STATE OF NEW YORK

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2021-2022 Regular Sessions

IN SENATE

May 10, 2021

Introduced by Sen. GOUNARDES -- (at request of the State Comptroller) -- read twice and ordered printed, and when printed to be committed to the Committee on Civil Service and Pensions

AN ACT to amend the retirement and social security law, in relation to the ordinary death benefit

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. The closing paragraph of paragraph 2 of subdivision a of section 448 of the retirement and social security law, as amended by chapter 513 of the laws of 2010, is amended to read as follows:

chapter 513 of the laws of 2010, is amended to read as follows: In the case of a member of the New York state teachers' retirement 5 system, commencing upon attainment of age sixty-one, the benefit otherwise provided pursuant to this paragraph shall be reduced while the member is in service to ninety-six per centum of the benefit otherwise payable and each year thereafter the benefit payable shall be reduced by an amount equal to four per centum per year of the original benefit 10 otherwise payable, but not below sixty per centum of the original bene-11 fit otherwise payable. In the case of a member of the New York city employees' retirement system, the New York city board of education 13 retirement system or the New York city teachers' retirement system, 14 commencing upon attainment of age sixty-one, the benefit otherwise provided pursuant to this paragraph shall be reduced while the member is in service to ninety-five per centum of the benefit otherwise payable 16 and each year thereafter the benefit payable shall be reduced by an 17 amount equal to five per centum per year of the original benefit other-18 19 wise payable, but not below fifty per centum of the original benefit 20 otherwise payable. In the case of any member of the New York state and 21 local employees' retirement system who is permitted to retire without 22 regard to age or a member of the New York state and local police and 23 fire retirement system, commencing upon attainment of age [sixty-one] 24 sixty-two if such member's date of membership is prior to April first,

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two thousand twelve or attainment of age sixty-three if such member's date of membership is on or after April first, two thousand twelve, 3 benefit otherwise provided pursuant to this paragraph shall be reduced while the member is in service to ninety-seven per centum of the benefit otherwise payable, and each year thereafter the benefit payable shall be reduced by an amount equal to three per centum per year of the original benefit otherwise payable, but not below seventy per centum of the 7 original benefit otherwise payable. In the case of any other member of 9 the New York state and local employees' retirement system, commencing 10 upon attainment of age [sixty-one] sixty-two if such member's date of 11 membership is prior to April first, two thousand twelve or attainment of age sixty-three if such member's date of membership is on or after April 12 13 first, two thousand twelve, the benefit otherwise provided pursuant 14 this paragraph shall be reduced while the member is in service to nine-15 ty-six per centum of the benefit otherwise payable, and each year there-16 after the benefit payable shall be reduced by an amount equal to four 17 per centum per year of the original benefit otherwise payable, but not 18 below sixty per centum of the original benefit otherwise payable. Upon 19 retirement from any retirement system, the benefit in force shall be 20 reduced by fifty per centum; upon completion of the first year of 21 retirement, the benefit in force at the time of retirement shall be reduced by an additional twenty-five per centum, and upon commencement 22 the third year of retirement, the benefit shall be ten per centum of 23 24 the benefit in force at age sixty, if any, or at the time of retirement 25 retirement preceded such age; provided, however, the benefit in 26 retirement shall not be reduced below ten per centum of the benefit in 27 force at age sixty, if any, or at the time of retirement if retirement preceded such age. Notwithstanding any other provision of this paragraph 28 29 to the contrary, the benefit for a retiree from the New York state and 30 local employees' retirement system shall not be reduced below ten per 31 centum of the benefit in force at the time of retirement.

§ 2. The closing paragraph of paragraph 2 of subdivision a of section 508 of the retirement and social security law, as amended by chapter 513 of the laws of 2010, is amended to read as follows:

35 Notwithstanding any other provision of this paragraph, in the case of 36 a member of the New York state teachers' retirement system, commencing upon attainment of age sixty-one, the benefit otherwise provided pursu-38 ant to this paragraph shall be reduced while the member is in service to ninety-six per centum of the benefit otherwise payable, and each year 39 40 thereafter the benefit payable shall be reduced by an amount equal to 41 four per centum per year of the original benefit otherwise payable, but 42 not below sixty per centum of the original benefit otherwise payable. In 43 the case of a member of the New York city employees' retirement system, 44 the New York city board of education retirement system or the New York 45 city teachers' retirement system, commencing upon attainment of age 46 sixty-one, the benefit otherwise provided pursuant to this paragraph 47 shall be reduced while the member is in service to ninety-five per centum of the benefit otherwise payable and each year thereafter the 48 49 benefit payable shall be reduced by an amount equal to five per centum 50 per year of the original benefit otherwise payable, but not below fifty 51 per centum of the original benefit otherwise payable. In the case of any 52 member of the New York state and local employees' retirement system who is permitted to retire without regard to age, commencing upon attainment 54 of age [sixty-one] sixty-two if such member's date of membership is to April first, two thousand twelve or attainment of age sixty-55 three if such member's date of membership is on or after April first,

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two thousand twelve, the benefit otherwise provided pursuant to this paragraph shall be reduced while the member is in service to ninety-sev-3 en per centum of the benefit otherwise payable, and each year thereafter the benefit payable shall be reduced by an amount equal to three per centum per year of the original benefit otherwise payable, but not below seventy per centum of the original benefit otherwise payable. In the 7 case of any other member of the New York state and local employees' retirement system, commencing upon attainment of age [sixty-one] sixty-9 two if such member's date of membership is prior to April first, two thousand twelve or attainment of age sixty-three if such member's date 10 11 of membership is on or after April first, two thousand twelve, the benefit otherwise provided pursuant to this paragraph shall be reduced while 12 13 the member is in service to ninety-six per centum of the benefit other-14 wise payable, and each year thereafter the benefit payable shall be 15 reduced by an amount equal to four per centum per year of the original 16 benefit otherwise payable, but not below sixty per centum of the 17 original benefit otherwise payable. Upon retirement from any retirement system, the benefit in force shall be reduced by fifty per centum; upon 18 19 completion of the first year of retirement, the benefit in force at the 20 time of retirement shall be reduced by an additional twenty-five per 21 centum, and upon commencement of the third year of retirement, the beneshall be ten per centum of the benefit in force at age sixty, if 22 any, or at the time of retirement if retirement preceded such age; 23 provided, however, the benefit in retirement shall not be reduced below 24 25 ten per centum of the benefit in force at age sixty, if any, or at the 26 time of retirement if retirement preceded such age. Notwithstanding any 27 other provision of this paragraph to the contrary, the benefit for a 28 retiree from the New York state and local employees' retirement system 29 shall not be reduced below ten per centum of the benefit in force at the 30 time of retirement.

§ 3. The closing subparagraph of paragraph 2 of subdivision a of section 606 of the retirement and social security law, as amended by chapter 513 of the laws of 2010, is amended to read as follows:

In the case of a member of the New York state teachers' retirement system, commencing upon attainment of age sixty-one, the benefit otherwise provided pursuant to this paragraph shall be reduced while the member is in service to ninety-six per centum of the benefit otherwise payable, and each year thereafter the benefit payable shall be reduced by an amount equal to four per centum per year of the original benefit otherwise payable, but not below sixty per centum of the original benefit otherwise payable. In the case of a member of the New York city employees' retirement system, the New York city board of education retirement system or the New York city teachers' retirement system, commencing upon attainment of age sixty-one, the benefit otherwise provided pursuant to this paragraph shall be reduced while the member is in service to ninety-five per centum of the benefit otherwise payable and each year thereafter the benefit payable shall be reduced by an amount equal to five per centum per year of the original benefit otherwise payable, but not below fifty per centum of the original benefit otherwise payable. In the case of any member of the New York state and local employees' retirement system who is permitted to retire without regard to age, commencing upon attainment of age [sixty-one] sixty-two if such member's date of membership is prior to April first, two thou-54 <u>sand twelve or attainment of age sixty-three if such member's date of</u> membership is on or after April first, two thousand twelve, the benefit otherwise provided pursuant to this paragraph shall be reduced while the

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1 member is in service to ninety-seven per centum of the benefit otherwise payable, and each year thereafter the benefit payable shall be reduced 3 by an amount equal to three per centum per year of the original benefit otherwise payable, but not below seventy per centum of the original benefit otherwise payable. In the case of any other member of the New York state and local employees' retirement system, commencing upon 7 attainment of age [sixty one] sixty-two if such member's date of membership is prior to April first, two thousand twelve or attainment of age 9 sixty-three if such member's date of membership is on or after April 10 first, two thousand twelve, the benefit otherwise provided pursuant to 11 this paragraph shall be reduced while the member is in service to ninety-six per centum of the benefit otherwise payable, and each year there-12 13 after the benefit payable shall be reduced by an amount equal to four 14 per centum per year of the original benefit otherwise payable, but not 15 below sixty per centum of the original benefit otherwise payable. Upon retirement, from any retirement system, the benefit in force shall be 16 17 reduced by fifty per centum; upon completion of the first year of retirement, the benefit in force at the time of retirement shall be 18 19 reduced by an additional twenty-five per centum, and upon commencement 20 the third year of retirement, the benefit shall be ten per centum of 21 the benefit in force at age sixty, if any, or at the time of retirement retirement preceded such age; provided, however, the benefit in 22 retirement shall not be reduced below ten per centum of the benefit in 23 force at age sixty, if any, or at the time of retirement if retirement 24 25 preceded such age. Notwithstanding any other provision of this paragraph to the contrary, the benefit for a retiree from the New York state and local employees' retirement system shall not be reduced below ten per 27 28 centum of the benefit in force at the time of retirement.

§ 4. Notwithstanding any other provision of law to the contrary, the provisions of this act shall not be subject to section 25 of the retirement and social security law.

32 § 5. This act shall take effect on the first of April next succeeding 33 the date on which it shall have become a law.

FISCAL NOTE. -- Pursuant to Legislative Law, Section 50:

This bill would delay reductions in the ordinary death benefits payable to beneficiaries of the New York State and Local Employees' Retirement System (ERS) and New York State and Local Police and Fire Retirement System (PFRS), ensuring that no reduction applies before a member becomes eligible for an unreduced retirement benefit. Currently, annual reductions of 4% (ERS age-based plans) or 3% (all other plans) are applied to ordinary death benefits immediately when a member attains age 61. This bill would delay the reductions until age 62 for members in Tiers 1-5, and age 63 for members in Tier 6.

Insofar as this bill affects the ERS, if this legislation is enacted during the 2021 legislative session, there would be an increase in the present value of future costs of approximately \$19.4 million which would be shared by the State of New York and all of the participating employers in the ERS. The estimated first year cost would be approximately \$954,000 to the State of New York and approximately \$1.37 million to the participating employers in the ERS.

Insofar as this bill affects PFRS, if this legislation is enacted during the 2021 legislative session, we anticipate that the cost will be negligible.

Summary of relevant resources:

Membership data as of March 31, 2020 was used in measuring the impact of the proposed change, the same data used in the April 1, 2020 actuari-

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al valuation. Distributions and other statistics can be found in the 2020 Report of the Actuary and the 2020 Comprehensive Annual Financial Report.

The actuarial assumptions and methods used are described in the 2020 Annual Report to the Comptroller on Actuarial Assumptions, and the Codes, Rules and Regulations of the State of New York: Audit and Control.

The Market Assets and GASB Disclosures are found in the March 31, 2020 New York State and Local Retirement System Financial Statements and Supplementary Information.

I am a member of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

This fiscal note does not constitute a legal opinion on the viability of the proposed change nor is it intended to serve as a substitute for the professional judgment of an attorney.

This estimate, dated April 1, 2021, and intended for use only during the 2021 Legislative Session, is Fiscal Note No. 2021-113, prepared by the Actuary for the New York State and Local Retirement System.