## STATE OF NEW YORK

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## IN ASSEMBLY

April 29, 2022

Introduced by M. of A. ABBATE -- read once and referred to the Committee on Governmental Employees

AN ACT to amend the retirement and social security law, the education law and the administrative code of the city of New York, in relation to providing cost-of-living adjustments

## The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Section 1. Subdivision f of section 78-a of the retirement and social security law, as added by chapter 125 of the laws of 2000, is amended to read as follows:

f. Commencing September first, two thousand, all retired members who have retired prior to the calendar year nineteen hundred ninety-seven and who meet the eligibility criteria set forth in subdivision a of this section shall be paid an adjusted benefit in monthly installments on the basis provided for in this subdivision. Said adjusted benefit shall be equal to a percentage of the change in consumer price index (all urban consumers, CPI-U, U.S. city average, all items, 1982-84=100), published by the United States bureau of labor statistics, measured from the year of retirement through calendar year nineteen hundred ninety-seven according to the following schedule:

14	Year of retirement	Percentage
15	1968 through 1996	50%
16	1966 and 1967	55%
17	1965	60%
18	1964	65%
19	1963	70%
20	1962	80%
21	1961	90%
22	prior to 1961	100%

23 Said adjusted benefit shall be computed on a base benefit amount not to 24 exceed eighteen thousand dollars of the retirement allowance otherwise 25 payable, computed without optional modification. Any benefit received

EXPLANATION--Matter in italics (underscored) is new; matter in brackets
[-] is old law to be omitted.

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pursuant to this subdivision shall be in lieu of any benefit received pursuant to section seventy-eight of this title.

Commencing September first, two thousand twenty-two, all retired members who have retired prior to the calendar year nineteen hundred 5 ninety-seven and who meet the eligibility criteria set forth in subdivision a of this section shall be paid an adjusted benefit in monthly 7 installments on the basis provided for in this subdivision. Said adjusted benefit shall be equal to a percentage of the change in consum-8 9 er price index (all urban consumers, CPI-U, U.S. city average, all 10 items, 1982-84=100), published by the United States bureau of labor statistics, measured from the year of retirement through calendar year 11 12 nineteen hundred ninety-seven according to the following schedule:

13	<u>Year of retirement</u>	<u>Percentage</u>
14	1973 through 1996	<u>50%</u>
15	1971 and 1972	<u>55%</u>
16	<u>1970</u>	<u>60%</u>
17	<u>1969</u>	<u>65%</u>
18	<u>1968</u>	<u>70%</u>
19	<u>1967</u>	<u>80%</u>
20	<u>1966</u>	<u>90%</u>
21	<u>prior to 1966</u>	<u>100%</u>

22 Said adjusted benefit commencing September first, two thousand twentytwo, shall be computed on the base benefit amount of the retirement allowance otherwise payable, computed without optional modification, set forth herein above. Any benefit received pursuant to this subdivision 25 26 shall be in lieu of any benefit received pursuant to section seventyeight of this title.

- § 2. Subdivision f of section 378-a of the retirement and social security law, as added by chapter 125 of the laws of 2000, is amended to read as follows:
- f. Commencing September first, two thousand, all retired members who 32 have retired prior to the calendar year nineteen hundred ninety-seven and who meet the eligibility criteria set forth in subdivision a of this section shall be paid an adjusted benefit in monthly installments on the basis provided for in this subdivision. Said adjusted benefit shall be 35 36 equal to a percentage of the change in consumer price index (all urban consumers, CPI-U, U.S. city average, all items, 1982-84=100), published 38 by the United States bureau of labor statistics, measured from the year 39 of retirement through calendar year nineteen hundred ninety-seven according to the following schedule:

41	Year of retirement	Percentage
42	1968 through 1996	50%
43	1966 and 1967	55%
44	1965	60%
45	1964	65%
46	1963	70%
47	1962	80%
48	1961	90%
49	prior to 1961	100%

50 Said adjusted benefit shall be computed on a base benefit amount not to 51 exceed eighteen thousand dollars of the retirement allowance otherwise 52 payable, computed without optional modification. Any benefit received 53 pursuant to this subdivision shall be in lieu of any benefit received 54 pursuant to section three hundred seventy-eight of this title.

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Commencing September first, two thousand twenty-two, all retired members who have retired prior to the calendar year nineteen hundred ninety-seven and who meet the eliqibility criteria set forth in subdivision a of this section shall be paid an adjusted benefit in monthly installments on the basis provided for in this subdivision. Said adjusted benefit shall be equal to a percentage of the change in consumer price index (all urban consumers, CPI-U, U.S. city average, all items, 1982-84=100), published by the United States bureau of labor statistics, measured from the year of retirement through calendar year nineteen hundred ninety-seven according to the following schedule:

11	Year of retirement	<u>Percentage</u>
12	1973 through 1996	<u>50%</u>
13	1971 and 1972	<u>55%</u>
14	<u>1970</u>	<u>60%</u>
15	<u>1969</u>	<u>65%</u>
16	<u>1968</u>	<u>70%</u>
17	<u>1967</u>	<u>80%</u>
18	<u>1966</u>	<u>90%</u>
19	prior to 1966	<u>100%</u>

20 Said adjusted benefit commencing September first, two thousand twenty-21 two, shall be computed on the base benefit amount of the retirement 22 allowance otherwise payable, computed without optional modification, set forth herein above. Any benefit received pursuant to this subdivision shall be in lieu of any benefit received pursuant to section three hundred seventy-eight of this title.

- § 3. Subdivision f of section 532-a of the education law, as added by chapter 125 of the laws of 2000, is amended to read as follows:
- f. Commencing September first, two thousand, all retired members who have retired prior to the calendar year nineteen hundred ninety-seven and who meet the eligibility criteria set forth in subdivision a of this section shall be paid an adjusted benefit in monthly installments on the 32 basis provided for in this subdivision. Said adjusted benefit shall be equal to a percentage of the change in consumer price index (all urban consumers, CPI-U, U.S. city average, all items, 1982-84=100), published by the United States bureau of labor statistics, measured from the year of retirement through calendar year nineteen hundred ninety-seven according to the following schedule:

38	Year of retirement	Percentage
39	1968 through 1996	50%
40	1966 and 1967	55%
41	1965	60%
42	1964	65%
43	1963	70%
44	1962	80%
45	1961	90%
46	prior to 1961	100%

Said adjusted benefit shall be computed on a base benefit amount not to exceed eighteen thousand dollars of the retirement allowance otherwise payable, computed without optional modification excluding any annuity derived from voluntary contributions made by members, except those made pursuant to elections under subdivision one of section five hundred eleven-a or paragraph c of subdivision three of section five hundred sixteen of this article. Any benefits received pursuant to this subdivi-54 sion shall be in lieu of any benefits received pursuant to section five 55 hundred thirty-two of this article, unless such benefits are in excess

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of those provided by this section, in which case such benefits shall be paid by the retirement system pursuant to such provision.

Commencing September first, two thousand twenty-two, all retired members who have retired prior to the calendar year nineteen hundred ninety-seven and who meet the eligibility criteria set forth in subdivision a of this section shall be paid an adjusted benefit in monthly installments on the basis provided for in this subdivision. Said adjusted benefit shall be equal to a percentage of the change in consumer price index (all urban consumers, CPI-U, U.S. city average, all items, 1982-84=100), published by the United States bureau of labor statistics, measured from the year of retirement through calendar year 12 <u>nineteen hundred ninety-seven according to the following schedule:</u>

13	Year of retirement	<u>Percentage</u>
14	1973 through 1996	<u>50%</u>
15	1971 and 1972	<u>55%</u>
16	<u>1970</u>	<u>60%</u>
17	<u>1969</u>	<u>65%</u>
18	<u>1968</u>	<u>70%</u>
19	<u>1967</u>	<u>80%</u>
20	<u>1966</u>	<u>90%</u>
21	prior to 1966	<u>100%</u>

22 Said adjusted benefit, commencing September first, two thousand twentytwo, shall be computed on a base benefit amount not to exceed eighteen thousand dollars of the retirement allowance otherwise payable, computed 24 without optional modification, set forth herein above. Any benefit 25 26 received pursuant to this subdivision shall be in lieu of any benefit 27 received pursuant to section five hundred thirty-two of this article, unless such benefits are in excess of those provided by this section, in 28 29 which case such benefits shall be paid by the retirement system pursuant 30 to such provision.

- § 4. Subdivision f of section 13-696 of the administrative code of the city of New York, as added by chapter 125 of the laws of 2000, is amended to read as follows:
- f. Commencing September first, two thousand, all retired members who have retired prior to the calendar year nineteen hundred ninety-seven and who meet the eligibility criteria set forth in subdivision a of this section shall be paid an adjusted benefit in monthly installments on the basis provided for in this subdivision. Said adjusted benefit shall be equal to a percentage of the change in consumer price index (all urban consumers, CPI-U, U.S. city average, all items, 1982-84=100), published 41 by the United States bureau of labor statistics, measured from the year 42 of retirement through calendar year nineteen hundred ninety-seven 43 according to the following schedule:

44	Year of retirement	Percentage
45	1968 through 1996	50%
46	1966 and 1967	55%
47	1965	60%
48	1964	65%
49	1963	70%
50	1962	80%
51	1961	90%
52	prior to 1961	100%

53 Said adjusted benefit shall be computed on a base benefit amount not to 54 exceed eighteen thousand dollars of the annual fixed retirement allow-55 ance otherwise payable, computed without optional modification. Any A. 9994 5

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benefit received pursuant to this subdivision shall be in lieu of any benefit received pursuant to chapter three hundred ninety of the laws of nineteen hundred ninety-eight, and any preceding provision of law providing for supplementation.

Commencing September first, two thousand twenty-two, all retired members who have retired prior to the calendar year nineteen hundred ninety-seven and who meet the eligibility criteria set forth in subdivision a of this section shall be paid an adjusted benefit in monthly installments on the basis provided for in this subdivision. Said adjusted benefit shall be equal to a percentage of the change in consumer price index (all urban consumers, CPI-U, U.S. city average, all items, 1982-84=100), published by the United States bureau of labor statistics, measured from the year of retirement through calendar year nineteen hundred ninety-seven according to the following schedule:

15	Year of retirement	<u>Percentage</u>
16	1973 through 1996	<u>50%</u>
17	1971 and 1972	<u>55%</u>
18	<u>1970</u>	<u>60%</u>
19	<u>1969</u>	<u>65%</u>
20	<u>1968</u>	<u>70%</u>
21	<u>1967</u>	<u>80%</u>
22	<u>1966</u>	<u>90%</u>
23	prior to 1966	100%

Said adjusted benefit, commencing September first, two thousand twenty-two, shall be computed on the base benefit amount of the retirement allowance otherwise payable, computed without optional modification, set forth herein above. Any benefit received pursuant to this subdivision shall be in lieu of any benefit received pursuant to section 13-695 of this article.

§ 5. This act shall take effect immediately.

FISCAL NOTE. -- Pursuant to Legislative Law, Section 50:

This bill would provide an increase in the defined benefit cost-of-living adjustment (COLA) for New York public retirement systems. Starting with a payment in September 2022, additional payments will be made for those members who retired after 1960 and prior to 1973.

Insofar as this bill affects the New York State and Local Employees' Retirement System, pursuant to Section 25 of the Retirement and Social Security Law, the increased costs would be borne entirely by the State of New York and would require an itemized appropriation sufficient to pay the cost of the provision. If this bill were enacted, the increase in the present value of benefits would be approximately \$106,000.

Insofar as this bill affects the New York State and Local Police and Fire Retirement System (PFRS), the increased costs would be shared by the State of New York and the participating employers in the PFRS. If this bill were enacted, the increase in the present value of benefits would be approximately \$475,000. The estimated first year cost would be approximately \$9,800 to the State of New York and approximately \$38,000 to the participating employers in the PFRS.

Summary of relevant resources:

Membership data as of March 31, 2021 was used in measuring the impact of the proposed change, the same data used in the April 1, 2021 actuarial valuation. Distributions and other statistics can be found in the 2021 Report of the Actuary and the 2021 Comprehensive Annual Financial Report.

The actuarial assumptions and methods used are described in the 2020 and 2021 Annual Report to the Comptroller on Actuarial Assumptions, and

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the Codes, Rules and Regulations of the State of New York: Audit and Control.

The Market Assets and GASB Disclosures are found in the March 31, 2021 New York State and Local Retirement System Financial Statements and Supplementary Information.

I am a member of the American Academy of Actuaries and meet the Qualification Standards to render the actuarial opinion contained herein.

This fiscal note does not constitute a legal opinion on the viability of the proposed change nor is it intended to serve as a substitute for the professional judgment of an attorney.

This estimate, dated December 28, 2021, and intended for use only during the 2022 Legislative Session, is Fiscal Note No. 2022-38, prepared by the Actuary for the New York State and Local Retirement System.