

STATE OF NEW YORK

6479

2021-2022 Regular Sessions

IN SENATE

April 30, 2021

Introduced by Sen. AKSHAR -- read twice and ordered printed, and when printed to be committed to the Committee on Mental Health

AN ACT to amend the mental hygiene law, the state finance law and the executive law, in relation to implementing statewide opioid settlement agreements and creating an opioid settlement fund

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The mental hygiene law is amended by adding a new article
2 26 to read as follows:

ARTICLE 26

STATEWIDE OPIOID SETTLEMENT AGREEMENTS

Section 26.01 Definitions.

26.02 Implementation.

26.03 Limitation on authority of government entities to bring lawsuits.

§ 26.01 Definitions.

10 As used in this article, the following terms shall have the following
11 meanings:

12 1. "Advisory board" means an advisory board jointly established within
13 the office of mental health and the office of addiction services and
14 supports pursuant to section 26.02 of this article.

15 2. "Approved uses" means any opioid or substance use disorder related
16 services, supports, or programs that fall within the list of uses
17 defined in any statewide opioid settlement agreement.

18 3. "Direct share subdivision" means every county of New York outside
19 the city of New York and Nassau and Suffolk counties.

20 4. "Government entity" means (a) the state of New York and each of its
21 departments, agencies, divisions, boards, commissions and/or instrumen-
22 talities, and (b) any governmental subdivision within the boundaries of
23 the state of New York, including, but not limited to, counties, municipi-
24 palities, districts, towns and/or villages, and any of their subdivi-

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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1 sions, special districts and any department, agency, division, board,
2 commission and/or instrumentality thereof.

3 5. "New York subdivisions" means each county, city, town, or village
4 in the state of New York.

5 6. "Participating entities" means participating entities as such term
6 is defined in any statewide opioid settlement agreement.

7 7. "Opioid settlement fund" means the fund created by the statewide
8 opioid agreements and section ninety-seven-bbbbb of the state finance
9 law, the funds of which shall be used or distributed by the commissioner
10 of mental health and the commissioner of addiction services and supports
11 for the purposes of opioid abatement.

12 8. "Released entities" means released entities as such term is defined
13 in the statewide opioid settlement agreements.

14 9. "Statewide opioid settlement agreements" means settlement agree-
15 ments, and related documents, entered into by the state and certain
16 opioid manufacturers, distributors, and related entities. Copies of such
17 agreements, including any amendments thereto, shall be kept on file by
18 the attorney general, who shall make such available for inspection and
19 copying pursuant to the provisions of article six of the public officers
20 law.

21 § 26.02 Implementation.

22 1. Powers and duties. (a) Each year the commissioner of mental health
23 and the commissioner of addiction services and supports, in consultation
24 with the commissioner of health, shall allocate funds contained within
25 the opioid settlement fund, established pursuant to section ninety-sev-
26 en-bbbbb of the state finance law, consistent with and subject to the
27 terms of any statewide opioid settlement agreement. Each New York subdi-
28 vision shall, as a condition of the receipt of such funds, certify at
29 the end of each fiscal year for which it receives such funds that all
30 funds provided to it under this provision of the agreements were spent
31 on projects and programs that constitute approved uses and provided that
32 such New York subdivision complies with the reporting requirements set
33 forth in this article.

34 (b) Each year the commissioner of mental health and the commissioner
35 of addiction services and supports, in consultation with the commission-
36 er of health, shall set aside funds, consistent with the terms of any
37 statewide opioid settlement agreements, for spending to: (i) fund state
38 projects that constitute approved uses, and (ii) carry out the duties of
39 the office of mental health, the office of addiction services and
40 supports and the advisory board under this article, including oversight
41 and administration of the opioid settlement fund and the advisory board.

42 (c) The commissioner of mental health and the commissioner of
43 addiction services and supports, in consultation with the commissioner
44 of health, and with the advice of the advisory board, shall have the
45 ability to amend the list of approved uses to add additional approved
46 uses at specified intervals in response to changing opioid and substance
47 use disorder needs in the state. Categories and subcategories may be
48 removed from the list of approved uses only with the approval of not
49 less than three-fourths of the members of the advisory board.

50 2. Rule promulgation. The commissioner of mental health and the
51 commissioner of addiction services and supports, in consultation with
52 the commissioner of health, may issue rules and regulations necessary to
53 effectuate the requirements of this section.

54 3. Oversight and auditing. The commissioner of mental health and the
55 commissioner of addiction services and supports, in consultation with
56 the commissioner of health, shall engage in oversight and audits of

1 services, supports, and programs funded through the opioid settlement
2 fund.

3 4. Reporting requirements. (a) Consistent with and subject to any
4 statewide opioid settlement agreement, each New York subdivision that
5 receives funds from the opioid settlement fund under any statewide
6 opioid settlement agreements shall annually provide to the office of
7 mental health and the office of addiction services and supports a
8 detailed accounting of the spending of such funds as well as analysis
9 and evaluation of the services, supports and programs it has funded.
10 Such accounting shall be provided on or before November first each year.
11 The office of mental health and the office of addiction services and
12 supports may withhold future funds from any New York subdivision that is
13 delinquent in providing such reporting, until the required report is
14 submitted.

15 (b) The commissioner of mental health and the commissioner of
16 addiction services and supports shall annually provide the speaker of
17 the assembly and the temporary president of the senate a detailed
18 accounting of the spending of all monies in the opioid settlement fund,
19 any spending by the direct share subdivisions, any spending by New York
20 city and Nassau and Suffolk counties, as well as an analysis and evalu-
21 ation of the services, supports and programs funded. This accounting
22 shall be provided on or before February first each year. In consultation
23 with the advisory board, the commissioners shall also report annually
24 the results of research funded by funds from these agreements, the
25 status of any outstanding audits, and the non-binding recommendations of
26 the advisory board.

27 5. Advisory board. There is hereby jointly established within the
28 office of mental health and the office of addiction services and
29 supports an advisory board on addressing the opioid epidemic consisting
30 of seventeen voting members, and a non-voting chairperson. Each member
31 of the advisory board shall have one vote, with all actions being taken
32 by an affirmative vote of the majority of present members.

33 (a) Appointments to the advisory board. The governor shall appoint
34 four voting members, and the non-voting chairperson, to the advisory
35 board. The speaker of the assembly and the temporary president of the
36 senate shall each appoint two voting members, the minority leader of the
37 senate and the minority leader of the assembly shall each appoint one
38 voting member, and the attorney general and the mayor of the city of New
39 York shall each appoint one voting member. The remaining five voting
40 members shall be appointed by the governor upon recommendation of the
41 following: one from the New York state association of counties, one from
42 the conference of local mental hygiene directors, one from the alcohol-
43 ism and substance abuse providers of New York state, one from friends of
44 recovery - New York, and one from the coalition of medication assisted
45 treatment providers and advocates. Such appointments shall be recom-
46 mended no later than sixty days after the effective date of this arti-
47 cle. Advisory board membership shall include persons, to the extent
48 practicable, who have expertise, experience, and education in public
49 health policy and research, medicine, substance use disorder and
50 addiction treatment, mental health services, harm reduction, public
51 budgeting, and also include representatives of communities that have
52 been disproportionately impacted by opioid addiction. Additionally, the
53 membership of the board shall be representative of the racial and ethnic
54 demographics of the state and reflect the geographic regions of the
55 state. Each member shall be appointed to serve three-year terms and in

1 the event of a vacancy, the vacancy shall be filled in the manner of the
2 original appointment for the remainder of the term.

3 (b) Meetings of the advisory board. The advisory board shall hold no
4 fewer than six public meetings annually, to be publicized and located in
5 a manner reasonably designed to facilitate attendance by residents
6 throughout the state. The advisory board shall function in a manner
7 consistent with New York's open meetings law, and with the Americans
8 with disabilities act. A majority of the appointed voting membership of
9 the advisory board shall constitute a quorum.

10 (c) Payment and ethics. Members of the advisory board shall receive no
11 compensation but shall be reimbursed for reasonable expenses. The
12 members of the advisory board and all staff shall be subject to the
13 applicable provisions of the public officers law. Members of the board
14 shall not take any action to direct funding from the opioid settlement
15 fund to any entity in which they or their family members have any inter-
16 est, direct or indirect, or receive any commission or profit whatsoever,
17 direct or indirect. Members of the board shall recuse themselves from
18 any discussion or vote relating to such interest.

19 (d) Staff and administration. The office of mental health and the
20 office of addiction services and supports shall provide staff to assist
21 with the functions of the advisory board.

22 (e) Responsibilities. The advisory board shall make evidence-based
23 recommendations regarding specific opioid settlement priorities and
24 expenditures from the opioid settlement fund from which any approved
25 expenditures shall be selected for approved uses. In carrying out its
26 obligations to provide such recommendations, the advisory board may
27 consider local, state and federal initiatives and activities related to
28 education, prevention, treatment, services and programs for individuals
29 and families experiencing and affected by opioid use disorder; recommend
30 statewide or regional priorities to address the state's opioid epidemic;
31 recommend statewide or regional funding with respect to specific
32 programs or initiatives; recommend measurable outcomes to determine the
33 effectiveness of funds expended for approved uses; and monitor the level
34 of permitted administrative expenses. To the extent that either commis-
35 sioner chooses not to follow a recommendation of the advisory board, he
36 or she shall make publicly available, within fourteen days after such
37 decision is made, a written explanation of the reasons for the decision
38 and allow fourteen days for the advisory board to respond to such public
39 explanation.

40 Additionally, the advisory board shall be responsible for overseeing
41 and reporting on services, supports and programs related to addressing
42 the opioid epidemic, developing priorities, goals and recommendations
43 for spending on such projects and programs, working with the department
44 of health to develop measurable outcomes for such projects and programs,
45 and making recommendations for policy changes and research to fund and
46 oversee other projects and programs related to addressing the opioid
47 epidemic, including for outside grants.

48 § 26.03 Limitation on authority of government entities to bring
49 lawsuits.

50 No government entity shall have the authority to bring released claims
51 against the released entities. Any pending litigation filed after the
52 effective date of this article asserting released claims brought by a
53 government entity shall be dismissed with prejudice.

54 § 2. The state finance law is amended by adding a new section 97-bbbbb
55 to read as follows:

1 § 97-bbbbb. Opioid settlement fund. 1. There is hereby established in
2 the joint custody of the comptroller and the commissioner of taxation
3 and finance a special fund to be known as the opioid settlement fund.
4 Such fund shall consist of moneys received by the state, as a result of
5 the settlement of litigation made in connection with claims arising from
6 the manufacture, marketing, distribution or dispensing of opioids.

7 2. The moneys in such fund shall only be appropriated or transferred
8 consistent with the terms of any statewide opioid settlement agreements.
9 If consistent with the terms of any such settlement agreements, moneys
10 shall be used for public health education and prevention campaigns,
11 treatment programs, harm reduction counseling services, housing
12 services, and to assist local governments with services and expenses of
13 providing jail-based substance use disorder treatment and transition
14 services program pursuant to article nineteen of the mental hygiene law.

15 3. The moneys when allocated, shall be paid out of the fund on the
16 audit and warrant of the comptroller on vouchers certified or approved
17 by the commissioner of mental health, the commissioner of addiction
18 services and supports or by an officer or employee of the office of
19 mental health designated by the commissioner of mental health, or an
20 officer or employee of the office of addiction services and supports
21 designated by the commissioner of addiction services and supports in
22 consultation with the advisory board established by section 26.02 of the
23 mental hygiene law and consistent with the terms of the statewide opioid
24 settlement agreements.

25 4. On or before February first each year, the commissioner of mental
26 health and the commissioner of addiction services and supports shall
27 provide a written report to the temporary president of the senate,
28 speaker of the assembly, chair of the senate finance committee, chair of
29 the assembly ways and means committee, chair of the senate committee on
30 health, chair of the assembly health committee, chair of the senate
31 committee on alcoholism and substance abuse, chair of the assembly
32 committee on alcoholism and drug abuse, minority leader of the senate,
33 minority leader of the assembly, ranking members of all such committees
34 listed in this subdivision, and the state comptroller. Such report shall
35 be made publicly available on the office of mental health, the office of
36 addiction services and supports and the department of health's website.
37 Such report shall include how the monies of the fund were utilized
38 during the preceding calendar year, and shall include:

39 (i) the amount of money dispersed from the fund and the award process
40 used for such disbursements;

41 (ii) names of recipients and the amount of awards awarded from the
42 fund;

43 (iii) the amount awarded to each recipient;

44 (iv) the purposes for which such awards were granted; and

45 (v) a summary financial plan for such monies which shall include esti-
46 mates of all receipts and all disbursements for the current and succeed-
47 ing fiscal years, along with the actual results from the prior fiscal
48 year.

49 § 3. Paragraph (b) of subdivision 16 of section 63 of the executive
50 law, as added by section 4 of part HH of chapter 55 of the laws of 2014,
51 is amended to read as follows:

52 (b) Paragraph (a) of this subdivision shall not apply to any provision
53 in the resolution of a claim or cause of action providing (1) moneys to
54 be distributed to the federal government, to a local government, or to
55 any holder of a bond or other debt instrument issued by the state, any
56 public authority, or any public benefit corporation; (2) moneys to be

1 distributed solely or exclusively as a payment of damages or restitution
2 to individuals or entities that were specifically injured or harmed by
3 the defendant's or settling party's conduct and that are identified in,
4 or can be identified by the terms of, the relevant judgment, stipu-
5 lation, decree, agreement to settle, assurance of discontinuance, or
6 relevant instrument resolving the claim or cause of action; (3) moneys
7 recovered or obtained by the attorney general where application of para-
8 graph (a) of this subdivision is prohibited by federal law, rule, or
9 regulation, or would result in the reduction or loss of federal funds or
10 eligibility for federal benefits pursuant to federal law, rule, or regu-
11 lation; (4) moneys recovered or obtained by or on behalf of a public
12 authority, a public benefit corporation, the department of taxation and
13 finance, the workers' compensation board, the New York state higher
14 education services corporation, the tobacco settlement financing corpo-
15 ration, a state or local retirement system, an employee health benefit
16 program administered by the New York state department of civil service,
17 the Title IV-D child support fund, the lottery prize fund, the abandoned
18 property fund, or an endowment of the state university of New York or
19 any unit thereof or any state agency, provided that all of the moneys
20 received or recovered are immediately transferred to the relevant public
21 authority, public benefit corporation, department, fund, program, or
22 endowment; (5) moneys to be refunded to an individual or entity as (i)
23 an overpayment of a tax, fine, penalty, fee, insurance premium, loan
24 payment, charge or surcharge; (ii) a return of seized assets; or (iii) a
25 payment made in error; ~~and~~ (6) moneys to be used to prevent, abate,
26 restore, mitigate or control any identifiable instance of prior or ongo-
27 ing water, land or air pollution; and (7) moneys obtained and distrib-
28 uted under the terms of any statewide opioid settlement agreement, as
29 defined in article twenty-six of the mental hygiene law, that provides
30 for all or a portion of the settlement moneys to be deposited into the
31 opioid settlement fund established in section ninety-seven-bbbbb of the
32 state finance law.

33 § 4. This act shall take effect immediately. Effective immediately,
34 the addition, amendment and/or repeal of any rule or regulation neces-
35 sary for the implementation of this act on its effective date are
36 authorized to be made and completed on or before such effective date.