

# STATE OF NEW YORK

1455

2021-2022 Regular Sessions

## IN SENATE

January 12, 2021

Introduced by Sen. ADDABBO -- read twice and ordered printed, and when printed to be committed to the Committee on Racing, Gaming and Wagering

AN ACT to amend the racing, pari-mutuel wagering and breeding law, in relation to equine drug testing standards

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

1 Section 1. The racing, pari-mutuel wagering and breeding law is  
2 amended by adding a new article 11-A to read as follows:

### ARTICLE XI-A

#### INTERSTATE COMPACT ON ANTI-DOPING

#### AND DRUG TESTING STANDARDS

#### Section 1113. Purposes.

##### 1114. Definitions.

##### 1115. Composition and meetings of compact commission.

##### 1116. Operation of compact commission.

##### 1117. General powers and duties.

##### 1118. Other powers and duties.

##### 1119. Compact rule making.

##### 1120. Status and relationship to member states.

##### 1121. Rights and responsibilities of member states.

##### 1122. Enforcement of compact.

##### 1123. Legal actions against compact.

##### 1124. Restrictions on authority.

##### 1125. Construction, savings and severability.

#### § 1113. Purposes. The purposes of the compact are:

20 a. To enable member states to act jointly and cooperatively to create  
21 more uniform, effective, and efficient breed specific rules and regu-  
22 lations relating to the permitted and prohibited use of drugs and medi-  
23 cations for the health and welfare of the horse and the integrity of

EXPLANATION--Matter in italics (underscored) is new; matter in brackets  
[-] is old law to be omitted.

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1 racing, and testing for such substances, in or affecting a member state;  
2 and

3 b. To authorize the New York state gaming commission to participate in  
4 the compact.

5 § 1114. Definitions. For the purposes of this article, the following  
6 terms shall have the following meanings:

7 a. "Compact commission" means the organization of delegates from the  
8 member states that is authorized and empowered by the compact to carry  
9 out the purposes of the compact;

10 b. "Compact rule" means a rule or regulation adopted by a member state  
11 regulating the permitted and prohibited use of drugs and medications for  
12 the health and welfare of the horse and the integrity of racing, and  
13 testing for such substances, in live pari-mutuel horse racing that  
14 occurs in or affects such states;

15 c. "Delegate" means the chairperson of the member state racing commis-  
16 sion or similar regulatory body in a state, or such person's designee,  
17 who represents the member state, as a voting member of the compact  
18 commission and anyone who is serving as such person's alternate;

19 d. "Equine drug rule" means a rule or regulation that relates to the  
20 administration of drugs, medications, or other substances to a horse  
21 that may participate in live horse racing with pari-mutuel wagering  
22 including, but not limited to, the regulation of the permissible use of  
23 such substances to ensure the integrity of racing and the health, safety  
24 and welfare of race horses, appropriate sanctions for rule violations,  
25 and quality laboratory testing programs to detect such substances in the  
26 bodily system of a race horse;

27 e. "Live racing" means live horse racing with pari-mutuel wagering;

28 f. "Member state" means each state that has enacted the compact;

29 g. "National industry stakeholder" means a non-governmental organiza-  
30 tion that from a national perspective significantly represents one or  
31 more categories of participants in live racing and pari-mutuel wagering;

32 h. "Participants in live racing" means all persons who participate in,  
33 operate, provide industry services for, or are involved with live racing  
34 with pari-mutuel wagering;

35 i. "State" means each of the several states of the United States, the  
36 District of Columbia, the Commonwealth of Puerto Rico, and each territo-  
37 ry or possession of the United States; and

38 j. "State racing commission" means the state racing commission, or its  
39 equivalent, in each member state. Where a member state has more than  
40 one, it shall mean all such racing commissions, or their equivalents.

41 § 1115. Composition and meetings of compact commission. The member  
42 states shall create and participate in a compact commission as follows:

43 a. The compact shall come into force when enacted by any two eligible  
44 states, and shall thereafter become effective as to any other member  
45 state that enacts the compact. Any state that has adopted or authorized  
46 pari-mutuel wagering or live horse racing shall be eligible to become a  
47 party to the compact. A compact rule shall not become effective in a new  
48 member state based merely upon it entering the compact.

49 b. The member states hereby create the interstate anti-doping and drug  
50 testing standards compact commission, a body corporate and an interstate  
51 governmental entity of the member states, to coordinate the rule making  
52 actions of each member state racing commission through a compact commis-  
53 sion.

54 c. The compact commission shall consist of one delegate, the chair-  
55 person of the state racing commission or such person's designee, from  
56 each member state. When a delegate is not present to perform any duty in

1 the compact commission, a designated alternate may serve. The person who  
2 represents a member state in the compact commission shall serve and  
3 perform such duties without compensation or remuneration; provided, that  
4 subject to the availability of budgeted funds, each may be reimbursed  
5 for ordinary and necessary costs and expenses. The designation of a  
6 delegate, including the alternate, shall be effective when written  
7 notice has been provided to the compact commission. The delegate,  
8 including the alternate, must be a member or employee of the state  
9 racing commission.

10 d. The compact delegate from each state shall participate as an agent  
11 of the state racing commission. Each delegate shall have the assistance  
12 of the state racing commission in regard to all decision making and  
13 actions of the state in and through the compact commission.

14 e. Each member state, by its delegate, shall be entitled to one vote  
15 in the compact commission. A majority vote of the total number of deleg-  
16 ates shall be required to propose a compact rule, receive and distribute  
17 any funds, and to adopt, amend, or rescind the by-laws. A compact rule  
18 shall take effect in and for each member state when adopted by a super  
19 majority vote of eighty percent of the total number of member states.  
20 Other compact actions shall require a majority vote of the delegates who  
21 are meeting.

22 f. Meetings and votes of the compact commission may be conducted in  
23 person or by telephone or other electronic communication. Meetings may  
24 be called by the chairperson of the compact commission or by any two  
25 delegates. Reasonable notice of each meeting shall be provided to all  
26 delegates serving in the compact commission.

27 g. No action may be taken at a compact commission meeting unless there  
28 is a quorum, which is either a majority of the delegates in the compact  
29 commission, or where applicable, all the delegates from any member  
30 states who propose or are voting affirmatively to adopt a compact rule.

31 h. Once effective, the compact shall continue in force and remain  
32 binding according to its terms upon each member state; provided that, a  
33 member state may withdraw from the compact by repealing the statute that  
34 enacted the compact into law. The racing commission of a withdrawing  
35 state shall give written notice of such withdrawal to the compact chair-  
36 person, who shall notify the member state racing commissions. A with-  
37 drawing state shall remain responsible for any unfulfilled obligations  
38 and liabilities. The effective date of withdrawal from the compact shall  
39 be the effective date of the repeal.

40 § 1116. Operation of compact commission. The compact commission is  
41 hereby granted, so that it may be an effective means to pursue and  
42 achieve the purposes of each member state in the compact, the power and  
43 duty:

44 a. to adopt, amend, and rescind by-laws to govern its conduct, as may  
45 be necessary or appropriate to carry out the purposes of the compact; to  
46 publish them in a convenient form; and to file a copy of them with the  
47 state racing commission of each member state;

48 b. to elect annually from among the delegates, including alternates, a  
49 chairperson, vice-chairperson, and treasurer with such authority and  
50 duties as may be specified in the by-laws;

51 c. to establish and appoint committees which it deems necessary for  
52 the carrying out of its functions, including advisory committees which  
53 shall be comprised of national industry stakeholders and organizations  
54 and such other persons as may be designated in accordance with the  
55 by-laws, to obtain their timely and meaningful input into the compact  
56 rule making processes;

1 d. to establish an executive committee, with membership established in  
2 the by-laws, which shall oversee the day-to-day activities of compact  
3 administration and management by the executive director and staff; hire  
4 and fire as may be necessary after consultation with the compact commis-  
5 sion; administer and enforce compliance with the provisions, by-laws,  
6 and rules of the compact; and perform such other duties as the by-laws  
7 may establish;

8 e. to create, appoint, and abolish all those offices, employments, and  
9 positions, including an executive director, useful to fulfill its  
10 purposes;

11 f. to delegate day-to-day management and administration of its duties,  
12 as needed, to an executive director and support staff; and

13 g. to adopt an annual budget sufficient to provide for the payment of  
14 the reasonable expenses of its establishment, organization, and ongoing  
15 activities; provided, that the budget shall be funded by only voluntary  
16 contributions.

17 § 1117. General powers and duties. To allow each member state, as and  
18 when it chooses, to achieve the purpose of the compact through joint and  
19 cooperative action, the member states are hereby granted the power and  
20 duty, by and through the compact commission:

21 a. to act jointly and cooperatively to create a more equitable and  
22 uniform pari-mutuel racing and wagering interstate regulatory framework  
23 by the adoption of standardized rules for the permitted and prohibited  
24 use of drugs and medications for the health, and welfare of the horse  
25 and the integrity of racing, including rules governing the use of drugs  
26 and medications and drug testing;

27 b. to collaborate with national industry stakeholders and industry  
28 organizations, including the Association of Racing Commissioners Inter-  
29 national, Inc. and the Racing Medication and Testing Consortium, in the  
30 design and implementation of compact rules in a manner that serves the  
31 best interests of racing; and

32 c. to propose and adopt breed specific compact equine drugs and medi-  
33 cations rules for the health, and welfare of the horse, including rules  
34 governing the permitted and prohibited use of drugs and medications and  
35 drug testing, which shall have the force and effect of state rules or  
36 regulations in the member states, to govern live pari-mutuel horse  
37 racing.

38 § 1118. Other powers and duties. The compact commission may exercise  
39 such incidental powers and duties as may be necessary and proper for it  
40 to function in a useful manner, including but not limited to the power  
41 and duty:

42 a. to enter into contracts and agreements with governmental agencies  
43 and other persons, including officers and employees of a member state,  
44 to provide personal services for its activities and such other services  
45 as may be necessary;

46 b. to borrow, accept, and contract for the services of personnel from  
47 any state, federal, or other governmental agency, or from any other  
48 person or entity;

49 c. to receive information from and to provide information to each  
50 member state racing commission, including its officers and staff, on  
51 such terms and conditions as may be established in the by-laws;

52 d. to acquire, hold, and dispose of any real or personal property by  
53 gift, grant, purchase, lease, license, and similar means and to receive  
54 additional funds through gifts, grants, and appropriations;

55 e. when authorized by a compact rule, to conduct hearings and render  
56 reports and advisory decisions and orders; and

1 f. to establish in the by-laws the requirements that shall describe  
2 and govern its duties to conduct open or public meetings and to provide  
3 public access to compact records and information.

4 § 1119. Compact rule making. In the exercise of its rule making  
5 authority, the compact commission shall:

6 a. engage in formal rule making pursuant to a process that substan-  
7 tially conforms to the Model State Administrative Procedure Act of 1981  
8 as amended, as may be appropriate to the actions and operations of the  
9 compact commission;

10 b. gather information and engage in discussions with advisory commit-  
11 tees, national industry stakeholders, and others, including an opportu-  
12 nity for industry organizations to submit input to member state racing  
13 commissions on the state level, to foster, promote and conduct a colla-  
14 borative approach in the design and advancement of compact rules in a  
15 manner that serves the best interests of racing and as established in  
16 the by-laws;

17 c. direct the publication in each member state of each equine drug  
18 rule proposed by the compact commission, conduct a review of public  
19 comments received by each member state racing commission and the compact  
20 commission in response to the publication of its rule making proposals,  
21 consult with national industry stakeholders and participants in live  
22 racing with regard to such process and any revisions to the compact rule  
23 proposal, and meet upon the completion of the public comment period to  
24 conduct a vote on the adoption of the proposed compact rule as a state  
25 rule in the member states; and

26 d. have a standing committee that reviews at least quarterly the  
27 participation in and value of compact rules and, when it determines that  
28 a revision is appropriate or when requested to by any member state,  
29 submits a revising proposed compact rule. To the extent a revision would  
30 only add or remove a member state or states from where a compact rule  
31 has been adopted, the vote required by this section shall be required of  
32 only such state or states. The standing committee shall gather informa-  
33 tion and engage in discussions with national industry stakeholders, who  
34 may also directly recommend a compact rule proposal or revision to the  
35 compact committee.

36 § 1120. Status and relationship to member states. a. The compact  
37 commission, as an interstate governmental entity, shall be exempt from  
38 all taxation in and by the member states.

39 b. The compact commission shall not pledge the credit of any member  
40 state except by and with the appropriate legal authority of that state.

41 c. Each member state shall reimburse or otherwise pay the expenses of  
42 its delegate, including any alternate, in the compact commission.

43 d. No member state, except as provided in section eleven hundred twen-  
44 ty-three of this article, shall be held liable for the debts or other  
45 financial obligations incurred by the compact commission.

46 e. No member state shall have, while it participates in the compact  
47 commission, any claim to or ownership of any property held by or vested  
48 in the compact commission or to any compact commission funds held pursu-  
49 ant to the compact except for state license or other fees or moneys  
50 collected by the compact commission as its agent.

51 f. The compact dissolves upon the date of the withdrawal of the member  
52 state that reduces membership in the compact to one state. Upon dissol-  
53 ution, the compact becomes null and void and shall be of no further  
54 force or effect, although equine drug rules adopted through the compact  
55 shall remain state rules in each member state that had adopted them, and  
56 the business and affairs of the compact shall be concluded and any



1 surplus funds shall be distributed to the former member states in  
2 accordance with the by-laws.

3 § 1121. Rights and responsibilities of member states. a. Each member  
4 state in the compact shall accept the decisions, duly applicable to it,  
5 of the compact commission in regard to compact rules and rule making.

6 b. The compact shall not be construed to diminish or limit the powers  
7 and responsibilities of the member state racing commission or similar  
8 regulatory body, or to invalidate any action it has previously taken,  
9 except to the extent it has, by its compact delegate, expressed its  
10 consent to a specific rule or other action of the compact commission.  
11 The compact delegate from each state shall serve as the agent of the  
12 state racing commission and shall possess substantial knowledge and  
13 experience as a regulator or participant in the horse racing industry.

14 § 1122. Enforcement of compact. a. The compact commission shall have  
15 standing to intervene in any legal action that pertains to the subject  
16 matter of the compact and might affect its powers, duties, or actions.

17 b. The courts and executive in each member state shall enforce the  
18 compact and take all actions necessary and appropriate to effectuate its  
19 purposes and intent. Compact provisions, by-laws, and rules shall be  
20 received by all judges, departments, agencies, bodies, and officers of  
21 each member state and its political subdivisions as evidence of them.

22 § 1123. Legal actions against compact. a. Any person may commence a  
23 claim, action, or proceeding against the compact commission in state  
24 court for damages. The compact commission shall have the benefit of the  
25 same limits of liability, defenses, rights to indemnity and defense by  
26 the state, and other legal rights and defenses for non-compact matters  
27 of the state racing commission in the state. All legal rights and  
28 defenses that arise from the compact shall also be available to the  
29 compact commission.

30 b. A compact delegate, alternate, or other member or employee of a  
31 state racing commission who undertakes compact activities or duties does  
32 so in the course of business of their state racing commission, and shall  
33 have the benefit of the same limits of liability, defenses, rights to  
34 indemnity and defense by the state, and other legal rights and defenses  
35 for non-compact matters of state employees in their state. The executive  
36 director and other employees of the compact commission shall have the  
37 benefit of these same legal rights and defenses of state employees in  
38 the member state in which they are primarily employed. All legal rights  
39 and defenses that arise from the compact shall also be available to  
40 them.

41 c. Each member state shall be liable for and pay judgments filed  
42 against the compact commission to the extent related to its partic-  
43 ipation in the compact. Where liability arises from action undertaken  
44 jointly with other member states, the liability shall be divided equally  
45 among the states for whom the applicable action or omission of the exec-  
46 utive director or other employees of the compact commission was under-  
47 taken; and no member state shall contribute to or pay, or be jointly or  
48 severally or otherwise liable for, any part of any judgment beyond its  
49 share as determined in accordance with this section.

50 § 1124. Restrictions on authority. a. New York substantive state laws  
51 applicable to pari-mutuel horse racing and wagering shall remain in full  
52 force and effect.

53 b. Compact rules shall not preclude subsequent rulemaking in New York  
54 state on the same or related matter. The most recently adopted rule  
55 shall thereby become the governing law.

1     c. New York state shall not participate in or apply this interstate  
2     compact to any aspect of standardbred racing.

3     § 1125. Construction, savings and severability. a. The compact shall  
4     be liberally construed so as to effectuate its purposes. The provisions  
5     of the compact shall be severable and if any phrase, clause, sentence,  
6     or provision of the compact is declared to be contrary to the constitu-  
7     tion of the United States or of any member state, or the applicability  
8     of the compact to any government, agency, person, or circumstance is  
9     held invalid, the validity of the remainder of the compact and its  
10    applicability to any government, agency, person, or circumstance shall  
11    not be affected. If all or some portion of the compact is held to be  
12    contrary to the constitution of any member state, the compact shall  
13    remain in full force and effect as to the remaining member states and in  
14    full force and effect as to the state affected as to all severable  
15    matters.

16    b. In the event of any allegation, finding, or ruling against the  
17    compact or its procedures or actions, provided that a member state has  
18    followed the compact's stated procedures, any rule it purported to adopt  
19    using the procedures of this statute shall constitute a duly adopted and  
20    valid state rule.

21    § 2. This act shall take effect immediately.