

STATE OF NEW YORK

10678

IN ASSEMBLY

August 12, 2022

Introduced by COMMITTEE ON RULES -- (at request of M. of A. Weprin) --
read once and referred to the Committee on Correction

AN ACT to amend the correction law, in relation to correctional facility
visits by the correctional association

The People of the State of New York, represented in Senate and Assem-
bly, do enact as follows:

1 Section 1. Subdivision 3 of section 146 of the correction law, as
2 amended by chapter 32 of the laws of 2021, is amended to read as
3 follows:
4 3. a. Notwithstanding any other provision of law to the contrary, the
5 correctional association shall be permitted, at its pleasure on any day
6 at any time of day and without advance notice, to access, visit,
7 inspect, and examine all state correctional facilities [~~with seventy-two~~
8 ~~hours advance notice to the department~~] and all facilities in which
9 people under the custody or supervision of the department are being held
10 or used for operational purposes, including, but not limited to, the
11 Central New York Psychiatric Center. Up to twelve people may comprise
12 the visiting party[~~, provided, however, that only four people from the~~
13 ~~party may enter a special housing facility or unit at the same time~~].
14 The correctional association shall have unfettered access to every area
15 of the facilities without department escort. The department shall
16 provide escort whenever requested by the correctional association. Prior
17 to the visitation authorized pursuant to this subdivision, the correc-
18 tional association shall provide to the department on, at least, an
19 annual basis a list of people who will be visiting the facility or
20 facilities, including names, dates of birth, driver's license numbers
21 and their designation as an employee, board member, or designee in order
22 for the department to perform prompt background checks, which shall not
23 be unreasonably disapproved and any objections must be provided in a
24 timely manner. The correctional association may from time to time
25 supplement the list of visitors by providing the same information with
26 the same prompt background check and disapproval requirements. During
27 all visits, the correctional association shall be given unfettered
28 access to all paper, electronic, and digital records, including, but not

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[~~-~~] is old law to be omitted.

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1 limited to, documents, papers, logbooks, emails, books, data, video and
2 audio recordings, policies, and procedures pertaining to the management,
3 condition, issues or operation of any correctional facility, including
4 records concerning incarcerated individuals, except for records that are
5 protected from disclosure under state or federal law. At all times
6 during all visits and inspections, the correctional association shall be
7 permitted to use relevant electronic equipment, including but not limit-
8 ed to, audio and video recording devices, cameras, and computers and
9 tablets for purposes of typing, recording, documentation, the adminis-
10 tration of surveys, and other related purposes, as well as relevant
11 instruments of measurement, including but not limited to those used for
12 measuring distance, sound decibels, temperature, and air quality. The
13 department may not place restrictions on such visits and inspections,
14 including during periods when a facility is locked down or experiencing
15 a facility wide emergency[~~., In addition, the department may restrict~~
16 ~~access to a portion of a facility in an emergency situation for the~~
17 ~~duration of the emergency. For the purpose of this subdivision, an emer-~~
18 ~~gency shall be determined by the commissioner or his or her designee and~~
19 ~~defined as a significant risk to the safety or security of the facility,~~
20 ~~or the health, safety or security of staff or incarcerated individuals,~~
21 ~~or an event that significantly compromises the operations of the facili-~~
22 ~~ty] except in extraordinary circumstances in which there is explicit
23 evidence that there is a specific, serious risk to the safety of the
24 correctional association visiting team if they enter the facility even
25 if security staff accompanies them during the visit.~~

26 b. [~~Upon twenty-four hours advance notice, at~~ At the commencement and
27 conclusion of any visits to, or inspections and examinations of, state
28 correctional facilities, the superintendent and executive team, [~~to the~~
29 ~~extent practicable~~] upon request by the correctional association, shall
30 meet with the correctional association[~~., Upon twenty-four hours advance~~
31 ~~notice, the~~] privately without representatives of the central office
32 present. Representatives of the office of mental health and any other
33 entities or agencies providing services in a facility shall meet with
34 the correctional association upon request. The correctional association
35 may meet privately with the inmate liaison committee and representatives
36 of the inmate grievance resolution committee or any other organization
37 of incarcerated individuals recognized by the department.

38 c. [~~During the course of any such visit, inspection or examination,~~
39 ~~upon consent of the person being interviewed, the~~] The correctional
40 association shall have the power to interview and converse publicly or
41 confidentially with any correctional employee or administrator, any
42 incarcerated individual, and any other person providing, supervising, or
43 monitoring services in a correctional facility, whether or not employed
44 by such facility. Such interviews shall not be restricted by the depart-
45 ment or the office of mental health any other agency or attended by
46 anyone on behalf of the department or the office of mental health or any
47 other agency, nor shall there be any retaliation or adverse action taken
48 by the department or other state agency against [~~any incarcerated indi-~~
49 ~~vidual~~] anyone who [~~agrees to speak~~] speaks with the correctional asso-
50 ciation. The department may not limit the number of individuals the
51 correctional association may interview or the duration of the inter-
52 views[~~., in any manner unreasonable under the circumstances~~]. The
53 correctional association shall have the power to conduct private, confi-
54 dential meetings [~~reasonable in number under the circumstances~~] at their
55 pleasure and without notice to the department with incarcerated people
56 in housing units and in attorney visiting rooms or other rooms in the

1 facility in which their conversations will remain confidential. No
2 department employee may attend or listen to any such meeting without the
3 consent of the correctional association.

4 d. The correctional association shall be provided within fourteen
5 days of any request to the department or other agency with records rele-
6 vant to correctional facilities, by mail and electronically in easily
7 searchable and usable formats, such paper, electronic, and digital
8 records that are not otherwise protected from disclosure by state or
9 federal law including but not limited to any and all documents, papers,
10 logbooks, books, data, video, audio, policies, procedures, directives
11 and emails related to the management, conditions of confinement and
12 treatment of persons under custody, issues or operation of any state
13 correctional facility, including policies, practices, and procedures
14 relating to staff training and recruitment, so as to enable the correc-
15 tional association to carry out its mission and duties.

16 e. The correctional association shall periodically~~[, but not less than~~
17 ~~every five years,~~ conduct inspections of ~~[each state]~~ correctional
18 ~~[facility]~~ facilities, prioritized based on the correctional associ-
19 ation's assessment of systemic issues, and [shall] issue reports and
20 recommendations to the governor, the legislature and the public about
21 the conditions and issues at ~~[each such facility]~~ correctional facili-
22 ties. When preparing such formal reports and recommendations, the
23 correctional association shall submit a tentative copy of such report
24 and recommendations to the commissioner~~[-The commissioner may],~~ and, if
25 the correctional association so chooses, to the commissioner of mental
26 health, commissioner of the parole board, commissioner of the department
27 of health, and any other relevant commissioners or administrators. All
28 commissioners receiving such report shall submit a written response to
29 such tentative report within ~~[sixty]~~ thirty days of the receipt thereof,
30 including a plan of action for addressing the findings and recommenda-
31 tions. When the correctional association thereafter submits its final
32 report and recommendations, it shall contain a complete copy of the
33 response, if any, submitted to the tentative report and recommendations.
34 The department, the office of mental health, the parole board, the
35 department of health and any other agency that received recommendations
36 shall implement their plan of action and shall publicly report on the
37 progress of such plan within sixty days of the correctional associ-
38 ation's final report.

39 ~~[e-]~~ f. The correctional association may send, and distribute during
40 prison visits, confidential written and electronic surveys or question-
41 naires to people in custody or employees concerning conditions of
42 confinement, working conditions, or other subjects within the scope of
43 their mission without prior approval of the department. People incar-
44 cerated shall be permitted to confidentially complete and return to the
45 correctional association such surveys either in written format or elec-
46 tronically. The correctional association may also receive free confiden-
47 tial phone calls and emails from incarcerated individuals and/or set up
48 a confidential hotline for individuals to use if they choose to contact
49 them.

50 ~~[f-]~~ g. The department, in consultation with the office of mental
51 health, the department of health, the parole board, the office of
52 special investigations, and any other relevant agency, shall publicly
53 report on its website on a monthly basis, and with semi-annual and annu-
54 al cumulative reports, with a word searchable database and cumulative
55 subject matter index, data relevant to the conditions and experiences of
56 people in correctional facilities, with any personal identifying infor-

1 mation redacted, including but not limited to: all data on individuals
2 under custody; department daily population data; all data on people
3 under community supervision including but not limited to as related to
4 sentence, aggregate time on parole, and location; all data on deaths,
5 suicides and incidents of self-harm and attempted suicide; parole board
6 hearings, release decisions, and appeals all disaggregated by basis for
7 the revocation, outcome, and location; grievances aggregated by type and
8 outcome; prison rape elimination act complaints disaggregated by type
9 and outcome; disciplinary data disaggregated by type and outcome; unusu-
10 al incidents disaggregated by type and outcome; staff uses of force
11 disaggregated by level of injury to incarcerated individuals and staff
12 and outcome of any disciplinary or other action taken; office of special
13 investigations complaints received disaggregated by date received, date
14 closed, and outcome; operational and capital expenditure disaggregated
15 by facility; Corcraft and other industry revenue and expenditures; and
16 wages paid to incarcerated individuals. All such data in this section
17 shall be disaggregated by facility, location within a facility where
18 relevant, and all relevant demographic categories, including but not
19 limited to, race, ethnicity, age, gender, gender identity, mental health
20 treatment level, medical conditions, pregnancy or postpartum status, and
21 identification as lesbian, gay, bisexual, transgender, intersex, or
22 gender non-conforming. The department shall also publicly report on its
23 website in an easily accessible location, all policies, directives, and
24 memorandums that are not privileged or confidential, all new and reis-
25 sued directives, and all new memorandums issued to the incarcerated
26 population or staff.

27 h. The access, visits, and inspection of state correctional facilities
28 by the correctional association pursuant to this subdivision shall be
29 undertaken solely in furtherance of the correctional association's
30 lawful powers, duties and obligations, and information obtained pursuant
31 to these powers shall be used solely in furtherance of the correctional
32 association's mission. Employees, board members and designees shall be
33 required to sign [~~a waiver~~] an acknowledgement of the foregoing as a
34 condition of entry into a correctional facility pursuant to this subdivi-
35 vision.

36 i. In all circumstances in which the department has, or enters into,
37 any memorandum of understanding or similar agreement with any other
38 state or local agency, such agency shall also be subject to the
39 provisions of this subdivision.

40 j. In any case where the department or other agency operating in the
41 prisons or an employee thereof shall fail to comply with the provisions
42 of this subdivision, the correctional association may apply to the
43 supreme court for an order directed to the department or such employee
44 of the department requiring compliance therewith. Upon such application,
45 the court may issue such order as may be just, and a failure to comply
46 with the order of the court shall be a contempt of court and be punisha-
47 ble as such; any action or proceeding commenced by the correctional
48 association pursuant to this subdivision shall have expedited treatment
49 by the court.

50 § 2. This act shall take effect immediately.