
 48 Rockland, Sullivan, Ulster, Westchester counties;

(d) Northern, consisting of Albany, Clinton, Columbia, Essex, Frank lin, Fulton, Greene, Hamilton, Herkimer, Jefferson, Lewis, Montgomery,
 Otsego, Rensselaer, Saratoga, Schenectady, Schoharie, St. Lawrence,
 Warren, Washington counties;

53 (e) Central, consisting of Broome, Cayuga, Chemung, Chenango, Cort-

54 land, Livingston, Madison, Monroe, Oneida, Onondaga, Ontario, Oswego,

55 Schuyler, Seneca, Steuben, Tioga, Tompkins, Wayne, Yates counties; and

1	(f) Western, consisting of Allegany, Cattaraugus, Chautauqua, Erie,
2	<u>Genesee, Niagara, Orleans, Wyoming counties.</u>
3	3. Each regional advisory council shall be composed of not fewer than
4	twenty-seven members, as determined by the commissioner and the board,
5	as necessary to appropriately represent the diverse needs and concerns
б	of the region. Members of a regional advisory council shall be residents
7	of or have their principal place of business in the region served by the
8	regional advisory council.
9	4. Appointment of members of the regional advisory councils.
10	(a) The twenty-seven members shall be appointed as follows:
11	(i) nine members shall be appointed by the governor;
12	(ii) six members shall be appointed by the governor on the recommenda-
13	tion of the speaker of the assembly;
14	(iii) six members shall be appointed by the governor on the recommen-
15	dation of the temporary president of the senate;
16	(iv) three members shall be appointed by the governor on the recommen-
17	dation of the minority leader of the assembly; and
18	(v) three members shall be appointed by the governor on the recommen-
19	dation of the minority leader of the senate.
20	Where a regional advisory council has more than twenty-seven members,
21	additional members shall be appointed and recommended by these officials
22	in the same proportion as the twenty-seven members.
23	(b) Regional advisory council membership shall include but not be
24	limited to:
25	(i) representatives of organizations with a regional constituency that
26	advocate for health care consumers, older adults, and people with disa-
27	bilities including organizations led by members of those groups, who
28	shall constitute at least one third of the membership of each regional
29	council;
30	(ii) representatives of professional organizations representing physi-
31	cians;
32	(iii) representatives of professional organizations representing
33	health care professionals other than physicians;
34	(iv) representatives of general hospitals, including public hospitals;
35	(v) representatives of community health centers;
36	(vi) representatives of mental health, behavioral health (including
37	substance use), physical disability, developmental disability, rehabili-
38	tation, home care and other service providers;
39	(vii) representatives of women's health service providers;
40	(viii) representatives of health service providers serving lesbian,
41	gay, bisexual, transgender, gender non-conforming, and nonbinary
42	patients;
43	(ix) representatives of health care organizations;
44 45	(x) representatives of organized labor including representatives of
45 46	health care workers;
46	(xi) representatives of employers; and
47	(xii) representatives of municipal and county government. 5. Members of a regional advisory council shall be appointed for terms
48	of three years provided, however, that of the members first appointed,
49 50	one-third shall be appointed for one year terms and one-third shall be
51 52	appointed for two year terms. Vacancies shall be filled in the same
52 53	manner as original appointments for the remainder of any unexpired term. No person shall be a member of a regional advisory council for more than
53 54	six years in any period of twelve consecutive years.
54 55	6. Members of the regional advisory councils shall serve without
55 56	compensation but shall be reimbursed for their necessary and actual
50	compensation put shart be retimuted for there incressary and accual

expenses incurred while engaged in the business of the advisory coun-1 cils. The program shall provide financial support for such expenses and 2 3 other expenses of the regional advisory councils. However, the board may 4 provide for compensation in cases where a lack of compensation would 5 limit the ability of a trustee or represented organization to particб ipate in council business. 7 7. Each regional advisory council shall meet at least quarterly. Each 8 regional advisory council may form committees to assist it in its work. 9 Members of a committee need not be members of the regional advisory council. The New York City regional advisory council shall form a 10 11 committee for each borough of New York City, to assist the regional advisory council in its work as it relates particularly to that borough. 12 13 8. Each regional advisory council shall advise the commissioner, the 14 board, the governor and the legislature on all matters relating to the 15 development and implementation of the New York Health program. 16 9. Each regional advisory council shall adopt, and from time to time 17 revise, a community health improvement plan for its region for the purpose of: 18 19 (a) promoting the delivery of health care services in the region, 20 improving the quality and accessibility of care, including cultural 21 competency, clinical integration of care between service providers including but not limited to physical, mental, and behavioral health, 22 physical and developmental disability services, and long-term supports 23 24 and services; 25 (b) facility and health services planning in the region; 26 (c) identifying gaps in regional health care services; 27 (d) promoting increased public knowledge and responsibility regarding the availability and appropriate utilization of health care services. 28 29 Each community health improvement plan shall be submitted to the commis-30 sioner and the board and shall be posted on the department's website; 31 (e) identifying needs in professional and service personnel required 32 to deliver health care services; and (f) coordinating regional implementation of retraining and re-employ-33 ment programs for impacted employees under subdivision three of section 34 35 fifty-one hundred ten of this article. 36 10. Each regional advisory council shall hold at least four public 37 hearings annually on matters relating to the New York Health program and 38 the development and implementation of the community health improvement 39 <u>plan.</u> 40 11. Each regional advisory council shall publish an annual report to 41 the commissioner and the board on the progress of the community health 42 improvement plan. These reports shall be posted on the department's website. 43 44 12. All meetings of the regional advisory councils and committees 45 shall be subject to article six of the public officers law. 46 § 4. Financing of New York Health. 1. (a) As used in this section, 47 unless the context clearly requires otherwise: (i) "New York Health program" and the "program" mean the New York 48 Health program, as created by article 51 of the public health law and 49 all provisions of that article. 50 51 (ii) "Revenue proposal" means the revenue plan and legislative bills, 52 as proposed and enacted under this section, to provide the revenue 53 necessary to finance the New York Health program. 54 (iii) "Tax" means the payroll tax or non-payroll tax to be enacted

55 under the revenue proposal. "Payroll tax" means the tax on payroll 56 income and self-employed income subject to the Medicare Part A tax, 1 provided for in subdivision two of this section. "Non-payroll tax" means 2 the tax on taxable income (such as interest, dividends, and capital 3 gains) not subject to the payroll tax, provided for in subdivision two 4 of this section.

5 (b) The governor shall submit to the legislature a revenue proposal. б The revenue proposal shall be submitted to the legislature as part of 7 the executive budget under article VII of the state constitution, for 8 the fiscal year commencing on the first day of April in the calendar 9 year after this act shall become a law. In developing the revenue 10 proposal, the governor shall consult with appropriate officials of the 11 executive branch; the temporary president of the senate; the speaker of the assembly; the chairs of the fiscal and health committees of the 12 13 senate and assembly; and representatives of business, labor, consumers 14 and local government.

15 2. (a) Basic structure. The basic structure of the revenue proposal 16 shall be as follows: Revenue for the program shall come from two taxes. 17 First, there shall be a progressively graduated tax on all payroll and self-employed income, paid by employers, employees and self-employed 18 19 individuals. Second, there shall be a progressively graduated tax on 20 taxable income (such as interest, dividends, and capital gains) not 21 subject to the payroll tax. Income in the bracket below twenty-five thousand dollars per year shall be exempt from the taxes; provided that 22 for individuals enrolled in Medicare as defined in the program, income 23 24 in the bracket below fifty thousand dollars per year shall be exempt from the taxes. Higher brackets of income subject to the taxes shall be 25 26 assessed at a higher marginal rate than lower brackets. The taxes shall 27 be set at levels anticipated to produce sufficient revenue to finance 28 the program, to be scaled up as enrollment grows, taking into consider-29 ation anticipated federal revenue available for the program. Provision 30 shall be made for state residents who are employed out-of-state, and 31 non-residents who are employed in the state (including those employed 32 less than full-time).

33 (b) Payroll tax. The income to be subject to the payroll tax shall be all income subject to the Medicare Part A tax. The payroll tax shall be 34 35 set at a percentage of that income, which shall be progressively gradu-36 ated, so the percentage is higher on higher brackets of income. For 37 employed individuals, the employer shall pay eighty percent of the 38 payroll tax and the employee shall pay twenty percent of the tax, except 39 that an employer may agree to pay all or part of the employee's share. 40 A self-employed individual shall pay the full tax.

41 (c) Non-payroll income tax. There shall be a tax on income that is 42 subject to the personal income tax under article 22 of the tax law and 43 is not subject to the payroll tax. It shall be set at a percentage of 44 that income, which shall be progressively graduated, so the percentage 45 is higher on higher brackets of income.

(d) Phased-in rates. Early in the program, when enrollment is growing, the amount of the taxes shall be at an appropriate level, and shall be changed as anticipated enrollment grows, to cover the actual cost of the program. The revenue proposal shall include a mechanism for determining the rates of the taxes.

(e) Cross-border employees. (i) State residents employed out-of-state. If an individual is employed out-of-state by an employer that is subject New York state law, the employer and employee shall be required to pay the payroll tax as to that employee as if the employment were in the state. If an individual is employed out-of-state by an employer that is not subject to New York state law, either (A) the employer and employee 1 shall voluntarily comply with the tax or (B) the employee shall pay the 2 tax as if he or she were self-employed.

(ii) Out-of-state residents employed in the state. The payroll tax 3 4 shall apply to any out-of-state resident who is employed or self-em-5 ployed in the state. Such individual and individual's employer shall be able to take a credit against the payroll taxes each would otherwise pay б 7 as to that individual for amounts they spend respectively on health 8 benefits (A) for the individual, if the individual is not eligible to be 9 a member of the program, and (B) for any member of the individual's 10 immediate family. For the employer, the credit shall be available regardless of the form of the health benefit (e.g., health insurance, a 11 self-insured plan, direct services, or reimbursement for services), to 12 13 make sure that the revenue proposal does not relate to employment bene-14 fits in violation of any federal law. For non-employment-based spending 15 by the individual, the credit shall be available for and limited to 16 spending for health coverage (not out-of-pocket health spending). The 17 credit shall be available without regard to how little is spent or how sparse the benefit. The credit may only be taken against the payroll 18 tax. Any excess amount may not be applied to other tax liability. The 19 20 credit shall be distributed between the employer and employee in the 21 same proportion as the spending by each for the benefit and may be applied to their respective portion of the tax. If any provision of this 22 subparagraph or any application of it shall be ruled to violate federal 23 24 law, the provision or the application of it shall be null and void and 25 the ruling shall not affect any other provision or application of this 26 section or the act that enacted it.

3. (a) The revenue proposal shall include a plan and legislative provisions for ending the requirement for local social services districts to pay part of the cost of Medicaid and replacing those payments with revenue from the taxes under the revenue proposal.

31 (b) The taxes under this section shall not supplant the spending of 32 other state revenue to pay for the Medicaid program as it exists as of 33 the enactment of the revenue proposal as amended, unless the revenue 34 proposal as amended provides otherwise.

4. To the extent that the revenue proposal differs from the terms of subdivision two or paragraph (b) of subdivision three of this section, the revenue proposal shall state how it differs from those terms and reasons for and the effects of the differences.

39 5. All revenue from the taxes shall be deposited in the New York 40 Health trust fund account under section 89-j of the state finance law. 41 § 5. Article 49 of the public health law is amended by adding a new

42 title 3 to read as follows:

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43		TITLE III
44		COLLECTIVE NEGOTIATIONS BY HEALTH CARE PROVIDERS WITH
45		<u>NEW YORK HEALTH</u>
46	<u>Section</u>	4920. Definitions.
47		4921. Collective negotiation authorized.
48		4922. Collective negotiation requirements.
49		4923. Requirements for health care providers' representative.
50		4924. Mediation.
51		4925. Certain collective action prohibited.
52		<u>4926. Fees.</u>
53		4927. Confidentiality.
54		4928. Severability and construction.
55	§ 4920	). Definitions. For purposes of this title:

1	1. "New York Health" means the program under article fifty-one of this
2	chapter.
3	2. "Person" means an individual, association, corporation, or any
4	other legal entity.
5	3. "Health care providers' representative" means a third party that is
6	authorized by health care providers to negotiate on their behalf with
7	New York Health over terms and conditions affecting those health care
8	providers.
9	4. "Strike" means a work stoppage in part or in whole, direct or indi-
10	rect, by a body of workers to gain compliance with demands made on an
11	employer.
12	5. "Health care provider" means a health care provider under article
13	fifty-one of this chapter. A health care professional as defined in
14	article fifty-one of this chapter who practices as an employee or inde-
15	pendent contractor of another health care provider shall not be deemed a
16	health care provider for purposes of this title.
17	§ 4921. Collective negotiation authorized. 1. Health care providers
18	may meet and communicate for the purpose of collectively negotiating
19	with New York Health on any matter relating to New York Health, includ-
20	ing but not limited to rates of payment and payment methodologies.
21	2. Nothing in this section shall be construed to allow or authorize an
22	alteration of the terms of the internal and external review procedures
23	set forth in law.
24	3. Nothing in this section shall be construed to allow a strike of New
25	York Health by health care providers.
26	4. Nothing in this section shall be construed to allow or authorize
27	terms or conditions which would impede the ability of New York Health to
28	obtain or retain accreditation by the national committee for quality
29	assurance or a similar body or to comply with applicable state or feder-
30	al law.
31	§ 4922. Collective negotiation requirements. 1. Collective negotiation
32	rights granted by this title must conform to the following requirements:
33	(a) health care providers may communicate with other health care
34	providers regarding the terms and conditions to be negotiated with New
35	York Health;
36	(b) health care providers may communicate with health care providers'
37	representatives;
38	(c) a health care providers' representative is the only party author-
39	ized to negotiate with New York Health on behalf of the health care
40	providers as a group;
41	(d) a health care provider can be bound by the terms and conditions
42	negotiated by the health care providers' representatives; and
43	(e) in communicating or negotiating with the health care providers'
44	representative, New York Health is entitled to offer and provide differ-
45	ent terms and conditions to individual competing health care providers.
46	2. Nothing in this title shall affect or limit the right of a health
47	care provider or group of health care providers to collectively petition
48	a government entity for a change in a law, rule, or regulation.
49	3. Nothing in this title shall affect or limit collective action or
50	collective bargaining on the part of any health care provider with his
51	or her employer or any other lawful collective action or collective
52	bargaining.
53	§ 4923. Requirements for health care providers' representative. Before
54	engaging in collective negotiations with New York Health on behalf of
55	health care providers, a health care providers' representative shall
	file with the commissioner, in the manner prescribed by the commission-

1	er, information identifying the representative, the representative's
2	plan of operation, and the representative's procedures to ensure compli-
3	ance with this title.
4	§ 4924. Mediation. 1. In the event the commissioner determines that an
5	impasse exists in the negotiations, the commissioner shall render
б	assistance as follows:
7	(a) to assist the parties to effect a voluntary resolution of the
8	negotiations, the commissioner shall appoint a mediator who is mutually
9	acceptable to both the health care providers' representative and the
10	representative of New York Health. If the mediator is successful in
11	resolving the impasse, then the health care providers' representative
12	shall proceed as set forth in this article;
13	(b) if an impasse continues, the commissioner shall appoint a fact-
14	finding board of not more than three members, who are mutually accepta-
15	ble to both the health care providers' representative and the represen-
16	tative of New York Health. The fact-finding board shall have, in
17	addition to the powers delegated to it by the board, the power to make
18	recommendations for the resolution of the dispute;
19	(c) the fact-finding board, acting by a majority of its members, shall
20	transmit its findings of fact and recommendations for resolution of the
21	dispute to the commissioner, and may thereafter assist the parties to
22	effect a voluntary resolution of the dispute. The fact-finding board
23	shall also share its findings of fact and recommendations with the
24	health care providers' representative and the representative of New York
25	Health. If within twenty days after the submission of the findings of
26	fact and recommendations, the impasse continues, the commissioner shall
27	order a resolution to the negotiations based upon the findings of fact
28	and recommendations submitted by the fact-finding board. § 4925. Certain collective action prohibited. 1. This title is not
29 30	
31	intended to authorize competing health care providers to act in concert in response to a health care providers' representative's discussions or
32	negotiations with New York Health except as authorized by other law.
33	2. No health care providers' representative shall negotiate any agree-
34	ment that excludes, limits the participation or reimbursement of, or
35	otherwise limits the scope of services to be provided by any health care
36	provider or group of health care providers with respect to the perform-
37	ance of services that are within the health care provider's lawful scope
38	or terms of practice, license, registration, or certificate.
39	§ 4926. Fees. Each person who acts as the representative of negotiat-
40	ing parties under this title shall pay to the department a fee to act as
41	a representative. The commissioner, by regulation, shall set fees in
42	amounts deemed reasonable and necessary to cover the costs incurred by
43	the department in administering this title.
44	§ 4927. Confidentiality. All reports and other information required to
45	be reported to the department under this title shall not be subject to
46	disclosure under article six of the public officers law.
47	§ 4928. Severability and construction. If any provision or application
48	of this title shall be held to be invalid, or to violate or be incon-
49	sistent with any applicable federal law or regulation, that shall not
50	affect other provisions or applications of this title which can be given
51	effect without that provision or application; and to that end, the
52	provisions and applications of this title are severable. The provisions
53	of this title shall be liberally construed to give effect to the
54	nurposes thereof

purposes thereof. 54

§ 6.

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amended by section 2-a of part C of chapter 58 of the laws of 2008, 2 amended to read as follows: 3 4 "State public health plan" means the medical assistance program 11. 5 established by title eleven of article five of the social services law б (referred to in this article as "Medicaid"), the elderly pharmaceutical 7 insurance coverage program established by title three of article two of 8 the elder law (referred to in this article as "EPIC"), and the [family 9 health plus program established by section three hundred sixty-nine-ee of the social services law to the extent that section provides that the 10 program shall be subject to this article ] New York Health program estab-11 lished by article fifty-one of this chapter. 12 13 § 7. The state finance law is amended by adding a new section 89-j to 14 read as follows: 15 <u>§ 89-j. New York Health trust fund. 1. There is hereby established in</u> 16 the joint custody of the state comptroller and the commissioner of taxation and finance a special revenue fund to be known as the "New York 17 Health trust fund", referred to in this section as "the fund". The defi-18 nitions in section fifty-one hundred of the public health law shall 19 20 apply to this section. 21 2. The fund shall consist of: 22 (a) all monies obtained from taxes pursuant to legislation enacted as proposed under section three of the New York Health act; 23 24 (b) federal payments received as a result of any waiver or other arrangements agreed to by the United States secretary of health and 25 26 human services or other appropriate federal officials for health care 27 programs established under Medicare, any federally-matched public health program, or the affordable care act; 28 29 (c) the amounts paid by the department of health that are equivalent 30 to those amounts that are paid on behalf of residents of this state 31 under Medicare, any federally-matched public health program, or the 32 affordable care act for health benefits which are equivalent to health 33 benefits covered under New York Health; (d) federal and state funds for purposes of the provision of services 34 35 authorized under title XX of the federal social security act that would 36 otherwise be covered under article fifty-one of the public health law; 37 and 38 (e) state monies that would otherwise be appropriated to any governmental agency, office, program, instrumentality or institution which 39 provides health services, for services and benefits covered under New 40 York Health. Payments to the fund pursuant to this paragraph shall be in 41 42 an amount equal to the money appropriated for such purposes in the fiscal year beginning immediately preceding the effective date of the 43 44 New York Health act. 45 3. Monies in the fund shall only be used for purposes established 46 under article fifty-one of the public health law. 47 § 8. Temporary commission on implementation. 1. There is hereby established a temporary commission on implementation of the New York Health 48 49 program, referred to in this section as the commission, consisting of 50 fifteen members: five members, including the chair, shall be appointed 51 by the governor; four members shall be appointed by the temporary presi-52 dent of the senate, one member shall be appointed by the senate minority 53 leader; four members shall be appointed by the speaker of the assembly, 54 and one member shall be appointed by the assembly minority leader. The

54 and one member shall be appointed by the assembly minority leader. The 55 commissioner of health, the superintendent of financial services, and 1 the commissioner of taxation and finance, or their designees shall serve 2 as non-voting ex-officio members of the commission.

2. Members of the commission shall receive such assistance as may be 4 necessary from other state agencies and entities, and shall receive 5 reasonable and necessary expenses incurred in the performance of their 6 duties. The commission may employ staff as needed, prescribe their 7 duties, and fix their compensation within amounts appropriated for the 8 commission.

9 3. The commission shall examine the laws and regulations of the state 10 and consult with health care providers, consumers, and other stakeholders and make such recommendations as are necessary to conform the laws 11 and regulations of the state and article 51 of the public health law 12 13 establishing the New York Health program and other provisions of law 14 relating to the New York Health program, and to improve and implement 15 the program. The commission shall report its recommendations to the 16 governor and the legislature. The commission shall immediately begin development of proposals consistent with the principles of article 51 of 17 the public health law for provision of health care services covered 18 under the workers' compensation law; and incorporation of retiree health 19 20 benefits, as described in paragraphs (a), (b) and (c) of subdivision 8 21 of section 5102 of the public health law. The commission shall provide 22 its work product and assistance to the board established pursuant to section 5102 of the public health law upon completion of the appointment 23 24 of the board.

§ 9. Severability. If any provision or application of this act shall be held to be invalid, or to violate or be inconsistent with any applicable federal law or regulation, that shall not affect other provisions or applications of this act which can be given effect without that provision or application; and to that end, the provisions and applications of this act are severable.

31 § 10. This act shall take effect immediately.