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2021-2022 Regular Sessions

## IN ASSEMBLY

February 17, 2021

- Introduced by M. of A. O'DONNELL, BRONSON, GLICK, GONZALEZ-ROJAS, TAYLOR, SIMON, QUART, EPSTEIN, SEAWRIGHT, LAVINE, GOTTFRIED, LUPARDO, FERNANDEZ, DINOWITZ, HYNDMAN, BURDICK, GALLAGHER, OTIS, HEVESI, REYES, JACKSON, DAVILA, LUNSFORD, FORREST, CRUZ, DE LA ROSA, PERRY -- Multi-Sponsored by -- M. of A. COOK -- read once and referred to the Committee on Governmental Operations -- committee discharged, bill amended, ordered reprinted as amended and recommitted to said committee -again reported from said committee with amendments, ordered reprinted as amended and recommittee -- reported and referred to the Committee on Codes -- committee discharged, bill amended, ordered reprinted as amended and recommittee to said committee
- AN ACT to amend the civil rights law, the vehicle and traffic law and the public health law, in relation to enacting the "Gender Recognition Act"; and to repeal subdivision 1 of section 502 of the vehicle and traffic law relating to driver's licenses

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Short title. This act shall be known and may be cited as 1 2 the "Gender Recognition Act". 3 § 2. Section 62 of the civil rights law is amended by adding two new 4 subdivisions 3 and 4 to read as follows: 3. Except as provided in subdivisions one and two of this section, the 5 court shall not require any other pre-hearing notice. The court shall 6 7 not condition the entry of an order on notice to any other party or to any city, state or federal agency except by written order detailing the 8 9 court's reasoning for requiring such notice and showing cause why such 10 notice should be served. Under no circumstances shall the court require 11 notice to United States immigration and customs enforcement, United States customs and border protection, United States citizenship and 12 13 immigration services, or any successor agencies, or any agencies having 14 similar duties.

EXPLANATION--Matter in <u>italics</u> (underscored) is new; matter in brackets [-] is old law to be omitted.

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4. The court shall not request or require consent from any party other
than the petitioner, or in the case of a petitioner who does not have
capacity to consent, their legal representative, as a condition of
granting the name change or obtaining certified copies of the name
change order.

6 § 3. Section 63 of the civil rights law, as amended by chapter 253 of 7 the laws of 2014, is amended to read as follows:

8 § 63. Order. If the court to which the petition is presented is satis-9 fied thereby, or by the affidavit and certificate presented therewith, 10 that the petition is true, and that there is no reasonable objection to 11 the change of name proposed, and if the petition be to change the name of an infant, that the interests of the infant will be substantially 12 13 promoted by the change, the court shall make an order authorizing the 14 petitioner to assume the name proposed. The order shall further recite the date and place of birth of the applicant and, if the applicant was 15 16 born in the state of New York, such order shall set forth the number of 17 [his] the applicant's birth certificate or that no birth certificate is 18 available. The order shall be directed to be entered and the papers on which it was granted to be filed [prior to the publication hereinafter 19 20 directed] in the clerk's office of the county in which the petitioner 21 resides if [he be] they are an individual, or in the office of the clerk of the civil court of the city of New York if the order be made by that 22 court. [Such order shall also direct the publication, at least once, 23 within sixty days after the making of the order, in a designated newspa-24 per in the county in which the order is directed to be entered and if 25 26 the petition is made by a person subject to the provisions of subdivi-27 sion two of section sixty-two of this article, in a designated newspaper in any county wherein such person was convicted if different from the 28 county in which the order is otherwise directed to be entered, of a 29 30 notice in substantially the following form: Notice is hereby given that 31 an order entered by the ..... court, ..... county, on the 32 ..... day of ..... bearing Index Number ..... a copy of which 33 may be examined at the office of the clerk, located at 34 the name of ..... The city and state of my present address are ..... f the month and year of my birth 35 36 are ..... the place of my birth is ..... my 37 38 present name is .....] § 4. Section 64 of the civil rights law, as amended by chapter 258 of 39 40 the laws of 2006, and the closing paragraph as separately amended by chapters 258, 320 and 481 of the laws of 2006, is amended to read as 41 42 follows: § 64. Effect. 1. If the order [shall be fully complied with, and with-43 44 in ninety days after the making of the order, an affidavit of the publi-45 cation thereof shall be filed in the office in which the order] is

46 entered, the petitioner shall be known by the name which is thereby 47 authorized to be assumed. If the surname of a parent be changed as 48 provided in this article, any minor child of such parent at the time of 49 such change may thereafter assume such changed surname.

50 [Upon compliance with the order and the filing of the affidavit of the 51 publication, as provided in this section, the clerk of the court in 52 which the order has been entered shall certify that the order has been 53 complied with; and, if] 2. (a) If the petition states that the petition-54 er stands convicted of a violent felony offense as defined in section 55 70.02 of the penal law or a felony defined in article one hundred twen-56 ty-five of such law or any of the following provisions of such law A. 5465--C

sections 130.25, 130.30, 130.40, 130.45, 255.25, 255.26, 255.27, article 1 two hundred sixty-three, 135.10, 135.25, 230.05, 230.06, subdivision two 2 3 of section 230.30 or 230.32, [such] the clerk of the court in which the 4 order has been entered [(1)] shall deliver, by first class mail, a copy 5 of such certified order to the division of criminal justice services at б its office in the county of Albany and [<del>(2) upon the clerk of the court</del> 7 reviewing the petitioner's application for name change and subsequent 8 in-court inquiry, may, in the clerk's discretion, deliver, by first class mail, the petitioner's new name with such certified order to the 9 court of competent jurisdiction which imposed the orders of support. 10 Such certification shall appear on the original order and on any certi-11 fied copy thereof and shall be entered in the clerk's minutes of the 12 13 proceeding] (b) if the petition states that the petitioner is responsi-14 ble for spousal support or child support obligations pursuant to court order, upon review of the petitioner's application for name change and 15 16 subsequent inquiry, the court may, in its discretion, order the peti-17 tioner to deliver by first class mail, the petitioner's new name with such certified order to the court of competent jurisdiction which 18 19 imposed the orders of support. Such certification shall appear on the 20 original order and on any certified copy thereof and shall be entered in 21 the court's minutes of the proceeding. 22 3. A name change order or other documentation of name change shall be sufficient to change the petitioner's name on any document or record 23 24 issued or maintained by the state of New York or any subdivision there-25 of, or any private entity, including but not limited to, all school 26 records for current and past students, archival records and marriage 27 certificates. Failure of a public or private entity to comply with such a request may constitute a violation of section two hundred ninety-six 28 29 of the executive law, section forty-c of this chapter and any applicable 30 local non-discrimination law and may be the basis for a complaint to the 31 New York state division of human rights and any other applicable 32 enforcement entity. 33 § 5. Section 64-a of the civil rights law, as amended by chapter 241 34 of the laws of 2015, is amended to read as follows: 35 § 64-a. [Exemption from publication requirements] Sealing name change 36 papers. 1. If the court shall find that [the publication] open record of 37 an applicant's change of name would jeopardize such applicant's personal safety, based on totality of the circumstances [the provisions of 38 sections sixty-three and sixty-four of this article requiring publica-39 tion shall be waived and shall be inapplicable. Provided, however, the 40 court shall not deny such waiver soley on the basis that the applicant 41 42 lacks specific instances of or a personal history of threat to personal 43 safety. The], the court shall, at the request of the applicant or sua **sponte**, order the records of such change of name proceeding [to] be 44 45 sealed, to be opened only by order of the court for good cause shown or 46 at the request of the applicant. For the purposes of this section, 47 "totality of the circumstances" shall include, but not be limited to, a 48 consideration of the risk of violence or discrimination against the 49 applicant, including such applicant's status as transgender or as the subject of domestic violence. The court shall not deny such sealing 50 51 request solely on the basis that the applicant lacks specific instances 52 of or a personal history of threat to personal safety. 53 2. Notwithstanding any other provision of law, pending such a finding 54 in subdivision one of this section where an applicant seeks relief under 55 this section, the court shall immediately order the applicant's current 56 name, proposed new name, residential and business addresses, telephone

1	numbers, and any other information contained in any pleadings or papers
2	submitted to the court to be safeguarded and sealed in order to prevent
3	their inadvertent or unauthorized use or disclosure while the matter is
4	pending.
5	§ 6. The civil rights law is amended by adding a new article 6-A to
6	read as follows:
7	ARTICLE 6-A
8	CHANGE OF SEX DESIGNATION
9	Section 67. Petition to change of sex designation.
10	<u>67-a. Order.</u>
11	67-b. Sealing change of sex designation papers.
12	§ 67. Petition to change of sex designation. 1. A petition for leave
13	to change sex designation may be made by a resident of the state to the
14	county court of the county or the supreme court in the county in which
15	such resident resides, or, if such resident resides in the city of New
16	York, either to the supreme court or to any branch of the civil court of
17	the city of New York, in any county of the city of New York. The peti-
18	tion to change the sex designation of an infant may be made by the
19	infant through either of such infant's parents, or by such infant's
20	general quardian or by the quardian of such infant's person.
21	2. When an individual petitions the court to recognize their gender
22	identity or to amend the sex designation on an identity document, the
23	court shall issue such an order upon receipt of an affidavit from such
24	individual attesting to their gender identity or reason for the change.
25	No additional medical evidence shall be required to grant such request.
26	No such order shall be required to amend an identity document issued
27	within New York state. No such order shall be required to otherwise
28	recognize the gender of an individual and treat them consistent with
29	their gender identity within New York state or under New York state law.
30	No fee shall be charged for a request for judicial intervention associ-
31	ated with a petition to change sex designation.
32	3. Such request may be made simultaneously with a petition for change
33	of name pursuant to section sixty or sixty-five of this chapter or on
34	its own.
35	§ 67-a. Order. If the court to which the petition is presented is
36	satisfied thereby, or by the affidavit and certificate presented there-
37	with, that the petition is true, and that there is no reasonable
38	objection to the change of sex designation proposed, and if the petition
39	be to change the sex designation of an infant, that the interests of the
40	infant will be substantially promoted by the change, the court shall
41	make an order authorizing the petitioner to assume the sex designation
42	proposed.
43	§ 67-b. Sealing change of sex designation papers. 1. Upon request of
44	the applicant or sua sponte, the court shall order the records of such
45	change of sex designation proceeding to be sealed, to be opened only by
46	order of the court for good cause shown or at the request of the appli-
47	cant.
48	2. Notwithstanding any other provision of law, pending such a finding
49	in subdivision one of this section where an applicant seeks relief under
50	this section, the court shall immediately order the applicant's current
51	name, sex designation, proposed new sex designation, residential and
52	business addresses, telephone numbers, and any other information
53	contained in any pleadings or papers submitted to the court to be safe-
54	guarded and sealed in order to prevent their inadvertent or unauthorized
55	use or disclosure while the matter is pending.

7. Subdivision 3 of section 490 of the vehicle and traffic law is 1 § 2 amended by adding a new paragraph (d) to read as follows: (d) The identification card shall display the sex designation of M, F, 3 4 or X as certified by the applicant, with no additional documentation 5 required. The applicant may amend the sex designation of their identifiб cation card upon request. 7 § 8. Subdivision 1 of section 502 of the vehicle and traffic law, as 8 amended by chapter 487 of the laws of 2012, is REPEALED. 9 § 9. Subdivision 1 of section 502 of the vehicle and traffic law, as 10 amended by chapter 37 of the laws of 2019, is amended to read as 11 follows: 1. Application for license. Application for a driver's license shall 12 13 be made to the commissioner. The fee prescribed by law may be submitted 14 with such application. The applicant shall furnish such proof of identi-15 ty, age, and fitness as may be required by the commissioner. The license 16 shall display the sex designation of M, F, or X as certified by the 17 applicant, with no additional documentation required. The applicant may amend the sex designation of their driver's license upon request. Upon 18 amendment of the sex designation, the change shall be made consistent 19 20 through all affiliated records within the control of the department. 21 With respect to a non-commercial driver's license or learner's permit which does not meet federal standards for identification, in addition to 22 the acceptable proofs of age and identity approved by the commissioner 23 24 as of January first, two thousand nineteen, acceptable proof of identity 25 shall also include, but not be limited to, a valid, unexpired foreign 26 passport issued by the applicant's country of citizenship (which shall 27 also be eligible as proof of age), a valid, unexpired consular identification document issued by a consulate from the applicant's country of 28 29 citizenship, or a valid foreign driver's license that includes a photo 30 image of the applicant and which is unexpired or expired for less than 31 twenty-four months of its date of expiration, as primary forms of such 32 proof. Nothing contained in this subdivision shall be deemed to preclude 33 the commissioner from approving additional proofs of identity and age. 34 The commissioner may also provide that the application procedure shall 35 include the taking of a photo image or images of the applicant in 36 accordance with rules and regulations prescribed by the commissioner. In 37 addition, the commissioner also shall require that the applicant provide 38 [his or her] such applicant's social security number or, in lieu there-39 of, with respect to an application for a non-commercial driver's license learner's permit which does not meet federal standards for identifi-40 or 41 cation, an affidavit signed by such applicant that they have not been 42 issued a social security number and shall provide space so that the applicant may request a notation upon such license that the applicant is 43 a veteran of the United States armed forces. The commissioner also 44 45 shall provide space on the application so that the applicant may regis-46 ter in the New York state organ and tissue donor registry under section 47 forty-three hundred ten of the public health law with the following 48 stated on the application in clear and conspicuous type: 49 "You must fill out the following section: Would you like to be added 50 to the Donate Life Registry? Check box for 'yes' or 'skip this ques-51 tion'." The commissioner of health shall not maintain records of any person 52 53 who checks "skip this question". Except where the application is made in 54 person or electronically, failure to check a box shall not impair the

54 person or electronically, failure to check a box shall not impair the 55 validity of an application, and failure to check "yes" or checking "skip 56 this question" shall not be construed to imply a wish not to donate. In

the case of an applicant under eighteen years of age, checking "yes" 1 2 shall not constitute consent to make an anatomical gift or registration 3 in the donate life registry, except as otherwise provided pursuant to 4 the provisions of paragraph (b) of subdivision one of section forty-5 three hundred one of the public health law. Where an applicant has б previously consented to make an anatomical gift or registered in the 7 donate life registry, checking "skip this question" or failing to check 8 a box shall not impair that consent or registration. In addition, an 9 applicant for a commercial driver's license who will operate a commer-10 cial motor vehicle in interstate commerce shall certify that such appli-11 cant meets the requirements to operate a commercial motor vehicle, as set forth in public law 99-570, title XII, and title 49 of the code of 12 federal regulations, and all regulations promulgated by the United 13 14 States secretary of transportation under the hazardous materials transportation act. In addition, an applicant for a commercial driver's 15 16 license shall submit a medical certificate at such intervals as required 17 by the federal motor carrier safety improvement act of 1999 and Part 383.71(h) of title 49 of the code of federal regulations relating to 18 medical certification and in a manner prescribed by the commissioner. 19 20 For purposes of this section and sections five hundred three, five 21 hundred ten-a, and five hundred ten-aa of this title, the terms "medical certificate" and "medical certification" shall mean a form substantially 22 in compliance with the form set forth in Part 391.43(h) of title 49 of 23 the code of federal regulations. Upon a determination that the holder of 24 25 a commercial driver's license has made any false statement, with respect 26 to the application for such license, the commissioner shall revoke such 27 license.

28 § 10. Section 4132 of the public health law is amended by adding a new 29 subdivision 5 to read as follows:

## 30 <u>5. Each parent of the child may choose to be designated on the</u> 31 <u>original certificate of birth or by amendment as "father" or "mother" or</u> 32 <u>"parent".</u>

§ 11. The section heading and paragraph (e) of subdivision 1 of section 4138 of the public health law, the section heading as amended by chapter 201 of the laws of 1972 and paragraph (e) of subdivision 1 as amended by section 9 of part L of chapter 56 of the laws of 2020, are amended and a new paragraph (f) is added to subdivision 1 to read as follows:

39 Birth certificate; new certificate in case of subsequent marriage of 40 unwed parents; adoption; adjudication of parentage; change of name <u>of</u> 41 <u>registrant or parent; gender transition of registrant or parent</u>.

42 (e) the certificate of birth of a child born out of wedlock as defined 43 in paragraph (b) of subdivision one of section four thousand one hundred 44 thirty-five of this article has been filed without entry of the name of 45 the signatory other than the person who gave birth and the commissioner 46 thereafter receives the acknowledgment of parentage pursuant to section 47 one hundred eleven-k of the social services law or section four thousand one hundred thirty-five-b of this article executed by the person who 48 49 gave birth and the other signatory which authorizes the entry of the 50 name of such other signatory, and which may also authorize a conforming 51 change in the surname of the child[+]; or

52 (f) any person born in New York state who submits an application to 53 change the gender on the birth certificate and an affidavit attesting 54 under penalty of perjury that the request for a change of gender to 55 (female, male, or X) is to conform the person's documents and records to 56 the person's gender identity and is not made for any fraudulent purpose.

1	A sex designation of X shall not be a required sex designation of any
2	individual. Upon receipt of the documentation, the commissioner shall
3	establish a new birth certificate reflecting the gender stated in the
4	application and any change in name, if accompanied by a court order for
5	a change of name. If such application is made on behalf of a person
6	younger than seventeen, such affidavit shall be signed by the person's
7	parent, legal guardian, mental health or medical provider, or social
8	services provider.
9	§ 12. This act shall take effect on the one hundred eightieth day
10	after it shall have become a law. Effective immediately, the addition,
11	amendment and/or repeal of any rule or regulation necessary for the

12 implementation of this act on its effective date are authorized to be 13 made and completed on or before such effective date.