

# STATE OF NEW YORK

9287

## IN SENATE

May 12, 2022

Introduced by Sen. KAVANAGH -- read twice and ordered printed, and when printed to be committed to the Committee on Housing, Construction and Community Development

AN ACT to amend the multiple dwelling law and the private housing finance law, in relation to establishing a program to address the legalization of specified inhabited accessory spaces and the conversion of accessory spaces in a city with a population of one million or more

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The multiple dwelling law is amended by adding a new article 7-D to read as follows:

### ARTICLE 7-D ACCESSORY SPACES

#### Section 288. Definitions.

#### 289. Inhabited accessory space and accessory space local laws and regulations.

#### 290. Tenant protections in inhabited accessory spaces.

9 § 288. Definitions. As used in this article, unless the context or subject matter requires otherwise, the following terms shall have the following meanings:

12 1. "inhabited accessory space" means an accessory space unlawfully occupied as a residence by one or more tenants on or prior to the effective date of this article;

15 2. "accessory space" means occupiable space in a private dwelling or multiple dwelling or on the same tax lot as a private dwelling or multiple dwelling, including but not limited to a garage, attic, basement or cellar, that is in existence on the effective date of this article and that may be converted to habitable space in accordance with a local law authorized by this article;

21 3. "habitable space" means rooms and spaces within a dwelling unit, including bedrooms, living rooms, studies, recreation rooms, kitchens, dining rooms, and other similar spaces;

EXPLANATION--Matter in italics (underscored) is new; matter in brackets [-] is old law to be omitted.

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1 4. "occupiable space" means a room or enclosed space, other than a  
2 habitable space, designed for human occupancy or use;

3 5. "rented" means leased, let, or hired out, with or without a written  
4 agreement; and

5 6. "tenant" means an individual to whom an inhabited accessory space  
6 is rented.

7 § 289. Inhabited accessory space and accessory space local laws and  
8 regulations. 1. Notwithstanding any other provision of state or local  
9 law to the contrary, in a city with a population of one million or more,  
10 the local legislative body may, by local law, establish a program to  
11 address, as appropriate, and provided that safety is protected, (a) the  
12 legalization of specified inhabited accessory spaces through conversion  
13 of such spaces that are in existence prior to the effective date of this  
14 article to legal dwelling units, or (b) the conversion of other speci-  
15 fied accessory spaces in existence prior to the effective date of this  
16 article to legal dwelling units.

17 2. The program established by such local law may provide to an owner  
18 who converts an inhabited accessory space in accordance with a local law  
19 authorized by this article or who otherwise abates the illegal occupancy  
20 of an accessory space amnesty from prosecution, as applicable, for  
21 violations of this chapter or other state law or local law, rules, and  
22 the zoning resolution of such city, and resolution of any outstanding  
23 judgments issued in connection with any violation of such laws, rules or  
24 zoning resolution issued before the effective date of this article.

25 3. Such local law may provide that any provision of this chapter or  
26 any other state law or local law, rule or regulation, shall not be  
27 applicable, as necessary, to provide for the alterations necessary for  
28 the conversion of an inhabited accessory space or accessory space into a  
29 lawful dwelling unit. Any amendment of the zoning resolution necessary  
30 to enact such program shall be subject to a public hearing at the plan-  
31 ning commission of such locality, and approval by such commission and  
32 the legislative body of such local government, but shall not require  
33 environmental review or any additional land use review.

34 § 290. Tenant protections in inhabited accessory spaces. 1. The  
35 program authorized by this article shall require an application to make  
36 alterations to legalize an inhabited accessory space be accompanied by a  
37 certification indicating whether such unit was rented to a tenant on the  
38 effective date of this article, notwithstanding whether the occupancy of  
39 such unit was authorized by law. A city may not use such certification  
40 as the basis for an enforcement action for illegal occupancy of such  
41 unit, provided that nothing contained in this article shall be construed  
42 to limit such city from issuing a vacate order for hazardous conditions,  
43 when appropriate.

44 2. The local law authorized by this article shall provide that a  
45 tenant in occupancy at the time of the effective date of this article,  
46 who is evicted or otherwise removed from such unit as a result of an  
47 alteration necessary to bring an inhabited accessory space into compli-  
48 ance with the standards established by the local law authorized by this  
49 article, shall have a right of first refusal to return to such unit as a  
50 tenant upon its first lawful occupancy as a legal dwelling unit,  
51 notwithstanding whether the occupancy at the time of the effective date  
52 of this article was authorized by law. Such local law shall specify how  
53 to determine priority when multiple tenants may claim such right.

54 3. A tenant unlawfully denied a right of first refusal to return to a  
55 legal dwelling unit, as provided pursuant to the local law authorized by  
56 this article, shall have a cause of action in any court of competent

jurisdiction for compensatory damages or declaratory and injunctive relief as the court deems necessary in the interests of justice, provided that such compensatory relief shall not exceed the annual rental charges for such legal dwelling unit.

§ 2. Subdivision 1 of section 472 of the private housing finance law, as amended by chapter 479 of the laws of 2005, is amended to read as follows:

1. Notwithstanding the provisions of any general, special or local law, a municipality, acting through an agency, is authorized: (a) to make, or contract to make, loans to low and moderate income owner-occupants of one to four unit existing private or multiple dwellings within its territorial limits, subject to the limitation of subdivisions two through seven of this section, in such amounts as shall be required for the rehabilitation of such dwellings, provided, however, that such loans shall not exceed sixty thousand dollars per dwelling unit, except that the limitation on the maximum amount of a loan, as described in this paragraph, shall not apply to any such loan for, in whole or in part, rehabilitation of an inhabited accessory space or an accessory space for which such owner has sought a permit pursuant to the local law authorized pursuant to section two hundred eighty-nine of the multiple dwelling law. Such loans may also include the refinancing of the outstanding indebtedness of such dwellings, and the municipality may make temporary loans or advances to such owner-occupants in anticipation of permanent loans for such purposes; and

(b) to make or contract to make grants to any owner described in paragraph (a) of this subdivision, on the same terms as permitted under such paragraph for a loan.

§ 3. Section 472 of the private housing finance law is amended by adding a new subdivision 1-a to read as follows:

1-a. As used in this article, the term "loan" shall include any grant made by a municipality pursuant to this article, provided, however, that provisions of this article concerning the repayment or forgiveness of, or security for, a loan shall not apply to any grant made pursuant to this article.

§ 4. Subdivision 2 of section 473 of the private housing finance law, as added by chapter 786 of the laws of 1987, is amended to read as follows:

2. A municipality shall neither make nor participate in a loan to an owner-occupant of an existing private or multiple dwelling pursuant to this article unless the agency finds that the area in which such dwelling is situated is a blighted, deteriorated or deteriorating area or has a blighting influence on the surrounding area, or is in danger of becoming a slum or a blighted area because of the existence of substandard, unsanitary, deteriorating or deteriorated conditions, an aged housing stock, or other factors indicating an inability of the private sector to cause such rehabilitation to be made, except that any such finding shall not be required for any such loan for, in whole or in part, rehabilitation of an inhabited accessory space or an accessory space for which such owner has sought a permit pursuant to the local law authorized pursuant to section two hundred eighty-nine of the multiple dwelling law.

§ 5. This act shall take effect immediately.