

STATE OF NEW YORK

6591

2021-2022 Regular Sessions

IN SENATE

May 7, 2021

Introduced by Sens. JORDAN, OBERACKER -- read twice and ordered printed,
and when printed to be committed to the Committee on Finance

AN ACT to amend the executive law, in relation to the major renewable energy development program; to amend the agriculture and markets law, in relation to establishing the significant farmland identification program; to amend the state finance law, in relation to establishing the farmland and agricultural preservation fund; and to provide for the repeal of such provisions upon the expiration thereof

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. This act shall be known and may be cited as the "signif-
2 ican farmland preservation act".
3 § 2. Legislative intent. It is the intent of this legislature to
4 support and maintain significant farmland for future generations. The
5 legislature recognizes that soil health and viability is a critical part
6 not only of the environment and ecosystem, but also plays a critical
7 role in the health of the economy. Significant farmland is the lasting
8 legacy of major parts of New York state and has provided for the wellbe-
9 ing and survival of generations of farmers. Those farmers, in turn, have
10 provided for the state in numerous ways, not only economically, but with
11 respect to providing food and sustenance for people in all parts of the
12 state as well as in other parts of our nation. It is incumbent on this
13 legislature to preserve, to all extent possible, nationally significant
14 farmland for use by future generations while simultaneously providing
15 for protection against climate change, which poses a risk to significant
16 farmland. The legislature hereby determines that the public interest
17 require that renewable energy be encouraged to the greatest extent
18 possible while simultaneously recognizing that significant farmland must
19 be protected and preserved.
20 § 3. Subdivision 2 of section 94-c of the executive law is amended by
21 adding a new paragraph (k) to read as follows:

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 (k) "Significant farmland" shall mean farmland identified by the
2 commissioner of the department of agriculture and markets through the
3 significant farmland identification program established by subdivision
4 2-g of section sixteen of the agriculture and markets law.

5 § 4. Subdivision 3 of section 94-c of the executive law, as added by
6 section 4 of part JJJ of chapter 58 of the laws of 2020, paragraph (i)
7 as amended by section 2 of part BBB of chapter 55 of the laws of 2021,
8 is amended to read as follows:

9 3. Office of renewable energy siting; responsibilities. (a) There is
10 hereby established within the department an office of renewable energy
11 siting which is charged with accepting applications and evaluating,
12 issuing, amending, approving the assignment and/or transfer of siting
13 permits. The office shall exercise its authority by and through the
14 executive director.

15 (b) The office shall within [~~one year~~] three months of the effective
16 date of a chapter of the laws of two thousand twenty-one that amended
17 this section establish a set of uniform standards and conditions for the
18 siting, design, construction and operation of each type of major renewa-
19 ble energy facility relevant to issues that are common for particular
20 classes and categories of major renewable energy facilities, in consul-
21 tation with the New York state energy research and development authori-
22 ty, the department of environmental conservation, the department of
23 public service, the department of agriculture and markets, and other
24 relevant state agencies and authorities with subject matter expertise.
25 Prior to adoption of uniform standards and conditions, the office shall
26 hold four public hearings in different regions of the state to solicit
27 comment from municipal, or political subdivisions, and the public on
28 proposed uniform standards and conditions to avoid, minimize or mitigate
29 potential adverse significant farmland or environmental impacts from the
30 siting, design, construction and operation of a major renewable energy
31 facility.

32 (c) The uniform standards and conditions established pursuant to this
33 section shall be designed to avoid or minimize, to the maximum extent
34 practicable, any potential [~~significant~~] adverse significant farmland or
35 environmental impacts related to the siting, design, construction and
36 operation of a major renewable energy facility. Such uniform standards
37 and conditions shall apply to those environmental impacts the office
38 determines are common to each type of major renewable energy facility.

39 (d) In its review of an application for a permit to develop a major
40 renewable energy facility, the office, in consultation with the depart-
41 ment of environmental conservation, shall identify those site-specific
42 significant farmland or environmental impacts, if any, that may be
43 caused or contributed to by a specific proposed major renewable energy
44 facility and are unable to be addressed by the uniform standards and
45 conditions. The office shall draft in consultation with the department
46 of environmental conservation site specific permit terms and conditions
47 for such impacts, including provisions for the avoidance or mitigation
48 thereof, taking into account the CLCPA targets and the environmental
49 benefits of the proposed major renewable energy facility, provided,
50 however, that the office shall require that the application of uniform
51 standards and conditions and site-specific conditions shall achieve a
52 net conservation benefit to any impacted endangered and threatened
53 species.

54 (e) To the extent that environmental impacts are not completely
55 addressed by uniform standards and conditions and site-specific permit
56 conditions proposed by the office, and the office determines that miti-

1 gation of such impacts may be achieved by off-site mitigation, the
2 office may require payment of a fee by the applicant to achieve such
3 off-site mitigation. If the office determines, in consultation with the
4 department of environmental conservation, that mitigation of impacts to
5 endangered or threatened species that achieves a net conservation bene-
6 fit can be achieved by off-site mitigation, the amount to be paid for
7 such off-site mitigation shall be set forth in the final siting permit.
8 The office may require payment of funds sufficient to implement such
9 off-site mitigation into the endangered and threatened species miti-
10 gation fund established pursuant to section ninety-nine-hh of the state
11 finance law.

12 (f) To the extent that significant farmland impacts are not completely
13 addressed by uniform standards and conditions and site-specific permit
14 conditions proposed by the office, and the office determines that miti-
15 gation of such impact is not substantially possible, the office shall
16 require payment of a fee, to be established by the commissioner of agri-
17 culture and markets, by the applicant to the farmland and agricultural
18 preservation fund established by section eighty-nine-j of the state
19 finance law.

20 (g) The office, by and through the executive director, shall be
21 authorized to conduct hearings and dispute resolution proceedings, issue
22 permits, and adopt such rules, regulations and procedures as may be
23 necessary, convenient, or desirable to effectuate the purposes of this
24 section.

25 [~~(g)~~] (h) The office shall within one year of the effective date of
26 this section promulgate rules and regulations with respect to all neces-
27 sary requirements to implement the siting permit program established in
28 this section and promulgate modifications to such rules and regulations
29 as it deems necessary; provided that the office shall promulgate regu-
30 lations requiring the service of applications on affected municipalities
31 and political subdivisions simultaneously with submission of the appli-
32 cation to the office.

33 [~~(h)~~] (i) At the request of the office, all other state agencies and
34 authorities are hereby authorized to provide support and render services
35 to the office within their respective functions.

36 [~~(i)~~] (j) Notwithstanding any other provision of law, rule, or regu-
37 lation to the contrary and consistent with appropriations therefor,
38 employees of any state agency who are necessary to the functions of the
39 office and who may be substantially engaged in the performance of its
40 functions shall be transferred to the office in accordance with the
41 provisions of section seventy of the civil service law. Employees trans-
42 ferred pursuant to this section shall be transferred without further
43 examination or qualification and shall retain their respective civil
44 service classifications. Nothing set forth in this subdivision shall be
45 construed to impede, infringe, or diminish the rights and benefits that
46 accrue to employees through collective bargaining agreements, impact or
47 change an employee's membership in a bargaining unit, or otherwise
48 diminish the integrity of the collective bargaining relationship.

49 § 5. Subparagraph (ii) of paragraph c of subdivision 5 of section 94-c
50 of the executive law, as added by section 4 of part JJJ of chapter 58 of
51 the laws of 2020, is amended to read as follows:

52 (ii) For any municipality, political subdivision or an agency thereof
53 that has received notice of the filing of an application, pursuant to
54 regulations promulgated in accordance with this section, the munici-
55 pality or political subdivision or agency thereof shall within the time-
56 frames established by this subdivision submit a statement to the office

1 indicating whether the proposed facility is designed to be sited,
2 constructed and operated in compliance with applicable local laws and
3 regulations, if any, concerning the environment, farmland, or public
4 health and safety. In the event that a municipality, political subdivi-
5 sion or an agency thereof submits a statement to the office that the
6 proposed facility is not designed to be sited, constructed or operated
7 in compliance with local laws and regulations and the office determines
8 not to hold an adjudicatory hearing on the application, the department
9 shall hold non-adjudicatory public hearing in the affected municipality
10 or political subdivision.

11 § 6. Section 16 of the agriculture and markets law is amended by
12 adding a new subdivision 2-g to read as follows:

13 2-g. Oversee and administer a program entitled "significant farmland
14 identification program" to identify significant farmland for the
15 purposes of the major renewable energy development program established
16 by section ninety-four-c of the executive law and establish fees pursu-
17 ant to paragraph (f) of subdivision three of section ninety-four-c of
18 the executive law. The program shall identify significant farmland
19 throughout the state. The commissioner, in consultation with American
20 Farmland Trust shall promulgate a standard for significant farmland in
21 the state and shall promulgate rules and regulations for the program.

22 § 7. The state finance law is amended by adding a new section 89-j to
23 read as follows:

24 § 89-j. Farmland and agricultural preservation fund. 1. There is here-
25 by established in the joint custody of the state comptroller and the
26 commissioner of taxation and finance a special fund to be known as the
27 "farmland and agricultural preservation fund".

28 2. Such fund shall consist of all revenues received from significant
29 farmland mitigation funds pursuant to paragraph (f) of subdivision three
30 of section ninety-four-c of the executive law and all revenues received
31 from contributions, donations and all other moneys credited or trans-
32 ferred thereto from any other fund or source pursuant to law.

33 3. The moneys in such fund shall be expended for the purpose of making
34 grants to eligible applicant organizations that take part in preserva-
35 tion and furtherance of farmland.

36 4. Moneys of the account shall be paid out of the account on the audit
37 and warrant of the state comptroller on vouchers certified or approved
38 by the commissioner of agriculture and markets.

39 5. The commissioner of agriculture and markets shall promulgate rules
40 and regulations establishing the criteria governing the eligibility of
41 organizations to receive an award of grants as authorized by this
42 section.

43 § 8. This act shall take effect on the one hundred eightieth day after
44 it shall have become a law; provided, however, that:

45 (a) the amendments to section 94-c of the executive law made by
46 sections three, four and five of this act shall be subject to the expi-
47 ration and repeal of such section and shall expire and be deemed
48 repealed therewith;

49 (b) this act shall expire and be deemed repealed on the same date and
50 in the same manner as section 4 of part JJJ of chapter 58 of the laws of
51 2020 expires and is repealed; and

52 (c) any moneys remaining in the farmland and agricultural preservation
53 fund established by section seven of this act on the date such section
54 is repealed shall be deposited to the credit of the state general fund.